

WYOMING ASSOCIATION OF PROFESSIONAL ARCHAEOLOGISTS  
FALL MEETING  
SEPTEMBER 30, 2008  
LARAMIE, WYOMING

Call to Order – Ed Schneider, President

The meeting was called to order at 1:05 PM, and a sign-up sheet was passed around. Ed thanked the Executive Committee for their service to the organization and thanks to the membership for voting him in as president and giving him the opportunity to meet and work with them. He also thanked the members for maintaining decorum during the meetings.

Secretary's Report – Marty Rogers

Marty pointed out that the minutes are posted online for all to review, but that she did have a printed copy if anyone wanted to look at it. There were no additions or corrections. Elaine Hale moved that the minutes be accepted, and Mark Miller seconded the motion. The motion passed.

Treasurer's Report – John Laughlin

**Checking Deposits**

<i>May</i>	\$480.00
<i>June</i>	\$130.00
<i>July</i>	\$320.00
<i>August</i>	\$20.00
<u><i>September</i></u>	<u>\$20.00</u>
	\$970.00 <i>Total Deposits</i>

**WAPA Expenditures since Spring Meeting**

<i>5.20.08</i>	\$250.00	<i>Plains Conference Donation</i>
<i>7.26.08</i>	\$130.00	<i>Sam Trautman/Website Maintenance</i>
<u><i>9.29.08</i></u>	<u>\$9.54</u>	<u><i>Kinko's/Election Ballots</i></u>
	\$389.54	<i>Total Expenditures</i>

**Checking Account Balance (as of 9.30.08)**

\$6,090.39
- <u>\$1,144.00</u> <i>Project Archaeology money</i>
\$4,946.39 <i>WAPA Checking Account Funds</i>

**Putnam Account**

*balance as of 6.30.08 (thru second quarter)*  
\$12,783.36 (2<sup>nd</sup> quarter losses of \$292.55)  
(*y.t.d .losses of \$1137.16*)

Jackie St.Clair moved that the report be accepted. Mark Miller seconded the motion. The motion passed.

## **Committee Reports**

### Membership and Ethics – Dale Wedel

Dale thanked the members of the committee who were John Laughlin, Sam Drucker, Janna Pastor, and Ian Ritchie. Five new members have been voted on and accepted for membership since the spring meeting.

1. Kolleen Bean - U. S. Forest Service, Laramie
2. John Hatch - Sage Country Archaeology, Sheridan
3. Theresa Miller (Associate Member) - Sage Country Archaeology, Sheridan
4. Gary Moore - Buys and Associates, Littleton, CO
5. Kevin Gilmore - ERO Resources Corporation, Denver, CO

### Ad Hoc Ethics Committee – Julie Francis

Julie handed out copies of the proposed changes to the ethics portion of the by-laws, which had also been sent out on the WAPA list-serve, to the membership and thanked Russ Kaldenberg for his help in reviewing the ethics by-laws. She said that they had compared the current Code of Ethics to those of similar organizations. Their review of the existing by-laws revealed that we are very similar to others, but they did propose a few changes. The main recommendation was to remove all of item 10 which covers censurement. WAPA is not incorporated and as a result the members of the Executive Committee would have no protection under the law and would be personally libel. Also, since WAPA was formed in 1979, the organization has never censured anyone. After a review of the proposed changes, it was recommended that under Section XIII of the by-laws, item 3, be changed back to the original language. Julie asked that anyone who had other suggestions email her and she would get the proposed revisions out to the membership. The changes will be voted on at the spring meeting.

### Scholarship Committee – Julie Francis

Julie announced that WAPA had awarded \$500 in travel stipends at the spring meeting of the WAS. We will give whatever finances permit at the next spring meeting as part of the Brad Humphrey Travel Stipend, which will hopefully be the same amount. Mark Miller also pointed out that WAPA gave \$250 to the Jensen Award for travel for doctoral students.

## **Agency Reports**

### OWSA – Mark Miller

Mark spoke on the new permitting process for work on state lands. Everyone should have received an email from Mary Hopkins regarding the new process along with links to the forms. They are trying to put in place a formal method for archaeologists to receive permission to access and work on state lands. Technically, such permission should have been in place since 1935. The first application form is an authorization to conduct work on state lands. If you do a lot of work in Wyoming you should apply for a state wide permit, and you will be sent a letter giving you a one year permit to access state lands state wide and do survey and limited collections of diagnostics. If you have a site that you need to do data recovery on, you have to apply for a temporary use permit. Be sure to consult with whoever is leasing the land from the State Land Board. Also, the State Land Board can access a small fee in the \$25 or \$50 range for surface damages. When you curate at the UW Repository, be sure to include a copy of your

