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June 9, 2017

MEMORANDUM FOR:

Interested Parties

FROM:

Jennifer Seeger, Assistant Deputy Director Division of Housing Policy Development

SUBJECT:

State Income Limits for 2017

Attached are briefing materials and State Income Limits for 2017 that are now in effect and replace State 2016 Income Limits. Income limits reflect updated median income and household income levels for extremely low-, very low-, low-, and moderate-income households for California's 58 counties. The State's Official 2017 Income Limits can be downloaded on the Department of Housing and Community Development's (Department) website at <u>http://www.hcd.ca.gov/grants-funding/income-limits/state-and-federalincome-limits.shtml</u>.

State Income Limits apply to <u>designated programs</u> and are used to determine applicant eligibility (based on level of household income) and calculate affordable housing cost for applicable housing assistance programs. Note that use of State Income Limits is subject to a particular program's definition of income, family, family size, effective dates, and other factors. In addition, definitions applicable to income categories, criteria, and geographic areas sometimes differ depending on funding source and program resulting in some programs using other income limits.

The Briefing Materials (next page) explain California's 2017 Income Limits and were updated based on: (1) changes to income limits the U.S. Department of Housing and Urban Development (HUD) released on April 14, 2017 for its Public Housing and Section 8 Housing Choice Voucher Program and, (2) adjustments the Department made based on State statutory provisions and its 2013 Hold Harmless (HH) Policy.

Since 2013, the Department's HH Policy has held State Income Limits harmless from any decreases in household income category and median income levels that HUD, since 2010, began applying to its Section 8 Income Limits after eliminating its longstanding HH Policy. HUD determined its HH Policy was no longer necessary due to federal law changes in 2008 (Public Law 110-98) prohibiting rent decreases in federal or private activity bond funded projects. For questions concerning State Income Limits, please contact Department staff at (916) 263-2911.

Overview

Department of Housing and Community Development (HCD), pursuant to Health & Safety Code Section 50093(c), must file updates to its State Income Limits with the Office of Administrative Law. HCD annually updates these income limits based on Federal Department of Housing and Urban Development (HUD) revisions to its Public Housing and Section 8 Housing Choice Voucher Program that HUD released on April 14, 2017.

HUD annually updates its Section 8 Income Limits to reflect changes in area and family median income levels and income levels for different size households and income categories for extremely low, very low, and low-income households. HCD, pursuant to statutory provisions, makes the following additional revisions: (1) If necessary, increase a county's area median income to equal California's non-metropolitan median income, (2) adjusts area median income and household income category levels to not result in any decrease for any year after 2009 pursuant to HCD's February 2013 HH Policy. HCD's HH Policy was implemented to replace HUD's HH Policy, discontinued in 2009, to not decrease income category and area median income levels below a prior year's highest level and, (3) determines income limits for California's moderate-income category.

Following are brief summaries of different technical methodologies used by HUD and HCD in updating income limits for different household income categories.

HUD Methodology

HUD uses 40th percentile rents in 50th percentile fair market rent (FMR) areas, to calculate high housing cost areas. The purpose is to prevent fluctuations in "Low-Income Housing Tax Credit Difficult Development Area" determinations that result solely from high housing cost income limit fluctuations as areas go in and out of the 50th percentile FMR program.

Extremely Low-Income

The Extremely Low-Income limits is calculated as 60 percent of the very low-income limits and compared to the most recent update to the Federal Poverty Guidelines. If the poverty guidelines are higher, those values are chosen. The value is capped at the Very Low-Income level.

Very Low-Income

The maximum Very Low-Income limit typically reflects 50 percent of median family income (MFI). HUD's MFI figure generally equals two times HUD's 4-person very low-income limit, except when HUD applies adjustments. HUD may adjust income limits for an area or county to account for conditions that warrant special considerations, referred to as exceptions.

Low-Income

In general, maximum income for low-income households reflects 80 percent of the MFI level. Most low-income limits represent the higher level of: (1) 80 percent of MFI or, (2) 80 percent of State non-metropolitan median family income. However, due to adjustments that HUD sometimes makes, strictly calculating low-income limits as

80 percent of MFI could produce unintended anomalies inconsistent with statutory intent. HUD's briefing materials specify that, with some exceptions, the low-income limit reflect 160 percent of the <u>very low-income limit</u>. HUD may apply exceptions to areas with unusually high or low housing-costs-to-income relationships. An example of the result from HUD applying an exception to an area could be an increase to the low-income limit without an increase to the very low-income limit. In sum, an 80 percent limit cannot be assumed to equal 80 percent of the AMI or 4-person median income limit nor 160 percent of the very low-income limit due to adjustments HUD may make.

