

Spring 2013 WAPA Minutes—Laramie, April 26, 2013

Mike Bies called the meeting to order. The Fall 2012 meeting minutes were approved as written.

Treasurer's Report (presented by John Laughlin):

Spring 2013 WAPA Treasurer's Report
John P. Laughlin
April 26, 2013

The Putnam account balance as of 4/24/13 was \$15167.95. As of 12/31/12 the balance was \$14259.51, meaning that the account has grown by \$908.44 in 2013.

The WAPA checking account balance is currently at \$3935. 50.

Deposits since the fall meeting total \$2761.85.

Expenditures since the fall meeting are:

| | |
|--|-------------------|
| State Museum (12 copies <i>Survival By Hunting</i>) | \$254.04 |
| WAAM Donation | \$200 |
| USPS | \$46 |
| Walmart | \$64 |
| Kinkos | \$29.68 |
| WyoHistory.org Donation | \$100 |
| Brodart Mylar Covers | \$15.44 |
| New Deposit Slips | \$47.71 |
| Pioneer Printing (Scales) | \$625.81 |
| June Frison Chapter (spring meeting donation) | \$500 |
| Student Travel Awards | \$500 |
| Bill Hovendick (Central Wyoming College) | |
| Mallory Ann Haynes (Central Wyoming College) | |
| Nico Holt (Central Wyoming College) | |
| Jordan Stapley (Central Wyoming College) | |
| Jennifer Thorton (Central Wyoming College) | |
| Stamps | \$9.00 |
| Total | \$2,391.68 |

Total WAPA balance is \$19,103.45

Old Business:

1. **Three volunteers were solicited to serve as judges for the student papers at the Wyoming Archaeological Society Meetings.** Danny Walker, Mark Miller, and Marit Bovee volunteered. An award for best student paper will be presented at the WAS banquet.
2. **Three volunteers were solicited to potentially serve on the Wyoming National Historic Register Board.** WAPA will submit three potential volunteers and SHPO will select one representative. Volunteers were Danny Walker, Dave Vlcek, and Gene Smith. Later in the meeting Mary Hopkins gave more information about the board. The board meets three times a year and travel and hotel costs are covered for members. One meeting is always held in Cheyenne. Board members must commit to reading all documentation for nominations to the National Register of Historic Places (NRHP) and will also travel to meetings as well as visit sites that have been nominated. Currently SHPO has an internship program established, which Judy Wolf is coordinating, which allows students to write NRHP nominations.
3. **Pinedale 48SU4000 Archaeological District.** The WAPA Executive Board sent an inquiry to the BLM Pinedale Field Office (PFO) based on concerns of compliance with the Programmatic Agreement (PA) in place for the district. WAPA requested a listing of undertakings, consultation efforts, and effects to sites in the 48SU4000 Archaeological District in December 2012. WAPA then sent a FOIA request in January 2013 after not receiving a response to the initial letter. WAPA received a response to the initial letter which answered all of the questions asked. WAPA then withdrew the FOIA request. WAPA Executive Board members have an opportunity to visit the district which will likely occur in May or June, and WAPA has requested interested party status. At this time there has been no response to the request for consulting party status. Mike Bies called the BLM's Advisory Council of Historic Preservation (ACHP) liaison, Nancy Brown, on the morning of Friday, April 26, 2013, and left a message asking about WAPA's status as an interested party. Mike Bies asked for discussion.
 - ⌚ Ranel Capron reported that the PFO is working on a revision to the PA to both extend the length of the PA and to update several company names that have changed. No meetings regarding the new PA have occurred to date but when meetings for the new PA occur the WAPA request to be an interested party will be addressed at that time.
 - ⌚ Mike Bies and Dave Vlcek will be at the field trip meeting representing WAPA.
 - ⌚ At the Fall 2013 Meeting a summary of the situation will be given. If needed, a summary will be sent out via the list serve before the Fall Meeting.
4. **Frison Institute and WAPA Memorial Fund.** At the Fall 2012 meeting WAPA members discussed donating \$5,000 from the Putnam Funds to the Frison Institute to be used by WAPA as a memorial fund (see Final Fall 2012 Meeting Minutes under Old Business). Todd Surovell (interim director of the Frison Institute) reported that the Institute is working towards a \$1 million endowment to support research. They are \$45,000 short of reaching this year's goal of half a million dollars. The \$5,000 potential donation from WAPA would be matched, so the donation would actually be \$10,000 and the interest from the funds would be dedicated to WAPA. This would end up being about \$400 per year which could be used for student travel awards.

