## STATE OF NEW MEXICO

BEFORE THE SECRETARY OF ENVIRONMENT

No. GWB 13-05

IN THE MATTER OF THE APPLICATION
OF VALLEY MEAT COMPANY FOR RENEWAL
OF GROUND WATER DISCHARGE PERMIT DP-236, ROSWELL, NEW MEXICO.

TRANSCRIPT OF PROCEEDINGS
BE IT REMEMBERED that on the 23rd day of October, 2013, this matter came on for hearing before FELICIA ORTH, Hearing Officer, at the Chaves County Courthouse, 400 N. Virginia, Roswell, New Mexico, at the hour of 8:15 AM.

Volume 2

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MS. ORTH: Let's prepare to begin, please.
Good morning. We are back on the record in

GWB 13-05. This is an application for a discharge permit renewal of $D P-236$, Valley Meat Company.

Let's talk about what we're going to do this morning.

Mr. Dunn, do $I$ understand you have rebuttal?

MR. DUNN: Yes, ma'am.
MS. ORTH: All right.

And who will we be hearing from?

MR. DUNN: Madam Hearing Officer,

Mr. De Los Santos and Dr. Blach again first, and then I'd like -- I did speak and confer with the state about recalling Ms. Kirby. We couldn't reach an agreement on that, so I won't be, so at least I'll be a little bit shorter on my time on that. Then I'd also like the opportunity to recall Mr. Olson, if that's permitted. I have not had a chance to discuss that with counsel yet.

MS. ORTH: Okay.

MR. DUNN: So I turn that to them.

MS. ORTH: All right. So --
MR. DUNN: And this is strictly for
impeachment purposes, just for full disclosure on that.
MS. ORTH: Okay. Mr. Biernoff.
MR. BIERNOFF: Madam Hearing Officer, Mr. Dunn
had an ample opportunity to cross-examine Mr. Olson on all aspects of his testimony. I would strenuously oppose any effort by Mr. Dunn to reopen that cross-examination, that has closed, and we certainly don't consent to that.

It should be the state's decision -- State of New Mexico's and Mr. Wagman's clients' decision as to whether to bring Mr. Olson back for any rebuttal testimony, and we'll certainly inform Your Honor if we're going to do that when it's our opportunity to present him. But this is very inappropriate, I think. MS. ORth: Right.

Simply recalling him for cross-examination isn't the sort of thing you do in our proceedings for impeachment, if you will.

But let me ask you --
MR. DUNN: Madam Hearing Officer, by way of explanation, so that the record is clear on that, after the testimony of these two individuals, that's when it would become appropriate to impeach his testimony, based upon that testimony. So it actually is appropriate in that instance.

MS. ORTH: All right.
In the meantime, Mr. Biernoff, were you planning to put Mr. Olson back on?

MR. BIERNOFF: We are reserving our right to do that for a short window of time. We're not expecting to need to do that for an extended discussion, but we do want to see what testimony is elicited from the other witnesses.

I just want to respond to Mr. Dunn's point.
I don't understand this hearing to be an endless series of back-and-forth rebuttal and crossexaminations. Mr. Olson's testimony has been filed. It's in the record. Mr. Dunn had a full opportunity to examine it and to ask Mr. Olson whatever questions he wanted to about it. That opportunity is completed.

Rebuttal is not, as $I$ understand it, yet another bite at the apple for any party.

MS. ORTH: Right. Okay.
Mr. Powers, were you intending to put on some rebuttal testimony?

MR. POWERS: I'm sorry, Your Honor.
MS. ORTH: Are you intending to put on some rebuttal testimony?

MR. POWERS: No, Madam Hearing Officer. After talking with our General Counsel, Mr. Kendall, and talking with staff, we at this time will forgo. We believe the record made is appropriate at this time.

This will allow Mr. Wagman and staff to return
to San Francisco today as early as possible.
But we do believe that having today's hearing open is good to give the public one last opportunity to express their view.

MS. ORTH: Thank you for that.
Let me ask, Mr. Dunn, last night you had
indicated that there were some county commissioners coming this morning to make --

MR. DUNN: They are, and they are present.
MS. ORTH: They are.

Perhaps we could accept their public comment before we do your rebuttal then.

MR. DUNN: That would be fine.

MS. ORTH: All right.

Mr. Wagman?

MR. WAGMAN: Madam Hearing Officer, again $I$ apologize for personal schedules getting in the way, but if we have the public hearing first, then the chances of us getting out of here today are limited, as opposed to if we do the technical, because we would leave before the public testimony.

MS. ORTH: Okay.

MR. WAGMAN: But if Your Honor wants to do it that way, I would --

MS. ORTH: I was just going to invite a couple
of what I assume would be brief comments.
MR. WAGMAN: That's fine, Your Honor.
Whatever Your Honor wishes.
MS. ORTH: Okay. Thank you.
Mr. Dunn, I'd like to do that.
Who is here to offer public?
I see an L. H. Kenneddy and a James Duffey. Are you here, Mr. Kenneddy and Mr. Duffey? Sir.

MR. DUFFEY: Yes, ma'am.
MS. ORTH: If you'd like to come up to the podium.

And is Mr. Duffey also here?
MR. DUFFEY: I'm Mr. Duffey.
MS. ORTH: You're Mr. Duffey.
Is Mr. Kenneddy also here?
No, just Mr. Duffey.
All right. Would you swear him in, Kathy?
(Oath administered to Mr. Duffey.)
JAMES W. DUFFEY
after having been first duly sworn under oath, provided public comment as follows:

MR. DUFFEY: I'm James Duffey.
I am the vice-chairman of the Chaves County
Commission, and I'm also the closest probably resident
that's going to give any type of testimony here before the Court this morning.

I want to reiterate the things that
Commissioner Wooten said. We have discussed this extensively in our County Commission meetings. We are in support of new industry here in our county to process horses. I think it's a much-needed venture, not only here in this county, but in our state and in our country.

But also being the -- probably the closest resident -- I live on Cedarville. Pecos Valley Meat Company is less than a half a mile from my house. Cedarville is a very short street. And I'm in favor.

As far as a resident, I'm not concerned about any pollution or contaminants from Pecos Valley Meat Company. It's been processing animals for numerous years. Probably about the time I moved out there, or shortly after, which is in 1980, Pecos Valley Meat Company has been in business. It's been shut down for a short time in order to get things in order for this process.

