From your president:

This last Fall/Winter has been a busy one for the WAPA. A major crisis seems to have developed concerning cultural resource management on the Amoco/Bairoil project. The issues are many and varied: the use of monitoring to determine presence/absence of buried cultural resources (predominantly PRESENCE); BLM/SHPO consultations on Class I exclusions; the 106 process and the role of the Advisory Council on Historic Preservation; use of a limited testing ARPA permit for major salvage; feature-oriented salvage vs. block excavation; the lack of block excavations; conducting large-scale data recovery without a plan of investigation, etc., etc., etc. An ugly monster has reared its ugly head, and your executive committee has had to struggle with a very real issue of conflict of interest. It hasn’t been a pleasant problem to deal with. Some exciting prehistoric manifestations have been uncovered, and we hear talk of floors, mega-features the likes of which haven’t been encountered before, and villages. We also hear talk of total disturbance of 5,000 acres of solid cultural deposits, no time to do the work, what needs to be done, how, and the like. Those involved in writing plans for this project would appreciate your thoughts on the project, and your suggestions on how to grapple with a massive amount of cultural material, and a massive ground-disturbing project. These people need suggestions, expertise and support, so I hope that concerned archaeologists in the state can rally behind the resource, and help out. If you want to find out more about the project before the meeting, try contacting Tom Marceau, Dianne Barry, John Greer, or Tom Zale (Not necessarily in that order!).

On a more positive note, the questionnaire responses keep coming in. Some interesting perspectives have surfaced, and I think that the mailing was a success. I’m personally excited about the WAPA sponsored research effort. Although some of the membership stressed caution, I feel that once we discuss what we can do, we can have a neat little project set up. As a result of the above, the traditional Saturday Symposium isn’t well organized. So, if you have a presentation, or even just a few slides of a neat activity area, bring them along. We’d all like to see them. Hope to see a good turnout at the meeting.

877-3933
Greg Smith—Address not current

877-3933
1988 President 2/29/88
SPRING, 1988 W.A.P.A. MEETING-- MARCH 18,19, 1988 ROCK SPRINGS, WY. AT NEW WESTERN WYOMING COLLEGE FACILITIES- STEVE CREASMAN, SPONSOR

BUSINESS MEETING: 1:30pm Friday, 3/18, in the THIRD FLOOR BOARD ROOM of the NEW ADDITION

SYMPOSIUM: 9:30 am Saturday, 3/19/88 in the NEW ADDITION, LECTURE HALL ROOM 1302 (Next to new museum,main floor of new bld.)
TITLE: SPATIAL ANALYSIS AND THE ETHNOARCHEOLOGICAL APPROACH
ATTN: Individuals wishing to give talks (PLEASE! WE NEED FOLKS!) contact either STEVE CREASMAN OR DAVID VLCEK

Since we will not be in any designated hotel, there will be no cash bar for this meeting; Russ Tanner is talking about having a KEGGER/WINER at his house-weather permitting.

AGENDA, BUSINESS MEETING:

OLD BUSINESS:
Treasurer's Report
Membership Drive, call for accurate addresses for membership
WAPA Questionaire results
Cooperative Agreements
WAPA-Sponsored research; Raising dues to pay for Analysis

BLM/USFS/SHPO Updates

NEW BUSINESS:
Bylaws rewrites
The Amoco/Bairoil Project and Problems of Cultural Resource Management
--From the Floor--

Several major issues have come to light since our last meeting, so we will try to keep the discussion of "minor" issues moving along. Major issues include: Cooperative Agreements; the Amoco/Bairoil Project; WAPA-sponsored Research (addressed in the questionnaire).

Lets try for a good turnout at the meetings!!
MINUTES OF SPRING 1987 MEETING  
CASPER, WYOMING, APRIL 29, 1987

Meeting called to order by President John Albanese. Minutes of last meeting were reviewed. A move to accept the minutes was made by Brian Waitkus. Seconded by B.J. Earle. Passed. Treasurer's report was then give. There is $843.50 in the account. A call was made to everyone to pay dues.

Tom Marceau reported on the National Park Service's National Archaeological Database proposal. All reports would be on file in Washington, D.C., and contractors would submit a form that outlines certain particulars of a survey, or identified site. Form would be one page, two sides. Craig Bromley mentioned that BLM has an annual report that may do the same thing. Dave Vicke asked what is on the NPS form. Answer was Project I.D., T/R, research questions, UTM, a checklist. The form was developed by Chief, Interagency Archaeological Services, Washington, D.C. After further discussion, Julie Francis moved to reject the NPS form. Seconded by Greg Smith. Passed unanimously.

Old Business: John Albanese discussed the Melchor Bill, the American Indian Preservation Act. SAA had writeup in recent newsletter. Bill threatens archaeologists running archaeology. Also, certain Indian (Native American) groups are against it. Malcom wallop's office is involved in a review of the Melchor Bill. If bill passes the Senate, not expected to make it through the House.

John Albanese brought up a bill by Senator Inue (D., Hawaii), proposing scholarships for Native Americans that had a burial ride attached. John promised to keep WAPA posted on the progress of these bills.