- ⌚ Mark Miller was on the committee that looked over this offer and he also looked into the cost of a memorial plaque to commemorate past members.
- ⌚ Dave Vlcek stated that he is in favor of covering student travel with the interest generated.
- ⌚ Danny Walker stated that student travel money now comes from the Brad Humphries fund through WAPA but if it comes through the Institute it will no longer be directly from WAPA.
- ⌚ Mike Bies asked Todd if the money generated through interest would be WAPA money and separate from the current travel award fund. Todd stated that WAPA would have full control over how the money is spent. A Memorandum of Agreement (MOU) would be worked up between WAPA and the institute.
- ⌚ John Greer asked if the endowment fund is only for University of Wyoming students or for any students. Todd stated that the fund is to further student research but isn't for use only by UW students. It is available for any project brought forth that the Institute thinks is worthy.
- ⌚ Mark Miller moved that WAPA contribute \$5,000 from the Putman Fund to the Frison Institute to generate a WAPA Memorial Fund. The motion was seconded and passed.

5. **WAPA Memorial Plaque (Mark Miller and Danny Walker).** Mark Miller was on the committee that looked over this offer and he also looked into the cost of a memorial plaque to commemorate past members. A nice plaque from Star Awards will run about \$200, and adding additional names will cost \$0.50 per letter. Danny stated that the Anthropology Building had no problem putting the plaque in the lobby and that the only expense would be to have the Physical Plant hang it up. Mark moved to approve the committee to buy the plaque and have the WAPA membership nominate and review names to be put on the plaque. Dave Vlcek seconded and the motion passed.
6. **Archaeology Channel.** Mike Bies was contacted to see if WAPA would like to contribute money to the Archaeology Channel funding. This channel is online, not carried on television. Mike asked the membership to discuss if WAPA wants to support this.
 - ⌚ John Laughlin asked if anyone from the Colorado Society had been approached and if Colorado was supporting the Archaeology Channel. A member stated that a link to the channel is on the Colorado website.
 - ⌚ Judyth Reed stated that she had been contacted by the Archaeology Channel, along with every other California Archaeologist, as they were soliciting a young male Archaeologist to host programs. Judyth was not in favor of supporting for this reason.
 - ⌚ Richard Currit asked if anyone had watched their programming.

- ⌚ Michael Page stated that he had watched some of their programming and that it was all standard educational documentaries for a general audience, nothing controversial. He did say that they have a broad mission statement that includes something along the lines of “grey literature doesn’t advance science”, which he objected to.
- ⌚ Bob Kelly stated that they do not produce their own material but instead buy and collect films to show.
- ⌚ Bill Eckerle asked how they fund their programs. Michael Page said their website has no information about funding. Todd Surovell stated that they are a non-profit based out of Oregon. Bob Kelly pointed out that they are apparently asking for donations from organizations like WAPA to get funding.
- ⌚ Danny Walker moved and it was seconded, to not support the Archaeology Channel with funding. Bill Eckerle asked if we could either not support it or support it conditionally and offer to review North American Archaeology scripts and give feedback. Bob Kelly pointed out that they aren’t creating new scripts. Bill stated WAPA could offer to review products they have bought for quality control. Dave Vlcek stated that as a mitigation to Section 106 projects we could direct people to prepare programs that could be available at the Archaeology Channel.
- ⌚ Russell Richard amended the motion to include that WAPA will not support the Archaeology Channel and will contact them and inform them of why we came to this decision. The amended motion was seconded and passed.