I think it's kind of sad that here in America that we have to put a minority businessman through this many hoops in order to open up a business, and I'm glad we don't put every business through that much intense
scrutiny in order to open up a business or do something different in the business that they are already doing.

So as far as a resident out there, and I'm
speaking on behalf of myself as a resident that's in close proximity, I'm in favor of Mr. De Los Santos opening up Pecos Valley Meat Processing in order to slaughter horses.

And $I$ stand for any questions.
MS. ORTH: All right.
I typically discourage questioning of public
witnesses, but thank you very much, Commissioner Duffey.
MR. DUFFEY: Thank you.
MS. ORTH: All right.
If we don't have Mr. Kenneddy, let's go back to the technical case, and 1 will invite public comment after --

MS. WORTHINGTON: There is another one. There is another person --

MS. ORTH: Oh, okay.
MS. WORTHINGTON: -- that had signed up when I was bringing you that.

MS. ORTH: Does this person have a time constraint?

Let me ask, who is it?
MS. WORTHINGTON: Mike Joy.
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MS. ORTH: Oh, Mike. Do you have a time constraint?

MR. JOY: No, ma'am, I do not.

MS. ORTH: All right. Let's go back to the technical case, then, and we will come back to public comment again after that.

Mr. Dunn.

MR. DUNN: Rick, Dr. Blach, would you go to the witness table?

MS. TOWNSEND: You both remain under oath.
MS. ORTH: You're still under oath, that's correct.

MR. DUNN: Good morning.

MR. DE LOS SANTOS: Good morning.

DR. BLACH: Good morning.

RICARDO E LOS SANTOS
after having been previously duly sworn under oath, was questioned and testified on rebuttal as follows:

## DIRECT EXAMINATION

BY MR. DUNN:
Q. Rick, I'd like to start with you, if we could.

The first question $I$ have is pretty easy. Are you aware of any other horse processing facilities that have existed in the State of New Mexico?

Before you answer, I'm relating this back to the comments from Mr. Olson through his counsel that this was a new business enterprise and that we'd never had this industry in New Mexico.

Do you have any knowledge to the contrary?
A. I have a good friend of mine that's actually a market manager at Farmers Country Market, and he went to school here at the college as a meat cutter, because he had a job at a horse processing plant in the Mescalero Reservation. So there has been horse slaughter in this state in the past. That was in the mid-'80s, somewhere around there.
Q. That was up by Ruidoso, on the Mescalero Apache Reservation?
A. Yes, sir. On the Mescalero Reservation.
Q. Okay.

Next, there has been a lot of discussion about your process and how things -- what goes into your lagoon.

So, for instance, if you were to process horses, what would you expect goes down the drain?

I mean, in terms of blood or tissues, those kind of things, is there a lot of tissue that goes down the drains, or is it -- are they just kind of cleaning and general stuff?

Could you kind of describe that for us?
A. Well, the process -- everything that is trimmed off the carcass goes into the rendering material, inedible material. The blood, the hides, everything is removed.

At the final wash, final rinse station, that's where you rinse off the carcass, and that's what goes down the drain. Any general cleanup of the facility goes down the drain into the lagoons.
Q. When you're bleeding the horse, it's not just going down the drain?
A. No, no. It's caught in barrels.
Q. All right. Can we talk a little bit about your previous enterprises and how things were going with dairy -- with rates of hot tests, you know, medications and tissues you found and that kind of thing? Is that something that happened commonly? Is that something that did occur at your facility?
A. With dairy cows?
Q. Yes.
A. Yes, sir. With dairy cows, USDA would test the cows we slaughtered. Any suspect cows that they saw, they would test.

The test that they would -- that USDA does is a general test. It's -- the carcass is either positive
or negative. That's all there is.
If a carcass is positive, then it is tanked immediately by -- with our HACCP system that we have in place, it is tanked immediately, and then USDA takes tissue samples, submits them to the lab, and then the lab will let the USDA know what types of drugs are in there.

It's a general test, either positive or
negative. That's all there is. We can't specifically go in there and say, "Well, it has this, this, and this medication."

No, it's just hot or negative. That's all there is.
Q. All right. With horses, would you be doing antemortem and postmortem testing?

Is there any difference in what you would be testing that -- from what you understand of the testing protocols to be from USDA going forward, is there any difference in what tests you'd be running before and after or - -
A. Yes. We would be testing every horse that was on the way to the facility, every horse. We have a feedlot set up to draw blood and urine samples from the horses that will be going to slaughter.
Q. Okay.
A. And then at the facility, according to USDA regulations, whatever tests need to be done, that's what would be done at the facility.
Q. Do you know if USDA does antemortem -- or not -- I'm sorry, antemortem is before death -- just testing on those horses?
A. No, USDA does not do antemortem testing.
Q. So when they do their postmortem testing, what do they generally do? How does that work? What do they do?
A. It's a swab test that they test off the carcass itself. They'll take a kidney sample and a liver sample, and with that, it's a quick turnaround on those tests, immediately -- well, within four hours, they will know if that carcass is free and clear of drugs.

We keep a record of every -- every carcass that goes through the facility is numbered, and there is no -- no -- there is a process that we have set up to where every carcass is accounted for in a number system.

We've worked very closely with the FDA on the -- with drug residue and drug tissue and all that, and so we definitely know how to operate the slaughter part of the business.
Q. Okay. Since I'm not going to really have the
opportunity to call the state's witness back up, you're familiar with well testing and those list of things that they talked about you test for in a -- for a well testing to see if there has been a contamination or a leak. Is that fair? Are you fairly familiar with that?
A. I know what we test for, and $I$ know that we draw the samples from the monitor wells.

As far as, you know, contamination or anything like that, I'm not too familiar with it.
Q. Okay. Well, then I won't go there. I don't want to take you outside of what your good knowledge is. MR. DUNN: Dr. Blach, if I could turn to you. LEONARD BLACH, DVM after having been previously duly sworn under oath, was questioned and testified on rebuttal as follows:

## DIRECT EXAMINATION

BY MR. DUNN:
Q. There was a lot of discussion about the differences in what's administered to horses and cattle and how that horses pose some sort of new or extra threat above and beyond what cattle would present, as far as having some sort of contaminant in their system.

