ZONING 201

Special Purpose Districts and Overlay Districts



Tuesday September 17, 2019

Overview

- Brief Zoning Basics
- Overlay Districts
- Special Purpose Districts

What is zoning?

According to the City of Dallas website:

"Zoning and its regulations help ensure a city will grow and change in a managed, predictable way to help safeguard the health, safety and welfare of the general public. Zoning is the division of land into districts. These districts have uniform zoning regulations including those on land use, height, setbacks, lot size, density, coverage, and floor area ratio (FAR)."

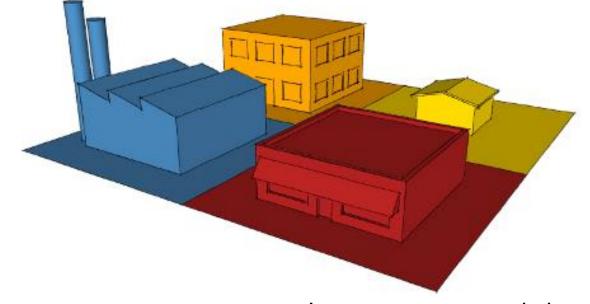


Image source: recode.la

What can zoning regulate?

Chapter 211 Local Government Code Sec. 211.003:



"The height, number of stories, and size of buildings and other structures.



The percentage of a lot that may be occupied.



The size of yards, courts, and other open spaces;



Population density; [example: dwelling units]



The location and use of buildings, other structures, and land for business, industrial, residential, or other purposes;



The pumping, extraction, and use of groundwater by persons other than retail public utilities as defined by Section 13.002, Water Code, for the purpose of preventing the use or contact with groundwater that presents an actual or potential threat to human health."

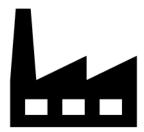
SEC. 51A-4.101. Zoning Districts in Dallas

- 1. Residential Districts
- 2. Office Districts
- 3. Retail Districts
- 4. Commercial Service & Industrial Districts
- 5. Central Area Districts
- 6. Mixed Use Districts
- 7. Multiple Commercial Districts
- 8. Overlay Districts
- 9. Special Purpose Districts
- 10. Urban Corridor Districts
- 11. Form Districts









Zoning Districts Overview:

https://dallascityhall.com/departme nts/sustainabledevelopment/planni ng/Pages/zoning-districts.aspx Dallas City Code:

https://dallascityhall.com/government/Pages/city-codes.aspx

Overlay Districts

- Historic Overlay District
- Neighborhood Stabilization Overlay

Historic District Landmark Designation

Historic Overlay

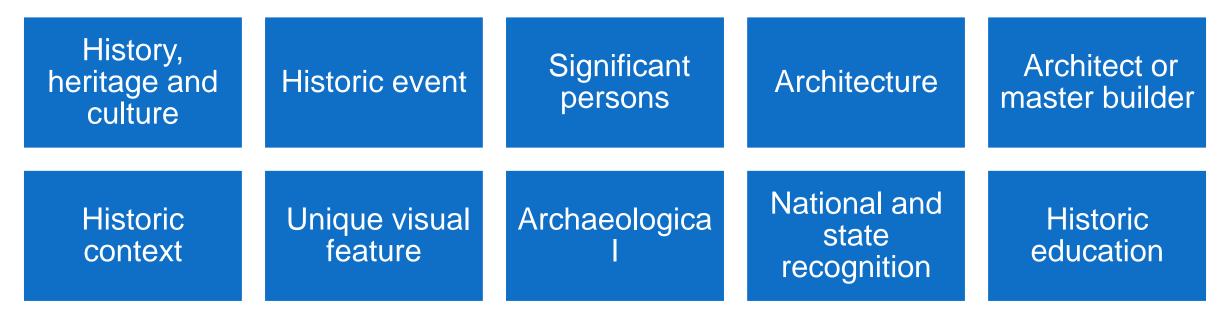
SEC. 51A-4.501.

