FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED APRIL 30, 2023

CITY OF NEWTON, ILLINOIS Financial Statements and Supplementary Information April 30, 2023

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INDEPENDENT AUDITOR'S REPORT

To the City Council City of Newton, Illinois

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying modified cash basis financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Newton, Illinois, as of and for the year ended April 30, 2023, and the related notes to the financial statements, which collectively comprise the City of Newton, Illinois' basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Newton, Illinois, as of April 30, 2023, and the respective changes in modified cash basis financial position and, where applicable, cash flows thereof for the year then ended in accordance with the modified cash basis of accounting described in Note 1.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Newton, Illinois and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter - Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1, and for determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures
 that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
 effectiveness of the City of Newton, Illinois' internal control. Accordingly, no such opinion is
 expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Newton, Illinois' ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Newton, Illinois' basic financial statements. The combining nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Matters

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the budgetary comparison information and related notes but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 2, 2023, on our consideration of the City of Newton, Illinois' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Newton, Illinois' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Newton, Illinois' internal control over financial reporting and compliance.

KEMPER CPA GROUP LLP

Kemper CPA Group LLP

Certified Public Accountants and Consultants

November 2, 2023

CITY OF NEWTON, ILLINOIS **Statement of Net Position - Modified Cash Basis** April 30, 2023

	Primary Government					
	Governmental Activities		Business-Type Activities			Total
ASSETS						
Cash and cash equivalents	\$	4,603,179	\$	4,829,428	\$	9,432,607
Restricted cash and cash equivalents		67,500		373,420		440,920
Inventory		59,750		-		59,750
Internal balances		(520,094)		520,094		-
Capital assets, net of accumulated depreciation		4,887,512		13,361,472		18,248,984
Total assets		9,097,847		19,084,414		28,182,261
DEFERRED OUTFLOWS OF RESOURCES						
Deferred charge on refunding		35,481				35,481
Total assets and deferred outflows of resources	\$	9,133,328	\$	19,084,414	\$	28,217,742
LIABILITIES AND NET POSITION						
Liabilities:						
Customer deposits	\$	-	\$	373,420	\$	373,420
Sales tax payable		10		3		13
Due within one year:						
Notes payable		-		87,634		87,634
Bonds payable		135,000		-		135,000
Due in more than one year:						
Notes payable		-		1,056,460		1,056,460
Bonds payable		575,562		_		575,562
Total liabilities		710,572		1,517,517		2,228,089
Net position:						
Net investment in capital assets		4,212,431		12,217,378		16,429,809
Restricted for:						
Other purposes		2,753,834		-		2,753,834
Unrestricted		1,456,491		5,349,519		6,806,010
Total net position		8,422,756		17,566,897		25,989,653
Total liabilities and net position	\$	9,133,328	\$	19,084,414	\$	28,217,742

CITY OF NEWTON, ILLINOIS Statement of Activities - Modified Cash Basis For the Year Ended April 30, 2023

			D	D						ise) Revenue a		
	Charren	Program Revenues Charges Operating Capital					Changes in Net Position Primary Government					
		Charges for		ts and		apitai ants and		vernmental		y Government iness-Type		
Functions/Programs	Expenses	Services		butions		tributions		Activities		ctivities		Total
Primary government:	Lapenses	Scrvices	Contri	butions		tributions		Activities		cuviucs		Total
Governmental activities:												
General government	\$ 610,544	\$ 53,546	\$	160	\$	_	\$	(556,838)	\$	_	\$	(556,838)
Public safety	1,105,639	19,459		2,000	•	_	Ψ.	(1,084,180)	Ψ.	_	Ψ	(1,084,180)
Transportation and public works	473,995			114,022		31,293		(328,680)		_		(328,680)
Social services	24,147	2,775				-		(21,372)		_		(21,372)
Community development	174,469	35,055		_		_		(139,414)		_		(139,414)
Culture and recreation	569,352	65,447		_		3,969		(499,936)		_		(499,936)
Interest on long-term debt	35,143	-		_		-		(35,143)		_		(35,143)
Total governmental activities	2,993,289	176,282		116,182		35,262		(2,665,563)				(2,665,563)
Total governmental activities	2,773,207			110,102		33,202		(2,000,000)				(2,000,000)
Business-type activities: Electric	2,709,103	3,259,780								550,677		550,677
Water	619,704	743,181		-		194,805		-		318,282		318,282
Wastewater treatment	· · · · · · · · · · · · · · · · · · ·	745,181		-		194,803		-				
	605,762 3,934,569	4,728,585	_			194,805				119,862 988,821		119,862 988,821
Total business-type activities	3,934,309	4,720,363				194,803				900,021		900,021
Total primary government	\$ 6,927,858	\$ 4,904,867	\$	116,182	\$	230,067		(2,665,563)		988,821		(1,676,742)
		General revenues:										
		Taxes:										
		Proper	y taxes					1,214,398		-		1,214,398
			ental revenue:	:								
		Sales ta	ax					952,216		-		952,216
		Income	tax					448,703		-		448,703
		Cannib	is use tax					4,372		-		4,372
		Replac	ement tax					151,426		-		151,426
		Pull-tal	and gaming t	ax				62,884		-		62,884
		Towns	hip road and b	ridge				74,200		-		74,200
			nvestment ear					33,365		46,193		79,558
		Miscellaneou	IS	=				12,831		-		12,831
		Gain on sale of cap	ital assets					3,500		17,000		20,500
		Transfers						267,550		(267,550)		-
		Total genera	l revenues, ga	ins, and trar	nsfers			3,225,445		(204,357)		3,021,088
		Change is	n net position					559,882		784,464		1,344,346

7,862,874

16,782,433

24,645,307

Net position - beginning

Net position - ending

CITY OF NEWTON, ILLINOIS Balance Sheet - Modified Cash Basis Governmental Funds April 30, 2023

ACCEPTE	<u>General</u>	TIF	Tort & Liability Insurance	Capital Development	Other Governmental Funds	Total Governmental Funds	
ASSETS Cash and cash equivalents	¢ 1247.072	£ 1 227 450	\$ 329,620	\$ 214,329	¢ 1.077.002	\$ 4,206,383	
Restricted cash and cash equivalents	\$ 1,347,072 67,500	\$ 1,237,459	\$ 329,620	\$ 214,329	\$ 1,077,903	67,500	
Inventory	-	59,750	_	_	_	59,750	
Total assets	\$ 1,414,572	\$ 1,297,209	\$ 329,620	\$ 214,329	\$ 1,077,903	\$ 4,333,633	
LIABILITIES AND FUND BALANCES Liabilities:							
Due to other funds	\$ -	\$ -	\$ -	\$ 331,310	\$ -	\$ 331,310	
Sales tax payable	10					10	
Total liabilities	10			331,310		331,320	
Fund balances:							
Nonspendable	_	59,750	-	-	-	59,750	
Restricted	108,852	1,237,459	329,620	-	1,077,903	2,753,834	
Committed	37,428	-	-	-	-	37,428	
Assigned	273,322	-	-	-	-	273,322	
Unassigned	994,960			(116,981)		877,979	
Total fund balances	1,414,562	1,297,209	329,620	(116,981)	1,077,903	4,002,313	
Total liabilities and fund balances	\$ 1,414,572	\$ 1,297,209	\$ 329,620	\$ 214,329	\$ 1,077,903		
	Amounts reported for gostatement of net position Capital assets used in gostinancial resources and the	are different beca vernmental activit	use: ies are not				
	funds.	iciciote are not re	ported in the			4,887,512	
	Internal service funds are used by management to charge health insurance to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net position.						
	Long-term liabilities, including bonds payable and deferred outflows on debt refunding, are not due and payable in the current period and therefore are not reported						
	in the funds.					(675,081)	
	Net position of governme	ental activities				\$ 8,422,756	

