

# A Study of Impact of Industrial Pollution in Ganga River

Sheikh Jasimuddin<sup>1</sup>, Dr Jaydev Kumar Koley<sup>2</sup>, Prof. Sudip Kumar Banerjee<sup>3</sup>, Dr. Sk Zakir Hossain<sup>4</sup>  
<sup>1,2,3,4</sup>Department of Geography, Seacom Skills University, Kendradangal, Bolpur-731236 West Bengal

**Abstract-** India and Bangladesh have signed the Ganga/Ganges River Water treaty in December 1996. The Ganga Water treaty is cited as one of the important examples of peaceful negotiations between upstream and downstream neighbors in South Asia. The present article revisits the Indo-Bangladesh Ganga Water politics and understands the political dynamics which led to the signing of the treaty between the two countries. The reading of the negotiation process since beginning to the present time suggests that though the technical nature of the problem remains the same, a change in domestic politics facilitates or obstructs the negotiation process. Since India and Bangladesh share another 53 rivers, it is important to learn a successful mechanism from the negotiation of 1996 which can be applied to other river issues. The article is based on primary as well as secondary sources.

**Keywords-** Ganga Dispute, politics of river water, 1996 Treaty, operation of the Ganga Treaty, domestic politics, Indo-Bangladesh hydrological relationship

## I. INTRODUCTION

The Bay of Bengal (Figure 1) is the largest bay in the world by area, which covers 2,172,000 square kilometers and it

reaches a depth of up to 5,258 meters. It extends from Ganges/Brahmaputra delta around 20°N latitude to south around 7°S latitude, with a maximum width of about 1000 km at around 15°N latitude (Sarma et al. 2000). Many major rivers of India and Bangladesh flow into the Bay of Bengal: in the north, the Padma (tributary of Ganges), Meghna and Brahmaputra River, and in the south Mahanadi River through the Mahanadi River Delta, Godavari River, Krishna River, Irrawaddy and Kaveri River. The Ayeyarwady River of Myanmar also flows into the bay. The Sundarbans forest, one of the largest mangrove forests in the world, is formed at the delta of the Ganga, Brahmaputra and Meghna rivers on the Bay of Bengal. Although the geographical setting of The Bay of Bengal is similar to The Arabian Sea, it is widely different from the Arabian Sea in terms of physical, chemical, and biological features (Brown, 2005). At the same time, The Bay of Bengal is characteristically different from the other tropical basins of the world primarily due to the huge amount of freshwater runoff (~1.5x 10<sup>12</sup> m<sup>3</sup> per year) and the associated sediment load (billions of tones) it brings in to the basin (Kumar et al., 2006). In the Northern Bay of Bengal the bathymetry is shallow, and depth to the seabed occurs less than 2000 meters.