Purpose:

"To protect, enhance and perpetuate places and areas which represent distinctive and important elements of the city's historical, cultural, social, economic, archeological, paleontological, ethnic, political and architectural history..."

Establishment of historic overlay districts:

"Preserve places and areas of historical, cultural, or architectural importance and significance if the place or area has three or more of the following characteristics..."



Historic Overlay District - Proces

Step 1: Research

Zoning Change Application

Step 2: Application

https://dallascityhall.com/departments/sustainabledevelopment/planning/Pages/zoning.aspx

 Completed petition, copy of deeds, tax certificates, no unpaid liens, zoning change application.

Step 3: Initiation

Submit application & fee

Step 4: Drafts

Nomination forms & preservation criteria

Process

Step 5: Designation Committee Meeting

Designation eligibility

Step 6: Landmark Commission Hearing

Vote

Step 7: City Plan Commission Hearing

Vote

Step 8: City Council Hearing

 Vote 10

Certificate of Appropriateness (CA):

A requirement for before exterior work can be performed.



Landmark Commission Full Review

For more Information

https://dallascityhall.com/departments/sustainabledevelopment/historicpreservation/Pages/Applications.aspx

10 Tips for Navigating the Certificate of Appropriateness Process in City of Dallas Landmark Districts Click here for the article

Today: Historic Districts

- 1. Bishop Court (H/59)
- 2. Continental Gin (H/30)
- 3. <u>Eastside Warehouse District</u> (H/92)
- 4. Edison / La Vista Court (H/47)
- 5. <u>Fair Park</u> (H/33)
- 6. Harwood Street (H/48)
- 7. Junius Heights (H/128)
- 8. <u>Lake Cliff</u> (H/84)
- 9. Magnolia Station (H/64)
- 10. Munger Place (H/11)
- 11. Peak's Suburban Addition (H/72)

- 12. Sears Complex (H/86)
- 13. South Boulevard / Park Row (H/4)
- 14. State Thomas (H/25)
- 15. <u>Stone Street</u> (H/113)
- 16. Swiss Avenue (H/1)
- 17. Tenth Street (H/60)
- 18. West End (H/2)
- 19. Wheatley Place (H/100)
- 20. Wilson Block (H/13)
- 21. Winnetka Heights (H/15)

Neighborhood Stabilization Overlay (NSO)

SEC. 51A-4.507.

Purpose:

"Intended to preserve single family neighborhoods by imposing neighborhood-specific yard, lot, and space regulations that reflect the existing character of the neighborhood."

Neighborhood Stabilization Overlay



What it **can** do:

- Base zoning stays
- "Ensures...new single family structures are compatible with existing single family structures."
- Restrictive regulations may include:
 - Front yard setbacks
 - Corner side yard setbacks
 - Interior side yard setback
 - *Height
 - Garage access, connection, location



What it does **not** do:

- "Does not prevent construction of new single family structures or the renovation, remodeling, repair or expansion of existing single family structures."
- Materials or architectural style

Neighborhood Stabilization Overlay

Where can it exist?



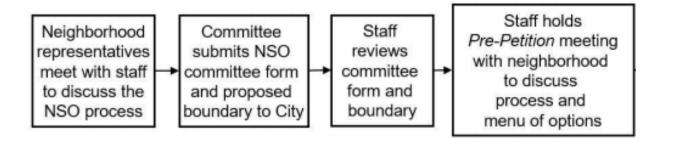
- Area with a single family residential district (R)
- Established neighborhood even though it contains vacant lots
- "A district must contain at least 50 single family structures in a compact, contiguous area, or be an original subdivision if the subdivision contains fewer than 50 single family structures."

Where can it **not** exist?