In your opinion -- let's use dairy cattle and horses, for example. Which do you think, in your

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opinion, is more likely to have been administered antibiotics, vaccines, drugs, those types of things, over the course of its life?
A. Well, in -- $\quad$ would say that in cattle, particularly in dairy cattle, which is where my experience is, that they are medicated a lot more on a daily basis than compared to our outside horse population around here.

Horses are never put in line for production of any kind for meat or hair or anything else. They are out there as pleasure horses and racehorses, ranch horses. So they require little or no medication, and most of them do not have much.

Probably the only place there is more medication, for antiinflammatories and so forth, would be at the racetrack.

In cattle, it's a lot different at the dairies, because mastitis is a common problem, and then they have as many as 20,30 , sometimes in rainy weather, they can have a hundred cows in the holding pen, in the sick pen, where those cattle could be treated for mastitis, both intramammary and sometimes intravenously. So that's -- that's where we have to be very careful about the withdrawal times, so that the milk is not contaminated, nor is the meat.

One of the things we hear about -- if $I$ can expand on that a little bit.
Q. Sure.
A. One of the things we hear about in the media is about the racehorses going to slaughter.

I would say, by and large, that they would be an insignificant amount of horses that hit the slaughter area, because they usually go into a home, or anybody that's got a stakes horse, a stakes-placed horse, a nice horse that's been a runner, nobody is going to send that horse to slaughter.

The horse that probably doesn't make it to the -- you know, the big time or doesn't do well at the racetrack has -- if you run for claim, it goes out and becomes a jumping horse, a riding horse, or whatever, and that horse may eventually end up in the slaughter area.

But irregardless -- and then also in
comparison is the horses that we see out there now that are just debilitated, starved to death nearly out on the range, turned loose, and all that stuff that we see and hear about -- and $I$ personally see it -- is that those horses are not going to go to slaughter, either. They won't be acceptable.

Those kind of horses will have to -- if they
are going to go to slaughter, they are going to have to go into a feed yard and will probably remain there for
-- and I don't know this for certain, but my personal opinion is it's going to have to remain there for 120 days, or four months, maybe six months, until those horses get some flesh on them, and then they are presentable or -- for processing and the meat has some texture to it.

It's just like in the cattle industry, you know, if we want good meat, you know, they'll have to be fed out for a while or either hamburger.

So I'd say the cattle end of it is -- is cows are a lot more medicated than our -- than our horses are.
Q. Okay. You talked about that $120-d a y$ period, and I'd like to talk about that a little bit more.

You saw the list of medications that's been discussed several times of all the things that are administered to horses.
A. Yes.
Q. Do you remember that?
A. Yes.
Q. On that list -- do you know of anything on that list that after 120 days would still be traceable in either the blood or the tissue of that animal?

MR. BIERNOFF: I'm going to object, Your Honor, at this point.

This is not relating to any testimony that Mr. Olson gave, this line of questioning. I don't see this as an opportunity for Mr. Dunn to continue his initial examination of this witness or to rehabilitate this witness.

So I'd ask that Mr. Dunn refocus his questions to testimony that Mr. Olson provided and to any effort that Mr. Dunn might make to rebut that testimony.

MR. DUNN: Mr. Olson talked about his personal knowledge of administering these drugs.

MS. ORTH: 27 of them, I thought, that he said from the list he was familiar with.

MR. DUNN: And he relied on the list for his testimony.

MR. BIERNOFF: He did say that, and I didn't understand the question to be asking about drugs on that list, but to be asking about --

MS. ORTH: I think that that was his question.
MR. BIERNOFF: Perhaps I misunderstood.
MS. ORTH: That was his question.
Please go ahead.
MR. DUNN: Okay.
MS. ORTH: So the question pending, I believe,
was of those drugs on the list, would you expect any of them to still be in horse's body after 120 days.

DR. BLACH: Pardon me?
MR. DUNN: That's correct, that's the question.

Do you want me to say it again one more time?
DR. BLACH: Yes.
Q. (BY MR. DUNN) Of those medications on that list, or medications commonly administered to horses, after 120 days, how many of those do you think would be detectable in the blood or in the tissue of the horse?
A. Very few.
Q. Okay. Any in particular?
A. Maybe some of the aminoglycosides would not be present in the blood or the urine, but may be present -the metabolite, not the drug -- but the metabolite of that drug may be present on kidney swab or liver swab.
Q. Okay. Let's talk a little bit about where those drugs go once they go into an animal.

You heard Mr. Olson discuss this -- you know, he's administered these personally. We discussed with you that these are things that are administered commonly to horses.

How do they leave the horse? We administer
them to the horse. How do they generally leave the horse over the course of its life?
A. Well, all drugs -- all drugs given to any animal, large animals, I'm speaking of, horses or cattle, is that no matter of their potential or what we're giving them for, whether it's antibiotics or antiinflammatory drugs, those drugs are metabolized in the liver, primarily, and then they go out in the body and then they do their function.

And then they are eliminated in three ways.
Most of the -- most of the elimination, after the -- of the drug itself or the metabolite of that drug, after it's been metabolized by the liver, will be eliminated through -- number one is the urine; secondly, it will be -- and then by way of the kidney, and sometimes that's where we get a swab in the kidney. It can also be eliminated through the GI tract or through the feces. That's primarily the way that drug is eliminated.

Some drugs will be limited -- I mean eliminated from the body by perspiration, also, but very few of those.
Q. Okay. So you would expect -- clearly, there is a test for them through urinalysis, but you would expect that these chemicals are leaving horses through their urine and feces, and wherever that happens to
fall, that's where those come out?
A. Yes.
Q. Okay. Dr. Blach, you are extensive in equine medicine.
Are you familiar of any -- with any
facilities, paddocks, stables, that have any sort of lagoon or impoundment, lined or unlined, to collect the feces and urine off of these horses that have been administered these drugs?
A. I'm not aware of any.
Q. So those, in your opinion, are just -- they are probably just falling onto the ground and then --
A. Yes, yes. Wherever they urinate or defecate.
Q. Dr. Blach, one of the things that's also been discussed is that, you know, these are drugs that are tested for by USDA and FDA, and there are those labels on the bottle that say "Not for use in slaughter animals" or "Not for use before a withdrawal period has occurred."

