UNITED STATES COURT OF FEDERAL CLAIMS

ROBERT	BRACE,)			
		Plaintiff,)			
V.)	Docket	No.:	98-897L
UNITED	STATES,)			
		Defendant,)			

Pages: 600 through 897

Place: Washington, D.C.

Date: January 13, 2005

HERITAGE REPORTING CORPORATION

Official Reporters
1220 L Street, N.W., Suite 600
Washington, D.C. 20005-4018
(202) 628-4888
hrc@concentric.net

EXHIBIT

718

- 1 A There is two upland fields that he has the
- 2 highly erodible designation.
- 3 Q And has SCS developed a highly erodible
- 4 determination for Mr. Brace for those two parcels?
- 5 A Yes, we did that in, I believe, 1988.
- 6 Q Okay. Mr. Steckler, I want to spend some
- 7 time talking about the restoration project that was
- 8 required of Mr. Brace following the enforcement
- 9 action.
- 10 Can you turn to Plaintiff's Exhibit 23?
- 11 A I have it.
- 12 Q And can you tell us what that is?
- 13 A That's a Natural Resources letterhead
- 14 stationery dated December 24; subject, wetland
- 15 restoration plan, that Mr. Brace request that I visit
- 16 the wetlands restoration site.
- 17 Q Now, can you explain why you visited the
- 18 restoration site?
- 19 A I was called by Mr. Brace to go out and
- 20 visually observe the excavator digging the trenches
- 21 that were described earlier by Mr. Lapp, and to -- my
- 22 understanding was I was supposed to, you know, kind of
- 23 check and see if the plan was being completed the way
- 24 it was designed, the way it was set up.
- 25 They sent me -- I called the Fish and

719

- 1 Wildlife Service office at State College to be sure
- 2 this is what they wanted to happen, and I think I
- 3 talked to David Poppelman. He assured me that they
- 4 wanted a government representative to observe the work
- 5 being done for the restoration plan.
- 6 Q And can you turn to Plaintiff's Exhibit 24?
- 7 And what is this, Mr. Steckler?
- 8 A I wrote another short letter for the next
- 9 day I visited.
- 10 Q And why did you go back a second day?
- 11 A They were still working, and it hadn't been
- 12 completed in one day.
- 13 Q And when did you visit Mr. Brace's farm?
- 14 A For what we are referring to here?
- 15 Q Yes.
- 16 A December 23rd and 24th, both days. I even
- 17 have the time on this one, 10:30 in the morning.
- 18 Q Now, can you turn to Defendant's Exhibit
- 19 9(f)? That should also be in the notebook in front of
- 20 you. You can take a few minutes to look through the
- 21 exhibit.
- 22 (Witness reviews document.)
- BY MS. COOK:
- Q Can you tell the Court what this exhibit is,
- 25 Mr. Steckler?

- 1 A Yes. Briefly, that's the pictures I took
- 2 the two days I was there. I took my camera with me
- 3 and documented the event on film.
- 4 Q And pictures of what, Mr. Steckler,
- 5 generally?
- 6 A The excavator performing the restoration
- 7 plan. I think you can see in the pictures where he is
- 8 digging out soil. I believe a couple of the pictures
- 9 even show some of the drain tile up on top of the
- 10 spoil piles after the excavator was through.
- 11 A Now, why don't we start with the first page.
- 12 If you can just briefly explain what these two
- 13 pictures represent.
- 14 A Those were pretty much taken right from the
- 15 Greenlee Road, I believe, looking west. I see some
- 16 trees down in there. It does show some recently
- 17 excavated soil, and it shows the Murphy tract.
- 18 Q And turning to the second page?
- 19 A It's a close-up picture of some of that soil
- 20 that was disposed and dug out. The second picture
- 21 down below, it's a little further from the road. I
- 22 parked the car and walked over there, so it's a closer
- 23 view of the Murphy tract.
- Q So now that it's clear for the record, Mr.
- 25 Steckler, can you tell us which picture you are