Mark Miller then updated WAPA on state legislation. SHPO now exists in the state statutes. House Bill 458 concerning the State Archaeologist was not read, and died (sponsored by Matilda Hansen). Miller continued: PMOA with SHPO; permits to conduct work on state land will be issued by the Land Board. Possibility of siphoning 25% of SHPO's operating funds to fund the Office Wyoming State Archaeologist, estimated to be some $80,000. This money would be used to test sites, and as seed money for research projects. After continued discussion, Tom Marceau reported that a redraft of the bill didn't take money from the SHPO, but obtained it from other unidentified sources.

John Albanese updated the membership on the Office of Surface Mining (OSM) lawsuit. The Society of Professional Archaeologists (SOPA) called for new OSM rules; Marceau reported that the National Conference of SHPO's joined others in the OSM lawsuit. The National trust for Historic Preservation will handle the lawsuit. A lengthy discussion followed. Problems seen to be in the East. Sites need to be listed on the National Register, otherwise clearance is given; transfer of 106 responsibility from the federal agencies to DEQ; coal unsuitability criteria.

New Business: John Albanese proposed to update WAPA bylaws to be in accord with current practices and present them at the Fall '87 meeting. There was a discussion on how better to utilize expertise of the outgoing president to help
out the incoming president. This will require a change in the bylaws. Rick Bryant moved to put this bylaws change in the next newsletter, seconded by Danny Walker, passed unanimously. Parallel motion by Judy Rose, seconded by B.J. Earle, passed.

MINUTES OF FALL 1987 MEETING
THERMOPOLIS, WYOMING, OCTOBER 30, 1987

President John Albanese called the meeting to order. Treasurer's report was given by Judy Rose. We have about $777 in the account. Spent $100 to send a representative to IMACS meeting in Salt Lake City.

Old Business: Mary Hopkins reported on the National Database project, by the National Park Service, Nebraska is doing this. Wyoming may see a few cents.

New Business: A letter from Gary Moore was received complaining about how the BLM was using cooperative agreements on excavations. Jude Carino reported that Ray Leicht had a meeting with Gary Moore over this, and that the letter was based upon "scuttlebutt." Jude stated that the coop agreements are not used for mitigation, i.e., 106 projects, and stressed that they are legal. Rick Leaurant asked if WAPA can see the coop agreements; Carino said yes. A task order is used to obligate dollars. Mike Bles added that the coop's are a way to get dollars to do research. Rick Leaurant inquired if Western Wyoming College was considered an institute of higher education. Vlcek responded that it's an academic institution. Bles added that the coop's are set up where research needs are similar to BLM's management needs. Vlcek then called for a review of the work done the last field season under the coop agreements and asked how much was spent on each project. The result was: Hanson site, Worland District $1500; EK Creek, Casper District $5000; IMACS forms transferred to bubble forms, Rock Springs District $2500; Amoco CO2 pipeline housepit, Rawlins District $5000; Finley site, Rock Springs Dist-

trict $2500. Vlcek noted that five of the six uses of coop agreements were pure research, not 106 cases, the Rawlins District pipeline work was questionable. Someone asked, why did the Rawlins District spend federal dollars to do the Amoco pipeline? (notes do not reflect an answer, it's possible the question was rhetorical). John Albanese then read the Moore letter.

The use of volunteers on these and other projects was then discussed. Rick Bryant stated that supervised trainees are okay for contractors to use. Volunteers used on the coop agreement projects included George Prion on the Hanson site. Rick Leaurant added that he felt the Hanson site was okay, the Casper District site (EK Creek) was questionable, and that the Rawlins District pipeline project was a mitigation project. B.J. Earle added that the coop's include matching funds. Vlcek noted the Capet Petroglyph site, a CLG project, also had matching money, but none save OWSA put in bids. This project was open to anyone who wanted to match, and was research. Jim Welch asked if the Coop's could be advertised to let folks know what is going on. Julie Francis said the spring WAPA meeting might be a good place to advertise the Coop's. Discussion continued, with WAPA members noting points like not wanting to derail the effort; loosing money to use field schools; stressing that only academic institutions can be in the coop effort; matching funds using mandays of fieldwork. Julie Francis moved (Rick Leaurant seconded) that a letter be written to the Wyoming State Office of BLM calling for the wise, judicious use of Coop agreements, and could WAPA qualify under the Coop? The motion passed unanimously.

President Albanese read a letter from Jim Welch on the lax nature of committees. We should push to do more. Danny Walker noted that members should push to keep addresses current. Many members have unknown current addresses.

Dave Vlcek brought up the idea of a questionnaire to be sent to the membership regarding WAPA's avocational role -
- should we do a questionnaire? How should WAPA engage in avocational activities? The questionnaire could poll all WAPA members, not just those who attend the meetings. Rick Bryant and Julie Francis thought it a good idea. Rick Leaurant questioned Match Act conflict. Vlcek moved to send a questionnaire to WAPA members identifying local/regional/national issues, asking WAPA membership if the organization should take a stand on each. Julie Francis seconded. Discussion on the motion included: John Albanese noted that geologists do this and sent to legislature; the SAA has political factions; burial issues; letters on EIS's are good; the idea of a questionnaire; push WAPA's avocational role, disseminate information, was a good one. The motion passed unanimously.

