

#### SALT LAKE CITY CORPORATION

#### City Council Transmittal

David Everitt, Chief of Staff

11/11/2015

Date Received:10/14/2015 Date Sent to Council:11/12/2015

TO:

City Council

Luke Garrott - Chair

FROM:

Jill Love

Director

**SUBJECT:** 

Petition PLNPCM2015-00357: Airport zoning - A request by Salt Lake

City Airport Authority for a zoni

**STAFF CONTACT:** 

Doug Dansie,

Doug.Dansie@slcgov.com

**COUNCIL SPONSOR: Not Required - Petition from Applicant(s)** 

**DOCUMENT TYPE:** Ordinance

**RECOMMENDATION:** The Planning Commission recommended that the City Council deny the proposed zoning changes. The Planning Division recommended that the Planning Commission forward a positive recommendation to the City Council regarding the proposed zoning changes.

**BUDGET IMPACT:** None

#### **BACKGROUND/DISCUSSION:**

*Issue Origin*: The petitioner was initiated by the Salt Lake City Department of Airports, represented by Allen McCandless, requesting approval to amend the zoning map for

approximately 489.181 acres of land located south of the Salt Lake International Airport terminals and runways, adjacent to Interstate 80. The land is proposed to be rezoned from Open Space (OS), Commercial Corridor (CC) and Business Park (BP) to Airport (A)

**Analysis:** The intent of the proposed rezone is to integrate the property in to overall airport services. If the zoning is amended for the property, the entire property could be used for any use allowed in the Airport zone. The Airport has not specified their intended long term use for the property at this time, beyond the closure of the Wingpointe Golf Course and interim use during Airport construction.

The Planning Commission was concerned with the loss of open space associated with the closure of the golf course and subsequent conversion of the existing golf course into temporary parking and future airport related uses. This reasoning was the basis for the Commission's recommendation to deny the proposed zoning changes.

Staff had recommended approval of the zoning change based upon the fact that the area is designated "Airport" by the Northwest Community Master Plan and the City Council had previously made the policy decision to close the Wingpointe Golf Course.

The City Council has final decision making authority for zoning amendments

*Master Plan Considerations:* The proposed map amendments are consistent with the Northwest Community Master Plan. The airport already controlled most of the land contained in this petition at the time the Master Plan was adopted. Therefore, the master plan identifies all of the properties associated with this proposal as being part of the Airport designation, with the exception of the land southeast of the North Temple on-ramp to I-80 which is identified as business/commercial and is presently zoned BP Business Park. This parcel is impacted by airport flight patterns and has since been acquired by the Department of Airports for security reasons.

#### **PUBLIC PROCESS:**

An open house was held on July 16, 2015.

Planning Commission conducted a public hearing on September 9, 2015 and voted 5-2 to forward a negative recommendation to the City Council

#### **RELEVANT ORDINANCES:**

Amendments to the Zoning Ordinance and Maps are authorized under Section 21A.50 of the Salt Lake City Zoning Ordinance, as detailed in Section 21A.50.050: "A decision to amend the text of this title or the zoning map by general amendment is a matter committed to the legislative discretion of the City Council and is not controlled by any one standard." It does, however, list five standards, which should be analyzed prior to rezoning property (Section 21A.50.050 A-E). The five standards are discussed in detail starting on page 3 of the Planning Commission Staff Report (see Attachment 5b).

#### **ATTACHMENTS:**

- Admin Transmittal PLNPCM2015-00357 Airport zoning(PDF)
- Admin Table of Contents (PDF)
- Admin 1 Project Chronology (PDF)
- Admin 2 Proposed Ordinance (PDF)
- Admin 3 Notice of City Council Hearing (PDF)
- Admin 4 Mailing Labels (PDF)
- Admin 5A Original Notice and Postmark Aug. 27, 2015 (PDF)
- Admin 5B Staff Report Sept. 9, 2015 (PDF)
- Admin 5C Agenda and MInutes Sept. 9, 2015 (PDF)
- Admin 6 Original Petition (PDF)

#### **Ordinance No.**

#### SALT LAKE CITY ORDINANCE

No. \_\_\_\_\_ of 2015

(Amending the zoning map pertaining to property located adjacent to the Salt Lake City International Airport terminals and runways from Open Space (OS), Commercial Corridor (CC), and Business Park (BP) to Airport (A))

An ordinance amending the zoning map to rezone property located adjacent to the Salt Lake City International Airport terminals and runways from Open Space (OS), Commercial Corridor (CC), and Business Park (BP) to Airport (A) pursuant to Petition No. PLNPCM2015-00357.

WHEREAS, the Salt Lake City Planning Commission held a public hearing on September 9, 2015 on an application submitted by the Salt Lake City Department of Airports ("Applicant") to amend the city's zoning map to rezone property located to the south of the Salt Lake City International Airport terminals and runways and to the north of Interstate 80 from Open Space (OS), Commercial Corridor (CC), and Business Park (BP) to Airport (A) pursuant to Petition No. PLNPCM2015-00357; and

WHEREAS, at its September 9, 2015 meeting, the planning commission voted to forward a negative recommendation to the Salt Lake City Council on said application by a 5-2 vote; and

WHEREAS, after a public hearing on this matter the city council has determined that, notwithstanding the planning commission recommendation, adopting this ordinance is in the city's best interests.

NOW, THEREFORE, be it ordained by the City Council of Salt Lake City, Utah:

SECTION 1. Amending the Zoning Map. The Salt Lake City zoning map, as adopted by the *Salt Lake City Code*, relating to the fixing of boundaries and zoning districts, shall be and hereby is amended to reflect that certain Property located to the south of the Salt Lake City International Airport terminals and runways and to the north of Interstate 80, as is more particularly described on Exhibit "A" attached hereto, is respectively rezoned from to Open Space (OS), Commercial Corridor (CC), and Business Park (BP) to Airport (A).

SECTION 2. <u>Effective Date</u>. This ordinance shall become effective on the date of its first publication.

Passed by the City Council of Salt Lake City	y, Utah, this day of
ATTEST AND COUNTERSIGN:	CHAIRPERSON
CITY RECORDER	
Transmitted to Mayor on	·
Mayor's Action:Approved	Vetoed.

MAYOR

CITY RECORDER	
(SEAL)	
Bill No of 2015.	
Published:	
HB_ATTY-#48314-v1-Ordinance_rezoning_Airport_Wingpointe_properties.DOCX	
	SALT LAKE CITY COUNCIL
ATTEST:	
APPROVED AS TO FORM:	

#### CITY COUNCIL TRANSMITTAL

David Everitt, Chief of Staff	Date Received: Date sent to Council:	
TO: Salt Lake City Council Luke Garrott, Chair	DATE:	<del></del>
FROM: Jill Love, Community & Economic Development Department Director		

**SUBJECT:** Petition PLNPCM2015-00357: Airport zoning - A request by Salt Lake City Airport Authority for a zoning text amendment to rezone OS open space, CC Commercial Corridor and BP Business Park zoning to A Airport Zoning.

**STAFF CONTACT:** Doug Dansie, Senior Planner, at 535-6182 or doug.dansie@slcgov.com

**COUNCIL SPONSOR:** Exempt

**DOCUMENT TYPE:** Ordinance

**RECOMMENDATION:** The Planning Commission recommended that the City Council deny the proposed zoning changes. The Planning Division recommended that the Planning Commission forward a positive recommendation to the City Council regarding the proposed zoning changes.

**BUDGET IMPACT:** None

#### **BACKGROUND/DISCUSSION:**

*Issue Origin*: The petitioner was initiated by the Salt Lake City Department of Airports, represented by Allen McCandless, requesting approval to amend the zoning map for approximately 489.181 acres of land located south of the Salt Lake International Airport terminals and runways, adjacent to Interstate 80. The land is proposed to be rezoned from Open Space (OS), Commercial Corridor (CC) and Business Park (BP) to Airport (A)

*Analysis*: The intent of the proposed rezone is to integrate the property in to overall airport services. If the zoning is amended for the property, the entire property could be used for any use

allowed in the Airport zone. The Airport has not specified their intended long term use for the property at this time, beyond the closure of the Wingpointe Golf Course and interim use during Airport construction.

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Master Plan Considerations: The proposed map amendments are consistent with the Northwest Community Master Plan. The airport already controlled most of the land contained in this petition at the time the Master Plan was adopted. Therefore, the master plan identifies all of the properties associated with this proposal as being part of the Airport designation, with the exception of the land southeast of the North Temple on-ramp to I-80 which is identified as business/commercial and is presently zoned BP Business Park. This parcel is impacted by airport flight patterns and has since been acquired by the Department of Airports for security reasons.

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RE: Petition PLNPCM2015-00357- Airport rezoning

Page 2 of 2

#### **TABLE OF CONTENTS**

- 1. PROJECT CHRONOLOGY
- 2. PROPOSED ORDINANCE
- 3. NOTICE OF CITY COUNCIL HEARING
- 4. MAILING LABELS
- 5. PLANING COMMISSION
  - A) ORIGINAL NOTICE AND POSTMARK August 27, 2015
  - B) STAFF REPORT September 9, 2015
  - C) AGENDA AND MINUTES September 9, 2015
- 7. ORIGINAL PETITION

1. PROJECT CHRONOLOGY

#### PROJECT CHRONOLOGY Petition No. PLNPCM2015-00357

May 6, 2015	Petition submitted to City for consideration and processing.
July 7, 2015	Petition assigned to Doug Dansie, Senior Planner, for staff analysis and processing.
July 2015	Routed petition for review to applicable Departments and Divisions of Salt Lake City.
July 16, 2015	Open House.
August 27, 2015	Mailed public hearing notice for the September 9, 2015 Planning Commission meeting.
August 29, 2015	Published public hearing notice for the September 9, 2015 Planning Commission meeting in the Salt Lake Tribune.
September 9, 2015	Published Planning Commission Staff Report.
September 9, 2015	Planning Commission conducted public hearing and voted 5-2 to recommend forwarding a negative recommendation to the City Council.
September 23, 2015	Planning Commission ratified meeting minutes for September 9, 2015.

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2. PROPOSED ORDINANCE

#### SALT LAKE CITY ORDINANCE No. \_\_\_\_\_ of 2015

(Amending the zoning map pertaining to property located adjacent to the Salt Lake City International Airport terminals and runways from Open Space (OS), Commercial Corridor (CC), and Business Park (BP) to Airport (A))

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WHEREAS, at its September 9, 2015 meeting, the planning commission voted to forward a negative recommendation to the Salt Lake City Council on said application by a 5-2 vote; and

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International Airport terminals and runways and to the north of Interstate 80, as is more particularly described on Exhibit "A" attached hereto, is respectively rezoned from to Open Space (OS), Commercial Corridor (CC), and Business Park (BP) to Airport (A). SECTION 2. Effective Date. This ordinance shall become effective on the date of its first publication. Passed by the City Council of Salt Lake City, Utah, this \_\_\_\_\_ day of \_\_\_\_\_, 2015. **CHAIRPERSON** ATTEST AND COUNTERSIGN: CITY RECORDER Transmitted to Mayor on . Mayor's Action: Approved. Vetoed. MAYOR

CITY RECORDER

(SEAL)

Bill No. \_\_\_\_\_ of 2015.

Published:

HB\_ATTY-#48314-v1-Ordinance\_rezoning\_Airport\_Wingpointe\_properties.DOCX

APPROVED AS TO FORM

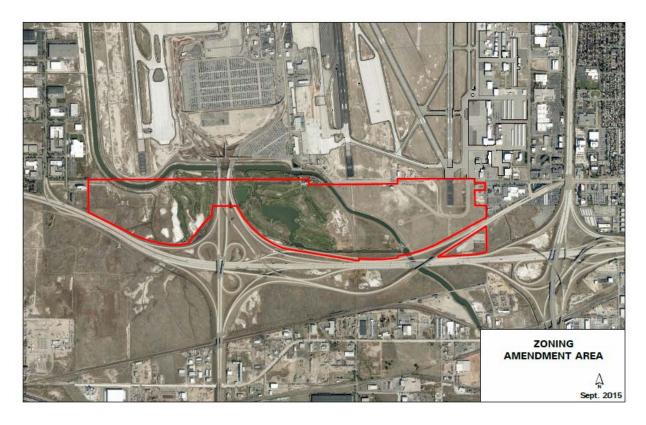
Salt Lake City Attorney's Office

Date: Ca brown

By: \_\_\_\_\_\_\_ Paul C. Nielson Senior City Attorney

# EXHIBIT "A"

Map and Parcel Numbers of Airport Property to be Rezoned



							own_zip			
OBJECTID	parcel_id	own_name	careof_att	own_addr	own_cityst	own_zip	_fo	prop_locat	parcel_acr	PARCEL
								51 N BANGERTER	4604	
184/1/	08313760010000	SALI LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	HWY	16.31	0831376001
404700	0004400000000	CALT LAKE OF		DO DOY 4 45 460		04444	F 460	51 N BANGERTER	20.24	000440000
184720	08314000030000		PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	HWY	30.24	0831400003
404762	000000000000000000000000000000000000000	UTAH STATE ROAD	LIDOT DIGUT OF WAY	DO DOV 4 40 420	CALT LAKE CITY LIT	04444	0.420	51 N BANGERTER	6.66	0022200040
184/63	08323000100000	COMMISSION	UDOT RIGHT OF WAY	PO BOX 148420	SALT LAKE CITY UT	84114	8420	HWY	6.66	0832300010
404764	00222000420000	CALTIAKECITY		DO DOV 4 45 460	CALT LAKE CITY LIT	04444	F 4 C O	3649 W	2.04	0022200042
184764	08323000130000	SALI LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	2.84	0832300013
404765	00222000440000	CALTIAKECITY		DO DOV 4 45 460	CALT LAKE CITY LIT	04444	F 4 C O	2602 M 400 M	6.70	0022200044
184765	08323000140000	SALI LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	3602 W 100 N 3649 W	6.78	0832300014
104766	08323000150000	CALTIAKECITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	04114	5460	NORTHTEMPLE ST	20.16	0832300015
164700	08323000130000	SALI LAKE CITT	PROPERTY IVIAINAGEIVIEINT	PO BOX 143400	SALT LAKE CITY OT	04114	3400	51 N BANGERTER	20.10	0832300013
10/1772	09222000170000	UTAH TRANSIT AUTHORITY	DIGHT OF MAY ATH FLD	PO BOX 30810	SALT LAKE CITY UT	9/120	0810	HWY	2 02	0832300017
104772	08323000170000	OTAIT INANSII AOTIIONITI	MOITI-OI-WAI, 41111EN	FO BOX 30810	SALT LAKE CITT OT	04130	0010	3700 W	2.32	0832300017
18/1775	08333000300000	UTAH TRANSIT AUTHORITY	RIGHT-OF-WAY 4TH FLR	PO BOX 30810	SALT LAKE CITY UT	8/130	0810	TERMINAL DR	0 13	0832300020
104773	00323000200000	OTAH HANSH AOTHORITI	Moni or War anniek	1 0 BOX 30010	JALI LAKE CITTOT	04130	0010	3700 W	0.13	0032300020
184776	08323000210000	UTAH TRANSIT AUTHORITY	RIGHT-OF-WAY 4TH FLR	PO BOX 30810	SALT LAKE CITY UT	84130	0810	TERMINAL DR	0.03	0832300021
101770	00323000210000	O 17 HT THU MISTE 7 TO THIS HITT	NOTT OF WATER THEE	10 50% 50010	SALT EARLE CITT OT	01130	10010	3700 W	0.03	0032300021
184777	08323000220000	UTAH TRANSIT AUTHORITY	RIGHT-OF-WAY 4TH FLR	PO BOX 30810	SALT LAKE CITY UT	84130	0810	TERMINAL DR	0.04	0832300022
						0.120		3121 W	0.0.	
184976	08333000020000	SALT LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	10.04	0833300002
								3051 W		
184977	08333000030000	SALT LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	2.26	0833300003
								3011 W		
184978	08333000040000	SALT LAKE CITY CORP	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	4.83	0833300004
								2909 W		
184979	08333000050000	SALT LAKE CITY CORP	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	14.83	0833300005
		SALT LAKE CITY						2445 W		
184980	08333000060000	CORPORATION		PO BOX 145550	SALT LAKE CITY UT	84114	5550	NORTHTEMPLE ST	0.65	0833300006

								3121 W		
184981	08333000110000	SALT LAKE CITY CORP	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	3.05	0833300011
		SALT LAKE CITY						2405 W		
184984	08333000140000	CORPORATION	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	0.85	0833300014
								3121 W		
204163	15041010020000	SALT LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	29.67	1504101002
								3121 W		
204168	15041040030000	SALT LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	1.62	1504104003
								3121 W		
204169	15041040040000	SALT LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	0.36	1504104004
								3121 W		
204172	15041050010000	SALT LAKE CITY CORP	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	1.07	1504105001
204472	45044050040000	CALT LAWS CITY CORD		DO DOY 4 45 460			- 460	3121 W	4.07	4504405004
2041/3	15041050010000	SALT LAKE CITY CORP	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	1.07	1504105001
204474	15044050040000	CALT LAKE CITY CORD	DDODEDTY MANNA CENAENT	DO DOV 4 45 4 CO		04444	F460	3121 W	4.07	1504105001
204174	15041050010000	SALT LAKE CITY CORP	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	1.07	1504105001
20/170	15041260010000	CALT LAVE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	01111	5460	2445 W JETWAY AVE	12.05	1504126001
204176	15041260010000	SALI LAKE CITY	PROPERTY IVIANAGEIVIENT	PO BOX 143460	SALT LAKE CITY UT	04114	3460	2445 W JETWAY	12.95	1504120001
20/170	15041260010000	SALT LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	Q/11/	5460	AVE	12 05	1504126001
204173	13041200010000	SALT LAKE CITT	FROFERTT WANAGEWENT	FO BOX 143400	SALT LAKE CITT OT	04114	3400	AVL	12.93	1304120001
204180	15041260030000	SALT LAKE CITY CORP	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	31 N 2400 W	1.26	1504126003
		07.21.2.11.2.01.1		. 6 56% 2 16 166			1	2445 W JETWAY		
204181	15041260040000	SALT LAKE CITY CORP	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	AVE	13.03	1504126004
								2445 W JETWAY		
204182	15041260040000	SALT LAKE CITY CORP	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	AVE	13.03	1504126004
								2445 W JETWAY		
204194	15041760010000	SALT LAKE CITY CORP	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	AVE	0.35	1504176001
								2445 W JETWAY		
204195	15041770020000	SALT LAKE CITY CORP	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	AVE	3.54	1504177002
								3649 W		
204407	15051000030000	SALT LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	40.22	1505100003
								3649 W		
204408	15051000040000	SALT LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	1.39	1505100004

								3649 W		
204409	15051000040000	SALT LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	1.39	1505100004
								3529 W		
204411	15052010010000	SALT LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	27.41	1505201001
								3529 W		
204412	15052010020000	SALT LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	8.26	1505201002
								3529 W		
204413	15052010040000	SALT LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	11.78	1505201004
								3527 W		
204414	15052010050000	UTAH TRANSIT AUTHORITY	RIGHT-OF-WAY, 4TH FLR	PO BOX 30810	SALT LAKE CITY UT	84130	0810	NORTHTEMPLE ST	1.48	1505201005
								3325 W		
204417	15052260020000	SALI LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	2.55	1505226002
204420	15052270020000	CALTIAKECITY		DO DOV 145460	CALT LAKE CITY LIT	04114	F460	3325 W	2.10	1505227002
204420	15052270020000	SALI LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST 3325 W	2.18	1505227002
204421	15052270020000	SALT LAVE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	0/11/	5460	NORTHTEMPLE ST	2 10	1505227002
204421	13032270020000	SALI LAKE CITI	PROFERTT WANAGEWENT	FO BOX 143400	SALT LAKE CITT OT	04114	3400	3325 W	2.10	1303227002
204422	15052270030000	SALT LAKE CITY CORP	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	1.66	1505227003
						1		3325 W		
204423	15052270030000	SALT LAKE CITY CORP	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	1.66	1505227003
								3325 W		
204424	15052280010000	SALT LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	1.98	1505228001
								3325 W		
204425	15052280070000	SALT LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	0.23	1505228007
								3325 W		
204426	15052280080000	SALT LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	4.84	1505228008
								3325 W		
204427	15052280090000	SALT LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	13.41	1505228009
								3325 W		
204428	15052280100000	UTAH TRANSIT AUTHORITY	RIGHT-OF-WAY, 4TH FLR	PO BOX 30810	SALT LAKE CITY UT	84130	0810	NORTHTEMPLE ST	0.13	1505228010
204422	45053300440000	STATE BOAD COLUMNS:	LUDOT	DO DOY 1 10 100	CALT LAKE CITY ::=	04444	0.420	3325 W	0.44	4505333344
204429	15052280110000	STATE ROAD COMMISSION	UDOT	PO BOX 148420	SALT LAKE CITY UT	84114	8420	NORTHTEMPLE ST	0.11	1505228011
204420	15053380130000	LITALI TRANCIT ALITUORITY	DICUT OF MAY ATHERD	DO DOV 20910	CALT LAKE CITY UT	04120	0010	3325 W	1 12	1505330043
204430	12027780170000	UTAH TRANSIT AUTHORITY	RIGHT-OF-WAY, 41H FLR	PO BOX 30810	SALT LAKE CITY UT	04130	0810	NORTHTEMPLE ST	1.13	1505228012

								4100 W		
204593	15062000020000	SALT LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	IEIGHTYWEST	22.58	1506200002
								4400 W		
204597	15062000070000	SALT LAKE CITY CORP	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	IEIGHTYWEST	47.10	1506200007

3. NOTICE OF CITY COUNCIL HEARING

#### NOTICE OF PUBLIC HEARING

The Salt Lake City Council is considering Petition <u>PLNPCM2015-00357: Airport Zoning</u> - A request by the Salt Lake City Department of Airports, represented by Allen McCandless, to amend the zoning map for approximately 489.181 acres of land located south of the Salt Lake International Airport terminals and runways, adjacent to Interstate 80. The land is proposed to be rezoned from Open Space (OS), Commercial Corridor (CC) and Business Park (BP) to Airport (A)

As part of their study, the City Council is holding an advertised public hearing to receive comments regarding the petition. During this hearing, anyone desiring to address the City Council concerning this issue will be given an opportunity to speak. The hearing will be held:

**DATE:** 

**TIME:** 7:00 p.m.

**PLACE:** Room 315

City & County Building 451 South State Street Salt Lake City, Utah

If you have any questions relating to this proposal or would like to review the file, please call Doug Dansie at 801-535-6182 between the hours of 8:00 a.m. and 5:00 p.m., Monday through Friday or via e-mail at doug.dansie@slcgov.com

The City & County Building is an accessible facility. People with disabilities may make requests for reasonable accommodation, which may include alternate formats, interpreters, and other auxiliary aids and services. Please make requests at least two business days in advance. To make a request, please contact the City Council Office at <a href="mailto:council.comments@slcgov.com">council.comments@slcgov.com</a>, 801-535-7600, or relay service 711.

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4. MAILING LABELS

Notices sent to Listserve The majority of adjacent land is Salt Lake City owned Name Address1 Address2 CHIN LLC 13373 PERRIS BLVD #C-203 MORENO VALLEY, CA 92553-5409 THRIFTY RENT A CAR SYSTEM INC 5330 E 31ST ST TULSA, OK 74135

WALKER-SOUTHWEST PROPERTIES LLC PO BOX 17967 SAN ANTONIO, TX 78217-0967 QUALITY OIL CO 4625 S 2300 E #203 HOLLADAY, UT 84117-4477 SALT LAKE CITY CORP 1020 N FLYER WY SALT LAKE CITY, UT 84116-2959

SCSB, LLC; ET AL 163 S MAIN ST SALT LAKE CITY, UT 84111-1917 NORTHROP GRUMMAN GUIDANCE AND ELECTRONICS COMPANY, INC. 2211 W NORTHTEMPLE ST SALT LAKE CITY, UT 84116-2914

SALT LAKE CITY CORPORATION PO BOX 145460 SALT LAKE CITY, UT 84114-5460

SALT LAKE CITY CORPORATION PO BOX 145550 SALT LAKE CITY, UT 84114-5550 PARRISH, JAMES B; TR ( JBP TRST ) 1815 S PARAGON DR ST GEORGE, UT 84790-6146 Resident 2445 W NORTH TEMPLE ST Salt Lake City, UT 84116-2917

Resident 2447 W NORTH TEMPLE ST Salt Lake City, UT 84116-2917 Resident 2375 W NORTH TEMPLE ST Salt Lake City, UT 84116-2915 Resident 72 N 2400 W Salt Lake City, UT 84116-2954

Resident 2333 W NORTH TEMPLE ST Salt Lake City, UT 84116-2915 Resident 15 S 2400 W Salt Lake City, UT 84116-2990

Resident 2211 W NORTH TEMPLE ST Salt Lake City, UT 84116-2914

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Salt Lake City, UT 84116-2914

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Resident 2211 W NORTH TEMPLE ST #BLDG E Salt Lake City, UT 84116-2914

#### Deseret News



#### The Salt Lake Tribune

#### PROOF OF PUBLICATION

**CUSTOMER'S COPY** 

TROOF OF TOBERCHION			
CUSTOMER NAME AND ADDRESS	ACCOUNT NUMBER	DATE	
PLANNING DIVISION,	9001394298	8/31/2015	
PO BOX 145480			۷
SALT LAKE CITY UT 84114			

