| IN THE MATTER OF: | 3 |
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| SOUTH SEASIDEPARK HOMEOWNERS AND VOTERSASSSCCATION HEARING | 4 |
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| Pinewald Keswick Road Bayvile, New Jersey Monday, November 25, 2019 6:10 p.m. | 8 |
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| Robert Winward, Chairman | 12 |
| Domenick Lorelli, Member Brian Gingrich, Member | 13 |
| John A. Bacchione, Councilman | 14 |
| Richard Callahan, Member Frederick Bell, Member | 15 |
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## ALSO PRESENT:

Kelly Hugg, Secretary
James Oris, Planner

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MR. WINWARD: Okay. Next up is the main attraction. The South Seaside Park Homeowners
and Voters Association De-annexation petition
hearing.
MR. MICHELINI: Good evening,
Mr. Chairman, members of the planning board.
Joseph Michelini, appearing on behalf of the
petition signers from South Seaside Park. Tonight
we are to proceed with the, hopefully, the conclusion of Mr. Wiser's testimony.

I did send a letter to the board, which I will not necessarily go over, but just
briefly mention that I was disappointed that we did not proceed on November 7 as originally scheduled.
I was advised a couple days ahead of time that
Mr. McGuckin wanted to be at this meeting and was
unavailable on the 7th, although, in the past, he
has been able to send people from his firm. So, I
registered my objection. And it is my hope that
tonight, regardless of how long it takes, that we
can finish with Mr. Wiser, even if that means
exceeding the two hour time limit, in light of the
circumstances.
So, with that said, I would like to
recommence my cross-examination of Mr. Wiser.

MR. WINWARD: Proceed.
EXAMINATION BY MR. MICHELINI cont'd:
Q Okay. Mr. Wiser, you recall that last time we were here, we discussed the -- we were discussing the fact that the taxes have increased, from 2015 to 2019 in Berkeley Township, as a result of the rate increasing. Do you recall that general discussion?

A Yes.
Q And, in particular, l'll just, to
refresh, we were dealing with a $\$ 156$ increase based on a median price of $\$ 183,600$, which was a number that you accepted from Mr. Moore. Do you recall

A Yes.
Q And I had a chart which indicated, we did some math together, which indicated that over the course of five years, the taxes had increased from 2015 to 2019, approximately $\$ 480$ over that time frame. Some years were more, some years were less. Do you recall that?

A My recollection was, there was a slight dispute between the number between yourself and Mr. McGuckin, but there was a 380 some dollar number, I think that you had calculated, and there

A I recall it when it happened and I read it in the transcript.

MR. MICHELINI: Could we have this marked.
(The Four pages document/tax rates was marked as A-116 for identification.)

Q For the record, I'm going to show you
what's A-116, four pages of tax rates from 2015,
'16, '17 and 2018, which I'll represent to you I
printed off the Ocean County Tax Board website. Can you just take a quick look at those?

A I assume you only want me to look at the line for Berkeley?

Q You can look at -- yeah, well, that's
what I'm going to point you toward.
A I'm just trying to --
MR. McGUCKIN: Before you question
him on it, could I see the exhibit --
MR. MICHELINI: Sure.
MR. McGUCKIN: -- so I could see what
you're talking about?
MR. MICHELINI: Yep.
MR. McGUCKIN: Thanks.
MR. MICHELINI: Thank you.
Q And in this exhibit, the municipal
was a 400 and, I think, seventy some dollar number
that Mr. McGuckin had calculated.
Q I believe Mr. McGuckin indicated that
the average increase, according to the numbers that
we had, was $\$ 94$ a year, so --
A Sounds about right.
Q -- but that was still a lot less than
the hundred -- 156, that was his point. Do you
recall that?
A I recall that number.
Q Okay. So, in having that discussion,
there was a comment that appears in the transcript.
By the way, did you get a transcript from the last
hearing?
A Yes, Idid.
Q And you read it?
A Yep.
Q Okay. So, then, you're probably
familiar with Mr. Gingrich's comment that the taxes in Berkeley, that is, the local or municipal tax, has not gone up in four years. Do you recall that?

A I recall that that was his comment, yes.

Q Yeah. Okay. And you read that in
the transcript, correct?
tax rate for Berkeley has been highlighted in yellow for each year, correct?

A Pardon me. That appears to be the case. Well, does not include the open space. It
looks like it's -- doesn't include the municipal --
well, I guess there is no municipal library. But it
does not include the open space tax or any of the
school. So it looks like it's the local purpose tax
without the open space.
Q Okay. And so, if you look at the -in fact, it's entitled, municipal purpose rate, correct?

A Correct. Q And if you look at the year 2015, I'm sorry, 2015, what was the municipal purpose rate in 2015 for Berkeley Township?

| A | .600. |
| :---: | :--- |
| Q | And in 2016, what was it? |
| A | .618. |
| Q | So, that's an increase in 2016, which |
| was three years ago, correct? |  |
| A | Yes. |
| Q | All right. And then in 2017, what |
| was it? |  |
| A | Appears to have remained the same at |

[^0]618.

Q And then what is it in 2018?
A .646, so an increase.
Q So, it increased again in 2018. So,
at least two out of the last four years, the
municipal purpose rate has increased in
Berkeley Township, correct?
A Appears to be the case, yes.
Q And that would be contrary to the
statements that Mr. Gingrich made, I'm sure in good faith?

A Assuming the data is correct, the data speaks for itself.

Q Thank you. Now, you had indicated you're not a municipal accountant, correct?

A Correct.
Q And, therefore, you lack the
expertise to evaluate whether or not Mr. Moore, our
expert, applied the correct methodology in
determining the impact to the municipality of
de-annexation, would that be accurate?
A I'm sorry. Say that again.
Q You lack the expertise to determine
whether or not Mr. Moore utilized the correct
methodology in determining the impact of
de-annexation to the Township of Berkeley when it comes to municipal finance?

A I guess that's a correct statement.
Q Okay. More particularly, you're not
qualified to analyze his percentages that he applied
to the line item in his budget analysis, would that
be correct?
A Which percentages are you referring
to?
Q Well, I don't want to go back, and it
would take a long time and we're trying to shorten.
Do you recall that he applied percentages to various
line items?
A Are you referring -- I just want to understand the question. Are you referring to where he allocated certain reductions to certain municipal functions?
Q Yes.
A I think in terms of specific
percentages, one can argue those percentages. I
think my background in municipal government would
give me a basis to determine whether those -- those
allocations are justifiable or not.
Q But you didn't look at those
allocations to determine whether or not they were

A Yeah, I would think that the totality of any circumstances relates to a tax increase should be reviewed.

Q And with regard to what you just said, the two percent cap is on the levy, correct? It's not on the tax rate?

A Well, I think that the rate is what can be controlled. The assessment is a fixed
figure. The rate is derived from the budget. The budget is then determined what the increase -- or
those two figures go together to determine what a
tax rate increase would be. So, I don't think I
would agree with what you're saying.
Well, in the event of de-annexation,
it could affect the rate. But isn't it a fact that
Mr. Moore said that the tax levy would not go up in
the event of de-annexation?
A The overall levy?
Q Correct. You're going to have less
taxes raised because you have less expense and less
people in town; isn't that correct? By
de-annexation, you're going to lose part of the
township, so the levy's going to go down; isn't that
correct?
MR. McGUCKIN: Hold on a second.
trying to mix the tax levy with the overall tax impact.

MR. MICHELINI: No, I'm saying the

You're asking him to determine the impact of a levy on the ratables that are no longer part of the town versus the cost that the expert indicated would be saved?

MR. MICHELINI: I'm asking if the levy will go down.

Q In the event of de-annexation, does the levy go down?

A My recollection is that he specifically said the school budget -- the school levy would not go down.

Q Okay.
A I do not believe he categorically -my recollection -- but, from my recollection, I do not believe he made that same categorical statement as to the municipal tax.

Q So -- but isn't it a fact that the amount of taxes for the municipality should go down,
at least slightly, because they're saving some costs
through de-annexation, however slight they may be?
MR. McGUCKIN: I want to clarify the
mount of taxes you're talking about. Now you're
levy, to come up with the number.
Q But isn't the levy going to go down as a result of de-annexation? If you can't answer it, you're not a municipal accountant, it's okay.

A You know what, I, respectfully, I
would prefer not to answer that question.
Q So, you don't really know?
A I don't know.
Q Okay. All right. Now, the --
assuming Mr. Moore is correct that the tax increase
upon a median priced home of $\$ 183,000$ is $\$ 156$, do
you know what that is per 100, how many cents per
100 ?
A Why don't you just enlighten me.
Q All right. Well, if -- you would
take, first of all, you would --
A Divide the number.
Q You take 183,600 and divide it by 100
to come up with 1836, because we're doing a per 100
analysis, correct? We take 156 divided by 1836 to
get that number, correct? So, if you would take --
A So, you're saying you want me to
take --
Q $\quad 156$.
A -- 156 .
tax levy.
Q Isn't it a fact that the tax levy
should go down because there are less expenses
associated with a portion of the township, as a
result of de-annexation?
A Let me answer it this way. To the
extent that there are savings attributed to
de-annexation.
Q Yes. The tax levy will go down, correct?