- Conservation district or a neighborhood with a historic overlay
- A new subdivision being developed on a tract of land

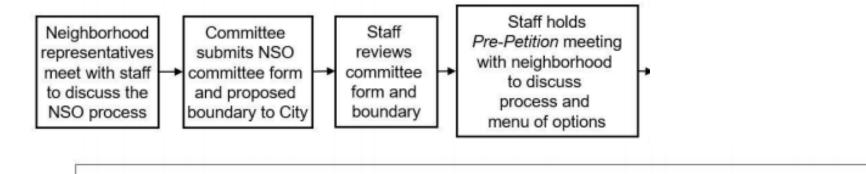
City of Dallas Neighborhood Stabilization (NSO) Overlay Request Process



Overlay Process Checklist:

https://dallascityha Il.com/department s/sustainabledevel opment/DCH%20 documents/pdf/NS O_Checklist.pdf

City of Dallas Neighborhood Stabilization (NSO) Overlay Request Process



Overlay Process Checklist:

https://dallascityha II.com/department s/sustainabledevel opment/DCH%20 documents/pdf/NS O_Checklist.pdf

NSO in Process:

https://dallascityhall. com/departments/su stainabledevelopme nt/planning/Pages/lo vefieldwest.aspx

Neighborhood Stabilization Overlay

Petition Includes:

Dated signatures

Single Family Structures	Signatures must be dated within _?_ months of the neighborhood meeting
50 or less	3 months
50+	6 months

Application fee, if applicable

Application Fee	Application Fee Waived	
Signed with more than 50% but less than 75% of the lots	Signed by 75% of the lots or more	
Map showing the boundaries	Authorized pursuant to Section 51A-4.701(a)(1)	

- List of neighborhood associations
- List of names and addresses of the neighborhood committee members
- Any other information deemed necessary

Neighborhood Stabilization Overlay

Today:

•	No. 1 – Northaven Estates	No. 7 - Woodland Expansion
		· · · · · · · · · · · · · · · · · · ·

No. 3 – Lakewood North Ridge Estates No. 9 - Dalewood-Westbroom

No. 4 – Vanderbilt Marquita	No. 10 - Prestonshire Additio
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Special Purpose Districts

- Conservation district (C)
- Planned development district (PD)

Conservation District

SEC. SEC. 51A-4.505.

Definition:

"Intended to provide a means of conserving an area's distinctive character by protecting or enhancing its physical attribute."



What it **can** do:

- "Protect physical attributes of an area or neighborhood
- Promote development or redevelopment that is compatible with an existing area or neighborhood
- Promote economic revitalization
- Enhance the livability of the city and
- Ensure harmonious, orderly, and efficient growth."

Development standards.

- (aa) accessory structures.
- (bb) building and structure height;
- (cc) density;
- (dd) fences and walls;
- (ee) floor area ratio;
- (ff) lot coverage;
- (gg) lot size;
- (hh) off-street parking and loading requirements;
- (ii) permitted uses;
- (jj) setbacks; and
- (kk) stories.

Conservation District (CD)

- (ii) Architectural standards.
 - (aa) architectural styles;
 - (bb) building elevations;
 - (cc) building materials;
 - (dd) chimneys;
 - (ee) porch styles;
 - (ff) roof form or pitch;
 - (gg) roofing materials; and
 - (hh) windows.

Conservation District (CD) - from the Dallas City Code

(xiii) window and dormer size and location.

The CD ordinance may also include, but is not limited to, the following development and architectural standards: building relocation; building width; (iii) demolition; (iv) driveways, curbs, and sidewalks; (v) foundations; (vi) garage location and entrance; (vii) impervious surfaces; (viii) landscaping or other natural features; (ix) massing; (x) paint colors; (xi) solar energy systems and the components; (xii) steps; or

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Determination of eligibility (form):

- Prior to requesting pre-application meetings or applying for a CD, the neighborhood committee must request a determination of eligibility via a form available by the department that includes:
 - Names/Addresses of neighborhood committee members
 - A committee member designated to receive information from department
 - Map of the area
 - Written statement explaining how the request area was selected
 - List of architectural styles of main buildings and year of construction
 - Written statement describing physical attributes such as: architectural styles, period of significance, and method of construction.
 - Written statement describing how area of request meets Section 51A-4.505(d)(1)(C) – 1 blockface, stable/stabilizing, boundary lines
 - Any other information deemed necessary

What determines your eligibility?

