

An ACF/State Initiative Moving the Disengaged to Work

ADMINISTRATION FOR CHILDREN & FAMILIES (ACF)
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES (HHS)



Our Objective

Partner with states to take advantage of our full employment economy to help 5 million people move from the economic sidelines into the workforce.



Factors Compelling ACF to Focus on the Promotion of Work

- EO Reducing Poverty in America by Promoting Opportunity and Economic Mobility
- First Step Act
- HHS ReImagine
- Social Security Administration Collaboration
- CMS Medicaid Demonstrations
- Council on Economic Mobility
- “Opportunity Zones” - Tax Cuts and Jobs Act of 2017
- What Works Clearing House

The Work Promotion Opportunity in a Full-Employment Economy

ACF's goal is to facilitate the achievement of self-sufficiency.

94 million American adults are not in the labor force (37% of our civilian, non-institutionalized population aged 16+):

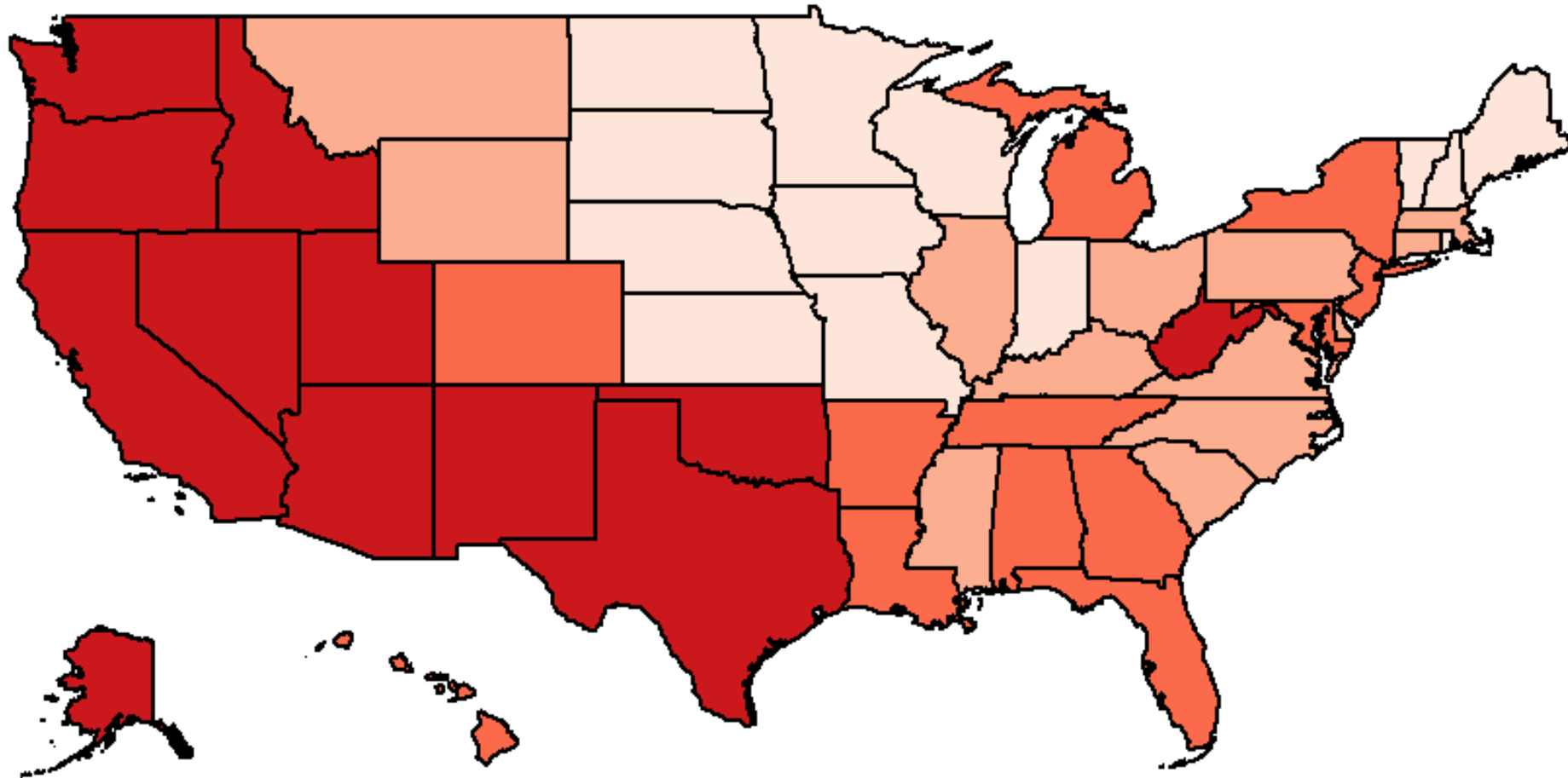
- 44 million are retired
- 13 million are caring for family members