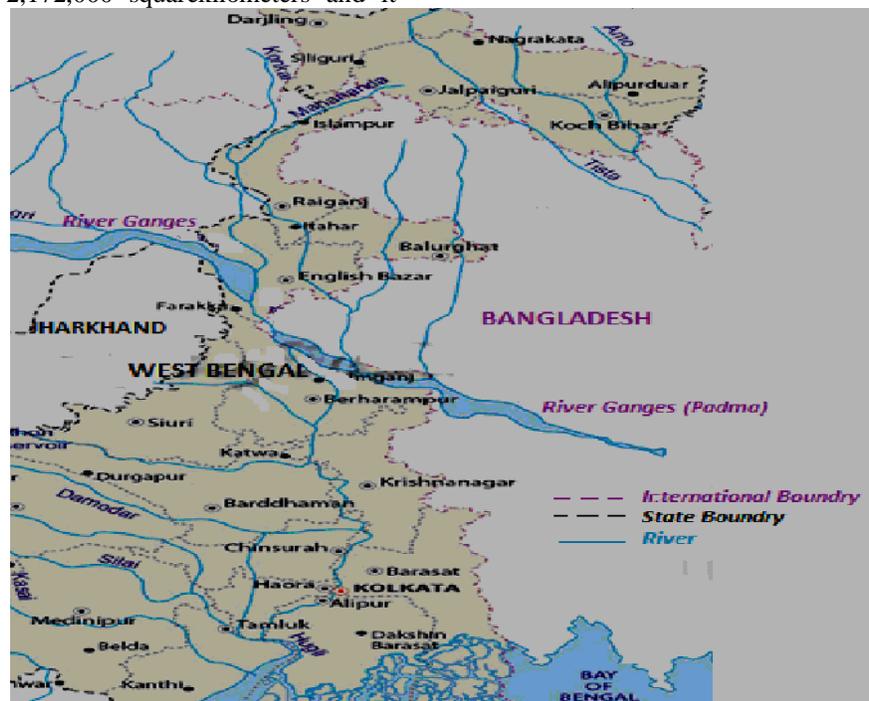


Fig.1:

According to Sarma et al. (2000), in the Bay of Bengal, ocean current, from January to October, is northward flowing, and in the northern part of the bay a clockwise circulation pattern is observed which is called the 'East Indian Current'. Monsoon moves in The Bay of Bengal in a northwest direction striking the Nicobar Islands, and the Andaman Islands by end of May, then the North Eastern Coast of India by end of June. During the remainder of the year, a counterclockwise current is flowing southwestward, and the circulation pattern is called the 'East Indian Winter Jet'. The months of September and December are considered as 'very active weather' months in the Bay of Bengal which produces severe Cyclones and largely affect southern Bangladesh, western Myanmar and eastern India.

It is a reality that, The Bay of Bengal is one of the least scientifically explored areas of the world oceans, although the oceanic features are quite diverse. Residual current (net current after the tide induced current is excluded) plays primary role for the net transport of scalars (temperature, salinity, nutrients and contaminants) as well as suspended and bottom sediments which in turn dictate the erosion and accretion process of the estuary and coastal islands. Future climate change induced meteorological features, sea level rise and altered hydrologic conditions are expected to change the hydro-climatic conditions of the Bay of Bengal, significantly. The present research focuses on the variation of salinity distributions and residual flow during non-cyclonic conditions in the Bay of Bengal under future hydro-meteorological conditions.

## II. CONFRONTING THE HYDROSOCIAL LITERATURE WITH RIVER SEDIMENTS

The materiality of rivers

Our approach positions itself within the 'political ecology of water', a critical literature that studies the social and political dimensions of water (Loftus, 2009). This literature mainly criticizes apolitical analyses of water-related phenomena. Case studies related to drought for example show how power relations affect access to water as well as scientific knowledge produced about water, while water scarcity gets 'naturalized' in discourses (Budds, 2009; Kaika, 2003; Mehta, 2011). In this vein, the concept of hydrosocial cycle emerged within the field to emphasize the internal and dialectical relation between water and society, drawing attention to 'how water is made known and represented, and its effects' (Linton and Budds, 2014: 177). Such analysis may for example reveal the political processes behind the scientifically produced 'Minimum Flow Requirements' of the Garonne River in southwestern France and their effects on water control decisions (Fernandez, 2014).

Conversely, the role of the materiality of water is also acknowledged in this framework. 'We contend that the hydrosocial cycle comprises a process of co-constitution as

well as material circulation' (Linton and Budds, 2014: 170). In Linton and Budds' terms, water materiality is characterized by its 'agential role' in hydrosocial relations (2014: 176). For example, hydrologic processes produce material flows of water but may also be agents of Lafaye de Micheaux et al. 2014: 643 social, economic or cultural reorganizations (like after a severe flood); other studies also showed the agential properties of assemblages of water and technology/infrastructure (Barnes, 2012; Birkenholtz, 2009; Swyngedouw, 2007). Political ecology of water, and within it, hydrosocial analysis, have been applied to study rivers and river basins (Alatout, 2012; Bakker, 1999; Matthews, 2012; Molle, 2005; Norman and Bakker, 2009; Peterson, 2000; Sneddon and Fox, 2006; Vogel, 2012 and for hydrosociality, Bakker, 2000; Boelens, 2014; Bouleau, 2014; Bourblanc and Blanchon, 2014; Budds, 2009; Budds and Hinojosa, 2012; Fernandez, 2014; Hommes et al., 2016; Mollinga, 2014; Perreault, 2013; Swyngedouw, 2007). However, to date, we observed that in river contexts, hydrosocial studies often restrict considerations of the materiality of rivers to water flows. For instance, the sediments that rivers carry, or the biodiversity they shelter, are often not considered or only briefly taken into account. The perspectives of dominant actors and available data often promote a view of river waters as a liquid resource only. Lack of available data on river ecosystems may be a constraint for researchers. For example, in their hydrosocial study in Peru, Budds and Hinojosa (2012) mentioned that the impacts of mining extraction on the ecology of headwaters are scarcely documented. Mollinga's (2014) study of an irrigation canal in south India also corroborates this argument as he showed that singularising the meaning of river water in productive terms was the result of a state strategy.

