

### Salt Lake City's Investment Prospectus

#### **Growth**

Set context for city and identify key drivers/assets

#### **Capital Demand**

Identify project financial gaps and propositions within each Opportunity Zone

#### Life Sciences

Focus on building a corridor from Research Park (early stage) to the Northwest Quadrant (manufacturing stage)

#### **Institutional Capacity**

Recommendations on life science institution-building to expedite growth and workforce in this sector



# 200,000

Salt Lake City is an inclusive and growing city of approximately **200,000** people.



# 

Salt Lake City's diverse economy, built on financial services, manufacturing, life sciences/ healthcare, aerospace, and logistics has

created over **9,000** new jobs since 2016.



# \$1 billion

More than \$1B has been invested with the help of the Department of Economic Development since July of 2016.



# SLC-OZ

Salt Lake City's **Opportunity Zones** were intentionally chosen to maximize the impact of the Opportunity Zone investment while reinforcing commercial districts.





Salt Lake City has **seven** Opportunity Zones, each with the ability to have catalytic investments and investment potential.



## 26/383

The 2018 TEConomy/Bio Report touts the Salt Lake City metropolitan area as one of **26** metro regions (out of **383** nationwide) that have a specialized concentration in at least three bioscience subsectors: Drugs and Pharmaceuticals; Medical Devices and Equipment; and Research, Testing, and Medical Lab.

## Why Salt Lake City

#### Ranked #4

In science, technology, engineering and math (STEM) job growth in the U.S.

#### **Major Employers**

Home to companies like ARUP, Biomerics Stryker, Varian Medical Systems, and others

#### **Proximity**

10 minutes from Salt Lake City International Airport, a robust public transportation system with an electric light rail and commuter rail connecting Research Park, universities, neighborhoods, and the international airport

#### **Strategic Location**

Strategic location at the intersection of Interstate 80 and Interstate 15 provides easy ground transportation throughout the United States



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#### **Gigabit Network**

Established gigabit network, making business better, faster, and easier

#### **Outdoor Paradise**

Urban outdoor paradise including 90+ parks, and miles of protected open space



## Salt Lake City Overview

POPULATION DEMOGRAPHICS			
	Salt Lake City	Salt Lake City MSA	Utah
Total Population	200,538	1,203,105	3,101,833
Annual Growth Rate	1.2%	1.5%	2.0%
Total Households	78,086	396,869	975,448
Median Household Income	\$56,688	\$71,510	\$68,358
Median Household Age	31.2 years	32.9 years	31.0 years

Source: ACS 2017 1-year estimate



## Workforce: Talent Ready Utah Medical Innovations Pathway (MIP)



Talent Ready Utah is a State of Utah funding source that supports industry and education partnerships to increase talent and training throughput and reduce constraints.

The Medical innovations pathway is one of 4 distinct industry cluster pathways.

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- Development of marketing campaign to raise awareness of short term medical device training with high wage opportunity
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- Graduate high school with a **certificate** in Medical Device Manufacturing
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- Continue to pursue higher degree (**bachelor's**) in life sciences with employer support
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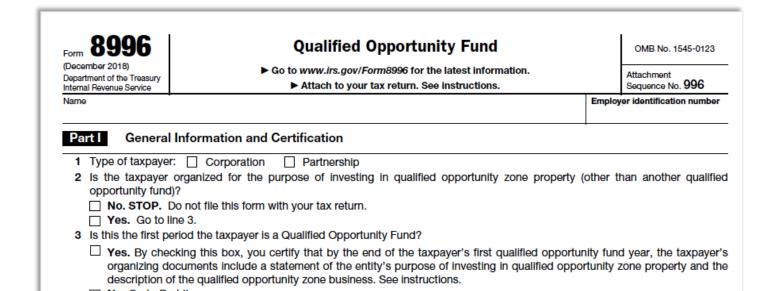


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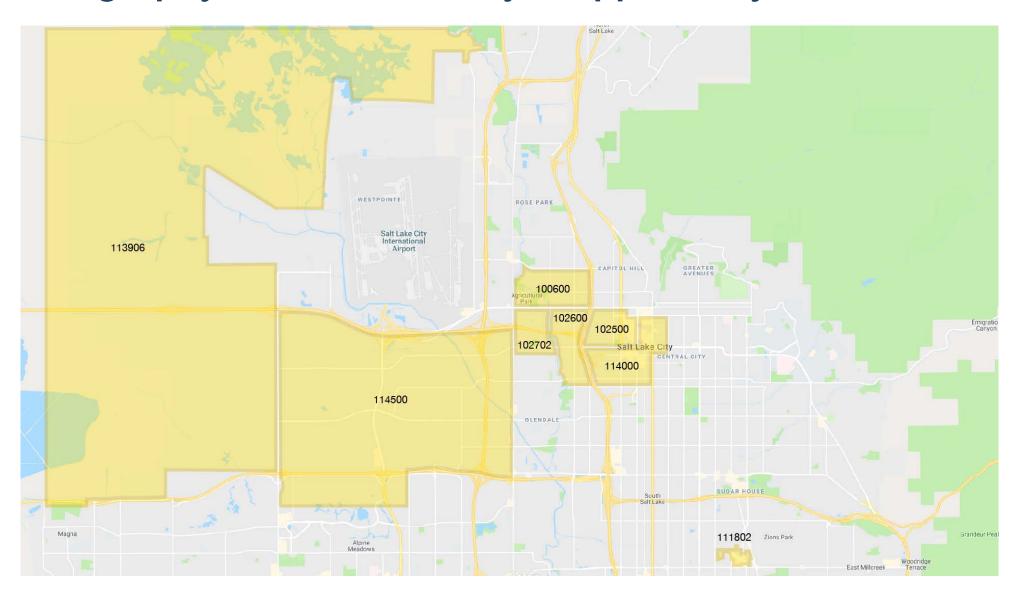
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## Geography of Salt Lake City's Opportunity Zones