CITY OF NEWTON, ILLINOIS Statement of Revenues, Expenditures, and Changes in Fund Balances - Modified Cash Basis Governmental Funds For the Year Ended April 30, 2023

	General		TIF	t & Liability	Capital Development	Other Governmental Funds	Total Governmental Funds
REVENUES							
Property taxes	\$ 92,516	\$	520,736	\$ 240,610	\$ -	\$ 360,536	\$ 1,214,398
Intergovernmental:							
Sales tax	952,216		-	-	-	-	952,216
Income tax	448,703		-	-	-	-	448,703
Cannabis use tax	4,372		-	-	-	-	4,372
Replacement tax	151,426		-	-	-	-	151,426
Pull-tab and gaming tax	62,884		-	-	-	-	62,884
Township road and bridge	74,200		-	-	-	-	74,200
Licenses and permits	30,204		-	-	-	-	30,204
Fees and fines	25,244		-	-	-	-	25,244
Charges for services	85,469		20,000	-	-	-	105,469
Revenue from the use of property and equipment	310		-	-	15,055	-	15,365
Operating grants and contributions	2,160		-	-	-	114,022	116,182
Capital grants and contributions	-		-	-	-	35,262	35,262
Interest and investment earnings	10,798		7,975	2,935	1,664	7,448	30,820
Miscellaneous	12,831			 			12,831
Total revenues	1,953,333		548,711	 243,545	16,719	517,268	3,279,576
EXPENDITURES							
Current:							
General government	228,207		-	236,155	-	119,713	584,075
Public safety	881,821		-	101,005	-	103,462	1,086,288
Transportation and public works	226,028		-	44,793	-	105,052	375,873
Social services	24,147		-	-	-	-	24,147
Community development	5,563		137,705	106	18,980	723	163,077
Culture and recreation	318,947		-	38,816	-	31,854	389,617
Debt service:							
Principal	130,000		-	-	-	-	130,000
Interest	22,325		-	-	3,709	-	26,034
Capital outlay	77,209		_	-	38,127	10,800	126,136
Total expenditures	1,914,247		137,705	420,875	60,816	371,604	2,905,247
Excess (deficiency) of revenues							
over (under) expenditures	39,086		411,006	 (177,330)	(44,097)	145,664	374,329
OTHER FINANCING SOURCES							
Proceeds from sale of capital assets	3,500		-	-	_	-	3,500
Operating transfers in	180,594		-	-	86,956	-	267,550
Total other financing sources	184,094			-	86,956		271,050
Net change in fund balances	223,180		411,006	(177,330)	42,859	145,664	645,379
Fund balances - beginning	1,191,382		886,203	506,950	(159,840)	932,239	3,356,934
Fund balances - ending	\$ 1,414,562	- <u>-</u>	1,297,209	\$ 329,620	\$ (116,981)	\$ 1,077,903	\$ 4,002,313

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities - Modified Cash Basis For the Year Ended April 30, 2023

Net change in fund balances - total governmental funds		\$ 645,379
Amounts reported for <i>governmental activities</i> in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets are allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation expense exceeded capital outlay in the current period.		
Capital outlay Depreciation	126,136 (345,096)	(218,960)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, the governmental funds report the effect of premiums and discounts		
when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net		
effect of these differences in the treatment of long-term debt and related items.		
Repayment	130,000	
Deferred charge on refunding amortization Bond discount amortization	(9,256)	120,891
Internal service funds are used by the City to charge health insurance to individual funds. The change in net position of certain activities		
of internal service funds is reported with governmental activities.		 12,572
Change in net position of governmental activities		\$ 559,882

Statement of Net Position - Modified Cash Basis Proprietary Funds April 30, 2023

	April	Governmental Activities - Internal Service Fund			
			Wastewater		Health
	Electric	Water	Treatment	Totals	Insurance
ASSETS					
Current assets:					
Cash and cash equivalents	\$ 3,278,422	\$ 720,867	\$ 830,139	\$ 4,829,428	\$ 396,796
Restricted cash and cash equivalents	373,420	-	-	373,420	-
Due from other funds		165,655	165,655	331,310	
Total current assets	3,651,842	886,522	995,794	5,534,158	396,796
Noncurrent assets:					
Capital assets, net of accumulated depreciation	4,917,805	4,320,794	4,122,873	13,361,472	
Total noncurrent assets	4,917,805	4,320,794	4,122,873	13,361,472	-
Total assets	\$ 8,569,647	\$ 5,207,316	\$ 5,118,667	\$ 18,895,630	\$ 396,796
LIABILITIES AND NET POSITION Liabilities: Current liabilities:					
Customer deposits	\$ 373,420	\$ -	\$ -	\$ 373,420	\$ -
Sales tax payable	ψ 3/3,120 -	3	_	3	_
Current portion of notes payable	_	-	87,634	87,634	_
Total current liabilities	373,420	3	87,634	461,057	
Noncurrent liabilities:					
Notes payable	_	_	1,056,460	1,056,460	_
Total noncurrent liabilities		_	1,056,460	1,056,460	
Total liabilities	373,420	3	1,144,094	1,517,517	
Net position:					
Net investment in capital assets	4,917,805	4,320,794	2,978,779	12,217,378	-
Unrestricted	3,278,422	886,519	995,794	5,160,735	396,796
Total net position	8,196,227	5,207,313	3,974,573	17,378,113	396,796
Total liabilities and net position	\$ 8,569,647	\$ 5,207,316	\$ 5,118,667		\$ 396,796
Adjustment to reflect the consolidation of into Total net position of business-type activities	ernal service fund activi	ties related to enterp	orise funds.	188,784 \$ 17,566,897	

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Statement of Revenues, Expenses, and Changes in Net Position -Modified Cash Basis Proprietary Funds

For the Year Ended April 30, 2023

Business-type Activities -
Entampias Funda

Governmental
Activities Internal Service
Fund

		Fund				
			Wastewater		Health	
	Electric	Water	Treatment	Totals	Insurance	
Operating revenues:						
Charges for services	\$ 3,232,000	\$ 722,352	\$ 721,318	\$ 4,675,670	\$ 245,070	
Miscellaneous	27,780	20,829	4,306	52,915	18,591	
Total operating revenues	3,259,780	743,181	725,624	4,728,585	263,661	
Operating expenses:						
Personal services	299,264	216,427	185,678	701,369	-	
Support services	6,644	5,968	4,438	17,050	-	
Contractual services	1,888,063	74,166	28,131	1,990,360	67,277	
Utilities	8,117	21,645	55,021	84,783	-	
Repairs and maintenance	83,207	98,557	127,875	309,639	-	
Other supplies and materials	130,696	49,979	18,055	198,730	-	
Insurance	10,921	8,416	7,925	27,262	177,695	
Depreciation	285,013	146,407	149,887	581,307	-	
Miscellaneous	1,145	737	1,155	3,037	-	
Total operating expenses	2,713,070	622,302	578,165	3,913,537	244,972	
Operating income	546,710	120,879	147,459	815,048	18,689	
Nonoperating revenues (expenses):						
Interest and investment revenue	29,919	7,847	8,427	46,193	2,545	
Interest expense	-	-	(29,694)	(29,694)	-	
Gain on sale of fixed assets	17,000	-	-	17,000	-	
Total nonoperating revenues (expenses)	46,919	7,847	(21,267)	33,499	2,545	
Income before contributions and transfers	593,629	128,726	126,192	848,547	21,234	
Capital contributions	-	194,805	-	194,805	-	
Transfers out	(211,320)	(28,475)	(27,755)	(267,550)		
Change in net position	382,309	295,056	98,437	775,802	21,234	
Total net position - beginning	7,813,918	4,912,257	3,876,136		375,562	
Total net position - ending	\$ 8,196,227	\$ 5,207,313	\$ 3,974,573		\$ 396,796	
Adjustment to reflect the consolidation of	internal service fund	activities related to	enterprise funds.	8,662		

Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds.