ACCOUNT	TNAME				
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TELEPHONE	UMBER				
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Start 08/29/2015	End 08/29/2015	Notice of Public Hearing On Wednesday, September 9, 2015, the Salt Lake Cit Planning Commission will hold a public hearing to con- sider making recommendations.			
CUST, R	EF. NO.	garding the following positions to the City Council re			
PH 9/9		Attached Garage Regulations for Residential Districts The Salt Lake City Council has requested that the exist ing residential zoning regulations be evaluated with regard to compatible infill development in Salt Lake City. City Planning Staff identified issues regarding the existing attached garage regulations and is proposing regulations that would restrict the ability to build nevatrached garages that project from the front façade o homes in residential zoning districts. An exemption is proposed for existing garage replacement and when there is a development pattern of such garages on a block face. The proposed regulation changes will affect chapter 21 A.24 Residential Districts of the zoning ordinance. The regulations will affect the R-1, R-2, SR, and RR Residential Zoning Districts ofty-wide. Related provisions of title 21 A-Zoning may also be amended as part of this petition. (Stoff contact: Daniel Echeverria at (801)535-7165 or Daniel sedeverria@skgov.com)			
CAPT	ION	regulations that would restrict the ability to build ne attached garages that project from the front façade			
Notice of Public Hearing On Wednesday, Septe	ember 9, 2015, the Salt Lake City	proposed for existing garage replacement and when there is a development pattern of such garages on a block face. The proposed regulation danges will affect dapter 21A.24 Residential Districts of the zoning ordinance. The productions will offect to the zoning ordinance.			
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52 Lines	2.00 COLUMN	(801)535-7165 or Daniel.edieverria@skgav.com .) Case number PLNPCM2014- 00133 Salt lake Oth Interpretage Alexand			
TIMES	RATE	by The Salt Lake City International Airport to rezone properties located south of the existing terminal and terminal and terminal and			
2		Salt Lake City International Airport rezone - A request by The Salt Lake City International Airport to rezone properties located south of the existing terminal and runways from OS Open Space, Commercial Corridor CC and Business Park Bt to Airport A zoning. This Includes the land at the ends of the runways, presently occupied by runway approach lighting, and the Wingpointe golf course. The project is, located in Council District 1 represented by James Rogers (Staff contact: Doug Danisle at (801)535-6182 or doug danisle@slcgov.com.) Case number PINPCM2015-00357			
MISC. CHARGES	AD CHARGES	reserred by James Rogers (Staff contact: Doug Danisle at (801)535-6182 or doug.dansie@stagov.com.) Case number PUNPCM2015-00357			
		The public hearing will begin at 5:30 p.m. in room 326 of the City County Building, 451 South State Street, Salt Lake City, UT.			
Wales Company of the Park of t	TOTAL COST	The City & County Building is an accessible facility. People with disabilities may make requests for reasonable accommodation, which may include alternate formats, interpreters, and other auxiliary aids and services. Please make requests at least two business days in advance. To make a request, please contact the Planning Office at 801-535-7757, or relay service 711.			
	135.00	ices. Please make requests at least two business days in advande. To make a request, please contact the Planning Office at 801-535-7757, or relay service 711.			
AFF	IDAVIT OF PUBLICATION	1047104 UPAXLP			

AS NEWSPAPER AGENCY COMPANY, LLC dba MEDIAONE OF UTAH LEGAL BOOKER, I CERTIFY THAT THE ATTACHED ADVERTISEMENT OF Notice of Public Hearing On Wednesday, September 9, 2015, the Salt Lake City Planning Commission will hold a public hearing to consider making recommendations FOR PLANNING DIVISION, WAS PUBLISHED BY THE NEWSPAPER AGENCY COMPANY, LLC dba MEDIAONE OF UTAH, AGENT FOR THE SALT LAKE TRIBUNE AND DESERET NEWS, DAILY NEWSPAPERS PRINTED IN THE ENGLISH LANGUAGE WITH GENERAL CIRCULATION IN UTAH, AND PUBLISHED IN SALT LAKE CITY, SALT LAKE COUNTY IN THE STATE OF UTAH. NOTICE IS ALSO POSTED ON UTAHLEGALS.COM ON THE SAME DAY AS THE FIRST NEWSPAPER PUBLICATION DATE AND REMAINS ON UTAHLEGALS.COM INDEFINATELY, COMPLIES WITH UTAH DIGITAL SIGNATURE ACT UTAH CODE 46-2-101; 46-3-104.

PUBLISHED ON Start 08/29/2015 End 08/29/2015

SIGNATURE

DATE 8/31/2015

THIS IS NOT A STATEMENT BUT A "PROOF OF PUBLICATION"
PLEASE PAY FROM BILLING STATEMENT

VIRGINIA CRAFT
NOTARY PUBLIC - STATE OF UTAH
My Comm. Exp. 01/12/2018
Commission # 672963

NOTARY SIGNATURE

5.B PLANNING COMMISSION STAFF REPORT



# Staff Report

PLANNING DIVISION COMMUNITY & ECONOMIC DEVELOPMENT

To: Salt Lake City Planning Commission

From: Doug Dansie, 801-535-6182, <a href="mailto:doug.dansie@slcgov.com">doug.dansie@slcgov.com</a>

Date: September 9, 2015

Re: PLNPCM2015-00357 Airport/Wingpointe Zoning Amendment

### **Zoning Amendment**

**PROPERTY ADDRESS:** Salt Lake City International Airport

**PARCEL ID:** Approximately 35 individual parcels See attachment C.

**MASTER PLAN:** Northwest

ZONING DISTRICT: OS Open Space, CC Commercial Corridor, BP Business Park

**REQUEST:** The petitioner, Salt Lake City Department of Airports, represented by Allen McCandless, is requesting approval to amend the zoning map for approximately 489.181 acres of land located south of the Salt Lake International Airport terminals and runways, adjacent to Interstate 80. The land is proposed to be rezoned from Open Space (OS), Commercial Corridor (CC) and Business Park (BP) to Airport (A)

The intent of the proposed rezone is to integrate the property in to overall airport services. If the zoning is amended for the property, the entire property could be used for any use allowed in the Airport zone. The Airport has not specified their intended long term use for the property at this time, beyond the closure of the Wingpointe golf course and interim use during Airport construction. The City Council has final decision making authority for master plan and zoning amendments.

**RECOMMENDATION:** Based on the information in this staff report, Planning Staff recommends that the Planning Commission forward a recommendation of approval to the City Council for the proposed zoning map amendment.

The following motion is provided in support of the recommendation:

Based on the findings listed in the staff report and the testimony and plans presented, I move that the Planning Commission transmit a positive recommendation to the City Council for the proposed zoning map amendment.

#### **ATTACHMENTS:**

- A. Vicinity Map
- **B.** Property Photographs
- C. Additional Applicant Information
- **D.** Existing Conditions
- E. Analysis of Standards
- F. Public Process & Comments
- **G.** Department Review Comments
- H. Motions

#### **PROJECT DESCRIPTION:**

The subject property is located within the Northwest Community. The Northwest Community Master Plan contains a future land use map that designates the desired type of land use that should occur on the property. The future land use map has a split designation for the property, with the majority of the property designated as "Airport." However, the southeastern most portion of the site (south of the North Temple on ramp to I-80) is designated for "Business/Commercial"

The intent of the proposed rezone is to integrate the property into the airport and to acknowledge its limitations for future development.

#### **KEY ISSUES:**

The key issues listed below have been identified through the analysis of the project, neighbor and community input and department review comments.

- 1. Wingpointe closure
- 2. Flight pattern limitations
- 3. Open space inventory

#### **Issue 1 – Wingpointe closure**

The Salt Lake City Council has made a decision to close the Wingpointe Golf Course. An overriding factor in closing the course is the decision by the FAA to require the land be leased at market rate. The closure of the golf course was part of a larger FAA compliance review; in response to that review, the City administration committed that it would rezone the property to airport designation prior to 2017. See Attachment C.

Wingpointe has provided an aesthetically pleasing entry/exit to Salt Lake City International Airport. The proposed A Airport zoning does not have inherent design standards to replicate that type of landscaping, even at a small scale, however the Department of Airports has a history of innovative and sustainable native/naturalized landscaping along streets within and adjacent to airport property.

The canal ponds in this area are designated as wetland areas. These would remain as they are in their current locations and configurations.

There is a single paved bicycle trail that is also used as a perimeter road that also would remain as it is in the current location and configuration.

The Airport indicates that the main purpose for requesting a zoning amendment at this time relates to the Terminal Redevelopment Program. At the peak of construction there will soon be a need for 1500 minimum parking stalls for the trade workers constructing the terminal building, concourses, roadways, parking structure, gateway building, central utility plant, utilities, and apron work. There will be times where all these projects will be under construction at the same time. The Airport will need to accommodate the workers as the facilities are built as early as spring of 2016.

The short-term plan for the Wingpointe area is to provide close-in temporary parking for the trade workers, where they can then be bused to the individual construction sites. The TRP program managers have recently re-affirmed the need for this parking. There is also a need for a receiving area where trucks and cargo can be inspected prior to being off-loaded and delivered to the construction sites. There may be a need also for additional ground transportation staging and parking areas. It is planned these areas would be located where a portion of Wingpointe now is located.

The airport will be updating their airport master plan where the Wingpointe area will receive a closer look at the long-term possibilities for future uses. A concept plan was developed by Airport staff showing potential office space and aviation related uses and/or additional paved parking for passengers and employees.

#### **Issue 2 – Flight Pattern limitations**

Many of the properties not part of the Wingpointe Golf Course are also airport owned properties that were purchased because they are part of the security area and/or flight pattern approach to the airport.

After being identified at a community open house, the airport authority amended their original request to also include the property southeast of the North Temple on-ramp to I-80 (former Continental Airlines reservation center) to be included in the rezone. This property, which is identified as commercial in the master plan, has been purchased by the airport and the building demolished because it was under the flight path of the eastern runway and partially in the Runway Protection Zone.

#### **Issue 3 – Open Space Inventory De-listing:**

Chapter 2.90 of City Code designates an open space lands inventory and provides a process for removing open space from that inventory. The Salt Lake City open space lands program is established to facilitate the city's acquisition, management, promotion, preservation, protection and enhancement of open space lands and to encourage public and private gifts of land, money, securities or other property to be used to preserve the natural, scenic, historic and important neighborhood open space lands.

The process of de-listing the open space from the inventory is a process that is at the discretion of the Mayor and City Council.

#### **DISCUSSION:**

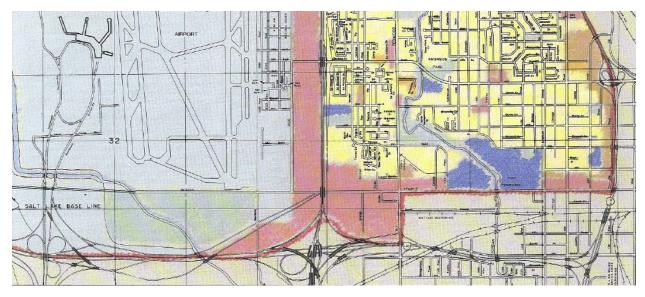
#### **Applicable Master Plan Policies**

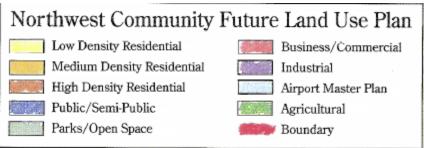
The *Northwest Master Plan* includes some general policies about commercial and residential areas, however they generally apply to development north and east of the airport, such as the Morton Meadows and Westpointe neighborhoods, where airport noise could impact to housing and office development.

The airport already controlled most of the land contained in this petition at the time the Master Plan was adopted. Therefore, the master plan identifies all of the properties associated with this proposal as being part of the Airport designation, with the exception of the land southeast of the North Temple on-ramp to I-80 which is identified as business/commercial and is presently zoned BP Business Park. This parcel is impacted by airport flight patterns and has since been acquired by the Department of Airports for security reasons.

The site at North Temple and 2400 West, which is identified as Airport in the master plan but currently zoned CC Commercial Corridor, is presently owned by the Airport and occupied with offices, which is consistent with both the present CC Commercial Corridor and proposed A Airport zoning districts. The Airport does not foresee a change in use with the rezone.

The Master Plan actually indicates a shortage of golf courses in the City and suggests additional courses; however, market conditions have not coincided with projections, which has led to the decision to close Wingpointe.





#### **NEXT STEPS:**

With a recommendation of approval or denial for the zoning amendment, the amendment proposal will be sent to the City Council for a final decision by that body.

If the zoning amendment is approved, the Department of Airports will be able to build any use allowed in the A Airport zone on the property. While most of the property would remain vacant because of flight pattern restrictions, the Wingpointe Golf Course land is not under the flight pattern; and is expected that the site will be developed as airport supporting uses, which may include parking, hotels or any other use allowed in the zoning district. A complete list of uses allowed within the zone is located in at http://www.sterlingcodifiers.com/codebook/index.php?book\_id=672. The proposed uses are designed to be part of the ongoing growth and viability of the International Airport

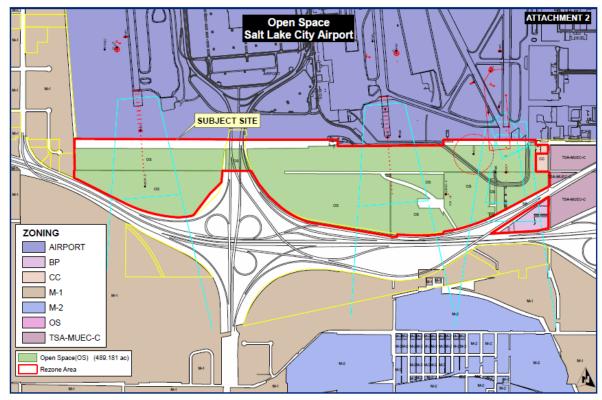
The Department of Airports will need to obtain building permits for any development at the time they do choose to develop and will need to comply with the necessary zoning standards.

If the zoning amendment is denied, the property will remain zoned OS Open Space, CC Commercial Corridor and BP Business Park. With this zoning, the airport would still limit development on most parcels because of flight restrictions; however, the use of the former Wingpointe property would not be able to develop consistent with FAA regulations, creating discordance with City and Federal regulations.