- "Within 65 days after a complete request for determination of eligibility is submitted, the director shall make a determination of eligibility. An area is not eligible for a CD unless it satisfies all of the following criteria:
 - The area contains at least one blockface.
 - The area must be either "stable" or "stabilizing" as defined in this section.
 - The area is compact and contiguous with boundary lines drawn to the logical edges of the area or subdivision, as indicated by a creek, street, subdivision line, utility easement, zoning boundary line, or other boundary.
 - At least 75 percent of the lots are developed with main buildings that are at least 25 years old.
 - The area has physical attributes that include recognizable architectural style(s)."



Request Pre-application meetings:

- Submit a request, using a form from the department, within 65 days after area determined eligible
 - Not a CD application
- Within 60 days after a request is submitted, the first of at least two preapplication meetings shall be scheduled
 - Notice sent out 10 days before meeting

About the meetings:

- Inform determination of eligibility, purpose of a CD, and CD ordinance process
- Discuss/establish list of development/architectural standards the neighborhood is interested in regulating
- The department, within 14 days after last pre-application meeting, will 27 provide the designated committee member the original petition forms.

CD Application:

- Original Petition Forms, 58% of land or lots
 - Timeline varies depending on number of lots
- Application fee, if applicable:

Application Fee Waived

Signed by 75% of the lots or more

Authorized pursuant to Section 51A-4.701(a)(1)

Any other information deemed necessary

Original Petition Forms:

- Map of boundaries
- "List of the development and architectural standards a CD may regulate"
- "Development and architectural standards established at the preapplication meetings that neighborhood is interested in regulating"
- Name and address of all property owners
- Deadline for the required signatures
- "Statement that by signing the petition, the property owner is indicating support for initiating a process that may result in a change of zoning"

"Additions to the development and architectural standards established by the neighborhood and listed on the original petition forms may only be recommended by city plan commission and approved by the city council."

CD ordinance:

- Neighborhood Meetings within 30 days after an application is complete
- City prepares a CD ordinance
 - Map boundaries, description of physical attributes of CD, "regulations for development and architectural standards."
- Neighborhood meeting to review proposed CD ordinance at least 30 days prior City Plan Commission Hearing

Work Review Form Application:

Access the application:

https://dallascityhall.com/departments/s ustainabledevelopment/planning/DCH% 20Documents/CDWR_application_12_1 2_2013.pdf

From the website below:

https://dallascityhall.com/departments/s ustainabledevelopment/planning/Pages/ Conservation-Districts.aspx

DEPARTMENT OF SUSTAINABLE DEVELOPMENT & CONSTRUCTION CONSERVATION DISTRICT WORK REVIEW FORM

Please provide the following information. If you have any questions or need additional information, please contact City of Dallas Building Inspection at 214-948-4480.

Submit this form and two copies of each applicable site plan, elevations, and specification sheets to the Permit Center, Room 186, 320 E. Jefferson, Dallas TX 75203. Please print.

*105	
Date: Conse	ervation District:
Property Address:	
Applicant Name:	Phone #:
	Fax#:
e-mail:	
Architecture Style (if applicable):	
this Con	ance with the development standards and design requirements for nservation District Ordinance.
The proposed work is:	
Approved as submitted – me	eets development and design standards.
Approved with the following	conditions / comments:
☐ Denied. Application does not	meet the following requirements:
REVIEWED BY:	
DATE RECEIVED:	DATE REVIEWED:
HITI DING DEDMIT DECUIPED. V-	ne / No
BUILDING PERMIT REQUIRED: YE	25 / NO

Conservation Districts

Today:

View the complete list:

https://dallascityhall.com/departments/sustainabledevelopment/planning/Pages/Con-Ordinances.aspx

There are 20 Conservation Districts:

Number Ordinance		Conservation District
19910 27560 27945	Мар	C.D. #1 - King's Highway (Amendment to C.D. #1 creating Subarea 6 06/10/2009) (Amendment to C.D. #1 - 08/11/2010)
20009	Мар	C.D. #2 - Lakewood
20366	Мар	C.D. #3 - Page Avenue
20367	Мар	C.D. #4 - Greiner Area

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Planned Development District

SEC. SEC. 51A-4.702.

