Diversity, Equity, and Inclusion

The Washington State Legislature has created the state’s first Office of Equity. The mission of the office is to promote access to equitable opportunities and resources that reduce disparities and improve outcomes statewide across state government.

Governor Inslee appointed, as the Director of the Office of Equity, Dr. Karen A. Johnson (“Dr. J”). Dr. J brings her wealth of knowledge and previous experience leading state and local government towards more equitable outcomes to the Office of Equity. Read more about Dr. J [here](#).

One of the primary goals of the Office of Equity is to develop a five-year equity strategic plan for the state with input from individual state agencies and their stakeholders. Towards that goal, Dr. J and her team held listen and learn sessions with various state agencies throughout May and June. On June 8, 2021, the BPC called a Special Session for a conversation led by Dr. J regarding the anti-racist journey and the unique diversity challenges within the maritime industry. Attendees of the meeting included Board members, BPC Joint Diversity Committee (JDC) members, pilots, and stakeholders. The BPC thanks all who attended and shared their perspectives, which will be considered as a part of the state’s 5-year equity strategic plan.

The BPC is committed to the objectives of diversity, equity, and inclusion among pilot trainees and pilots licensed by the Board. The JDC continues to examine barriers and implement measures to attract a diverse pool of candidates toward a career as a Washington State licensed marine pilot.

The BPC is also proud to participate in WSF’s Diversity Advisory Group (DAG), which is a subgroup of WSDOT’s larger DAG. In celebration of Juneteenth, WSDOT hosted an impactful and educational presentation. The speakers included Representatives Melanie Morgan and Debra Entenman, former Tacoma City Manager James L. Walton, and Edwina Martin-Arnold, former Chair of B.U.I.L.D. The BPC is pleased that the WA state legislature has officially recognized Juneteenth as a legal state holiday.
Board Changes

Changes to membership of the Board were announced at both the May and June Regular Public Meetings. Foreign shipping representative Captain Rik Krombeen, Holland American Group, stepped down from the Board due an employment opportunity in a different state. His last meeting was the May meeting. Commissioner Krombeen has been a valuable Board member and will be missed. The Governor’s Office is working on his replacement.

In addition, Department of Ecology representative Dale Jensen, Spills Program Manager, announced his upcoming retirement from Ecology and the Board in August, with July being his last meeting with the Board. Dale served on the Board twice over the years and has been an engaged commissioner. He too will be missed.

Thank you both for your service to pilotage and the state of Washington!

At the June BPC meeting, Chair Sheri Tonn announced that Ecology appointed Nhi Irwin, Statewide Resources Section Manager, to the Board as Ecology’s representative beginning August 1, 2021. Welcome Nhi!

Return of Cruise Season

Cruise ships will start returning to the Pacific Northwest! Port of Seattle has been working hard to prepare for their arrival. Read more about the Port’s efforts for a healthy cruise season here.

The most current 2021 Sailing Schedule, which you can view here, shows the first vessel sailing on July 19 and the last vessel on October 23. Puget Sound Pilots are standing by to safely guide these vessels in and out of our precious waters. Happy cruising!

Puget Sound

Retirements:
Captain W.W. Lowery
Captain E.P. Emerson
Thank you for your service to the state of Washington!

License Upgrades to Unlimited:
Captain N.T. Kelleher
Well done!

Training Program:
Currently training are Captains Gartner, Michael, Moore, Ekelmann, Stewart, Bostick, Mann, Holland, Riddle, and Cassee.

Grays Harbor

Training Program:
The Port is currently seeking candidates to train in the Grays Harbor Pilotage District.
Puget Sound Pilotage District Assignments 2012-2021, quarterly, by vessel type, including cancellations

<table>
<thead>
<tr>
<th>Q1</th>
<th>2012</th>
<th>Q2</th>
<th>2013</th>
<th>Q3</th>
<th>2014</th>
<th>Q4</th>
<th>2015</th>
</tr>
</thead>
<tbody>
<tr>
<td>2005</td>
<td>1797</td>
<td>2110</td>
<td>1854</td>
<td>2077</td>
<td>1900</td>
<td>1980</td>
<td>1833</td>
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<td>1887</td>
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<td>1961</td>
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<td>1649</td>
<td>1599</td>
<td>1699</td>
<td>1555</td>
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<table>
<thead>
<tr>
<th>GH All Types</th>
<th>GH BB/Log</th>
<th>GH Ro-Ro</th>
<th>GH Bulker</th>
<th>GH Container</th>
<th>GH CANCELS</th>
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</thead>
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<td>100</td>
<td>50</td>
<td>50</td>
<td>0</td>
<td>0</td>
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</tr>
</tbody>
</table>