In your medical opinion, is that label so that those -- those chemicals are not present in the environment, or is it so that they are not present in tissues consumed?
A. That label is meant that -- that label is meant that it's not going to be present in the body of
that horse.

It may be -- it may still be present, you know, sometimes in the blood or the urine, but the label indicates that that's -- that would be the clearance time.
Q. Do you -- of those list of medications, are there any of them that are -- any labels on any of those medications that are there in order to prevent those chemicals from entering the environment?
A. None that $I$ know of. Other -- other than it tells us to dispose of the empty bottle properly, and that -- we have instructions for that. The empty bottle, in case there is any amount left in there, that we do proper disposal so we don't contaminate any type of environment.
Q. But there is nothing about collecting the urine or the feces or the perspiration of a horse to make sure that none of that is hitting the environment?
A. No.
Q. Okay. Dr. Blach, what would you expect the concentrations of any of these chemicals to be after 120 days, at the end of a period on a feedlot, before they went to slaughter?

Would you expect that those horses would come in with large amounts or high concentrations of any
of these chemicals or medications in their system?
A. No. I would expect none of it, and that would be -- after 120 days, $I$ wouldn't think that --
regardless, $I$ can't think of any drug that would not be cleared within 120 days.

MR. DUNN: No further questions.
MS. ORTH: Thank you.

Mr. Powers, do you have questions of
Mr. De Los Santos or Dr. Blach?

MR. POWERS: Not at this time, Madam Hearing

Officer.

MS. ORTH: Thank you.
Mr. Wagman or Mr. Biernoff?
MR. WAGMAN: Yes, Madam Hearing Officer, just
a few, and just for Dr. Blach.

CROSS EXAMINATION

BY MR. WAGMAN:
Q. You were just asked about the labels on drugs that are used for horses that say "Not for use in animals intended for food."

Do you remember that?
A. Yes.
Q. You're familiar with those labels?
A. Yes.
Q. And then you said those labels indicate the
clearance time. And the label says "Not for use in animals intended for food."

The clearance time is not indicated on those boxes, isn't that correct?
A. It depends on the medication. On some medications, it does have the clearance times.
Q. But if you see a label that says "Not for use in animals intended for food," and that's all the label says --
A. Yes.
Q. -- that label does not give you any clearance time, isn't that correct?
A. No, it doesn't say anything about clearance times.
Q. Okay. You don't know where Valley Meat intends to get the horses that it intends to slaughter, do you?
A. Pardon me?
Q. You have no idea where Valley Meat intends to get the horses that it intends to slaughter, do you?
A. No, I don't. I just know they come from feedlots.
Q. And how do you know that?
A. Common knowledge, as a veterinarian that's been in business, that I've been to a couple of
feedlots.
Q. Common knowledge with respect to dairy cows and beef cows, correct?
A. Common knowledge of some large animal veterinarians.
Q. But you have no idea how the horse slaughter industry works in America, is that correct?
A. I have no idea -- pardon?
Q. How the horse slaughter industry works in America, is that correct?
A. Yeah, I have somewhat of a knowledge of that.
Q. And where do you base -- where do you get your knowledge about how horse slaughter works in America?
A. Because what I've read by the previous plants that's been in existence.
Q. And you read that they went to feedlots first?
A. Yes.
Q. Okay. But you don't know how long these horses will be on those feedlots, do you?
A. I pretty -- yes, I think -- I think I've been told and read where they must -- it takes about 120 days to feed one out to where it's -- it could be processed.
Q. And where did you read that?
A. In probably one of the veterinary journals.
Q. About horse slaughter?
A. Yes.
Q. Okay. And if $I$ told you that it's common knowledge that horses on feedlots going to slaughter in Mexico and Canada stay less than seven days, would you think that was incorrect?
A. Go over your question again.
Q. If I told you that it's common knowledge that horses going to Canada and Mexico slaughterhouses stay in the feedlots or auction lots for less than seven days, would you disagree with that?
A. Yeah, probably, because I don't know that that's been happening. I don't know that that's happening.
Q. Okay. And you say that most racehorses don't go to slaughter, correct?
A. Most of them, that's correct.
Q. Okay. And are you aware that 30,000 to 40,000 racehorses a year go to slaughter, based on estimates over the last ten years?
A. That's probably correct.
Q. Okay. So it's just that 30,000 to 40,000 is not most racehorses, is that right?
A. Pardon me?
Q. It's just that 30,000 to 40,000 horses a year
from racetracks does not constitute most racehorses, is that your testimony?
A. Well, considering the number and the age of the horses that are at the racetrack, that's probably a correct figure.

MR. WAGMAN: Okay. Thank you. No further questions.

MS. ORTH: All right. Thank you.

And let me note for the transcript that

Mr. Holland is not joining us today.

MR. DUNN: Very briefly.

MS. ORTH: I'm sorry?
MR. DUNN: Very briefly.
MS. ORTH: Hold on one sec.

Are there other questions of Dr. Blach or

Mr. De Los Santos?

No?

All right, Mr. Dunn.

MR. DUNN: Dr. Blach, just very briefly.

REDIRECT EXAMINATION

BY MR. DUNN:
Q. Mr. Wagman asked you about those labels and it saying "Not intended for food."

Does that really mean that that horse can't be killed, he can't -- there is no way that it can enter
into the environment? Is that just simply saying that it should not be used in a horse that's going to be consumed for food? It really doesn't have anything to do with the blood or anything else or anything contamination from that animal, is that correct?
A. That's correct.

MR. DUNN: Okay. That's it.
MS. ORTH: Anything further from anyone?
MR. WAGMAN: No, and no rebuttal from Front Range or the state.

MS. ORTH: Oh, you won't be doing rebuttal.
MR. WAGMAN: No. Thank you, Your Honor.
MS. ORTH: Let me excuse this panel. Thank you, Dr. Blach and Mr. De Los Santos.

Before I turn to you, Mr. Wagman, let me ask Mr. Dunn, I understand you had desired to call Ms. Kirby.

Would you like to make a brief offer of proof as to what you believe you would have established with Ms. Kirby?

MR. DUNN: I would. I appreciate that.
I was going to ask Ms. Kirby concerning the -whether or not the Department regulates horse paddocks and stables or any contaminations coming from those horses in the course of their feces, and $I$ was going to
ask her whether or not the -- they were aware of the plant in Mescalero that had been in existence prior to.