Purpose:

"Provide flexibility in the planning and construction of development projects by allowing a combination of land uses developed under a uniform plan that protects contiguous land uses and preserves significant natural features."

Planned Development District (PD) SEC. 51A-4.702.

General Provisions:

- Uses contain any use or combination of uses from Division 51A-4.200
- Signs Detached non-premise sign, see Division 51A-7.500
- Mandatory regulations "building height, floor area, lot area, lot coverage, density, yards, off-street parking and loading, environmental performance standards, signs, landscaping, and streets and alleys."
- Codification Chapter 51P (<u>click here</u>)
- Applicable regulations see SEC 51A-4.702 for details(6)(A-C)
- Subdistrict "any identifiable portion of a PD governed by a distinct set of use regulations is treated as though it were a separate zoning district."
- Residential Proximity Slope see SEC 51A-4.702(8) for details





LOCATION MAP SCALE: 1°=2000'

ZONING DATA

EXISTING LOT AREA: MINIMUM LOT AREA:

108 BED HOSPITAL & 25,000 SF MEDICAL OFFICE

2. MINIMUM PARKING SPACES TO BE 9' X 19' AS SHOWN ON THE PLAN.

LOT COVERAGE			
TOTAL LOT AREA:	1,914,069 SF 43,491 AC	100.00%	
TOTAL BUILDING FOOTPRINT AREA:	107,925 SF	5.64%	
TOTAL PAVED AREA:	627,499 SF	32.78%	
ESTIMATED TOTAL STORMWATER AREA:	133,787 SF	6.99%	
TOTAL IMPERVIOUS COVERAGE:	889,211 SF	45.41%	
MAX. PERMITTED IMPERVIOUS COVERAGE:	1,148,441 SF	60.00%	
VEGETATIVE COVER	1.044.858.SF	54 59%	

PROJECT NO.

17-0388-001 DATE: 8/20/18

SHEET SK 1.0

Image Source: www.pennstatehealthnews.org

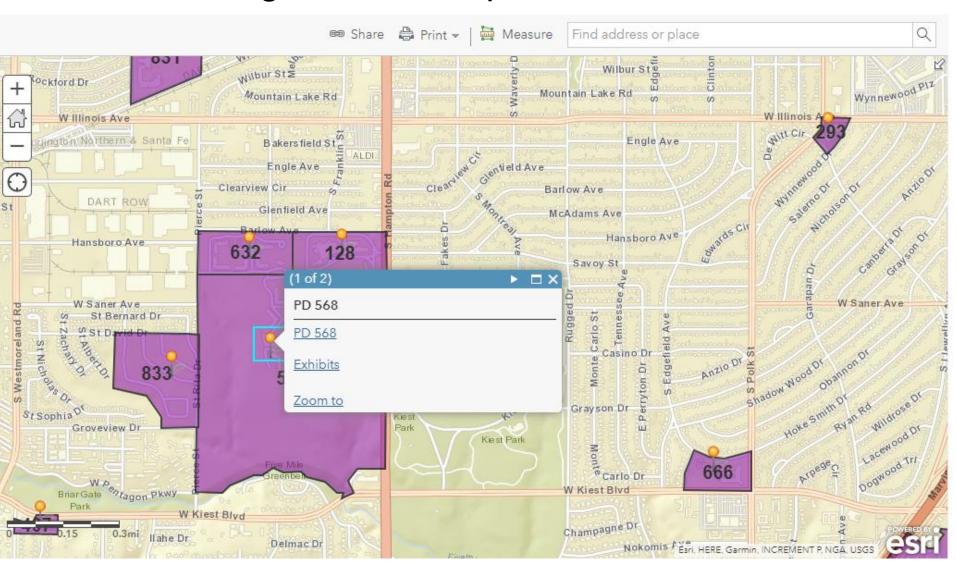
Planned Development District (PD) SEC. 51A-4.702.

