



**LATHROP-MANTECA FIRE PROTECTION DISTRICT**

**FINANCIAL STATEMENTS  
WITH  
INDEPENDENT AUDITOR'S REPORT**

**FOR THE FISCAL YEAR ENDED**

**JUNE 30, 2015**

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**LATHROP-MANTECA FIRE PROTECTION DISTRICT**

**JUNE 30, 2015**

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**BOARD OF DIRECTORS**

Bennie Gatto  
Chair

Gloryanna Rhodes  
Vice Chair

Tye Peyton

Manuel Medeiros

Robert Gleason

\* \* \* \*

Fire Chief / Board Secretary  
Gene Neely

**LATHROP-MANTECA FIRE PROTECTION DISTRICT**

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**JUNE 30, 2015**

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**LATHROP-MANTECA FIRE PROTECTION DISTRICT**

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## James Marta & Company LLP

*Certified Public Accountants*

*Accounting, Auditing, Consulting, and Tax*

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### INDEPENDENT AUDITOR'S REPORT

Board of Directors  
Lathrop-Manteca Fire Protection District  
Lathrop, California

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and each major fund of the Lathrop-Manteca Fire Protection District (the District), as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the State Controller's Minimum Audit Requirements for California Special Districts. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

**Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Lathrop-Manteca Fire Protection District as of June 30, 2015, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

**Other Matters**

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis, the General Fund Budgetary Comparison Schedule and Schedule of Funding Progress – Other Postemployment Benefits be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying schedule of expenditures of federal awards, as required by Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

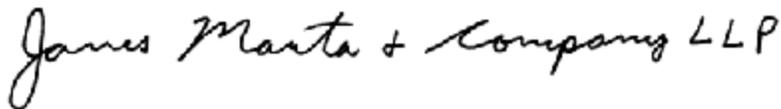
*Change in Accounting Principle*

As discussed in Note 1P to the financial statements, in 2015 the District adopted new accounting guidance, GASB Statement No. 68, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27, and GASB Statement No. 71, Pension Transition for Contribution Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68. The District has not restated the actual and pro forma effect of the Statements on the financial statements as of and for the year ended June 30, 2014. This data is not readily available due to an actuary study not being prepared in accordance with GASB 68 for measurement dates prior to June 30, 2014. Our opinion is not modified with respect to this matter.

The effects of this restatement are described in Note 1P to the basic financial statements. The implementation of GASB 68 required the District to recognize its unfunded net pension liability resulting in the District having a negative net position in the current year. The District currently funds this obligation on a pay-as-you go basis. The District anticipates that its ongoing funding and current resources are sufficient to meet its obligations as they come due.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated March 25, 2016 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.



James Marta & Company LLP  
Certified Public Accountants  
Sacramento, California  
March 25, 2016

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

# LATHROP-MANTECA FIRE PROTECTION DISTRICT

## MANAGEMENT'S DISCUSSION AND ANALYSIS

JUNE 30, 2015

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This Management Discussion and Analysis provides an overview of the Lathrop-Manteca Fire Protection District's financial activities based on current known facts, decisions, and conditions. This information is presented in conjunction with the audited basic financial statements, which follow this section.

### **Financial Highlights for Fiscal Year 2014-2015**

The District's government-wide total assets increased by \$1,945,252 to \$7,551,617 mainly due to the federal grant receivable of \$715,358 and additional capital assets totaling \$1,275,826, which included a new Heavy Rescue Truck. Total net position decreased \$11,286,596 to (\$9,838,719) due to the implementation of Government Accounting Standards Board (GASB) Statement No. 68, which required recognition of the District's portion of the Net Pension Liability through its participation in the San Joaquin County Employees' Retirement Association pension plan. This first year implementation of GASB 68 required a prior period adjustment for a change in accounting principle in the amount of \$11,231,410. Total revenues increased by \$2,152,731 while expenses increased by \$2,984,789. The increases are due to the Assistance to Firefighters Grant award which also increased capital outlay expenditures in the fire protection services.

Included in the required supplemental information section is a budgetary comparison schedule. That schedule indicates that we had an excess (deficiency) variance of (\$20,681). The most significant variance is the prior year down payment on the new Heavy Rescue Truck, which was in the prior year budget, but recognized in current year expenditures. Variance details are listed on the schedule on page 33.

### **Overview of the Financial Statements**

This annual report consists of financial statements for the District as a whole with more detailed information about the District's general fund. The statement of net position and the statement of activities provide information about the activities of the District as a whole and present a long-term view of the District's finances and include capital assets and long-term liabilities. The fund financial statements present a short term view of the District's activities and therefore include only current assets expected to be collected in the very near future and liabilities expected to be paid in the very near future.

The Balance Sheet presents a snapshot of the assets of the District, the District's liabilities and the net difference reflected as its fund balance at the end of the fiscal year.

The Statement of Revenues, Expenditures and Changes in Fund Balance measures the extent to which the District's operating cost were funded from general revenues.

The Notes to Financial Statements provides additional disclosures and information to assist the reader in understanding the District's financial condition

### **The District as a Whole**

One important question asked about the District's finances is, "Is the District better or worse off as a result of the year's activities?" The information in the government-wide financial statements helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting (and reports depreciation on capital assets), which is similar to the basis of accounting used by most private-sector companies.

**LATHROP-MANTECA FIRE PROTECTION DISTRICT**

**MANAGEMENT'S DISCUSSION AND ANALYSIS**

**JUNE 30, 2015**

The change in net position (the difference between total assets and total liabilities) over time is one indicator of whether the District's financial health is improving or deteriorating. However, one must consider other nonfinancial factors in making an assessment of the District's health, such as changes in the economy, changes in the District's tax base, and changes in the District's boundaries, etc. to assess the overall health of the District.

**Capital Assets**

The District owns real property at each of its four fire station locations. The Administration building is located at the main fire station. In addition, the District owns a considerable amount of vehicles and specialized equipment used by fire district personnel in performing fire, rescue and EMS activities. These fixed assets, net of accumulated depreciation, are reflected in the District's government-wide financial statements. Overall, the net capital asset balance decreased \$192,852 due to current year depreciation.

**Long-Term Liabilities**

Long-term liabilities reflected in the government-wide financial statements were \$478,830 higher than the prior year due mainly to an increase in the OPEB liability of \$612,104. The District made its first payment of \$100,854 on the loan from the City of Lathrop.

**Net Position**

**Condensed Statement of Net Position**

	<u>2015</u>	<u>2014</u>	<u>Dollar Change</u>	<u>Percentage Change</u>
<b>ASSETS</b>				
Current assets	\$ 3,401,912	\$ 2,447,939	\$ 953,973	38.97%
Capital assets, net	4,149,705	3,158,426	991,279	31.39%
Total assets	<u>7,551,617</u>	<u>5,606,365</u>	<u>1,945,252</u>	<u>34.70%</u>
DEFERRED OUTFLOWS OF RESOURCES	<u>1,305,372</u>	<u>-</u>	<u>1,305,372</u>	<u>100.00%</u>
<b>LIABILITIES</b>				
Current liabilities	963,846	175,472	788,374	449.29%
Long-term liabilities	17,705,069	3,983,016	13,722,053	344.51%
Total liabilities	<u>18,668,915</u>	<u>4,158,488</u>	<u>14,510,427</u>	<u>348.94%</u>
DEFERRED INTFLOWS OF RESOURCES	<u>26,793</u>	<u>-</u>	<u>26,793</u>	<u>100.00%</u>
<b>NET POSITION</b>				
Net investment in capital assets	3,681,933	2,577,300	1,104,633	42.86%
Restricted	284,831	283,869	962	0.34%
Unrestricted	<u>(13,805,483)</u>	<u>(1,413,292)</u>	<u>(12,392,191)</u>	<u>876.83%</u>
Total net position	<u><u>\$(9,838,719)</u></u>	<u><u>\$ 1,447,877</u></u>	<u><u>(11,287,558)</u></u>	<u><u>-779.59%</u></u>

**LATHROP-MANTECA FIRE PROTECTION DISTRICT**

**MANAGEMENT'S DISCUSSION AND ANALYSIS**

**JUNE 30, 2015**

**Condensed Statement of Activities**

	<u>2015</u>	<u>2014</u>	<u>Dollar Change</u>	<u>Percentage Change</u>
<b>REVENUES</b>				
Program revenues				
Charges for services	\$ 519,509	\$ 518,098	\$ 1,411	0.27%
Operating grants and contributions	325,183	782,961	(457,778)	-58.47%
Capital grants and contributions	1,899,296	-	1,899,296	100.00%
General revenues				
Property taxes	2,804,938	2,542,465	262,473	10.32%
Special assessments	1,830,030	1,812,736	17,294	0.95%
Impact mitigation fees	745,608	215,857	529,751	245.42%
Measure C taxes	1,165,715	1,076,286	89,429	8.31%
Developer fees	-	250,000	(250,000)	-100.00%
Other	336,103	275,248	60,855	22.11%
Total revenues	<u>9,626,382</u>	<u>7,473,651</u>	<u>2,152,731</u>	<u>28.80%</u>
<b>EXPENSES</b>				
Fire protection services	9,534,175	6,543,381	2,990,794	45.71%
Administration	122,174	123,796	(1,622)	-1.31%
Interest on long-term debt	25,219	29,602	(4,383)	100.00%
Total expenses	<u>9,681,568</u>	<u>6,696,779</u>	<u>2,984,789</u>	<u>44.57%</u>
Change in Net Position	(55,186)	776,872	(832,058)	-107.10%
Total Net Position - Beginning of Year	1,447,877	671,005	776,872	115.78%
Prior period restatement	<u>(11,231,410)</u>	-	<u>(11,231,410)</u>	<u>-100.00%</u>
Total Net Position - End of Year	<u><u>\$(9,838,719)</u></u>	<u><u>\$ 1,447,877</u></u>	<u><u>\$(11,286,596)</u></u>	<u><u>-779.53%</u></u>

**Economic Outlook**

The Lathrop-Manteca Fire Protection District's financial position has been negatively affected by the downturn of the national, state and local economy, and continues to face significant economic challenges. These trends, coupled with the continued economic downturn, provide a continuing somewhat sobering outlook for the next several years. The Lathrop-Manteca fire Protection District presents a financial plan for the 2015-2016 fiscal year, which delivers its vital services but eliminates non-essentials. The District is focusing on core services, budget-balancing strategies while continuing to encompass ways to build up future reserves to ensure equipment and apparatus replacement.