Heritage Reporting Corporation (202) 628-4888

- 1 describing?
- 2 A I turn to the second series of photos.
- Q Why don't we start from the beginning so
- 4 that we are clear for the record. On the first page,
- 5 can you tell us what the first picture at the top of
- 6 the first page is?
- 7 A That's a view of the Murphy farm looking
- 8 west from Greenlee Road. If you look quite a ways
- 9 down in the picture you can see the trenches that were
- 10 excavated rather recent, within a day or two.
- 11 Q And the picture at the bottom of page 1?
- 12 A Yeah, that's another view of the Murphy
- 13 tract just to the right of the one above. So I took
- 14 one picture like this and the next picture like that.
- 15 Q And turning to page 2, if you can explain
- 16 what the picture on the to of the page is.
- 17 A Well, here again, proceeding onto the Murphy
- 18 farm, I got some close-ups of the soil that had been
- 19 dug out, and that's the top picture. The ditches
- 20 aren't really -- you can barely see where the holes
- 21 were.
- And then the bottom photo is another photo
- 23 looking west again.
- 24 Q And turning to page 3, can you explain the
- 25 picture at the top of page 3?

Heritage Reporting Corporation (202) 628-4888

722

- 1 A On the 24th of December, I took a picture of
- 2 the check dam that was to be installed.
- 3 Q Is there a picture of the -- excuse me, I'm
- 4 confused. Is there a picture of the check dam in that
- 5 top photo on page 3?
- 6 A Yes.
- 7 Q And can you explain where that check dam is?
- 8 Can you describe, is it possible to describe in more
- 9 detail?
- 10 A I knew roughly where it was because I had a
- 11 copy of the restoration plan, so I specifically went
- 12 over to look for it because it was on the restoration
- 13 plan. If I had the restoration plan, I could show you
- 14 where it was.
- 15 THE COURT: You're not looking at the same
- 16 picture the rest of us are.
- 17 BY MS. COOK:
- 18 Q Are you on page 3?
- 19 A Oh, I'm sorry.
- 20 Q I'm sorry, we must have two different --
- 21 THE COURT: No, he was on five.
- THE WITNESS: Yes, I'm on 5.
- MS. COOK: Okay.
- 24 THE COURT: Let's take our break now, and we
- 25 will resume at 1:30.

- 1 the top of the page, can you explain -- excuse me.
- 2 What is this photograph?
- 3 A The restoration plan is being implemented on
- 4 the Murphy farm. I took this picture on 12-24-1996.
- 5 The photograph shows an excavator digging out the --
- 6 making trenches to dig out the subsurface tile line.
- 7 The picture shows some of the spoil piles had already
- 8 been leveled by a bulldozer. There were two pieces of
- 9 equipment there. You can see them both way in the
- 10 far. And I am standing on the Greenlee Road side of
- 11 the tract, the Murphy farm.
- 12 Q Now, Mr. Steckler, I'm going to have to ask
- 13 you to speak loudly, especially with this door open,
- 14 so we can hear you.
- 15 Can you now -- what is the photograph on the
- 16 bottom of page 1?
- 17 A This is at the other end of the -- on the
- 18 other road, South Hill Road looking south. The farm
- 19 left of the photograph shows one of the upland fields,
- 20 and then there is like two little strips of water that
- 21 run kind of through the photograph. The one to the
- 22 far left is the tributary, Elk Creek, and the one
- 23 there that has a few clumps of dirt on and so forth is
- 24 one of the ditches that had been dug and leveled, and
- 25 there is lots of water on the site. I think my letter

Heritage Reporting Corporation (202) 628-4888

726

- 1 says it rained on the night of the 23rd.
- 2 Q Now, turning to page 2, what is the
- 3 photograph on the top of page 2?
- 4 A This is from the same road, South Hill Road,
- 5 and the excavator is in the far -- looking south, the
- 6 excavator is digging trenches in the kind of lower
- 7 center in the picture.
- 8 Q And why would the excavator be digging a
- 9 trench in the center of the picture?
- 10 A That was to carry out the restoration plan.
- 11 As the plan was drawn, he was executing the
- 12 instructions on the restoration plan.
- 13 Q Now, what is the picture on the bottom of
- 14 page 2?
- 15 A This is kind of a close-up of the one at the
- 16 top. I walked up the tracks the excavator made in the
- 17 snow, and took a closer picture. It was only taken
- 18 minutes after the picture on the top.
- 19 Q On page 3, what is the picture on the top of
- 20 page 3?
- 21 A Another picture of the Murphy tract during
- 22 the restoration plan implementation. This one is from
- 23 Greenlee Road looking west. You can see -- on the
- 24 right side there is some spoil that's been dug out
- 25 from digging the ditches, and on the left side of the