MR. McGUCKIN: I'm going to point
this out, because it's a matter of fact and a matter
of law. The levy's based upon what the tax base is
and the tax base will also change. So, while you're
correct that if there is savings because the
township does not have to pay for certain expenses
for that portion of the municipality, there will
also be a corresponding reduction in the amount of
the tax rate base, which would impact the levy.
MR. MICHELINI: Well, theoretically,
the -- I disagree with your statement.
MR. McGUCKIN: You can't come to a
tax levy until you have the rate base and the
expenses. That's the only way you get to a levy.
You have to have both of those factors to reach a

Q Divided by 1 --
A Divided by 18 --
Q 36. 156 divided by 1836 equals?
A Is .084 -- let's say .085 because the
next number is a nine.
Q All right. So, that's eight and a
half cents per 100, correct?
A Yeah.
Q Okay. And that's what the proposed
increase is on the median home in the event that
de-annexation occurs, according to Mr. Moore's
numbers, which you accept for the purposes of your
report, correct?
A Is that the number he took? He gave us several scenarios. Which scenario is that?

Q That was the number that you indicated last time was the number that you were accepting.

A Okay.
Q Okay. So, have you read
Judge Addison's report since last time we were here?
A Idid.
Q Okay. And he found that, in that
case, it was going to be, de-annexation 41 years
ago, was going to be about a ten cents per 100

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impact, correct?
    A I forget what the number is. It was
a lower number.
    Q It was lower than what?
    A I forget what the -- I thought it was
lower than what we're talking about now. Perhaps
it's not. I forget what the number is. He did
comment on it. I could find it --
    Q So, you don't know?
    A -- if you asked me.
    Q Well, no, that's fine. I'm sure the
report's in evidence, or the decision.
    A Uh-hum.
    Q So, you don't know what it is,
correct?
    A I don't remember what it is.
    Q Okay. And the debt limitation, you
talked about the debt limit and the impact of the
debt limit, as going down from }159\mathrm{ million to
140 million as a result of de-annexation. Do you
recall that?
    A Debt limit, I --
    Q You testified to it.
    A If I did, I did. There was --
    Q You don't remember?
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the township, the average debt service is also
higher. I don't see the -- I don't see the number you're asking me to comment upon.

Q So, you don't recall testifying that the debt service would go from 159 million or, I'm
sorry, the debt limitation that the town could
borrow would go from 159 million to 140 million in
the event of de-annexation? You don't recall that?
A I don't recall the numbers. I do recall that the debt capacity would go down.

Q Okay. And how much does Berkeley typically borrow, do you have any idea, in a year?

A I don't recall.
Q Okay. Do you have that in front of you or you don't? If you don't, that's fine.

A I might. I simply don't recall.
Q Do you know how much Berkeley pays
off in debt each year?
A Same thing. I simply don't recall the numbers.

Q So, I'd like you to assume for a minute that Berkeley borrows $\$ 5$ million a year, and
they pay off two million a year, so they're getting
an additional $\$ 3$ million of debt each year. So, in
a situation where their debt limitation goes from

A There was a lot of numbers. Do you
want to show me in the report, l'll be happy to look at it and comment on it.

Q Well, I would expect that you would
know that. But if you don't, that's fine.
Do you know how much Berkeley Township has
historically borrowed and how much they've
historically paid off each year?
A Not off the top of my head. I could
look. I don't --
Q Well, go ahead and look and see if you can find that. What page are you on, Mr. Wiser?

A I am looking at 356. I'm not sure
whether that's the correct number yet.
On 352, based on the township's total
outstanding debt as of the particular date, well,
December 31, 2014, of 37 million and change, and the
10.68 percent figure, the annual debt service of

423,788 would follow South Seaside Park based on --
Q Okay.
A Based on the average residential assessment of 183,600, the average home in
Berkeley Township pays 143.03 towards municipal debt
service. Since the average assessment in
South Seaside Park is higher than for the balance of

159 million to 140 million, that shouldn't impact $\$ 3$
million of debt additional each year; isn't that correct?

A My recollection was that both
Mr. Moore and Mr. Ebenau said that the impact on the
township's bonding capacity would not be
significant.
Q So, the fact that the debt limitation
goes from, let's say, 159 to 140 million really
isn't going to make a difference, because two and a
half, $\$ 3$ million a year, it would take an awful long
time to eat up \$140 million of debt capacity; isn't
that correct?
A I will say that both financial
experts said that it wouldn't be a significant impact on the debt bonding capacity.

Q Thank you. Whether or not there are layoffs in the event of de-annexation, I believe you
indicated that that was speculative, when Mr. Camera
said that, when the chief said that, that there, I'm
sorry, that there would be no layoffs, that that was
speculative, correct?
A I think any future action is
speculative.
Q Okay. And school aid, we talked a
little bit about school aid. Do you recall
Mr. Moore indicated that he tried to get school aid
but couldn't get it, only the township could get
that aid from the State. Do you know if this
planning board or anyone on behalf of the planning
board, in terms of its professionals, requested
information from the State about school aid?
A I do not know. I think there was testimony to the fact that they didn't.

Q Did you?
A I did not.
Q Now, I believe you acknowledged that
Seaside Park is almost entirely built out, correct?
A Seaside Park?
Q I'm sorry, South Seaside Park?
A No, actually, I think Mr. Bowman said
it was built out based on a report that was done by the township somewhere in the mid 2000s.

Q Do you think it's mostly built out?
A I think in terms of development on existing parcels, it is mostly built out.

Q How many vacant parcels are there?
A Very few. I don't remember the number.

Q Less than five?
an additional cost of time involved. You
acknowledge both those things in your last
testimony, correct?
A Uh-hum. Correct.
Q And also, isn't there an economic
impact to the fact that living in South Seaside
Park, if someone wants to utilize the amenities of
Seaside Park, they have to buy badges in both towns,
should they choose to use White Sands Beach, and
then want to take their grandchild to the park,
let's say, or use the boat launch in Seaside Park,
that they have to buy badges in both towns to do that?

A I think anybody who wants to use any service in another town where there's a charge would have to pay --

A I don't remember the number. I also
remember the conversation about teardowns and redevelopment that was never fully addressed.

Q Are you familiar with an application
before this board called the WOBM pit, in common
vernacular? Are you familiar with that application?
A No.
Q You're not aware that there's an
application pending to build 60 homes at a value of $\$ 350,000$ or $\$ 21$ million of assessments, plus commercial?

A The sum and substance of my knowledge of that is Kelly mentioning to one of the board
members that there's a big application coming and it
was sixty lots. I'm assuming that that was the reference that she was making.

Q And you don't deny that the mainland portion of the township is not built out, that there are areas to develop and lots of vacant land?

A I would believe there are areas to develop.

Q Okay. We talked about financial injury to the residents of South Seaside Park and you acknowledge that, according to the IRS rate, it would be over $\$ 17$ for a round trip, and that there's
badge, the opportunity to use the pier, the opportunity to use the ramp, the opportunity to go to the parks which have amenities that you, yourself, acknowledged don't exist in South Seaside Park?

A To the extent that anybody in
Seaside -- now l'm doing it. To the extent that
anybody in the South Seaside Park would wish to use
the White Sands Beach, which I believe would remain in the -- under the control of the township,
Berkeley Township, presumably, they would have to pay a beach badge in order to use that facility.

So, you don't see that there's going
to be a cost savings? There would be, though, if
White Sands Beach was part of the de-annexation, correct?

A Cost savings to the residents?
Q Correct.
A To the petitioners?
Q Yes.
A I just want to think through your --
yes. Yes.
Q Yeah. Of course. Now, you talk a little about something that Mr. Slachetka mentioned,
locational decision making. In other words, these
people decided to move over there in South Seaside
Park, it's a consequence of their decision that they
have these problems and that we're here today; is
that accurate?
A They made a decision to take -- to take advantage of certain amenities. And those
decisions had consequences in terms of their ability
to take advantage of other services, amenities, what
have you, yes.
Q But, in other words, they moved
there, so they're stuck with the consequences; isn't
that correct? Is that one way of saying it?
A That is your way of saying it.
Q Well, do you agree?
A I wouldn't phrase it that way. But I
guess, effectively, that's the case.
Q And I'd like to ask you whether or not, in any of the cases that you reviewed, there was a discussion of locational decision making, that term?

A I do not believe so.
Q Okay. It's not in the cases, it's
not in the statute, correct?
A No.
Q That's something that either you or

A I did not do that level of analysis.
But I will -- I will venture to guess not many, if any at all.

Q Okay. I would say none. How many do
you have to go 16 miles to the municipal building,
as you do here?
A I would have the same answer.
Q And how many would you have a 90
minute round trip in the summer when there's a lot
of traffic?
A That one I simply don't know the
answer to.
Q You testified, and I believe it's in
your report, that the furthest area from the
municipal building on the mainland would be
Bonaire Drive?
A Yes.
Q Where is that? What community is
that in?
A I don't know the -- if you're asking
what neighborhood that's in, I -- and what that
neighborhood is called, I don't know.
MR. GINGRICH: Holiday City-Berkeley.
A Thank you.
Q Mr. Gingrich is correct as to that.

Mr. Slachetka came up with, correct?
A That would be Mr. Slachetka.
Q And the fact that somebody moved
somewhere but the statute still allows them to make
a de-annexation request, that would be the same in
every de-annexation case you could make that
argument, right? Well, they moved there, so,
therefore, they shouldn't be able to request
de-annexation?
A That would be correct.
Q But the statute doesn't say that?
A No.
MR. McGUCKIN: No one's saying they
can't make the request either.
MR. MICHELINI: Okay.
Q In terms of geographical isolation,
Mr. Slachetka indicated that there were several other municipalities where there were disconnected
sections. Do you recall that testimony?

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22

A Yes.
Q You put it in your report, right?
A Yes.
Q In those examples, how many of them
require you to drive through six other towns to get to the municipal building?

```
It's in Holiday City-Berkeley.
    Do you know how to get from Holiday
City-Berkeley to the municipal building?
    A I would plug it into Waze and they
would tell me.
    Q How many towns do you have to drive
through?
    A I don't know.
    Q I'll represent to you that you can
```

drive there to here without going through any other
towns. And you could also -- you would accept that,
correct?