New Business:

1. **WAPA Officers.** Mike Bies opened discussion about how to get people to volunteer to run for office. It is increasingly hard to get people to run for office—why is this a problem? Mike suggested we select four members in good standing to run for each office.
 - ⌚ Patrick Walker pointed out that in the past there was criticism that there were too many officers associated with Federal Agencies and there was concern that this may have discouraged membership and also led to a conflict of interest for the Federal Agency archaeologists.
 - ⌚ Mike Bies stated that we need a cross-section of participation so that we always have a quorum even when State or Federal Agency archeologists cannot participate in a WAPA discussion or action.
 - ⌚ Mark Miller suggested that we add a check box stating “I would be willing to serve on the WAPA Executive Board” on membership dues mailings. Mark doesn’t think WAPA should nominate or elect people without first getting their permission.
 - ⌚ Russell Richard stated that he is unsure what is expected of each officer and how much time it takes.

- ⌚ Mark Miller stated that WAPA Executive Board members should each post a brief description of their duties and the amount of time they commit to WAPA. Michael Page pointed out that the duties are in the by-laws which are posted on the website.
- ⌚ Mary Hopkins stated that if WAPA wants to be part of the Section 106 process then that needs to be part of the duties of one officer. This would be a conflict for both Federal Agency and SHPO members.
- ⌚ Nick Freeland made a motion to have the WAPA Executive Board members outline their duties and the time they commit, in addition to the information in the by-laws. It was seconded and passed.

2. **Curation of artifacts statement in by-laws (Michael Page).** It has come to Michael's attention that the by-laws Section XIV, Code of Ethics, number 2, states: *Members shall ensure that all specimens recovered through survey and excavation be prepared and deposited at institution with facilities for permanent curation.* This becomes a problem when working on private surface as collected artifacts legally belong to the surface owner. The problem is not that the artifacts belong to the private surface owner, but that when said artifacts are turned over to the owner the archaeologist is in violation of this rule.

- ⌚ Danny Walker pointed out that State of Wyoming law supersedes the WAPA Code of Ethics and that to record the resource is the key part.
- ⌚ Mike Bies stated that we should modify the statement to remove the ethical conflict with the law and say something that captures as much information as possible.
- ⌚ Danny Walker moved we appoint a committee to review the by-laws and the Code of Ethics as there are likely other problems as well.
- ⌚ Karina Bryan stated that we need to reword the Code of Ethics to make an exception for private property.
- ⌚ Richard Currit stated that it is easy to fix by modifying the statement to say "in accordance with applicable law and regulation."
- ⌚ Danny Walker moved again to set up a committee to look at the by-laws and Code of Ethics and rework them for the Fall 2013 meeting. The motion was seconded and passed. Michael Page is the committee chair. Committee members include Judyth Reed, Marty Rogers, Marcia Peterson, and Christy Barger. The committee will review and edit the Code of Ethics by July 1st and will post on the list serve for members to comment on by July 30th. Additional edits based on member comments will be done in August. A final vote will be taken at the Fall 2013 meeting.
- ⌚ Dave Vlcek pointed out that the modification of the specific curation wording could be done by a majority of members at the meeting.
- ⌚ Richard Currit stated that we should vote on that specific statement now.

- ⌚ Mark Miller moved that Section XIV, Code of Ethics, number 2 be modified to read: *“Members shall ensure that all specimens recovered through survey and excavation be curated in accordance with existing laws and regulations.”* The motion was seconded and passed.
- ⌚ Julie Francis reported that the last Code of Ethics revision was never voted on and that there is no procedure in place for censure. Also, due to the nature of the organization censure is not appropriate. This should also be considered by the committee.
- ⌚ Mark Miller stated that the Plains Anthropological Society has a Draft Board of Ethics Committee and it’s on the website.