Change in net position of business-type activities

\$ \$

\$ 784,464

Statement of Cash Flows - Modified Cash Basis Proprietary Funds

	For the Year Ended	April 30, 2023			Covernmental
		Governmental Activities - Internal Service Fund			
	Electric	Water	Wastewater Treatment	Totals	Health Insurance
CASH FLOWS FROM OPERATING ACTIVITIES	D 2240.524	© 722.255	f 721 210	0 4 602 107	0
Receipts from customers Receipts from interfund services provided	\$ 3,249,524	\$ 722,355	\$ 721,318	\$ 4,693,197	\$ - 245,070
Payments to suppliers	(2,128,793)	(259,468)	(242,600)	(2,630,861)	(67,277)
Payments to employees	(258,501)	(189,724)	(164,132)	(612,357)	-
Payments for interfund services used	(40,763)	(26,703)	(21,546)	(89,012)	-
Payments for claims	-	-	-	-	(177,695)
Other receipts	27,780	20,829	4,306	52,915	18,591
Net cash provided by operating activities	849,247	267,289	297,346	1,413,882	18,689
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES					
Transfers to other funds	(211,320)	(28,475)	(27,755)	(267,550)	
Net cash provided (used) by noncapital financing activities	(211,320)	(28,475)	(27,755)	(267,550)	
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES					
Purchase of capital assets	(205,131)	(344,569)	(255,401)	(805,101)	-
Proceeds from sale of capital assets	17,000	-	-	17,000	-
Capital grants and contributions	27.025	194,805	(17.220)	194,805	-
Receipts (payments) for interfund loans Principal paid on notes	37,025	19,795	(17,230) (85,625)	39,590 (85,625)	-
Interest paid on notes/interfund loans	-	_	(29,694)	(29,694)	-
Net cash provided (used) by capital and related financing activities	(151,106)	(129,969)	(387,950)	(669,025)	
CASH FLOWS FROM INVESTING ACTIVITIES					
Interest and investment	29,919	7,847	8,427	46,193	2,545
Net cash provided by investing activities	29,919	7,847	8,427	46,193	2,545
Net increase (decrease) in cash and cash equivalents	516,740	116,692	(109,932)	523,500	21,234
Cash and cash equivalents - beginning of year	3,135,102	604,175	940,071	4,679,348	375,562
Cash and cash equivalents - end of year	\$ 3,651,842	\$ 720,867	\$ 830,139	\$ 5,202,848	\$ 396,796
Reconciliation of operating income to net cash provided by operating activities: Operating income Adjustments to reconcile operating income to	\$ 546,710	\$ 120,879	\$ 147,459	\$ 815,048	\$ 18,689
net cash provided by operating activities: Depreciation expense	285,013	146,407	149,887	581,307	-
Change in liabilities: Customer deposits Sales tax payable	17,524	3	-	17,524	-
Net cash provided by operating activities	\$ 849,247	\$ 267,289	\$ 297,346	\$ 1,413,882	\$ 18,689
Reconciliation of cash on statement of net position to cash balance at year end:					
Cash and cash equivalents	\$ 3,278,422	\$ 720,867	\$ 830,139	\$ 4,829,428	\$ 396,796
Restricted cash and cash equivalents	373,420			373,420	
Cash and cash equivalents - end of year	\$ 3,651,842	\$ 720,867	\$ 830,139	\$ 5,202,848	\$ 396,796

City of Newton, Illinois Notes to Financial Statements April 30, 2023

Note 1: Summary of Significant Accounting Policies

The City of Newton, Illinois (the "City") operates under the Illinois Municipal Code, Chapter 65 of the Illinois Compiled Statutes. It provides for the following services as authorized by statute: public safety and health, maintenance of highways and streets, recreation, zoning and planning, electric, water, wastewater treatment services, and general administration.

The accounting policies and presentation of the basic financial statements of the City have been prepared in conformity with the modified cash basis of accounting, which is a comprehensive basis of accounting other than generally accepted accounting principles, as applicable to governments. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the more significant accounting policies.

A. Financial Reporting Entity

In conformance with generally accepted accounting principles, the City is considered the primary governmental unit, and includes all funds, elected offices, and departments of the City.

Financial accountability is defined as the appointment of a voting majority of the component unit's board, and either (1) the City's ability to impose its will over the component unit, or (2) the possibility that the component unit will provide a financial benefit or impose a financial burden on the City. After applying the concept of financial accountability, scope of public service, or special financing relationship criteria, no organizations have been determined to be part of the reporting entity.

Basis of Presentation

The City's basic financial statements consist of government-wide statements including the statement of net position and statement of activities and fund financial statements, which provide a more detailed level of financial information.

Government-wide Financial Statements

The government-wide focus is on the sustainability of the City as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. The statement of net position and statement of activities display information about the City as a whole. These statements include financial activities of the primary government. The effect of interfund activity has been removed from these statements. The government-wide statement of activities reflects both expenses and net cost of each function of the City's governmental activities. Program revenues include charges paid by a recipient for the goods or services offered by the program, grants and contributions that are restricted to meeting operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues, which are not classified as program revenues, such as property taxes, are presented as general revenues of the City. The comparison of direct expenses with program revenues identifies the extent to which each function is self-financing or draws from the general revenues of the City.

Note 1: Summary of Significant Accounting Policies (Continued)

A. Financial Reporting Entity (Continued)

Fund Financial Statements

The financial transactions of the City are recorded in individual funds. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts that is comprised of its assets, liabilities, fund equity, revenues, and expenditures or expenses as appropriate. Fund financial statements are provided for governmental and proprietary funds. The emphasis of fund financial statements is on major governmental and proprietary funds; therefore each is displayed in a separate column. All remaining governmental and proprietary funds are aggregated and presented as nonmajor funds.

Funds are classified into the following categories: governmental and proprietary.

Governmental funds are used to account for all or most of a City's general activities, including the collection and disbursement of earmarked monies (special revenue funds).

Proprietary funds are used to account for activities similar to those found in the private sector, where the determination of net income is necessary or useful to sound financial administration.

Measurement Focus

The government-wide statements report using the economic resources measurement focus. Proprietary fund financial statements also report using this same focus. Governmental fund financial statements report using the current financial resources measurement focus. Since the governmental fund financial statements are presented on a different measurement focus than the government-wide statements (due mainly to inclusion of capital assets and long-term debt activity in the government-wide presentation) a reconciliation is presented, which briefly explains the adjustments necessary to transform the fund based financial statements into the governmental column of the government-wide presentation.