I would suspect that she would have said no on
the plant, but that she would also have said no, that they are not regulating the environment for those substances that leave a horse in the urine or feces and potentially enter the environment.

MS. ORTH: All right.
Well, thank you very much for that.
Does that conclude your rebuttal?
MR. DUNN: It does.
MS. ORTH: It does. All right.
Mr. Powers, do you have rebuttal? I think you said there would be no rebuttal --

MR. POWERS: That's correct.
MS. ORTH: -- sorry -- from the Bureau.
Let me turn to this table here.
MR. WAGMAN: I'm sorry, Madam Hearing Officer. There will be no rebuttal from Front Range or the State of New Mexico.

MR. BIERNOFF: Right.
Thank you.
MS. ORTH: Great. Thank you so much.
And let me ask if there is anything else,
then, from the technical parties that we need to talk
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about before I go back to public comment?
MR. WAGMAN: Madam Hearing Officer, if
possible, if we could go over any procedural issues before public testimony begins so that we could depart. MS. ORTH: Yes.

So let's talk about the posthearing process.
We expect the transcript in approximately two weeks. That's not an exact time, but approximately two weeks.

Although you have to make your own arrangements to get the transcript, the Hearing Clerk, Sally Worthington, will send, on the day she receives it, a Notice of Transcript Filing. It's a single sheet of paper, and you will get that.

On that sheet of paper that says "Notice of Transcript Filing" will be a date, which is approximately 30 days from the date of the notice for your posthearing proposed findings of fact, proposed conclusions of law, and any legal written closing argument you would like to offer.

You would send all of that to Sally and, of course, serve your colleagues.

Thirty days from that date, $I$ have to get my report and recommendation to the Cabinet Secretary, with a proposed final order, and all of that will be sent to
you again by Sally.
14 or 15 days from that date, you have an opportunity to submit to Sally comments on my report, what I've gotten wrong. All of that then is bundled up, after it's received, given to the Cabinet Secretary, and the Cabinet Secretary has 30 days to issue a final order.

That's why I was saying $I$ believe it will be February. By the time you add up each of those time frames, it's February before the Cabinet Secretary makes a decision.

Are there any questions about the posthearing process?

I encourage you to call Sally if you have any question at all about where we are in that process.

Anything else at all from the technical parties?

Mr. Powers?
MR. POWERS: I'm unsure of the -- Madam Hearing Officer, you ruled, but I'd made a previous objection to including Exhibit 45 of FRER's exhibits, because it wasn't referenced during the testimony.

I have not heard anything in the testimony in this hearing regarding that. I just wanted to renew my objection to including that in the record.

MS. ORTH: Okay. So let me look at it. Sorry, I need to refresh my memory on the exhibit.

It's Exhibit 45. It is -- it appears to be a Plaintiff's Motion to Modify a Temporary Restraining Order.

MR. WAGMAN: Yes, Madam Hearing Officer.
MS. ORTH: Would you speak to this?
MR. WAGMAN: Yes, Madam Hearing Officer.

It is referenced in the testimony, contrary to what Mr. Powers said, on page 20 of 23 of Mr. Olson's testimony, and we spoke about it last week at the hearing, and it's with respect to a request for a wastewater permit, and that's the reference that Mr. Olson was relying on in making this an exhibit.

So I don't see any reason it's objectionable. It's a filing in a federal case.

MS. ORTH: All right.
Mr. Powers, do you see that?
MR. POWERS: Yes, I do. Thank you for pointing that out. I appreciate that, Mr. Wagman.

MS. ORTH: Okay. Are there any other things we need to -- oh, I did finally remember the other example of another arm, if you will, of New Mexico State Government participating in a permitting hearing.

Pat Lyons came to an Air Quality permit
hearing on a gravel pit in Mesquite, New Mexico, some years ago, and $I$ knew there was one from fairly recent history to offer just as an example of someone from the larger definition of Executive Branch participating in another part of an Executive Branch hearing.

Anything else at all now?

MR. WAGMAN: Madam Hearing Officer, if we are concluding, I'd just like to thank you, and especially Ms. Townsend for all day, and Ms. Worthington and your staff for entertaining us and accommodating us. Thank you very much. Appreciate it.

MS. ORTH: Thank you very much. Have a safe trip back.

MR. WAGMAN: Thank you.

MS. ORTH: Let's turn now then to public
comment.

MR. DUNN: Madam Hearing Officer, could we have about a 15 -minute break or so?

MS. ORTH: We certainly can. Let's do that. We'll come back at 9:00.
(Recess held.)

MS. ORTH: Let's come back from the break, please.

Immediately before we broke, we finished the technical case on this matter, and we will return now to
public comment.
Has L. H. Kenneddy joined us?
No, okay.
Mr. Joy and then Ms. Ezzell.
(Oath administered to Mr. Joy.)
MIKE JOY
after having been first duly sworn under oath, provided public comment as follows:

MR. JOY: I just heard about this yesterday, and I just had to come.

This is ridiculous, to hold something like this, to deny a man a business, and the time and effort and money he's spent for a viable industry, to take care of horses that we can't use anymore that are fat and not in good shape. This sets up a market that we need for the value of the horses, the value of our industry.

That business has to go on. It has to be left alone so he can work, so he can do what he has to do to process these horses and get them -- give them a use and give -- and that will give him -- give the men that work for him that have families to support. It's viable for Chaves County to have that. And this -- we need to get on with this and let Mr. De Los Santos do what he knows how to do and leave him alone.

Thank you.

MS. ORTH: Thank you, Mr. Joy.
Representative Ezzell.
(Oath administered to Ms. Ezzell.)

CANDY SPENCE EZZELL
after having been first duly sworn under oath, provided public comment as follows:

MS. EZZELL: Good morning, Your Honor.
I did not realize that the proceedings were going to start earlier than 9:00. I was informed that it was to start at 9:00. I would have liked to have been here for the earlier testimony, but here $I$ am now.

The main issue that $I$ am seeing here over the topic that is being discussed today, this is the same permit that Mr. De Los Santos had whenever it was a beef processing plant.

So I am -- in my opinion, if we are following the law, and that's what the laws were created for, the issue isn't the environmental impact of the business. It is the same -- the same permit that was in place before.