Some scholars however mobilize more than water flows in their analyses. Bouleau (2014) highlights the mutual shaping of scientific categories used to describe hydrosystems, like bioindicators such as diatoms or habitats such as wetlands, and the waterscapes themselves;

Perreault (2013) shows the significance of distinguishing different 'forms of nature', like sediment and water, and different qualities, like clean or contaminated, to reveal instances of local communities' dispossession in a mining region of the Bolivian Andes. This attention to materiality is also stressed by Birkenholtz (2016) in his study of water transfers from rural to urban areas in Rajasthan, showing that water's variability, spatially and temporally, affects hydrosocial relations as well as capital accumulation.

Drawing on these works and on critical physical geography that calls for integration of physical and human geographies while acknowledging the politics of environmental science (Lave, 2015), we seek to enrich hydrosocial analyses with greater attention to materiality of rivers 'over space and time'. In this regard, we choose to focus here on the sediment component of rivers.

### The emergence of capitalist agriculture in West Bengal

Bardhaman district and adjoining areas have received migrant workers for rice cultivation work for well over a century (Rogaly 1999). However, in the last thirty years there has been a big increase in the number of people migrating into the sub-region seasonally, with estimates of as many as 500,000 people in a single season. Moreover, the number of seasons in which employment in rice work is available for migrants has doubled since the 1970s with the widespread adoption of an additional summer rice crop (boro) (Rogaly et al. 2001).

The large number of people migrating in the 1999-2000 seasons, when fieldwork for this study was carried out, reflect a specific historical moment. The growth in the number of days worked and the number of 6 In his debate with Tom Brass, John Harriss, though explicit about clients' ambivalence towards such relations, emphasises the use of ideals of 'moral economy' by clients to push patrons into continuing protection (1994).

The workers is correlated to the mechanisation of agriculture in southern West Bengal (Rogaly et al. 2001). This is evident in mechanised tillage, and in electric and diesel groundwater extraction and threshing machines, all of which directly reduced the demand for labour in ploughing, irrigation and threshing, but indirectly increased demand for harvesters and transplanters. There has also been an expansion of motorised transport tractors which carry harvested sheaves of paddy to threshing grounds, more moram (all weather stony) and pich (tarmacked) roads, and greater numbers of bus routes and buses, mostly run by private companies.

Migrant workers tend to differ from local workers, both at home and at their destination workplaces, in that they are less involved in personalized labour arrangements. We will discuss the merits and demerits of such arrangements and of patron-client relations more generally below.

It is important to note here that, alongside mechanisation, a greater proportion of migrant workers was now being employed in Bardhaman district than had been the case earlier, and there was thus an increase in relatively impersonal employment arrangements.

The CPI(M) portrayed itself as bringing capitalist production relations to rural Bengal by ridding it of 'feudal elements' through agrarian reforms, and as implementing an elected local government before any other major state government in India. The most dynamic and energetic phases of these reforms took place during the United Front government of the late 1960s and the first term of the Left Front government. The first of these phases involved the support of a coalition

government, in which the CPI(M) was a partner, for the seizure of land held in surplus of the legally permitted ceiling. Following years of repression by Congress regimes in the early and mid-1970s, the CPI(M) was elected in 1977 with an absolute majority and had led the coalition Left Front government ever since.