3. New Members (presented by Michael Page):

Kristina Barger
 Marit Bovee
 Jody Clauter
 Brian Fredericks
 Nicholas Freeland
 Jillian Gantt
 Kenneth Humphrey
 Martin Lammers
 Mark Lane
 James Mayer
 Dr. Staffan Peterson
 Ronald Rood
 Christy Smith
 Sarah Trabert
 Breelyn Van Fleet
 Andrew Woodhouse

- 4. **2013 Distinguished Service Award.** Mike Bies presented the award to Dave Vlcek in recognition to his contributions to Wyoming Archaeology. Russ Tanner will be presented with a Distinguished Service Award in May at the Preserve Wyoming Conference. Additional Distinguished Service Awards were given to Daniel Eakin and Dr. Charles Reher for their years of service in Wyoming Archaeology during the WAS Banquet on Saturday night.
- 5. **Fall 2013 WAPA Meeting.** The fall meeting will take place in Worland between September 18 and 22, 2013. The business meeting will take place on Friday, September 20th, with a work session in lieu of a discussion to record rock art at the Tensleep Nature Conservatory and Reserve. The business meeting will take place at either the conservatory or the museum.

Meeting adjourned.

Todd Surovell gave a presentation and led a discussion on Blade Cores and Blade Technology.

Respectfully submitted April 30, 2013, Ardy Hahn

Attendees
 Paul Burnett

Bill Scoggin

Sara Needles
Judyth Reed
Marcia Peterson
Richard Currit
Jim Brechtel
Nathan Fleming
Molly Westby
Cheryl Burgess
Terri Liestman
Orrin Koenig
Steve Sutter
Joe Daniele
Todd Surovell
Mark Miller
Mavis Greer
John Greer
Denise Tugman
Brian Fredericks
Lucas Carrington
Patrick Walker
Marit Bovee
Karina Bryan
Dora Ridenour
Kristi Barger
Mike Bies
John P. Laughlin
Ardy Hahn

Ken Humphrey
Kelly Pool
John M. Scott
Marty Rogers
Dave Vlcek
Jody Clauter
Danny Walker
Bill Eckerle
Nick Freeland
Natasha Keierleber
Gene Smith
Ross Hilman
Kierson Crume
Michael Page
Naomi Ollie
Joe Wheeler
Dave McKee
Robert Kelly
Ranel Capron
Paul Sanders
Judy Wolf
Mary Hopkins
Dan Bach
David Eckles
Julie Francis
Todd Guenther and students

Contractor's reports:
Agency Report – Bureau of Land Management Wyoming

FY12 statistics can be found on BLM Wyoming's Cultural Heritage page. BLM WY processed over 3600 actions last year (3686 literature reviews and 2136 undertakings); placing us first in the BLM states. In acreage, a summary shows that over 173,000 acres were surveyed at a Class III level (114,277 acres on BLM, 58,895 acres on non-BLM). Wyoming was second to New Mexico in total acreage amounts.

Buffalo FO will be hosting an "antiques roadshow" type artifact and fossil identification day on October 16, 2013, at the Jim Gatchell Museum. Fun activities for kids are also planned. The public is invited. For more information, contact Doug Tingwall at BFO. A Passport in Time project is planned in the Hole-in-the-Wall area of the southern Bighorn Mountains in June 2013. Volunteers will continue surveying for new sites, starting where the 2012 PIT project left off.

Casper FO successfully completed a repatriation under the Native American Graves Protection and Repatriation Act last fall. Members of the Northern Arapaho Tribe and the Northern Cheyenne Tribe were represented at the reburial. Last summer Central Wyoming College students, working under a cooperative agreement, assisted BLM with two high priority block pedestrian surveys. The students' research from this work was previewed at the field office, in preparation for reporting at the 2013 spring's WAS meeting. CFO will be hosting the students for additional work this summer as well. The Greencore CO2 Pipeline project was completed this year and analysis of the assemblages from two data recoveries is ongoing. The office has also been busy working on EAs in support of APD processing, in expectation of an increase in oil development activities in Natrona and Converse Counties.

This year Cody Field Office will administer contracts for work at Little Mountain and Bischoff Road, and will create a Nez Perce Trail traveling interpretive exhibit. The Cody FO archaeologist will also continue his work with the Take It Outside - Youth Initiative. CyFO will issue a notice of availability for the draft Bighorn Basin RMP revision this summer, with Record of Decision anticipated by fall of 2014. This RMP also covers the Worland FO.

