

WYOMING ASSOCIATION OF PROFESSIONAL ARCHEOLOGISTS NEWSLETTER

Volume 6, Number 1

March, 1984

LEGISLATIVE REPORT

During the recent budget session of the state legislature, two bills affecting historic preservation were introduced. Both bills are ultimately the product of a controversy between the Archives, Museums, and Historical Department and the Recreation Commission over jurisdiction of state historic sites such as South Pass City and Ft. Bridger. At present, AMH controls the insides of buildings at these sites, while the Recreation Commission has jurisdiction over the grounds. This has been the situation since a 1979 Attorney General's decision.

South Pass City has been the focal point of this conflict. The first bill (Senate Bill 50) was sponsored by Senator John Vinich (D-Fremont) and gave the Recreation Commission sole jurisdiction over South Pass City. This bill was drafted in response to public dissatisfaction over AMH's management of South Pass City.

The second bill (House Bill 129) was sponsored by Pat Meenan (D-Natrona), T.A. Larson (D-Albany), and Senator Prevedel (D-Sweetwater). It turned South Pass City over to AMH. In addition, it gave AMH jurisdiction over all archeological, historical, geological, paleontological, and ecological sites and landmarks. It also repealed the statutory authority of the State Archeologist, put the State Archeologist under the direct supervision of the AMH director, and greatly limited his duties. At the same time, this bill also

turned the entire State Historic Preservation Office to AMH. Although not expected, this bill was successfully introduced and given to the House Recreation, Travel, and Wildlife committee.

Over the course of several telephone conversations, members of the Executive Committee felt that opposition to House Bill 129 was in order, based on several general issues. Testimony on behalf of the WAPA Executive Committee was given by Julie Francis before the House committee on February 24 and emphasized the following concerns:

1. We agree in principal with the consolidation of historic preservation, however the main thrust behind this bill has come from AMH and the State Historical Society. Why were the Wyoming Archeological Society, the Wyoming Association of Professional Archeologists, and the Recreation Commission not consulted in the preparation of this bill?

2. We are very concerned over the vague wording which seems to combine the Review and Compliance functions of the SHPO with the State Archeologist. This opens the entire State Historic Preservation Program to charges of conflict of interest.

3. The State Archeologist statute should not be repealed and full authority should be restored. It is also unclear as to whether the State Archeologist would be affiliated with the University of Wyoming.

4. History and archeology are related disciplines and are both integral parts of a state historic preservation program. Full authority over the SHPO should not be put in the hands of one discipline over the other; both should have equal contribution.

Several other complexities of the bill were also discussed, and in general it did not appear that the bill had been well-researched. It seemed as though AMH thought the only function of the SHPO was to nominate sites to the National Register. It was also brought out that both the State Archeologist and SHPO programs are operating smoothly within the Recreation Commission and that

(continued on page 3)

there was no need to move agencies. It was also brought up that such a bill should not be considered without a great deal more coordination between the professional and avocational groups.

House Bill 129 was tabled by the Committee, pending further study of the issues during the interim. Senate Bill 50 passed the Senate and was given to this same House committee. This bill was also tabled pending further study.

These issues will again be discussed during next year's legislative session, and the bills will be discussed at the upcoming spring WAPA meeting in order to pass appropriate resolutions regarding their opposition or support.

--by Julie Francis

COMMITTEE ASSIGNMENTS ANNOUNCED

The Executive Committee announces the following WAPA Committee appointments.