The second of the two phases saw the energetic implementation of a sharecropper's registration programme (Operation Barga), and the continuing redistribution of land held over the legal ceiling. In the first year of power, the Left Front government implemented Panchayati Raj. These were very significant changes which, together with the memory of the previous bloody years, have contributed to six successive Left Front election victories at the state level.

As one government minister explained to us in December 2000, capitalist production relations were 'progressive' in relation to the feudal relations which preceded them and the migration of workers could be seen in the same terms. (Interview with Surja Kanta Mishra, then Minister of Land, Land Reforms, Rural Development and Panchayats, Kolkata, 14 December 2000.)

The technological changes in agriculture referred to at the beginning of this section have closely, but not precisely, overlapped with the period of Left Front rule. For example, the Damodar Valley Corporation's canal irrigation system, which enabled double cropping of rice in parts of Bardhaman district, had been completed in the 1960s, the boro crop being introduced from the late 1960s and early 1970s. However, it was the Left Front that brought relative stability to the West Bengal countryside in the 1980s and 1990s, and created the environment in which smallholders were willing to risk investment in the groundwater irrigation pumpsets that formed the main technical motor for the expansion of capitalist production (see Rawal 2001).

### Ganga Basin

The issue of river water sharing has been at the centre stage of India and Bangladesh's relationship for the past four decades. Bangladesh, in fact, inherited this legacy from Pakistan as the Farakka barrage had become a bone of contention even before Bangladesh was born in 1971. Since then, its relationship with India has often acquired a mono-focal character till 1996 because of their long-standing and deep-rooted dispute on the Farakka barrage. Furthermore, Dhaka's handling of this issue has also determined the fate of its top political leaders and considered as the single most-important yardstick for judging the performance of its successive ruling regimes.