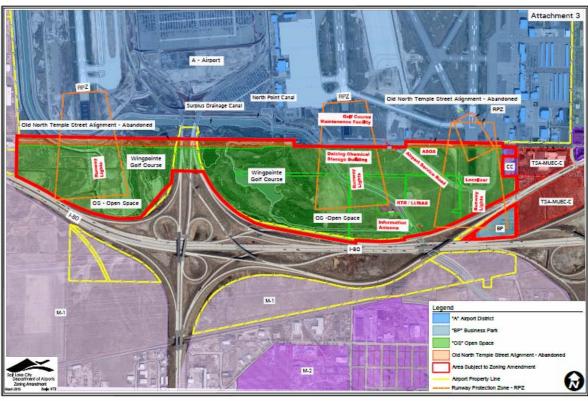
# ATTACHMENT A: VICINITY MAP



Area outlined in red is the area requested for rezoning



Area proposed for rezoning (outlined in red) in relationship to existing zoning (Yellow lines represent outline of airport owned property. Blue lines represent airplane approach patterns)



Existing zoning, property lines and runway protection zone superimposed on aerial photograph

## ATTACHMENT B: PROPERTY PHOTOGRAPHS



Wingpointe Golf Course (looking southeast)



Wingpointe Golf Course (looking east)



Wingpointe Golf Course (looking west)



Former Continental Airlines Reservation Center site between North Temple on-ramp and I-80 at 2400 West



CC Commercial Corridor zoned land at 2400 West North Temple

# ATTACHMENT C: ADDITIONAL APPLICANT INFORMATION

Airport Compliance and Management Analysis

800 Independence Ave., SW. Washington, DC 20591

July 3, 2013

Mr. David Everitt Chief of Staff Salt Lake City Corporation 451 South State Street, Room 306 PO Box 145474 Salt Lake City, UT 84114-5474

Dear Mr. Everitt:

Thank for your February 4 letter, concerning the corrective actions proposed to the Federal Aviation Administration's (FAA) compliance review of Salt Lake City Department of Airports (DOA). The items sent were in response to our request for additional information and modifications of the original corrective action plan submitted by the City on August 2, 2012. We appreciate the fact that your letter recognizes the City's full commitment to implement corrective actions for violations of FAA's Policy and Procedures Concerning the Use of Airport Revenue (Revenue Use Policy).

Your responses to the five findings indicated, in part:

West Jordan Soccer Field: The City will allow the initial term of the soccer field to run its course through October, 2025, but the City will not allow West Jordan to exercise an option for a second, 20-year term.

Land Swap/Easement: The City's General Fund, subject to annual appropriation, will reimburse the DOA \$983,943.19 (\$912,656 plus statutory interest of \$71,287.19) over a 10-year pay period on the following schedule (which accounts for accumulating interest on the unpaid balance):

		Accumulated	
	Principal	Interest	Total
7/01/13	\$94,047.33	\$9,839.43	\$103,886.76
7/01/14	\$94,987.81	\$8,898.96	\$103,886.76
7/01/15	\$95,934.68	\$7,949.08	\$103,886.76
7/01/16	\$96,897.06	\$6,989.70	\$103,886.76
7/01/17	\$97.866.03	\$6,020.73	\$103,886.76

7/01/18	\$98,844.69	\$5,042.07	\$103,886.76
7/01/19	\$99,833.14	\$4,053.63	\$103,886,76
7/01/20	\$100,831.47	\$3,055.29	\$103,886.76
7/01/21	\$101,839.79	\$2,046.98	\$103,886.76
7/01/22	\$102,858.18	\$1,028.58	\$103,886.76
Total	\$983,943.19	\$54,924,46	\$1,038,868.65

The DOA will annually certify to the FAA that these amounts have been properly withheld from the DOA's payments to the General Fund for city services rendered to the airport system.

Boeing Lease: Based on the appraised fair market value of the subject property, Boeing will pay a rental rate of \$0.27/sf for the "Premises" lease, effective January 1, 2013. If Boeing exercises its options on the "Land Bank" or "additional property" over the next five years, Boeing will be required to pay the appraised fair market value of \$0.23/sf. These lease rates will be updated every five years to reflect then-current appraised value in conjunction with Boeing's options to renew the lease.

Wingpointe Golf Course: The City would make reasonable efforts to rezone the property to allow aeronautical uses over the next five years. The DOA would amend the existing MOU so that the MOU expires on December 31, 2017 (instead of June 30, 2087) and, effective July 2, 2013 (the start of the next fiscal year), require the City, subject to appropriation, to reimburse the DOA for its costs (currently about \$55,000/year) for maintaining security, managing wildlife and otherwise ensuring that the use of the property as a golf course does not impair the use of Salt Lake City International Airport (SLC) as an airport.

The MOU would also be amended to provide if, as of December 31, 2017, the property is not needed for aeronautical use, the MOU may be extended for an additional 5-year term, but only if the City pays the DOA the current appraised fair market value rent for the golf course. The City has agreed to the following annual payment schedule, subject to appropriation:

	Annual Payment
FY 2014	\$55,000
FY 2015	\$60,000
FY 2016	\$65,000
FY 2017	\$70,000
7/17-12/17	\$37,500

Cost Allocation Plan: As recommended by the FAA, the DOA's internal auditor will review the City's cost allocation plan on an annual basis.

Based on your responses, FAA has agreed to your corrective action plan. However, you noted that both payments for the Golf Course and Easement are subject to annual appropriations. We understand the DOA's annual budget is subject to City Council approval and that the City is committed to resolving the findings. However, failure to not appropriate

these annual payments could place the DOA in noncompliance with Federal law. Sanctions for noncompliance can include:

- Withholding of future and existing grants;
- Withholding approval of an application to impose a passenger facility charge;
- 0 Federal court action; and
- Civil penalties as stated in FAA's Revenue Use Policy.

In an effort to alleviate FAA's concerns over the "subject to annual appropriations" language, the Executive Director of SLC provided a plan to formalize the repayment for the Golf Course and Easement. It states that if the City's golf course enterprise fund does not make the proposed rental payments, the City will close the golf course and return it to the Airport. For the Easement, the City will include the payments in the City's nondepartmental budget schedule, where it will be described as "10 Year Plan - Airport Trail Reimbursement Required by FAA Corrective Action Plan." The DOA believes that this expressly shows the City's full commitment to making the scheduled payments and inclusion in the nondepartmental budget will formalize the obligation.

FAA will continue to monitor the lease arrangements and/or repayments for the Golf Course, Boeing, and the Soccer Field. In the future, please submit copies of supporting documentation to the FAA on an annual basis for the payments made to the DOA for the Golf Course and Easement. In addition, we fully expect the DOA and the City to fulfill its promises with regard to the proposed current and future lease modifications.

Should you have any further questions, please contact David Duchow at (202) 493-4604.

Sincerely,

Randall S. Fiertz

Director of Airport Compliance

and Management Analysis

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cc: Maureen Riley, Executive Director, SLC Scott Lewis, Anderson & Kreiger, LLP. John Bauer, Denver Airports District Office Joelle Briggs, Northwest Mountain Airports Division

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184980	08333000060000	CORPORATION		PO BOX 145550	SALT LAKE CITY UT	84114	5550	NORTHTEMPLE ST	0.65	0833300006

								3121 W		
184981	08333000110000	SALT LAKE CITY CORP	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	3.05	0833300011
		SALT LAKE CITY						2405 W		
184984	08333000140000	CORPORATION	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	0.85	0833300014
								3121 W		
204163	15041010020000	SALT LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	29.67	1504101002
								3121 W		
204168	15041040030000	SALT LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	1.62	1504104003
								3121 W		
204169	15041040040000	SALT LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	0.36	1504104004
								3121 W		
204172	15041050010000	SALT LAKE CITY CORP	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	1.07	1504105001
204472	45044050040000	CALT LAKE SITY CORD		DO DOY 4 45 460			- 460	3121 W	4.07	4504405004
2041/3	15041050010000	SALT LAKE CITY CORP	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	1.07	1504105001
204474	15044050040000	CALT LAKE CITY CORD	DDODEDTY MANNA CENAENT	DO DOV 4 45 4 CO		04444	F460	3121 W	4.07	1504105001
204174	15041050010000	SALT LAKE CITY CORP	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	1.07	1504105001
20/170	15041260010000	CALT LAVE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	01111	5460	2445 W JETWAY AVE	12.05	1504126001
204176	15041260010000	SALI LAKE CITY	PROPERTY IVIANAGEIVIENT	PO BOX 143460	SALT LAKE CITY UT	04114	3460	2445 W JETWAY	12.95	1504120001
20/170	15041260010000	SALT LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	Q/11/	5460	AVE	12 05	1504126001
204173	13041200010000	SALT LAKE CITT	FROFERTT WANAGEWENT	FO BOX 143400	SALT LAKE CITT OT	04114	3400	AVL	12.93	1304120001
204180	15041260030000	SALT LAKE CITY CORP	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	31 N 2400 W	1.26	1504126003
		07.11. 2.11.2 0.11. 001.1		. 6 56% 2 16 166			1	2445 W JETWAY		
204181	15041260040000	SALT LAKE CITY CORP	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	AVE	13.03	1504126004
								2445 W JETWAY		
204182	15041260040000	SALT LAKE CITY CORP	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	AVE	13.03	1504126004
								2445 W JETWAY		
204194	15041760010000	SALT LAKE CITY CORP	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	AVE	0.35	1504176001
								2445 W JETWAY		
204195	15041770020000	SALT LAKE CITY CORP	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	AVE	3.54	1504177002
								3649 W		
204407	15051000030000	SALT LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	40.22	1505100003
								3649 W		
204408	15051000040000	SALT LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	1.39	1505100004

								3649 W		
204409	15051000040000	SALT LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	1.39	1505100004
								3529 W		
204411	15052010010000	SALT LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	27.41	1505201001
								3529 W		
204412	15052010020000	SALT LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	8.26	1505201002
								3529 W		
204413	15052010040000	SALT LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	11.78	1505201004
							2242	3527 W		
204414	15052010050000	UTAH TRANSIT AUTHORITY	RIGHT-OF-WAY, 4TH FLR	PO BOX 30810	SALT LAKE CITY UT	84130	0810	NORTHTEMPLE ST	1.48	1505201005
204447	45050000000	CALT LAKE OF		DO DOV 4 45 460	CALT LAKE OF VIEW	0444	F 4 6 0	3325 W	2 ==	4505336003
204417	15052260020000	SALI LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	2.55	1505226002
204420	1505227002000	CALTIAKECITY		DO DOV 145460	CALTIANECITYLIT	04114	F460	3325 W	2.10	1505227002
204420	15052270020000	SALI LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST 3325 W	2.18	1505227002
204421	15052270020000	CALTIAVE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	0/11/	5460	NORTHTEMPLE ST	2 10	1505227002
204421	13032270020000	SALI LAKE CITY	PROPERTY WANAGEWENT	PO BOX 145460	SALT LAKE CITY UT	04114	3400	3325 W	2.10	1303227002
204422	15052270030000	SALT LAKE CITY CORP	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	2/11//	5460	NORTHTEMPLE ST	1 66	1505227003
204422	13032270030000	JALI LAKE CITI COM	THOTENT WANAGEMENT	1 0 BOX 143400	SALT LAKE CITT OT	04114	3400	3325 W	1.00	1303227003
204423	15052270030000	SALT LAKE CITY CORP	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	1.66	1505227003
201123	13032270030000	57 LT LT 11 C C T T C C T T	THOU ENT IN AUTOCOME	1 6 56% 1 15 166	5, 12, 12, 11, 12, 11, 13, 13, 13, 13, 13, 13, 13, 13, 13	0.111	3.00	3325 W	2.00	1303227003
204424	15052280010000	SALT LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	1.98	1505228001
								3325 W		
204425	15052280070000	SALT LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	0.23	1505228007
								3325 W		
204426	15052280080000	SALT LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	4.84	1505228008
								3325 W		
204427	15052280090000	SALT LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	NORTHTEMPLE ST	13.41	1505228009
								3325 W		
204428	15052280100000	UTAH TRANSIT AUTHORITY	RIGHT-OF-WAY, 4TH FLR	PO BOX 30810	SALT LAKE CITY UT	84130	0810	NORTHTEMPLE ST	0.13	1505228010
								3325 W		
204429	15052280110000	STATE ROAD COMMISSION	UDOT	PO BOX 148420	SALT LAKE CITY UT	84114	8420	NORTHTEMPLE ST	0.11	1505228011
								3325 W		
204430	15052280120000	UTAH TRANSIT AUTHORITY	RIGHT-OF-WAY, 4TH FLR	PO BOX 30810	SALT LAKE CITY UT	84130	0810	NORTHTEMPLE ST	1.13	1505228012

								4100 W		
204593	15062000020000	SALT LAKE CITY	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	IEIGHTYWEST	22.58	1506200002
								4400 W		
204597	15062000070000	SALT LAKE CITY CORP	PROPERTY MANAGEMENT	PO BOX 145460	SALT LAKE CITY UT	84114	5460	IEIGHTYWEST	47.10	1506200007

#### ATTACHMENT D: EXISTING CONDITIONS

#### **Uses in the Immediate Vicinity of the Property**

The majority of the land to the east of the proposed area for rezone is zoned TSA-MUEC-C Transit Station Area- Mixed Use Employment Center Core. This area is generally occupied by hotel, parking, offices, airport related services, government agencies and retail uses. To the west is M-1 Manufacturing zoned property (International Center); generally hotel, office and manufacturing uses. The airport has also acquired some of this land for Airport expansion. To the south is M-1 Manufacturing Property (mostly owned by the Airport) that is either vacant or industrial in nature. Please see the vicinity map in Attachment A for reference.