Basis of Accounting

Basis of accounting refers to when revenues received and expenses or expenditures disbursed are recognized in the accounts and how they are reported on the financial statements. The City maintains its accounting records for all funds on the modified cash basis of accounting. Modified cash basis financial statements omit recognition of receivables and payables and other accrued and deferred items that do not arise from previous cash transactions. Accordingly, revenues are recognized and recorded in the accounts when cash is received. In the same manner, expenses or expenditures are recognized and recorded upon the disbursement of cash. Assets of a fund are only recorded when a right to receive cash exists which arises from a previous cash transaction, with the exception of inventory. Liabilities of a fund, similarly, result from previous cash transactions.

Note 1: Summary of Significant Accounting Policies (Continued)

A. Financial Reporting Entity (Continued)

Basis of Accounting (Continued)

Operating revenue and expenses reported in proprietary fund financial statements includes revenue and expenses related to the primary, continuing operations of the fund. Principal operating revenue for proprietary funds is charges to customers for sales or services. Principal operating expenses are the costs of providing goods or services and include administrative expenses and depreciation of capital assets. Other revenues and expenses are classified as non-operating in the financial statements.

B. Fund Types and Major Funds

The City reports the following major governmental funds:

The General fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund.

The TIF fund is used to account for the revenues and expenditures of the Tax Increment Financing District of the City.

The Capital Development fund is used to account for the revenues and expenditures for community development of the City.

The Tort & Liability Insurance fund accounts for revenues and expenditures associated with providing insurance and risk management services to the City.

The City reports the following major proprietary funds:

The Electric fund is used to account for revenues and expenses associated with providing electric services to the City.

The Water fund is used to account for revenues and expenses associated with providing water services to the City.

The Wastewater Treatment fund is used to account for revenues and expenses associated with providing sewage services to the City.

The Health Insurance fund is used to account for the activities of the City's self-insured health plan for its employees.

C. Cash and Investments

The City maintains cash balances to meet current operating requirements. Cash in excess of current requirements is invested in interest bearing deposit accounts and included in the financial statements as cash and cash equivalents.

Note 1: Summary of Significant Accounting Policies (Continued)

D. Cash and Cash Equivalents

For purposes of the Statement of Cash Flows, the City considers all passbook savings and non-negotiable certificates of deposit to be cash equivalents.

E. Inventory

Inventory consists of developed lots in the 5 Aprils Crossing subdivision held for sale. Inventory is valued at the lower of cost or net realizable value. Fund balance is reported as non-spendable for these amounts because they are not legally appropriable for expenditure.

F. <u>Internal Balances</u>

Interfund activity is reported as loans, services provided, reimbursements or transfers. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. Interfund transactions are recorded by all funds affected in the period in which transactions are executed.

Interfund receivables and payables maintained in the governmental activities have been eliminated to the respective fund of the City in the government-wide financial statements.

G. Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, right of ways, and bridges), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the City as individual assets with an initial, individual cost of more than \$5,000 and an estimated useful life of 1 year or more. Such assets are recorded at historical costs if purchased or constructed. Donated capital assets are not recorded because they did not result from a cash transaction. The City writes off fully depreciated equipment.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the assets' lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	10 - 50
Improvements	10 - 20
Equipment	2 - 20

Note 1: Summary of Significant Accounting Policies (Continued)

H. Compensated Absences

The City of Newton maintains policies governing vacation, sick, comp time, and personal time covering qualified employees. Under the modified cash basis of accounting, the City does not record any accrued compensated absences. Those benefits utilized in the current year are recorded through payroll.

The City pays out either 50% or 100% of unused sick time upon an employee's termination. As of April 30, 2023, the City's liability for unused sick time is estimated to be \$211,768.

I. Bonds and Related Premiums, Discounts, and Issuance Costs

In the government-wide financial statements, bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed when bonds are issued.

In governmental fund financial statements, bond premiums and discounts, as well as debt issuance costs, are recognized in the current period. The face amount of the debt is reported as other financing sources. Premiums and discounts received on debt issuance are also reported as other financing sources (uses). Issuance costs, whether or not withheld from the actual debt proceeds, are reported as debt service expenditures.

J. Long-Term Obligations

In the government-wide financial statements, long-term debt is reported as a liability in the governmental activities fund type financial statements.

In the fund financial statements, governmental fund types recognize long-term debt proceeds as other financing sources, and repayments of long-term debt as expenditures.

K. <u>Deferred Outflows of Resources</u>

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to future periods and thus, will not be recognized as an outflow of resources (expenditure) until then. The City has only one item that qualifies for reporting in this category. It is the deferred charge on refunding reported in the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

L. Fund Equity

In the government-wide financial statements, restricted net position is legally restricted by outside parties for a specific purpose. Net investment in capital assets is the net cost (book value) of the capital assets, less principal on any long-term debt outstanding that was issued to construct, purchase or otherwise acquire the capital asset plus deferred outflows of resources related to those assets.

Note 1: Summary of Significant Accounting Policies (Continued)

L. Fund Equity (Continued)

According to Government Accounting Standards, fund balances are to be classified into five major classifications: Non-spendable Fund Balance, Restricted Fund Balance, Committed Fund Balance, Assigned Fund Balance, and Unassigned Fund Balance based on the nature and extent of the constraints placed on a government's fund balances.

The following classifications describe the relative strength of the spending constraints:

Nonspendable fund balance – amounts that cannot be spent either because they are not in spendable form or because they are legally or contractually required to be maintained intact.

Restricted fund balance – amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

Committed fund balance - amounts that can be used only for specific purposes determined by a formal action of the City Council. The City Council is the highest level of decision-making authority for the City. Commitments may be established, modified, or rescinded only through ordinances or resolutions approved by the City Council.

Assigned fund balance – amounts that do not meet the criteria to be classified as restricted or committed but are intended to be used for a specific purpose. Only the City Council may assign amounts for specific purposes.

Unassigned fund balance – all other spendable amounts.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the City considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed.

M. Program Revenues

Charges for services include revenues based on exchange or exchange-like transactions, namely charges for services provided by the City's offices. Program specific grants and contributions (operating and capital) include revenues arising from mandatory and voluntary nonexchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program, namely donations received from third-parties or state grants received for program operations.

N. Use of Estimates

The preparation of the basic financial statements in conformity with the modified cash basis method of accounting requires the City's management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and/or amounts of reported revenues and expenditures or expenses during the reporting period. Actual results could differ from those estimates.

Note 1: Summary of Significant Accounting Policies (Continued)

O. Restricted Cash

The City is required to establish and maintain prescribed amounts of resources that can be used only to refund customer utility deposits. In addition, the general fund, based on certain bond covenants, is required to establish and maintain prescribed amounts of resources that can be used only to service outstanding debt.

At April 30, 2023, the City maintained restricted cash as follows:

Business-type Activities		
For repayment of customer utility deposits	\$	373,420
	_	
Governmental Activities		
Debt service	\$	67,500

P. Concentration of Credit Risk

All users of the City's electric, water and wastewater system are located within the same geographic area within Jasper County, Illinois.

Q. Date of Management's Review

Management has evaluated subsequent events and transactions that occurred after the balance sheet date up to November 2, 2023, the date which the financial statements were available to be issued.

