

# WYOMING ASSOCIATION OF PROFESSIONAL ARCHEOLOGISTS NEWSLETTER

Volume III, Number 1

November 1981

President: Charles A. Reher  
Vice President: Thomas K. Larson  
Secretary: Russell L. Tanner  
Treasurer: Jana Vosika-Pastor

Apologies to all WAPA members from the phantom Newsletter editor..... I've been tied up with personal business and have not been able to produce a full Newsletter since the previous meeting, as promised. Better things are planned for the future. As suggested by Mike Metcalf in the Spring 1981 meeting, a Newsletter deadline of 6 weeks following the WAPA meeting will be observed. The next issue should therefore appear shortly after the first of the year, 1982. Any news items, announcements, etc. to appear in the next issue should be brought to my attention at the upcoming meeting, or mailed to me at P.O. Box 899, Eagle, Colo., 81631, before Christmas 1981.

Chris Zier

Four items of business are covered in the current (abbreviated) Newsletter. These are (1) Fall meeting announcement; (2) location and host of the Spring 1982 meeting; (3) minutes of the Spring 1981 meeting; and (4) ballots for election of new WAPA officers.

## ANNOUNCEMENT: FALL 1981 WAPA MEETING

The Fall 1981 meeting will be on Friday November 20, 1981 in Laramie at the University of Wyoming Student Union ballroom, beginning at 8:30 A.M. The meeting is scheduled for a full day. An early bird party is set for the previous evening (Thursday) at the Buckhorn Bar (upstairs), 114 Ivinson, downtown Laramie. Get there when you can.

## SPRING 1982 MEETING

Steve Creasman and Russ Tanner, on behalf of Archaeological Services of Western Wyoming College, have formally offered to host the Spring 1982 meeting. They would be willing to hold the meeting in Rock Springs or, possibly, in Rawlins in conjunction with the Wyoming Archaeological Society meeting. They have suggested conducting a symposium on Green River Basin archaeology. Final plans should be made at the Fall 1981 meeting.

MINUTES OF THE SPRING, 1981 MEETING OF THE WYOMING ASSOCIATION OF  
PROFESSIONAL ARCHAEOLOGISTS, submitted by Secretary Russell L. Tanner

The meeting was called to order on March 19, 1981, by President Charles A. Reher in Casper, Wyoming.

The meeting began by members establishing a list of new business issues to be discussed. That list included the following items:

Rule of Reasonableness (Bureau of Land Management)

Office of Surface Mining notice published in the Commerce Business Daily

Federal Cutbacks on funding for the State Historic Preservation Office

Delays in issuing WAPA position papers

Functioning of WAPA committees

State Historic Preservation Office program as it now exists.

Fall WAPA meeting

WAPA newsletter

New WAPA officers

Old Business

Secretary's Report

Secretary Russ Tanner presented the minutes from the fall meeting. Tim Senulous made a motion, seconded by Dave Reiss, that we dispense with the reading of the minutes. The motion carried.

Treasurer's Report

Treasurer Jana Vosika-Pastor reported on the financial condition of WAPA. She recommended that a change be made in the dues policy because some persons have paid dues to the treasurer prior to their acceptance for membership. This has caused problems for both the treasurer and the membership committee.

Editor's Report

Mike Metcalf reported for Chris Zier. Metcalf said that Zier intends to publish the newsletter twice a year and that

anything for the newsletter be sent to Zier at Box 899 in Eagle, Colorado.

#### Membership and Ethics Committee

Chairman Tom Larson reported that 15 new voting members have been approved. He said preparation is underway to streamline responses to applicants for membership. Some people still need to get vitas and money in, Larson concluded.

#### Peer Review Committee

Chairman Dave Eckles reported that a list of persons to review the work of their peers is needed. That list should be published in the newsletter.

#### Research Design Committee

Chairman Julie Francis said that she would like to schedule a committee meeting sometime today.

A number of individuals commented that WAPA meetings needed to contain more archaeology and less WAPA business discussion. Reher suggested that a symposium be presented in conjunction with meetings. Reiss suggested that it may be possible to hold the WAPA meeting in conjunction with the annual Wyoming Archaeological Society meeting. Tim Senulous made a motion that the Executive Committee take suggestions for symposia to be held at WAPA meetings. The motion carried.

#### External Relations Committee

Chairman Mike Metcalf said that the committee has not taken much action at this time.

Dave Eckles reported that Ruth Ann Knudsen of the Committee on Public Archaeology has been sending information to the Recreation Commission office and asked if the committee could serve as a clearinghouse to disseminate this and similar information.

#### Service Directory

SHPO archaeologist Tom Marceau reported about 20% response to his questionnaire for a service directory and encouraged better participation so a service directory can be published.

#### Position Papers

#### Wagon Bed Springs Site

President Reher reported that the Executive Committee has the completed position paper and will be signing it today.

Eckles and Reiss reported that the site is not too badly damaged yet, but is in a rather precarious position.

#### Military Creek Rock Shelters

A WAPA letter regarding BLM personnel vandalizing these rock shelters has been signed by the Executive Committee. Larson has completed research on the sites and said one shelter still appears to be eligible for the NRHP while the others have been entirely destroyed.

#### Snow Monitoring

Metcalf said that the ad hoc committee on snow monitoring had not met.

Leicht reported that changes in the BLM policy will no longer allow snow monitoring. That policy will go into effect this coming winter. He said that he had received Congressional inquiries regarding this policy and that Wyoming's Congressional delegation seemed to understand the need for the policy change.

Reher suggested that Metcalf's ad hoc committee change their letter to express support for Leicht's proposed change in BLM policy. Metcalf agreed.