We are projecting that the District will have minimal revenue growth in 2016. This financial assumption is based upon recent trends in real property values, changes in population or other service-level indicators, changes in political environment, recent annexations contributing to the expansion or decline of the District's service boundaries and global economy trends. It is our assessment that when the housing market stabilizes, jobs will be more readily available, and consumer confidence increases. This has to take place before the district, which receives the majority of its financial support from housing, will be able to increase our revenues.

**LATHROP-MANTECA FIRE PROTECTION DISTRICT**

**MANAGEMENT'S DISCUSSION AND ANALYSIS**

**JUNE 30, 2015**

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**Additional Financial Information**

This financial report is designed to provide the District's Financial Statement users with an overview of the District's financial operations and financial condition. Additional information can be obtained from the Lathrop-Manteca Fire Protection District, in care of Gene Neely, 800 East J Street, Lathrop, California. 95330.

## **BASIC FINANCIAL STATEMENTS**

**LATHROP-MANTECA FIRE PROTECTION DISTRICT**

**STATEMENT OF NET POSITION**

**JUNE 30, 2015**

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	<b><u>Governmental Activities</u></b>
<b>ASSETS</b>	
Cash and cash equivalents	\$ 2,559,735
Accounts receivable	126,819
Grant receivable	715,358
Capital assets, net of accumulated depreciation	<u>4,149,705</u>
Total Assets	<u>7,551,617</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Pension related	<u>1,305,372</u>
<b>LIABILITIES</b>	
Accounts payable and other current liabilities	963,846
Long-term liabilities:	
Due within one year	431,453
Due in more than one year	<u>17,273,616</u>
Total Liabilities	<u>18,668,915</u>
<b>DEFERRED INTFLOWS OF RESOURCES</b>	
Pension related	<u>26,793</u>
<b>NET POSITION</b>	
Net investment in capital assets	3,681,933
Restricted	284,831
Unrestricted	<u>(13,805,483)</u>
Total Net Position	<u>\$ (9,838,719)</u>

The accompanying notes are an integral part of these financial statements.

**LATHROP-MANTECA FIRE PROTECTION DISTRICT**

**STATEMENT OF ACTIVITIES**

**JUNE 30, 2015**

	<b>Program Revenues</b>				<b>Net (Expense) Revenues and Changes in Net Position</b>
<b>Expenses</b>	<b>Charges for Services</b>	<b>Operating Grants and Contributions</b>	<b>Capital Grants and Contributions</b>	<b>Governmental Activities</b>	
Governmental Activities					
Fire Protection Services	\$ 9,534,175	\$ 519,509	\$ 325,183	\$ 1,899,296	\$ (6,790,187)
Administration	122,174				(122,174)
Interest on long-term debt	25,219				(25,219)
Total governmental activities	\$ 9,681,568	\$ 519,509	\$ 325,183	\$ 1,899,296	(6,937,580)
General Revenues					
Taxes and subventions:					
Property taxes					2,804,938
Special assessments					1,830,030
Measure C taxes					1,165,715
Impact mitigation fees					745,608
Rental income					56,775
Interest and investment earnings					4,362
Miscellaneous					274,966
Total general revenues					6,882,394
Change in net position					(55,186)
Net Position, July 1, 2014, as originally reported					1,447,877
Prior period restatement					(11,231,410)
Net Position, July 1, 2014, as restated					(9,783,533)
Net Position, June 30, 2015					\$ (9,838,719)

**LATHROP-MANTECA FIRE PROTECTION DISTRICT**

**BALANCE SHEET – GOVERNMENTAL FUNDS**

**JUNE 30, 2015**

	<u>General Fund</u>	<u>Capital Outlay Fund</u>	<u>Measure C Fund</u>	<u>Developer Account Fund</u>	<u>Facility Fee Fund</u>	<u>Total</u>
<b>ASSETS</b>						
Cash	\$ 1,111,191	\$ 123,532	\$ 284,831	\$ 250,861	\$ 789,320	\$ 2,559,735
Accounts receivable	14,211	78,508			34,100	126,819
Grant receivable		715,358				715,358
<b>Total Assets</b>	<b>\$ 1,125,402</b>	<b>\$ 917,398</b>	<b>\$ 284,831</b>	<b>\$ 250,861</b>	<b>\$ 823,420</b>	<b>\$ 3,401,912</b>
<b>LIABILITIES</b>						
Liabilities						
Accounts payable	\$ 28,977	\$ 805,519				\$ 834,496
Accrued wages	118,603					118,603
<b>Total Liabilities</b>	<b>147,580</b>	<b>805,519</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>953,099</b>
<b>FUND BALANCE</b>						
Fund balances						
Restricted			\$ 284,831			284,831
Assigned	4,741	111,879		\$ 250,861	823,420	1,190,901
Unassigned	973,081					973,081
<b>Total Fund Balances</b>	<b>977,822</b>	<b>111,879</b>	<b>284,831</b>	<b>250,861</b>	<b>823,420</b>	<b>2,448,813</b>
<b>Total liabilities and fund balances</b>	<b>\$ 1,125,402</b>	<b>\$ 917,398</b>	<b>\$ 284,831</b>	<b>\$ 250,861</b>	<b>\$ 823,420</b>	<b>\$ 3,401,912</b>

**LATHROP-MANTECA FIRE PROTECTION DISTRICT**

**RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE  
STATEMENT OF NET POSITION**

**JUNE 30, 2015**

Total fund balances - governmental funds \$ 2,448,813

Amounts reported for assets and liabilities for governmental activities in the statement of net position are different from amounts reported in governmental funds because:

Capital assets: In governmental funds, only current assets are reported. In the statement of net position, all assets are reported, including capital assets and accumulated depreciation.

Capital assets at historical cost	\$ 6,295,978	
Accumulated depreciation	(2,146,273)	
Net		4,149,705

Unmatured interest on long-term debt: In governmental funds, interest on long-term debt is not recognized until the period in which it matures and is paid. In the government-wide statement of activities, it is recognized in the period that it is incurred. The additional liability for unmatrued interest owing at the end of the period was: (10,747)

Long-term liabilities: In governmental funds, only current liabilities are reported. In the statement of net position, all liabilities, including long-term liabilities, are reported. Long-term liabilities relating to governmental activities consist of:

State loan payable - Chapter 1168/85	\$ (33,476)	
Loan - City of Lathrop	(302,563)	
Capital leases payable	(467,772)	
Other postemployment benefits	(3,302,433)	
Net pension liability	(13,310,655)	
Compensated absences payable	(288,170)	
		(17,705,069)

Deferred outflows and inflows of resources relating to pensions: In governmental funds, deferred outflows and inflows of resources relating to pensions are not reported because they are applicable to future periods. In the statement of net position, deferred outflows and inflows of resources relating to pensions are reported.

Deferred outflows of resources related to pensions		1,305,372
Deferred inflows of resources related to pensions		(26,793)

Total net position, governmental activities: \$ (9,838,719)

**LATHROP-MANTECA FIRE PROTECTION DISTRICT**

**STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES**

**FOR THE YEAR ENDED JUNE 30, 2015**

	<b>General Fund</b>	<b>Capital Outlay Fund</b>	<b>Measure C Fund</b>	<b>Developer Account Fund</b>	<b>Facility Fee Fund</b>	<b>Total</b>
<b>REVENUES</b>						
Property taxes	\$ 2,804,938					\$ 2,804,938
Special assessments	1,830,030					1,830,030
Measure C taxes			\$ 1,165,715			1,165,715
Federal grant	325,183	\$ 1,899,296				2,224,479
Impact mitigation fee	24,484	152,971			\$ 568,153	745,608
Licenses/permits	105,461					105,461
Plan check & service fees	150,107					150,107
Other services	263,941					263,941
Interest income	500	1,936	1,104	\$ 676	146	4,362
Miscellaneous income	89,058	185,908				274,966
<b>Total revenues</b>	<b>5,593,702</b>	<b>2,240,111</b>	<b>1,166,819</b>	<b>676</b>	<b>568,299</b>	<b>9,569,607</b>
<b>EXPENDITURES</b>						
Salaries and wages	2,816,052					2,816,052
Employee benefits	2,356,472					2,356,472
Insurance	285,963					285,963
Maintenance	85,096	2,153				87,249
Administration charges	55,757					55,757
Fuel, lube and tires	60,692					60,692
Communications	45,137					45,137
Director's expense	7,175					7,175
Dispatching	86,329					86,329
Firefighter supplies	50,645					50,645
Legal and professional services	40,362				2,000	42,362
Office expense	11,003					11,003
Public relations and training	49,431					49,431
Utilities	57,018					57,018
Capital Outlay	397,645	2,720,951	37,857		5,379	3,161,832
Debt service - principal	103,844	64,335			46,029	214,208
Debt service - interest	718	24,337			2,159	27,214
Miscellaneous expense	40,878	1,494			5,867	48,239
<b>Total expenditures</b>	<b>6,550,217</b>	<b>2,813,270</b>	<b>37,857</b>	<b>-</b>	<b>61,434</b>	<b>9,462,778</b>
Excess(deficiency) of revenues over expenditures	<u>(956,515)</u>	<u>(573,159)</u>	<u>1,128,962</u>	<u>676</u>	<u>506,865</u>	<u>106,829</u>
<b>OTHER FINANCING SOURCES (USES)</b>						
Operating transfers in	1,128,000	168,226			316,555	1,612,781
Operating transfers out	(168,226)	(316,555)	(1,128,000)			(1,612,781)
Rental income	56,775					56,775
<b>Total other financing sources (uses)</b>	<b>1,016,549</b>	<b>(148,329)</b>	<b>(1,128,000)</b>	<b>-</b>	<b>316,555</b>	<b>56,775</b>
Net change in fund balances	60,034	(721,488)	962	676	823,420	163,604
Fund balances, July 1, 2014	917,788	833,367	283,869	250,185	-	2,285,209
Fund balances, June 30, 2015	<u>\$ 977,822</u>	<u>\$ 111,879</u>	<u>\$ 284,831</u>	<u>\$ 250,861</u>	<u>\$ 823,420</u>	<u>\$ 2,448,813</u>

The accompanying notes are an integral part of these financial statements.