## Salt Lake City Opportunity Zone Selection Criteria

The methodology used by Salt Lake City when deciding on which census tracts to recommend to Salt Lake County is as follows:

#### Tier 1

Census tracts that contain an RDA project area,
New Market Tax Credit (NMTC) eligibility, and Community Development Block
Grant (CDBG) eligibility

No contiguous tracts were considered (for either tier 1 or tier 2)



### Salt Lake City Opportunity Zone Selection Criteria

The methodology used by Salt Lake City when deciding on which census tracts to recommend to Salt Lake County is as follows:

#### Tier 2

Census tracts that contain at least two out of three criteria for tier 1 (NMTC, RDA, CDBG)

## Exceptions to the above were considered for the following reasons:

- 1. 113906: The Northwest Quadrant was prioritized from a Tier 2 to a Tier 1 due to the significant interest for investment (the area was not CDBG eligible).
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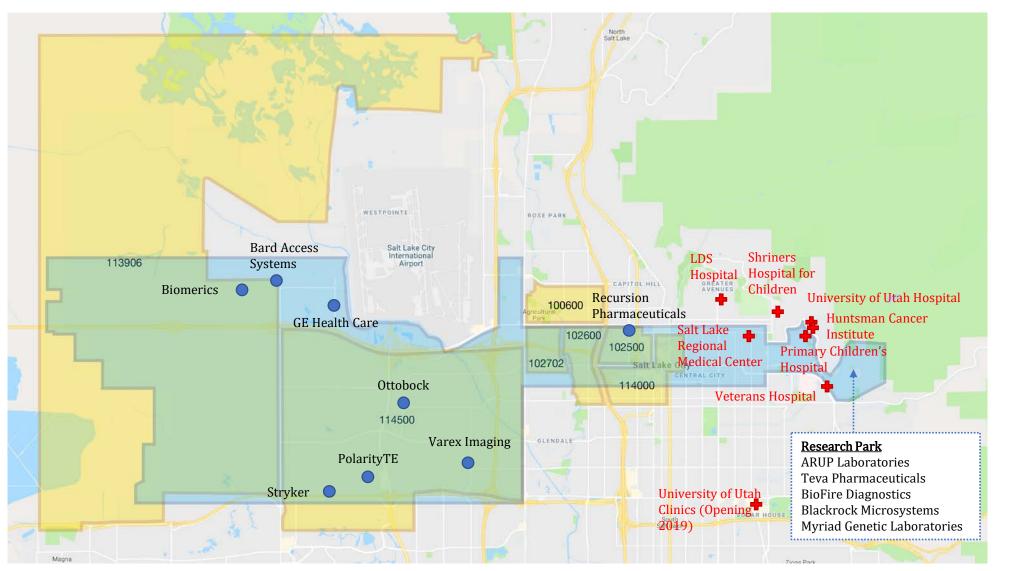
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## Opportunity Zone/Major Life Science Employers