This leaves 37 million genuinely idled:

- 14 million of those claim a health impediment



Percent of Population 18-59 Disengaged from Work, Average Annual: 2013-2015



Percent of Total Pop, Aged 18-59 7.4 to 9.5 9.6 to 10.6 10.7 to 11.5 11.6 to 13.5 NA



Disengaged* from Work by State

Universe Data: 18-59 yrs

State	Total Pop		Not in labor force		Disengaged ⁺	
	Number	Percent	Number	Percent	Number	Percent
U.S.	177,248,135	100.0	40,847,426	23.0	19,660,888	11.1
Alabama	2,631,804	100.0	714,261	27.1	291,276	11.1
Arkansas	1,557,673	100.0	405,142	26.0	167,715	10.8
Florida	10,840,000	100.0	2,681,032	24.7	1,215,688	11.2
Georgia	5,631,712	100.0	1,358,671	24.1	648,916	11.5
Indiana	3,523,497	100.0	736,160	20.9	318,185	9.0
Kentucky	2,421,795	100.0	629,663	26.0	247,992	10.2
Maryland	3,366,074	100.0	687,445	20.4	362,989	10.8
Mississippi	1,609,327	100.0	488,838	30.4	165,422	10.3
Missouri	3,234,442	100.0	642,384	19.9	296,037	9.2
Nebraska	1,023,468	100.0	156,488	15.3	78,882	7.7
Ohio	6,287,149	100.0	1,388,086	22.1	609,028	9.7
Oklahoma	2,050,387	100.0	528,819	25.8	259,247	12.6
Tennessee	3,606,572	100.0	868,280	24.1	385,337	10.7
Texas	15,170,000	100.0	3,572,037	23.5	1,904,249	12.6

***Note 'disengaged' is a subset of individuals Not in the Labor Force (NILF).**

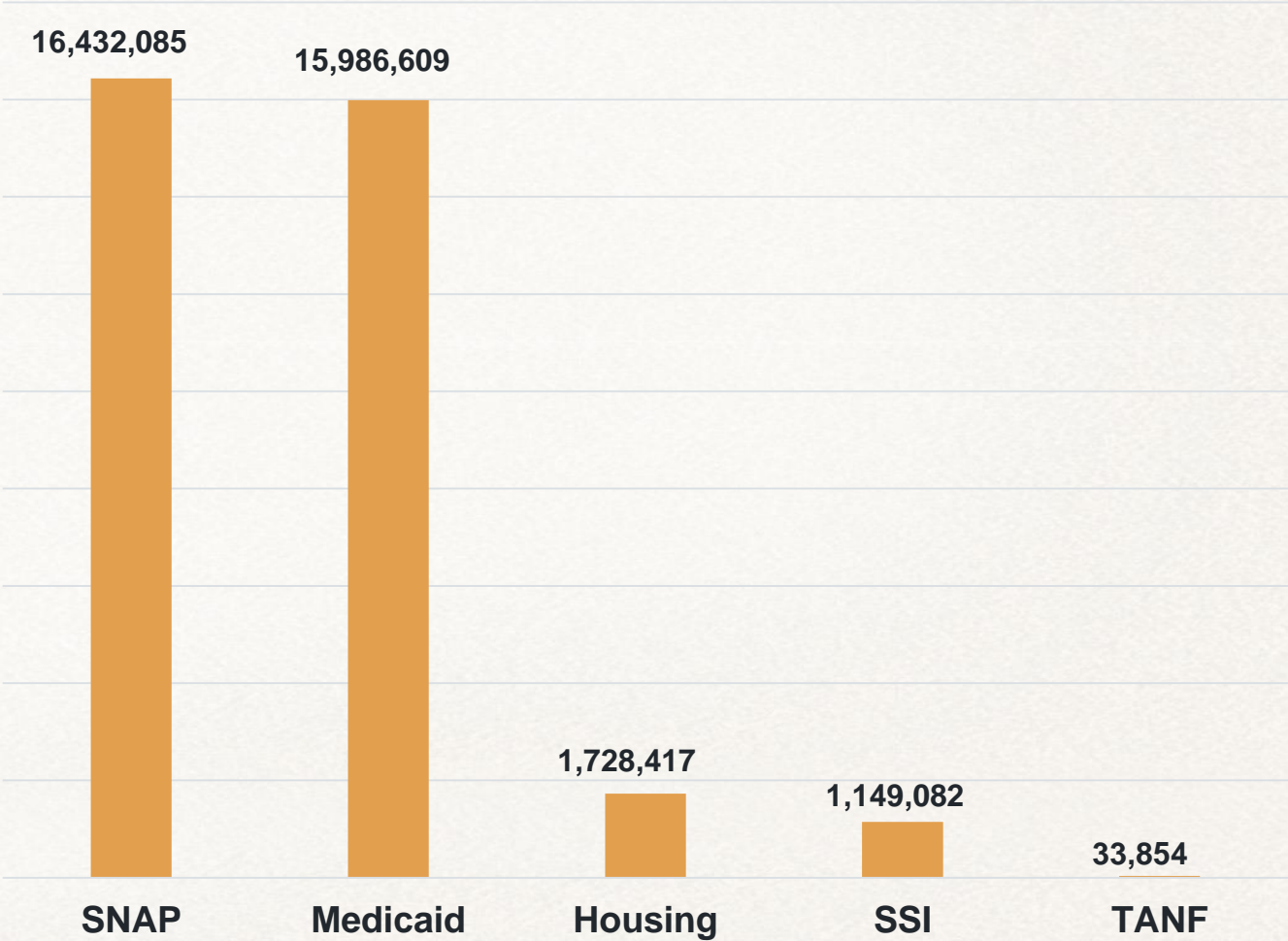
'Disengaged' is defined as not in the labor force, AND not in one of the following groups: disabled, retired, caretaker, or student