#### **Current OS, CC and BP Zoning Standards**

The property proposed for rezoning is currently OS Open Space, CC Commercial Corridor and BP Business Park. The yard and bulk requirements for these districts are somewhat irrelevant for much of the property since they are superseded by the AFPP Airport Flight Path Protection overlay zoning district that imposes additional standards rendering much of the land not buildable for inhabitable structures. The area of the Wingpointe golf course is not in direct line of the flight path and the OS development standards would be replaced by A Airport standards.

The OS yard requirements are as follows:

#### Minimum Lot Size:

- 1. Minimum lot area: Ten thousand (10,000) square feet.
- 2. Minimum lot width: Fifty feet (50').

Maximum Building Height: Building height shall be limited to thirty five feet (35'); provided, that for each foot of height in excess of twenty feet (20'), each required yard and landscaped yard shall be increased one foot (1').

#### **Minimum Yard Requirements:**

- 1. Front Yard: Thirty feet (30').
- 2. Corner Side Yard: Thirty feet (30').
- 3. Interior Side Yard: Twenty feet (20').
- 4. Rear Yard: Thirty feet (30').
- 5. Accessory Buildings And Structures In Yards: Accessory buildings and structures may be located in required yard areas subject to section  $\underline{21A.36.020}$ , table  $\underline{21A.36.020}$ B, "Obstructions In Required Yards", of this title.

#### **Proposed A Airport Zoning Standards:**

Minimum Lot Area and Width: No minimum lot area or lot width is required.

Maximum Building Height: Maximum building height shall be determined by the Salt Lake City International Airport in accordance with subsections <u>21A.34.040</u>F through R of this title.

Minimum Yard Requirements: No minimum yards shall be required.

# ATTACHMENT E: ANALYSIS OF STANDARDS

#### **ZONING MAP AMENDMENTS**

**21A.50.050:** A decision to amend the text of this title or the zoning map by general amendment is a matter committed to the legislative discretion of the city council and is not controlled by any one standard. In making a decision to amend the zoning map, the City Council should consider the following:

Factor	Finding	Rationale
1. Whether a proposed map amendment is consistent with the purposes, goals, objectives, and policies of the city as stated through its various adopted planning documents;	Complies	All land affected has been acquired by the Department of Airports to insure airport operation and safety. The rezone is a requirement of the Compliance Review from the United States Federal Aviation Administration FAA.  Technically, the Wingpointe golf course could remain if it paid market rates for the land, according to FAA regulations, however it has been deemed unsustainable.
2. Whether a proposed map amendment furthers the specific purpose statements of the zoning ordinance.	Complies	The A Airport purpose statement is as follows:  The purpose of the A airport district is to provide a suitable environment for the Salt Lake City International Airport and private uses that function in support of the airport facility. This district is appropriate in areas of the city where the applicable master plans support this type of land use.  The location of the proposal is compliant with the purpose statement of the zone.
3. The extent to which a proposed map amendment will affect adjacent properties;	Complies	Adjacent properties are either owned by the Department of Airports or are commercial/office uses compatible with the airport.
4. Whether a proposed map amendment is consistent with the purposes and provisions of any applicable overlay zoning districts which may impose additional standards	Complies	The property is located within the AFPP Airport Flight Path Protection overlay zoning district that imposes additional standards. The AFPP overlay extends beyond the area zoned A Airport, to insure the protection and safety of the Salt Lake City International Airport.  The Purpose statement of the Overlay district is: It is determined that a hazard to the operation of the airport endangers the lives and property of

facilities and services intended to serve the subject property, including, but not limited to, roadways, parks and recreational facilities,  built environment where public facilities and services already exist.  City departments and division have no indicated that public facilities or services are inadequate to serve the			users of the Salt Lake City International Airport, and the health, safety and welfare of property or occupants of land in its vicinity. If the hazard is an obstruction or incompatible use, such hazard effectively reduces the size of the area available for landing, takeoff and maneuvering of aircraft, thus tending to destroy or impair the utility of the Salt Lake City International Airport and the public investment. Accordingly, it is declared: 1. That the creation or establishment of an airport hazard is a public nuisance and an injury to the region served by the Salt Lake City International Airport; 2. That it is necessary in the interest of the public health, public safety, and general welfare that the creation or establishment of airport hazards be prevented; and 3. That the prevention of these hazards should be accomplished, to the extent legally possible, by the exercise of the police power without compensation
police and fire protection, schools, stormwater drainage systems, water supplies, and wastewater and refuse collection.	facilities and services intended to serve the subject property, including, but not limited to, roadways, parks and recreational facilities, police and fire protection, schools, stormwater drainage systems, water supplies, and wastewater and	Complies	facilities and services already exist.  City departments and division have not indicated that public facilities or

# **ATTACHMENT F: PUBLIC PROCESS & COMMENTS**

# **Public Notice, Meetings, Comments**

The following is a list of public meetings that have been held, and other public input opportunities, related to the proposed project:

#### **Notice of Application:**

An open house was held on July 16, 2015.

- 1. Katie McKellar, reporter with the Deseret News, asked general questions about the rezoning area and reviewed the presentation maps.
- 2. Shelia O'Driscoll, resident, asked general questions about the rezoning, and that the city needs better outreach.
- 3. George Chapman, resident, is against closing Wingpointe

#### Notice of the public hearing for the proposal included:

Public hearing notice mailed on August 27, 2015

Public hearing notice posted on August 27, 2015

Public notice posted on City and State websites and Planning Division list serve on August 27, 2015

#### **Public Input:**

No public comments received as of staff report publication.

# ATTACHMENT G: DEPARTMENT REVIEW COMMENTS

**Engineering** – Scott Weiler (<u>scott.weiler@slcgov.com</u> or 801-535-6159) Engineering has no objection to the zoning amendment. Too bad the golf course has to go.

**Zoning** - Greg Mikolash (<u>greg.mikolash@slcgov.com</u> or 801-535-6181) No zoning issues or comments per this review.

#### **Transportation**

No comments.

**Public Utilities** — Jason Draper (<u>jason.draper@slcgov.com</u> or 801-486-6751) SLCPU has no issues with the proposed zone change. (other than I will miss golfing there....)

#### **Fire**

No comments.

#### **Police**

No comments.

# **ATTACHMENT H: MOTIONS**

## **Potential Motions**

#### **Staff Recommendation:**

Based on the findings listed in the staff report and the testimony and plans presented, I move that the Planning Commission transmit a positive recommendation to the City Council for the proposed zoning map amendment.

#### **Not Consistent with Staff Recommendation:**

Based on the testimony, plans presented and the following findings, I move that the Planning Commission transmit a negative recommendation to the City Council for the proposed zoning map amendment.

(The Planning Commission shall make findings on the Zoning Amendment standards and specifically state which standard or standards are not being complied with. Please see Attachment E for applicable standards.)

#### AMENDED SALT LAKE CITY PLANNING COMMISSION MEETING AGENDA

In Room 326 of the City & County Building

**451 South State Street** 

Wednesday, September 9, 2015, at 5:30 p.m. (The order of the items may change at the Commission's discretion.)

The field trip is scheduled to leave at 4:00 p.m.

Dinner will be served to the Planning Commissioners and Staff at 5:00 p.m. in Room 126 of the City and County Building. During the dinner break, the Planning Commission may receive training on city planning related topics, including the role and function of the Planning Commission.

PLANNING COMMISSION MEETING WILL BEGIN AT 5:30 PM IN ROOM 326
APPROVAL OF MINUTES FOR AUGUST 26, 2015
REPORT OF THE CHAIR AND VICE CHAIR
REPORT OF THE DIRECTOR

#### <u>PUBLIC HEARINGS</u> <u>Administrative Matters</u>

- 1. Regent Street Hotel Conditional Building and Site Design Review at approximately 45 East 200 **South** -Chris Zarek and Keith Smith (developer, representing Form Development) is requesting approval from the City for additional height (approx 330 feet)) for a proposed hotel/condominium at the above listed address. Currently the land is vacant/underutilized and the property is zoned D-1 (Downtown). A building over 100 feet in height located mid-block in the D-1 zone must be reviewed through the Conditional Building and Site Design Review process. The subject property is within Council District 4, Garrott. **(Staff** contact: Mollv Robinson (801)535-7261 represented bv Luke at molly.robinson@slcgov.com.) Case number PLCPCM2015-00463
- 2. **Kontgis Preliminary Subdivision at approximately 809 South 800 East and 810 East 800 South** A Request by Chris Kontgis for a lot consolidation located at the above listed address. The proposal includes combining two parcels into one lot that would be approximately 12,200 square feet. In the R2 zoning district a lot over 12,000 square feet can only be approved through the subdivision process. The proposed lot consolidation is located in the R-2 (Single and Two- Family Residential) zoning district and is located within Council District 5, represented by Erin Mendenhall. (Staff contact: Anna Anglin at (801)535-6050 or anna.anglin@slcgov.com.) Case numberPLNSUB2015-00298

#### **Legislative Matters**

3. Westminster Master Plan & Zoning Amendment & Preliminary Subdivision at approximately 1888 South 1300 East - A request by Curtis Ryan, on behalf of Westminster College, for a Master Plan Amendment, Zoning Amendment and Preliminary Subdivision located at the above listed address. The proposal is to consolidate all of these lots into the overall college campus by changing the master plan, rezoning the property and absorbing the land into a new subdivision plat The project is located in the R-1/5000 Zoning District, located in Council District 7 represented by Lisa Adams (Staff contact: Doug Dansie at (801)535-6182 or <a href="mailto:doug.dansie@slcgov.com">doug.dansie@slcgov.com</a>.) Case numbers PLNPCM2014-00253 PLNPCM2014-00254 PLNSUB2015-00214

- 4. Attached Garage Regulations for Residential Districts The Salt Lake City Council has requested that the existing residential zoning regulations be evaluated with regard to compatible infill development in Salt Lake City. City Planning Staff identified issues regarding the existing attached garage regulations and is proposing regulations that would restrict the ability to build new attached garages that project from the front façade of homes in residential zoning districts. An exemption is proposed for existing garage replacement and when there is a development pattern of such garages on a block face. The proposed regulation changes will affect chapter 21A.24 Residential Districts of the zoning ordinance. The regulations will affect the R-1, R-2, SR, and FR Residential Zoning Districts city-wide. Related provisions of title 21A-Zoning may also be amended as part of this petition. (Staff contact: Daniel Echeverria at (801)535-7165 or Daniel.echeverria@slcgov.com.) Case number PLNPCM2014-00133
- 5. **Salt Lake City International Airport Rezone** A request by The Salt Lake City International Airport to rezone properties located south of the existing terminal and runways from OS Open Space, Commercial Corridor CC and Business Park BP to Airport A zoning. This includes the land at the ends of the runways, presently occupied by runway approach lighting, and the Wingpointe golf course. The project is located in Council District 1 represented by James Rogers (Staff contact: Doug Dansie at (801)535-6182 or doug.dansie@slcgov.com.) Case number PLNPCM2015-00357
- 6. Northwest Quadrant Master Plan A request by Mayor Ralph Becker and the Salt Lake City Council to adopt a master plan for the Northwest Quadrant, an area of Salt Lake City that is bounded by the Salt Lake International Airport and I-215 on the west, SR-201 and the City boundary to the south, the city boundary (approx. 8600 West) on the west, and the City boundary on the north. The Northwest Quadrant Master Plan will establish policies for future industrial development in the area and identify natural lands that should be preserved. The Northwest Quadrant is located in Council Districts 1 represented by James Rogers and 2 represented by Kyle LaMalfa. A copy of the draft master plan is available at <a href="https://www.slcgov.com/planning">www.slcgov.com/planning</a> (Staff contact: Tracy Tran at (801)535-7645 and <a href="mailto:tracy.tran@slcgov.com">tracy.tran@slcgov.com</a>.) Case number PLNPCM2009-00168

#### **Briefing**

- 7. <u>CBSDR and CB Zoning Regulations</u> Planning Commission briefing on proposed changes to Title 21A.36 Community Business Zoning District and 21A.59 Conditional Building and Site Design Review of the Zoning Ordinance in relation to the criteria for additional building size, buffering requirements and other design elements as well as standards for review for projects that are required to go through the approval process outlined in Chapter 21A.59. (Staff contact is David Gellner at 801-535-6107 or <a href="mailto:david.gellner@slcgov.com">david.gellner@slcgov.com</a>). Case number PLNPCM2015-00636
- 8. **2015 Chair and Vice Chair Elections** The Commission will nominate and vote in a Chair and Vice Chairperson at the September 9, 2015, Planning Commission Meeting. These individuals will serve in the positions from October 2015 to September 2016.

