Accountants' Report and Financial Statements
September 30, 2012



September 30, 2012

Contents

ndependent Accountants' Report on Financial Statements	
and Supplementary Information	. 1
inancial Statements	
Government-Wide Financial Statements	
Statement of Net Assets	3
Statement of Activities	. 4
Fund Financial Statements	
Balance Sheet - Cash Basis - Governmental Funds	. 5
Statement of Revenues, Expenditures and Changes in Fund Balances - Cash Basis - Governmental Funds	6
Balance Sheet - Proprietary Funds	7
Statement of Revenues, Expenses and Changes in Fund Net Assets - Proprietary Funds	. 8
Statement of Cash Flows - Proprietary Funds	9
Statement of Net Assets - Cash Basis - Fiduciary Funds	10
Statement of Changes in Net Assets - Cash Basis - Fiduciary Funds	11
Notes to Financial Statements	12
equired Supplementary Information	
Budgetary Comparison Schedule - Cash Basis - General Fund	27
Budgetary Comparison Schedule - Cash Basis - Street Fund	28
Budgetary Comparison Schedule - Cash Basis - Lottery Fund	29
Schedule of Funding Progress for the Civilian Employee Pension Plan	30



Independent Accountants' Report on Financial Statements and Supplementary Information

Honorable Mayor and City Council City of Ralston, Nebraska Ralston, Nebraska

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Ralston, Nebraska (the City) as of and for the year ended September 30, 2012, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As described in Note 1, the City prepares its financial statements for its governmental activities, general fund, other governmental funds, internal service fund and fiduciary funds, on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position – cash basis of the governmental activities, each major governmental fund, internal service and fiduciary funds of the City of Ralston, Nebraska, as of September 30, 2012, and the respective changes in financial position – cash basis thereof for the year then ended in conformity with the basis of accounting described in Note 1.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities of the City of Ralston, Nebraska, as of September 30, 2012, and the respective changes in financial position and cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.





Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require budgetary and pension information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

BKD,LLP

March 21, 2013

Statement of Net Assets September 30, 2012

	Governmental Activities (Cash Basis)		Business-Type Activities			Total
Assets		•				
Cash	\$	2,409,612	\$	308,537	\$	2,718,149
Restricted cash	·	, , -		3,758,416	·	3,758,416
Certificates of deposit		1,500,000		-		1,500,000
Internal balances		65,882		(65,882)		-
Accounts receivable, net		-		107,950		107,950
Prepaid expenses		_		539		539
Deferred charges		-		677,938		677,938
Capital assets, net of accumulated depreciation				40,721,050		40,721,050
Total assets		3,975,494		45,508,548		49,484,042
Liabilities						
Accounts payable		-		3,037,746		3,037,746
Accrued liabilities		-		146,172		146,172
Deferred revenue		-		321,681		321,681
Noncurrent liabilities						
Accrued compensated balances						
Payable within one year		-		7,804		7,804
Payable in more than one year		-		11,774		11,774
Bonds payable						
Payable within one year		-		4,190,000		4,190,000
Payable in more than one year				37,358,944		37,358,944
Total liabilities				45,074,121		45,074,121
Net Assets						
Invested in capital assets, net of related debt		-		(42,723)		(42,723)
Restricted		3,692,368		-		3,692,368
Unrestricted		283,126		477,150		760,276
Total net assets	\$	3,975,494	\$	434,427	\$	4,409,921

Statement of Activities Year Ended September 30, 2012

				Program Revenues				Net	(Expense) Re	evenue	and Change	es in	Net Assets	
					0	perating	(Capital						
			C	harges for	Gr	ants and	Gr	ants and	Go	vernmental	Busi	ness-Type		
Functions / Programs	E	xpenses		Services C		Contributions		Contributions		Activities	A	ctivities		Total
Primary Government														
Governmental Activities (Cash basis)														
General government	\$	1,249,616	\$	666,575	\$	141,863	\$	-	\$	(441,178)	\$	-	\$	(441,178)
Public safety		1,792,436		-		-		-		(1,792,436)		-		(1,792,436)
Public works		891,645		-		-		227,440		(664,205)		-		(664,205)
Cultural and recreational		842,175		-		-		-		(842,175)		-		(842,175)
Economic and community development		396,238		1,191,952		-		23,732		819,446		-		819,446
Debt service		609,699		-		-		-		(609,699)		-		(609,699)
Total governmental activities		5,781,809		1,858,527		141,863		251,172		(3,530,247)		-		(3,530,247)
Business-Type Activities														
Sewer		542,683		772,320		-		-		-		229,637		229,637
Arena		400,930		-		-		-		-		(400,930)		(400,930)
Total business-type activities		943,613		772,320		-		-		-		(171,293)		(171,293)
Total Primary Government	\$	6,725,422	\$	2,630,847	\$	141,863	\$	251,172		(3,530,247)		(171,293)		(3,701,540)
			Gene	ral Revenues										
				perty taxes						2,417,986		_		2,417,986
				rgovernmental	revenu	e				756,210		_		756,210
				es taxes						780,876		_		780,876
			Inve	estment income						22,505		9,247		31,752
			Bor	nd proceeds						250,665		-		250,665
			Tra	nsfers						(510,774)		510,774		-
			Mis	cellaneous						180,805		-		180,805
				Total genera	ıl reven	ues and transf	ers			3,898,273		520,021		4,418,294
			Chan	ge in Net Asse	ts					368,026		348,728		716,754
			Net A	ssets, Beginni	ng of Y	ear				3,607,468		85,699		3,693,167
			Net A	ssets, End of Y	/ear				\$	3,975,494	\$	434,427	\$	4,409,921