MR. GINGRICH: Mr. Michelini is
correct.

A I would accept Mr. Gingrich's
characterization.
Q And there are very few traffic
lights, because you can take back roads, are you
aware of that?
A That seemed to be apparent from the mapping that I did.

Q Okay. So, and that -- that still is
nine miles away. There's a substantial difference
between nine and 16, correct? Not quite double, but
it's significantly more, probably about 70 or

```
80 percent more?
    A I would say seven miles.
    Q And then when you add in the traffic
lights and you add in the additional time and you
add in all the towns you have to go through, it's a
much more arduous trip, is it not, to go from
South Seaside Park to the municipal building than it
is to go from Bonaire Drive to the municipal
building?
    A You know what, I don't drive the -- I
wouldn't say -- I cannot say whether it's arduous or
not. It's back roads versus more main roads. It's
traffic. It's a different drive. I couldn't tell
you whether it's more arduous or not.
    Q Okay. Did you read the testimony of
Mr.Schwartz or listen to the testimony when he
testified here, about the problems he had with
recycling, how he calls every day for a pickup and
got a different story and got promises?
    A Yes. Yes.
    Q And he was promised virtually every
day that somebody would be there the next day?
    A Often, yes.
    Q Yeah. And it didn't happen, after
calling five or six times in a week, do you recall
```

White Sands Beach, in the middle of the summer?
A On the beach, no. At the beach, yes
Q When you were there -- when were you
there?
A I remember I was there in a June time
period. I --
You don't know?
A -- don't specifically remember.
Q Do you know if it was a weekday,
weekend, do you know?
A Weekday. It wasn't a weekend. It
was a weekday.
Q Is it safe to say that you haven't
been to that beach enough times to know whether or
not you really would benefit from having weekly
cleaning versus daily cleaning?
A Oh, that's correct, yeah.
Q There was testimony about --
A My guess, though, is that --
Q I don't want you to guess.
A Well, my response to that is that
given all of the exhibits that were put into
evidence, if the petitioners had evidence that the
beach was dirty and required more cleaning, we would
have seen pictures of that.
that testimony?
A Words to that effect, yeah.
Q Do you have any reason to believe
that that's not true?
A No, I don't.
Q With regard to beach maintenance,
there was an indication that the beach is cleaned
daily in Seaside Park and only, I believe, weekly in
South Seaside Park; is that correct?
A My recollection is that there is a -in the height of the summer, twice a week.

Q So, in the height of the summer,
twice a week and not so height of the summer, once a
week, correct?
A That's my recollection.
Q Wouldn't you expect that the beach
would be maintained in a better fashion if it was
cleaned daily?
A I don't know how dirty that beach gets, so I can't -- I wouldn't necessarily draw that conclusion. If it needs to be cleaned, then, yeah, it needs to be cleaned. If it doesn't need to be cleaned, then perhaps less often is enough. I don't know the answer to that.

Q Have you ever been on the beach,

| Q | to |
| :---: | :---: |
| be the case? |  |
| A | I assume that to be the case, that's |
| correct. |  |
| Q | But there was testimony that |
| Seaside Park did a better job taking care of their beaches because it was done on a daily basis, correct? |  |
| A | Yes. |
| Q | And you have no reason to believe |
| that that testimony is inaccurate or wrong from the people who live on the beach, do you? |  |
| A | I think there are different |
| perspectives. And I couldn't say whether it was -whether it truly was inaccurate or wrong. More does not necessarily equate to better. |  |
| Q | You can't say one way or the other, |
| right -- |  |
| A | That's what I said. |
| Q | -- whether it was inaccurate -- |
| A | That's what I said. |
| Q | -- or whether it was accurate, |
| correct? |  |
| A | That's what I said, yeah. |
| Q | You wouldn't trust them to tell the |

1 truth about that, even though they live there,
2
correct?
3 $\quad$ A I wouldn't characterize it that way.
and you didn't have access to it?
A You have to ask him.
Q So, you don't know?
A No, I don't know why.
Q Do you know why he had access to it
and Mr. Moore didn't have access to it?
A Other than to say he is the CFO of
the town, and one would presume he had access to things that other people didn't.

Q Do you think it's coincidental that
the police coverage increased over the last five
years after we started these hearings and complained
about police coverage? When I say we, I mean my
clients, obviously?
A My recollection from the police was
that there were meetings about increasing police
coverage before the de-annexation petition was
filed. And that it took awhile for the police to
ramp up their systems.
Q So, you don't find it coincidental or
you do find it coincidental?
A I don't know that I find it coinci --
I don't find it either way. I can -- I could -- I
could -- I could see both sides of that
conversation.

Q Do you have any reason to doubt it?
A No. I think the chief -- my
recollection is, one of the police officers, whether
it was the chief or one of her subordinates,
testified to that as well.
Q But you don't -- do you know how much
it's increased since?
A There was testimony to that effect.
I know it's in the report. I don't remember
specifically. I think it was -- it was enough
that -- that one of the petitioners complimented the
police about their presence in South Seaside Park.
Q Do you recall that Mr. Moore
specifically requested access to information regarding the police, that is, the number of police per shift, and he was denied that information based upon alleged safety concerns? Do you recall that?

A Well, allege is your term. I think
the chief or the police denied the request because
of public safety concerns.
Q Okay. Did you have access to police shift information?

A No.
Q Mr. Ebenau testified that he had
access to it. Do you know why he had access to it
Q Now, there was a decision in
Mr. Slachetka's report about this being,
South Seaside Park, in the event of de-annexation,
you're losing a wealthy neighborhood, educated, most
employed neighborhood, you recall that type of
testimony?
A A more wealthy, affluent, I think,
was the term, better educated.
Q More employed? More employed?
A $\quad$ And more employed, yes.
Q And that was, he was comparing that
to Berkeley as a whole --
A $\quad$ That is correct.
Q -- correct?
A $\quad$ Well, yes, mainland Berkeley.
Q $\quad$ Mainland Berkeley?
A $\quad$ Yeah.
Q Yeah, mainland Berkeley. But he never made a comparison between South Seaside Park and, let's say, Pelican Island, on those terms, correct?

A I do not believe he did.
Q And he never did it with Berkeley
Shores or Glen Cove, correct?
A I do not believe he did.

A I don't think he broke it out by
neighborhood.
Q And isn't it a fact that there are
other wealthy neighborhoods that are likely to have
the same type of education, employment, value, in
Berkeley, even if South Seaside Park is lost through de-annexation?

A I think, I think there are. And I
also think that how you measure that depends on how
you gerrymander your sample size. How you
gerrymander your sampling.
Q Well, let's just look at
Pelican Island. Let's take Pelican Island. There's
no gerrymandering there.
A Correct.
Q It's an island, and half of it
belongs to Berkeley, right?
A That's definable.
Q Right. And the testimony from
Barbara Woolley-Dillon was that the house values or
the assessments in Pelican Island, which are in
evidence, are actually higher than they are in
South Seaside Park; isn't that correct?
the lines and, excuse me, how you take the sample of
the neighborhood. You could make those statistics
higher or lower by including or excluding houses,
blocks, neighborhoods or -- we're talking about a
neighborhood, housing, blocks, sections.
Q In your report, did you do an
analysis to that effect of where the line was drawn?
A No, because it was -- it would be arbitrary and I wouldn't -- I could come up with any number of findings.

Q All right. So, you didn't challenge
Ms. Woolley-Dillon on that in your report; isn't
that correct? In your report, did you challenge
Ms. Woolley-Dillon on the lines that she drew for
Glen Cove, Berkeley Shores, River Bank?
A I don't --
Q In your report, did you do that?
A I'm thinking. I don't recall how we
phrased it.
Q Do you recall any testimony from
Mr. Bauman actually comparing apples to apples, that
is, wealthy neighborhoods to wealthy neighborhoods?
A No, actually, I don't.
Q So, you have no comment if he did
that because you don't recall, and it's not covered

South Seaside Park?
A I think it depends on how you draw
in your report, correct?
A I don't recall that he did make those
comparisons.

Q Okay. Now, you talk about several
places in your report, and I quote, you utilize a
legal standard that is, quote, long-term structural
and inherently irredeemable detriment that the
legislature had in mind?
A Irremedial.
Q I'm sorry.
A Not irredeemable.
Q I can't read my own writing, so I
apologize.
A My tongue is --
Q Irremedial detriment; is that
correct?
A That is correct.
Q So, l'll say it again. Long-term
structural and inherently irremedial detriment the
legislature had in mind?
A Yes.
Q And you mention that several times in
your report as a standard that should be applied
here; isn't that correct?
A Yes.

| A | My tongue is -- |
| :--- | :--- |
| Q | Irremedial detriment; is that |
| correct? |  |
| A | That is correct. |
| Q | So, l'll say it again. Long-term |
| structural and inherently irremedial detriment the |  |
| legislature had in mind? |  |
| A | Yes. |
| Q And you mention that several times in |  |
| your report as a standard that should be applied |  |
| here; isn't that correct? |  |
| A | Yes. |

- A

A I believe so
Q You have no reason to dispute the
assessments that came from Mr. Zanetti, do you?
A Who's Mr. Zanetti?
Q He's the tax assessor in Berkeley.
A No.
Q Okay. So, that's a community where
there isn't gerrymandering, where you would expect
that the level of education and the level of
employment would be similar to South Seaside Park
under the circumstances, wouldn't you?
A I don't know that I would make that supposition. I don't know enough about it to say
that the two neighborhoods would be similar in any statistical --

Q And you heard testimony about
Glen Cove, Berkeley Shores, River Bank all being
similar to South Seaside Park, maybe a little less,
but up there in terms of value? Did you hear that testimony?