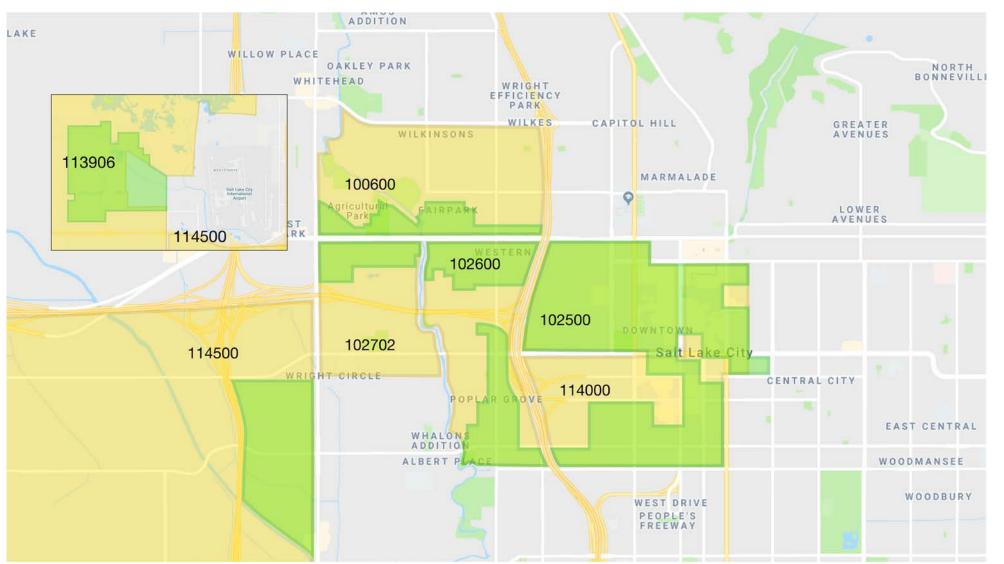








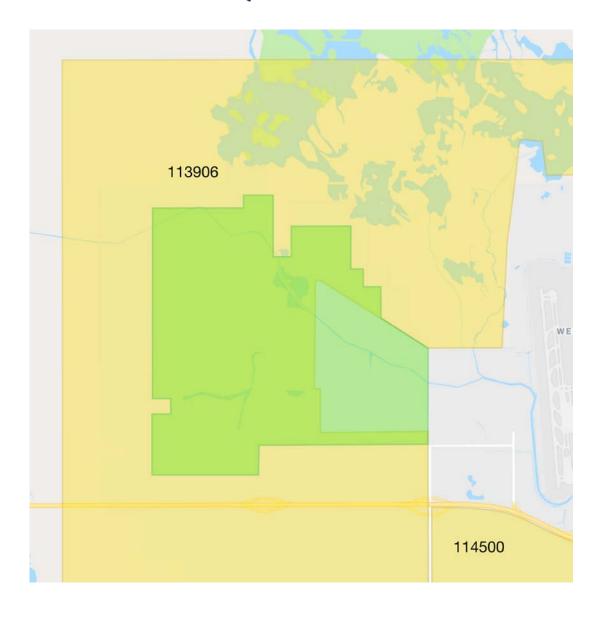
## Opportunity Zone/RDA Project Areas





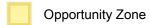


#### **Northwest Quadrant**



#### **Existing Typology**

- Approximately 3,000 acre rail-served industrial/intermodal development will be available for large scale manufacturing facilities over 100,000 sq ft.
- Site of proposed Inland Port/Intermodal Facility
- Flat Topography, M-1 Light Industrial Global Trade Port Zoning
- Foreign Trade Zone Designation
- 138 KkVA substation, two 21" forced sewer lines and redundant 24" steel water line
- 5 minutes to SLC international airport, 10 minutes to Central Business District, direct access to 1-80, 10 minutes to 1-15
- Location of Salt Lake Community College Westpointe Workforce Training and Education Center

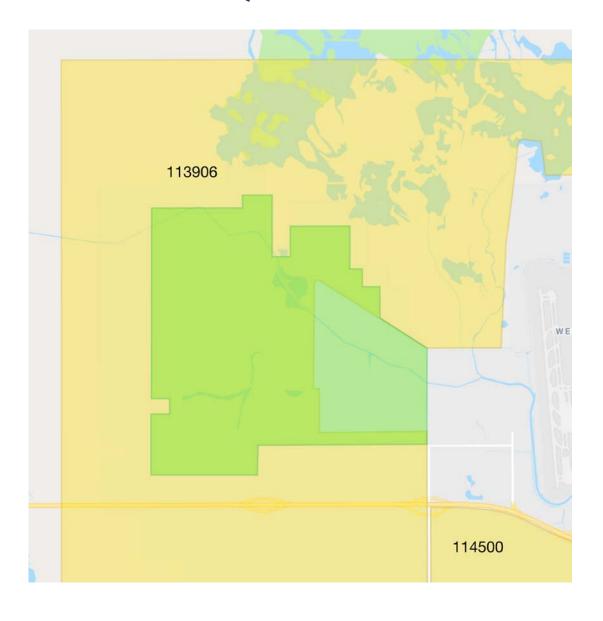




RDA Project Area



#### **Northwest Quadrant**



#### **Top Transformation Strategies**

- Support mature Life Science industry with commercial and industrial development, accesses to intermodal transportation facilities and public utilities
- 2. Facilitate partnership with education and training to support employee development for Life Sciences advanced manufacturing positions
- 3. Expand the availability and affordability of housing citywide to provide additional housing options along with job growth

#### Commercial and Industrial vacancies

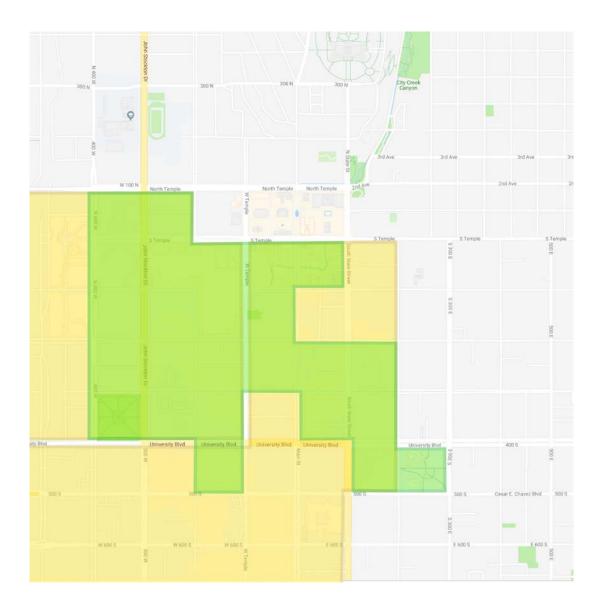
 Office Vacancies: No Class A Office Space over 25,000 Sq Ft Available





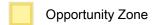


#### **Central Business District**



#### **Existing Typology**

- Mixed Use developments, recreational and cultural facilities, public transportation, Class A office space, parking lots and structures
- Salt Lake City's commercial corridor and the heart of arts and culture featuring the Eccles performing arts center, Salt Palace Convention Center and Vivint Smart Home Arena
- High density and residential urban market- rate apartments for workers

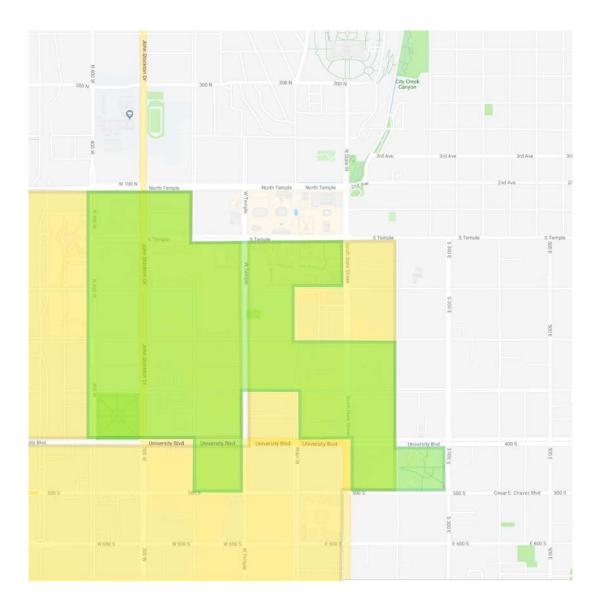




RDA Project Area



#### **Central Business District**



#### **Top Transformation Strategies**

- 1. Provide incubator space for start-ups and new companies grown organically out of the Life Sciences cluster in Salt Lake City
- 2. Provide accelerator space for mid-sized companies looking to be close to amenities such as public transit, restaurants, retail and cultural institutions
- 3. Contribute to the development of a high-quality housing stock that serves the needs of a population with mixed-incomes, multiple generations, and varying household sizes