**LATHROP-MANTECA FIRE PROTECTION DISTRICT**  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2015**

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Total net change in fund balances - governmental funds \$ 163,604

Amounts reported for governmental activities in the statement of activities are different because:

Capital outlay: In governmental funds, the costs of capital assets are reported as expenditures in the period when the assets are acquired. In the statement of activities, costs of capital assets are allocated over their estimated useful lives as depreciation expense. The difference between capital outlay expenditures and depreciation expense for the period is:

Expenditures for capital outlay:	\$ 1,275,826	
Depreciation expense:	<u>(284,547)</u>	
		991,279

Debt service: In governmental funds, repayments of long-term debt are reported as expenditures. In the government-wide statements, repayments of long-term debt are reported as reductions of liabilities. Expenditures for repayment of the principal portion of long-term debt were: 214,208

Unmatured interest on long-term debt: In governmental funds, interest on long-term debt is recognized in the period that it becomes due. In the government-wide statement of activities, it is recognized in the period that it is incurred. Unmatured interest owing at the end of the period, less matured interest paid during the period but owing from the prior period was: 1,995

In governmental funds, postemployment benefits other than pensions (OPEB) costs are recognized when employer contributions are made. In the statement of activities, OPEB costs are recognized on the accrual basis. This year, the difference between OPEB costs and actual employer contributions was: (602,555)

Compensated absences: In governmental funds, compensated absences are measured by the amounts paid during the period. In the statement of activities, compensated absences are measure by the amounts earned. The difference between compensated absences paid and compensated absences earned was: (23,051)

Pensions: In governmental funds, pension costs are recognized when employer contributions are made. In the statement of activities, pension costs are recognized on the accrual basis. This year, the difference between accrual-basis pension costs and the actual employer contribution was: (800,666)

Total change in net position - governmental activities \$ (55,186)

# LATHROP-MANTECA FIRE PROTECTION DISTRICT

## NOTES TO THE FINANCIAL STATEMENTS

JUNE 30, 2015

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### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. ORGANIZATION

The Manteca-Lathrop Rural County Fire Protection District was established in 1936 to provide fire protection for the township of Lathrop, rural Lathrop and rural Manteca. The Fire District was organized under the laws of the State of California, Health and Safety Code section 13800, known as the Fire Protection District law of 1987. It is governed by five members Board of Directors who are elected at-large to serve a four-year term. Since 1936 the district has developed into a proactive Fire Department covering 100 square miles including the recently incorporated City of Lathrop.

The District staffs four strategically located fire stations with career personnel, as well as volunteer firefighters. In February of 2002, the Board of Directors changed the name to the Lathrop-Manteca Fire Protection District.

#### B. BASIS OF PRESENTATION

##### Government-wide Financial Statements

The Statement of Net Position and the Statement of Activities display information about the reporting government as a whole. In the government-wide Statement of Net Position, the governmental activities are reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The District's net position is reported in three parts — net investment in capital assets; restricted net position; and unrestricted net position.

*Program revenues:* Program revenues included in the Statement of Activities derive directly from the program itself or from parties outside the District's taxpayers or citizenry, as a whole; program revenues reduce the cost of the function to be financed from the Districts general revenues.

*Allocation of indirect expenses:* The District reports all direct expenses by function in the Statement of Activities. Direct expenses are those that are clearly identifiable with a function. Depreciation expense is allocated to General Government function and reported in total in the Statement of Activities. Interest on general long-term liabilities is considered an indirect expense and is reported separately on the Statement of Activities.

##### Fund Financial Statements

Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major governmental fund is presented in a separate column.

# LATHROP-MANTECA FIRE PROTECTION DISTRICT

## NOTES TO THE FINANCIAL STATEMENTS

JUNE 30, 2015

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### **B. BASIS OF PRESENTATION (Continued)**

#### Basic Financial Statements

The basic financial statements include Management's Discussion and Analysis (MD&A), providing an analysis of the District's overall financial position and results of operations, financial statements prepared using full accrual accounting for all of the District's activities, including infrastructure, and a change in the fund financial statements to focus on the major funds.

#### Reporting Entity

The reporting entity for the Lathrop-Manteca Fire Protection District includes all the funds and operations under the jurisdiction of the District.

### **C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING**

#### Government-Wide Financial Statements

The Statement of Net Position and the Statement of Activities are prepared using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets and liabilities resulting from non-exchange transactions are recognized in accordance with the requirements of Governmental Accounting Standards Board Codification Section (GASB Cod. Sec.) N50.118-121.

#### Governmental Fund Financial Statements

Governmental fund financial statements (i.e. balance sheet and statement of revenues, expenditures and changes in fund balances) are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded under the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Available" means the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, "available" means collectible within the current period or within 60 days after year-end.

# LATHROP-MANTECA FIRE PROTECTION DISTRICT

## NOTES TO THE FINANCIAL STATEMENTS

JUNE 30, 2015

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### C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING (Continued)

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, and entitlements. Under the accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and entitlements is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are to be used, or the fiscal year when use is first permitted; matching requirements, in which the District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. Under the modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

#### Budgets and Budgetary Accounting

The Board of Directors annually adopts a District-wide budget resolution. The preliminary budget may be amended by the Board of Directors and is adopted by resolution by the Board of Directors on or before June 30. The final budget is then adopted by the Board of Directors on or before August 30. Budget appropriations lapse at the end of the year. The budget is prepared on a cash basis, which does not vary significantly from the basis of accounting used in the financial statements. Management can transfer budgeted amounts between expenditure accounts within an object level without the approval of the Board of Directors.

### D. FUND ACCOUNTING

The accounts of the District are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, and expenditures or expenses, as appropriate. District resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled. The District funds are as follows:

#### Major Funds:

**General Fund**- The General Fund is the general operating fund of the District and accounts for all revenues and expenditures of the District not encompassed within other funds. All general tax revenues and other receipts that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. General operating expenditures and the capital improvement costs that are not paid through other funds are paid from the General Fund.

**Capital Outlay Fund** - The Capital Outlay Fund is used to support the capital improvement plan designed to fund future capital purchases.

# LATHROP-MANTECA FIRE PROTECTION DISTRICT

## NOTES TO THE FINANCIAL STATEMENTS

JUNE 30, 2015

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### D. FUND ACCOUNTING (CONTINUED)

**Measure C Fund** - The Measure C Fund is used to account for the collection of Measure C tax dollars, which provides funding for public safety within the boundaries of the City of Lathrop.

**Developer Account Fund** - The Developer Account Fund is used to account for billing for services provided during development projects. This account is to fund any and all billing that will be required to research, acquire outside services and provide staff time to facilitate the developments when requested.

**Facility Fee Fund** - The Facility Fee Fund is used to account for the collection of fire facility fees, which provides funding for public safety within the boundaries of the District.

### E. CAPITAL ASSETS

Capital assets purchased or acquired, with an original cost of \$5,000 or more, are recorded at historical cost or estimated historical cost. Contributed assets are reported at fair market value as of the date received. Additions, improvements and other capital outlay that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Capital assets are depreciated using the straight-line method over 3 - 15 years depending on asset types.

### F. INTERFUND ACTIVITY

Interfund activity is reported as loans, reimbursements or transfers. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers between governmental funds are netted as part of the reconciliation to the government-wide financial statements.

### G. COMPENSATED ABSENCES

The District accrues the cost for compensated absences when such time is earned. Employees have a vested interest in accrued vacation time. All vacation hours will eventually either be used or paid by the District. For those employees who do not use their accrued balances during the current fiscal year, their balances carry over to the next fiscal year. As this occurs, the District incurs an obligation to pay for these unused hours. All compensated absences for governmental activities are paid out of the general fund.

# LATHROP-MANTECA FIRE PROTECTION DISTRICT

## NOTES TO THE FINANCIAL STATEMENTS

JUNE 30, 2015

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### H. GOVERNMENT-WIDE NET POSITION

*Net investment in capital assets* consists of the historical cost of capital assets less accumulated depreciation and less any debt that remains outstanding that was used to finance those assets.

*Restricted net position* consists of amounts that are restricted by the District's creditors (for example, through debt covenants), by the state enabling legislation (through restrictions on shared revenues), by grantors (both federal and state), and by other contributors. *Unrestricted* - remaining net position not identified as invested in capital assets or restricted.