A I heard the testimony.
Q Do you have reason to believe that
he River Bank neighborhood is less valuable than right?
case.

Q Okay. But it only occurs in one place, in one case? In other words, there's only one case that quotes that standard; isn't that

A Well, unless you consider it two cases, because there was an appellate division.

Q We're talking about the same case,

A We're talking about Avalon Manor.
Q Correct. And it's only in the trial
court where that standard is actually used; isn't
that correct? Not even mentioned in the appellate
division decision; isn't that correct?
A I think so.
Q Okay. And it's certainly not in the
statute, correct?
A No.
Q It's not in any other case, is it?
A Actually, it's in the Seaview Harbor

Q Okay.
A Yeah.
Q The court states it in the
Seaview Harbor case?
A We don't know, because the

Q I will agree with you, Mr. Wiser, that there are a number of cases that talk about the standard, and talk about it and how it's fleshed out in other terms, but I disagree with you when it comes to what the standard is. You are setting forth a legal standard in quoting the Avalon case, which I do not believe, quite frankly, is the law, but that seems to be prevalent in your report, and that's my point. We're going to have to disagree about that.

Now, you state that petitioners assert that there is a lack of public recreation in Seaside Park and that is not without merit, correct?

A Correct.
Q And, in fact, it's, the public
recreation situation in South Seaside Park is far different from what it is on the mainland --

A Correct.
Q -- correct? And far different from
what it is in Seaside Park?
A Correct.
Q And you state that the lack of
investment in public amenities in South Seaside Park is not without merit, correct?

A The complaint about that, correct.

Seaview Harbor case hasn't come down.
Q Okay. So, when I say it's in
another -- when you say it's in another case, there
isn't another court that's used that standard,
correct. There's no case? Seaview Harbor hasn't
been decided yet?
A It may be used in the Strathmere
case. I don't -- I think it might have been used in
the Strathmere. I'm pretty sure it was used in the
Strathmere.
Q But you don't know?
A I wouldn't testify to that.
Q But it's not what the statute says.
The statute says, detriment to the economic and social well-being of the majority of the residents affected, right?

A Uh-hum.
Q And no significant injury to the
township, isn't that what the statute says?
A Well, right, but the statute doesn't speak to the body of case law that came out of, for example, Ryan, that talks about social injury and economic injury and how you go about measuring social injury. There's a number of cases that refine the standard from the statute.

Q Okay. And you note that there are several senior programs on the mainland and you're not sure whether or not there's bussing available, but Ms. Dolobacs testified that she requested senior bussing to go to South Seaside Park and it's still to this date, to my knowledge, I will represent, has not been provided. Do you have any evidence to the contrary?

A The only evidence I have is the testimony of one of the recreation officials from
the township that said if there was a request, it would be addressed. Q And the representation from $m e$ is that that request was made after that testimony, and it was not yet addressed. Do you have any reason to know why that is?
A I do not.
Q And you state in your report that
conducting personal business on the mainland is far
more -- I'm sorry -- is more expensive, not far
more, for the residents of South Seaside Park than
or the residents of other sections of the township,
that's true, correct, you stated that?
A $\quad$ Run that again.
Q Conducting personal business on the
mainland is more expensive for the residents of
South Seaside Park than for residents of other sections of the township. You state that?

A Yeah. Yeah. Yes.
Q And you say there's extra travel cost
for the residents of South Seaside Park to
participate in recreational opportunities on the mainland --

A Yes.
Q -- right?
There's an extra cost for residents of
South Seaside Park to participate in certain
recreational opportunities in proximity to their
homes, i.e. Seaside Park?
A We talked about that.
Q Now, you quote Russell. Who is
Russell?
A Russell is one of the cases.
Q Okay.
A One of the previous de-annexation cases.

Q All right. And you suggest that Russell says that there are other mechanisms short of de-annexation to address the concerns of the petitioners. You say, one, Berkeley could enter

A At least one, may have been a couple more, but certainly very few.

Q I'm only aware of one that was testified to.

A Okay.
Q So, in the last five years, since
we've been doing this, there's only been one meeting
in Tri-Boro, that I'm aware of. So, that really
hasn't occurred, having civic meetings in
Seaside Park on behalf of South Seaside Park residents?

MR. McGUCKIN: If I can just clarify,
by meeting, you mean a council meeting?
MR. MICHELINI: I'm going with, it
says, public/civic meetings. That's what Mr. Wiser
has in his report.
Q What did you mean in your report when you said, public/civic meetings?

A My recollection is, as part of the post Sandy -- Nick, am I correct -- the post Sandy, what's it called?

MR. DICKERSON: The neighborhood plan
are you referring to?
A No. The initial post Sandy report?
MR. DICKERSON: Oh, the strategic
into one or more interlocal agreements with
Seaside Park, whereby South Seaside Park residents
could take advantage of Seaside Park's recreational
facilities, participate in its recreational programs
and otherwise take advantage of facilities that are
closer to their home.
A Yes.
Q Has that occurred?
A Not to my knowledge.
Q You say that Seaside Park's municipal
offices could handle routine matters for the
residents of South Seaside Park. Has that occurred?
A Not to my knowledge.
Q While it may not be realistic for the
borough to handle all township issues, such an arrangement could address a large number of issues.
But, again, it hasn't occurred, correct?
A Not to my knowledge.
Q You say that the township could hold
occasional public/civic meetings in Seaside Park's
municipal building or in the Tri-Boro First Aid
Squad building, while not in Berkeley proper, such
an effort would provide an added voice to
South Seaside Park. I think there was testimony
that there was one meeting in the Tri-Boro building?

## recovery planning report.

A The strategic recovery planning report, there was a meeting at the Tri-Boro, that's the one I'm referring to.

Q Any other meetings that you're aware of?

A That's the only one I could remember
specifically. I thought there may have been one or
two more that somebody along the way referenced. I
could be mistaken on that, but that is the one that I'm sure.

A I think my recollection is, there was
testimony that there were increased -- that the
website had been improved and that the township was
continuing to improve the website.

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    Q What did they do, if you remember?
If you don't remember, that's fine.
    A There were -- I don't remember
exactly. It was intake -- I thought there was
intake for certain permits. Whatever I am not
remembering is in the report.
    Q All right. You say, given the
advancement in technology, the township could stream
all public meetings on the website, so that
interested parties who could not attend in person
would be able to view them. A feedback mechanism
could be implemented so that remote viewers could
participate. Has that happened?
    A Not to my knowledge.
    Q And you do not dispute that Seaside
Park residents feeling like they're part of Seaside
Park is, in fact, credible, correct?
    A Run that by me again. I'm sorry.
    Q That Seaside Park residents
feeling -- I'm sorry, South Seaside Park residents
feel like they are part of the Seaside Park
community is a credible feeling?
    A Correct.
    Q They --
    A You threw me off with the two Seaside
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discussion this evening, I just want to be sure the
board understands. The -- when you were shown
A-116, the breakdown of general tax rate, the
highlighted portions only related to the municipal
purpose rate; is that correct? And I'll show it to
you.

A Municipal, yeah, that is correct, I
remember.
Q So, there were no questions asked of
you about the school rates, whether it be the
regional school district, the Berkeley School
District, the county tax rate, et cetera, county
library tax, or anything like that?
A That is correct.
Q And the total tax bill that a
resident would receive would include all of those
items; is that correct?
A That is correct.
Q The distance of Bonaire Drive to, I
believe Mr. Michelini was referring to town hall
when he talked about the mileage. Do you recall
those questions?
A Yes.
Q If a resident of Bonaire Drive wants
to go to a Berkeley Township beach, they would have
discussion this evening, I just want to be sure the
board understands. The -- when you were shown
-116, the breakdown of general tax rate, the
ighlighted portions only related to the municipal
purpose rate; is that correct? And I'll show it to you.
remember.
Q So, there were no questions asked of
you about the school rates, whether it be the
regional school district, the Berkeley School
District, the county tax rate, et cetera, county
library tax, or anything like that?
A That is correct.
Q And the total tax bill that a
resident would receive would include all of those
tems; is that correct?
A That is correct.
Q The distance of Bonaire Drive to, I
believe Mr. Michelini was referring to town hall those questions?

A Yes.
Q If a resident of Bonaire Drive wants
to go to a Berkeley Township beach, they would have

Parks.
Q I'm sorry.
A I get it.
MR. MICHELINI: Excuse me one moment.
(Off the record.)
MR. MICHELINI: Thank you, Mr. Wiser.
MR. WISER: Thank you.
MR. McGUCKIN: Mr. Chairman, I have a
few questions, if I could.
MR. WINWARD: Sure. You caught me
off guard, you're finished.
MR. MICHELINI: Pardon me?
MR. WINWARD: I said, that caught me
off guard, you're finished.
MR. MICHELINI: Well, just as a
matter of -- well, l'll wait till Mr. McGuckin asks
the question before I object. It's probably a good
idea, right, Mr. McGuckin?
MR. McGUCKIN: You can go first.
MR. WINWARD: Hopefully, put one big
objection on the record.
MR. MICHELINI: I probably will do
that eventually.
EXAMINATION BY MR. McGUCKIN:
Mr. Wiser, for the purposes of
to drive in reverse essentially, correct? They
would have just as far to go to use the township's
amenities at the beach, correct?
A Arguably more, because it's further away than town hall, although I don't know what specific route they might take.