Note 2: Cash and Investments

The City's cash deposits consist of checking, money market funds, savings accounts, and non-negotiable certificates of deposit. These deposits are stated at cost. The City is authorized by state statute to invest in obligations of the U.S. Treasury, agencies, instrumentalities, commercial paper noted within the three highest classifications by at least two standard rating services, obligations of state and their political subdivisions, savings accounts, credit union shares, and Illinois Public Treasurer's Investment Pool or such other officially recognized Illinois funds.

Cash Deposits

At April 30, 2023, the carrying amount and the bank balance of the City's cash deposits were \$9,872,127 and \$9,924,593, respectively. Cash deposits do not include petty cash of \$850 recorded in the General fund, \$125 recorded in the Electric fund, \$125 recorded in the Water fund, and \$300 recorded in the Wastewater Treatment fund. The City has a written investment policy.

The City's cash deposits are fully insured by the Federal Deposit Insurance Corporation and an irrevocable fluctuating letter of credit from the Federal Home Loan Bank.

Note 3: Common Bank Account

Separate bank accounts are not maintained for all of the City's funds. Certain funds maintain a portion of their cash balances in a common money market account, with accounting records being maintained to show the portion of the common bank account balance attributable to each participating fund. Occasionally, certain funds participating in the common bank account may incur an overdraft (deficit) in the account. The overdraft results from expenditures which have been approved by the City.

Note 4: Changes in Capital Assets

The following is a summary of changes in capital assets:

Governmental Activities:

	Balance				Deletions/	Balance		
	_	May 01, 2022		Additions	R	eclassifications	Α	April 30, 2023
Assets Not Depreciated:								
Land	\$	1,058,673 \$	5	32,877	\$	- \$	3	1,091,550
Construction in Progress		24,730		10,800		(11,979)		23,551
Assets Depreciated:								
Buildings and Improvements		4,346,117		9,944		11,979		4,368,040
Equipment, Furniture, Fixtures		380,138		72,515		(27,024)		425,629
Infrastructure	_	3,617,978		-	_	<u> </u>		3,617,978
Total Capital Assets		9,427,636		126,136		(27,024)		9,526,748
Less: Accumulated Depreciation:								
Buildings and Improvements		(2,378,332)		(169,008)		-		(2,547,340)
Equipment, Furniture, Fixtures		(153,637)		(38,754)		27,024		(165,367)
Infrastructure	_	(1,789,195)		(137,334)	_	<u> </u>		(1,926,529)
Total Accumulated Depreciation		(4,321,164)		(345,096)		27,024		(4,639,236)
Capital Assets, Net	\$	5,106,472 \$	§ _	(218,960)	\$_	- \$	S_	4,887,512

Note 4: Changes in Capital Assets (Continued)

Business-type Activities:

	Balance					Deletions/	Balance	
	_	May 01, 2022	_	Additions]	Reclassifications	April 30, 2023	
Assets Not Depreciated:	· <u>-</u>	_	-		-			
Land	\$	123,572	\$	-	\$	- \$	123,572	
Construction in Progress		23,708		18,650		(23,708)	18,650	
Assets Depreciated:								
Plant and Equipment	_	21,639,791		786,451		(210,715)	22,215,527	
Total Capital Assets		21,787,071	_	805,101		(234,423)	22,357,749	
Less: Accumulated Depreciation	_	(8,649,393)	_	(581,307)		234,423	(8,996,277)	
Capital Assets, Net	\$	13,137,678	\$	223,794	\$	- \$	13,361,472	

Depreciation expense was charged to functions of the primary government as follows:

Governmental Activities:	_	
General government	\$	27,260
Public safety		24,847
Transportation and public works		100,162
Community development		11,392
Culture and recreation	_	181,435
	\$	345,096
Business-Type Activities:	_	
Electric	\$	285,013
Water		146,407
Wastewater treatment	_	149,887
	\$	581,307

Note 5: Interfund Receivables and Payables

Individual interfund receivable and payable balances at April 30, 2023 were as follows:

Fund	_	Receivable	_	Payable
Water Fund:	_	_	_	
Captial Development Fund	\$	165,655	\$	-
Wastewater Treatment Fund:				
Captial Development Fund		165,655		-
Capital Development Fund:				
Water Fund		-		165,655
Wastewater Treatment Fund				165,655
	\$	331,310	\$	331,310

An interfund loan was made from the Water and Wastewater Treatment funds to the Capital Development fund to finance the acquisition of real estate. Interfund balances are expected to be repaid as cash balances allow, but may not be repaid within one year.

Note 6: Long-Term Debt

Governmental Funds:

Bond Obligations

The City has outstanding General Obligation (Revenue Sharing Receipts Alternate Revenue Source) Series 2016 Bonds in the original amount of \$1,485,000. The Series 2016 bonds refunded \$1,340,000 of future principal payments on General Obligation Series 2008 bonds. Pursuant to the Local Government Debt Reform Act, the bonds are general obligations of the City, for which its full faith and credit has been irrevocably pledged. The bonds are payable from ad valorem taxes levied upon all the taxable property in the City without limitation as to rate or amount, all except as limited by bankruptcy, insolvency, moratorium, reorganization and other similar laws relating to the enforcement of creditors' rights and subject to the exercise of judicial discretion. For the year ended April 30, 2023, the levy for such taxes was abated. The City also abated the levy for such taxes in all previous years.

The Series 2016 Bonds are dated February 17, 2016, with interest ranging from 1.8% to 3.1%, payable on May 1 and November 1 of each year. The bonds are issued in \$5,000 multiples.

Note 6: <u>Long-Term Debt (Continued)</u>

Advanced Refunding

On February 17, 2016, the City issued \$1,485,000 of general obligation refunding bonds to provide resources to purchase U.S. Government State and Local Government Series securities that were placed in an irrevocable trust for the purpose of generating resources for all future debt service payments of \$1,340,000 of the Series 2008 general obligation bonds. As a result, the refunded bonds are considered to be defeased and the liability has been removed from the government-wide financial statements. The reacquisition price exceeded the net carrying amount of the old debt by \$101,814. This amount is reflected as a deferred outflow and is being amortized over the remaining life of the refunded debt which is the same life as the new debt issued. This advanced refunding was undertaken to reduce total debt service payments over the life of the bonds.

The advanced refunding resulted in a reduction of cash flow, over the life of the bonds, of \$70,045 and an economic gain of \$56,454.

The ordinance establishing the Bonds contains provisions, pursuant to Illinois Statute, which requires the City to maintain pledged revenues above 1.25 of the annual debt service on all outstanding revenue bonds and other contractual or tort liability obligations. For the fiscal year ended April 30, 2023, the City was in compliance with this covenant.

The ordinance further requires the City to fund a separate, restricted reserve account as follows:

<u>Junior Debt Service Account</u> - an amount funded monthly to cover a fractional amount of the next interest payment, and a fractional amount of the next principal payment due at the paying date. The funded amount is used to pay the principal and interest on bonds. The reserved balance as of April 30, 2023 was \$67,500.