I understand that this is a very emotional topic that we are discussing here today.

Your Honor, I'd like to point out that $I$ do raise horses. I'm a farmer and a rancher. I've been involved with horses my whole life. My ancestors were
involved with horses. I am Native American. So, therefore, $I$ do have the right to talk about this. My ancestors from Ireland raised horses over there, and then whenever they came to the United States of America, the same thing.

There is a need for this plant to take place, mainly because of all the horses that are now starving to death, and I would like to cite the instances up there on the Navajo Nation.

Whenever Representative Jeff gave testimony on the House of Representatives floor, she stated there were in excess of 80,000 horses starving to death.

Because we have irresponsible horse owners, that no longer can afford to feed and care for their horses, they, in turn, have made it somebody else's responsibility, by dumping them, just like dogs and cats are now dumped.

My neighbors, two years ago, had six horses on their ranch that did not belong to them. They have not owned a horse since 1971.

Your Honor, whenever we see the impact of what feral horses are doing up in the Ruidoso area is a perfect example. There was a small herd of them up there in the Alto area, because, once again, of irresponsible horse owners. I think the herd consisted
of 13 horses. There are now 11. Two of them have been hit by automobiles, and that, in itself, was very traumatic to the drivers and the passengers of the automobiles.

The oversight that will be done at Mr. De Los Santos' plant is very important. Right now, these horses are transported to the Santa Teresa area, where they are held before they are shipped down into Mexico for processing.

Here, there will be oversight. When we are talking about humane and compassionate, $I$ understand that. I am no -- nobody exceeds me as far as compassion for horses. But $I$ am also a realist, Your Honor.

We have to do something about what is taking place, not just in New Mexico, but all over the United States.

The processing plant will ship the carcasses out of the country. They will not be consumed by humans in the United States.

So for this to take place, for us to have the humane end of a horse's life, we need a plant like Mr. De Los Santos'. And like I said, we have laws, and laws are to be followed, and if this is the same permit, which I am told that it is, I don't see why we are having the big controversy today.

Your Honor, thank you very much for your time. MS. ORTH: Thank you, Representative Ezzell. Is there another one?

MS. WORTHINGTON: Yes.

MS. ORTH: Zach Riley.
(Oath administered to Mr. Riley.)
ZACH RILEY
after having been first duly sworn under oath, provided public comment as follows:

MR. RILEY: Good morning, Your Honor.

I'm Zach Riley on behalf of New Mexico Cattle Growers Association.

I'm just here this morning basically to offer our support for the Hearing Officer in her decision-making process, if you will, and just try to reiterate the facts that were stated even in the summary of the press release calling for this specific hearing.

This is a renewal for a permit, correct? That should hold some weight with the Environment Department, I would presume.

If things were being done correctly, why then would we not also allow renewal of a permit that, you know, we have warranted for other facilities in much the same way. I would just say, in all fairness, what's done for one business should also be done for another,
instead of allowing emotion to basically rule out the way one person chooses to conduct business, but
basically to make our decision based on facts and simple matters of the law.

If the De Los Santoses are operating within the parameters of the law, I would strongly suggest that we continue to uphold what has been put forth in their permit request.

I would just close, basically, in reminding everyone that we shouldn't make decisions based on emotions and feelings, but on thoughts and ideals.

Thank you.
MS. ORTH: Thank you, Mr. Riley.
We've come to the end of the folks indicating on the sign-in sheets that they wish to make public comment.

Is there anyone who has changed their mind, perhaps?

Sir.
MS. TOWNSEND: Can you state your name?
MR. CHESSER: My name is Kim Chesser --
MS. TOWNSEND: What's the last name?
MR. CHESSER: -- 399 Chesser Road. Chesser, $c-h-e-s-s-e-r$.
(Oath administered to Mr. Chesser.)

MR. CHESSER: Ma'am, I thought that I marked yes, $I$ want to --

MS. ORTH: I didn't see you. It's circled "yes" at the top of the column, but you did do that. I'm sorry, I didn't notice that.

MR. CHESSER: Well, ma'am, I'm sorry I didn't make it plainer.

MS. ORTH: All right.
KIM CHESSER
after having been first duly sworn under oath, provided public comment as follows:

MR. CHESSER: I am actually a Chaves County Commissioner, and on behalf of Chaves County, I really want to -- we really want to show strong support for Mr. De Los Santos in being able to start this plant.

I mean, this is something that we really need. I mean, I -- I'm a rancher, I live about -- oh, about 35 miles southwest of here, and -- and I've had horses all my life, and so I understand -- I understand some of the feelings that people have about not wanting to see a horse killed.

## But I want you -- I want everybody to know

 that the most humane thing that can happen to some of these horses is not the natural thing, because the natural horse -- a horse's natural death is they starveto death. They'll lay down, and they'll kick their feet, and they'll beat their head against the ground until they die. I mean, that's -- that's just as natural as it can be.

So I really would like to see this plant get started. Of course, there is no way in the world that Mr. De Los Santos can handle all of the horses that need to be -- that need to be killed. I mean, this is -we're talking about a very small portion of the horses that are going to kill plants will be able to go here.

But, personally, I -- I mean, we have a -- we have a guest ranch, and we -- I normally run about 25 horses, and it costs me about $\$ 4$ a day to feed them, which that's -- if you do your math, that's about $\$ 100$ a day. So, I mean, I spend a lot on horses, but horses are my life. I mean, that's -- I mean, that's how I make my living, and that's how $I$ help people to enjoy our culture here, is people want to come and ride.

A lot of our guests, they come with the idea that -- you know, that horse slaughter is -- are -- is so inhumane. It's amazing how many people -- because every -- all of our guests eat at our table in my kitchen, and when we have a chance to talk about it, I mean, people understand after they -- after they can talk with somebody about the -- I mean, the necessity of
having a place to get rid of some of these horses.
I mean, it's -- it's a sad thing, but it's something that's got to be done. I would really love to have -- to have a place here in our valley where we could -- where we could get rid of some horses instead of having to -- having to send them to El Paso or send them to Mexico.

As far as the -- you know, I guess the thing in question is the -- is the permit, and I -- I don't -I don't see the difference between the permit that was used for killing cows and for the one that would be used for killing horses. It seems to me that really the issue is -- is killing the horses, and that's something that none of us wants to talk about, none of us wants to see, but it's -- I think it's something that's very, very necessary.