Q And if somebody were in the -MR. MICHELINI: Just for clarification, Mr. McGuckin, are you talking about an ocean beach or a bay beach in Berkeley Township?

MR. McGUCKIN: I'm talking about the use of an ocean beach in Berkeley Township -MR. MICHELINI: You didn't say ocean, so it wasn't --

MR. McGUCKIN: You're right.
Q The township's ocean beach in
South Seaside Park?
A That is what I assumed you meant.
Q And if there was a resident who
0 resides in the southern portion of Berkeley Township
close to the Lanoka Harbor/Lacey Township border and
they wanted to use the township's ocean beach, they
would have to drive through the same number of towns
as the residents of South Seaside Park would to come
to Berkeley Township mainland; is that correct?

A I think, in general, that's correct.
Q Now, the township debt limit, I think the consensus at this juncture is that, based on the township's historical -- and I say consensus because
I think that's what the witness -- witnesses
testified to, and I think that's what you pointed
out. You mentioned that based on historical --
historically, the township's debt, that this should
not have a major impact on the ability of the
township to bond in the future?
A That is correct.
Q Even though the ability to bond would be decreased from 100 -- hold on one second, make sure I get the right number, if I have it here.

Do you recall what the debt -- what it is and what it would be decreased to?

A I don't have those numbers in my head, but let me -- and let me just rephrase. It's not the ability to bond. It's how much they can bond.

Q Correct. And the ability to bond would -- that ability covers not just the township itself, correct, that bond limit covers the local school, the Berkeley school district, for instance?

A I think there's a different formula
amounts of money, correct?
A Correct.
Q There's a lot of discussion about the
impact of an average tax increase of $\$ 156$ and
according to Mr. Moore, and I believe that's the
number he came up with, if de-annexation were to
occur. Is that your understanding of his testimony?
A That would be on top of a background
tax increase that would presumably happen just
during the normal course of business that would
happen without de-annexation. So, that increase is
stacked upon a background increase. And, again, we
never really got an answer as to how that would work
given the two percent cap. And so, logically, if it
gets beyond two percent, there would have to be cuts
in services.
Q So, when we talk about an average
increase of \$156, that's in addition to what
other -- whatever other costs and expenses the
township may incur in that tax year when this first hits the residents?

A Correct. So, that ties into the white board exercise that we did last time that talked about tax increases year to year. Yes.

Q And I believe discussion as to what
for the boards of education, for the school boards
than there are for municipalities. But I think, in general, you are correct.

Q So, when you talk about the ability of a township to borrow money, it's not just for --
it's what the taxpayers can pay, not just the
township itself, when I say town hall? It's what
all -- it's what all the debt the township can
absorb based on its number of residents?
A It's based on not the number of residents but it's based on the total value of the town or the total assessments --

Q Okay.
A -- of the town.
Q Thank you. And in the case of
de-annexation, the assessments of the township would decrease?

A That is correct.
Q And the bonding capacity would
decrease --
A Correct.
Q -- also? And that would not just
affect the people in town hall, that would also
affect the ability of the school board if they
needed to build something or borrow substantial
the average tax increase has been over five years,
whether it's 84 , I'm sorry, 94, or another number,
but this would be in addition to that average?
A That's correct.
Q So, if it was 94 , on top of $\$ 156$ in
one year, that would be that type of an increase, it would be that --

A Whatever the math works out to, yes.
Q Just make sure I understand it.
So, that would be, assuming a 94 average increase, in addition to the $\$ 156$ increase, that would be one year tax increase of $\$ 250$, correct?

A Yes.
Q If you added 156 and 94 ?
A Correct.
Q And every year going forward, that
156 increase would be built into the tax rate? So,
for every year going forward, that increase of 156
is built into the tax rate, and then they would have average increases above that, assuming costs go up?

A The one --
MR. MICHELINI: Objection. I'm going
3 to object to that, because that doesn't take into
account additional ratables that could be added each
year to mainland Berkeley, which has plenty of room

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to develop.
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MR. McGUCKIN: You can ask him again
if you want to ask him again, Mr. Michelini.
MR. MICHELINI: Well, your question
assumes that there aren't any additional ratables.
MR. McGUCKIN: I was going to get to
that in a second. I was going to get to that in a second.

MR. MACKRES: That also makes the assumption there's no additional expenses.

Q So --
A So, the 156 becomes the new baseline
on top of which any -- any, I'll call it an
operational tax increase for any given year is
built.
Q Okay. And now, Mr. Michelini brought up the 60 new homes that may or may not be coming before the planning board. I understand now that's been adjourned to March. And we have no idea if and when that's actually going to happen. But, certainly, that is anticipated, that there may be future development in portions of the township. And new ratables would affect the tax rate, correct?

A Correct.
Q And it could also affect it expense
they place on the school systems.
Q So, when Mr. Michelini indicates that there'll be newer revenue to offset potential lost revenue from South Seaside Park, that may not be the case; is that correct?

A It may not be the case.
Q And, in fact, if it's single-family
housing units, history has shown that's not the case?

A And even if it's senior units, there are increases in emergency services costs, that typically people don't realize they're going to happen but --

Q Berkeley is a bit of unique community
in that a substantial portion of its residents are
retired, living on a fixed income, you would agree
with that statement?
A Yes.
Q And, in fact, it's one of the
municipal -- it's one of the, probably, one of the
highest municipalities in the state with retired
citizens making up its residents?
A I don't know the answer to that. But it is a substantial amount.

Q A substantial number of the residents
wise, correct?
A Correct.
Q So, if you had 60 homes, 60
single-family homes, there could be concomitant
increases in recreation costs, correct?
A Correct.
Q There could be concomitant increases
in the local Berkeley school district?
A Correct.
Q Per student cost?
A Police.
Q Police, et cetera, right?
A Yes.
Q Public works?
A Yes.
Q You're a planner, you've been doing
this a long time?
A I have.
Q Is a single family house a net
increase or a benefit to a municipality when it
comes to tax rates and tax purposes or a net loser,
a four bedroom single-family home, in most instances?
24 A I think the general consensus is that
they're losers because of the additional burden that

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are on single -- excuse me -- fixed income, correct?
    A I believe so, yes.
    Q That's based on the retirement
communities in the municipality?
    A Correct.
    Q Would it be fair to say, from a
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planning perspective, that a tax rate increase would
have a disproportionate effect on someone who's on a
fixed income versus someone who's still in the work
force and earning income every month?

MR. MICHELINI: I'm going to object
to this. This is way beyond the scope of his
report, really, and my cross.
MR. McGUCKIN: You asked the question
as to its impact on the tax rate, and I think this
is a followup to that question. I think it's
absolutely the same -- the same issue.
MR. MICHELINI: I disagree with you.
And I would also object for the record that, you
know, every question that you're asking is a leading
question. This is supposed to be redirect
testimony, so it shouldn't be leading. And then,
thirdly, I think throughout these proceedings, and I
might as well just put a blanket objection on the
record, Mr. McGuckin has been attempting to
rehabilitate, whether it's Mr. Wiser or
Mr. Slachetka or the township individuals who
testified, every time I do what I think is a
reasonable job in cross-examination, certainly not
perfect, Mr. McGuckin jumps in and tries to ask a
lot of questions to prop them back up and to
rehabilitate them. And I think it's absolutely
totally improper. That's not his role as the
attorney for the planning board.
The planning board is supposed to be
independent and unbiased. He shouldn't even be
asking questions, except perhaps a couple of
clarification questions. But his questions are not
in the nature of clarification. They are in the
nature of advocacy. They are in the nature of
taking the township's position and trying to
undermine my cross-examination.

MR. McGUCKIN: I completely disagree
with that position, Mr. Michelini. I'm just here
for the board --

MR. MICHELINI: No need to raise your voice, Mr. McGuckin. MR. McGUCKIN: I'm not raising my voice.

MR. MICHELINI: I know you disagree.

## McGuckin. The record speaks for itself.

MR. McGUCKIN: Thank you.
Mr. Chairman, should I continue?
MR. WINWARD: You want to consider
what he said maybe.
MR. McGUCKIN: Sure.
MR. WINWARD: Make sure the questions
are pertinent, not biased, in his opinion.
MR. McGUCKIN: I think any questions
I asked are going to be biased in Mr. Michelini's
opinion, but I will do my best.
BY MR. McGUCKIN
Q There was questioning about --
A I'm sorry. You started a question.
Mr. Michelini objected. Did you finish that question?

MR. McGUCKIN: I wish I could recall what it was.

MR. GINGRICH: Ask the little lady
over there.
21 (Question read back.)
22 Q Can you answer that question?
23 A I think not only the people on a
24 fixed income who may not be earning, but I think it
25 would have a disproportionate effect on lower income

MR. McGUCKIN: I am going to
interrupt you, however.
MR. MICHELINI: And you're raising
your voice.
MR. McGUCKIN: I represent the board.
I represent the board. And the board has a right to
hear from the witness and to be clarified any
questions they may have or that they should hear based upon your cross-examination.

MR. MICHELINI: Let the board ask questions, then.

MR. McGUCKIN: And your cross-examination has the -- I represent the board.
That's my job. And if they wish to ask additional questions, they're free to do so. If they wish me not to ask questions, I'm sure they'll tell me so.
They've not instructed me to do so. This board is trying to find the facts as best as they can. One way to do that is to question the witnesses. And I think you've done a very good job in that. And I think I have the right to make sure any questions that were asked of him, that I think should be followed up on, are before the board and that evidence is also presented to them.

MR. MICHELINI: Thank you, Mr.
individuals who may be in the work force but not be of greater means.
Q There was questioning about the residents of South Seaside Park as to where they
worship, where they shop, where they go to
restaurants. Do you recall that testimony?
A Yes.
Q If de-annexation were established,
would that change in any way?
A I don't believe so.
Q As opposed to if de-annexation was not granted?