PD application procedure:

- Zoning district change
- Site analysis e.g., flood plains, creeks, public and private easements etc.
- Development plan e.g., proposed public or private streets and alleys, building sites etc.
 - Or initially submit a conceptual plan
- Development schedule Start of construction and rate of development

Planned Development Districts in the City of Dallas

Access ICP's guide and map:



	Overlay L	Districts	Special Purpose Districts		
	Historic Overlay	Neighborhood Stabilization Overlay	Conservation Districts	Planned Development District	
Purpose	"To protect, enhance and perpetuate places and areas which represent distinctive and important elements of the city's historical, cultural, social, economic, archeological, paleontological, ethnic, political and architectural history"	"Intended to preserve single family neighborhoods by imposing neighborhood-specific yard, lot, and space regulations that reflect the existing character of the neighborhood."	"Intended to provide a means of conserving an area's distinctive character by protecting or enhancing its physical attributes."	"Provide flexibility in the planning and construction of development projects by allowing a combination of land uses developed under a uniform plan that protects contiguous land uses and preserves significant natural features."	
Base zoning changes?	No	No	Yes	Yes	
Estimated time	6+ months		12 – 18 months		
Alterations	Routine Maintenance Work (City Staff) OR Landmark Commission Full Review (click here)	Building permit staff	Work Review Form City staff (<u>click here</u>)	Building permit staff 38	



Thank You!

Jennifer Rangel

Planning & Community Outreach Director Inclusive Communities Project (ICP)

Phone: 214-939-9239

Jrangel@inclusivecommunities.net

Complete List of Overlay Districts:

- Airport Flight Path AF
- Core Pedestrian Precinct CP
- Historic Overlay
- Institutional ID
- Liquor Control D, D-1
- Secondary Pedestrian Precinct SP
- Modified Delta MD
- Neighborhood Stabilization NSO
- Turtle Creek Environmental Corridor TC
- Shopfront overlay SH [See Article XIII.]
- Height map overlay HM [See Article XIII.]
- Parking Management PM

HISTORIC OVERLAY DISTRICT

Purpose:

The purpose of this section is to promote the public health, safety and general welfare, and:

- (1) to protect, enhance and perpetuate places and areas which represent distinctive and important elements of the city's historical, cultural, social, economic, archeological, paleontological, ethnic, political and architectural history;
 - (2) to strengthen the economy of the city;
- (3) to increase public knowledge and appreciation of the city's historic past and unique sense of place;
 - (4) to foster civic and neighborhood pride and a sense of identity;
 - (5) to promote the enjoyment and use of historic resources by the people of the city;
- (6) to preserve diverse architectural styles, patterns of development, and design preferences reflecting phases of the city's history;
 - (7) to create a more livable urban environment;
 - (8) to enhance property values;

HISTORIC OVERLAY DISTRICT

Purpose:

- (9) to provide financial incentives for preservation;
- (10) to protect and enhance the city's attraction to tourists and visitors;
- (11) to resolve conflicts between the preservation of historic resources and alternative land uses;
- (12) to integrate historic preservation into public and private land use planning;
- (13) to conserve valuable resources through use of the existing building environment;
- (14) to stabilize neighborhoods;
- (15) to increase public awareness of the benefits of historic preservation;
- (16) to maintain a harmony between new and historic structures so that they will be compatible in scale, form, color, proportion, texture and material; and
 - (17) to encourage public participation in identifying and preserving historic resources.

Neighborhood Stabilization Overaly SEC 51A-4.507 Findings and Purpose:

- "The city council finds that the construction of new single family structures that are incompatible with existing single family structures within certain established neighborhoods is detrimental to the character, stability, and livability of that neighborhood and the city as a whole.
- The neighborhood stabilization overlay is intended to preserve single family neighborhoods by imposing neighborhood-specific yard, lot, and space regulations that reflect the existing character of the neighborhood. The neighborhood stabilization overlay does not prevent construction of new single family structures or the renovation, remodeling, repair or expansion of existing single family structures, but, rather, ensures that new single family structures are compatible with existing single family structures.
- The yard, lot, and space regulations of the neighborhood stabilization overlay are limited to facilitate creation and enforcement of the regulations."