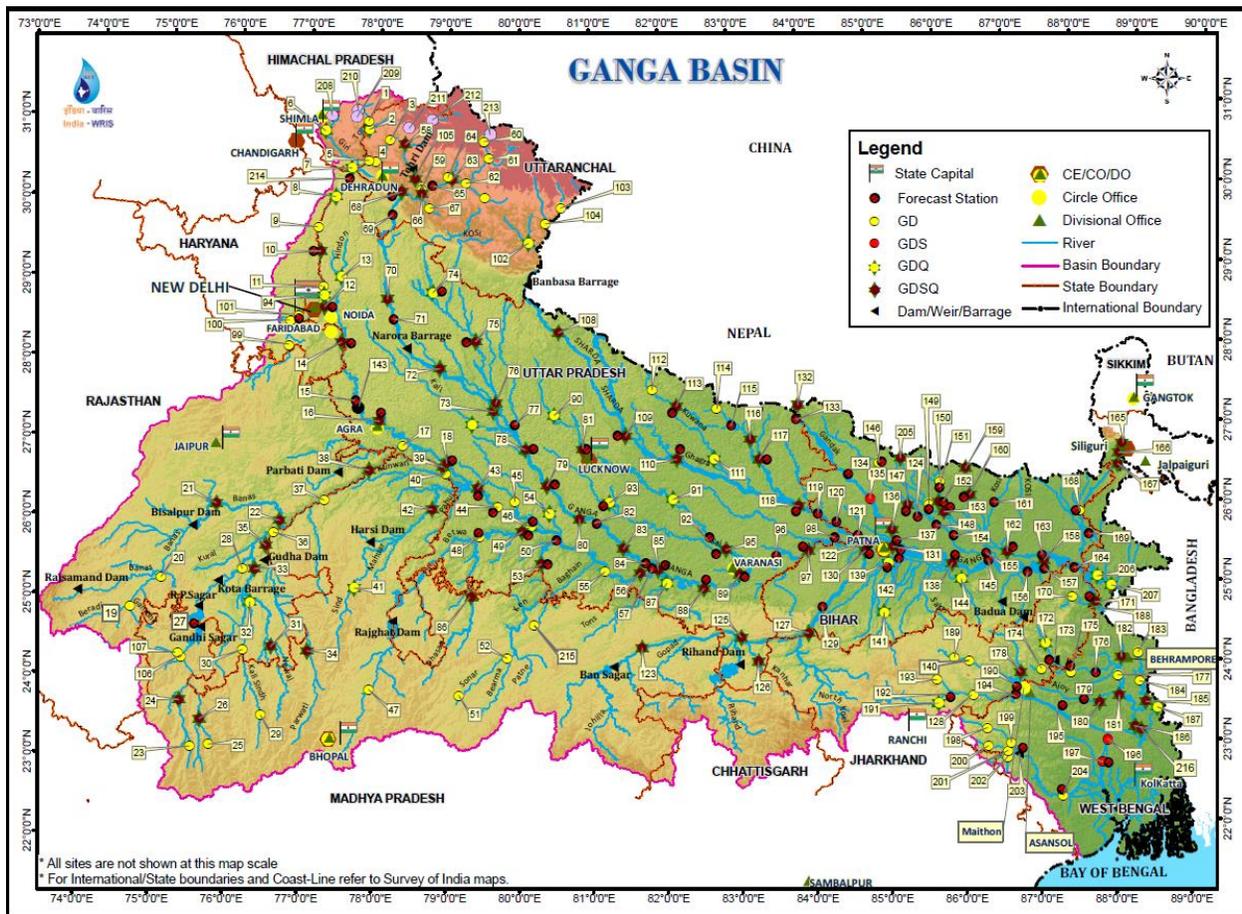


Fig.2:

The present article approaches the Ganga river water sharing issue between India and Bangladesh with fresh research insight gained through the primary sources. Interviews have been conducted with people who were directly involved with the negotiation of the treaty. The article argues that both India's and Bangladesh's approach towards the issue of river water sharing over the Farakka barrage and their eventual agreements, or indeed disagreements, have not been shaped so much by the technical issues at stake. In fact, the propensity of reaching an agreement on this issue is directly linked to two critical factors: first, the political relationship between their respective ruling regimes in New Delhi and Dhaka at any given historical juncture; and second, the politicisation of the Farakka issue, especially in Bangladesh, by various political parties and leaders for their domestic political ends. The article is structured in the following manner. The post-1971 negotiation is divided into five phases, which takes into account the changing equations of New Delhi's relationship with Dhaka and how these have, in turn, influenced the negotiations on the issue of river water sharing. Before addressing its political dynamics, however, it is important to

briefly outline the geographical features of the Ganga that traverses a 2,510-kilometre long journey through India and Bangladesh. It rises in Gangotri, on the southern slope of the Himalayan range in India and moves in a south-east direction towards Bangladesh. The mainstream of the Ganga bifurcates into two channels which are known as Bhagirathi–Hooghly in India and Padma in Bangladesh. After covering a distance of about 112 kilometres, the river moves towards the south-east and joins the Brahmaputra in the heart of Bangladesh and their combined flow then runs south to empty into the Bay of Bengal. This geographical feature divides India and Bangladesh (earlier East Pakistan) as upstream and downstream riparian states.

**Pollution of Ganga**

For many people in Varanasi, the River Ganga is the medium of life. Few areas along the ghats of the river have very high population density which also includes areas with slums where the inhabitants are dependent on the river for both their religious as well as potable water needs. About 60,000 people are at the ghats of Ganga everyday for their holy dip. Most of

these people either do not care or do not believe that the water of the River Ganga is polluted.

The situation in Varanasi was not like this before. The city was given its due importance during the British period in India. The city got its first underground gravity sewage system during that time which was constructed for a maximum population of 200,000 people (Mishra, 2005). The sewage then flowed into the river but the locations of outlet sewage pipes into the river were selected so as to not affect the water quality near the ghats in the city. It has now been more than 60 years and the population of the city has increased from a meagre 200,000 to more than 3.6 million (Directorate of Census Operations, Uttar Pradesh, 2011). Due to rapid growth of population, construction of settlements along and on the

low-level lands along the rivers Assi and Varuna has caused severe detrimental effects on those rivers. Assiriver is now nothing more than a drain through which only the sewage from the city flows and enters into the river Ganga. Many plans for cleansing of River Ganga, cleaning of the city, development of the city etc. were and are made but due to political pressures, they are sometimes suspended, discarded or are changed because of which they are unable to achieve their objectives. In the year 1986, the Government of India passed Ganga Action Plan (GAP), the objective of which was to reduce or remove the pollution of the River Ganga by putting up more treatment plants and better sewage system so as to avoid dumping of untreated raw sewage directly into the river.