The following is a summary of the City's change in long-term debt transactions for governmental funds for the year ended April 30, 2023:

							Unamortized	Net Carrying
		Payable at		Additions/		Payable at	Bond	Amount at
]	May 1, 2022		Accretion	Retired	April 30, 2023	Premium	April 30, 2023
Advance Refunding			-					
Bonds - Series 2016	\$_	840,000	\$	-	\$ (130,000)	\$ 710,000	\$ 562	\$ 710,562

The following is a maturity schedule of the bonds:

Fiscal Year		Principal		Interest	 Total
2024	\$	135,000	\$	10,318	\$ 145,318
2025		135,000		17,125	152,125
2026		145,000		13,278	158,278
2027		145,000		9,145	154,145
2028	_	150,000	_	4,650	154,650
	\$_	710,000	\$	54,516	\$ 764,516

Note 6: <u>Long-Term Debt (Continued)</u>

Governmental Funds (Continued):

Advanced Refunding (Continued)

Total interest related to the bonds incurred and expensed for the year ended April 30, 2023 was \$22,325.

Enterprise Funds:

Peoples State Bank Loan

On November 17, 2020, the City obtained a loan from Peoples State Bank in the amount of \$1,347,316 to refinance the outstanding principal of an existing loan. Monthly payments under the loan of \$9,609 were due beginning December 17, 2020. The loan has an interest rate of 2.50% and matures on November 17, 2030, at which time a balloon payment of approximately \$430,702 is due.

The following is a summary of the City's change in long-term debt for enterprise funds for the year ended April 30, 2023:

		Payable at					Payable at
	_	May 1, 2022	_	Additions	_	Reductions	April 30, 2023
Peoples State Bank	\$	1,229,719	\$	-	\$	(85,625)	\$ 1,144,094

Presented below is a summary of debt service requirements to maturity by years for the Peoples State Bank loan:

Fiscal Year	_	Principal	Interest	Total
2024	\$	87,634 \$	27,678	115,312
2025		89,923	25,389	115,312
2026		92,197	23,115	115,312
2027		94,529	20,783	115,312
2028		96,871	18,441	115,312
2029-2031	_	682,940	36,044	718,984
	\$	1,144,094 \$	151,450 \$	1,295,544

Total interest related to the loans incurred and expensed for the year ended April 30, 2023 was \$29,688.

Note 7: Fund Equity

During the fiscal year ended April 30, 2023, the City had the following nonspendable, restricted, committed, and assigned governmental fund balances:

a. Nonspendable

The City has classified \$59,750 in the TIF fund as a nonspendable fund balance in the form of inventory.

b. Restricted

The following fund's cumulative revenue over expenditures have been restricted in accordance with Illinois Compiled Statues, with the exception of the General fund, whose balances are restricted by grants and contributions as follows:

Purpose	_	Amount
General Fund:	_	
DUI and Drug Equipment	\$	41,352
TIF Fund		1,237,459
Tort & Liability Insurance Fund		329,620
Social Security Fund		259,788
IMRF Fund		311,830
Emergency Management Fund		13,817
Motor Fuel Tax Fund		344,298
Workmen's Compensation Fund		148,170
	\$	2,686,334

The City has also restricted \$67,500 in the General fund as required by bond covenants.

c. Committed

The City's cumulative revenue for the following purposes exceeded expenditures disbursed resulting in the following committed balances:

Purpose	 Amount		
General:	 		
Sidewalk Replacement	\$ 6,196		
Police Safety	1,525		
Firing Range Repairs	3,117		
Police Vehicle	26,590		
	\$ 37,428		

Note 7: Fund Equity (Continued)

d. Assigned

The City reported the following assigned balance in the General fund:

Purpose	 Amount
Aquatice Facility Debt Payments	\$ 273,322

e. Deficit

The City reported a \$116,981 deficit unassigned fund balance in the Capital Development fund.

Note 8: <u>Interfund Transfers</u>

For the year ended April 30, 2023, the following interfund transfers were made:

		Interfund		Interfund
Fund		Transfer In	_	Transfer Out
General Fund:				
Electric Fund	\$	124,364	\$	-
Water Fund		28,475		-
Wastewater Treatment Fund		27,755		-
Capital Development Fund:				
Electric Fund		86,956		-
Electric Fund:				
General Fund		-		124,364
Capital Development Fund		-		86,956
Water Fund:				
General Fund		-		28,475
Wastewater Treatment Fund:				
General Fund	_		_	27,755
	\$	267,550	\$	267,550

The transfers between the Electric fund and the Capital Development fund were made pursuant to an ordinance passed by the City Council establishing a capital development fund. The transfers between the Electric fund, Wastewater Treatment fund, and General fund were made pursuant to a resolution passed by the City Council.

Note 9: <u>Defined Benefit Pension Plan</u>

A. Illinois Municipal Retirement Fund

Plan Description

The City's defined benefit pension plan for regular employees provides retirement and disability benefits, post-retirement increases, and death benefits to plan members and their beneficiaries. The City's plan is managed by the Illinois Municipal Retirement Fund (IMRF), the administrator of an agent multiple employer public pension fund. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section below. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available Annual Comprehensive Financial Report that includes financial statements, detailed information about the pension plan's fiduciary net position, and required supplementary information. The report is available for download at www.imrf.org.

Benefits Provided

IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP), which the City's staff participate in. The plan has two tiers. Employees hired before January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3 percent of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the lesser of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

Note 9: <u>Defined Benefit Pension Plan (Continued)</u>

A. <u>Illinois Municipal Retirement Fund (Continued)</u>

Employees Covered by Benefit Terms

As of December 31, 2022, the following employees were covered by the benefit terms:

	IMRF
Retirees and Beneficiaries currently receiving benefits	43
Inactive Plan Members entitled to but not yet receiving benefits	11
Active Plan Members	29
Total	83

Contributions

As set by statute, the City's Regular Plan Members are required to contribute 4.50% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The City's annual contribution rates for calendar years 2022 and 2023 were 9.32% and 6.39%, respectively. For the fiscal year ended April 30, 2023, the City contributed \$125,345 to the plan. The City also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Note 10: Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City joined together with other governments to form the Illinois Municipal Risk League, a public entity risk pool currently operating as a common risk management and insurance program for Illinois municipalities. The City pays an annual premium to the pool for its general insurance coverage. The agreement for formation of the Illinois Municipal Risk League provides that the pool will be self-sustaining through member premiums. There have been no significant changes to coverage from the prior year and settlements have not exceeded coverage in the current year or the preceding two years.

Note 11: Commitments and Contingencies

Self-Insured Health Plan

The City has purchased a reinsurance policy which is part of its self-insured health plan. Once the City has paid health costs in excess of \$20,000 on any one employee per year, the City is reimbursed by the policy for the excess cost.

Note 11: Commitments and Contingencies (Continued)

Insurance Coverage

The City's insurance coverage does not adequately cover all the property of the Electric fund. The underinsured property consists of the electric poles and lines. As a result, the City has set aside money in a money market account and certificate of deposit that would be available if significant damage was incurred to the electric poles and lines.

Committed Lease Agreements

The City has entered into multiple lease agreements for the use of equipment. During the year ended April 30, 2023, rent expense was charged to the following funds:

Fund	 Amount
General	\$ 8,929
Electric	3,464
Water	3,565
Wastewater Treatment	 9,029
	\$ 24,987

The City's future minimum lease payments under existing lease agreements are as follows:

Fiscal Year		Amount
2024	\$	18,058
2025	_	18,058
	\$	36,116

Committed Contracts

On March 7, 2023, the City approved a contract for the purchase of a new server in the amount of \$19,224. As of April 30, 2023 the City paid \$0 on the contract.

On April 18, 2023, the City approved a contract for the purchase of two diving boards in the amount of \$12,279. As of April 30, 2023 the City paid \$0 on the contract.