#### **Office Vacancies**

 Office Vacancies: 4 Class A Office Spaces over 25,000 Sq Ft Available





RDA Project Area



#### North Temple & Depot District



#### **Existing Typology**

Opportunity Zone

#### North Temple:



- Buildings are low density, single or two-story office, commercial, utility and residential structures
- Office-park type developments with larger buildings surrounded by parking
- Commercial consists of single story retail buildings
- Trax line runs directly through project area
- 15 minutes to SLC airport

#### Depot:

- Buildings primarily used as commercial, industrial and distribution
- Intermodal transportation hub for workforce dependent on public transit
- Retail and entertainment for residents and workers



#### North Temple & Depot District

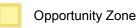


#### **Top Transformation Strategies**

- Life Sciences "accelerator" phase businesses moving out of the University
   and looking for larger office space and expanding their business
- 2. Transit-oriented development corridor with high quality pedestrian and street activity resulting in a lively urban center, increase in density and mixed-use development
- 3. Increase housing stock with market-rate rental and owner product

#### Office Vacancies

 Office Vacancies: 1 Class A Office Space over 25,000 Sq Ft Available







#### **RDA Tools for Investors**

- Loan Program provides low-interest loans to bridge the funding gap between a project's economic and market realities
  - Must meet RDA project area goals and provide public benefit(s)
- Tax Increment Reimbursement RDA can reimburse to property owners a portion of the tax increment generated by the project
  - Must be complete and on county tax roll
  - Must meet RDA project area goals and provide public benefit(s)
  - Project owner must demonstrate need
  - Significant private investment
- Single Property CRA Tax Increment Reimbursement (Same as Tax Increment Reimbursement, plus)
  - \$12M private capital minimum
  - Job creation and expansion (in policy)
  - For existing businesses in Salt Lake City only



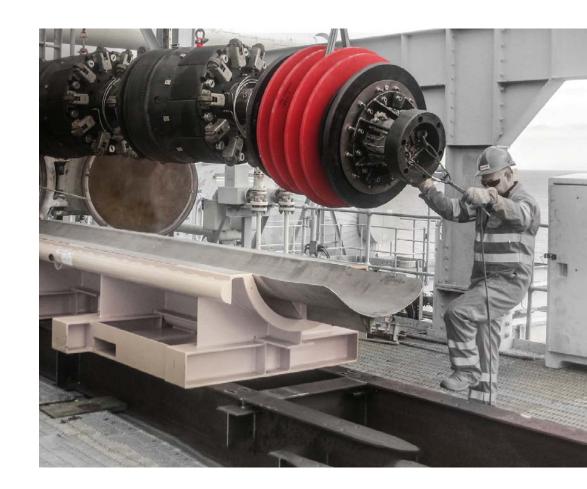


## Zoning in Life Sciences Corridor Opportunity Zone Tracts

#### Northwest Quadrant – Manufacturing District

The manufacturing districts are intended to provide appropriate locations for manufacturing, fabrication, processing, packaging, distribution, storage, shipping and other transportation activities contributing to the economic base of the city; to enhance employment opportunities; to encourage the efficient use of land; to enhance property values and the tax base; to improve the design quality of industrial areas; and to help implement adopted plans.

Zoning Codes: M1, AG, A-2





## Zoning in Life Sciences Corridor Opportunity Zone Tracts

#### Central Business District – Downtown Districts

The downtown districts are intended to provide use,

bulk, urban design and other controls and regulations appropriate to the commercial core of the city and

adjacent areas in order to enhance employment opportunities; to encourage the efficient use of land;

to enhance property values; to improve the design quality of downtown areas; to create a unique downtown center which fosters the arts, entertainment, financial,

office, retail and governmental activities; to provide safety and security; encourage permitted residential uses within the downtown area; and to help implement adopted plans.

#### **Zoning Codes:**

D-1, D-2, D-3, D-4, OS, UI, PL, and PL2





## Zoning in Life Sciences Corridor Opportunity Zone Tracts

#### North Temple – Transit Station Area

The purpose of the TSA Transit Station Area District is to provide an environment for efficient and attractive transit and pedestrian oriented commercial, residential and mixed use development around transit stations. Redevelopment, infill development and increased development on underutilized parcels should include uses that allow them to function as part of a walkable, mixed use district. Existing uses that are complementary to the district, and economically and physically viable, should be integrated into the form and function of a compact, mixed use pedestrian oriented neighborhood.

#### **Zoning Codes:**

TSA-MUEC-C, TSA-MUEC-T, BP, TSA-SP-C, TSA-SP-C, PL, SR-1, R-1-5,000, and M-1





#### **Depot District – Gateway Mixed-Use**

The gateway districts are intended to provide controlled and compatible settings for residential, commercial, and industrial developments, and implement the objectives of the adopted gateway development master plan through district regulations that reinforce the mixed use character of the area and encourage the development of urban neighborhoods containing supportive retail, service commercial, office, industrial uses and high density residential.