A I don't see how that changes where the shops are, where the places of worship are, where any of the locations for their activities are. Other than anything that they may take advantage of in Seaside Park, because they now have access to it, municipal programs wise.
have you provided that to any members of the board?

A I have not.
years; is that right?
A We've become very close.
Q And he quoted a number. He said that
Remington \& Vernick had billed approximately
$\$ 350,000$ or so over those five years on this matter; is that correct?

A Something like that, yeah.
Q And that's about 70,000 a year; is
that correct?
A Yeah. If you do the math, yeah.
Q And that would include anyone from
Remington \& Vernick being involved in this project
during those five years, correct?
A Correct.
Q At 70,000 a year, approximately?
A Correct.
Q And he also asked you about some notes that you had made on prior testimony. Do you recall that? And that was shared with him and with other members of the township?

A I believe you're referring to the, what we've been calling, the annotated transcripts.

Q Yeah.
A Where there was a column that in
certain instances had my comments in it.

|  | So, they would not know what was in |
| :---: | :---: |
| that report at all, correct? |  |
| A | That is correct. |
| Q | And the legal standard you quote |
| the same in both reports, but this board didn't see the first report; is that correct? |  |
| A | That's correct. |
| Q | Mr. Michelini asked you about your |
| billing. And I think the board should understand, when you showed your billing of Remington \& Vernick was that just for your services or was that for anyone else's, if you know? |  |
| A | It was, they were invoices that |
| reflected this matter. So, it would have included anybody else at $R$ and $V$ who billed to that job number. |  |
| Q | And not just you? |
| A | Correct. |
| Q | And you've been part of this process |
| since it started, correct? |  |
| A | Correct. |
| Q | How many years is that now? |
| A | Well, the first hearing was |
| January 2015. |  |
| Q | So, it's been over four years, five |

Q And why did you do that?
A Why did I create the --
Q Yes.
A -- annotated?
There was an awful lot of testimony that, as
it was provided, bounced back and forth between
numerous topics, subjects and issues. What I did
was, I pulled out what I thought from -- I pulled
out from the transcripts that the court reporter provided, what I thought was the pertinent testimony, and grouped them by subject matter. So, for example, the police didn't have to sift through
issues related to public works. So, I organized
them in a subject matter format.
Q And provided it to the potential witnesses?

A And I provided it to Mr. Peters, who then provided it to the township for the individual witnesses to be able to understand what they were, what they needed to respond to.

Q Some of the witnesses were, for lack of a better term, annoyed that there was no one
assisting them? Is that -- would that be fair to
say?
A I think the police were quite annoyed
that they were asked to participate in this process,
without anybody informing them what the process was
or how it was supposed to evolve or what their
participation needed to be.
Q In fact, they were told that at a
meeting, correct, that they weren't being
represented, that they were to present their
testimony, correct?
A I don't know --
MR. MICHELINI: Objection for the
same reasons.
A I don't know that.
Q Okay. Well, the chief's testimony
will -- it's in the record, so we'll go from there.
No reason to talk about that.
Now, the statute requires the planning board
to conduct these hearings, correct?
A Correct.
Q And, as a planner, you've appeared
before numerous boards, planning boards, correct?
A Yes.
Q And the statute requires a member of the governing body to sit on this board, right?

A Yes.
Q Requires the mayor or his designee to
sit on the planning board, right?
A And a member of the -- an employee of the municipality and a member of the governing body.

Q As well as a township official,
correct?
A That's what I meant by the member of
the municipality, but, yes.
Q So, member of the township, a member
of the governing body and the mayor or his designee?
A Correct.
Q And the statute doesn't direct this
to the zoning board, which would be completely
officials who have nothing to do with the township,
it's directed to the planning board, correct?
A That is correct. The zoning board is not employee residents. And, as you discussed, the planning board has this function or is this makeup.
Q Mr. Wiser, is there anything further
or any other thing you want to clarify with respect
to the report or anything further you want to
provide to the board as to --
MR. MICHELINI: I'm going to object to that.

Q -- your recommendation and your
findings with respect to this matter?

I don't need to.
MR. WINWARD: What's your opinion on
that as our legal adviser?
MR. McGUCKIN: If the board has --
would like to hear the rest of anything else he
wants to say, it's up to you.
MR. WINWARD: Does anybody on the
board have --
MR. GINGRICH: If there's anything
else you'd like to say, l'd like to hear it.
MR. MICHELINI: I just note my
continuing objection for the record.
MR. WISER: Do you want me to
continue?
Just a couple of points.
MR. WINWARD: If you have a summation
or whatever, then if Mr. Michelini wants to ask
anything about that, that's, you know, his
prerogative.
MR. WISER: There was --
Mr. Michelini asked me or asked about the future
developments and would they not compensate the
township for the loss of revenue with respect to
de-annexation. And my reply would be to speak about
it in terms of the Avalon Manor case. Now,

Mr. Michelini is going to object to that. MR. MICHELINI: I do object. MR. WISER: Okay. So -MR. McGUCKIN: He asked you questions
about the Avalon Manor case, so it seems appropriate
for you to respond now.
MR. WISER: In the Avalon Manor case,
the appellate division says that, they begin to
introduce the case, they say that plaintiffs filed
complaint in lieu of prerogative writs challenging
that determination, and determination would have
been the township denying. And then they go on to
characterize this case where that irremedial,
irremediable language came from. And they
characterize the decision as a thorough and well-reasoned opinion. That meant something to me. That's why I used it.

The judge then goes through and talks
about the economic -- the plaintiff argued, in that
case, to the planning board and to the court that
the economic consequences of de-annexation could be
softened by the application of a bunch of different
things, among which were new ratables for new
development. And the judge ruled that those
revenues already belonged to -- they already
just one case, that is the appellate division
upholding that analysis. I'm not a lawyer. I admit
I'm not a lawyer. But when the appellate division
says, we agree with the analysis, and then they
don't go back and say, well, yeah, the court said
that the -- or the trial court used that particular
language, but we don't think it's appropriate. They
didn't do that at this time. Had they thought it
was inappropriate, they would have commented upon it.
11
How do you spell that, for the
record?

So, those things together lead me to
believe that there is validity to this case, that,
this Avalon Manor case, and that it's important for
the board to understand. So, that's all I have
about that.
MR. CALLAHAN: Are these two situations similar or exactly?

MR. WISER: The two cases?
MR. CALLAHAN: Yes.
MR. McGUCKIN: No, the two cases --
no two cases are identical. It's the legal analysis
that was applied by the court in that case that Mr.

Wiser's referring to and which was -- he was
belonged to all of the property owners in the
township. To suggest that these revenues could be
considered as an offset or amelioration of the added
taxes intended to de-annexation is to suggest that
the taxpayers of the township should apply their own
resources to the reduction of the increase in their
taxes.
MR. MICHELINI: I'm just, I'm going
to object to this. I mean, Mr. Wiser, testified to
that on his direct. He actually quoted the case.
He read it from his report. There's no need to do
it again.
MR. WISER: One thing I -MR. MICHELINI: It's duplication of what he previously testified to. I think we're wasting time.

MR. WISER: And the one piece that's not a duplication --

MR. MICHELINI: And now the one
piece.
MR. WISER: -- is that after going
through all of the rationale that Mr. Michelini is correct is in my report and was in my -- in my
presentation, the appellate division finished by
saying, we agree with this analysis. That's not
questioned on by Mr. Michelini. And what -- and the appellate division found that that analysis was the appropriate analysis in that case. And Mr. Wiser's arguing that that is the same type of analysis that should be done in this case, because that's what the appellate division said, it was an appropriate analysis. It's the legal analysis, not the facts of each case, that he's referring to.

MR. CALLAHAN: Well, shouldn't both situations be almost identical?

MR. McGUCKIN: Well, they are in that they're both seeking de-annexation. It's the same, it's the same type of case. It's the legal analysis to apply to those facts that is they're identical, and that's what the court is saying.

> MR. CALLAHAN: Okay. Thank you.

MR. WISER: And lastly, and I mean
lastly, with respect to the annotated transcripts.
Mr . Michelini has made some assertions about them
being inappropriate on several, multiple occasions,
questioned why I did them. I think I've explained
that. But the one thing I found interesting, and
you can take it for what it's worth, just as you can
take anything I've said throughout this whole
process for what it's worth, is that he questioned that interesting.
that. We'd be here for another hour or two, but l'd
be happy to. I don't accept the content of your
comments, if that's what you're asking.
MR. WISER: Okay.

I'm going to object to any board members having
questions, because, after all, Mr. McGuckin represents you. And, as an attorney, usually the individuals do not give questions if the attorney is questions and the attorney wouldn't. So, I understand that he's going to allow you to ask questions, I understand that. But I want my objection noted, because I think his role, throughout these proceedings, has been highly unusual. Thank you.
my motives. He questioned who I gave them to and conversations that may or may not have happened. But he never questioned the content of them. I find

MR. MICHELINI: I'd be a happy to do

MR. McGUCKIN: Any board members have

MR. MICHELINI: Just very briefly. asking the questions. Throughout these hearings, Mr. McGuckin has taken a lead role in asking lots of questions, when normally the board would just ask
mission. This is a legislative function. It's not
a quasi judicial hearing, which we would do for a
variance or something like that. This is a fact
finding planning role of the board. And that's the
way this process has gone on since the beginning.
Thank you.
MR. WINWARD: Are we allowed to ask
questions? If we do, do we go through you?
MR. McGUCKIN: No.
MR. WINWARD: Do we address
Mr. Michelini or Mr. Wiser?
MR. McGUCKIN: Just like at any
planning board application that we would have, the
board is certainly allowed to ask questions, as is
the board's attorney, to ensure the board receives
all the appropriate information.
MR. WINWARD: Okay.
MR. McGUCKIN: So, absolutely, the
board should ask questions, if you have any further
questions of Mr. Wiser.
MR. WINWARD: At the moment, I have
about six or seven different things that, over the
last five years, that could use clarification. I'm
sure some of the other members of the board have
questions. So, maybe we'll start at Nick's end.