Resource Base Committee

- Tom Marceau, Chairman
- Mary Feathers
- John Jameson
- Tom Larson
- Jude Carino

Research Design Committee

- Julie Francis, Chair.
- Josie Kantner
- Dave McGuire
- Rick Bryant
- Anne Hummer
- Tom Peebles

External Relations Committee

- Bruce Rippeteau, Chairman
- Mike Metcalf
- Russ Tanner

Peer Review Committee

- Dave Eckles, Chairman
- Jenny Anderson
- Rhoda Lewis
- Brian Aivasian

Membership and Ethics Committee

- Greg Smith, Chairman
- Dave Reiss
- Deb Angulski
- Steve Chomko
- Paul Sanders

EDITOR'S COMMENTS

Looking back over several past newsletters I notice a developing tradition which I unfortunately must carry on. That is that nearly every issue contains the Editor's apology to the membership for the tardiness of that particular issue. I must offer my apologies for the lateness of this issue. Hopefully this issue will meet with the same enthusiastic reception that has greeted past numbers.

I would like to express my appreciation to the members who contributed material and ideas for this issue and especially to Julie Francis who helped publish this issue. Contributions for future issues would be appreciated . It would be best if contributed material were typed and received within 6 weeks following the Spring, 1984 meeting.

Hope to see you all in Cody,

Russ Tanner
Newsletter Editor

SPRING MEETING SET FOR CODY AND POWELL

The Spring, 1984 meetings of the Wyoming Archaeological Society and WAPA have been scheduled for April 5-8, 1984 in Cody and Powell. Some events will be held at the Buffalo Bill Historical Center in Cody and others will be at Northwest Wyoming Community College in Powell. The WAPA business meeting has been set for 1:30, Thursday, April 5, at the Buffalo Bill Historical Center Lounge. A complete schedule of events appears on page 5 of this issue.

Big Horn Basin Archaeology Program

(Abbreviations defined below)

Thursday (April 5) - Featured Speakers in Powell

- 1:00-5:00 pm: Registration at BBHC lobby
- 1:00-8:00 pm: Registration at NWCC (lobby of ET Building)
- 1:30-5:00 pm: **Meeting** of the Wyoming Association of Professional Archaeologists (BBHC Lounge)
- 2:00-5:00 pm: Flintknapping discourse and demonstration by Dr. Bruce Bradley entitled: "Technology and Its Relationship to Prehistoric Man" (ET 70; repeated on Saturday)
- 7:30-9:30 pm: Presentation by Dr. George Frison entitled: "Big Horn Basin Archaeology" (ET 70; repeated on Saturday)

Friday (April 6) - Contributed Papers at the BBHC

- 8 am - 5 pm: Registration at BBHC lobby
- 8:30 am: "The Comparison of Medicine Wheels on the Northern Plains" (*Carol Hunter*)
- 9:00 am: "The Bugas Site (48PA563): a Late Prehistoric period winter occupation of the Sunlight Basin, Wyoming" (*Dale Wedel, et al.*)
- 9:30 am: "A study of Shoshonean Ceramics of Wyoming: a look at the Bugas ceramic assemblage and several other 'typical' Shoshonean assemblages from Wyoming" (*Howard Haspel*)
- 10:00 am: **Break**
- 10:20 am: "The Early Archaic of the Big Horn Basin" (*Dr. Charles Reher*)
- 10:50 am: "Lithic Procurement in the Big Horn Mountains and Basin" (*Dr. Julie Francis*)
- 11:20 am: "Preliminary Report on Excavations at the Deer Creek Site (48BH18)" (*Tom Larson*)
- 11:50 am: Statement by Bob Edgar
- 12:00 pm: **Lunch Break** (BBHC will be open for public viewing)
- 1:30 pm: "Medicine House Site: an Early Archaic locale in the Hanna Basin, southern Wyoming" (*David McGuire*)
- 2:00 pm: "Holocene Geology of the Big Horn Basin" (*John Albanese*)
- 2:30 pm: "Archaeology Site Location within the Big Horn Basin: the use of soils for prediction and management" (*Jim Welch and Lance Rom*)
- 3:00 pm: **Break**
- 3:30 pm: "The Protection of Cultural Resources in the Big Horn Basin: the Federal Program" (*John Jamison*)
- 4:00 pm: "Preliminary Investigations at the Seminoe Beach Site, Carbon County, Wyoming" (*Dr. Mark Miller*)
- 4:30 pm: "Survey of known Stone Circle Sites in southwestern Wyoming" (*Dean Decker and David Vlcek*)
- 5:00 pm: Beer, wine, and cheese reception (BBHC Lounge)
- 8:00 - 9:30 pm: **Meeting** of the Wyoming Archaeological Society (BBHC Lounge)