How Do We Find Them?



Number of Unique Recipients in Each Program



Medicaid Uniquely Identifies 16M Beneficiaries of Work Promotion

- Adults (18+) receiving only one of these benefits = **35,330,047**
- Adults (18+) receiving 2-5 of these benefits = **19,110,901**

Disengaged and on Program: Percent of Total Population

State	Disengaged on SNAP		Disengaged on MCAID	
	Number	Percent	Number	Percent
U.S.	5,009,568	2.8	3,847,327	2.2
Alabama	101,332	3.9	34,558	1.3
Arkansas	55,301	3.6	30,907	2.0
Florida	393,464	3.6	214,810	2.0
Georgia	194,149	3.4	92,130	1.6
Indiana	81,482	2.3	46,588	1.3
Kentucky	104,031	4.3	56,189	2.3
Maryland	72,596	2.2	49,254	1.5
Mississippi	55,811	3.5	23,000	1.4
Missouri	92,235	2.9	38,435	1.2
Nebraska	17,335	1.7	11,680	1.1
Ohio	168,332	2.7	129,218	2.1
Oklahoma	77,402	3.8	39,985	2.0
Tennessee	109,421	3.0	77,745	2.2
Texas	401,248	2.6	203,674	1.3



The Major Untapped Infrastructure of Engagement: Managed Care Organizations (MCOs)

States with MCO Coverage for 100% of Medicaid Population

- 3 of 51 states (TN, NE, HI)

States with MCO Coverage for more than 75% of Medicaid Population

- 29 of 51 states (includes D.C.)

Source: As of July 1, 2017. Kaiser Family Foundation, <https://www.kff.org/medicaid/state-indicator/share-of-medicaid-population-covered-under-different-delivery-systems>

Essential Strategy: Effective Engagement

- Differentiated assistance pathways based on types of individual needs
- Effective triage
- Intensive engagement for a brief time period (such as Life Coaching)
- Follow-up Monitoring
- Modest Incentive Investment/Pay-for-Performance

What ACF Brings to the Table

- Convening Federal Partners
 - CMS, DOL, HUD, FNS, IRS, DOJ
- Training and Technical Assistance
- Best Practices
- Evaluation Research
- Federal Policy Review



Potential Resources

- Unobligated TANF Dollars
- SNAP Employment and Training Funding
- SSA/SSI Demonstration Funding
- DOL Dislocated Worker Funding
- Child Support Enforcement Incentive Funds
- Opportunity Zones
- HUD EnVision Centers

Potential Target Populations

- Reentering Prisoners
- Homeless Population
- Adults with Health Impediments
- Substance Abuse Disorder
- Despair and Mental Health Issues
- Vocational Deficits

Next Steps?

- Individual ACF/state Commissioner Meetings
- Convene state leadership
- Engage state employers
- State cabinet officials pitch governor
- Public launch