Again, I mean, horses are my life, but I -- I see the need to have a place like this.

I thank you for your time in listening to me.
MS. ORTH: Thank you, Commissioner Chesser.
Do we have someone else?
Thank you. Mike Pierce. Mr. Pierce.
(Oath administered to Mr. Pierce.)

## MIKE PIERCE

after having been first duly sworn under oath, provided public comment as follows:

EXAMINATION

MR. PIERCE: Good morning.
My name is Mike Pierce. I'm a fourth-
generation rancher here in Chaves County. My family has been here since Roswell started.

The main thing -- I say the main thing, one of the things $I$ see about being able to open Pecos Valley Meat for the slaughter of horses is the jobs that are going to benefit Chaves County. We'll have more people working, and that's good.

As far as the people that are against it, how many -- how many of them own a horse?

Is there anybody here that's against it that owns a horse?

MS. ORTH: That will have to remain a rhetorical question, Mr. Pierce.

MR. PIERCE: Well, I've owned horses since the day $I$ was born. I was given a horse by my uncle, and I used him a long time. His name was Terrapin. He was a little black and white paint. As Terrapin got older, I outgrew him. As I got older and bigger, I outgrew Terrapin. Whenever Terrapin got up in his older years,

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he got down where he couldn't -- he couldn't still get around good. We still had him there. We could feed him and all. Let me tell you that as a 14-year-old young man, I like to call myself at that time, it was pretty hard for me to go out there and put my horse down. And I had to do that, because there was no place where we could go and have a horse euthanized.

You can't appreciate that, $I$ realize that. If you have a dog -- somebody has a dog that you've raised from a pup to 12 years, and then he's got to where he can't get around, and you don't have the dollars to go to the vet to have him put to sleep, and you take care of it yourself.

It's mighty hard on an animal that you've entrusted to help get you through a pasture, or as for me, he helped me grow up. I learned a lot of stuff from old Terrapin. As Terrapin -- I realized he'd gotten older. We still had mares and studs out at the ranch, they ran free. Whenever they got old enough, we called them -- you know, got them ready to use as stock horses, broke them and all.

When $I$ was 11 years old, $I$ went out with my grandmother and my great-aunt -- Aunt Fern was from Oregon, she was an old hen to me, but she wasn't. I was old enough to drive. Grandma sat next to me in case I
got in trouble.
We got out there with the horses, and I went out to feed the horses, and this new colt we had came up, and Aunt Fern had on one of those big straw hats, you know, like women wear, and the wind got her hat. So I named him snoopy, and my dad gave me snoopy. This is in -- Snoopy was born in '71 or '72, so I would have been ten.

So fast-forward to 2001, that would have made Snoopy like about 30 years old. I have two boys. I have pictures of both of my boys on my pet horse -Snoopy became my pet horse. He's the one -- I raised him from day one. From his mother, we weaned him and everything.

Snoopy was 30 years old. I had to go out there -- there wasn't a place, and he wasn't where he could stand the ride to Mexico. I had to put him down. A 40-year-old man standing there balling like a baby, because I'd had this horse all of his life. I had seen him literally from just a few days after he was born.

It would have been so much more relaxing, I'll put it, just for lack of a better word, to have someplace that you could take the horse and have him euthanized humanely.

I've been out there to Pecos Valley. I've
worked out there as a brand inspector. I've been all through Rick's plant, and they handle them the right way.

As far as the wastewater permit, I have to agree with what $I$ heard from the former gentleman, I don't see how it will be any different than the wastewater from a dairy or from what they've already got from the cattle. You still kill pigs there, don't you, Rick? The pigs and sheep they butcher there, it's no different than that. I don't see why there would be a difference in the permit or what the whole problem is.

I respectfully thank you for allowing me to voice my opinion.

MS. ORTH: Thank you very much, Mr. Pierce.
Is there anyone else at all who would like to offer public comment this morning, otherwise we'll be closing the record.

Anyone else at all?
Please come up.
(Oath administered to Ms. Kenneddy.)
MS. TOWNSEND: And can you state your name?
MS. KENNEDDY: My name is something I need to clarify first. I had a question. If I might ask a question. Is that proper?

MS. ORTH: If it's about the process, I can
probably answer it.
MS. KENNEDDY: I don't know if it would be about the process or not. I'm not good at doing this.

I was curious as to whether Valley Meat
Company had established that they had a warranty deed or a lease to the property.

MS. ORTH: All right. So the questioning of the Valley Meat panel occurred some time ago, so this isn't the time to ask that kind of question.

Mr. Dunn of Valley Meat might be willing to talk with you after the hearing, but for right now, what I'd like to do is accept your comment.

MS. KENNEDDY: Okay.
L. H. KENNEDDY
after having been first duly sworn under oath,
provided public comment as follows:
MS. KENNEDDY: Well, first of all, I'm L. H. $K-e-n-n-e-d-d-y$ since 1963. Under my mother's name, $I$ have paid taxes to the county and to the state and to the federal government.

MS. ORTH: Pull that microphone a little closer to your mouth.

Thank you.
MS. KENNEDDY: There has always been a number
of problems with deeds and property and things like
that. Kenneddy, $K-e-n-n-e-d-d-y, ~ v e r s u s ~ C h i s u m . ~ O k a y ?$
First of all, before they can do anything on the property they want to, they are going to have to establish that they have a legal deed to the property and that my claim and deed doesn't precede theirs, as a land deed rather than as a warranty deed, which would be for the chattel. They are going to have to establish that the building is at least from someone pretending to have represented me in the past using another name.

Now, my daughter's name is P-a-m-a-l-i-a G. Doyal, D-o-y-a-l. That goes into Doyal versus City, Doyal versus County, Doyal versus City, County and State, as to things that have occurred that the city and state have made decisions on that happened in my family. Okay?

The $K-e-n-n-e-d-d-y$ part of the family assets are separate from what essentially would be the Lincoln, L-i-n-c-o-l-n, estate that went from Lincoln to Matilda McKnight, $M-c-K-n-i-g-h-t$, and it went from her name to my name without my being informed in the proper way by deeds and things, so some things did go on and happen $I$ don't know about.

MS. ORTH: All right.
Do you have any other comments about the permit?