### I. FUND BALANCE

In accordance with Governmental Accounting Standards Board (GASB) Statement No. 54, "*Fund Balance Reporting and Governmental Fund Type Definitions*," the District is required to report fund balances in the following categories: Nonspendable, Restricted, Committed, Assigned and/or Unassigned.

*Nonspendable Fund Balance* reflects assets not in spendable form, either because they will never convert to cash (prepaid expense) or must remain intact pursuant to legal or contractual requirements.

*Restricted Fund Balance* reflects amounts that can be spent only for the specific purposes stipulated by constitution, external resource providers, or through enabling legislation.

*Committed Fund Balance* reflects amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority: the Board of Directors. Commitments may be established, modified, or rescinded only through resolutions approved by the Board of Directors.

*Assigned Fund Balance* reflects amounts intended to be used by the government for specific purposes but do not meet the criteria to be classified as restricted or committed. Under the District's adopted policy, only the Board of Directors is authorized to assign amounts for specific purposes.

*Unassigned Fund Balance* represents the residual classification for the government's general fund and includes all spendable amounts not contained in the other classifications.

When expenditures are incurred for purposes of which restricted, committed, assigned and unassigned fund balances are available, the District considers restricted funds to have been spent first, followed by committed, assigned and unassigned, respectively.

# LATHROP-MANTECA FIRE PROTECTION DISTRICT

## NOTES TO THE FINANCIAL STATEMENTS

JUNE 30, 2015

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### **J. PROPERTY TAXES**

Secured property taxes are attached as an enforceable lien on property as of January 1. Taxes are due in two installments on or before November 1 and February 1 and become delinquent on December 10 and April 10, respectively. Unsecured property taxes are due in one installment on or before July 1 and become delinquent on August 31. The County of San Joaquin bills and collects taxes for the District. Tax revenues are recognized by the District when received.

### **K. CASH AND CASH EQUIVALENTS**

For presentation in the financial statements, all cash and investments with an original maturity of three months or less at the time they are purchased by the District are considered to be cash equivalents.

### **L. DEFERRED OUTFLOWS/INFLOWS OF RESOURCES**

In addition to assets, the statement of net position includes a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s), and as such will not be recognized as an outflow of resources (expense/expenditures) until then.

In addition to liabilities, the statement of net position includes a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and as such, will not be recognized as an inflow of resources (revenue) until that time.

### **M. PENSIONS**

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Lathrop-Manteca Fire Protection District's San Joaquin County Employees' Retirement Association (SJCERA) plan and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by SJCERA. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### **N. ENCUMBRANCES**

Encumbrance accounting is used in all budgeted funds to reserve portions of applicable appropriations for which commitments have been made. Encumbrances are recorded for purchase orders, contracts, and other commitments when they are written. Encumbrances are liquidated when the commitments are paid. All encumbrances are liquidated at June 30.

# LATHROP-MANTECA FIRE PROTECTION DISTRICT

## NOTES TO THE FINANCIAL STATEMENTS

JUNE 30, 2015

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### O. USE OF ESTIMATES

The preparation of basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions. These estimates and assumptions affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures or expenses during the reporting period. Accordingly, actual results may differ from those estimates.

### P. CHANGE IN ACCOUNTING PRINCIPLE

In June 2012, the GASB issued Statement No. 68, *Accounting and Financial Reporting for Pensions – An Amendment of GASB Statement No. 27*. The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for pensions. It also improves information provided by state and local governmental employers about financial support for pensions that is provided by other entities.

This Statement replaces the requirements of Statement No. 27, *Accounting for Pensions by State and Local Governmental Employers*, as well as the requirements of Statement No. 50, *Pension Disclosures*, as they relate to pensions that are provided through pension plans administered as trusts or equivalent arrangements (hereafter jointly referred to as trusts) that meet certain criteria. The requirements of Statements 27 and 50 remain applicable for pensions that are not covered by the scope of this Statement.

The scope of this Statement addresses accounting and financial reporting for pensions that are provided to the employees of state and local governmental employers through pension plans that are administered through trusts that have the following characteristics: contributions from employers and nonemployer contributing entities to the pension plan and earnings on those contributions are irrevocable; pension plan assets are dedicated to providing pensions to plan members in accordance with the benefit terms; and pension plan assets are legally protected from the creditors of employers, nonemployer contributing entities, and the pension plan administrator. If the plan is a defined benefit pension plan, plan assets also are legally protected from creditors of the plan members.

This Statement establishes standards for measuring and recognizing liabilities, deferred outflows of resources, and deferred inflows of resources, and expense/expenditures. For defined benefit pensions, this Statement identifies the methods and assumptions that should be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service.

For defined benefit pensions, this Statement requires the liability of employers and nonemployer contributing entities to employees for defined benefit pensions (net pension liability) to be measured as the portion of the present value of projected benefit payments to be provided through the pension plan to current active and inactive employees that is attributed to those employees' past periods of service (total pension liability), less the amount of the pension plan's fiduciary net position.

# LATHROP-MANTECA FIRE PROTECTION DISTRICT

## NOTES TO THE FINANCIAL STATEMENTS

JUNE 30, 2015

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### **P. CHANGE IN ACCOUNTING PRINCIPLE (CONTINUED)**

As of June 30, 2015, according to GASB 68, the District's total pension liability must be recognized. Therefore, the previous pension liability as of June 30, 2014 in the amount of \$11,231,410 has been shown as a restatement of net position on the Statement of Activities as a separate line item.

In November 2013, GASB issued Statement No.71, Pension Transition for Contributions Made Subsequent to the Measurement Date. The objective of this Statement is to address an issue regarding application of the transition provisions of Statement No. 68. The issue relates to amounts associated with contributions, if any, made by a state or local government employer or nonemployer contributing entity to a defined benefit pension plan after the measurement date of the governments' beginning net pension liability. This Statement amends paragraph 137 of Statement No. 68 to require that, at transition, a government recognize a beginning deferred outflow of resources for its pension contributions, if any, made subsequent to the measurement date of the beginning net pension liability. Statement No. 68, as amended, continues to require that beginning balances for other deferred outflows of resources and deferred inflows of resources related to pensions be reported at transition only if it is practical to determine all such amounts. The provisions of this Statement are required to be applied simultaneously with the provisions of Statement No. 68 and are effective for the District's fiscal year ending June 30, 2015.

As of June 30, 2015, according to GASB 71, the District had subsequent contributions to the measurement date. As a result of the contributions, in the current year the District had deferred outflows of \$1,305,372.

### **2. CASH AND INVESTMENTS**

The District's total cash balance at June 30, 2015 is \$2,559,735.

#### **Pooled Funds**

The District maintains substantially all of its cash in the San Joaquin County Treasury. The County pools and invests the cash. These pooled funds are carried at cost which approximates fair value. Interest earned is deposited quarterly into participating funds. Any investment losses are proportionately shared by all funds in the pool.

Because the deposits are maintained in a recognized pooled investment fund under the care of a third party and the share of the pool does not consist of specific, identifiable investment securities owned by the District, no disclosure of the individual deposits and investments or related custodial risk classifications is required.

In accordance with applicable State laws, the San Joaquin County Treasurer may invest in derivative securities. However, at June 30, 2015, the San Joaquin County Treasurer has represented that the Treasurer's pooled investment fund contained no derivatives or other investments with similar risk profiles.

# LATHROP-MANTECA FIRE PROTECTION DISTRICT

## NOTES TO THE FINANCIAL STATEMENTS

JUNE 30, 2015

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### 2. CASH AND INVESTMENTS (CONTINUED)

#### Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District manages its exposure to interest rate risk by investing in the county pool and/or having the pool purchase a combination of shorter term and longer term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

#### Concentration of Credit Risk

The District's investment policy limits the amount it may invest with certain issuers. At June 30, 2015, the District had no concentration of credit risk and complied with the requirements of the District's investment policy.

### 3. INTERFUND TRANSACTIONS

Interfund transfers consist of operating transfers from funds receiving revenue to funds through which the resources are to be expended.

Interfund transfers for the year consisted of the following:

- A. \$168,226 transfer from the General Fund to the Capital Outlay Fund for capital projects.
- B. \$1,128,000 transfer from the Measure C Fund to the General Fund to cover personnel expenses.
- C. \$316,555 transfer from the Capital Outlay Fund to the Facility Fee Fund to move fire facility fees collected prior to setup of the Facility Fee Fund.

**LATHROP-MANTECA FIRE PROTECTION DISTRICT**

**NOTES TO THE FINANCIAL STATEMENTS**

**JUNE 30, 2015**

**4. CAPITAL ASSETS**

A schedule of changes in Governmental Activities capital assets for the year ended June 30, 2015 is as follows:

	<u>Balance</u> <u>June 30, 2014</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance</u> <u>June 30, 2015</u>
Governmental Activities				
Capital assets, Depreciable:				
Buildings	\$ 2,967,183	\$ 195,775	\$ -	\$ 3,162,958
Furniture & Equipment	-	294,714		294,714
Trucks	<u>2,052,969</u>	<u>785,337</u>		<u>2,838,306</u>
Total Capital Assets, being depreciated	<u>5,020,152</u>	<u>1,275,826</u>	<u>-</u>	<u>6,295,978</u>
Accumulated Depreciation				
Buildings	796,663	99,684		896,347
Furniture & Equipment	-	10,028		10,028
Trucks	<u>1,065,063</u>	<u>174,835</u>		<u>1,239,898</u>
Total Accumulated Depreciation	<u>1,861,726</u>	<u>284,547</u>	<u>-</u>	<u>2,146,273</u>
Net Capital Assets being depreciated	3,158,426	991,279	-	4,149,705
Capital Assets, net	<u>\$ 3,158,426</u>	<u>\$ 991,279</u>	<u>\$ -</u>	<u>\$ 4,149,705</u>

The entire amount of depreciation expense is allocated to fire protection services in the statement of activities.