On March 1, 2022, the City approved a contract for the construction of water well #10 in the amount of \$269,430. As of April 30, 2023 the City paid \$239,718 on the contract.

On April 20, 2021, the City approved a contract for the construction of water well #10 in the amount of \$31,357. As of April 30, 2023 the City paid \$19,309 on the contract.

Note 12: <u>Post-Employment Health Care Benefits</u>

COBRA Benefits – Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the City provides health care benefits to eligible former employees and eligible dependents. Certain requirements are outlined by the federal government for this coverage. The premium and, if applicable, a 2% administration fee, is paid in full by the insured each month. This program is offered for a duration of 18 months after termination date, and is subject to extension. There is no associated cost to the City under this program.

In addition to COBRA Benefits, in accordance with rules established through participation in the Illinois Municipal Retirement Fund, the City offers health insurance coverage to retirees. The cost for retirees to purchase coverage is the same premium equivalent cost as active employees.

Note 13: Property Taxes

The City's property tax is levied each year on all taxable real estate located in the City. The local taxing authority for the City of Newton is Jasper County. Property taxes attach as an enforceable lien on property as of January 1. Taxes are levied in December and are payable in two installments between August and September of the subsequent year. Property taxes are billed and collected by Jasper County, Illinois, which in turn, remits them to the City. Payments are typically made during the period August through November. The 2021 tax year levy, received during fiscal year 2023, was adopted by the City Council on December 7, 2021.

Note 14: <u>Tax Abatements</u>

The City currently has one tax increment financing district. Within this district, the City has entered into a redevelopment agreement with developers whereby the City will reimburse a certain percentage of property taxes generated by the property in the tax increment financing district and received by the City up to the lesser of either a set cumulative dollar amount or the total of all eligible redevelopment project costs. For the fiscal year ended April 30, 2023, the City abated property taxes totaling \$66,422.



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the City Council City of Newton, Illinois

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Newton, Illinois, as of and for the year ended April 30, 2023, and the related notes to the financial statements, which collectively comprise the City of Newton, Illinois' basic financial statements and have issued our report thereon dated November 2, 2023.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Newton, Illinois' internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Newton, Illinois' internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Newton, Illinois' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified certain deficiencies in internal control, described in the accompanying schedule of findings and responses as items 2023-001, 2023-002, and 2023-003 that we consider to be material weaknesses.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Newton, Illinois' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material

effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

City of Newton, Illinois' Responses to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the City of Newton, Illinois' responses to the findings identified in our audit and described in the accompanying schedule of findings and responses. City of Newton, Illinois' responses were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Kemper CPA Group LLP
KEMPER CPA GROUP LLP

Certified Public Accountants and Consultants

November 2, 2023

City of Newton, Illinois Schedule of Findings and Responses April 30, 2023

FINDING 2023-001 Ability to Prepare Financial Statement Footnotes

Criteria: The City should have at least one employee who is trained in preparing the footnotes to the financial statements.

Condition: The City currently does not have an employee with the necessary technical expertise to draft the footnotes to the financial statements in accordance with the modified cash basis of accounting.

Cause: City employees have not received the proper training in preparing the footnotes to the financial statements in accordance with the modified cash basis of accounting.

Effect: The City cannot prepare the footnotes to the financial statements in accordance with the modified cash basis of accounting.

Recommendation: The City should provide the necessary training to personnel or contract with an independent contractor with the knowledge to properly prepare the footnotes to the financial statements in accordance with the modified cash basis of accounting.

Management's Response: The City plans to continue to utilize an independent contractor for the preparation of the footnotes to the financial statements. The City will continue to review and approve the footnotes to the financial statements.

FINDING 2023-002 Lack of Segregation of Duties – Public Utilities

Criteria: A basic premise of internal control is that no one employee should have access to both physical assets and the related accounting records or to all phases of a transaction.

Condition: We noted a lack of segregation of duties exists with respect to the billing, adjusting of customer accounts, and accepting and processing of payments in the utilities department.

Cause: The City does not have the resources to hire additional staff to adequately segregate duties.

Effect: Because all duties are performed by the same individuals, the City is at risk for misstatements to occur and not be prevented or detected in the processing of transactions.

Recommendation: We recommend that duties among City Council members and employees be segregated to the extent possible.

Management's Response: The City acknowledges this is a problem and has implemented mitigating controls to the extent practicable.

FINDING 2023-003 Lack of Segregation of Duties – Cash Receipts

Criteria: A basic premise of internal control is that no one employee should have access to both physical assets and the related accounting records or to all phases of a transaction.

Condition: We noted a lack of segregation of duties exists with respect to collecting cash receipts, recording of transactions and custody of assets.

Cause: The City does not have the resources to hire additional staff to adequately segregate duties.

Effect: Because all duties are performed by the same individuals, the City is at risk for misstatements to occur and not be prevented or detected in the processing of transactions.

Recommendation: We recommend that duties among City Council members and employees be segregated to the extent possible.

Management's Response: The City acknowledges this is a problem and has implemented mitigating controls to the extent practicable.

Combining Balance Sheet - Modified Cash Basis Nonmajor Governmental Funds April 30, 2023

	Social Security	 IMRF	ergency agement	Mo	otor Fuel Tax	orkmen's npensation	EP Trail		Total Nonmajor overnmental Funds
ASSETS									
Cash and cash equivalents	\$ 259,788	\$ 311,830	\$ 13,817	\$	344,298	\$ 148,170	\$ -	\$	1,077,903
Total assets	\$ 259,788	\$ 311,830	\$ 13,817	\$	344,298	\$ 148,170	\$ -	-\$	1,077,903
FUND BALANCES Fund balances: Restricted: Other purposes	\$ 259,788	\$ 311,830	\$ 13,817	\$	344,298	\$ 148,170	\$ 	\$	1,077,903
Total fund balances	\$ 259,788	\$ 311,830	\$ 13,817	\$	344,298	\$ 148,170	\$ 	\$	1,077,903

Combining Statement of Revenues,

Expenditures, and Changes in Fund Balances - Modified Cash Basis

Nonmajor Governmental Funds For the Year Ended April 30, 2023

Total

	Soc Secu		IMRF		Emergency Management		Motor FuelTax		Workmen's Compensation		ITEP Eagle Trail	Nonmajor Governmental Funds	
REVENUES													
Property taxes	\$ 1	49,927	\$	199,900	\$	711	\$	-	\$	9,998	\$ -	\$	360,536
Operating grants and contributions		-		-		-		114,022		-	-		114,022
Capital grants and contributions		-		-		-		31,293		-	3,969		35,262
Interest and investment earnings		1,836		2,102		170		2,240		1,100			7,448
Total revenues	1	51,763		202,002		881		147,555		11,098	3,969		517,268
EXPENDITURES													
Current:													
General government		54,224		57,552		-		-		7,937	_		119,713
Public safety		40,178		45,019		5,900		-		12,365	-		103,462
Transportation and public works		10,208		11,712		-		77,537		5,595	-		105,052
Community development		723		_		-		-		-	_		723
Culture and recreation		15,378		11,061		-		-		3,646	1,769		31,854
Capital outlay		-		-		-		10,800		-	-		10,800
Total expenditures	1	20,711		125,344		5,900		88,337		29,543	1,769		371,604
Net change in fund balances		31,052		76,658		(5,019)		59,218		(18,445)	2,200		145,664
Fund balances - beginning	2	228,736		235,172		18,836		285,080		166,615	(2,200)		932,239
Fund balances - ending	\$ 2	59,788	\$	311,830	\$	13,817	\$	344,298	\$	148,170	\$ -	\$	1,077,903