See Notes to Financial Statements

Balance Sheet – Cash Basis Governmental Funds September 30, 2012

		General		Street		Lottery	;	Debt Service	mmunity relopment	Total
Assets Cash Certificates of deposit Due from other funds	\$	203,875	\$	625,677 - -	\$	374,906 1,500,000	\$	792,767 - 65,882	\$ 333,136 - -	2,330,361 1,500,000 65,882
Total assets	\$	203,875	\$	625,677	\$	1,874,906	\$	858,649	\$ 333,136	\$ 3,896,243
Liabilities and Fund Balances										
Liabilities	\$	_	\$	-	\$		\$		\$ -	\$
Fund Balances Restricted for Streets Community development Debt service Unassigned		203,875		625,677 - - -		- 1,874,906 - -		- - 858,649 -	333,136	625,677 2,208,042 858,649 203,875
Total fund balances		203,875		625,677		1,874,906		858,649	 333,136	3,896,243
Total liabilities and fund balances	\$	203,875	\$	625,677	\$	1,874,906	\$	858,649	\$ 333,136	
Amounts reported for governmental activ	ities ii	n the stateme	ent o	f net assets a	are d	ifferent becau	ıse			
Internal service funds are used by man	nagem	ent to charg	e the	costs of cer	rtain	services to in	divi	dual funds		 79,251
Net assets of governmental activities										\$ 3,975,494

Statement of Revenues, Expenditures and Changes in Fund Balances – Cash Basis – Governmental Funds Year Ended September 30, 2012

	General		Street	Lottery		Debt Service	Community Development	Total
Revenues								
Property taxes	\$ 1,773,483	\$	137,041	\$ -	\$	507,462	\$ -	\$ 2,417,986
Intergovernmental	172,108	-	540,269	-	-	43,833	-	756,210
Sales taxes	780,876		-	-		-	-	780,876
Grant income	141,863		227,440	-		-	23,732	393,035
Charges for services	294,435		-	_		_	-	294,435
Keno income	-		-	1,191,952		-	-	1,191,952
Permits and fees	182,140		-	-		-	-	182,140
Investment income	4,225		-	11,882		5,241	1,157	22,505
Miscellaneous	44,674			59,288			76,843	180,805
Total revenues	3,393,804		904,750	1,263,122		556,536	101,732	6,219,944
Expenditures								
Current	1 120 704			06.606				1 22 6 200
General government	1,129,784		-	96,606		-	-	1,226,390
Public safety	1,690,720		-	-		-	-	1,690,720
Public works	750,629		617,852	- 5.000		-	-	617,852
Cultural and recreational	759,638		-	5,000		-	-	764,638
Economic and community developmen			251.004	396,238		-	-	396,238
Capital outlay	31,835		251,894	5,968		-	-	289,697
Debt service						530,000		530,000
Principal Interest and fiscal charges	-		-	-		79,699	-	79,699
Interest and fiscal charges						79,099		79,099
Total expenditures	3,611,977		869,746	503,812		609,699		5,595,234
Excess (Deficiency) of Revenues Over Expenditures	(218,173)		35,004	759,310		(53,163)	101,732	624,710
Other Financing Sources (Uses)								
Operating transfers in (out)	(10,774)		_	(500,000)		_	_	(510,774)
Bond proceeds	(10,774)		250,665	(300,000)		_	_	250,665
-								
Total other financing sources (uses)	(10,774)		250,665	(500,000)		-		(260,109)
Change in Fund Balances	(228,947)		285,669	259,310		(53,163)	101,732	364,601
Fund Balance, Beginning of Year	432,822		340,008	1,615,596		911,812	231,404	3,531,642
Fund Balance, End of Year	\$ 203,875	\$	625,677	\$ 1,874,906	\$	858,649	\$ 333,136	\$ 3,896,243
Amounts reported for governmental activities in	n the statement of	acti	vities are dif	ferent because				
Net change in fund balances - total gov	ernmental funds							\$ 364,601
Change in net assets of internal service	funds							3,425
Changes in net assets of governmental a	activities							\$ 368,026

Balance Sheet Proprietary Funds September 30, 2012

	,	rities	Governmental Activities Internal	
	Sewer Fund	Arena Fund	Total	Service Fund (Cash Basis)
Assets	runu	Fullu	Total	(Casii Basis)
Current Assets				
Cash and cash equivalents	\$ 290,70	05 \$ 17,832	\$ 308,537	\$ 79,251
Restricted cash and cash equivalents	-	3,758,416	3,758,416	=
Accounts receivable, net	107,9	50 -	107,950	-
Prepaid expenses	5:	39 -	539	
Total current assets	399,1	94 3,776,248	4,175,442	79,251
Noncurrent Assets				
Deferred bond issue costs	3,9	20 674,018	677,938	-
Capital assets, net of accumulated depreciation	205,20	03 40,515,847	40,721,050	
Total noncurrent assets	209,12	23 41,189,865	41,398,988	
Total Assets	\$ 608,3	\$ 44,966,113	\$ 45,574,430	\$ 79,251
Liabilities and Net Assets				
Current Liabilities				
Accounts payable	\$ 50,2	\$ 2,987,465	\$ 3,037,746	\$ -
Due to other funds	-	65,882	65,882	-
Accrued compensated absences	3,60	69 4,135	7,804	-
Accrued liabilities	2,2:		146,172	-
Deferred revenue	-	321,681	321,681	-
Current portion of long-term debt	30,0	4,160,000	4,190,000	
Total current liabilities	86,2	7,683,078	7,769,285	
Noncurrent Liabilities				
Accrued compensated absences	11,7		11,774	-
Long-term debt	205,0	00 37,153,944	37,358,944	
Total noncurrent liabilities	216,7	74 37,153,944	37,370,718	
Total liabilities	302,99	81 44,837,022	45,140,003	
Net Assets				
Invested in capital assets, net of related debt	(29,79	97) (12,926)	(42,723)	-
Unrestricted	335,13	33 142,017	477,150	79,251
Total net assets	305,3	36 129,091	434,427	79,251
Total Liabilities and Net Assets	\$ 608,3	\$ 44,966,113	\$ 45,574,430	\$ 79,251

Statement of Revenues, Expenses and Changes in Fund Net Assets – Proprietary Funds Year Ended September 30, 2012