MS. KENNEDDY: Well, if they can prove they have a deed that's legal and legitimate. They are not going to.

MS. ORTH: Thank you very much.
Is there anyone else who would like to offer public comment this morning?

Sir.
(Oath administered to Mr. Alderete.)

MS. TOWNSEND: And your name?

MR. ALDERETE: I'm Joel, last name Alderete, $A-l-d-e-r-e-t-e$.

JOEL ALDERETE
after having been first duly sworn under oath, provided public comment as follows:

MR. ALDERETE: I'm Joel with the New Mexico

Farm and Livestock Bureau.

Instead of sitting here and repeating everything everybody said, I'll just say we're in support -- I'd like to show our support for renewal of the permit.

Thank you.
MS. ORTH: Thank you very much, Mr. Alderete.

Anyone else at all? Otherwise, we're going to close the record.

MS. ORTH: No?

Well, thank you all very much for
participating, and again this is one of the lovelier locations I've ever had a hearing.

Thank you very much to the officers who assured our safety this week. Thank you all.

We're adjourned.
MR. DUNN: Madam Hearing Officer, before the record closes, thank you very much for all of your indulgences and working with us through this process.

MS. ORTH: Thank you Mr. Dunn.
(Hearing concluded at 9:25 AM.)

STATE OF NEW MEXICO ) ) SS.

COUNTY OF BERNALILLO)
I, Kathy Townsend, the officer before whom the foregoing hearing was taken, do hereby certify that the witnesses whose testimony appears in the foregoing transcript were duly sworn by me; that $I$ personally recorded the testimony by machine shorthand; that said transcript is a true record of the testimony given by said witnesses; that $I$ am neither attorney nor counsel for, nor related to or employed by any of the parties to the action in which this matter is taken, and that $I$ am not a relative or employee of any attorney or counsel employed by the parties hereto or financially interested in the action.
$\overline{\mathrm{N}} \overline{\mathrm{O}} \overline{\mathrm{A}} \overline{\mathrm{A}} \overline{\mathrm{R}} \overline{\mathrm{P}} \overline{\mathrm{P}} \overline{\mathrm{B}} \overline{\mathrm{L}} \overline{\mathrm{I}} \overline{\mathrm{C}}$
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| $\begin{aligned} & \text { 405:22, 416:6 } \\ & \text { Court [1] - 382:2 } \end{aligned}$ | $-413: 15$ | $\begin{aligned} & \text { 413:25, 417:3 } \\ & \text { down [11] - 382:1 } \end{aligned}$ | $\begin{aligned} & \text { 393:11, 393:15, } \\ & 393: 24,394: 4,394: 8, \end{aligned}$ | $\begin{aligned} & \text { enterprise [1] - } \\ & 385 \cdot 3 \end{aligned}$ |
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| $\begin{aligned} & \text { 373:15 } \\ & \text { cows [9] - 386:19, } \end{aligned}$ | $\begin{gathered} \text { deed }[6]-422: 5, \\ 423: 4,423: 5,423: 6 \end{gathered}$ | $\begin{aligned} & 386: 8,386: 9,386: 11, \\ & 412: 8,416: 1,419: 1, \end{aligned}$ | $\begin{aligned} & 402: 13,402: 1 \\ & 402: 21,403: 7, \end{aligned}$ | 386:14 <br> entertaining ${ }_{[1]}$ - |
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| $\begin{array}{r} 400: 2,400: 3,417: 11 \\ \text { created }[1]-410: 17 \end{array}$ | $\begin{aligned} & \text { 423:21 } \\ & \text { defecate }[1]-396: 13 \\ & \text { definitely }[1] \text { - } \end{aligned}$ | $\begin{aligned} & \text { 423:12 } \\ & \text { DP-236 [2] - 373:6, } \end{aligned}$ | $\begin{gathered} \text { Dunn }[17]-376: 5 \text {, } \\ 376: 7,376: 9,377: 7, \end{gathered}$ |  |
| CROSS ${ }_{[1]}-398: 16$ cross $[4]-378: 1$, | $\begin{aligned} & \text { definitely [1] - } \\ & 388: 23 \end{aligned}$ | $\begin{gathered} 377: 4 \\ \operatorname{Dr}_{[11]} \end{gathered}$ | $\begin{aligned} & 377: 25,378: 3 \\ & 379: 10,380: 6,381: 5 \end{aligned}$ | $\begin{aligned} & \text { 373:2, 374:6 } \\ & \text { environment }[7] \text { - } \\ & \text { 396:22, 397:9, } \end{aligned}$ |
| 378:4, $378: 13,379: 8$ Cross [1] - $376: 8$ | definition [1] - 408:4 <br> deny [1]-409•12 | $\begin{aligned} & 384: 8,389: 12,396: 3, \\ & 396: 14,397: 20, \end{aligned}$ | $\begin{aligned} & \text { 384:7, 393:5, 393:8, } \\ & 393: 10,402: 18, \end{aligned}$ |  |
| Cross [1] - 376:8 cross-examination | deny [1] - 409:12 depart [1] - 405:4 DEPARTMENT [1] - | 398:9, 398:15, | 403:16, 422:10, | $\begin{aligned} & 397: 15,397: 18, \\ & 403: 1,404: 5,404 \end{aligned}$ |
| [2] - 378:4, 378:13 |  | 402:15, 402:1 | 425 | me |
|  | 374:6 <br> Department [3] - | $\begin{aligned} & \text { 403:14 } \\ & \text { DR [3] - 384:15, } \end{aligned}$ | Dunn's [1] - 379:6 during [1] - 406:22 | $374: 3,413: 19$ |
| 378:1 | $\begin{aligned} & \text { Department }[3]- \\ & \text { 374:3, 403:23, 413:19 } \end{aligned}$ | $\begin{aligned} & \text { DR [3]- } 384: 15 \text {, } \\ & 394: 3,394: 7 \end{aligned}$ | during [1] - 406:22 <br> DVM [2] - 376:6, | $\begin{aligned} & \text { environmental }[1] \text { - } \\ & 410: 18 \end{aligned}$ |
| culture [1] - 416:1 curious [1] - 422:4 cutter [1] - 385:8 | describe [1] - 386:1 <br> desired [1] - 403:16 | [4] - 385:21, | 389:13 | Equine [3] - 375:2 |
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