Zoning Codes: GMU, CG, D-3





## Salt Lake City Opportunity Zone Lead

#### Salt Lake City Department of Economic Development

- Led the effort to identify Salt Lake City's Opportunity Zones by identifying areas that allow for capital stacking of various gap filling tools available through the City
- Salt Lake City Department of Economic Development website: <a href="https://www.slc.gov/ed/">https://www.slc.gov/ed/</a>
- The City has outstanding financial standing with AAA bond ratings
- Salt Lake City's Opportunity Zone points of contact:
  - Lara Fritts, Director, lara.fritts@slcgov.com
  - Roberta Reichgelt, Manager Local Business and Entrepreneurship, Roberta.Reichgelt@slcgov.com





LARA FRITTS
DIRECTOR
CHIEF EXECUTIVE OFFICER, RDA

#### DEPARTMENT of ECONOMIC DEVELOPMENT

#### CITY COUNCIL TRANSMITTAL

PATRICK LEARY, CHIEF OF STAFF

DATE RECEIVED: ///

DATE SENT TO COUNCIL:

**DATE:** May 29, 2019

TO:

Salt Lake City Council

Charlie Luke, Chair

FROM:

Lara L. Fritts, Department Director

**SUBJECT:** 

Written Briefing on Department's Opportunity Zone Prospectus

STAFF CONTACTS: Lara L. Fritts, Department Director, lara.fritts@slcgov.com

**DOCUMENT TYPE:** Information Item

**RECOMMENDATION**: None

**BUDGET IMPACT:** None

#### BACKGROUND/DISCUSSION:

Opportunity Zones were part of the Tax Cuts and Jobs Act Federal Bill that was passed in late 2017. The Bill required Governor's to nominate up to 25% of their low-income census tracts in the state to designate as Opportunity Zones. An Opportunity Zone is an economically-distressed census tract where new investments, under certain conditions, may be eligible for preferential tax treatment. The following outlines the timeline for the City's process:

- December 2017 -Tax Bill Approved
- March 2018 Nomination of Census Tracts to County
- April 2018 Governor Announces Census Tracts
- June 2018 Utah Official Opportunity Zones Designations
- March 2019 First Draft of Prospectus
- March 2019 to present Socializing Prospectus with Industry, Government and other Leaders
- May 24, 2019 City Council Transmittal







Business Development and RDA staff worked together to develop a methodology to nominate census tracts. To be equitable in their nominations staff utilized three criteria (1) the tract had to be in an RDA project area or one that was in the process of being planned, (2) the area was considered a highly distressed census tract as defined by the Community Development Finance Initiative (CDFI) for New Market Tax Credit purposes, and that the census tract was also Community Development Block Grant eligible. Twelve census tracts were nominated to the County and ultimately seven of our census tracts were selected by the Governor. In addition, we learned later that Millcreek nominated one of our census tracts in the area of Brickyard.

After much discussion with investors, fund managers, and attending educational programs, it became clear that the role of economic development organizations in Opportunity Zone Funds was to be a matchmaker of Opportunity Zone Funds to investors, which was already being planned for by the Sorenson Impact Center, provide gap funding to support projects in Opportunity Zones and to develop a community prospectus that articulated the priorities for Salt Lake City and indicated how investors could deploy their funds in our city. It was important to emphasize in this document where the City identified opportunity and the methodology in overlaying other incentives and that was clear to potential investors. Our staff set out a course of action to develop a draft Opportunity Zone Prospectus for Life Sciences.

The concept of creating an Opportunity Zone Prospectus for Life Sciences resulted from a review of the Business Development deal flow where I noticed a dramatic increase in projects in the life science/healthcare industry in early Fiscal Year 2019. I requested staff provide me a map of life science companies of over 100 employees. This map became the basis of the idea of a life science corridor as there was a concentration of companies in Research Park at the University of Utah and also in the Northwest Quadrant near the airport. Yet, due to the lack of available office space, companies who are in an acceleration phase were struggling to identify locations for their expansion in the City.

When we overlaid the Opportunity Zone map with a conceptual life science corridor we knew there we had hit on how we could help facilitate the creation of the spaces necessary to foster innovation. Yet, we wanted to check with the experts that our hypothesis of utilizing Opportunity Zones for a life science corridor made sense. Business Development convened a roundtable of CEOs of life science companies, USTAR and BioUtah. They provided us valuable feedback and asked for us to continue to convene this group to expand the conversation beyond real estate to how do we build the eco-system to support this growing industry in the City. Then we went to the real estate community, from University of Utah Real Estate Services, and developers at Research Park to commercial brokers and investors, we continued to build feedback on the draft prospectus.

We have just finalized the Opportunity Zone Prospectus and are excited to share our work with the Council.

**COORDINATION:** The Department of Economic Development partnered with the Economic Development Corporation of Utah, Governor's Office of Economic Development, USTAR, BioUtah, University of Utah Real Estate Services, life science industry CEOs, property owners,

developers and investors, Sorenson Impact Center, Utah Association of Governors and National Development Council.

#### **ATTACHEMENTS:**

-Salt Lake City Opportunity Zone Prospectus



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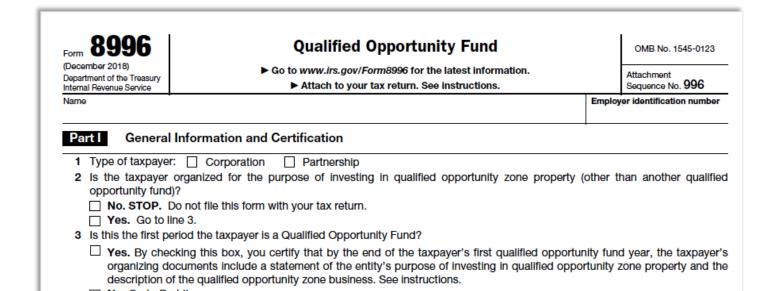