	Business-Type Activities					Governmental Activities Internal		
	Sewer Fund		Arena Fund			Total	Serv	vice Fund sh Basis)
Operating Revenues Charges for services	\$	772,320	\$		\$	772,320	\$	190,000
Employee contributions	Ψ	-	Ψ		Ψ	-	Ψ	609,566
Total operating revenues		772,320				772,320		799,566
Operating Expenses						•00.4•0		
Sewer service		298,428		-		298,428		-
Depreciation and amortization		25,108		-		25,108		-
Repairs and maintenance Administrative		3,478 204,789		400,930		3,478 605,719		- 796,141
Total operating expenses		531,803		400,930		932,733		796,141
Operating Income (Loss)		240,517		(400,930)		(160,413)		3,425
Nonoperating Expenses, Interest Income (Expense)		(10,880)		9,247		(1,633)		-
Transfers from Other Funds				510,774		510,774		
Change in Net Assets		229,637		119,091		348,728		3,425
Net Assets, Beginning of Year		75,699		10,000		85,699		75,826
Net Assets, End of Year	\$	305,336	\$	129,091	\$	434,427	\$	79,251

Statement of Cash Flows Proprietary Funds Year Ended September 30, 2012

		A	ernmental			
		Sewer Fund	Arena Fund	Total	Ser	nternal vice Fund ish Basis)
Cash Flows from Operating Activities					(00	
Receipts from customers and users	\$	742,474	\$ 321,681	\$ 1,064,155	\$	190,000
Employee contributions		-	-	-		609,566
Payments to suppliers		(366,938)	(122,056	(488,994)		(796,141)
Payments to employees		(164,447)	(249,911	(414,358)		-
Net cash provided by (used in) operating activities		211,089	(50,286	160,803		3,425
Cash Flows from Capital and Related Financing Activities						
Proceeds from issuance of bonds		-	28,698,550			-
Principal paid on long-term debt		(25,000)	(3,375,000			-
Cost of debt issuance		-	(504,103			-
Net change in interfund borrowing		-	65,882			-
Capital expenditures Interest and fiscal charges paid		(10,880)	(30,724,471) (30,724,471) (10,880)		-
Transfers from other funds		(10,880)	510,774			-
Net cash used in capital and related				_		
financing activities		(35,880)	(5,328,368	(5,364,248)		-
Cash Flows from Investing Activities						
Interest received		-	9,247	9,247		
Net cash provided by investing activities		-	9,247	9,247		-
Increase (Decrease) in Cash and Cash Equivalents		175,209	(5,369,407	(5,194,198)		3,425
Cash and Cash Equivalents, Beginning of Year		115,496	9,145,655	9,261,151		75,826
Cash and Cash Equivalents, End of Year	\$	290,705	\$ 3,776,248	\$ 4,066,953	\$	79,251
Reconciliation of Net Operating Income (Loss) to Net Cash						
Provided by (Used in) Operating Activities	¢	240.517	\$ (400.930) \$ (160,413)	ď	2 425
Operating income Depreciation and amortization	\$	25,108	\$ (400,930	(160,413) 25,108	\$	3,425
Changes in		23,108	-	23,106		-
Accounts receivable		(29,846)	_	(29,846)		_
Accrued expenses		2,078	14,744	` ' '		-
Accounts payable		(26,768)	14,219			-
Deferred revenue		-	321,681	321,681		-
Net Cash Provided by (Used in) Operating Activities	\$	211,089	\$ (50,286	\$ 160,803	\$	3,425
Noncash Capital and Financing Activities						
Accounts payable incurred for purchase of capital assets	\$	-	\$ 1,261,670	\$ 1,261,670	\$	-

Statement of Net Assets – Cash Basis Fiduciary Funds September 30, 2012

	Civilian Employee Pension Plan	Police Pension Plan	Total Fiduciary Funds
Assets Cash and cash equivalents	\$ 100,820	\$ 88,757	\$ 189,577
Investments	1,793,999	1,102,535	2,896,534
Total assets	1,894,819	1,191,292	3,086,111
Liabilities			
Net Assets			
Restricted for Pension benefits	1,894,819	1,191,292	3,086,111
rension benefits	1,094,019	1,191,292	3,000,111
Total net assets	\$ 1,894,819	\$ 1,191,292	\$ 3,086,111

Statement of Changes in Net Assets – Cash Basis Fiduciary Funds Year Ended September 30, 2012

	Civilian Employee Pension Plan	Police Pension Plan	Total Fiduciary Funds
Additions			
Contributions			
Employer	\$ 58,376	\$ 58,241	\$ 116,617
Employee	58,376	58,241	116,617
Total contributions	116,752	116,482	233,234
Net appreciation in fair value of investments	335,896	146,951	482,847
Total additions	452,648	263,433	716,081
Deductions			
Benefit payments	142,820	17,085	159,905
Total deductions	142,820	17,085	159,905
Net Increase	309,828	246,348	556,176
Net Assets, Beginning of Year	1,584,991	944,944	2,529,935
Net Assets, End of Year	\$ 1,894,819	\$ 1,191,292	\$ 3,086,111

Notes to Financial Statements September 30, 2012

Note 1: Nature of Operations and Summary of Significant Accounting Policies

Nature of Operations and Reporting Entity

The City of Ralston (the City) is located in Douglas County, Nebraska, and was first incorporated in 1912 under the provisions of the constitution and the general statutes of the State of Nebraska. The City operates under a mayor-council form of government and provides a full range of services including public safety, roads, sanitation, culture and recreation, planning, zoning, and general administrative services to its residents.

The accompanying financial statements present the City as the primary government. In determining its financial reporting entity, the City has considered all potential component units for which it is financially accountable, including other organizations which are fiscally dependent on the City, or the significance of their relationship with the City is such that exclusion would be misleading or incomplete. The Governmental Accounting Standards Board (GASB) Statement 14, *The Financial Reporting Entity*, and Statement 39, *Determining Whether Certain Organizations are Component Units* have set forth criteria to be considered in determining financial accountability, which were used in making this evaluation.