727

- 1 photograph beyond, kind of beyond that one little
- 2 evergreen tree you also see another line of spoil
- 3 piles where there has been soil dug out.
- 4 Q What is spoil?
- 5 A I'm referring to -- once the trencher digs a
- 6 bucket of soil, swings it out, deposits it as the
- 7 spoil. Once it's out of the ditch, I refer to it as
- 8 spoil.
- 9 Q The picture on the bottom of page 3, what is
- 10 this picture?
- 11 A From the -- pretty much from the same road,
- 12 Greenlee Road, looking west. Maybe a little bit
- 13 closer up. It shows several spoil piles in a line
- 14 where the trenches have been dug.
- 15 Q Page 4, what is the picture on the top of
- 16 page 4?
- 17 A Close-up of some of these spoil piles. I
- 18 believe this one I walked down off of Greenlee Road
- 19 and got a close-up.
- 20 Q The picture on the bottom of page 4, what is
- 21 this picture?
- 22 A From Greenlee Road again looking west on the
- 23 Murphy tract. The very -- angling down from the
- 24 center of the photograph is again some spoil piles
- 25 that have been dug out according to the restoration

728

- 1 plan.
- 2 Q Page 5, what is the picture on the top of
- 3 page 5?
- 4 A This is the check dam that was indicated in
- 5 the restoration plan.
- 6 Q And what is the purpose of placing the check
- 7 dam?
- 8 A To my recollection, the check dam was to
- 9 correct a change in a channel where part of the
- 10 channel was deeper than another part, and they were
- 11 afraid this was going to be a source of erosion in the
- 12 ditch, so that the check dam was installed to allow
- 13 the water to flow over this point without eroding a
- 14 lot of the ditch that was already there.
- 15 Q The picture on the bottom of page 5, what is
- 16 this?
- 17 A I believe that's from Greenlee Road. You
- 18 can see there again it's the restoration plan being
- 19 implemented. If you look down to the left center of
- 20 the picture you can see the little, small yellow dot.
- 21 That's the dozer leveling the spoil piles, kind of
- 22 between the two trees on the left side. There is two
- 23 pieces of equipment there. That's what I observed.
- 24 There was an excavator digging the soil, making the
- 25 spoil piles, and then there was the dozer leveling

1 them off.

- 2 Q And on page 6, the picture on the top, what
- 3 is this?
- 4 A A close-up of those trenches that I've been
- 5 describing, and this one you can see one piece of the
- 6 drainage tile laying on the left side of the -- kind
- 7 of a yellow piece of plastic pipe laying on the left
- 8 side there in the photograph.
- 9 Q And on the picture on the bottom of page 6?
- 10 A Another close-up. This happens to be -- it
- 11 looks like an intersection of several of the lines
- 12 that were dug out, and you can again see some of the
- 13 drainage, corrugated drainage pipe that's been dug
- 14 out.
- 15 Q How long did this process take?
- 16 A To my knowledge, the restoration work was
- 17 completed in two days.
- 18 Q Now, how would the restoration -- this
- 19 restoration work that was conducted, how would that
- 20 effect cropland on other areas on the Murphy farm?
- 21 A Well, my knowledge at the time was that the
- 22 restoration plan was to turn that particular 30-acre
- 23 site that was referred to in the restoration plan,
- 24 return it to the water conditions before up to 1984,
- 25 which I talked about. So it would return the