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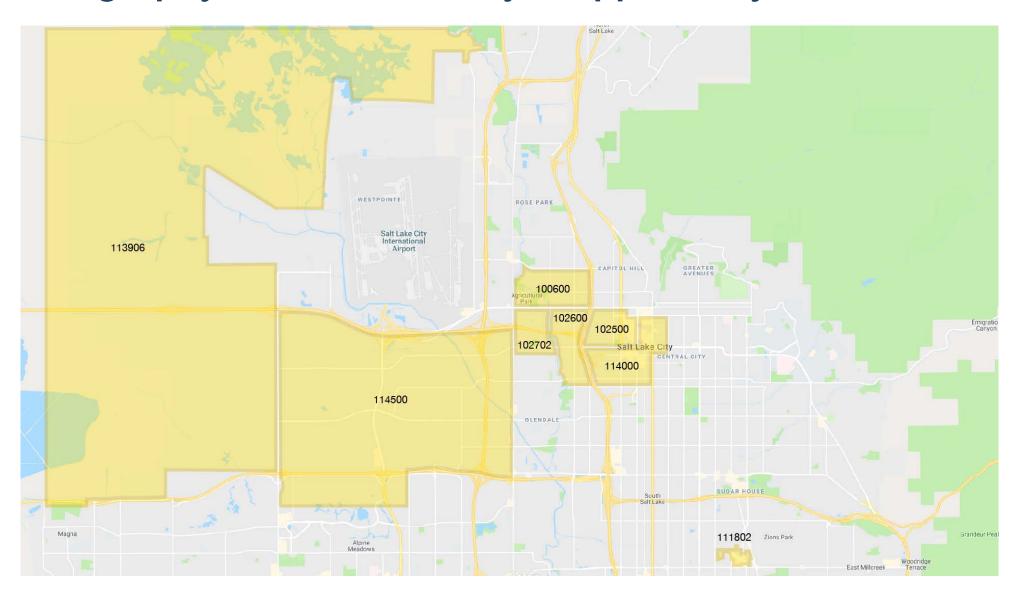
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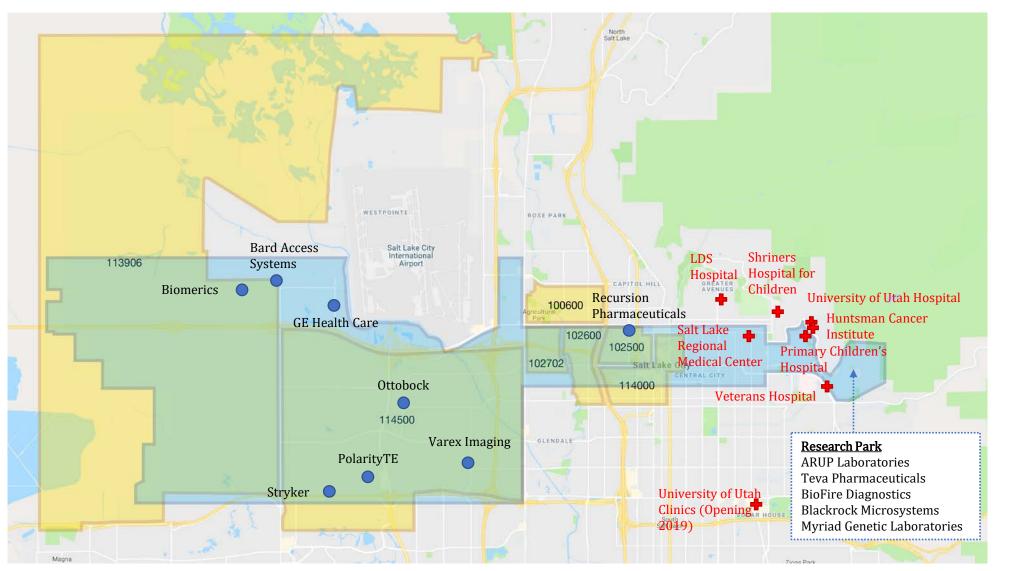
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- Infrastructure in place to support projects