#### Office of Surface Mining

Eckles reported that the WAPA ad hoc committee had met with O. S. M. officials, but that they (OSM) were not going to "listen to reason" and will continue to change policy "at their whim". Marceau said that O. S. M. will set baseline minimal requirements and that O. S. M. is being curtailed and money and control is being transferred to the state. Larson said that the O. S. M. archaeologist (Judy Shaeffler) had been invited to this WAPA meeting but "didn't respond favorably".

#### High Country Newspaper Article

Reher said he has written a letter to High Country News pointing out that their article has done the resource and the profession a disservice.

## Resource Base Committee

Pat Treat, who reported for Chairman John Jameson, suggested using End of the Year Reports as a source of data for the committee. The committee should suggest things for inclusion in the End of Year Reports. The reports should be due in April, rather than February 15, and then the Resource Base committee can summarize data.

## BLM-SHPO Memorandum of Agreement

BLM State ARchaeologist Ray Leicht outlined the BLM-SHPO memorandum of agreement now being considered. The BLM and SHPO hope to have the agreement finalized and signed in time to affect this years field season.

The memorandum includes such things as qualifications for principal investigators, crew chiefs and crew members; standards for reports; actions that do or do not require Class III inventories and which types of sites will be considered significant and which will not.

The memorandum will be discussed in more detail later under Federal Policy.

## NEW BUSINESS

Reiss reported that the Wyoming Contributions to Anthropology publication is open to contributions from anyone and is on sale for \$5.00.

He also said that the U. W. Anthro Club will be bringing Dr. Louis R. Binford to Laramie for several lectures.

The Wyoming Archaeological Society annual meeting will be held near the end of April in Sheridan and will feature a symposium on North Platte drainage archaeology.

In July, the Saratoga museum will be opening and will sponsor an atlatl throwing contest and flintknapping demonstration.

The Casper BLM District Archaeologist asked that contractors try to get permission from surface landowners before entering land or taking artifacts when private surface and federal minerals properties are concerned.

### BLM Rule of Reasonableness Memorandum

Larson explained that according to the memorandum from the associate state BLM Director states that requirements for Class III inventories where linear rights-of-way must be applied "in a reasonable fashion." Essentially, this means that a Class I inventory should be conducted and a Class III will be necessary "only if a likelihood of finding 'significant' cultural resource sites exists".

## Afternoon Session

### NEW BUSINESS

The four contracting organizations based in Laramie have agreed to host the fall WAPA meeting in Laramie.

A motion was made by Jack Scavini and seconded by Dick Enders to thank Powers Elevation Company and the Casper Ramada Inn for hosting this WAPA meeting. The motion carried.

Larson made a motion, seconded by Tanner, that WAPA send a letter thanking Dr. J. D. Love for his assistance in the lithic workshop conducted earlier this year and formally thanking several WAPA members - Reiss, Vosika, Paul Sanders, and others - for putting the workshop on.

### BLM - SHPO Memorandum of Agreement

Marceau, Leicht, Lytle and Mike Massie explained various portions of the proposed BLM - SHPO Memorandum of Agreement concerning archaeological and historical compliance.

Tanner made a motion, seconded by Metcalf that WAPA establish a committee to comment on the Memorandum according to a time limit acceptable to the BLM and SHPO. The motion was not voted on.

Francis made a motion that the Executive Committee review and comment on the Memorandum attempting to consolidate their own and other people's opinions. That motion was not voted upon.

Marceau and Massie explained which types of sites would always be considered eligible for the NRHP and which would never be considered eligible. Exceptions could be made to this policy if the professional archaeologist or historian made a case for the exception. The burden of determining significance rests with the contracting archaeologist or historian in consultation with the BLM officials.

Theoretically, every site must be fully evaluated concerning NRHP eligibility. However, if the contractor knows a particular resource site will not be impacted, the preferred action would be to save the resource by leaving it alone.

Office of Surface Mining Announcement in Commerce  
Business Daily, Feb. 11, 1981

This article asked for qualified contractors so they can compile a list of qualified companies.

It was pointed out by WAPA members that O.S.M. does not have any say over who has Antiquities Permits. There are already lists, compiled by the BLM and SHPO, of contractors permitted to work in Wyoming.

Eckles made a motion, seconded by Lytle, that WAPA write to the O.S.M. asking them about this solicitation and asking for clarification of their policies regarding cultural resources.

#### SHPO Historical Program

SHPO Historian Mike Massie briefly explained the SHPO program regarding historical sites. He said historical evaluations should be made by qualified historians; i.e. crew chiefs should have B. A.'s in history and P. I.'s should have M.A.s.

He recommends that a historian be involved in large projects from the beginning and should first conduct a Class I inventory, and then go to the field and conduct a Class III inventory.

Massie recommended that small projects should involve a historian to evaluate historical sites located by archaeologists involved in the Class III inventory. He went on to say that historical sites must be evaluated in a narrative that treats the historical period the sites are in.

#### Suggestions to Expedite the WAPA Business

Various WAPA members made suggestions to expedite WAPA meetings and business proceedings. The consensus seemed to be that deadlines are necessary for position papers, committee reports and the newsletter. Metcalf suggested a newsletter

deadline of six weeks following each WAPA meeting and the newsletter should include position papers, letters and committee reports.

Nomination of Officers

The following members were nominated from the floor.

For Vice President:

Dave Reiss  
Steve Sigstad  
Dave Eckles

For Secretary:

John Lytle  
Pat Treat  
Deb Angolski

For Treasurer:

Tom Marceau  
Jana Vosika-Pastor  
Steve Creasman

For Executive Committee Member at Large:

Ron Kainer  
Kerry Lippincott  
Bruce Rippiteau

Dave Reiss made a motion that the meeting be adjourned. Tanner seconded the motion. The motion carried. The meeting was adjourned by President Reher.