The files for the above items are available in the Planning Division offices, room 406 of the City and County Building. Please contact the staff planner for information, Visit the Planning Division's website at www.slcgov.com/CED/planning for copies of the Planning Commission agendas, staff reports, and minutes. Staff Reports will be posted the Friday prior to the meeting and minutes will be posted two days after they are ratified, which usually occurs at the next regularly scheduled meeting of the Planning Commission. Planning Commission Meetings may be watched live on SLCTV Channel 17; past meetings are recorded and archived, and may be viewed at <a href="https://www.slctv.com">www.slctv.com</a>.

The City & County Building is an accessible facility. People with disabilities may make requests for reasonable accommodation, which may include alternate formats, interpreters, and other auxiliary aids and services. Please make requests at least two business days in advance. To make a request, please contact the Planning Office at 801-535-7757, or relay service 711.

# SALT LAKE CITY PLANNING COMMISSION MEETING Room 126 of the City & County Building 451 South State Street, Salt Lake City, Utah Wednesday, September 9, 2015

A roll is being kept of all who attended the Planning Commission Meeting. The meeting was called to order at <u>5:30:08 PM</u>. Audio recordings of the Planning Commission meetings are retained for an indefinite period of time.

Present for the Planning Commission meeting were: Chairperson Clark Ruttinger; Vice Chairperson James Guilkey; Commissioners Jamie Bowen, Angela Dean, Michael Gallegos, Michael Fife, Carolynn Hoskins and Andres Paredes. Commissioner Emily Drown and Matt Lyon were excused.

Planning Staff members present at the meeting were: Nora Shepard, Planning Director; Nick Norris, Planning Manager; Doug Dansie, Senior Planner; Molly Robinson, Urban Designer; Anna Anglin, Principal Planner; Daniel Echeverria, Principal Planner; Tracy Tran, Principal Planner; Michelle Moeller, Administrative Secretary and Paul Nielson, Senior City Attorney.

#### Field Trip

A field trip was held prior to the work session. Planning Commissioners present were: Michael Fife, Michael Gallegos, James Guilkey, Carolynn Hoskins, Andres Paredes and Clark Ruttinger. Staff members in attendance were Nick Norris, Molly Robinson and Anna Anglin.

The following site was visited:

- **Regent Street Hotel 45 E 200 South** Staff gave an overview of the project. The Commissioners asked if the plan conflicted with the Master Plan. Staff stated no it fit in with the proposed plan. The Commissioners asked if the interior use aligned with the design of the exterior. Staff stated mostly, the base and hotel room mostly align with the changes in building design. Staff clarified the midblock height requirement in the D-1 zone.
- **Kontgis 809 S 800 East** Staff gave an overview of the project. The Commissioners asked if the duplex was legal. Staff stated yes and off street parking was accessed from 800 South.

APPROVAL OF THE MINUTES FROM THE AUGUST 26, 2015, MEETING.  $\underline{5:30:28~PM}$  MOTION  $\underline{5:30:35~PM}$ 

Commissioner Guilkey moved to approve the August 26, 2015 minutes. Commissioner Fife seconded the motion. The motion passed unanimously.

#### REPORT OF THE CHAIR AND VICE CHAIR 5:31:01 PM

Chairperson Ruttinger stated he had nothing to report.

Vice Chairperson Guilkey stated he had nothing to report.

#### **REPORT OF THE DIRECTOR 5:31:06 PM**

Ms. Nora Shepard, Planning Director, stated she had nothing to report.

#### 5:31:13 PM

Regent Street Hotel Conditional Building and Site Design Review at approximately 45 East 200 South -Chris Zarek and Keith Smith (developer, representing Form Development) is requesting approval from the City for additional height (approx 330 feet)) for a proposed hotel/condominium at the above listed address. Currently the land is vacant/underutilized and the property is zoned D-1 (Downtown). A building over 100 feet in height located mid-block in the D-1 zone must be reviewed through the Conditional Building and Site Design Review process. The subject property is within Council District 4, represented by Luke Garrott. (Staff contact: Molly Robinson at (801)535-7261 or molly.robinson@slcgov.com.) Case number PLCPCM2015-00463

Ms. Molly Robinson, Urban Designer, reviewed the petition as presented in the Staff Report (located in the case file). She stated Staff was recommending that the Planning Commission approve the petition as presented.

The Commission and Staff discussed the following:

• The location and number of parking stalls for the proposed building.

Mr. Chris Zarek, Form Development, introduced himself and his design staff. He reviewed the concept of the hotels and its relationship with the Salt Lake community. Mr. Zarek reviewed the uses of the proposed building, how it would be accessible to the public, residents and guest using the building.

The Commission and Applicants discussed the following:

- The amenities that would be available for families.
- How the public uses, on the roof, would not be a hindrance to the residences or guest of the building.

#### **PUBLIC HEARING 5:58:37 PM**

Chairperson Ruttinger opened the Public Hearing.

Mr. Jason Mathis, Downtown Alliance, stated they were excited with the development and improving Regent Street. He stated they supported the development and encouraged the Commission to support the height variance for the proposal.

Chairperson Ruttinger closed the Public Hearing.

Commissioner Fife expressed his support for the proposal.

Salt Lake City Planning Commission September 9, 2015

#### **MOTION** 6:01:35 PM

Commissioner Gallegos stated regarding PLNPCM2015-00463, he moved that the Planning Commission approve PLNPCM2015-00463 based on the plans presented, information in the Staff Report, public testimony and the discussion by the Planning Commission. Commissioner Guilkey seconded the motion. The motion passed unanimously.

Commissioner Guilkey asked what the process was to determine if a project was market rate or affordable housing.

Mr. Justin Belliveau, Redevelopment Agency, reviewed the decision process on how market rate or affordable housing was determined for projects.

#### 6:04:22 PM

Kontgis Preliminary Subdivision at approximately 809 South 800 East and 810 East 800 South – A Request by Chris Kontgis for a lot consolidation located at the above listed address. The proposal includes combining two parcels into one lot that would be approximately 12,200 square feet. In the R2 zoning district a lot over 12,000 square feet can only be approved through the subdivision process. The proposed lot consolidation is located in the R-2 (Single and Two- Family Residential) zoning district and is located within Council District 5, represented by Erin Mendenhall. (Staff contact: Anna Anglin at (801)535-6050 or anna.anglin@slcgov.com.) Case numberPLNSUB2015-00298

Ms. Anna Anglin, Principal Planner, reviewed the petition as presented in the Staff Report (located in the case file). She stated Staff was recommending the Planning Commission deny the petition as presented.

Mr. Chris Kontgis reviewed the reasoning for the proposal and the process he had been through. He discussed the neighbor's comments and how the property would be used in the future. Mr. Kontgis reviewed the location of the property and stated the proposal would enhance the look of the lot.

The Commission, Staff and Applicant discussed the following:

- Why the parcels needed to be combined if they were allowed to be used currently.
  - o If the lots were combined it would provide a back yard for the duplex.
- The main purpose for the proposal.
  - Was to keep the existing canopy on the lot.
- The use of the garage.
- Why the petition was necessary and what it allowed the property to be used for.
- If rezoning the property was considered instead of combining the lots.
  - Staff reviewed the recent change in zoning and the allowed use for the property.
- If the six foot fence would be allowed to be on the property.

- Would need to go through a special exception and meet the criteria for approval.
- If access would still remain off of 800 South.
  - Yes the access would still remain.
- The subdivision did not change the fact that commercial vehicles could not be stored on the property.
- The lot was very well taken care of and the fence was to keep transients out.

#### **PUBLIC HEARING**

Chairperson Ruttinger opened the Public Hearing.

Mr. Nathan Florence stated he had worked with the City to protect the single family residences in the area from the businesses and preserve the nature of the neighborhood. He stated the lot had never been incompliance with the ordinances but neighbors had dealt with the issues to avoid causing problems with the property owner. Mr. Florence stated the property had not been kept up as it was full of the property owner's storage and was not usable by the tenants of the property. He asked the Commission to deny the petition.

Mr. Stewart Smith stated the Staff did a great job on the Staff Report. He reviewed the location and zoning of the property. Mr. Smith stated the property was well maintained and asked if the property could be rezoned instead of combined to allow future use. He stated he could not see anyone developing a home in the lot as it was in between two businesses and the location was not ideal. Mr. Smith stated if the proposal was not supported maybe Staff and the Applicant could rework it to accommodate the neighborhood and the City. He stated he supported the rezoning of the property.

Ms. Cindy Cromer handed out an aerial map of the area and stated the following:

My nearest property is a couple of blocks away, but I have extensive experience with this block dating back to the late 1980's when Smith's Food King expanded. I have participated in all of the planning efforts since then: the small area plan, the 1995 rezoning, the Central Community Master Plan, and the recent rezoning in 2014. In the late 1980's, there was a house on the parcel at 810 E 800 S. It had been there for a long time and I've brought the 1911 Sanborn map to make you aware of this property's history of residential use. The house was there in the late '80's when I became involved.

By the time of the 9th and 9th Small Area Plan in 1992, the house was gone and the parcel was vacant. Most of the time since then, it has been used illegally for parking vehicles associated with a business which is not in the neighborhood.

I agree with the recommendation in the staff report based on requirements of the zoning ordinance. But more important to me are the long range planning documents which I have worked on. The small area plan, the most detailed examination of the area, anticipated that the residential use would resume on the parcel. That was in 1992 after the fire when

the parcel was vacant. The most recent evaluation of the zoning was in 2014 when the City reviewed the zoning between 700 S and 900 S and 700 E to 900 E. The decision then was that the property should be R-2.

The current use is commercial and not associated with the nearby business. The proposal to combine the lots is an obvious effort to incrementally rezone the property. There is no question that this property would develop as residential if it went on the market. I can think of 2 specific developers of upscale properties who would buy it if I called them. There is no question that if you grant the applicant's request, we are losing housing contrary to the policies in all the plans I've mentioned and the City's housing policy. For me, this proposal is not about the technical requirements of the zoning ordinance, it is about housing and long range planning. But both the technical requirements and all of the planning efforts support denial.

Chairperson Ruttinger read the following card:

Ms. Julie Bjornstad – I am opposed to the rezone because I feel that the true purpose of the rezone is to keep the non-compliant use of the properties on 800 South as non-compliant by turning it into a "backyard" for the duplex. If he truly had the neighborhood's best interest in mind he would maintain his current property. He is using it as storage and at times has had multiple people living there with no utilities including running water since I moved in four years ago. He had mentioned multiple times about wanting to put a restaurant there or sell it to create apartments, both of which are both not allowed per current zoning. In addition, no conversations among the property owner and neighborhood occurred prior to the closing of the comment period. I am very suspicious of the property owners intentions with the combination, the precedence approval would set, and the impact to the neighborhood redevelopment of the site would cause. Although the property owner claims there is seven year weed killer on the property, there are currently weeds. I also do not trust the plan for neighborhood garden boxes and permission for use.

Chairperson Ruttinger closed the Public Hearing.

Mr. Kontgis stated that no restaurant was planned on the corner and it would remain Emily Jane's and he hated to see the property sit vacant.

The Commission and Applicant discussed the following:

• The property the Applicant owned in the neighborhood.

#### **MOTION** 6:33:48 PM

Commissioner Guilkey stated regarding PLNSUB2015-00298, based on the findings in the Staff Report, testimony and plans presented, he moved that the Planning Commission deny PLNSUB2015-00298, the Kontgis Subdivision subject to findings one and two in the Staff Report. Commissioner Dean seconded the motion.

Commissioner Dean thanked the neighbors for their comments.

Commissioner Parades asked if the petition could be reworked to achieve the goal of the property owner.

Staff explained the reasoning the property could not be used as the Applicant proposed.

Commissioner Gallegos called for the vote.

#### The motion passed unanimously.

#### 6:35:55 PM

Westminster Master Plan & Zoning Amendment & Preliminary Subdivision at approximately 1888 South 1300 East - A request by Curtis Ryan, on behalf of Westminster College, for a Master Plan Amendment, Zoning Amendment and Preliminary Subdivision located at the above listed address. The proposal is to consolidate all of these lots into the overall college campus by changing the master plan, rezoning the property and absorbing the land into a new subdivision plat The project is located in the R-1/5000 Zoning District, located in Council District 7 represented by Lisa Adams (Staff contact: Doug Dansie at (801)535-6182 or doug.dansie@slcgov.com.) Case numbers PLNPCM2014-00253 PLNPCM2014-00254 PLNSUB2015-00214

Mr. Doug Dansie, Senior Planner, reviewed the petition as presented in the Staff Report (located in the case file). He stated Staff was recommending the Planning Commission forward a favorable recommendation to the City Council regarding the petition.

#### **PUBLIC HEARING 6:37:18 PM**

Chairperson Ruttinger opened the Public Hearing.

Mr. George Chapman stated the community was worried that the university would increase in size and the neighbors wanted to keep the single family zoning. He stated he recommended the Commission not approve the petition as the area should be protected.

Chairperson Ruttinger closed the Public Hearing.

The Commission discussed and stated the following:

- The positive comments made during the previous Public Hearing.
- Westminster discussed their detailed plan, at the previous meeting, that showed how concerned they were to make sure they fit with the neighborhood and the difficulty there would be for developing any large structure on the lot because of setbacks and lot width.
- The proposal should not affect the neighborhood in any depreciable way.

The Commission and Staff discussed the following

- The language in the Master Plan regarding housing stock in the neighborhood and how the proposal complied or did not comply with the Master Plan.
- If dormitory housing was considered residential housing.
- Why this proposal was different from other proposals when it came to complying with the Master Plan.
- This was a rezoning process and the public stated they support the rezoning.
- What types of applications, for changing the use of the homes, would be reviewed by the Planning Commission.
- The process the applicant would go through to remove the homes if desired.