# Opportunity Zone/Major Life Science Employers

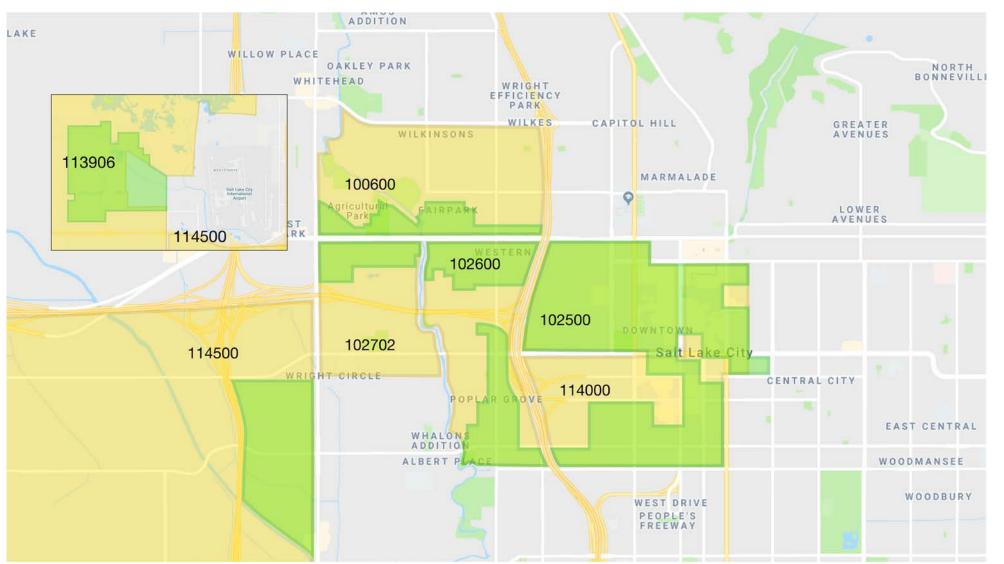








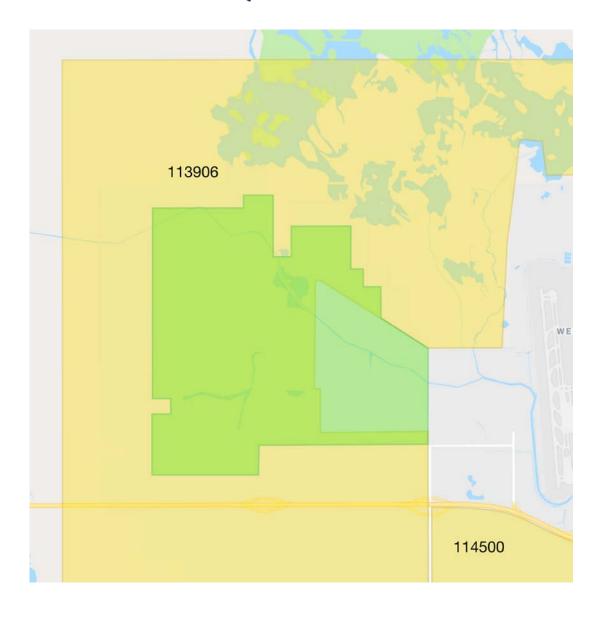
# Opportunity Zone/RDA Project Areas





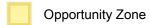


### **Northwest Quadrant**



#### **Existing Typology**

- Approximately 3,000 acre rail-served industrial/intermodal development will be available for large scale manufacturing facilities over 100,000 sq ft.
- Site of proposed Inland Port/Intermodal Facility
- Flat Topography, M-1 Light Industrial Global Trade Port Zoning
- Foreign Trade Zone Designation
- 138 KkVA substation, two 21" forced sewer lines and redundant 24" steel water line
- 5 minutes to SLC international airport, 10 minutes to Central Business District, direct access to 1-80, 10 minutes to 1-15
- Location of Salt Lake Community College Westpointe Workforce Training and Education Center

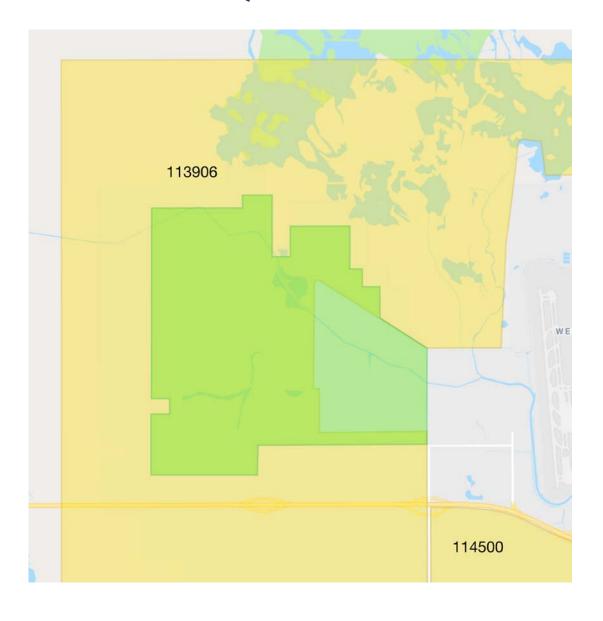




RDA Project Area



### **Northwest Quadrant**



#### **Top Transformation Strategies**

- Support mature Life Science industry with commercial and industrial development, accesses to intermodal transportation facilities and public utilities
- 2. Facilitate partnership with education and training to support employee development for Life Sciences advanced manufacturing positions
- 3. Expand the availability and affordability of housing citywide to provide additional housing options along with job growth

#### Commercial and Industrial vacancies

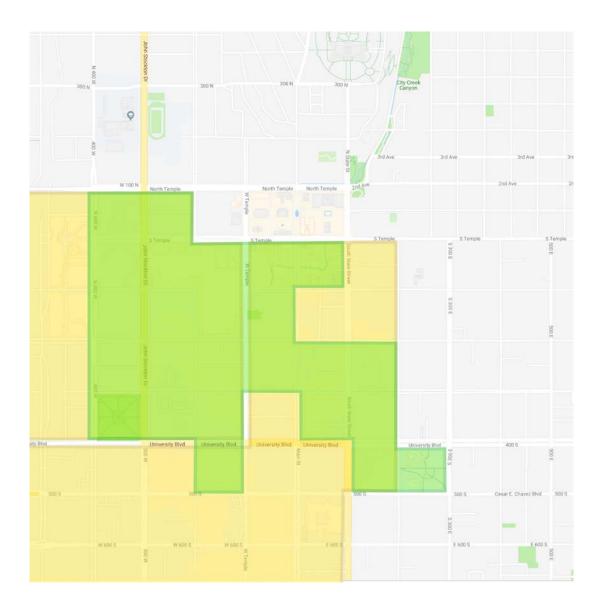
 Office Vacancies: No Class A Office Space over 25,000 Sq Ft Available





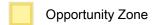


## **Central Business District**



#### **Existing Typology**

- Mixed Use developments, recreational and cultural facilities, public transportation, Class A office space, parking lots and structures
- Salt Lake City's commercial corridor and the heart of arts and culture featuring the Eccles performing arts center, Salt Palace Convention Center and Vivint Smart Home Arena
- High density and residential urban market- rate apartments for workers

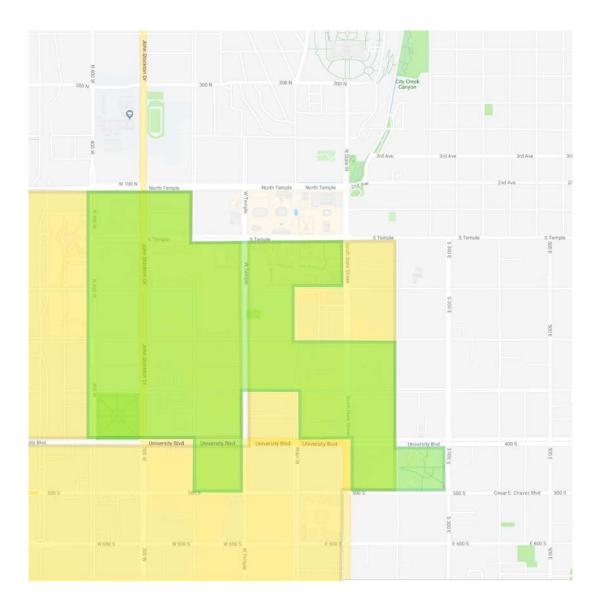




RDA Project Area



### **Central Business District**



#### **Top Transformation Strategies**

- 1. Provide incubator space for start-ups and new companies grown organically out of the Life Sciences cluster in Salt Lake City
- 2. Provide accelerator space for mid-sized companies looking to be close to amenities such as public transit, restaurants, retail and cultural institutions
- 3. Contribute to the development of a high-quality housing stock that serves the needs of a population with mixed-incomes, multiple generations, and varying household sizes