authorization letter so they know the project was permitted. If you want to do destructive analysis on collections from state lands, contact the repository or Mark, and they will work with the board to get permission. If you currently have collections from state lands, once you have obtained authorization to work on state lands, include those collections under the authorization so they can be grandfathered in. You can start the application process starting now. You can be penalized for working on state lands without permission. You need permission to access state lands as well as to collect. The right-of-way agreements that companies get for pipelines do not cover your archaeological work. You need a separate permit for that. This applies only to State Trust Lands. Mary noted that Ranel will be applying for all of the BLM. One person will apply for all of the USFS, etc. Basic researchers must get permission also. Dave Vlcek asked if the same process could be implemented for Game and Fish lands, and Mark replied that he was working on this. Mary stated that SHPO had a programmatic agreement with US Fish and Wildlife/Wyoming Game and Fish regarding work done on federal undertakings. Work done under the State Forestry Department on State Trust Lands must also be authorized by the State Land Board. Sam Drucker asked if a project was mainly on state lands, who would take the lead, and Mary replied that, if it was a federal undertaking, the federal agency would be the lead. Mary noted that this process does not constitute a change in the requirements to do work on state lands. This is just the first step in creating a permitting process and dealing with what is collected from state lands. This will reveal how much work is actually done on state lands and how much is collected with a goal of getting the board to deal with archaeological resources on state lands. The board does look at every application for permission to access and work on state lands and their purpose is to make money for public schools and specified institutions. Mark noted that they had put a stipulation in their leases about being notified if the lessee encountered archaeological resources. Ed Schneider asked if one had to contact the board prior to working on a project. Mark answered that, with the one year authorization, you don't have to contact the board, but you should contact the lessee. Ed asked if the lessee could deny access. Mark responded that there was a place where the lessee could comment, and this might mean they could ask you to meet certain restrictions. As the process is just started, he is not sure how this will work.

Mark also discussed the proposed burials bill which would give county coroners a method for dealing with human archaeological remains. In each county, the coroner has control over unclaimed human remains. When remains are discovered, you should notify the county coroner and the sheriff's office. They will determine, in consultation with an archaeologist if the remains are archaeological (100 or more years old). Once it is determined that the remains are archaeological, the next step is to determine if it's on federal land, in which case you work with the appropriate federal agency. If it's on state lands, the coroner will have a process through which he can transfer the remains to the University of Wyoming Human Remains Repository through the State Archaeologist. They will also have to contact the county coroners to obtain official transfers for the human remains that are currently housed at the university. They have to have possession and control of the remains in order to begin any NAGPRA processes. Most coroners don't feel they can transfer human remains to an individual. In the future, any landowner who allows the county coroner and an archaeologist on their land to remove human remains must be aware that they are transferring control of those remains to the coroner. No matter what, contact the county coroner. A list of coroners, sheriffs, and archaeologists to contact will be created so people know who to contact. The bill should be introduced this next legislative session.

### SHPO – Mary Hopkins

The National Review Board Meeting will be held Oct. 8-10 in Lovell. They will review projects in Yellowstone National Park, the Beartooth Highway, the Hyart Theatre in Lovell, the Sommers Ranch near Pinedale, the JO Ranch near Rawlins, and the Kislser Building in Casper. They will also tour the Heart Mountain Relocation Center National Historic Landmark and review boundaries for the Medicine Wheel National Historic Landmark.

SHPO has finished fourteen out of sixteen Preserve America Training sessions. For anyone on local CLG Boards, they would be helpful training. There are two more scheduled I Worland and Cody. If you are interested in attending, contact Audrey York.

SHPO is working on adding three of the historic homes behind the Historic Governor's Mansion to the historic site. The homes are in danger of being removed or destroyed when the hospital expands. The homes were moved to their current locations from Ft. D.A. Russell in the early 1900's. There is a lot of local interest in preserving the homes. The three houses will be added to the State Parks system which is related to the Historic Governor's Mansion.

SHPO is involved in several wind energy and transmission projects in the attempt to protect historic view sheds. They are concerned with the area around Ft. Steele and Rawlins as well as the Gateway West project area. The area around South Pass City is a high priority.

They just finished the NRCS programmatic agreement and John Laughlin and Joe Daniele participated in a training session in Casper on the identification and evaluation of cultural resources. Rory Becker is working with and training ranchers. SHPO and NRCS are trying to recognize and protect historic ranches.