Median Family Income/Area Median Income

HUD references and estimates the MFI in calculating its income limits. California law and income limits reference Area Median Income (AMI) that, pursuant to Health & Safety Code 50093(c), means the median family income of a geographic area estimated by HUD for its Section 8 Program.

HUD's calculations of Section 8 Income Limits begin with the production of MFI estimates. FY 2017 MFI estimates use 5-year survey data (American Community Survey (ACS) 2010-2014 augmented by 2014, 1-year ACS. HUD then adjusts the survey data to account for anticipated income growth by applying the Consumer Price Index (CPI) inflation forecast (from federal FY mid-2014 through mid-2017) that the United States Congressional Budget Office published in January 2017. HUD's determination of MFI is used to calculate very low-income limits that are then used as the basis to calculate income limits for other income categories.

Adjustment Increases

HUD may apply exceptions to areas with unusually high or low family income, uneven housingcost-to-income relationships or historical exceptions. Very low-income limits are used as the base to calculate extremely low and low-income limits. The following reflects HUD's explanations of adjustment increases contained in HUD's FY 2017 Income Limits Briefing Material:

HUD applies an increase, if the four-person very low-income limit would otherwise be less than the amount at which 35 percent of it equals 85 percent of the annualized two-bedroom Section 8 FMR (or 40th percentile rent in 50th percentile FMR areas). The purpose is to increase the income limit for areas where rental-housing costs are unusually high in relation to the median income.

HUD applies an increase to the four-person income limit to equal the State non-metropolitan median family income level. In addition, HUD restricts adjustments so income limits do not increase more than five percent of the previous year's very low-income figure OR twice the increase in the national MFI, whichever is greater. This adjustment does not apply to the extremely low-income limits.

Income Limit Calculations for Household Sizes Other Than 4-Persons

Income limits for all income categories are adjusted for household size so that larger households have higher income limits than smaller households. For all income categories, income limits for household sizes other than 4-persons are calculated

using the 4-person income limit as the base. HUD's adjustments use the following percentages, with results rounded to the nearest \$50 increment:

Number of Persons in Household: 1 2 3 4 5 6 7 8

Adjustments: 70% 80% 90% Base 108% 116% 124% 132%

Income Limit Calculations for Household Sizes Greater Than 8-Persons

For households of more than eight persons, refer to the formula at the end of the table for 2017 Income Limits. Due to the adjustments HUD can make to income limits in a given county, table data should be the only method used to determine program eligibility. Arithmetic calculations are applicable only when a household has more than eight members.

Reference: FY 2017 HUD Income Limits Transmittal Notice PDR-2017-02 issued April 14, 2017 and HUD Income Limits Briefing Material dated March 21, 2017, both of which can be found at <u>https://www.huduser.gov/portal/datasets/il.html</u>.

HCD Methodology

State law (Health & Safety Code Section 50093, et. seq.) prescribes the methodology HCD uses to update its Official State Income Limits. HCD utilizes HUD's Section 8 Housing Choice Voucher Program Income Limits. HCD's methodology involves: (1) increasing counties' smaller median incomes established by HUD to equal California's non-metropolitan median income determined by HUD, (2) applying HCD's HH Policy, in effect since 2013, to not allow decreases in area median income levels and household income category levels, and (3) determining income limit levels applicable to California's moderate-income households defined by State law as household income not exceeding 120 percent of county area median income.

Area Median Income and Income Category Levels

HCD, pursuant to federal and State law and its HH Policy, adjusts median income levels determined by HUD for a metropolitan county (county included in a metropolitan statistical area) and for a non-metropolitan county (county not included in a metropolitan statistical area). HUD, pursuant to Federal law (Section 567 of the 1987 Housing and Community Development Act) and policy, requires adjusting any county's smaller median income to equal HUD's higher determined State non-metropolitan median income (\$59,900). Next, HCD, for all counties, applies its HH policy to ensure area median income and income limits for all household income categories do not fall below any level achieved in the prior year.

Moderate-Income Levels

HCD is responsible for establishing California's moderate-income limit levels. After calculating the 4-person area median income (AMI) level as previously described, HCD sets the maximum moderate-income limit to equal 120 percent of the county's AMI.

Applicability of California's Official State Income Limits

Applicability of these State Income Limits is subject to particular programs as program definitions of such factors as income, family, and household size, etc. vary. Some programs,

such as Multifamily Tax Subsidy Projects (MTSPs), use different income limits. For MTSPs, separate income limits apply per provisions of the Housing and Economic Recovery Act (HERA) of 2008 (Public Law 110-289). Income limits for MTSPs are used to determine qualification levels as well as set maximum rental rates for projects funded with tax credits authorized under Section 42 of the Internal Revenue Code (Code). In addition, MTSP income limits apply to projects financed with tax-exempt housing bonds issued to provide qualified residential rental development under Section 142 of the Code. These income limits are available at http://www.huduser.org/datasets/mtsp.html.