#### **Office Vacancies**

• Office Vacancies: 4 Class A Office Spaces over 25,000 Sq Ft Available





RDA Project Area



## North Temple & Depot District



#### **Existing Typology**

Opportunity Zone

#### North Temple:



- Buildings are low density, single or two-story office, commercial, utility and residential structures
- Office-park type developments with larger buildings surrounded by parking
- Commercial consists of single story retail buildings
- Trax line runs directly through project area
- 15 minutes to SLC airport

#### Depot:

- Buildings primarily used as commercial, industrial and distribution
- Intermodal transportation hub for workforce dependent on public transit
- Retail and entertainment for residents and workers



## North Temple & Depot District

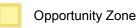


#### **Top Transformation Strategies**

- Life Sciences "accelerator" phase businesses moving out of the University
   and looking for larger office space and expanding their business
- 2. Transit-oriented development corridor with high quality pedestrian and street activity resulting in a lively urban center, increase in density and mixed-use development
- 3. Increase housing stock with market-rate rental and owner product

#### Office Vacancies

 Office Vacancies: 1 Class A Office Space over 25,000 Sq Ft Available







## **RDA Tools for Investors**

- Loan Program provides low-interest loans to bridge the funding gap between a project's economic and market realities
  - Must meet RDA project area goals and provide public benefit(s)
- Tax Increment Reimbursement RDA can reimburse to property owners a portion of the tax increment generated by the project
  - Must be complete and on county tax roll
  - Must meet RDA project area goals and provide public benefit(s)
  - Project owner must demonstrate need
  - Significant private investment
- Single Property CRA Tax Increment Reimbursement (Same as Tax Increment Reimbursement, plus)
  - \$12M private capital minimum
  - Job creation and expansion (in policy)
  - For existing businesses in Salt Lake City only

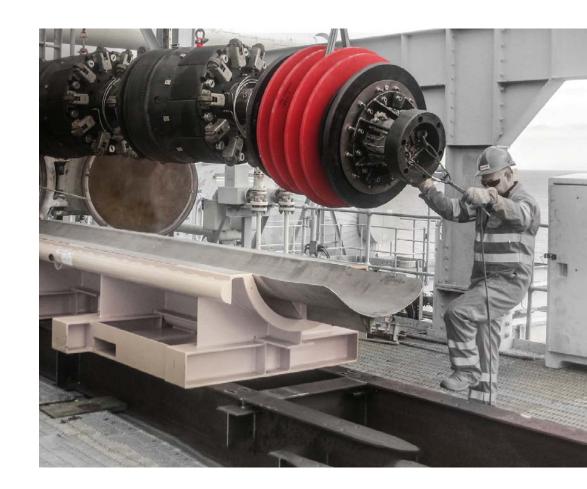




#### Northwest Quadrant – Manufacturing District

The manufacturing districts are intended to provide appropriate locations for manufacturing, fabrication, processing, packaging, distribution, storage, shipping and other transportation activities contributing to the economic base of the city; to enhance employment opportunities; to encourage the efficient use of land; to enhance property values and the tax base; to improve the design quality of industrial areas; and to help implement adopted plans.

Zoning Codes: M1, AG, A-2





#### Central Business District – Downtown Districts

The downtown districts are intended to provide use,

bulk, urban design and other controls and regulations appropriate to the commercial core of the city and

adjacent areas in order to enhance employment opportunities; to encourage the efficient use of land;

to enhance property values; to improve the design quality of downtown areas; to create a unique downtown center which fosters the arts, entertainment, financial,

office, retail and governmental activities; to provide safety and security; encourage permitted residential uses within the downtown area; and to help implement adopted plans.

#### **Zoning Codes:**

D-1, D-2, D-3, D-4, OS, UI, PL, and PL2





#### North Temple – Transit Station Area

The purpose of the TSA Transit Station Area District is to provide an environment for efficient and attractive transit and pedestrian oriented commercial, residential and mixed use development around transit stations. Redevelopment, infill development and increased development on underutilized parcels should include uses that allow them to function as part of a walkable, mixed use district. Existing uses that are complementary to the district, and economically and physically viable, should be integrated into the form and function of a compact, mixed use pedestrian oriented neighborhood.

#### **Zoning Codes:**

TSA-MUEC-C, TSA-MUEC-T, BP, TSA-SP-C, TSA-SP-C, PL, SR-1, R-1-5,000, and M-1





#### **Depot District – Gateway Mixed-Use**

The gateway districts are intended to provide controlled and compatible settings for residential, commercial, and industrial developments, and implement the objectives of the adopted gateway development master plan through district regulations that reinforce the mixed use character of the area and encourage the development of urban neighborhoods containing supportive retail, service commercial, office, industrial uses and high density residential.

Zoning Codes: GMU, CG, D-3





## Salt Lake City Opportunity Zone Lead

#### Salt Lake City Department of Economic Development

- Led the effort to identify Salt Lake City's Opportunity Zones by identifying areas that allow for capital stacking of various gap filling tools available through the City
- Salt Lake City Department of Economic Development website: <a href="https://www.slc.gov/ed/">https://www.slc.gov/ed/</a>
- The City has outstanding financial standing with AAA bond ratings
- Salt Lake City's Opportunity Zone points of contact:
  - Lara Fritts, Director, lara.fritts@slcgov.com
  - Roberta Reichgelt, Manager Local Business and Entrepreneurship, Roberta.Reichgelt@slcgov.com