SHPO is helping with the planning of a Historic Preservation Summit in Casper on Fri., Dec. 5 at Poor Boys Restaurant. There is a \$15.00 registration fee which cover the lunch. The Wyoming Historical Society is the sponsor of the workshop. There will be a discussion of legislative topics so feel free to bring your local legislator.

The USFS programmatic agreement is being circulated for signatures. It will streamline the consultation process, and SHPO will be working with the Forest Service on training.

They are doing a landowner workshop on private property and landowner rights and issues associated with the National Historic Preservation Act. The first training session will be held at the Wyoming Stock Growers Association Meeting in Casper on Dec. 7.

The state Historic Preservation Plan is completed and printed and copies will be available at the Plains Conference.

The Mountain Plains Museum Association is planning a meeting in Cheyenne next October. Ten states are represented. They asked SHPO to organize field trips; especially to Laramie to look at all of the museums in and around Laramie. There will also be a session on research in archaeology.

The SHPO in Laramie will be adding three positions with the BLM to do GIS work. They are to work with the Rawlins and Buffalo Field Offices to get the data from those office caught up and to improve data transfer. While based out of Laramie, they will spend at least one week a month in the field offices.

### Historic Contexts – Judy Wolf

The state wide context on Ranching, Stock Grazing and Homesteading was developed by Dr. Michael Cassity and the context on Historic Schools by Fraser Design, Inc. The RFP's were reviewed by the Historic Context Advisory Committee and the contracts were signed. Mark

Miller is continuing to work on the early history of the military from contact through the Civil War, and TEC, Inc. is working on the period from the late 1870's to the end of the Cold War Period.

#### National Resources Conservation Service – Rory Becker

Rory said the NRCS had signed the PA with SHPO. They actually have two programs available to landowners. There are conservation easement programs available. The main problem is in getting the landowners to work with the government. Rory is also trying to improve communication with the BLM.

#### OWSA Survey Section – Dave Eckles

Rich Adams did research this summer at the High Rise Village site at over 10,000 feet in the Wind River Mts. Dan Eakin surveyed the Nez Perce Trail in Yellowstone National Park. He found the location of an 1877 skirmish which included remnants of military wagons and a McClellan saddle. Paul Sanders continued his work in Yellowstone National Park doing excavations. Dave Reiss and Dan Wolf worked at the National Guard Camp in Guernsey on the Gray Rocks Ranch and Smith Ranch expansions. Dave was happy to report that Reiss had completed his stem cell treatment successfully and was feeling better and gaining weight. Brian Waitcus was involved in a monitor south of Green River on the Black's Fork which revealed over 140 fire pits. They monitored near South Pass City for water and sewer lines. There were also State Parks projects in Boysen and Guernsey State Parks. Dave told everyone that, if they hadn't been there yet, they should go see Guernsey State Park as it has some of the finest examples of construction done by the CCC.

#### BLM – Ranel Capron

Ranel announced that she had taken Tim Nowak's job, but that they were not filling her job, so be patient. At the end of the fiscal year, over 300,000 acres had been surveyed. This is the highest number ever. A total of 4475 new sites have been recorded. The DEQ, Lander Field Office and AML worked at the Carrie Shields Mine this summer where they used some of the wood from the Carissa Mine. Two Passport in Time projects were undertaken which were the first for the state through the BLM. One was rerecording the rock art at Legend Rock, and two BLM specialists, Tom Noble and Neffra Matthews, from the National Operations Center in Denver came to photograph the images. The second was work on the Little Missouri Antelope Trap near Newcastle trying to map it out. There was a filming project at the White Mountain Petroglyph Site with the Native Americans to meet the requirement of the Americans with Disabilities Act.

#### Pinedale Field Office – Sam Drucker and Dave Vlcek

They are in the last steps of the stabilization work at Wardell. Next summer they will be starting a National Historic Landmarks project with Danny Walker. Through the Jonah Interagency Office funding, they are putting together an archaic house pit in the Museum of the Mountain Man for display. Dave noted that the museum was also printing brochures on the exhibit and creating a traveling exhibit. They received a total of \$50,000 for the project. The JIO is also funding work next summer at Trapper's Point by Mark Miller. The BLM funded work at Boulder Lake which gave them enough to do radiocarbon dates, obsidian sourcing, and \$1000 for curation at the UWAR. The Anticline Supplemental Environmental Impact Statement

Record of Decision was signed a couple of weeks ago. It provided the anticline equivalent of the JOI, the Anticline Interagency Office. The oil company will donate \$4-5 million the first year and dole out a million or so in the following years for a total of \$31 million. Any projects related to the anticline would be considered. Dave suggested antelope surveys, playa lakes, or the antelope migration corridor.