Nick, do you have any questions for Mr. Michelini, Mr. Wiser?

MR. McGUCKIN: No, no, no. These
would just be questions for Mr Wiser.
MR. WINWARD: Mr. Wiser. I'm sorry,
okay.

MR. MACKRES: I'll defer.
MR. WINWARD: Okay. Brian?
MR. GINGRICH: Are you finished?
MR. WISER: I guess I am.
MR. GINGRICH: Then I got no
questions.
MR. WINWARD: Domenick, do you have
anything --
MR. LORELLI: Nothing.
MR. WINWARD: -- you need
clarification from or about?
MR. LORELLI: Not right now.
MR. WINWARD: John?
MR. BACCHIONE: I do have a question
through the Chair. I don't know -- I have two
questions, actually. I don't know if the first
question you have the authority to answer, but I do have to ask it.

First l'll make a statement or
comments. To the best of my knowledge, the
household median income in Berkeley Township is
around $\$ 43,000$. That's not my question.
MR. WISER: Okay. I thought you were
asking me to comment on that.
MR. BACCHIONE: I'm making a comment.
MR. WISER: Okay.
MR. BACCHIONE: My question is, if
the de-annexation does happen, will the household
median income drop because we lose the higher incomes from South Seaside Park?

MR. WISER: I think for the township
on the whole, statistically, yes.
MR. BACCHIONE: Okay. We don't know
what that number's going to be at this time --
MR. WISER: Right.
MR. BACCHIONE: -- until it happens?
MR. WISER: It's like a batting
average. You take away some good games, some four for four games, and the average goes down.

MR. BACCHIONE: Okay. Here's my
second question. This one I know you can answer.
Not that you did a bad job with the first answer.
So, right now, Berkeley Township's total budget
depends on residential taxpayers. We don't have a
lot of commercial businesses here in Berkeley
Township, probably, and I'm just going to give an arbitrary number, pretty close, about 250 commercial paying businesses here in Berkeley Township. Should the median income go down, would it become more difficult for Berkeley Township to attract, let's say, box stores, anchor stores, commercial business?
And I'll just name some box stores that I'm referring to, Lowe's, Target, in that realm of box stores. Is it something that these box stores look at when they want to put a new store in a township or a town, or state even, what the household median incomes are?

MR. WISER: I think the more sophisticated operators, like a Lowe's or a Target or somebody like that, would look at the data, more granularly, if I could use that term. They would look where they were going to locate and look at the spread of median incomes, the spread of all kinds of incomes around their story, in whatever radius they decide is important to them. I think for the less sophisticated developers trying to locate, they may limit themselves to a township wide view, as opposed to being -- having the ability or to get into those subsets, cross tabulations, as the statisticians
would say, to have that level of understanding.
MR. BACCHIONE: My last comment is,
I'm just going to add some statistics to what I'm
talking about, the subject I'm on. I don't know
why, what the reasons are for what I'm going to say,
but I do know it happened. Lacey Township's
household median income is around 71,000 . They have
the Home Depot. They have the Kohl's. They have
all those box stores that you're talking about. I'm
not saying it had anything to do with the household
median income, because I can't prove it, but I'm
just saying. Townships in our area that have the
higher household median income seem to have all
those stores that can pay those commercial ratables
that Berkeley Township's in desperate need of.
That's my last comment. So, I appreciate you
answering my questions.
MR. WISER: Thank you.
MR. BACCHIONE: Thank you.
MR. WINWARD: Rich, do you have any
questions? Fred?
I just had some things over the years
3 I've been wondering about. I know there was some
statements made in 2015 by residents about, like
every part of the township had recycling cans. And

I know at that particular time I didn't, but I since
have gotten one. So, what I was going to ask, is
it -- is that customary like other townships, that
they do rollouts of services to their communities in
like phased phases, instead of like hitting
everybody at once with recycling cans and --
MR. WISER: You know, I --
MR. WINWARD: Is it an economic thing
or -- because I certainly didn't have one. They got
it before my section of Bayville did.
MR. WISER: I really -- I can tell
you that, logically, a township might roll things
out based on affordability over time, but I could
not say -- I'm not aware of it happening or not happening, you know. As a municipal official for a
lot of years, I know that you try to do everybody at
once. Even if you can buy them all at once, there's
a rollout on delivery that takes time. The reason
in Berkeley, I simply couldn't tell you.
MR. WINWARD: Okay. During several
of the reports of the residents of South Seaside
Park, it came up quite a few times that we still
have Island Beach. Do we get a better rate at
Island Beach as Berkeley residents than anybody else
in the state, because it occupies land that used to
districts?

MR. WISER: Meaning what? MR. MACKRES: So, the de-annexation
goes through, it's parceled out and done, that the school districts lose their financing and --

MR. WISER: The Berkeley School
District would lose any --
MR. MACKRES: Talking about Berkeley.
MR. WISER: Pardon me? Yes, yes.
The Berkeley School District would lose the funding
that is attributable to the ratable base from
South Seaside Park. I hope that answers your question.

MR. MACKRES: All right. So, the
reason I'm going to this is that Central Regional
has been having issues. I'm not sure if they're
still having those issues, but it's pretty famous
for over a decade now and in the papers and lawsuits
that Seaside Park has been trying to break away from
Central Regional for a long time. Those lawsuits
have gone up to the New Jersey Department of
Education, and has been blocked there. So, I'm
wondering, if this de-annexation does go through,
will NJDOE get involved to block it if Berkeley
Township Elementary School District sues? Is there

MR. WINWARD: I've got another
question. Maybe one or two more. I heard some testimony, I don't remember exactly when, but about the township debt, that the portion of it that was responsible for South Seaside Park. If there was a de-annexation, would that affect the township's bond rating at all in any way?

MR. WISER: In general, bond rating
agencies base their ratings on the ratable base and
the stability of the government. Clearly, by
definition, the ratable base goes down. How that
would affect the bond ratings from the various agencies, I don't know.

MR. WINWARD: I think that's all the
questions I had. Just points of clarification.
Anybody else have any? Nick? Go ahead.
MR. MACKRES: Yes, I do.
(Off the record.)
MR. MACKRES: Two major questions.
This is concerning, first one is the school
district. The other one is precedence, setting precedence.

The first question, basically, a two-parter. If de-annexation goes through, is that going to have the final authority over school

## any jurisdiction or --

MR. WISER: I would have no way of
knowing.
MR. McGUCKIN: Just repeat that
question again. Let me just make sure I understand.
MR. MACKRES: So, from what I recall,
NJDOE has the oversight for the schools. And so, if
this de-annexation does go through, can -- I'm not
sure if they will or not, but is there any
jurisdiction of NJDOE blocking that portion of the transfer?

MR. McGUCKIN: I've never seen any
such thing. I would strongly doubt they would ever
be involved in that, nor is there any statutory
authority for it.
MR. MACKRES: Okay.
MR. McGUCKIN: So, the answer to
that, I believe, would be no.
MR. MACKRES: And so, my other
question would be, if this does go through, and
we've talked before about net gainers and net
losers, retirees and schoolchildren, and so forth,
do you think this would set precedence for other
portions of the town to de-annex, specifically wards
three and four?
(Recess was taken.)
MR. WINWARD: You had a couple
Try to do it quick.
(Recess was taken.)
MR. WINWARD: You had a couple
(Recess was taken.)
MR. WINWARD: You had a couple
MR. McGUCKIN: Why don't we let
Mr. Michelini object first.
MR. MICHELINI: Well, the case law
indicates that precedence is not an issue that the
board should consider and Mr. --
MR. McGUCKIN: I agree with
Mr. Michelini. You're not supposed to consider that.
for Mr. McGuckin to agree with me.
MR. McGUCKIN: No, we agree on many
,

## (Applause.)

MR. GINGRICH: Playing nice in the
sandbox.
MR. MACKRES: Thank you. That's it for my questions.

MR. WINWARD: Okay.
MR. McGUCKIN: Does Mr. Michelini
have any questions for --
MR. MICHELINI: I have some recross.
Try to do it quick.

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Q -- it went up in 2016 and 2018, correct?

A Whatever your -- I didn't look that closely. I didn't commit it to memory, but I'll assume you did.

Q Okay. And Bonaire Drive, we talked a
little bit about that. If somebody wants to go to
the beach from Bonaire Drive, they can actually go
to Seaside Heights? That's closer than the Berkeley beach in White Sands, correct?

A If they choose to.
Q Right. And they can go to the beach
in Seaside Park, a mile and a half, a beach that's
actually closer than the White Sands Beach, correct?
A If they choose to.
Q Right? And they can go to Ortley
Beach, which is actually also closer. Are you aware of that? It's just north of Seaside Park.

A I think this was part of the
conversation last month. If they choose to.
Q Sure. Of course. They don't have to go to Berkeley to the White Sands Beach, correct? There are closer beaches?

A And there are beaches further away that might be attractive to them.

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five years or two times in three years --
MR. GINGRICH: That's the year.
MR. MICHELINI: Excuse me.

Q That's right. The bonding capacity is not going to be significantly affected, to the best of your knowledge, correct?