**5. LONG-TERM LIABILITIES**

A schedule of changes in long-term liabilities for the fiscal year ended June 30, 2015 is as follows:

	<u>Balance</u> <u>June 30, 2014</u>	<u>Prior Period</u> <u>Restatement</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance</u> <u>June 30, 2015</u>	<u>Amounts</u> <u>Due Within</u> <u>One Year</u>
State Loan - Chapter 1168/85	\$ 33,476	\$ -	\$ -	\$ -	\$ 33,476	\$ -
Loan - City of Lathrop	403,417	-	-	100,854	302,563	100,854
Capital Lease Obligations	581,126	-	-	113,354	467,772	70,489
Postemployment Benefits	2,699,878	-	862,665	260,110	3,302,433	260,110
Net Pension Liability	-	11,231,410	2,079,245	-	13,310,655	-
Compensated Absences	<u>265,119</u>	<u>-</u>	<u>23,051</u>	<u>-</u>	<u>288,170</u>	<u>-</u>
	<u>\$ 3,983,016</u>	<u>\$ 11,231,410</u>	<u>\$ 2,964,961</u>	<u>\$ 474,318</u>	<u>\$ 17,705,069</u>	<u>\$ 431,453</u>

The prior period restatement related to the net pension liability is described in Note 1P. Payments on capital lease obligations are made from the General Fund and Capital Outlay Fund. Payments on the City of Lathrop loan are made from the General Fund.

**LATHROP-MANTECA FIRE PROTECTION DISTRICT**

**NOTES TO THE FINANCIAL STATEMENTS**

**JUNE 30, 2015**

**5. LONG-TERM LIABILITIES (CONTINUED)**

State Loan – Chapter 1168/85

The District applied for and received a state loan in the amount of the shortfall in funding received through supplemental roll tax revenue during the 1984-85 fiscal year. The loan is interest free and was to be repaid from the 1984-85 fiscal year supplemental roll tax revenue received by the District after January 15, 1986. No due date has been assigned to the loan. The balance due on the loan at June 30, 2015 is \$33,476.

Loan – City of Lathrop

In September 2010, the District entered into a loan agreement with the City of Lathrop for \$395,000 to cover a budget shortfall. Outside the agreement, the City also loaned \$60,531 for engineering consultant work for the 218 tax and \$48,740 for 40% of a consultant used related to Measure C. The total amount of the loan is \$504,271. The loan is a non-interest bearing loan with 5 annual payments with payments beginning in June 2014. Future minimum loan payments are as follows:

Fiscal Year Ended June 30,	Principal	Interest	Total Debt Service
2016	\$ 100,854	\$ -	\$ 100,854
2017	100,854	-	100,854
2018	100,855	-	100,855
Total	<u>\$ 302,563</u>	<u>\$ -</u>	<u>\$ 302,563</u>

Capital Lease Obligations

During the year ended June 30, 2015, the District had three capital leases for the purchase of three fire trucks (Engines) and copiers. The following are the lease-purchases and their terms in place during the year ended June 30, 2015:

Asset	Maturity Date	Interest Rate	Purchase Price	Balance June 30, 2014	Payments	Balance June 30, 2015
Engine 30	4/11/2015	4.60%	\$ 281,995	\$ 46,030	\$ 46,030	\$ -
Engine 32 & 33	12/28/2020	4.60%	630,892	518,902	64,334	454,568
Copiers	5/1/2019	4.84%	16,437	16,194	2,990	13,204
			<u>\$ 929,324</u>	<u>\$ 581,126</u>	<u>\$ 113,354</u>	<u>\$ 467,772</u>

**LATHROP-MANTECA FIRE PROTECTION DISTRICT**

**NOTES TO THE FINANCIAL STATEMENTS**

**JUNE 30, 2015**

**5. LONG-TERM LIABILITIES (CONTINUED)**

The annual payments required to amortize the capital leases outstanding as of June 30, 2015, are as follows:

Fiscal Year Ended June 30	Principal	Interest	Total Debt Service
2016	\$ 70,489	\$ 21,891	\$ 92,380
2017	73,804	18,576	92,380
2018	77,275	15,106	92,381
2019	80,599	11,473	92,072
2020	80,905	7,767	88,672
2021	84,700	3,973	88,673
Total	\$ 467,772	\$ 78,786	\$ 546,558

Accrued interest of \$10,747 is included in the government-wide financial statements.

**6. FUND BALANCES**

The District follows GASB Statement No. 54, which redefined how fund balances of the governmental funds are presented in the financial statements. The following schedule is a summary of the components of the ending fund balance by fund type at June 30, 2015:

	General Fund	Capital Outlay Fund	Measure C Fund	Developer Account Fund	Facility Fee Fund	Total
Restricted For:						
Capital Projects	\$ -	\$ -	\$ 284,831	\$ -	\$ -	\$ 284,831
Total Restricted	-	-	284,831	-	-	284,831
Assigned For:						
Capital Projects	-	111,879	-	250,861	-	362,740
Fire Facilities	-	-	-	-	823,420	823,420
Health Reserve Fund	4,741	-	-	-	-	4,741
	4,741	111,879	-	250,861	823,420	1,190,901
Unassigned:						
Unassigned/Unappropriated	973,081	-	-	-	-	973,081
Total Unassigned	973,081	-	-	-	-	973,081
Total Fund Balances	\$ 977,822	\$ 111,879	\$ 284,831	\$ 250,861	\$ 823,420	\$ 2,448,813

# LATHROP-MANTECA FIRE PROTECTION DISTRICT

## NOTES TO THE FINANCIAL STATEMENTS

JUNE 30, 2015

### 7. EMPLOYEE RETIREMENT PLAN

#### Plan Description

The District contributes to the San Joaquin County Employees' Retirement Association (SJCERA), a cost-sharing multiple-employer defined benefit pension plan administered by the Board of Retirement. The Association provides retirement, disability, death, and survivor benefits to plan members and beneficiaries. The County Employee's Retirement Act of 1937 is the statutory basis for the Association. The Board of Retirement has the authority to establish and amend benefit provisions. The Association issues a publicly available financial report that includes financial statements and required supplementary information for the Association. The Plan issues a separate annual audited financial statement report. Copies of the report are available on SJCERA's website [www.scjera.org](http://www.scjera.org)

#### Funding Policy

Contribution rates for the employers and employees were determined in accordance with actuarially determined contribution requirements by an actuarial valuation performed as of January 1, 2014. Employee contributions are payable over each employee's future working lifetime. The employer rates reflect the entry age normal funding method. Under this method, the normal cost is being paid over the future working lifetimes of the members. For the year ended June 30, 2015, contribution rates as a percentage of the annual covered payroll were as follows:

Hire date	Prior to January 1, 2012	On or after January 1, 2012
Required employee contribution rates		
Tier 1	1.63% - 9.22%	8.78% - 14.38%
Tier 2	9.38% - 15.59%	9.38% - 15.59%
Required employer contribution rates		
Tier 1 Safety Members	66.05%	61.85%
Tier 2 Safety Members	53.99%	53.99%
Tier 1 Miscellaneous Members	37.30%	N/A
Tier 2 Miscellaneous Members	29.47%	29.47%

Member contribution rates depend on the member's age upon joining the plan and the plan in which they participate.

#### Contributions

The employers' actual contributions to the Plan for the years ending June 30, 2015, 2014 and 2013 were \$1,436,038, \$1,277,677 and \$1,065,502, respectively, and equaled the required contributions for each year.

**LATHROP-MANTECA FIRE PROTECTION DISTRICT**

**NOTES TO THE FINANCIAL STATEMENTS**

**JUNE 30, 2015**

**7. EMPLOYEE RETIREMENT PLAN (CONTINUED)**

Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions

At June 30, 2015, the District reported a liability of \$13,310,655, for its proportional share of the net pension liability. The net pension liability was measured as of December 31, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating organizations, actuarially determined. The District's proportionate share of the net pension liability as of December 31, 2013 and 2014 was as follows:

Proportion - December 31, 2013	1.00540%
Proportion - December 31, 2014	1.01030%
Change - Increase (Decrease)	0.00490%

As of June 30, 2015, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Pension contributions subsequent to measurement date	\$ 728,056	
Difference between proportionate share of aggregate employer contributions and actual contributions for 2014-15.		\$ (26,793)
Change in employer's proportion and differences between proportionate share of contributions	48,690	
Net differences between projected and actual earnings on plan investments	528,626	
<b>Total</b>	<b>\$ 1,305,372</b>	<b>\$ (26,793)</b>

The amounts reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2016.