#### Casper BLM – Chris Arthur

The Casper Field Office has been doing work at Cedar Ridge and have found many sites where they have found evidence from Paleoindian through Late Prehistoric. They are doing a sample inventory and will develop a sensitivity model. They will survey the area's TCP in house and Ethnoscience will do the rest of the inventory. The model is nearly complete and is working well. They also worked with OCTA and a production company to create a documentary for kids on the Oregon Trail for use in the schools.

#### Yellowstone National Park – Elaine Hale

Elaine thanked Paul Sanders of OWSA for his ongoing work on data recovery associated with Obsidian Cliff National Historic Landmark. The project was for widening of the road in that area and the crew provided entertainment for the tourists. The park also finished up a survey for the south end of Yellowstone Lake where they found Archaic and Paleoindian sites. They are working on a Mission 66 Historic Context Study for YNP working with Judy Wolf and OWSA and are working on a PA to streamline consultation. They also did some surveys on the Montana side of the park with the University of Montana Field School near the old historic town of Cinnebar.

#### Teton National Park – Jackie St. Clair

Jackie is still trying to find and rerecord the sites identified in the 70's and 80's. She has been able to relocate most of them. The ones that are the hardest to find are in the best condition. Jackie did find a very unusual point with three sets of side notches on it and was wondering if anyone else had seen similar points.

#### WYDOT – Julie Francis

They are in the final stages of a MOA between FHWA, WYDOT, SHPO, OCTA, Alliance for Historic Wyoming, the Natrona County Preservation Commission and the Ft. Caspar Museum on the Casper West Belt Loop which crosses the Oregon Trail. They will be building an interpretive turnout where there are good views of the trail. They will also be putting out the draft EIS for the Jackson South Project. Julie thinks they might be able to start work on the Game Creek Site next summer. Next summer, WYDOT will be hosting a meeting July 19-22 in Sheridan of the Historic and Archaeological Preservation in Transportation Committee of the Transportation Research Board. They will have tours of Ft. Phil Kearney and the Fetterman Battlefield. Sara Needles volunteered the SHPO to partner with WYDOT on this. Julie wants to give her counterparts from other areas of the country and idea of how transportation fits into cultural resource preservation in the West. What we do here with all of the public lands is different from what they do in the East where all of the land is private. It is a fun and very mixed group of archaeologists, architectural historians, and historians.

#### USFS – Medicine Bow National Forest – Kolleen Bean

This year they have two stabilization projects on the forest. One is at the Brush Creek Visitor's Center, which is the western entrance, and one at the Keystone Guard Station. They have also been working on beetle kill management and vegetation management trying to be sure that campgrounds are relatively clear. They have a vacancy in the Shoshone National Forest they are trying to fill.

#### USFS – Big Horn National Forest – Rick Laurent

They had a lot of prescribed burns and a blowdown to deal with and have to take into consideration urban areas and cabins within the forest. They revised the Allotment Management Plan which involves permits for grazing. They are getting closer to reaching an agreement on the Medicine Wheel National District. They had a dispute with the Big Horn County Commissioners over the size of the proposed area.

#### USFS – Thunder Basin National Grasslands – Ian Ritchie

Archaeophysics and GCM are having good luck with magnetometer surveys. They are doing range planning and have encountered a series of rock cairns.

#### UWAR – Marty Rogers

The repository is almost done with the inventory of property owned by the BOR, Great Plains Region and is working on inventorying the BLM property. Marty is currently trying to give the Routt National Forest a rough idea of how much property they have in the repository. Many of the “problem” collections with no provenience information have been gathered together in an educational collection which is available for loan to archaeologists, schools and avocational archaeologists.

### **Contractors**

#### Western Land Services – Naomi Ollie

They are working in the Powder River basin and being hampered by heavy vegetative ground cover. The BLM and WLS are working on trying to develop some creative solutions for handling the problem and not angering the client.

#### TRC – Ed Schneider

They are doing their usual oil and gas, transmission lines, and coal. Data recovery has been delayed as it has taken months to get data recovery permits. They have been monitoring in the Iron Horse Field near Shoshone and finding quite a lot. Jim Lowe has done a Bridger Trail brochure for grade schoolers for mitigation on the Iron Horse Field. They have done seismic projects. Russell Richard of TRC wanted everyone to know that he had worked from Montana to Mexico and California to Iowa and that Wyoming's SHPO and other agencies were the easiest to work with.

#### Western Archaeological Services – Jana Pastor

They are doing surveys in Green River for city expansion and have located a cholera epidemic grave site. They used lore and verbal communication to determine that those buried in the grave site were cholera victims, but Jana wondered how you would be able to substantiate the claim, and who would test the results. The city of Green River wants them to avoid the site.