A We went through that, yeah.
Q Okay. And Mr. McGuckin was asking
you about the increase would be $\$ 94$ on average,
which is the, according to the numbers that we went
over last time, that was the average increase over
five years. Do you recall that?
A Yes.
Q And then there would be an additional increase for the average home of $\$ 156$, according to
the numbers of Mr. Moore that you accepted, correct?
14
have a disproportionate effect upon seniors who are
on a fixed income? How can you say that without having done an analysis?

A I will clarify my statement. To the extent that any of the seniors are -- who are on a fixed income are at the lower income level, which is
what I talked about with the non-seniors, to the
extent that anybody is on a lower income level,
de-annexation will have a disproportional impact.
Q And that's your statement, and you're
sticking to it, right?
A That's what I said.
Q When you looked at the case law and,
essentially, you copied the case law from the one
report that you did, and put it into this one, correct?

A I'm not going to -- we went through
that.
Q No, but you testified about it just
now to Mr. McGuckin. So, you copied the case law,
and you put it into this report that you presented
here, you copied it from another report, about 37
pages, correct?
A With some adjustments, yes.
Q And isn't it a fact that not only did
commercial component to that application?
A I was not asked that question.
Q All right. But the commercial,
certainly the commercial ratables, are desirable for
the municipality, are they not?
A Presumably.
Q You talked about seniors being on a
fixed income. Have you done any analysis as to how
many seniors in Berkeley Township are on a fixed income?

A No.
Q So, you really can't give an opinion
about that, can you?
A I wasn't asked numbers. I was asked
if seniors on a fixed income would be
disproportionately impacted.
Q But you don't know what their income is, right? The seniors on a fixed income, you don't know what that income is, do you?

A No.
Q You haven't done any analysis, right?
A Just what the -- the information that
was presented by your witnesses.
Q So, isn't it a fact that you can't
give an opinion about whether de-annexation will
you copy the case law, but you copied the analysis
or how those cases affected the municipality
involved in that particular matter?
A I copied the take-away from those
individual cases. It's all part of it.
Q Right. And, in fact, it says
analysis. And then you just substituted the place
names. Wherever it said Seaside Park -- I'm
sorry -- South Seaside Park, you substituted
Seaview Village. And wherever -- you know, you
substituted the place names. Berkeley Township, you
substituted the Egg Harbor Township, or
Berkeley Township for Egg Harbor Township. You
substituted those in the actual analysis; isn't that correct?

A Largely, yeah.
Q Okay. So, it wasn't just copying the
cases, you copied the analysis and just substituted
the names of the parties in the analysis?
A Wait, wait, wait. Take a step back.
What are you -- are you talking about in the case
law section or in the further sections?
Q I'm talking about 37 pages that you
testified to. If you don't remember, that's fine.
A No, no. There's analysis terms
1
throughout the document. I agree with what you just
2
said.
3 $\quad$ Q Okay. Well, the record will speak
throughout the document. I agree with what you just
said.
for itself. That is an exhibit.
With regard to billing. You testified at the
last hearing that on the de-annexation matter alone,
whether it's you or other people from your firm, you
spent $\$ 350,000$. But as we started this meeting,
there was another $\$ 15,000$ that was approved in
vouchers. Did that relate to de-annexation?
A That's an R \& V bill, I have no idea.
it does, maybe it doesn't?
A I would imagine since we had a
meeting last month, that a piece of it does, but I
have no idea what that bill entails.
Q And the Avalon Manor case, which
talks about that language that you quoted,
irremediable harm, right, did I get it right that
time?
A Close enough.
appellate division decision, correct?
A Exactly. Correct.
Okay.

Mr. Bacchione asked you about median household income. Said it was about 43,000, but he wasn't sure. I don't think he was saying it as a fact, that's what he understood. Okay. Do you remember that?

A That's what he -- that was the
interplay.

Q You didn't do any study about the median household income, did you?

A It wasn't my job to do the study.
Q Okay. So, you don't have any opinion as to how the median household income will affect de-annexation?

A I have an opinion as to how de-annexation might affect the median household income.

Q Okay. And did you do a study on that?

A No, I relied on your numbers.
Q So, you're talking about the
assessments that you relied on. When you say my
numbers, you're talking about Mr. Moore's numbers, correct?

A Who spoke to -- Mr. Moore's numbers
and Mr. Bauman's numbers, who provide information
about incomes.

| 1 | Q | BJ's. |
| :---: | :---: | :---: |
| 2 | A | Yeah. |
| 3 | Q | BJ's and Wal-Mart? |
| 4 | A | Yeah. |
| 5 | Q | They're both big box stores, correct? |
| 6 | A | Yeah. Wal-Mart maybe not, but BJ's |
| 7 is. |  |  |
| 8 | Q | Do you know why they would be located |
| 9 next to Holiday City in Berkeley? |  |  |
| 10 | A | Because there's an awful lot of |
| 11 rooftops out there. |  |  |
| 12 | Q | Okay. So, the fact that those were |
| 13 lower incomes, a lot of people on fixed incomes, 14 obviously didn't prevent Wal-Mart or BJ's from being 15 located out there? |  |  |
|  |  |  |
|  |  |  |
| 16 | A | Correct. |
| 17 | Q | And then Kohl's is only maybe three |
| 18 miles away. |  |  |
| 19 | A | Okay. |
| 20 | Q | So, they would be looking at a |
| 21 radius, correct, that would include that area, 22 typically? |  |  |
|  |  |  |
| 23 | A | That's what I said. |
| 24 |  | MR. WINWARD: I think he already said |
| 25 that. |  |  |

otherwise -- if the board doesn't change its mind,
this would conclude the testimony of this process.
So, at this point, my recommendation
would be, we have a meeting next Thursday. I'd like
for that meeting next Thursday if we could get a
list of the various board members to determine what
meetings any may have missed. Let's get a clear
chart as to who missed what meetings. Let's get the
transcripts of those meetings or audiotapes of those
meetings so that any board member who's missed a
meeting and is going to participate in the vote or
decision in this matter, has an opportunity to
review any of those transcripts or audio recordings.
So, for next Thursday, I'd like to do
that. There will be no additional testimony, but I
think at that point we will at least have a game
plan as to how we will then approach what I would
imagine in January or -- I would imagine January
would be the decision making process, but I want to
make sure before anybody votes that they've sat
through each hearing or at least listened to the
tape and can certify they either read the transcript
or listened to the audiotape with respect to those.
Mr. Michelini, any objection to that
process at this point?

MR. GINGRICH: So, now we have an 1
MR M GUCKIN: It should tare
long, but I think we need to have a game plan so we
all understand what meetings people have to review.
We have the exhibits which I think any members wish
to review would have to stop in and see Kelly. And
then we would look to take some discussions in
January and probably a vote. That would be my
recommendation at this time.
MR. WINWARD: Kelly, do you have such a list of like who attended what meeting?

MS. HUGG: Yes.
(Matter adjourned.)

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                                22
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                                24
                                    25
    
## CERTIFICATE

## I, LINDA SULLIVAN-HILL, a Notary

Public and Certified Court Reporter of the State of
New Jersey, do hereby certify that the foregoing is
a true and accurate transcript of the proceedings as
taken stenographically by and before me at the time,
place and on the date hereinbefore set forth.

Notary Public of the State of New Jersey
My Commission expires January 26, 2021

Dated: December 19, 2019

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| $\begin{array}{lllllllll}70 / 12 & 73 / 23 & 75 / 25 & 78 / 10 & 79 / 2 \\ 91 / 17 & 92 / 7 & 95 / 6 & 97 / 17 & 98 / 24\end{array}$ | 56/25 57/14 67/8 67/15 90/5 90/24 |  |
| $\begin{array}{lllll}91 / 17 & 92 / 7 & 95 / 6 & 97 / 17 & 98 / 24 \\ 104 / 25 & 105 / 6 & \end{array}$ |  |  |
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| $\begin{array}{llll}\text { while } & {[3]}\end{array}$ |  |  |
| white [8] 23/9 24/9 24/15 | $\begin{array}{lll}35 / 12 & 47 / 6 & 67 / 13 \\ 67 / 13 & 79 / 22\end{array}$ |  |
| $\begin{array}{cccc}31 / 1 & 55 / 23 & 91 / 10 & 91 / 14 \\ \text { white } & 91 / 22\end{array}$ |  |  |
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| $\begin{array}{cccc}24 / 15 \\ \text { who [19] } & \text { 23/14 } & 32 / 12 & 45 / 16\end{array}$ | yellow [1] 8/1 |  |
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| $\begin{array}{llllllll}64 / 22 & 66 / 15 & 68 / 17 & 70 / 13 & 77 / 1\end{array}$ |  |  |
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[^0]:    justifiable, correct?
    A That kind of analysis did not end up
    in the report.
    Q Correct. Okay. And would you agree
    with me that there's no magic percentage increase in
    determining whether or not a tax increase results in
    significant injury to Berkeley? In other words,
    there isn't a percentage where, if it's going to
    increase taxes more than three percent, it's
    significant injury, or five percent? You have to
    look at each particular case, would that be correct?
    A I believe there is no definition for
    significant. I believe that the courts have left
    that up to the decision makers, which is the
    governing body. I will say, if I may, that I think
    the Legislature has implied that a two percent
    increase is significant, because that is the -- that
    is the cutoff where a town is permitted to increase
    taxes by.
    Q We'll get to that in a moment. Would
    you agree that it depends on the totality of the
    circumstances to whether or not a certain percentage
    results in significant injury to the municipality?
    That one -- let's look at -- that the board's job is
    to look at the totality of the circumstances?