On July 31, 2007, the City of Ralston Municipal Facilities Corporation was established for the purpose of acquiring and/or leasing buildings, equipment, and facilities to the City of Ralston. The Municipal Facilities Corporation did not enter into a lease transaction until October 23, 2007. The City has determined the Municipal Facilities Corporation to be a blended component unit. Blended component units, although legally separate entities, are, in substance, part of the government's operations and thus are presented as such.

Measurement Focus, Basis of Accounting and Financial Statement Presentation

In the Statement of Net Assets and Statement of Activities, and the fund financial statements, governmental activities, internal service funds and fiduciary funds are presented using the cash basis of accounting. This basis recognizes assets, net assets/fund equity, revenues and expenditures/expenses when they result from cash transactions. This basis is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

The City's business-type activities, in the Statement of Net Assets, Statement of Activities, and the fund financial statements, are presented using the total economic resources measurement focus and accrual basis of accounting. This basis recognizes revenues when earned, and expenses are recognized when they are incurred. Unbilled service revenues are accrued in the period of consumption.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds and of the government's internal service funds are charges to customers for goods and services. Operating expenses include the cost of sales and service, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Notes to Financial Statements September 30, 2012

Note 1: Nature of Operations and Summary of Significant Accounting Policies - Continued

Measurement Focus, Basis of Accounting and Financial Statement Presentation - Continued

Private-sector standards of accounting and financial reporting issued prior to November 30, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict pronouncements of the Governmental Accounting Standards Board.

Government-Wide and Fund Financial Statements

<u>Government-Wide Financial Statements</u> - The Statement of Net Assets and Statement of Activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

The effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and charges between the business-type functions and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

<u>Fund Financial Statements</u> - Fund Financial Statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts which constitute its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into three major categories; governmental, proprietary and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the City or meets the following criteria:

1. Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and

Notes to Financial Statements September 30, 2012

Note 1: Nature of Operations and Summary of Significant Accounting Policies - Continued

Government-Wide and Fund Financial Statements - Continued

2. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined. The funds of the financial reporting entity are as follows:

Major Governmental Funds

The City reports the following major governmental funds:

- The <u>General Fund</u> finances the day-to-day operation of the basic governmental activities, such as legislative, judicial, administration, parks and recreation, public safety, public works and public library.
- The <u>Lottery Fund</u> accounts for the resources obtained from sponsoring keno operations, the funds from which are used for community betterment.
- The <u>Debt Service Fund</u> accounts for resources obtained and used for the payment of interest and principal on general long-term debt obligations.
- The <u>Street Fund</u> accounts for the resources obtained to fund the maintenance and betterment of highways and streets. The primary source of revenue for the fund is state highway allocations.
- The <u>Community Development Fund</u> accounts for various economic and community development resources including grants and revolving loan programs.

Major Enterprise Funds

The City reports the following major enterprise funds:

- The <u>Sewer Fund</u> accounts for the activities of the City's sewer utility.
- The <u>Arena Fund</u> accounts for the activities of the City's sports and events center.

Other Fund Types

Internal Service Fund - The City's Internal Service Fund accounts for payroll services provided to various other governmental funds on a cost reimbursement basis.

Civilian Employee and Police Pension Plan Funds - The pension plan funds account for the receipt, investment and distribution of retirement contributions made for the benefit of police, fire and general city employees.

Notes to Financial Statements September 30, 2012

Note 1: Nature of Operations and Summary of Significant Accounting Policies - Continued

Budget and Budgetary Accounting

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. The City's department and division heads prepare and submit budget requests for the following fiscal year to the City Treasurer who then reviews the requests with the department heads.
- 2. After this review process has been completed, the City Treasurer presents these budget requests to the Mayor and City Council along with recommendations as to what changes, if any, should be made. These budget requests and recommendations are reviewed by the City Council at meetings open to the public.
- 3. A public hearing on the budget is then conducted at a City Council meeting to obtain comments from citizens.
- 4. Prior to September 20, the City Council legally enacts the ensuing fiscal year's budget through the passage of a resolution adopting the budget.
- 5. Formal budgetary integration is employed as a management control device during the year for all funds.
- 6. The budgets adopted are stated on a cash basis. Budgetary comparisons are presented in the financial statements for all funds which adopt a budget and are on the budgetary basis which is not in accordance with accounting principles generally accepted in the United States of America.

Cash, Cash Equivalents, Investments and Investment Income

The City maintains a cash deposit pool that is available for use by all funds. The pool consists of bank deposits. The equity of proprietary funds in this pool is considered to be cash and cash equivalents for purposes of the statement of cash flows. In addition, cash and deposits are separately held by several of the City's funds.

Statutes authorize the City to invest in collateralized bank certificates of deposit, time deposits, obligations of the United States Government and selected Federal Agency securities. Certificates of deposit are carried at amortized cost, and all other investments are carried at fair value. Pension trust fund investments are reported at fair value. Fair value is determined using quoted market prices.

Investment income is assigned to the funds with which the related investment asset is associated, except for investments related to bond issues which are legally required to be assigned to the Debt Service Fund.

Notes to Financial Statements September 30, 2012

Note 1: Nature of Operations and Summary of Significant Accounting Policies - Continued

Property Taxes

The following is a summary of the tax payment dates for the City's property tax levies:

- 1. Real estate tax levies for all political subdivisions in Douglas County are certified by the County Board on or before October 15 of each year. The first and second halves of the taxes become delinquent on the following April 1, and August 1, respectively.
- 2. Personal property taxes are due November 1 of each year and may be paid in two equal installments. The first and second halves of the taxes become delinquent on December 1, and July 1, respectively.
- 3. Motor vehicle taxes are due when an application is made for registration of a motor vehicle.

Keno Revenue

Keno revenue is recorded by the City in the period in which it is received. Commissions paid to the Keno operator are netted against gross revenue.