### Arcadis – Adam Graves

They are doing their usual oil and gas and transmission corridors in the eastern portion of the state. They found an 1865-1868 dated bullet casing. They are also working in many other states.

### Greer Services – Mavis Greer

They are celebrating their 30<sup>th</sup> year in Wyoming. While the Greers are not doing any big projects any more, Mavis pointed out that she was the chair of the Casper WAS Program Committee and needs people to give talks. They can offer money for gas. The talks would be on Wednesday night and for around 45 minutes. Nothing high tech is needed.

## **Old Business**

### Wyoming Archaeologist

Danny Walker was not present, so no report was given.

### WAPA Newsletter/List-serve/WAPA website

John Laughlin reported that the list-serve was functioning well and rarely used. John has given revisions to Sam Trautman for the website, but he seems to be swamped and hasn't gotten to them yet. Ed asked how many people had been to the website in the last year. Most indicated that they had.

### Donation in Memory of Tim Nowak

At the spring meeting it was decided to donate to the Site Stewardship Program in memory of Tom Nowak. John Laughlin said that we could afford to donate \$500 which is the equivalent of what we donated in memory of Rhoda Lewis. John moved that we donate this amount and Mark Miller seconded the motion. The motion passed.

### Plains Conference/Job Fair

Mark Miller stated that the conference would begin on Oct. 1, and that there would be a field trip to the Lindenmeier Site on Sept. 30. There is a preregistration figure of at least 350 people. Julie Francis reported that the job fair would have 10-12 members participating and would be held from 8-10 AM on Fri. morning followed by the Graduate Student Fair. Due to the donations from many of the members of WAPA, the conference has \$8500 to donate to students to help with travel, etc. Jana Pastor announced that a birthday party would be held for Mike Metcalf on Thursday evening at the Buckhorn/Parlor Bar.

### Site Stewardship Program

According to Joe Daniele, the BLM and SHPO have had a site stewardship program for about two years. Last year, Joe, John Laughlin and Judith Reed were to the Cody office where they worked with Kierson Crume of the Cody BLM Field Office. There is a petroglyph site near Cody which was being vandalized. Seven or eight volunteers underwent a one day tutorial. A couple of law enforcement officials came to give instruction. Joe said that if anyone was interested in doing a similar training session for volunteers for a site in their area, to let him know.

## **New Business**

### Issues from the Membership?

Ed asked if anyone had any new business they wished to bring up. Lynn Harrell asked if voting by email would require a change in the by-laws. Ed noted that when the Executive Committee was pressed for time to send out ballots and get them returned, they decided to send them by email and have them faxed back or saved as a pdf. file and returned by email. The committee thought we should be able to call email a form of mail. It was decided to let the next board deal with this problem.

### Date and Place for Spring 2009 Meeting

Mark Miller announced that the WAS Spring Meeting would be in Cody in early April in conjunction with a meeting on the Legend Rock Site. It was agreed that WAPA would schedule a meeting in conjunction with the WAS meeting April 3-5. The WAPA meeting would be set for April 3.

### Election Results

Members elected to the Executive Committee are:

Jana Pastor – President

Joe Daniele – Vice President

Adam Graves – Secretary

John Laughlin – Treasurer

Anne McKibben – Member-at-Large

Steve Sutter – Member-at-Large

## **Members in Attendance**

Sam Drucker, BLM

Ed Schneider, TRC

John Laughlin, SHPO

Rick Laurent, USFS

Nathan Fleming, TRC

Lynn Harrell, BLM

Rory Becker, NRCS

Mary Hopkins, SHPO

Brian Waitkus, OWSA

Karen Kempton, WYARNG

Richard Currit, SHPO

Adam Graves, Arcadis

Dave Vlcek, BLM

Joe Daniele, SHPO

Steve Sutter, SHPO

Kolleen Bean, USFS

Kevin Gilmore, ERO Resources

Elaine Skinner Hale, YNP

Marty Rogers, OWSA

Dale Wedel, OWSA

Julie Francis, WYDOT

Russell Richard, TRC

James Lowe, TRC

Scott McKern, CAR

Jana Pastor, WAS

Judy Wolf, SHPO

Ranel Capron, BLM

Russell Kaldenberg, ASM Affiliates

Dave Eckles, OWSA

Bill Scoggin

Kierson Crume, BLM

Dan Wolf, OWSA

Mark Miller, OWSA

Jillian Bechberger, USFS

Paul Sanders, OWSA

Jacquelin St. Clair, Grand Teton NP

Naomi Ollie, Western Land Services