The two archaeologists in Kemmerer have been busy working on major livestock trailing environmental assessments, as well as geophysical projects. They did take a little time out to judge a science fair and make a presentation to the Lincoln County Historical Society. The office anticipates advertising a GS 5/7 vacancy announcement for a seasonal archaeologist position. To be eligible for a May list, the application must be submitted by the end of April.

Lander FO has released its Final Resource Management Plan (RMP) and is currently in the protest period.

Once the Record of Decision (ROD) is signed the RMP will formalize outstanding protection for the National Historic Trails (NHTs). They are beginning Travel Management Planning, starting with the Johnny Behind the Rocks mountain bike area southeast of Lander. LFO has five other Environmental Impact Statement's (EIS) in the works right now - two for oil and gas (Devon's Beaver Creek Unit and Burlington and EnCana's Moneta Divide Project) and three for uranium (Energy Fuels' Sheep Mountain, Cameco's Gas Hills, and Strathmore's Lower Gas Hills). They continue making improvements at the Castle Gardens Rock Art Site. Last year's work was for a walking trail, and this year they will build a new parking area and finish the walking trail. As part of the project they have excavated several features and discovered new pottery which appears different than previous pottery found at the site. Next year, if

budgets cooperate, they hope to install interpretive panels and an interpretive kiosk. The LFO archaeologists feel extremely lucky to have two Central Wyoming College (CWC) interns, Nico Holt and Jordan Stapley, who are both presenting at the WAS meeting on Saturday.

Rawlins Field Office is ramping up its staff by hiring a TERM archaeologist dedicated to the Chokecherry Sierra Madre Wind Farm (CCSM) project. Fieldwork this summer will focus on individually siting the 1000 turbine locations. The new TERM will work with the contract archaeologists and coordinate tribal participation in the Class III inventory. This will be the 7th archaeologist on staff at RFO. Besides CCSM, RFO is actively working on several major EISs for transmission lines, oil and gas development and wind energy as well as acting as Section 106 lead for the Gateway West transmission line (ROD anticipated in fall 2013). RFO has a handful of data recovery projects scheduled for this upcoming field season as mitigation for pipeline construction and are working with Mountain Cement Company to mitigate adverse effects to the Lodgepole/Cheyenne Pass Trail from their planned limestone quarry expansion located just outside of Laramie. For the proactive side of things RFO has (since last fall) given numerous presentations for youth (Rawlins Alternative High School, Rock River High School, Elk Mountain 4-H club) and the public (industry conference and a flint knapping demonstration at Rawlins Museum). RFO cultural staff has also formed a partnership with the Carbon Cemetery Board to map all the graves and create an interpretive trail and information panel for both the cemetery and the town of Carbon. This summer they are planning a second field season mapping all the stone features and identifying the boundaries for the Shirley Basin Reservoir Site complex. To date over 400 stone features have been located. Additionally they are working with SHPO and UW to nominate the Powder Wash Archaeological District to the National Register. This will be the fourth nomination for the field office in as many years. This year RFO is presenting at the annual Preserve Wyoming meeting held in Rawlins. Staff is presenting the challenges of historic trail landscape preservation in relation to the permitting of the CCSM wind farm project. And finally they anticipate further supporting Cody Newton's (UC-Boulder) research on the post-contact period sites in the Snake River Drainage Basin, as well as the Washakie Basin site density GIS modeling project by RFO archaeologist Luke Carrington. Both will present their respective work at the spring 2013 WAS meeting.

Rock Springs FO reported they processed 247 projects in FY12; so far this year (Oct-April), they have processed 122 projects. Many of their projects involve coal mine expansions, tailings ponds or raising of dikes (Black Butte, Bridger, FMC Granger and OCI). On the renewable side of the house, RSFO will be working on a PA for the Quaking Aspen Wind Farm due to adverse effects to Native American sensitive sites and to the viewshed of the Rock Springs to Browns Park Wagon Road and the Overland Trail. A land sale may also affect the RS-BP Wagon Road, which would call for an MOA. And fence improvements in the South Pass area may affect the NHTs, the South Pass Railroad and Native American sensitive sites. The staff expects to be very busy this summer.