Fig.3:

Even after the completion of Phase I of the GAP in the year 1993, the river water quality did not show considerable change (Hamner et al., 2006; Pandey et al., 2005). In fact, the faecal coliform level was higher than ever. Raw sewage was still flowing into the river freely from various types of point sources. Even today, a stroll along the ghats or a boat ride along the river will show many drains, ditches, sewer pipes and other outlets which are continuously putting more raw sewage and other chemical waste water coming from the small scale industries in the city. In the last 50 years, Varanasi has undergone very haphazard and unplanned growth. Solid waste disposal is also a big problem in the city since there is absence of any good system for it. Because of this, a lot of solid waste is either thrown in the river or it flows down in the sewage

lines and/or open drains and gets dumped in the river via around 30 such point sources located along the ghats in the city.

### III. METHODOLOGY

Quality data of Ganga river water collected from various ghats of the city was collected from the website of 'SankatMochan Foundation, Varanasi'. Dissolved Oxygen (DO in mg/l) and Faecal Coliform Count (FCC/100ml) were given the most importance in this study. Quality data collected from three major ghats (viz. TulsiGhat, Rajendra Prasad Ghat and PanchgangaGhat) and from the Varuna River confluence are included in this work. From all the various data periods available, quality results from four time periods were selected.

The selection of the time periods was made with the objective of selecting the same months of different years so that an actual trend can be seen independent of different weather conditions. Various published research articles related to Ganga river quality and water-borne diseases were collected and the studies conducted in those articles were incorporated in the present study. Other articles like media reports and unpublished government reports which talk about water quality status and their relation to water-borne diseases were also collected. The data collection thus made was used in GIS environment to analyse the visible trends.

#### IV. CONCLUSION

The long-standing conflict of Farakka and tortuous negotiations over decades for resolving this issue underlines the importance of understanding water conflicts in the social and political context in the internal as well as the external domains. The technical nature of the problem—both in terms of finding appropriate instrument and using the right technology as well as deciding the quantum of each party's share of common waters, and finding ways of augmenting the water flows had not radically changed over the decades. When the Ganga treaty was signed in 1996, augmentation issue was segregated from water sharing because augmentation involves technicalities. The technical experts of both countries were coming to the same conclusion about the means of augmentation in almost all meetings and the deadlock used to be maintained. Hence in 1996, both issues got separated. Even when the Joint Committee was formed in 1996 to solve the water issue, water experts were brought under political control. Thus, the 1996 treaty was a political decision and even the figure of the quantum of water agreed between the two countries was 35,000 cusecs, little more than what the 1977 Agreement had agreed upon. The real story, however, lies not in finding technical solutions but understanding the local, social specificities of water usage and political compulsions of the ruling regimes on both sides of the border. Another lesson can be drawn from the discussion is the importance of the role of the Chief Minister of West Bengal Jyoti Basu. As the earlier discussion suggests that the crucial visit made by Jyoti Basu to Bangladesh immediately before the signing of treaty helped in smooth conclusion of the treaty. Not only this, Bangladesh foreign minister also made a visit to New Delhi as well as Calcutta. This has got psychological importance as the Chief Minister of the state was made an important stakeholder in the issue. This is a very good example of inclusion of important stakeholder in the resolution of the river water dispute which can be emulated for resolution of other river water disputes between India and Bangladesh.

It is important to note that the 1996 treaty does not offer an ideal solution. It has been criticised on both technical and political grounds, but the very fact that it became possible to

negotiate and sign along-term treaty in the first place and then, to make it work well for more than a decade is a huge breakthrough, which in turn, materialised precisely because the government in New Delhi and Dhaka have shown the requisite political resolve to achieve this objective.

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