Spring Meeting: Discussion to have a joint WAPA/WAS meeting was discussed. Decided to have the spring 1988 meeting in Rock Springs at the new WWC facilities. Danny Walker indicated that WAS would like to have WAPA take a more active role. Dianne Berrigan noted that WAS has a lot of collectors. Julie Francis added that if a local organization had collectors, WAPA members could join the state WAS, not a local chapter. Mary Hopkins encouraged WAPA members to join WAS to effect changes, as in Colorado. Montana has a quasi-professional organization. Albanese noted that WAS used to have students, it needs new blood. B.J. Earle noted that when he attended a recent local chapter meeting, he was impressed. Bromley noted that the WAS charter said not to collect; he couldn't bring himself to join. Vlcek noted that the Pinedale chapter was a bunch of collectors. Discussion continued; fine the collectors, but no provision in ARPA; a lot of WAS folks are elderly, time may take its toll. Francis then announced a November 21 workshop in Laramie, regarding new techniques on excavations, lithics, faunal analysis; and encouraged the WAPA membership to attend.

--break--

After break, President Albanese announced new Executive Board members: Dave Vlcek, President; Jude Carino, Vice President; Donna Hough/Stilphe, Secretary; Judy Rose, Treasurer; Jim Welch, Executive Member at Large. The vote to make the ex-president an ex-officio member of the Executive Committee passed. We need to update the bylaws for consistency.

Mary Hopkins reported on the SLC IMACS meeting: manuals on P.C.'s; a reduced size manual: stabilized architecture forms for kiva's; rock art attachment. Some discussion of the IMACS short form followed. It encourages poor quality work. The status of IMACS forms from Wyoming on file at the University of Utah: Where are they? Who accessible is the data for research? Why don't BLM districts have access to IMACS? Julie Francis moved (Beth Walker seconded) that WAPA encourage BLM/USFS to enter data on-line into IMACS, that WAPA is available to help in this effort. Motion passed 23-2. Hopkins announced a lithics workshop with P-III Associates to redo the definitions of lithics, flaking stages, more elaborate section on lithics. Rick Leaurant volunteered to assist.

Albanese announced that the National Trust for Historic Preservation is including archaeological sites in planning, there is a Denver Office contact. The National Council of SHPO's has a wish list for historic preservation projects, a form is to go to Washington D.C.; for more information, contact Mary Hopkins. Hopkins also announced that the CLG folks were not going to use the IMACS forms for "downtown surveys." Vlcek asked if the sites will show up on file searches? Yes. Rhea Massey is working on a form for historic architecture. Fred Chapman indicated that F.E. Warren Air Force Base buildings are on IMACS.

Jude Carino announced new staff positions in the BLM: Russ Tanner in ORRA; Lynn Harrell in KRA; Dave Vlcek in Pinedale. A new addition is out in the BLM CRM series: Oregon Trail in the Bear
River Divide. The WAPA letter to Senator Simpson to get BLM more money was responded to positively. SHPO noted personnel changes: Dave Kathka to run AMH/ the new SHPO. Mark Junge to a research post; Tom Marceau the new Deputy SHPO. Handouts were distributed: Choosing an archaeological contractor: Guidelines, contract evaluation, and award criteria.

Francis asked for status of Melchior Bill. Albanese reported it is still in limbo. Tanner moved (Francis seconded) to send Vlcek to Utah Professional Archaeological Council meetings in SLC to represent WAPA. Passed unanimously. "Pottery in Wyoming" Symposium to be held in Indian Room tomorrow. Francis moved to adjourn, seconded by Beth Walker, Passed unanimously.

Shoshone Archaeologist
Commended by NPCA

John Lytle, a staff archaeologist for the Bureau of Land Management in Shoshone, Idaho, has been named Northwest regional winner of the National Parks and Conservation Association's prestigious Stephen T. Mather Award.

NPCA, the only private membership organization dedicated to the protection and improvement of the National Park System, established the annual Mather Award in 1984 to recognize public employees who have risked their careers for the preservation of America's environmental and cultural integrity.

"Without John's initiative and resourcefulness, significant archaeological sites would have been lost forever," said Paul C. Prichard, president of the National Parks and Conservation Association. "His efforts were clearly above and beyond the call of duty." Lytle demonstrated his commitment to cultural preservation when he intervened in the vandalism of two archaeological sites by confronting the perpetrators. After a subsequent court hearing found the vandals guilty, they mounted a campaign to discredit him.

They even unsuccessfully attempted to have him removed from his job.

On another occasion, Lytle single-handedly, without funds or official directive, arranged for the protection of a cave found to contain numerous prehistoric bones.

"We're building a constituency here and people have gotten involved," said Lytle. "I'm really surprised about the award and pleased to know that people appreciate what I'm doing."

Lytle will be considered for the national award along with three other regional winners.

The annual award is named in memory of Stephen Tyng Mather, the first director of the National Park Service. Mr. Mather served for 14 years during the momentous early days of the world's first national park system and earned the reputation as a wily defender of the national parks.