Neighborhood Stabilization Overlay Boundaries:

Definitions:

- (1) "BLOCKFACE means the linear distance of lots along one side of a street between the two nearest intersecting streets. If a street dead-ends, the terminus of the dead-end will be treated as an intersecting street."
- (3) "A district must contain at least 50 single family structures in a compact, contiguous area, or be an original subdivision if the subdivision contains fewer than 50 single family structures. Boundary lines should be drawn to include blockfaces on both sides of a street, and to the logical edges of the area or subdivision, as indicated by a creek, street, subdivision line, utility easement, zoning boundary line, or other boundary. Boundary lines that split blockfaces in two should be avoided. The minimum area of a subdistrict within a district is one blockface."

Complete List of Special Purpose Districts:

- Conservation district (C)
- Planned development district (PD)
- Parking district P(A)

Conservation District (CD) Section 51A-4.505(d)(1)(C)

Definitions:

- (2) "BLOCKFACE means the linear distance of lots along one side of a street between the two nearest intersecting streets. If a street dead ends, the terminus of the dead end will be treated as an intersecting street."
- (8) "STABLE means that the area is expected to remain substantially the same over the next 20 years with continued maintenance of the property. While some changes in structures, land uses, and densities may occur, all such changes are expected to be compatible with surrounding development."
- (9) "STABILIZING means that the area is expected to become stable over the next 20-year period through continued reinvestment, maintenance, or remodeling. shed CD."

- (D) If the director determines that the area is eligible for a CD, the director shall notify the designated neighborhood committee member in writing. Notice is given by depositing the notice properly addressed and postage paid, return receipt requested, in the United States mail. The director's determination that an area is eligible for a CD may not be appealed.
- (E) After the director determines an area is eligible for a CD, the boundaries may only be changed by city council at a public hearing to consider a proposed CD or by a request for a new determination of eligibility after the original determination of eligibility expires. A request for a new determination of eligibility with different boundaries must be made before a neighborhood committee may request preapplication meetings or apply for a CD.
- (F) If the director determines that the area is not eligible for a CD, the director shall notify the designated neighborhood committee member in writing why the proposed area is not eligible. Notice is given by depositing the notice properly addressed and postage paid, return receipt requested, in the United States mail. The director's determination that an area is not eligible for a CD classification may be appealed to the city plan commission by the neighborhood committee.
- (G) An appeal of a determination that an area is not eligible for a CD is made by filing a written notice of appeal with the director. The notice of appeal must be filed within 30 days after the director provides written notice to the designated neighborhood committee member. The sole issue on appeal is whether the director erred in the determination of eligibility. The city plan commission shall consider the same criteria that the director is required to consider.
- (H) The city plan commission's determination of eligibility on appeal is final. If the city plan commission determines that the area is not eligible for a CD, no further requests for determination of eligibility may be considered for the area of request for two years from the date of its decision. A property owner within the area of request may apply for a waiver of the two-year limitation period pursuant to Section 51A-4.701(d)(3).

Conservation District (CD) Eligibility cont.

Conservation District (CD)

Application for a CD –

- Original Petition Forms continued:
- (i) The original petition forms submitted with the dated signatures of property owners within the area determined eligible for a CD in support of the proposed CD that represent at least 58 percent of the land, excluding streets and alleys, within the proposed CD or 58 percent of the lots within the proposed CD.
- (aa) For a proposed CD with 200 or fewer lots, the signatures on the original petition forms must be dated within 12 months following the date the original petition forms are provided to the designated neighborhood committee member.
- (bb) For a proposed CD with 201 to 500 lots, the signatures on the original petition forms must be dated within 15 months following the date the original petition forms are provided to the designated neighborhood committee member.
- (cc) For a proposed CD with more than 500 lots, the signatures on the original petition forms must be dated within 18 months following the date the original petition forms are provided to the designated neighborhood committee member.