Saturday (April 7) - Featured Speakers in Cody

- 8 am - 5 pm: Registration at BBHC lobby
- 9:00 am: Introductions (BBHC auditorium)
- 9:10 am: "Technology and Its Relationship to Prehistoric Man on The High Plains" (*Dr. Bruce Bradley*)
- 10:15 am: **Break**
- 10:30 am; Flintknapping Workshop with Dr. Bradley, Dr. Reher, Paul Sanders, Steve moore, and Ron Moore (BBHC courtyard)
- 12:00 pm: **Lunch Break** (BBHC will be open for public viewing)
- 2:00 pm: "Big Horn Basin Archaeology" (*Dr. Richard Morlan*)
- 3:30 pm: **Break**
- 3:45 pm: Continuation of Dr. Frison's presentation
- 6:30 pm: No Host Reception (Holiday Inn)
- 7:30 pm: Banquet (Holiday Inn)
 - Guest Speaker: Dr. Richard Morlan
 - Subject: "Pleistocene Archaeology of Eastern Beringia" (earliest man sites in Alaska and the Yukon)

Sunday (April 8) - Fieldtrip (weather permitting)

- 7:30 am: **Meeting** of the Wyoming Archaeology Society Foundation (Holiday Inn)
- 9:00 am: Fieldtrip departs to Sunlight Basin Archaeological Sites
- 12:30 pm: Lunch at the NWCC Fieldcamp in Sunlight Basin
- 2:00 pm: Fieldtrip returns

Abbreviations:

BBHC - Buffalo Bill Historical Center in Cody, Wyoming
 NWCC - Northwest Community College in Powell, Wyoming
 ET - Engineering and Technology Building at NWCC

TREASURER'S REPORT

WAPA is now in the process of becoming an official legal entity. Due principally to the need to obtain a taxpayer identification number for our checking account, we have been investigating the possibilities of incorporation. Forms to obtain the proper identification number have been filed with the IRS and we are in the process of filing for tax exempt status as a non-profit voluntary association. Mary Beth Galvan will attend the spring meeting in Cody to discuss the advantages of formal incorporation before the membership.

* * * WAPA DUES NOTICE * * *

1984 WAPA dues are due at the spring meeting. Inflation has not yet hit WAPA and annual dues are still only \$10. If you cannot attend the meeting or would like to get this chore out of the way, please send your check to:

Julie Francis
WAPA Treasurer
Office of the Wyoming State Archeologist
Box 3431 University Station
Laramie, Wyoming 82071

Please let me know if you need a receipt. Thank you.

RESEARCH DESIGN COMMITTEE REPORT

The predictive modelling position paper, which appeared in the last Newsletter and was approved by the membership at the fall meeting, was sent out a few weeks after the fall meeting accompanied by a cover letter from President Mark Miller (see this Newsletter). The paper was sent to quite a few pertinent parties, including the Wyoming State BLM Director, all Wyoming BLM districts, the Forest Service in Wyoming and Utah, and the heads of BLM, OSM, and NPS in Washington, D.C. The paper was also sent to the State Directors of Arizona, New Mexico, Colorado, Montana, Nevada, and Utah. BLM archeologists from all these states recently attended a conference on predictive modelling in Reno, Nevada, and our views are still yet timely.

Members of the research design committee also attended a meeting with representatives of SHPO and BLM concerning the IMACS site forms. The principal subject of this meeting was the use of opscan coding sheets to simplify both coding and site recording. These will be used on a trial basis by the Rock Springs BLM to recode all sites in their files.