Other amounts reported as deferred inflows and outflows of resources related to pensions will be recognized as pension expense as follows:

<b>Year Ended June 30</b>	
2016	\$ 319,645
2017	\$ 319,645
2018	\$ 319,645
2019	\$ 319,644

**LATHROP-MANTECA FIRE PROTECTION DISTRICT**

**NOTES TO THE FINANCIAL STATEMENTS**

**JUNE 30, 2015**

**7. EMPLOYEE RETIREMENT PLAN (CONTINUED)**

Actuarial Assumptions

The total pension liability in the December 31, 2014 actuarial valuation was determined using the following actuarial assumptions:

Valuation Date	January 1, 2014
Measurement Date	December 31, 2014
Actuarial Cost Method	Entry-Age Normal
Actuarial Assumptions	
Discount Rate	7.50%
Inflation	3.00%
Amortization Growth Rate	3.25%
Salary Increases	3.25% plus merit component
Post-Retirement Mortality	Sex distinct RP-2000 Combined Mortality, projected with generational improvements using Scale BB

Discount Rate

The discount rate used to measure the total pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that contributions from organizations will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-term Expected Real Rate of Return</u>
Fixed Income	24.0%	1.20%
U.S. Equities	16.3%	5.80%
Non-U.S. Equities	16.3%	6.20%
Global Equity	1.5%	6.20%
Real Estate	10.0%	4.40%
Real Assets	7.0%	1.80%
Global Opportunistic Strategy	15.0%	7.50%
Risk Parity	10.0%	4.50%
Total	<u>100.0%</u>	

**LATHROP-MANTECA FIRE PROTECTION DISTRICT**

**NOTES TO THE FINANCIAL STATEMENTS**

**JUNE 30, 2015**

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**7. EMPLOYEE RETIREMENT PLAN (CONTINUED)**

Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the District’s proportionate share of the net pension liability calculated using the discount rate of 7.50%, as well as what the District’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.50%) or 1-percentage-point higher (8.50%) than the current rate:

	Discount Rate - 1% (6.50%)	Current Discount Rate (7.50%)	Discount Rate + 1% (8.50%)
Plan's Net Pension Liability	\$ 18,458,365	\$ 13,310,655	\$ 9,073,516

Pension Plan Fiduciary Net Position

Detailed information about the pension plan’s fiduciary net position is available in the separately issued SJCERA financial reports.

Payable to the Pension Plan

As of June 30, 2015, the District had no outstanding required contributions to the pension plan.

**8. OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

*Plan Description.* The District provides retiree health benefits for eligible retired employees. The District reported two different retiree healthcare benefit programs:

1. The first program is a negotiated benefit under which unused sick leave hours can be converted, by formula, to months of District-paid medical, dental and/or vision premiums. Under this arrangement, once the credited hours are depleted, the retiree becomes responsible for the 100% of the ongoing premium cost, if he or she opts to continue it.
2. The second arrangement is defined based on the terms of a resolution executed with CalPERS upon joining that medical program in 2006. This resolution provides for the District to pay 100% of the monthly medical premiums for the retiree and all eligible dependents for their lifetime, *but not more than* the PERS Choice plan premiums charged in the Bay Area region. Eligibility for coverage and this benefit is determined based on strict requirements per the Public Employees’ Medical and Hospital Care Act (PEMHCA).

**LATHROP-MANTECA FIRE PROTECTION DISTRICT**

**NOTES TO THE FINANCIAL STATEMENTS**

**JUNE 30, 2015**

**8. OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)**

*Annual OPEB Cost and Net OPEB Obligation.* The District’s annual OPEB cost is calculated based on the annual required contribution (ARC). For fiscal year 2015, the District’s annual OPEB cost for the Plan was \$810,037. The District’s annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the year ended June 30, 2015, were as follows:

Annual required Contribution	\$ 880,486
Interest on net OPEB obligation	107,995
Adjustment to annual required contribution	<u>(125,816)</u>
 Annual OPEB cost (expense)	 862,665
 Contributions made	 <u>(260,110)</u>
 Change in net OPEB obligation (asset)	 602,555
 Net OPEB obligation (asset) - beginning of year	 <u>2,699,878</u>
 Net OPEB obligation (asset) - end of year	 <u><u>\$ 3,302,433</u></u>

Fiscal Year Ended	Annual OPEB Cost	Actual Contribution	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation (Asset)
June 30, 2013	\$ 759,820	\$ 197,933	26%	\$ 2,087,774
June 30, 2014	\$ 810,037	\$ 197,933	24%	\$ 2,699,878
June 30, 2015	\$ 862,665	\$ 260,110	30%	\$ 3,302,433

*Funding Policy.* The Governing Board retains the authority to establish and amend plan benefit provisions, including those related to contributions. The District currently pays for postemployment health care benefits on a pay-as-you-go basis and these financial statements assume that pay-as-you-go funding will continue.

*Actuarial Methods and Assumptions.* Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employer and the plan members to that point. The unfunded actuarial accrued liability is being amortized over 30 years on a level percent of pay basis.

# LATHROP-MANTECA FIRE PROTECTION DISTRICT

## NOTES TO THE FINANCIAL STATEMENTS

JUNE 30, 2015

### 8. OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

The projection of future benefits for an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of future events far into the future. Examples include mortality, turnover, disability, retirement age and other factors that affect the number of people eligible to receive future retiree benefits. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarially accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the June 30, 2013 actuarial valuation, the liabilities were computed using the entry age normal cost method. The actuarial assumptions utilized a 4% discount rate and a 2.75% general inflation rate. The valuation assumes an initial healthcare cost trend rate of 7%, which grades down to an ultimate rate of 4.5% by the year 2023.

### 9. JOINT VENTURE

The District is a member with other fire districts in a Joint Powers Authority, Fire Agencies Self Insurance System (FASIS), which provides coverage for workers' compensation. FASIS provides first dollar coverage up to a limit of \$500,000 per occurrence. This coverage is extended to provide excess coverage above \$500,000 to statutory coverage limits through FASIS participation in the Local Agency Workers' Compensation Excess Joint Powers Authority. FASIS is governed by a Board of Directors consisting of representatives from member districts. The Board controls the operations of FASIS, including selection of management and approval of operating budgets. Member contributions paid by the District to FASIS for the year ended June 30, 2015 was \$244,761. The following is a summary of the audited financial information of FASIS as of June 30, 2015:

Total Assets	<u>\$ 48,410,894</u>
Total Liabilities	31,027,555
Net Position	<u>17,383,339</u>
Total Liabilities and Net Position	<u>\$ 48,410,894</u>
Total Revenues	11,177,932
Total Expenditures	<u>9,063,370</u>
Change in Net Position	<u>\$ 2,114,562</u>

The relationship between Lathrop-Manteca Fire Protection District and the Joint Powers Authority are such that they are not component units of the District for financial reporting purposes.

# LATHROP-MANTECA FIRE PROTECTION DISTRICT

## NOTES TO THE FINANCIAL STATEMENTS

JUNE 30, 2015

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### 10. CONTINGENCIES

The District is subject to legal proceedings and claims which arise in the ordinary course of business. In the opinion of management, the amount of ultimate liability with respect to these actions will not materially affect the financial position or results of operations of the District.

### 12. SUBSEQUENT EVENTS

The District's management evaluated its June 30, 2015 financial statements for subsequent events through March 25, 2016, the date the financial statements were available to be issued. Management is not aware of any subsequent events, other than those described below, that would require recognition or disclosure in the financial statements.

The District is in the process of negotiating a lease purchase agreement for an Aerial Fire Truck at a cost of approximately \$841,000. The terms of the agreement have not been finalized as of the date of our audit.

**REQUIRED SUPPLEMENTARY  
INFORMATION**

**LATHROP-MANTECA FIRE PROTECTION DISTRICT**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND  
BALANCE – BUDGET AND ACTUAL  
GENERAL FUND**

**JUNE 30, 2015**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Favorable (Unfavorable)</u>
<b>REVENUES</b>				
Property taxes	\$ 2,806,040	\$ 2,806,040	\$ 2,804,938	\$ (1,102)
Special assessments	1,903,888	1,903,888	1,830,030	(73,858)
Federal grant	204,166	204,166	325,183	121,017
Impact mitigation fee	23,534	23,534	24,484	950
Licenses/permits	99,163	99,163	105,461	6,298
Plan check & service fees	46,505	46,505	150,107	103,602
Other services	166,743	166,743	263,941	97,198
Interest income	99	99	500	401
Miscellaneous income	101,057	101,057	89,058	(11,999)
Total revenues	<u>5,351,195</u>	<u>5,351,195</u>	<u>5,593,702</u>	<u>242,507</u>
<b>EXPENDITURES</b>				
Salaries and wages	2,676,764	2,676,764	2,816,052	(139,288)
Employee benefits	2,481,239	2,481,239	2,356,472	124,767
Insurance	250,839	250,839	285,963	(35,124)
Maintenance	103,000	103,000	85,096	17,904
Administration charges	59,557	59,557	55,757	3,800
Fuel, lube and tires	66,547	66,547	60,692	5,855
Communications	30,379	30,379	45,137	(14,758)
Director's expense	8,000	8,000	7,175	825
Dispatching	100,207	100,207	86,329	13,878
Firefighter supplies	40,964	40,964	50,645	(9,681)
Legal and professional services	118,227	118,227	40,362	77,865
Office expense	15,000	15,000	11,003	3,997
Public relations and training	45,000	45,000	49,431	(4,431)
Utilities	46,213	46,213	57,018	(10,805)
Capital outlay	-	-	397,645	(397,645)
Debt service - principal	100,000	100,000	103,844	(3,844)
Debt service - interest	-	-	718	(718)
Miscellaneous expense	108,879	108,879	40,878	68,001
Total expenditures	<u>6,250,815</u>	<u>6,250,815</u>	<u>6,550,217</u>	<u>(299,402)</u>
Excess(deficiency) of revenues over expenditures	<u>(899,620)</u>	<u>(899,620)</u>	<u>(956,515)</u>	<u>(56,895)</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Operating transfers in	1,128,000	1,128,000	1,128,000	-
Operating transfers out	(168,226)	(168,226)	(168,226)	-
Rental income	20,561	20,561	56,775	36,214
Total other financing sources (uses)	<u>980,335</u>	<u>980,335</u>	<u>1,016,549</u>	<u>36,214</u>
Net change in fund balances	80,715	80,715	60,034	(20,681)
Fund balances, July 1, 2014	<u>917,788</u>	<u>917,788</u>	<u>917,788</u>	<u>-</u>
Fund balances, June 30, 2015	<u>\$ 998,503</u>	<u>\$ 998,503</u>	<u>\$ 977,822</u>	<u>\$ (20,681)</u>