Heritage Reporting Corporation (202) 628-4888

STECKLER - CROSS

752

- 1 A Well, I can't agree to that.
- 2 Q No, of course not.
- 3 A Because there was four or five other people
- 4 who worked in at office who have come and gone. I
- 5 didn't do every project in the whole office.
- 6 Q I can only ask you about projects you know
- 7 about, sir. Can you -- are you telling the Court
- 8 under oath today that not one of the projects you
- 9 worked on ever involved a drainage of property that
- 10 would qualify as a wetland under the definition given
- 11 us today under the Clean Water Act?
- 12 A I would say probably not. You could
- 13 probably find some if we absolutely went back through.
- 14 Q Good.
- 15 A At least some would be questionable.
- 16 Q Thank you.
- 17 A I mean, that's a little -- I can't evaluate
- 18 every project.
- 19 Q Absolutely.
- Now, before 1984, there were actually
- 21 drainage ditches on Mr. Brace's property, weren't
- 22 there?
- 23 A Yes.
- Q So when you testified today that you
- 25 understood the restoration project -- the restoration

STECKLER - CROSS

753

- 1 to restore only conditions going back to 1984, you
- 2 were pretty much just repeating what Mr. Lapp said,
- 3 right?
- 4 THE COURT: Just pause before you answer
- 5 that question.
- 6 Yes, Ms. Cook?
- 7 MS. COOK: Can counsel clarify when he says
- 8 "property," what he is referring to?
- 9 MR. MARZULLA: The 30 acres, and I would be
- 10 happy to ask the question again, Your Honor.
- 11 THE COURT: Why don't you go ahead and
- 12 rephrase it then.
- MR. MARZULLA: Yes.
- BY MR. MARZULLA:
- 15 Q You testified earlier today that the
- 16 restoration plan for the 30 acres, which you observed
- 17 on December 23rd and 24th of 1996, was to restore the
- 18 property back to 1984, right? Is that what you said?
- 19 A Yes.
- Q Okay. And in fact, that restoration plan
- 21 filled in ditches that were built before 1984, didn't
- 22 it?
- 23 A I really don't know the answer to that. I
- 24 didn't keep track of every ditch that was filled out
- 25 there, especially if we didn't have anything to do

754

STECKLER - CROSS

- 1 with it. So I don't really know.
- 2 Q Okay. Well, just a moment again, Mr.
- 3 Steckler, you agreed, and I want to make sure your
- 4 testimony is clear here, I thought you agreed with my
- 5 question when I said some of the drainage ditches in
- 6 the 30 acres were constructed before 1984.
- 7 Did you say yes to that?
- 8 A Yes, some of them had.
- 9 Q Absolutely. So when they got filled in, you
- 10 actually restored a condition that was pre-1984. Some
- 11 of the stuff that got filled in, the drainage ditches
- 12 --
- 13 A There were also ditches that weren't filled
- 14 in.
- THE COURT: Pause before you answer. Yes?
- 16 MS. COOK: Your Honor, counsel is misstating
- 17 the testimony. There hasn't been any testimony that
- 18 said all of the drainages were refilled during the
- 19 restoration plan.
- THE COURT: I think the line of questioning
- 21 is appropriate. Go ahead, Mr. Marzulla.
- BY MR. MARZULLA:
- 23 Q Do you recall the question, sir?
- 24 A No.
- 25 Q Okay. Some of the drainage ditches that

755

STECKLER - CROSS

- 1 were filled in that you observed being filled in were
- 2 subject to the restoration plan were actually
- 3 constructed before 1984, weren't they?
- 4 A I think some of them were, yes.
- O Okay. Now let's talk about your soils map.
- 6 Would it be accurate to say that on occasion a soil
- 7 test done at a specific spot will, shall we say, fail
- 8 to confirm the soil that is shown on that map?
- 9 A That's correct. I did my research on that
- 10 subject.
- 11 Q Did you?
- 12 A So there is what they call mapping unit
- 13 variability.
- 14 Q Right. And making unit variability means
- 15 that on a large scale the map is pretty accurate, but
- 16 maybe not into a smaller scale, right?
- 17 A That's a true statement.
- 18 Q Okay. So when you look at the soils map,
- 19 it's a pretty good indication of what's probably
- 20 there, but it can be off as to a particular parcel or
- 21 a particular acre, can't it?
- 22 A It can be -- it may be off according to some
- 23 characteristics, and accurate in other
- 24 characteristics.
- Q Right, because it's just a question of how