Capital Assets - Sewer and Arena Funds

Capital assets of the sewer fund consist solely of machinery and equipment, while capital assets of the arena fund consist solely of construction in progress. Capital assets are defined by the government as assets with an initial, individual cost of more than \$1,000 and an estimated useful life in excess of one year. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Machinery and equipment is being depreciated using the straight-line method over 5 to 25 years. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalization value of the assets constructed.

Deferred Bond Issue Costs

Deferred financing costs represent costs incurred in connection with the issuance of long-term debt. Such costs are being amortized over the term of the respective debt using the straight-line method.

Risk Management

The City is exposed to various risks of loss from torts; theft of, damage to, and destruction of assets; business interruption; errors and omissions; employee injuries and illnesses; natural disasters; and employee health, dental, and accident benefits. Commercial insurance coverage is purchased for claims arising from such matters. Settled claims have not exceeded this commercial coverage in any of the three preceding years.

Notes to Financial Statements September 30, 2012

Note 1: Nature of Operations and Summary of Significant Accounting Policies - Continued

Compensated Absences

All vacation and sick leave is accrued when incurred in the Sewer and Arena Funds. In the governmental funds, compensated absences are recorded when paid.

Fund Balance - Governmental Funds

The fund balances for the City's governmental funds are displayed in five components:

Nonspendable – Nonspendable fund balances are not in a spendable form or are required to be maintained intact.

Restricted – Restricted fund balances may be spent only for the specific purposes stipulated by external resource providers, constitutionally or through enabling legislation. Restrictions may be changed or lifted only with the consent of resource providers.

Committed – Committed fund balances may be used only for the specific purposes determined by formal action (ordinance or resolution) of the City Council. Commitments may be changed or lifted only by issuance of a resolution or ordinance by the City Council.

Assigned – Assigned fund balances are intended to be used by the City for specific purposes as determined by management. In governmental funds other than the general fund, assigned fund balance represents the amount that is not restricted or committed. This indicates that resources in other governmental funds are, at a minimum, intended to be used for the purpose of that fund.

Unassigned – Unassigned fund balance is the residual classification for the general fund and includes all amounts not contained in the other classifications.

Fund balances are classified as restricted, committed, assigned or unassigned. When expenditures are incurred that use funds from more than one classification, the city will generally determine the order which the funds are used on a case-by-case basis, taking into account any application requirements of grant agreements, contracts, business circumstances, or other constraints. If no other constraints exist, the order of spending of resources will be restricted, committed, assigned and, lastly, unassigned.

Notes to Financial Statements September 30, 2012

Note 1: Nature of Operations and Summary of Significant Accounting Policies - Continued

Net assets are displayed in three components:

<u>Invested in capital assets</u>, net of related debt - Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets.

<u>Restricted net assets</u> - Consists of net assets with constraints placed on the use either by external groups such as creditors, grantors, contributors, or laws and regulations or other governments; or by law through constitutional provisions or enabling legislation.

<u>Unrestricted net assets</u> - All other net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt."

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted first, then unrestricted resources as they are needed.

Use of Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Note 2: Deposits and Investments

Deposits

Custodial credit risk is the risk that in the event of a bank failure, a government's deposits may not be returned to it. The City's deposit policy for custodial credit risk requires compliance with the provisions of the state law.

State law requires collateralization of all deposits with federal depository insurance; bonds and other obligations of the U.S. Treasury, U.S. agencies or instrumentalities of the state of Nebraska; bonds of any city, county, school district or special road district of the state of Nebraska; bonds of any state; or a surety bond having an aggregate value at least equal to the amount of the deposits. The Statutes allow pledged securities to be reduced by the amount of the deposit insured by the Federal Deposit Insurance Corporation (FDIC).

At September 30, 2012, the City's deposits in excess of FDIC limits are covered by collateral held in a Federal Reserve pledge account or by an agent for the City.

Notes to Financial Statements September 30, 2012

Note 2: Deposits and Investments - Continued

Pension Trust Fund Investments

The City's civilian and police pension trusts are allowed to invest in domestic and international equity funds, domestic and foreign bonds and other alternative investments.

At September 30, 2012, the City's pension trust funds had the following investments:

Туре	Carrying Value
Money market mutual funds	\$ 189,577
Mutual funds - fixed income	545,590
Mutual funds - equities	2,350,944
	\$ 3,086,111

<u>Custodial Credit Risk</u> - For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investment securities that are in the possession of an outside party.

<u>Interest Rate Risk</u> - As a means of limiting its exposure to fair value losses arising from rising interest rates, the City uses its pension investment advisor to monitor market conditions and investment securities to determine the maximum yield that can be obtained while minimizing the impact of rising interest rates. The money market and mutual funds are considered investments with a maturity of less than 1 year because they are redeemable in full immediately.

<u>Credit Risk</u> - Credit risk is the risk that the issuer or other counterparty to an investment will not fulfill its obligations. The City uses its pension investment advisor to monitor investments and minimize the impact of credit risk.

<u>Concentration of Credit Risk</u> - The pension advisory committee does not have any specific limitation on investments with a single issuer or mutual fund. The pension trust funds utilize various mutual fund groups to diversify investments.

Notes to Financial Statements September 30, 2012

Note 2: Deposits and Investments - Continued

Summary of Carrying Values

The carrying values of deposits and investments shown above are included in the statements of net assets as follows:

Government-wide statement of net assets	
Cash	\$ 2,718,149
Restricted cash	3,758,416
Certificates of deposit	1,500,000
Fiduciary funds statement of net assets	
Cash and cash equivalents	\$ 189,577
Investments	2,896,534

Note 3: Capital Assets - Sewer and Arena Funds

Capital assets activity for the year ended September 30, 2012, was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
Business-Type Activities				
Capital assets, not being depreciated				
Construction in progress	\$ 8,439,596	\$ 32,076,251	\$ -	\$ 40,515,847
Total capital assets, not being depreciated	8,439,596	32,076,251		40,515,847
Capital assets, being depreciated				
Machinery and equipment	619,704			619,704
Total capital assets, being depreciated	619,704			619,704
Less accumulated depreciation for Machinery and equipment	389,953	24,548		414,501
Total accumulated depreciation	389,953	24,548		414,501
Total capital assets, being depreciated, net	229,751	(24,548)	_	205,203
Business-type activities capital assets, net	\$ 8,669,347	\$ 32,051,703	\$ -	\$ 40,721,050

During 2012, the Arena Fund incurred \$875,931 of interest cost, which was capitalized into construction in progress.