Miscellaneous

- Application Fees
- Zoning Change (City Plan Commission & City Council Process)

Application fees, when applicable

Zoning Fee/Sign Schedule

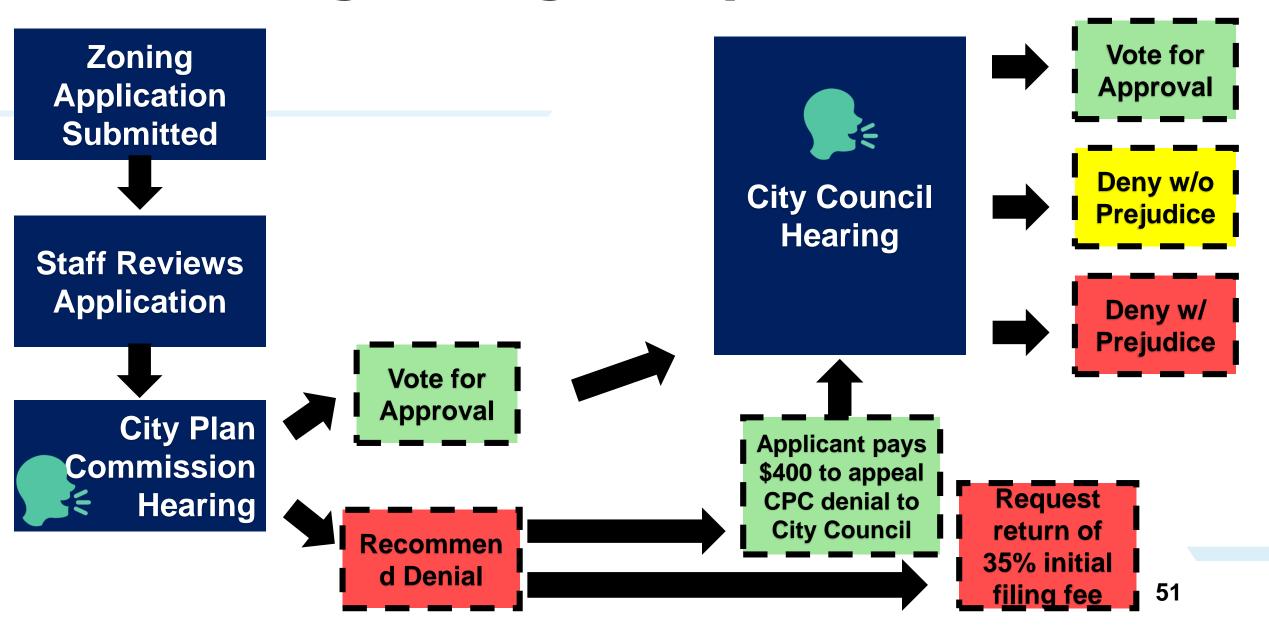
General Zoning Change	0 to 1 acre	>1 acre to 5.0 acres *	>5.0 acres to 15 acres *	>15.0 acres to 25 acres *	>25.0 acres *
Fee	\$1,050.00	\$2,610.00	\$5,820.00	\$9,315.00	\$9,315 + \$113 for each acre over 25 to a maximum of \$37,500
Notification area	200 ft.	300 ft.	400 ft.	400 ft.	500 ft.

Includes Conservations Districts and Historic Overlay Districts.

For the most up to date Zoning Application Packet visit:

https://dallascityhall.com/departments/sustainabledevelopment/planning/Pages/zoning.aspx

Zoning Change Request Process



Sources

- City of Dallas (2019). Neighborhood Stabilization Overlay (NSO). Retrieved from https://dallascityhall.com/departments/sustainabledevelopment/planning/Pages/NSO.aspx
- City of Dallas (2019). Historic Preservation. Retrieved from https://dallascityhall.com/departments/sustainabledevelopment/historicpreservation/Pages/default.aspx
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