**LATHROP-MANTECA FIRE PROTECTION DISTRICT**

**SCHEDULE OF FUNDING PROGRESS  
OTHER POSTEMPLOYMENT BENEFITS**

**JUNE 30, 2015**

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<u>Actuarial Valuation Date</u>	<u>Actuarial Accrued Liability (AAL) Entry Age (a)</u>	<u>Actuarial Value of Assets (b)</u>	<u>Unfunded Liability (UAAL) (a-b)</u>	<u>Funded Status (b/a)</u>	<u>Annual Covered Payroll (c)</u>	<u>UAAL as a % of payroll ([a-b]/c)</u>
June 30, 2013	\$ 6,598,622	\$ -	\$ 6,598,622	0%	\$2,114,952	312.0%

**LATHROP-MANTECA FIRE PROTECTION DISTRICT**

**SCHEDULE OF PROPORTIONATE SHARE  
OF THE NET PENSION LIABILITY**

**JUNE 30, 2015**

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	<b>December 31, 2014</b> <sup>(1)</sup>
Proportion of the net pension liability	1.0103%
Proportionate share of the net pension liability	\$ 13,310,655
Covered-employee payroll <sup>(2)</sup>	\$ 2,301,028
Proportionate Share of the net pension liability as percentage of covered-employee payroll	578.47%
Plan's fiduciary net position as a percentage of the total pension liability	65.18%

(1) Historical information is required only for measurement periods for which GASB 68 is applicable.

(2) Covered-Employee Payroll represented above is based on pensionable earnings provided by the employer.

Valuation Date	January 1, 2014
Measurement Date	December 31, 2014
Actuarial Cost Method	Entry-Age Normal
Actuarial Assumptions	
Discount Rate	7.50%
Inflation	3.00%
Amortization Growth Rate	3.25%
Salary Increases	3.25% plus merit component
Post-Retirement Mortality	Sex distinct RP-2000 Combined Mortality, projected with generational improvements using Scale BB

**LATHROP-MANTECA FIRE PROTECTION DISTRICT**

**SCHEDULE OF PENSION CONTRIBUTIONS**

**JUNE 30, 2015**

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	<u><b>Fiscal Year 2014-15</b></u> <sup>(1)</sup>
Actuarially Determined Contribution	\$ 1,436,038
Contributions in relation to the actuarially determined contributions	<u>1,436,038</u>
Contribution deficiency (excess)	<u>\$ -</u>
Covered-employee payroll <sup>(2)</sup>	\$ 2,816,052
Contributions as a percentage of covered-employee payroll	50.99%

<sup>(1)</sup> Historical information is required only for measurement periods for which GASB 68 is applicable.

<sup>(2)</sup> Covered-Employee Payroll represented above is based on pensionable earnings provided by the employer.

**LATHROP-MANTECA FIRE PROTECTION DISTRICT**  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2015**

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**PURPOSE OF SCHEDULES**

Budgetary Comparison Schedule

The District employs budget control by account codes and by individual appropriation accounts. The budgets are revised during the year by the Board of Directors to provide for revised priorities. Expenditures cannot legally exceed appropriations by object level, which is a category of account codes such as salaries and benefits or charges for services. The originally adopted and final revised budgets for the General Fund are presented as Required Supplementary Information. The budgeting is on the cash basis which is another comprehensive basis of accounting.

Schedule of Funding Progress - Other Postemployment Benefits

The Schedule of Funding Progress presents multi-year trend information which compares, over time, the actuarially accrued liability for benefits with the actuarial value of accumulated plan assets.

## **SUPPLEMENTARY INFORMATION**

**LATHROP-MANTECA FIRE PROTECTION DISTRICT**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2015**

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<u>Federal Grantor/Program Title</u>	<u>Federal CFDA Number</u>	<u>Agency or Pass-Through Number</u>	<u>Federal Expenditures</u>
<i>Department of Homeland Security</i>			
Assistance to Firefighters	97.044	EMW-2013-FR-00428	\$ 1,899,296
Staffing for Adequate Fire and Emergency Response	97.083	EMW-2011-FH-01063	325,183
			<u>\$ 2,224,479</u>

## **OTHER INDEPENDENT AUDITOR'S REPORTS**



**James Marta & Company LLP**

*Certified Public Accountants*

*Accounting, Auditing, Consulting, and Tax*

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**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON  
COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF  
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE  
WITH GOVERNMENT AUDITING STANDARDS**

**INDEPENDENT AUDITOR'S REPORT**

Board of Directors  
Lathrop-Manteca Fire Protection District  
Lathrop, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of Lathrop-Manteca Fire Protection District (the "District"), as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated March 25, 2016.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings and Recommendations, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying Schedule of Findings and Recommendations to be material weaknesses: 2015-01 and 2015-02.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings and Recommendations to be significant deficiencies: 2015-03.

### **Compliance and Other Matters**

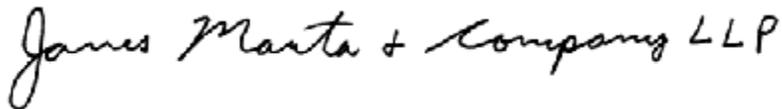
As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Lathrop-Manteca Fire Protection District's Response to Findings**

Lathrop-Manteca Fire Protection District's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Recommendations. Lathrop-Manteca Fire Protection District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



James Marta & Company LLP  
Certified Public Accountants  
Sacramento, California  
March 25, 2016



**James Marta & Company LLP**

*Certified Public Accountants*

*Accounting, Auditing, Consulting, and Tax*

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**REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM; REPORT ON  
INTERNAL CONTROL OVER COMPLIANCE; AND REPORT ON SCHEDULE OF  
EXPENDITURES OF FEDERAL AWARDS REQUIRED BY OMB CIRCULAR A-133**

**INDEPENDENT AUDITOR'S REPORT**

Board of Directors  
Lathrop-Manteca Fire Protection District  
Lathrop, California

**Report on Compliance for Each Major Federal Program**

We have audited Lathrop-Manteca Fire Protection District's (the "District") compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2015. The District's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Recommendations.

**Management's Responsibility**

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

**Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the District's compliance.

**Opinion on Each Major Federal Program**

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2015.

## **Report on Internal Control Over Compliance**

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

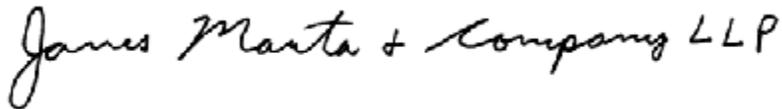
*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

**Report on Schedule of Expenditures of Federal Awards Required by OMB Circular A-133**

We have audited the financial statements of the governmental activities and each major fund of the District as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements. We have issued our report thereon dated March 25, 2016, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditure of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.



James Marta & Company LLP  
Certified Public Accountants  
Sacramento, California  
March 25, 2016

**LATHROP-MANTECA FIRE PROTECTION DISTRICT**  
**SCHEDULE OF FINDINGS AND RECOMMENDATIONS**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2015**

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**Section I – Summary of Audit Results**

**Financial Statements**

Type of auditor’s report issued: Unmodified

Internal control over financial reporting:

Material weakness(es) identified?   X   Yes        No

Significant deficiency(ies) identified not considered to be material weakness(es)?   X   Yes        None reported

Noncompliance material to financial statements noted?        Yes   X   No

**Federal Awards**

Internal control over major programs:

Material weakness(es) identified?        Yes   X   No

Significant deficiency(ies) identified not considered to be material weaknesses?        Yes   X   None reported

Type of auditor’s report issued on compliance for major programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with OMB Circular A-133, Section .510(a)?        Yes   X   No

Identification of major programs:

<u>CFDA Number(s)</u>	<u>Name of Federal Program or Cluster</u>
97.044	Assistance to Firefighters

Dollar threshold used to distinguish between Type A and Type B programs: \$300,000

Auditee qualified as low-risk auditee?        Yes   X   No

**LATHROP-MANTECA FIRE PROTECTION DISTRICT**

**SCHEDULE OF FINDINGS AND RECOMMENDATIONS**

**JUNE 30, 2015**

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**Section II – Financial Statement Findings**

**2015-01 Accrual Accounting – Material Weakness**

**Observation:**

The District does not have a process in place to determine accruals at year-end for accounts receivable, prepaid expenses, accounts payable and other liabilities. These accruals are required in order to report in accordance with generally accepted accounting principles (GAAP).

**Recommendation:**

Management needs to develop a monthly and annual closing process to identify any potential accruals at year end.

1. Accounts receivable – Any billing or amounts due to the District for services provided, rental of space or tower rental as of the end of the fiscal year should be accrued and recorded in the fund financial statements.
2. Prepaid expenses – The District needs to determine if any amounts paid in one fiscal year are also applicable to a subsequent fiscal year. Those amounts that are applicable to the subsequent fiscal year should be recorded as prepaid expenses in the fund financial statements. An example would be if the quarterly insurance payment for July – September of 2015 were paid in June 2015, the entire amount would be prepaid.
3. Accounts payable – Management should review all invoices received in July and August to determine if any of these were applicable to the previous fiscal year. The amounts applicable to the prior fiscal year should be recorded as accounts payable in the fund financial statements.
4. Other liabilities – Management may be aware of other amounts due for which they have not been invoiced. If the goods or services were received prior to July 1, then these amounts should be recorded as accrued expenses in the fund financial statements. This would also include wages, benefits and related taxes for the period ended June 30, but not paid until July.