The possibility of simplifying the IMACS coding manual was also discussed. In general, it was felt that the IMACS coding manual contained a lot of irrelevant information and some inappropriate data categories for usage in Wyoming. Jude Carino seemed to feel that the possibilities were good that we could make up our own version of the coding manual, removing a lot of the unneeded stuff and substituting in more appropriate coding. This remains

to be negotiated with the IMACS council, but so long as we do not change the major data categories and add appropriate codes within the categories, the IMACS council should still get what they want. In general, it was felt that the areas which were in need of the greatest revision were the landform and vegetation data categories. Features and artifact types also covers a lot more than we need to have.

We will hopefully be meeting with BLM again to actually get to paring down the manual and making it more usable. If you have any comments on the forms or the manual as its exists now or suggestions for changes, please send them to Julie Francis at the State Archeologists Office in Laramie. It is important that we get as much input from the professional community as possible.

The following letter accompanied the position paper:

November 24, 1987

The research design committee of the Wyoming Association of Professional Archaeologists (WAPA) has prepared a position paper on the subject of predictive models in cultural resource management. A copy is enclosed for your review.

Predictive modeling poses some inherent constraints that clearly affect its utility in a Class II inventory. Consequently, both the practical applications of these models in resource management and their technical limitations must be evaluated in greater detail than before. We hope our written comments will assist this effort.

Participation by WAPA on this issue demonstrates the high priority we place on communications between the professional community and regulatory agencies. Governmental policies that affect Wyoming's cultural resources concern us all. And past experience proves that the best policies evolve from cooperative negotiations. We look forward to working with you in the future.

Sincerely,



Mark E. Miller, President

MEM/mm
enc.

Wyoming Association of Professional Archaeologists

MINUTES

November 11, 1983

Laramie, Wyoming

Submitted by Anne Peebles and Debra Angulski

The meeting was called to order by President Dave Eckles at 9:30 a.m.

Eckles read a 'thank you' note from Margaret Powers who received the 1982 WAPA service award.

Eckles read a letter that he wrote to Secretary of the Interior James Watt (see Appendix 1). He noted that no response was received from the Secretary.

The treasurer, Debra Angulski, reported a balance of \$905.70 in the WAPA treasury.

COMMITTEE REPORTS

The membership committee report was given by Mark Miller. He said that there were two new members since the spring meeting.

Miller also reported for the External Affairs Committee. He announced that George Brox was working with the State Archaeologist on trying to upgrade the Wyoming Archaeological Society.

George Brox reported that the Wyoming Archaeologist will be upgraded. He said that all articles submitted will be reviewed and that professionals as well as amateurs can use it as an outlet.

The Peer Review Committee was made by Dave Eckles. He stated that people were still reluctant to submit material due to the fear of negative review. We haven't gotten off square one. Do we really want to pursue the matter?

The Resource Base Committee report was made by Tom Marceau. He asked what the membership wanted them to do. Maybe the committee could send out a list of eligible sites. M. Miller suggested that maybe those statistics could be sent into the newsletter. John Jameson said that the committee needed to know what peoples needs are. Dave Reiss suggested a bibliography of reports possibly at a county or regional level. T. Marceau said that, "Yes" they could but would anyone use it. Miller said that summary information would be useful in case we lobby for certain legislation. Julie Francis commented that other states have published similar lists. Marceau suggested that they could compile a list of C-14 dates from the state. Mary Feathers stated that a list of that type is already in progress, but needs to be updated. Marceau made a motion that contractors attach an appendix listing C-14 dates to their reports for this purpose. The motion was seconded by Miller and it carried.

J. Francis made a motion that a format be developed and sent with a letter soliciting C-14 dates for compilation. This is to be done by the Resource Base Committee. D. Eckles seconded the motion and it carried. Eckles stated that WAPA could fund the mailing.

Research Design Committee report was given by J. Francis. She reported on a position paper that was printed in the ..

previous newsletter entitled, "Archaeologists For Science and Management," and asked for comments. Dave McGuire made a motion that it be sent as written. The motion was seconded by D. Eckles and it carried. Eckles complimented the Research Design Committee on their success.