Worland Field Office reports that they are working on a number of bentonite projects; implementation of the Meeteetse Draw Programmatic Agreement for a Wyo-Ben mine is underway. Minot State University will continue their recordation work in Coal Draw and Meeteetse Draw this summer. Please note that WFO is losing one of their two archaeologists, so they will be understaffed until they can fill that vacancy; and under sequestration, vacancies may not be filled without approval from Washington.

Project Archaeology is hosting a new course for teachers this summer called "Rosebud Battlefield Educator Workshop." Teachers will experience the history of the Rosebud Battle or the Fight Where the

Girl Saved Her Brother! During this four-day course, teachers will have the opportunity to learn how to use Project Archaeology in a classroom. Each participant will receive instruction in Project Archaeology: Investigating Shelter, a supplementary science and social studies curriculum unit for grades 3 through 5. The unit supports Common Core State Standards (CCSS) in literacy and mathematics, especially through modeling the investigation process. Because of the interdisciplinary nature of archaeology, students can seamlessly integrate science (STEM) with literacy, mathematics, social studies and history. The class will be held June 17-20, 2013, at Sheridan College, in Sheridan, Wyoming. Participants will also spend two days doing archaeological survey work at the Rosebud Battlefield State Park in Montana. Cost is \$565, which includes 2 university credits, food, and lodging at Sheridan College. Cost without food and lodging is \$357. Teacher scholarships are available. For more information or to register, contact Crystal Alegria at calegria@montana.edu or (406) 994-6925 or see the website at <http://projectarchaeology.org>.

In February 2012, the BLM Washington Office signed an updated national Programmatic Agreement with the National Conference of State Historic Preservation Officers and the Advisory Council on Historic Preservation. This update was necessary due to the revision of the 36CFR800 regulations in 2004. These regulation revisions require more tribal and public involvement in the Section 106 process. As a result, the State Office has been working with the Wyoming State Historic Preservation Office to update the State Protocol. A draft document is expected out for public review by mid-summer and there are plans for three public scoping meetings in the fall. The due date for a completed protocol is February 2014.

In addition, the BLM's Preservation Board has been working on updating the manuals that pertain to the cultural heritage program. As a result, there may be changes to the 8150 manual which will affect the permitting process that archaeological consultants are familiar with. The Survey and Recordation permit is issued under the authority of the Federal Land Policy and Management Act. That type of permit will continue to allow minimal shovel tests, but will only allow collection of isolated artifacts. The Limited Testing and Collection permit and the Excavation and/or Removal permit are both issued under the authority of the Archaeological Resources Protection Act. These permits are project-specific and require tribal notification and (at least) a 30-day time frame. BLM Wyoming's collection policy will have to be reviewed in light of our inability to require collection of diagnostics except through a project-specific ARPA permit. The board plans to consult with a BLM Solicitor to determine the best way forward. In the interim, no new blanket testing permits will be issued. Consultants may still obtain project-specific permits. Stay tuned.

The State Office is also lead for the Energy Gateway South (EGS) and TransWest Express (TWE) Transmission Lines. EGS is a three-state line: WY, CO, UT; while TWE is a four-state line: WY, CO, UT and NV. A third transmission line is also on the horizon: Zephyr, which is expected to be another four-state line. All of the BLM Wyoming offices are very busy and everyone's patience is greatly appreciated.

The Office of the Wyoming State Archaeologist, Contractor Report, April 2013

OWSA continues to finish up several projects. Dan Eakin has finished a draft of his front country investigation of several Nez Perce Trail localities in Yellowstone National Park last summer, and is planning to look at some potential campsite locations on US Forest lands east of the Park this coming summer. Paul Sanders and Carmen Clayton are finishing draft reports on the data recovery excavations at sites 48YE128 and 48YE201 (prehistoric obsidian workshops) along the Mammoth to Norris Road in Yellowstone. Brian Waitkus has finished a draft of the China Wall site (48AB1) report which will be submitted to WYDOT shortly for their review. Michael Page and staff are working on the cataloging and analysis of artifacts recovered from last year's excavations at the Game Creek site (48TE1573). In other news, Marcia Peterson will be taking over the managing duties of the office on May 6th when Paul Sanders retires.

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