**Management Response:**

*Management will be utilizing the recommended process for the immediate future year-end accruals, however management will be bringing back a recommended process to transition from the San Joaquin County accounting to a localized financial institution. This will give the management team more local control over the funding and expenditure tracking/reporting.*

**LATHROP-MANTECA FIRE PROTECTION DISTRICT**

**SCHEDULE OF FINDINGS AND RECOMMENDATIONS**

**JUNE 30, 2015**

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**2015-02 Long-Term Liabilities – Material Weakness**

Observation:

Long-term liabilities are not being properly recorded in the fund financial statements and the related debt is not always properly reflected in the government-wide financial statements.

In the 2010/11 fiscal year, the District received a loan from the City of Lathrop:

- a. The loan amount was recorded as miscellaneous revenues. The loan should be recorded as other financing sources in the fund financial statements.
- b. \$48,740 was included in the loan to pay for 40% of the Measure C tax consultant; however this was not recorded in the fund financial statements because the City paid the full amount to the consultant and just added the District’s share to the loan balance.
- c. The formal loan agreement was for \$395,000; however additional loan amounts totaling \$119,270 were not included in any formal addendum.
- d. The balance of this loan has never been reflected as long-term debt in the government-wide financial statements, but remained in revenue. The understated debt amount was \$504,271.

The District also had several capital leases for new fire engines that were not properly recorded in the fund financial statements. The District was only recording the lease payments as they were made and recording those payments as capital outlay.

- a. When an asset is purchased and financed, the full cost of the asset should be recorded as capital outlay and the amount financed should be recorded as other financing sources in the fund financial statements.
- b. When payments are made, they should be reflected as debt service payments and broken out between principal and interest payments.
- c. The outstanding capital lease obligations were reflected in the government-wide financial statements; however we determined that the balance was overstated by \$70,639.

Recommendation:

Management needs to understand the appropriate accounting for any financing and long-term obligations and ensure that they are properly recorded in the county general ledger. Management should also create a schedule for all long-term obligations to ensure they are appropriately tracked and reflected accurately in the government-wide financial statements.

Management Response:

*Management has been made aware of its responsibility to properly allocate the payment from the county accounting system and to ensure they are recording the payments in the recommended manner.*

**LATHROP-MANTECA FIRE PROTECTION DISTRICT**

**SCHEDULE OF FINDINGS AND RECOMMENDATIONS**

**JUNE 30, 2015**

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**2015-03 Financial Systems – Significant Deficiency**

Observation:

San Joaquin County maintains the original accounting records for the District and the District utilizes Peachtree accounting software for certain financial transactions; however the full capabilities of the Peachtree program are not being utilized. In addition, some of the reports presented to the board are prepared using excel worksheets. This duplication of effort could lead to errors.

Recommendation:

The District should have an accounting software program and utilize its features to post all transactions and mirror the activity posted by the county. The in-house accounting should be reconciled with the county each month. In addition, the District will need to record all accrual and other entries noted in observations 2015-01 and 2015-02 above. The appropriate in-house accounting system will allow the District to produce custom reports for both management and the board.

Management Response:

*Management is currently looking at other software and possible cloud based solution to remedy this deficiency. Once the process/program has been vetted out the Management team will bring it to the board for approval.*

**2015-04 Cash Accounts**

Observation:

The District has two cash accounts which are not recorded in the District’s general ledger. The District has a savings account with Financial Center Credit Union account with a balance of \$403 at June 30, 2015. The District also has a petty cash account. The District’s petty cash policy is to hold \$300 in combined cash and receipt amounts, but we counted approximately \$270 of cash and receipts with no explanation regarding the \$30 difference.

Recommendation:

The District should account for and present all cash accounts they own in their financial statements. Also, we recommend the District reconcile the petty cash lockbox weekly to ensure that cash and supporting purchase receipts total \$300; any differences should be investigated and resolved in a timely manner.

Management Response:

*This recommendation has been incorporated into our internal procedures.*

**LATHROP-MANTECA FIRE PROTECTION DISTRICT**

**SCHEDULE OF FINDINGS AND RECOMMENDATIONS**

**JUNE 30, 2015**

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**2015-05 Policies and Procedures**

Observation:

The District does not currently have a policies and procedures manual. The District hired a consultant to provide an evaluation of financial reporting and budget practices whose report dated September 11, 2014 indicated the need for the District to adopt certain policies and procedures.

Recommendation:

The District should create and update a policies and procedures manual and specifically address the financial and administrative policies of the organization. The manual should be organized into sections so that policies pertaining to specific areas may be easily located. The following are critical policies that should be developed in the near term; while other policies may be added later (some of these policies may already be in place):

1. Monthly and year-end closing policies and procedures.
2. Capitalization policies and procedures to include the methodology and lives for each category of assets.
3. Board member duties and responsibilities.
4. Budgeting.
5. Travel and reimbursement policies and procedures
6. Purchasing policies to include required authorization, check signing, bid procedures and credit cards.
7. Conflict of interest policy to include current staffing and board members.
8. Investment policy, which should be reviewed and approved annually by the board.
9. Records security and retention that includes and references all records and documents of the District.

Management Response:

*Management is currently working on finalizing a policy and procedure manual. Although the manual will need to have additional policies adopted by the Fire Board it will be the starting point to accomplish the recommendation above.*

**LATHROP-MANTECA FIRE PROTECTION DISTRICT**

**SCHEDULE OF FINDINGS AND RECOMMENDATIONS**

**JUNE 30, 2015**

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**2015-06 Memorandum of Understanding**

Observation:

The memorandum of understanding between the District and the Lathrop-Manteca Fire Fighters Association International Association of Firefighters Local #4317, AFL-CIO effective July 1, 2012 through July 1, 2015 is unclear in certain areas.

1. Section 6.01 Health Insurance – Paragraph 2 states, “The District also agrees to provide Vision and Dental Coverage for the employees and their dependents, with plans that are good as or better than existing.” It is unclear what “are good as or better than existing” means in this context.
2. Section 6.05 Retirement Contributions – Paragraph D indicates a retiree will receive one month of paid medical benefits for each 24 hours of accumulated sick leave. Based on inquiry, this includes vision and dental as well, but it is not stated.

There are similar clarifications that need to be made in the memorandum of understanding for members of the executive staff of the District for July 1, 2012 – July 1, 2013.

Recommendation:

The District should clarify these benefits in future agreements.

Management Response:

*Management will be negotiating these items for clarification.*

**LATHROP-MANTECA FIRE PROTECTION DISTRICT**  
**SCHEDULE OF FINDINGS AND RECOMMENDATIONS**

**JUNE 30, 2015**

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**Section III – Federal Award Findings and Questioned Costs**

No matters were reported.

**LATHROP-MANTECA FIRE PROTECTION DISTRICT**

**SCHEDULE OF PRIOR YEAR  
FINDINGS AND RECOMMENDATIONS**

**JUNE 30, 2015**

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<b>Recommendation</b>	<b>Current Status</b>	<b>Explanation If Not Implemented</b>
<b>2014-01 Accrual Accounting – Material Weakness</b>		
Management needs to develop a monthly and annual closing process to identify any potential accruals at year end.	Not Implemented	
<b>2014-02 Long-Term Liabilities – Material Weakness</b>		
Management needs to understand the appropriate accounting for any financing and long-term obligations and ensure that they are properly recorded in the county general ledger. Management should also create a schedule for all long-term obligations to ensure they are appropriately tracked and reflected accurately in the government-wide financial statements.	Not Implemented	Management will be implementing for 2016 and future audits.
<b>2014-03 Financial Systems – Significant Deficiency</b>		
The District should have an accounting software program and utilize its features to post all transactions and mirror the activity posted by the county. The in-house accounting should be reconciled with the county each month. In addition, the District will need to record all accrual and other entries noted in observations 2015-02 and 2015-03 above. The appropriate in-house accounting system will allow the District to produce custom reports for both management and the board.	Not Implemented	Management is in the process of identifying potential solutions.
<b>2014-04 Cash Accounts</b>		
The District should account for and present all cash accounts they own in their financial statements. Also, we recommend the District reconcile the petty cash lockbox weekly to ensure that cash and supporting purchase receipts total \$300; any differences should be investigated and resolved in a timely manner.	Not Implemented	These accounts have been incorporated in the general ledger in fiscal year 2016.

**LATHROP-MANTECA FIRE PROTECTION DISTRICT**

**SCHEDULE OF PRIOR YEAR  
FINDINGS AND RECOMMENDATIONS**

**JUNE 30, 2015**

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<b>Recommendation</b>	<b>Current Status</b>	<b>Explanation If Not Implemented</b>
<b>2014-05 Policies and Procedures</b>		
The District should create and update a policies and procedures manual and specifically address the financial and administrative policies of the organization. The manual should be organized into sections so that policies pertaining to specific areas may be easily located. The following are critical policies that should be developed in the near term; while other policies may be added later.	Partially Implemented	Management in the process of finalizing a policies and procedures manual, which will be amended as needed.
<b>2014-06 Memorandum of Understanding</b>		
The District should clarify benefits offered to employees in the two memorandum's of understanding with employee groups in future agreements.	Not Implemented	These agreements are currently in process.
<b>2014-07 Special District Filing Requirements</b>		
The annual audit is an important process in evaluating the Districts financial reporting and compliance requirements. Every effort should be made to ensure the timely completion and filing of the audit and other related filing requirements. The District should identify and develop a timeline and process for all required filings.	Implemented	