2017 BAY AREA AREA MEDIAN INCOMES PER CALIFORNIA DEPARTMENT OF HOUSING & COMMUNITY DEVELOPMENT

Please read preface provided by the CDHCD for definition of categories.

Counti	Income		Number of Persons in Household							
County	Category	1	2	3	4	5	6	7	8	
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Alameda County	Extremely Low	21950	25050	28200	31300	33850	36350	38850	41350	
4-Person	Very Low Income	36550	41750	46950	52150	56350	60500	64700	68850	
Area Median Income:	Low Income	56300	64350	72400	80400	86850	93300	99700	106150	
\$97,400	Median Income	68200	77900	87650	97400	105200	113000	120800	128550	
	Moderate Income	81850	93500	105200	116900	126250	135600	144950	154300	
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Contra Costa County	Extremely Low	21950	25050	28200	31300	33850	36350	38850	41350	
4-Person	Very Low Income	36550	41750	46950	52150	56350	60500	64700	68850	
Area Median Income:	Low Income	56300	64350	72400	80400	86850	93300	99700	106150	
\$97,400	Median Income	68200	77900	87650	97400	105200	113000	120800	128550	
	Moderate Income	81850	93500	105200	116900	126250	135600	144950	154300	
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Marin County	Extremely Low	27650	31600	35550	39500	42700	45850	49000	52150	
4-Person	Very Low Income	46100	52650	59250	65800	71100	76350	81600	86900	
Area Median Income:	Low Income	73750	84300	94850	105350	113800	122250	130650	139100	
\$115,300	Median Income	80700	92250	103750	115300	124500	133750	142950	152200	
	Moderate Income	96850	110700	124500	138350	149400	160500	171550	182600	
Napa County	Extremely Low	19600	22400	25200	27950	30200	32960	37140	41320	
4-Person	Very Low Income	32600	37250	41900	46550	50300	54000	57750	61450	
Area Median Income:	Low Income	52150	59600	67050	74500	80500	86450	92400	98350	
\$91,000	Median Income	63700	72800	81900	91000	98300	105550	112850	120100	
	Moderate Income	76450	87350	98300	109200	117950	126650	135400	144150	
	moderate meome	70150	0/350	50500	105200	11/550	120050	133100	111150	
San Francisco County	Extremely Low	27650	31600	35550	39500	42700	45850	49000	52150	
4-Person	Very Low Income	46100	52650	59250	65800	71100	76350	81600	86900	
Area Median Income:	Low Income	73750	84300	94850	105350	113800	122250	130650	139100	
\$115,300	Median Income	80700	92250	103750	115300	124500	133750	142950	152200	
	Moderate Income	96850	110700	124500	138350	149400	160500	171550	182600	
Santa Clara County	Extremely Low	25100	28650	32250	35800	38700	41550	44400	47300	
4-Person	Very Low Income	41800	47800	53750	59700	64500	69300	74050	78850	
Area Median Income:	Low Income	59400	67900	76400	84900	91650	98450	105250	112050	
\$113,300	Median Income	79300	90650	101950	113300	122350	131450	140500	149550	
φ110,000	Moderate Income	95150	108750	122350	135950	146850	157700	168600	179450	
	Woderate meome	55150	100750	122330	133330	140050	137700	100000	175450	
San Mateo County	Extremely Low	27650	31600	35550	39500	42700	45850	49000	52150	
4-Person	Very Low Income	46100	52650	59250	65800	71100	76350	81600	86900	
Area Median Income:	Low Income	73750	84300	94850	105350	113800	122250	130650	139100	
\$115,300	Median Income	80700	92250	103750	115300	124500	133750	142950	152200	
	Moderate Income	96850	110700	124500	138350	149400	160500	171550	182600	
Solano County	Extremely Low	17400	19850	22350	24800	28780	32960	37140	41320	
4-Person	Very Low Income	28950	33050	37200	41300	44650	47950	51250	54550	
Area Median Income:	Low Income	45500	52000	58500	65000	70200	75400	80600	85800	
\$82,600	Median Income	57800	66100	74350	82600	89200	95800	102400	109050	
	Moderate Income	69350	79300	89200	99100	107050	114950	122900	130800	
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Sonoma County	Extremely Low	18550	21200	23850	26450	28780	32960	37140	41320	
4-Person	Very Low Income	30850	35250	39650	44050	47600	51100	54650	58150	
Area Median Income:	Low Income	49350	56400	63450	70500	76150	81800	87450	93100	
\$83,900	Median Income	58750	67100	75500	83900	90600	97300	104050		
	Moderate Income	70500	80550	90650	100700	108750	116800	124850	132900	