T. Marceau reported that he and Ray Leicht represented Wyoming at an IMACS meeting in St. George, Utah. They argued for a site form which is more relevant to the needs of Wyoming (Northwest Plains). D. McGuire asked how we got a form which is so inadequate for us. Marceau stated that it was the state BLM office's decision. John Jameson stated that he doesn't think that abandoning the form is the solution, but "yes" we do need to make it more relevant to the NW Plains. McGuire suggested that contractors could send comments to the Research Design Committee. J. Francis commented that the IMACS form was shoved down our throats. Since the old forms aren't even going to be converted, why bother? Jameson said that the point was to get a good system to computerize the site data. McGuire stated that the form doesn't work in Wyoming. Maybe we should have used it in the field first. The data base is suffering because we have used so many forms. Marceau stated that they will still try to encode the old site form data; but right now the project is on hold. M. Miller suggested that a letter be written to the state BLM indicating the format that we would want on a site form. Marceau suggested that the Research Design Committee meet with SHPO so that WAPA could see what they're doing on the matter. Eckles made a motion that the SHPO's office and the Research Design Committee formulate a statement on our needs. The motion

was seconded by McGuire and it carried.

New Business

Eckles announced that the WAPA service award will be presented to Dr. George Frison. He will make a few remarks at 1:30 p.m.

Rhoda Lewis resigned as newsletter editor. She made a motion that Russ Tanner take her place as editor. The motion was seconded by Eckles and it carried. Tanner accepted the appointment.

M. Miller made a motion to adopt the following proposed amendment to the Constitution and By-Laws for institutional members. The proposed amendment reads as follows:

Section IV - MEMBERSHIP

add:

-
4. Institutional Members
 - a. Qualifications
 - i. An institutional, non-voting membership can be awarded to any organization wishing to house WAPA newsletters or any other Association publications in its library.
 - b. Entry Procedures
 - i. Acceptance by the Membership and Ethics Committee, or nomination at a regular meeting, followed by a 60% acceptance by the voting membership.
 - c. Rights and Duties
 - i. Acceptance of the Code of Ethics.
 - ii. Receipt of all Association publications.

Tom Peebles seconded the motion and it carried. The amendment was thus adopted.

Miller made a motion that WAPA coordinate its spring meeting with the Wyoming Archaeological Society. There will be a symposium on Big Horn Basin archaeology. It is tentatively set for the end of April before the SAA's. (NOTE: The combined WAPA/WAS meeting is scheduled for April 5-8, 1984 in Cody, Wyoming at the Buffalo Bill Historical Center). Peebles seconded the motion and it carried.

Eckles stated that an announcement for the position of State Archaeologist has been sent out. Applications are being taken. Dr. Frison will stay on until July 1, 1984. Marceau commented that the Wyoming State Legislature will decide in March, 1984 whether the position will be full or part-time.

A recess in the meeting was called from 10:20 to 10:50 a.m.

Eckles made a motion that if dues are unpaid after two consecutive meetings (1 year) a person would no longer be considered a voting member and no newsletter would be issued to that person. The motion was seconded by Miller and it carried.

R. Tanner made a motion that the Executive Committee write to the State BLM stating WAPA's views on the desecration of the burial near Mountain View, Wyoming. Eckles seconded the motion and it carried.

Dave Reiss on the American Indian Movement reburial policy. The want to rebury all aboriginal skeletons. Iowa already has a program in progress. Wyoming should be looking at developing a policy on reburial, possibly including skeletons in collections.

Marceau read a portion of the Final Rule Making-Cultural Resource Clearance which was reported in the Federal Register, Vol. 48, No. 205. It states that, " Survey work and a related report shall be required only if the involved surface management agency (SMA) has reason to believe that properties listed, or eligible for listing, on the NRHP are present in the area of potential effect." Marceau feels that there is a potential for not having oil and gas surveys done and that the implementation of oil and gas permits may be altered. SHPO will issue a response. WAPA may want to write a position paper expressing disgruntlement at having these regulations slipped past us without a draft.