Notes to Financial Statements September 30, 2012

Note 4: Long-term Liabilities

The following is a summary of long-term liabilities activity of the City for the year ended September 30, 2012:

	seginning Balances	A	dditions	Red	ductions		Ending alances	Due Within ne Year
Governmental Activities General obligation bonds payable	\$ 2,815,000	\$	255,000	\$	530,000	\$	2,540,000	\$ 450,000
Business-Type Activities Bonds and Notes								
Sewer revenue bond	\$ 260,000	\$	-	\$	25,000	\$	235,000	\$ 30,000
General obligation bonds								
payable	13,395,000	2	8,760,000		675,000	4	11,480,000	4,160,000
Notes payable	2,700,000		-	2	2,700,000		-	-
Deferred issuance discounts	(111,505)		(61,450)		(6,899)		(166,056)	-
Net bonds and notes	16,243,495	2	8,698,550	3	3,393,101		11,548,944	4,190,000
Other liabilities - compensated								
absences	13,365		18,751		12,538		19,578	7,804
Business-type activities								
long-term liabilities	\$ 16,256,860	\$ 2	8,717,301	\$ 3	3,405,639	\$ 4	11,568,522	\$ 4,197,804

Notes to Financial Statements September 30, 2012

Note 4: Long-term Liabilities - Continued

Long-term debt of the City is comprised of the following individual issues:

	riginal mount	Issued	Issue	Interest Rate	Dates Due	Date Callable	Interest Date	Outstanding
		I Activities gation Bond						
\$	710,000	5/10/2005	Refunding Bonds	2.40 - 4.15	Ser. '05 to '14	2010	Semiannually	\$ 240,000
	295,000	7/24/2007	Highway Allocation Fund Pledge	4.10 - 4.40	Ser. '07 to '17	2012	Semiannually	220,000
	535,000	3/13/2008	General Obligation Refunding Bonds	2.20 - 2.85	Ser. '08 to '12	2012	Semiannually	115,000
	640,000	3/5/2009	Refunding Bonds	1.25 - 3.55	Ser. '09 to '18	2014	Semiannually	405,000
	150,000	7/20/2010	Highway Allocation Fund Pledge	0.80 - 2.65	Ser. '11 to '16	2015	Semiannually	100,000
	760,000	8/10/2010	Vehicle Off-Street Parking Bonds	0.75 - 4.10	Ser. '11 to '26	2015	Semiannually	700,000
	310,000	9/8/2010	Public Safety Bonds	0.90 - 2.75	Ser. '12 to '18	2015	Semiannually	270,000
	235,000	8/23/2011	Highway Allocation Fund Pledge	0.65 - 2.80	Ser. '13 to '19	2016	Semiannually	235,000
	255,000	8/7/2012	Highway Allocation Fund Pledge	0.45 - 1.60	Ser. '13 to '19	2017	Semiannually	255,000
Re	evenue Bo							\$ 2,540,000
\$	420,000	9/22/2004	Sewer Revenue Bonds Total Revenue Bonds	1.65 - 4.45	Ser. '05 to '19	2009	Semiannually	\$ 235,000 \$ 235,000
Ge	eneral Obli	gation Bond	ds					
\$ 4	1,160,000	4/21/2011	Vehicle Off-Street Parking Bonds	3.00	2013	2011	Semiannually	\$ 4,160,000
7	7,930,000	8/30/2011	General Obligation Arena Bonds	1.15 - 4.50	Ser. '15 to '31	2016	Semiannually	7,930,000
	630,000	8/30/2011	General Obligation Arena Bonds	2.10 - 4.85	Ser. '15 to '31	2016	Semiannually	630,000
10	0,000,000	2/1/2012	General Obligation Arena Bonds Series A	2.00 - 5.00	Ser. '15 to '31	2017	Semiannually	10,000,000
10	0,440,000	5/22/2012	General Obligation Arena Bonds Series B	1.40 - 5.00	Ser. '14 to '31	2017	Semiannually	10,440,000
۷	1,245,000	9/25/2012	Lease Purchase Bonds	1.65 - 5.10	Ser. '13 to '27	2017	Semiannually	4,245,000
۷	1,075,000	6/1/2012	Vehicle Off Street Parking Bonds	0.55 - 3.70	Ser. '14 to '32	2017	Semiannually	4,075,000
			Total General Obligation Bonds					\$41,480,000

Notes to Financial Statements September 30, 2012

Note 4: Long-term Liabilities - Continued

Annual requirements to pay principal and interest to maturity on outstanding debt follow:

Year Ending September 30	Principal	Interest		
Sovernmental Activities General Obligation Bonds				
2013	\$ 450,000	\$ 69,855		
2014	365,000	60,246		
2015	385,000	50,975		
2016	305,000	40,506		
2017	280,000	32,668		
2018-2022	520,000	82,266		
2023-2027	235,000	24,240		
	\$ 2,540,000	\$ 360,756		
susiness-Type Activities Revenue Bonds				
2013	\$ 30,000	\$ 9,943		
2014	30,000	8,773		
2015	30,000	7,558		
2016	35,000	6,313		
2017	35,000	4,825		
2018-2022	75,000	5,100		
	\$ 235,000	\$ 42,512		
usiness-Type Activities General Obligation Bonds				
2013	\$ 4,160,000	\$ 1,461,276		
2014	525,000	1,376,803		
2015	1,575,000	1,370,003		
2016	1,655,000	1,345,553		
2017	1,740,000	1,314,781		
2018-2022	9,685,000	5,880,301		
2023-2027	11,120,000	4,091,298		
2028-2032	11,020,000	1,292,135		
	\$ 41,480,000	\$ 18,132,150		

Notes to Financial Statements September 30, 2012

Note 5: Retirement Plans

Civilian Employee Pension Plan

Plan Description

The civilian employee pension plan is a single-employer defined benefit pension plan administered by the City. All full-time City employees that have reached the age of 21 are eligible to participate in the plan. Benefits vest over ten years of service. City employees who retire at or after age 65 with 15 years of credited service are entitled to an annual retirement benefit, payable monthly for life in an amount equal to 50% of his or her average compensation, multiplied by an accrued benefit adjustment.