The Commission and Applicant discussed the following:

- The layout and potential use of the homes.
- If other structures would be constructed on the property.
- Reason for the proposal.
- How the homes would be changed to accommodate the proposal and uses of the homes.

#### **MOTION** 6:52:21 PM

Commissioner Gallegos stated regarding PLNPCM2014-00253, PLNPCM2014-00254 PLNSUB2015-00214, Westminster Master Plan & Zoning Amendment & Preliminary Subdivision, based on the findings listed in the Staff Report and the testimony and plans presented, he moved that the Planning Commission transmit a positive recommendation to the City Council for the proposed zoning map and master plan amendment and also approve the preliminary subdivision, pending City Council approval of the zoning map and master plan amendment. Commissioner Bowen seconded the motion. Commissioners Gallegos, Hoskins, Fife and Parades voted "aye". Commissioners Dean, Guilkey and Bowen voted "nay". The motion passed 4-3.

#### 6:53:50 PM

Attached Garage Regulations for Residential Districts - The Salt Lake City Council has requested that the existing residential zoning regulations be evaluated with regard to compatible infill development in Salt Lake City. City Planning Staff identified issues regarding the existing attached garage regulations and is proposing regulations that would restrict the ability to build new attached garages that project from the front façade of homes in residential zoning districts. An exemption is proposed for existing garage replacement and when there is a development pattern of such garages on a block face. The proposed regulation changes will affect chapter 21A.24 Residential Districts of the zoning ordinance. The regulations will affect the R-1, R-2, SR, and FR Residential Zoning Districts city-wide. Related provisions of title 21A-Zoning may also be amended as part of this petition.

# (Staff contact: Daniel Echeverria at (801)535-7165 or Daniel.echeverria@slcgov.com.) Case number PLNPCM2014- 00133

Mr. Daniel Echeverria, Principal Planner, reviewed the petition as presented in the Staff Report (located in the case file). He stated Staff was recommending the Planning Commission forward a favorable recommendation to the City Council regarding the petition.

The Commission and Staff discussed the following:

- What determined a pattern.
  - Three homes that have the particular characteristic on a block face.
- Why the pattern mattered, because there are benefits if a garage is setback regardless if other homes match.
  - o To protect the existing development pattern of a neighborhood.

#### **PUBLIC HEARING 7:00:07 PM**

Chairperson Ruttinger opened the Public Hearing.

Ms. Cindy Cromer stated she was pleased that this item was coming back to the Commission and streetscapes and designs were being discussed. She stated she thought there were restrictions in the compatible infill ordinance regarding the percent of the front façade that could be covered by garage that would regulate placement of inline garages. Ms. Cromer asked the Commission to consider, in terms of pattern, what happens in a neighborhood where there was no pattern. She stated many older neighborhoods do not have a pattern and the standard would need to address those areas appropriately. Ms. Cromer stated there have been issues with the ordinance, regarding setbacks, where the garage has been required to be on the front of the house when it could have gone elsewhere.

Chairperson Ruttinger closed the Public Hearing.

- The Commission and Staff discussed the following:
- What would happen if there was no pattern.
  - o One would have to comply with the standard; the exception was only if there was a pattern.
- If there were other regulations that would cause issues with garage location.

#### **MOTION 7:03:58 PM**

Commissioner Fife stated regarding PLNPCM2014-00133, Attached Garage Regulations for Residential Districts, based on the findings and analysis in the Staff Report and testimony provided, he moved that the Planning Commission transmit a positive recommendation for PLNPCM2014-00133 to adopt the proposed zoning ordinance text amendment related to attached garages in residential districts Commissioner Gallegos seconded the motion. The motion passed unanimously.

#### 7:04:51 PM

<u>Salt Lake City International Airport Rezone</u> - A request by The Salt Lake City International Airport to rezone properties located south of the existing terminal and runways from OS Open Space, Commercial Corridor CC and Business Park BP to Airport A zoning. This includes the land at the ends of the runways, presently occupied by runway approach lighting, and the Wingpointe golf course. The project is located in Council District 1 represented by James Rogers (Staff contact: Doug Dansie at (801)535-6182 or <u>doug.dansie@slcgov.com</u>.) Case number PLNPCM2015-00357

Mr. Doug Dansie, Senior Planner, reviewed the petition as presented in the Staff Report (located in the case file). He stated Staff was recommending the Planning Commission forward a favorable recommendation to the City Council regarding the petition.

Mr. Alan McCandless, Airport, stated the information in the Staff Report was correct. He stated the entire area currently zoned open space was included and there were several airport structures in the areas. He reviewed the equipment located in the open space area and what the property would be used for in the future.

The Commission and Applicant discussed the following

- If the Commission was legally required to rezone the open space area.
  - o It was a finding from the FAA study and was their recommendation.
- The future use of the Wingpointe golf course.
- Mitigation of the loss of open space.
  - There are no requirements to replace the open space and was under the City Council's purview.
- How the airport would maintain the wetland areas.

The Commission made the following statements:

• If the Commission denied the petition, the Airport would have made their reasonable effort to rezone the property and the City would maintain its open space.

#### **PUBLIC HEARING 7:18:20 PM**

Chairperson Ruttinger opened the Public Hearing.

The following individuals spoke to the petition: Mr. Michael Brant and Mr. George Chapman.

The following comments were made:

- Loved the golf course but it sounded like the City Council wanted to get rid of the golf course because it was land valued by the Federal Government.
- Water table in the area was high and the wildlife should be protected.
- Area should not be used to park vehicles.

- •
- Proposal was a waste of a great golf course that the citizens of Salt Lake paid for.
- Salt Lake Administration was pushing for this land change and did not want to negotiate on the property with the FAA.
- The proposal did not follow the open space ordinance.
- Parking was a non-issue as the workers were supposed to be using Trax.
- This was a historic golf course.
- Please deny the petition and do not close open space.

Chairperson Ruttinger closed the Public Hearing.

#### **MOTION 7:24:12 PM**

Commissioner Guilkey stated regarding PLNPCM2015-00357, Salt Lake City International Airport Rezone based on the overriding value of the open space that would be lost in this proposal, he recommended that the Planning Commission send a negative recommendation to the City Council for the proposed zoning map amendment. Commissioner Fife seconded the motion.

The Commission discussed and stated the following:

- What the property could be used for if the golf course were closed.
- The motion would show that the Commission values open space.
- The impact the proposal would have on the expansion of the airport and ongoing security issues at the airport was important.
- The Commission could recommend that the City Council consider mitigating the loss of open space.
- The Planning Commission was not making a political decision but was there to debate the soundness of the proposal.

Commission Dean called for the vote.

Commissioner Dean, Fife, Guilkey, Parades and Hoskins voted "aye". Commissioner Bowen and Gallegos voted "nay". The motion passed 5-2.

#### 7:27:24 PM

Northwest Quadrant Master Plan - A request by Mayor Ralph Becker and the Salt Lake City Council to adopt a master plan for the Northwest Quadrant, an area of Salt Lake City that is bounded by the Salt Lake International Airport and I-215 on the west, SR-201 and the City boundary to the south, the city boundary (approx. 8600 West) on the west, and the City boundary on the north. The Northwest Quadrant Master Plan will establish policies for future industrial development in the area and identify natural lands that should be preserved. The Northwest Quadrant is located in Council Districts 1 represented by James Rogers and 2 represented by Kyle

LaMalfa. A copy of the draft master plan is available at <a href="www.slcgov.com/planning">www.slcgov.com/planning</a> (Staff contact: Tracy Tran at (801)535-7645 and <a href="tracy.tran@slcgov.com">tracy.tran@slcgov.com</a>.) Case number PLNPCM2009-00168

Ms. Tracy Tran, Principal Planner, reviewed the petition as presented in the Staff Report (located in the case file). She stated Staff was recommending the Planning Commission continue the public hearing and allow Staff to continue to make changes to the document.

Ms. Siobhan Locke reviewed the public engagement and findings for the Master Plan.

The Commission and Staff discussed the following:

- If the support of open space included agricultural use.
  - Representatives for agriculture use and general open space protection expressed their concerns.
- If stronger language should be included in the plan regarding trails and bike ways.
  - The plan was to guide what the City did in terms of decision making however, the city is required to show trails in the master plan if they want to add any in the future.
  - The current language in the plan reflected public comments received, but seemed to conflict with the comments in the City's Bike and Pedestrian Plan.
  - Using terms such as restrict or shall, because it was a guiding document, would not hold the same type of authority if it were an ordinance.
- Where trails or bike paths should be located in the subject area.
- Directing the trails west in another area and not through the natural area and updating the various city master plans to reflect that change.

#### **PUBLIC HEARING 7:51:31 PM**

Chairperson Ruttinger opened the Public Hearing.

The following individuals spoke to the petition: Mr. Wayne Martinson and Mr. Adam Von Monch.

The following comments were made:

- Plan was improving from previous drafts.
- Encouraged people to visit the Lee Creek Management area, west of 8800 West.
- Keep trails out of the natural open spaces and do not allow trails going west and north of the airport.
- Need to study allowing fill in 4,212 and 4,215 before letting it just happen.
- Restricting fill in 4,212 and 4,215 would be unreasonable restrictions of property owner's rights.
- The allowable fill heights vary depending on the data used to measure it.
- Should review fill applications on a case by case basis to determine if fill should be allowed in these areas.

The Commission asked Mr. Martinson the rational of not allowing a trail north and west of the airport if it was not in a natural area.

Mr. Martinson stated it was not in a natural area as defined by the Northwest Quadrant plan but it was a wildlife area and became a boundary issue.

Chairperson Ruttinger continued the Public Hearing.

The Commission and Staff discussed the following:

#### **MOTION** 7:55:31 PM

Commissioner Gallegos stated regarding PLNPCM2009-00168, Northwest Quadrant Master Plan, he moved that the Planning Commission continue the public hearing, allow Planning Staff to make further changes to the document and bring the plan back to the Commission for further review. Commissioner Hoskins seconded the motion. The motion passed unanimously.

The Commission and Staff discussed the following areas for clarification:

- Move forward with restricting trails and bike paths in the natural areas and north and west of the airport.
  - Further study and coordination with the adjacent plans would be required.
- Studying the fill areas.
  - Staff will work with the wording and intent to address the concerns of the parties involved.
- If the Trails Plan needed to be amended.
  - If the plan was recommended with no trails in the natural areas, then Staff would propose the changes to the other plan. The Bike and Pedestrian plan had not been adopted yet therefore Staff would work with Transportation on the language.

#### 8:02:12 PM

CBSDR and CB Zoning Regulations - Planning Commission briefing on proposed changes to Title 21A.36 - Community Business Zoning District and 21A.59 Conditional Building and Site Design Review of the Zoning Ordinance in relation to the criteria for additional building size, buffering requirements and other design elements as well as standards for review for projects that are required to go through the approval process outlined in Chapter 21A.59. (Staff contact is David Gellner at 801-535-6107 or <a href="mailto:david.gellner@slcgov.com">david.gellner@slcgov.com</a>). Case number PLNPCM2015-00636

Mr. David Gellner, Principal Planner, reviewed the petition as presented in the Staff Report (located in the case file). He stated Staff was asking the Planning Commission for input and direction on the petition.

The Commission and Staff discussed the following:

- Including zoning adjacent to subject parcels on the map.
- Recent examples of properties that have gone through the process for the Commission to view the end result.
  - o Zoning, examples and massing can be given to help depict results.
- How parking was addressed in the standards.
  - o Parking was not part of the CB standards.
- If applications were waiting to be approved for these types of projects.

#### 8:19:00 PM

<u>2015 Chair and Vice Chair Elections</u> - The Commission will nominate and vote in a Chair and Vice Chairperson these individuals will serve in the positions from October 2015 to September 2016.

#### **MOTION** 8:21:56 PM

Commissioner Gallegos nominated Commissioner James Guilkey for the position of Chair and Commissioner Andres Parades for the position of Chair. Commissioners Fife seconded the nomination. The motion passed unanimously.

Commissioner James Guilkey was elected as Chairperson.

Commissioner Andres Parades was elected as Vice Chair.