CITY OF NEWTON, ILLINOIS Budgetary Comparison Schedule - Modified Cash Basis **General Fund**

		Budgeted	Amou	unts		al Amounts udgetary		iance with al Budget
		Original		Final		Basis	Ove	r (Under)
REVENUES	Ф	01.500	Ф	01.500	ф	02.516	Ф	1.016
Property taxes	\$	91,500	\$	91,500	\$	92,516	\$	1,016
Intergovernmental:		061.000		061.000		052.216		(0.704)
Sales tax		961,000		961,000		952,216		(8,784)
Income tax		391,000		391,000		448,703		57,703
Cannabis use tax		4,200		4,200		4,372		172
Replacement tax		90,000		90,000		151,426		61,426
Pull-tab and gaming tax		61,030		61,030		62,884		1,854
Township road and bridge		68,900		68,900		74,200		5,300
Licenses and permits		31,000		31,000		30,204		(796)
Fees and fines		30,540		30,540		25,244		(5,296)
Charges for services		83,555		83,555		85,469		1,914
Revenue from the use of property and equipment		2 100		-		310		310
Operating grants and contributions		2,100		2,100		2,160		60
Interest and investment earnings		5,505		5,505		10,798		5,293
Miscellaneous		2,800		2,800		12,831		10,031
Total revenues		1,823,130		1,823,130		1,953,333		130,203
EXPENDITURES								
Current:								
General government		239,705		239,705		228,207		(11,498)
Public safety		845,470		845,470		881,821		36,351
Transportation and public works		245,100		245,100		226,028		(19,072)
Social services		39,075		39,075		24,147		(14,928)
Community development		-		-		5,563		5,563
Culture and recreation		354,795		354,795		318,947		(35,848)
Debt service:								
Principal		130,000		130,000		130,000		-
Interest		22,325		22,325		22,325		-
Capital outlay		118,600		118,600		77,209		(41,391)
Total expenditures		1,995,070		1,995,070		1,914,247		(80,823)
Excess (deficiency) of revenues								
over (under) expenditures		(171,940)		(171,940)		39,086		211,026
OTHER FINANCING SOURCES								
Proceeds from sale of capital assets		_		_		3,500		3,500
Operating transfers in		171,940		171,940		180,594		8,654
Total other financing sources		171,940		171,940		184,094		12,154
Net change in fund balance	\$		\$			223,180	\$	223,180
Fund balance - beginning						1,191,382		
Fund balance - ending					\$	1,414,562		

Budgetary Comparison Schedule - Modified Cash Basis TIF Fund

	Budgeted Amounts				al Amounts udgetary		iance with
	Original		Final		Basis	Ove	er (Under)
REVENUES	 		_				
Property taxes	\$ 495,000	\$	495,000	\$	520,736	\$	25,736
Charges for services	-		-		20,000		20,000
Interest and investment earnings	 2,500		2,500		7,975		5,475
Total revenues	497,500		497,500		548,711		51,211
EXPENDITURES							
Current:							
Community development	 497,500		497,500		137,705		(359,795)
Total expenditures	 497,500		497,500		137,705		(359,795)
Net change in fund balance	\$ 	\$			411,006	\$	411,006
Fund balance - beginning Fund balance - ending				\$	886,203 1,297,209		

Budgetary Comparison Schedule - Modified Cash Basis Tort & Liability Insurance Fund

	Budgeted Amounts				al Amounts idgetary	Variance with Final Budget		
	O	riginal	Final		 Basis	Over (Under)		
REVENUES					_		_	
Property taxes	\$	238,300	\$	238,300	\$ 240,610	\$	2,310	
Interest and investment earnings		2,500		2,500	2,935		435	
Total revenues		240,800		240,800	 243,545		2,745	
EXPENDITURES								
Current:								
General government		240,800		240,800	236,155		(4,645)	
Public safety		-		-	101,005		101,005	
Transportation and public works		-		-	44,793		44,793	
Community development		-		-	106		106	
Culture and recreation		-		-	38,816		38,816	
Total expenditures		240,800		240,800	420,875		180,075	
Net change in fund balance	\$		\$		(177,330)	\$	(177,330)	
Fund balance - beginning Fund balance - ending					\$ 506,950 329,620			

Budgetary Comparison Schedule - Modified Cash Basis Capital Development Fund For the Year Ended April 30, 2023

	Budgeted Amounts					l Amounts dgetary	Variance with Final Budget		
	Oı	riginal		Final]	Basis	Over (Under)		
REVENUES									
Revenue from the use of property and equipment	\$	16,000	\$	16,000	\$	15,055	\$	(945)	
Interest and investment earnings		800		800		1,664		864	
Total revenues		16,800		16,800		16,719		(81)	
EXPENDITURES									
Current:									
Community development		61,100		61,100		18,980		(42,120)	
Debt service:									
Principal		39,591		39,591		-		(39,591)	
Interest		3,709		3,709		3,709		-	
Capital outlay						38,127		38,127	
Total expenditures		104,400		104,400		60,816		(43,584)	
Excess (deficiency) of revenues									
over (under) expenditures		(87,600)		(87,600)		(44,097)		43,503	
OTHER FINANCING SOURCES									
Operating transfers in		87,600		87,600		86,956		(644)	
Total other financing sources		87,600		87,600		86,956		(644)	
Net change in fund balance	\$		\$	-		42,859	\$	42,859	
Fund balance - beginning Fund balance - ending					\$	(159,840) (116,981)			

City of Newton, Illinois Notes to Other Information April 30, 2023

Note 1: Budgets, Appropriation Ordinance, and Budgetary Accounting

The City adopts its budget in accordance with the basis of accounting utilized by that fund. Annual budgets are adopted for general, special revenue, and proprietary funds. All annual appropriations lapse at fiscal year end. The City follows these procedures in establishing the appropriations and budgetary data reflected in the financial statements.

- 1. Prior to adoption, the City prepares and submits to the City Council a proposed operating budget and appropriations for the fiscal year commencing May 1st. The operating budget and appropriations include both proposed expenditures and the means of financing them.
- 2. Public hearings are conducted at an advertised location to obtain taxpayer comments.
- 3. Prior to July 31, the budget and appropriations are legally enacted through passage of an ordinance.
- 4. No further appropriations can be made during the fiscal year once the ordinance has been legally adopted, except:
 - a. Transfers from one appropriation of any fund to another appropriation of the same fund may be made by 2/3 vote of the City Council.
 - b. Any revisions which alter the total expenditures of any fund may be approved by the City Council in the same manner as the original appropriation if new or additional revenues were not available when the initial appropriation was made.
- 5. The appropriation ordinance lapses at the end of the fiscal year.
- 6. Expenditures may not legally exceed appropriated amounts for an individual fund.
- 7. The budget and annual appropriation ordinance was adopted on April 19, 2022 and July 19, 2022, respectively.
- 8. Budget amounts reflected in the financial statements are the amounts as originally adopted on April 19, 2022.

Note 2: Individual Fund Disclosures

No funds had an excess of expenditures over appropriations for the year ended April 30, 2023.

Note 3: Encumbrances

Encumbrance accounting is not used by the City.