The Plan also provides death and disability benefits. These benefit provisions and all other requirements are established by State statutes and City ordinance.

Funding Policy

City employees fully participating in the plan are required to contribute 6% of their annual salary to the plan. The City is required to contribute the remaining amounts necessary to fund the plan, including plan expenses, using a consistent actuarial method.

Annual Pension Cost and Net Pension Obligation

The City's annual pension cost and net pension obligation for the year ended July 31, 2012, the date of the latest actuarial valuation, are:

Annual required contribution Interest on net pension obligation Adjustment to annual required contribution	\$ 102,397 3,481 (4,553)
Annual pension cost Contributions made	 101,325 49,813
Increase in pension obligation Net pension obligation, beginning	 (51,512) (46,412)
Net pension obligation, ending	\$ (97,924)

Notes to Financial Statements September 30, 2012

Note 5: Retirement Plans - Continued

Three Year Trend Information

Year Ended July 31,	Annual Pension Cost (APC)		Annual Pension ontribution	Percentage of APC Contributed	et Pension Asset bligation)
2012	\$ 101,325	\$	49,813	49%	\$ (97,924)
2011 2010	110,961 104,048		45,549 44,506	41% 43%	(46,412) 19,000

Actuarial Methods and Assumptions

The annual required contribution for the current year was calculated using the entry age normal cost method. The actuarial assumptions included (a) 7.5% investment rate of return, (b) projected salary increases of 5% annually, and (c) the assumption that benefits will not increase after retirement. The actuarial value of assets is based solely on market value on an annual basis. The unfunded actuarial liability is being amortized as a level percentage of payroll on an open basis over a period of 20 years.

Required Schedule of Funding Progress

The schedule of funding progress presented as required supplementary information immediately following the notes to the financial statements presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing relative to the actuarial accrued liability for benefits.

Police Pension Plan

The City's single employer police pension plan covers all uniformed employees of the Ralston Police Department. The plan was converted effective January 1, 1984, from a defined benefit plan to a defined contribution plan. The plan requires that both the employee and the City contribute an amount equal to 6% of the employee's base salary per pay period. Additional contributions may be made by the City as required to fund the benefits payable under the plan. However, the benefit for participants employed prior to January 1, 1984 and any uniformed officer disabled or killed in the line of duty shall not be less than 50% of the participant's regular pay, as defined. Contributions to the police retirement plan by the City were \$58,241 and plan members contributed \$58,241 for 2012. The plan assets are held by a leading Nebraska financial institution, with administration services provided by an actuarial firm.

Notes to Financial Statements September 30, 2012

Note 6: Interfund Balances and Activity

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Balances due to/from other funds at September 30, 2012 consist of \$65,882 due to the Debt Service fund from the Arena fund for interest payments made by the Debt Service fund on behalf of the Arena fund.

Transfers to/from funds during the year ended September 30, 2012 consisted of a \$500,000 transfer from the Lottery fund to the Arena fund and a \$10,774 transfer from the General fund to the Arena fund. Net keno proceeds from the Lottery fund are utilized to support a variety of community development projects, which are expended in the General and Street funds.