Steve Chomko made a motion that the Executive Committee draft a letter insisting on WAPA involvement in developing policy, to get on a mailing list and be able to participate in process and in the formulation of policy. The motion was seconded by Francis and it carried.

Eckles announced that the new officers are Mark Miller, President; Greg Smith, Vice President; Anne Peebles, Secretary; Julie Francis, Treasurer; and Steve Sigstad, Member-at-large.

Eckles asked for informal discussion on what people did during the field season.

Dave McGuire reported on excavation of a portion of a pit structure in the Hanna Basin. Two dates of approximately 5180 and 5360 years B.P. were recovered at the site.

Eckles reported on two historic sites near Evansville which dated to the 1850's-1860's.

Jim Truesdale reported on two burials which he is excavating south of Rawlins. The burials contained one of the largest collections of beads known in the state.

The business meeting was adjourned at 11:45 a.m.

Following the business meeting, in the afternoon, Dr. George C. Frison was presented the 1983 Wyoming Association of Professional Archaeologists Service Award.

The remainder of the day was devoted to a symposium on paleoenvironment. The symposium featured papers by William Reibsame on paleoclimate; Jane Beiswenger on pollen; Danny Walker on Holocene fauna; John Albanese on paleogeomorphology; Richard Reider on Altithermal soils and Brainard Mears on Pleistocene ice wedges.

APPENDIX I



WYOMING ASSOCIATION OF PROFESSIONAL ARCHAEOLOGISTS


July 15, 1984

Honorable James Watt
Secretary of the Interior
Department of the Interior
Washington, D.C. 20510

Dear Secretary Watt,

In April, 1983 the WAPA membership empowered me to speak for the organization concerning the proposed federal coal Programmatic Memorandum of Agreement. At that time the membership voted unanimously to oppose the existing PMOA and any so-called secret PMOA. Since April of this year major modifications appear to have been made to the PMOA that assuage many of the fears of professional archaeologists and historians that were initially expressed. The Society for American Archeology has proposed several resolutions to the PMOA which we support. Our main concern is that the use of predictive models is not used to write off large areas (such as the Powder River Basin) because of seemingly low site densities. Archeological discoveries are occurring all the time and with each discovery our understanding of prehistory and history increases and changes. Archeological sites are a non-renewable resource and need to be carefully protected and studied. Intensive survey of all proposed impact areas ensures that significant cultural resources will be found and protected.

Sincerely,


David Eckles
WAPA President, 1982-1983

cc: WAPA file

ARPA REGULATIONS PUBLISHED

The Archaeological Resources Protection (ARPA) was passed in 1979 to supplement and in part supercede the Antiquities Act of 1907. ARPA establishes permit requirements for archaeological investigations on Federal lands. It also mandates stiff penalties up to \$100,000 for unlawful removal of protected antiquities and for unlawful trafficking in antiquities. The regulations implementing ARPA were jointly developed by the Interior, Defense, Agriculture Departments and the Tennessee Valley Authority. The uniform regulations were published January 6, 1984, and will take effect 30 days after publication. For those interested in reviewing the regulations, they were published in the *Federal Register* under the following titles of the Code of Federal Regulations (CFR):

Interior	43 CFR 7
Agriculture	36 CFR 296
Defense	32 CFR 229
TVA	18 CFR 1312

(From the Bulletin of the
Society for American Archaeology,
Volume 2, No. 1; January, 1984)

The WAPA Newsletter is published twice yearly following the spring and fall meetings of the Wyoming Association of Professional Archaeologists. Officers of the Association for 1984 are:

- Dr. Mark E. Miller.....President
- Greg Smith.....Vice President
- Anne Peebles.....Secretary
- Dr. Julie Francis.....Treasurer
- Steve Sigstad.....Executive Board Member
At-Large

FRANK AND ERNEST by Bob Thaves