The meeting adjourned at 8:22:23 PM



# **Zoning Amendment**

□ Amend the text of the Zo	ning Ordinance 図 Amend th	ne Zoning Map
	OFFICE USE	and the second s
Received By:	Date Received:	Project #:
a Canglin	5/6/15	PLAPCM2015-0035
Name or Section/s of Zoning A	Ameridmerit:	
DI E	ASE PROVIDE THE FOLLOWIN	NG INFORMATION
Address of Subject Property (c		AG HAFORIMA HOIA
The requested zoning am Airport's owned and Cont (including the old north te	nendment area includes all of Sa crolled Open Space Zoned land to emple right-of-way area), south to from the existing Open Space z	from the Airport's south border, o the I-80 / TRAX Right of Way.
Name of Applicant: Salt Lake	e City Dept of Airports (Allen McCandless)	Phone: (801) 575-2231
Address of Applicant: Salt Lake City Departmen 776 N Terminal Drive Salt Lake City, Utah 84	nt of Airports	
E-mail of Applicant:		Cell/Fax:
allen.mccandless@slcgov		mobile: (801) 201-3994
Applicant's Interest in Subject	Property: Air	port Staff
☐ Owner ☐ Contractor	☐ Architect ☑ Other	
Other: Name of Property Own	ner (if different from applicant):	
E-mail of Property Owner:same		Phone:same
ensure adequate information staff analysis will be copied	information may be required by on is provided for staff analysis. I and made public, including pro ne purposes of public review by	All information required for fessional architectural or
AVA	ILABLE CONSULTATION	
Lake City	egarding the requirements of this	
Planning Counter at (801) 8	535-7700 prior to submitting the	application.
Eiling for of COE2 when CAAA	REQUIRED FEE	
	9 per acre in excess of one acre narged \$100 for newspaper notic	

□ Plus additional fee for mailed public notices.	
SIGNATURE	
☐ If applicable, a notarized statement of consent authorizing a be required.	applicant to act as an agent will
Signature of Owner or Agent:	Date:  MAY 5, 2015

# 

WHERE TO FILE THE COMPLETE APPLICATION					
Mailing Address: Planning Counter	In Person:	Planning Counter			
PO Box 145471		451 South State Street, Room 215			
Salt Lake City, UT 84114		Telephone: (801) 535-7700			
INCOMPLETE APPLICATIONS WILL NOT BE ACCEPTED					
I acknowledge that Salt Lake City requires the items above to be submitted before my application can be processed. I understand that Planning will not accept my application unless all of the following items are included in the submittal package.					

April 21, 2015

Salt Lake City Planning Division 451 South State Street, Room 215 P.O. Box 145480 Salt Lake City, Utah 84114-5480

Salt Lake City Planning Division:

The Salt Lake City Department of Airports (SLCDA) is submitting a petition to Salt Lake City (City) to rezone approximately 412 acres of land from Open Space (OS) to A-Airport (A). Additionally this petition request includes a small parcel of Airport owned property currently zoned Community Commercial (CC) located at the northeast corner of the subject site. The subject site is located immediately south and adjacent to A Airport zoned property that includes the Airport's terminals, taxiways, runways, roads, and associated airport facilities.

### Background

The requested zoning amendment area includes all of Salt Lake City Department of Airport's owned and controlled Open Space zoned land from the Airport's south border south to the I-80 / TRAX Right of Way. This includes the old North Temple right-of-way areas and other remnants without a zoning classification. The request is to change the existing Open Space and Community Commercial zoning to the A-Airport zoning classification. This zoning amendment would place all Airport runways, taxiways, and associated facilities under the City's Airport zoning classification.

Historically this area was obtained for Airport use with FAA funding. Several FAA grants were issued to the Salt Lake City Airport from approximately 1951 through 1979 for land purchase of this area. Since 1946 the FAA has administered three grant programs for development of airports. The FAA issued grants from the Federal Aid to Airports Program (FAAP, 1946 to 1970), Airport Development Aid Program (ADAP, 1970 – 1982), and Airport Improvement Program grants (AIP, 1982 to present). Salt Lake City Airport land acquisition in this area was accomplished under all three of these FAA grant programs.

The Airport campus was in the Salt Lake City's M-1 light industrial zoning district prior to 1995. During the April 1995 City-wide zoning re-write

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(Ordinance 26 of 1995), the subject area was rezoned from the existing M-1, C-2 commercial, and C3A general business activity controlled 15 ft setback zoning to the current OS zoning. In 1995 the OS zone was applied to the Wingpointe golf course as well as to other golf courses and open space throughout the City. Airport land east of the golf course was also changed to OS zoning at this same time. Land east of Wingpointe currently contains established airport facilities.

#### Statement declaring the purpose for the amendment

Please refer to the attached letter dated July 3, 2013 from Randall S. Fietz, Director of Airport Compliance and Management Analysis, U.S. Department of Transportation, Federal Aviation Administration to Mr. David Everitt, Chief of Staff, Salt Lake City Corporation (see Attachment 1). Please refer to page 2 of this letter under the heading, "Wingpointe Golf Course:" Following a Federal Aviation Administration (FAA) audit, corrective actions are required by the FAA compliance review of the Salt Lake City Department of Airports. The audit findings state that, "The City would make reasonable efforts to rezone the property to allow aeronautical uses over the next five years." This submittal for a rezoning is in response to the FAA's audit findings outlined in the July 3, 2013 letter.

## Description of the proposed use of the property being rezoned

Please refer to the drawing (<u>Attachment 2</u>) showing the area being proposed for the zoning amendment and referred to as the subject site. The subject site is located in the general vicinity of 3500 West and north of Interstate 80. The total acreage of the zoning amendment includes approximately 412 acres. The subject site is bounded by the International Center on the west, Interstate 80 along the south, Airport property on the north, and 2400 West Street on the east. The site is currently under ownership of the Salt Lake City Department of Airports and shown as owned by Salt Lake City Corporation on the County records.

There are varying land uses within the subject site. The Wingpointe Golf Course occupies the west portion of the site. The total fenced golf course area including the pond and water channels occupies approximately 192 acres. In addition to the golf course, there are several important operational airport facilities on land to the east of the subject site (see Attachment 3). These airport facilities include a deicing chemical storage building, airport information antenna, remote transmitter receiver (RTR), low level wind shear alert system (LLWAS), service roads, bike and pedestrian trail, runway lights, runway navigational lights and associated aircraft navigation equipment, and an automated surface observing

system (ASOS). An Airport information technologies building is located in the northeast corner of the subject site being used by the IT staff. The Surplus drainage canal bisects the subject site as shown in attachment 3. The subject area also contains all the associated utilities and communication equipment supporting the existing airport facilities.

The subject site contains the runway protection zones (RPZ) at the south end of the Airport's four runways. These are represented on attachments 2 and 3 as trapezoidal shaped areas. The RPZ's are established in these configurations as required by the Federal Aviation Administration (FAA). The RPZ's are established off from the runway ends to enhance the protection of people and property on the ground. These areas are established by the FAA and are to remain clear of objects.

#### List the reasons why the present zoning may not be appropriate for the area

The Airport District (A) special use district would allow the Airport to develop future aeronautical related uses where the current OS zone does not. The OS zone only allows open space uses. The City's OS zone has restrictions in place that do not allow aviation related uses or future facilities to be developed. The OS zone only allows very limited uses as specified in section 21A.32.240 table of permitted and conditional uses for special purpose districts. Most of the Airport's available space has been utilized and the subject area will be needed to support anticipated future growth of the Airport. The application of the A-Airport zoning district would allow the Airport to expand required facilities under the management of the Airport's Executive director. The Airport is actively studying the subject area for short, medium, and long term airport related needs.

A very small area of Community Commercial exists on the northeast corner of the site. This site is currently being used by the Airport for a telecommunication site and offices. This proposal includes changing the zoning from Community Commercial to Airport District (A).

In the short term, the subject area could be used for temporary parking and truck parking area to support the Terminal Redevelopment Program construction. At the peak of construction activity, it is anticipated that there will be a need for approximately 2,000 additional parking spaces to accommodate parking for trade workers as the terminal, concourses, roads, and parking structure are constructed. Additionally an area is needed to accept truck deliveries to the Airport before they are unloaded at the construction sites. There are no suitable areas remaining to support this size of construction activity.

In the medium to long term, the Airport is approaching capacity for the

8			

employee and passenger surface parking lots. These parking lots will need to expand as numbers of flights and passengers increase with time. It is likely the subject area will be needed to provide space for additional permanent surface parking. Other aeronautical uses may also be appropriate for this area such as an airport business park, and aviation related uses.

#### Recommendation

It is respectfully requested that the subject site be rezoned from the existing Open Space zone and Community Commercial (northeast corner of the subject site) to A-Airport district. This zoning amendment also includes the area of the old North Temple Street that passes east/west through this same area, and other unassigned zoning areas shown on the zoning map. This action would place the main part of the Airport property under the A-Airport zoning district.

#### **Attachment 1**



Airport Compliance and Management Analysis

800 Independence Ave., SW. Washington, DC 20591

July 3, 2013

Mr. David Everitt Chief of Staff Salt Lake City Corporation 451 South State Street, Room 306 PO Box 145474 Salt Lake City, UT 84114-5474

Dear Mr. Everitt:

Thank for your February 4 letter, concerning the corrective actions proposed to the Federal Aviation Administration's (FAA) compliance review of Salt Lake City Department of Airports (DOA). The items sent were in response to our request for additional information and modifications of the original corrective action plan submitted by the City on August 2, 2012. We appreciate the fact that your letter recognizes the City's full commitment to implement corrective actions for violations of FAA's Policy and Procedures Concerning the Use of Airport Revenue (Revenue Use Policy).

Your responses to the five findings indicated, in part:

West Jordan Soccer Field: The City will allow the initial term of the soccer field to run its course through October, 2025, but the City will not allow West Jordan to exercise an option for a second, 20-year term.

Land Swap/Easement: The City's General Fund, subject to annual appropriation, will reimburse the DOA \$983,943.19 (\$912,656 plus statutory interest of \$71,287.19) over a 10-year pay period on the following schedule (which accounts for accumulating interest on the unpaid balance):

	Principal	Accumulated Interest	Total
7/01/13	\$94,047.33	\$9,839.43	\$103,886.76
7/01/14	\$94,987.81	\$8,898.96	\$103,886.76
7/01/15	\$95,934.68	\$7,949.08	\$103,886.76
7/01/16	\$96,897.06	\$6,989.70	\$103,886.76
7/01/17	\$97,866.03	\$6,020.73	\$103,886.76

7/01/18	\$98,844.69	\$5,042.07	\$103,886.76
7/01/19	\$99,833.14	\$4,053.63	\$103,886.76
7/01/20	\$100,831.47	\$3,055.29	\$103,886.76
7/01/21	\$101,839.79	\$2,046.98	\$103,886.76
7/01/22	\$102,858.18	\$1,028.58	\$103,886.76
Total	\$983,943.19	\$54,924.46	\$1,038,868.65

2

The DOA will annually certify to the FAA that these amounts have been properly withheld from the DOA's payments to the General Fund for city services rendered to the airport system.

Boeing Lease: Based on the appraised fair market value of the subject property, Boeing will pay a rental rate of \$0.27/sf for the "Premises" lease, effective January 1, 2013. If Boeing exercises its options on the "Land Bank" or "additional property" over the next five years, Boeing will be required to pay the appraised fair market value of \$0.23/sf. These lease rates will be updated every five years to reflect then-current appraised value in conjunction with Boeing's options to renew the lease.

Wingpointe Golf Course: The City would make reasonable efforts to rezone the property to allow aeronautical uses over the next five years. The DOA would amend the existing MOU so that the MOU expires on December 31, 2017 (instead of June 30, 2087) and, effective July 2, 2013 (the start of the next fiscal year), require the City, subject to appropriation, to reimburse the DOA for its costs (currently about \$55,000/year) for maintaining security, managing wildlife and otherwise ensuring that the use of the property as a golf course does not impair the use of Salt Lake City International Airport (SLC) as an airport.

The MOU would also be amended to provide if, as of December 31, 2017, the property is not needed for aeronautical use, the MOU may be extended for an additional 5-year term, but only if the City pays the DOA the current appraised fair market value rent for the golf course. The City has agreed to the following annual payment schedule, subject to appropriation:

	Annual Payment
FY 2014	\$55,000
FY 2015	\$60,000
FY 2016	\$65,000
FY 2017	\$70,000
7/17-12/17	\$37,500

Cost Allocation Plan: As recommended by the FAA, the DOA's internal auditor will review the City's cost allocation plan on an annual basis.

Based on your responses, FAA has agreed to your corrective action plan. However, you noted that both payments for the Golf Course and Easement are subject to annual appropriations. We understand the DOA's annual budget is subject to City Council approval and that the City is committed to resolving the findings. However, failure to not appropriate

these annual payments could place the DOA in noncompliance with Federal law. Sanctions for noncompliance can include:

3

- Withholding of future and existing grants;
- Withholding approval of an application to impose a passenger facility charge;
- Federal court action; and
- Civil penalties as stated in FAA's Revenue Use Policy.

In an effort to alleviate FAA's concerns over the "subject to annual appropriations" language, the Executive Director of SLC provided a plan to formalize the repayment for the Golf Course and Easement. It states that if the City's golf course enterprise fund does not make the proposed rental payments, the City will close the golf course and return it to the Airport. For the Easement, the City will include the payments in the City's nondepartmental budget schedule, where it will be described as "10 Year Plan – Airport Trail Reimbursement Required by FAA Corrective Action Plan." The DOA believes that this expressly shows the City's full commitment to making the scheduled payments and inclusion in the non-departmental budget will formalize the obligation.

FAA will continue to monitor the lease arrangements and/or repayments for the Golf Course, Boeing, and the Soccer Field. In the future, please submit copies of supporting documentation to the FAA on an annual basis for the payments made to the DOA for the Golf Course and Easement. In addition, we fully expect the DOA and the City to fulfill its promises with regard to the proposed current and future lease modifications.

Should you have any further questions, please contact David Duchow at (202) 493-4604.

Sincerely,

Randall S. Fiertz

Director of Airport Compliance and Management Analysis

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cc: Maureen Riley, Executive Director, SLC
Scott Lewis, Anderson & Kreiger, LLP.
John Bauer, Denver Airports District Office
Joelle Briggs, Northwest Mountain Airports Division