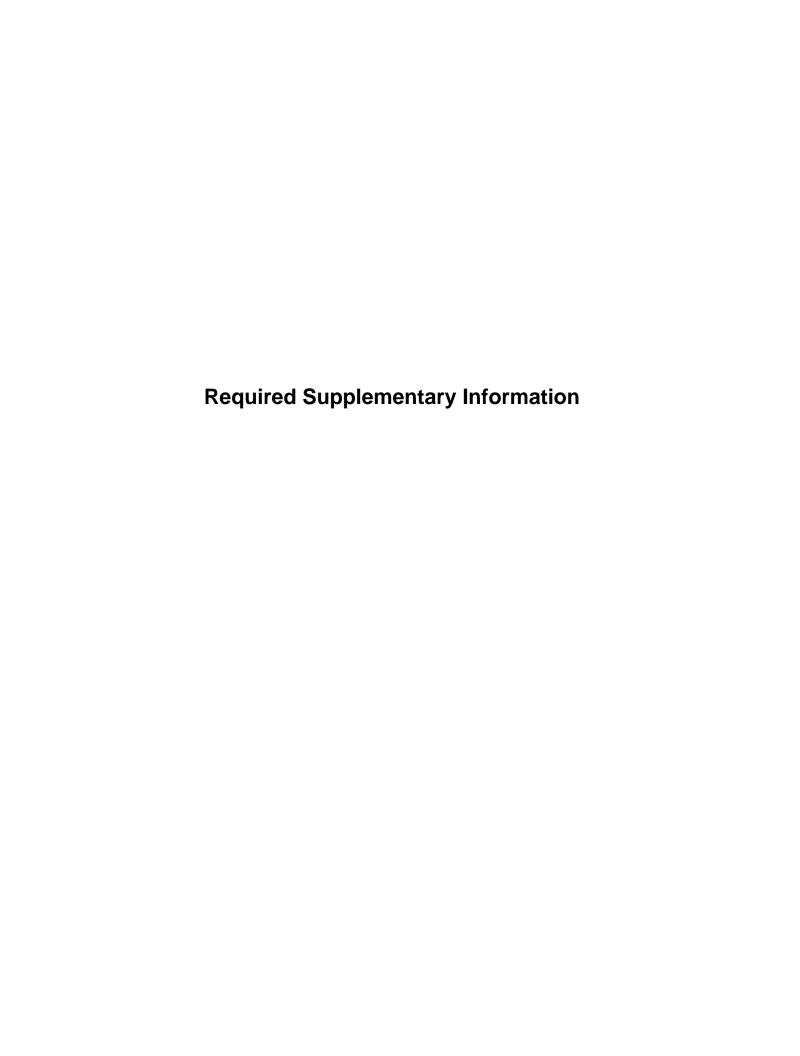
Note 7: Contingencies

Federal and State Programs

The City participates in a number of federal and state assistance programs. The programs are subject to financial and compliance audits or reviews. The amounts of expenditures, if any, which may be disallowed by the granting agencies, is not determinable; however, City officials do not believe such amounts would be significant.

Claims and Litigation

The City is involved in various litigation matters arising from the normal course of business. The outcome of such litigation is not expected to have a material effect on the City's financial position or results of operations.



Budgetary Comparison Schedule – Cash Basis General Fund Year Ended September 30, 2012

				Variance with Final Budget
		l Amounts	Actual	Positive
	Original	Final	Amounts	(Negative)
Revenues				
Property taxes	\$ 1,382,253	\$ 1,382,253	\$ 1,773,483	\$ 391,230
Intergovernmental	6,300	6,300	172,108	165,808
Sales taxes	710,000	710,000	780,876	70,876
Grant income	3,000	3,000	141,863	138,863
Charges for services	290,000	290,000	294,435	4,435
Permits and fees	93,000	93,000	182,140	89,140
Investment income	3,000	3,000	4,225	1,225
Miscellaneous	607,500	607,500	44,674	(562,826)
Total revenues	3,095,053	3,095,053	3,393,804	298,751
Expenditures				
General government	1,096,800	1,096,800	1,129,784	(32,984)
Public safety	1,773,575	1,773,575	1,690,720	82,855
Cultural and recreational	790,600	790,600	759,638	30,962
Capital outlay	250,000	250,000	31,835	218,165
Miscellaneous	32,000	32,000		32,000
Total expenditures	3,942,975	3,942,975	3,611,977	330,998
Deficiency of Revenues Over Expenditures	(847,922)	(847,922)	(218,173)	629,749
Transfers Out			(10,774)	(10,774)
Change in Fund Balances	\$ (847,922)	\$ (847,922)	\$ (228,947)	\$ 618,975

Budgetary Comparison Schedule – Cash Basis Street Fund Year Ended September 30, 2012

		Budgeted	l Amo	ounts	ı	Actual	Fina	ance with al Budget ositive
	С	riginal	Final		Α	mounts	(Negative)	
Revenues								
Property taxes	\$	104,041	\$	104,041	\$	137,041	\$	33,000
Intergovernmental		553,568		553,568		540,269		(13,299)
Grant income						227,440		227,440
Total revenues		657,609		657,609		904,750		247,141
Expenditures								
Public works		678,700		678,700		617,852		60,848
Capital outlay		250,000		250,000		251,894		(1,894)
Total expenditures		928,700		928,700		869,746		58,954
Excess (Deficiency) of Revenues Over Expenditures		(271,091)		(271,091)		35,004		306,095
Bond Proceeds		250,000		250,000		250,665		665
Change in Fund Balances	\$	(21,091)	\$	(21,091)	\$	285,669	\$	306,760

Budgetary Comparison Schedule – Cash Basis Lottery Fund Year Ended September 30, 2012

	Budgeted	I Amounts	Actual	Variance with Final Budget Positive
	Original	Final	Amounts	(Negative)
Revenues				
Keno income	\$ 970,000	\$ 970,000	\$ 1,191,952	\$ 221,952
Investment income	20,000	20,000	11,882	(8,118)
Miscellaneous	500	500	59,288	58,788
Total revenues	990,500	990,500	1,263,122	272,622
Expenditures				
General government	20,000	20,000	96,606	(76,606)
Cultural and recreational	-	-	5,000	(5,000)
Economic and community development	340,000	340,000	396,238	(56,238)
Capital outlay	67,000	67,000	5,968	61,032
Total expenditures	427,000	427,000	503,812	(76,812)
Excess of Revenues Over Expenditures	563,500	563,500	759,310	195,810
Transfers Out			(500,000)	(500,000)
Change in Fund Balances	\$ 563,500	\$ 563,500	\$ 259,310	\$ (304,190)

Schedule of Funding Progress September 30, 2012

Schedule of Funding Progress For the Civilian Employee Pension Plan

Actuarial Valuation Date	Actuarial Value of Assets (a)	Lia	Actuarial Accrued Ibility (AAL) Entry Age (b)	nfunded AAL (UAAL) (b - a)	R	ınded Ratio a / b)	Covered Payroll (c)	UAAL as of Percentage of Covered Payroll ((b - a) / c)
August 1, 2012	\$ 1,753,221	\$	2,307,676	\$ 554,455	,	76%	\$ 1,089,042	51%
August 1, 2011	1,755,419		2,223,874	468,455	,	79%	724,143	65%
August 1, 2010	1,563,647		2,189,525	625,878	•	71%	757,773	83%
August 1, 2009	1,425,976		2,061,961	635,985	(59%	776,101	82%
August 1, 2008	1,627,016		1,914,595	287,579	;	85%	729,827	39%
August 1, 2007	1,758,783		1,723,823	(34,960)	1	02%	626,303	-6%

Schedule of Employer Contributions For the Civilian Employee Pension Plan

Fiscal Year	Annual Required Contribution		Actual Pension Contribution		Percentage Contributed	
2012	\$	102,397	\$	49,813	49%	
2011		110,522		45,549	41%	
2010		102,235		44,506	44%	
2009		74,475		43,613	59%	
2008		35,717		41,915	117%	
2007		31,802		37,634	118%	