TOTAL: 1797, 2005, 2110, 1854

Grays Harbor Pilotage District Assignments 2012-2021, quarterly, by vessel type when available, including cancellations

<table>
<thead>
<tr>
<th>Q1</th>
<th>2012</th>
<th>Q2</th>
<th>2013</th>
<th>Q3</th>
<th>2014</th>
<th>Q4</th>
<th>2015</th>
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<tbody>
<tr>
<td>44</td>
<td>69</td>
<td>84</td>
<td>44</td>
<td>84</td>
<td>75</td>
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<td>49</td>
<td>68</td>
<td>74</td>
<td>49</td>
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<td>70</td>
<td>53</td>
<td>60</td>
</tr>
<tr>
<td>87</td>
<td>33</td>
<td>42</td>
<td>87</td>
<td>33</td>
<td>70</td>
<td>53</td>
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</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>GH BB/Log</th>
<th>GH Ro-Ro</th>
<th>GH Bulker</th>
<th>GH Container</th>
<th>GH CANCELS</th>
</tr>
</thead>
<tbody>
<tr>
<td>2</td>
<td>12</td>
<td>45</td>
<td>45</td>
<td>45</td>
</tr>
</tbody>
</table>

TOTAL: 44, 41, 41, 51

Grays Harbor Q2 data not yet available
State of Washington
Pilotage Commission
July 20, 2021

Grays Harbor District Report

In June we had 7 arrivals a total of 15 jobs. Those 7 arrivals included 5 dry bulk and 2 liquid bulk vessels. For the 1st half of the year, we have had 33 arrivals for a total of 89 jobs.

The outlook for July is 8 arrivals, 6 dry bulk, 1 liquid bulk and one logger.

Both July and August business is picking up and look to be very busy. Terminal berth maintenance is currently being done around vessel arrivals.

Terminal Maintenance

Contractor is sending in the required submittals for approval on the downstream dolphin replacement at Terminal 3. Project is moving forward and is still on schedule for the first working day to be July 19, 2021.

The contractor started July 6 on Jet Array Pump Mount and they are estimating two-weeks to project completion. Pump installation is currently scheduled for July 211.

Pilot Boat VEGA

Continuing to work on getting line cutters installed and pilot fall arrest system designed.
The Board of Pilotage Commissioners (BPC) requests the following information be provided to the BPC staff

### Activity

<table>
<thead>
<tr>
<th>Total pilotage assignments:</th>
<th>600</th>
<th>Cancellations:</th>
<th>24</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total ship moves:</td>
<td>576</td>
<td>Cont’r:</td>
<td>217</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Tanker:</td>
<td>158</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Genl/Bulk:</td>
<td>108</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Other:</td>
<td>93</td>
</tr>
<tr>
<td>Assignments delayed due to unavailable rested pilots</td>
<td>3</td>
<td>Total delay time:</td>
<td>4Hours</td>
</tr>
<tr>
<td>Delays by customers:</td>
<td>51</td>
<td>Total delay time:</td>
<td>137Hours</td>
</tr>
<tr>
<td>2 pilot jobs:</td>
<td>42</td>
<td>Reason:</td>
<td>PSP GUIDELINES FOR RESTRICTED WATERWAYS</td>
</tr>
<tr>
<td>Day of week &amp; date of highest number of assignments:</td>
<td>Wed 23-Jun 30</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Day of week &amp; date of lowest number of assignments:</td>
<td>Tue 8-Jun 9</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Total number of pilot repositioned</td>
<td>101</td>
<td>Upgrade trips</td>
<td>12</td>
</tr>
<tr>
<td>3 consecutive night assignments</td>
<td>27</td>
<td>YTD</td>
<td>166</td>
</tr>
</tbody>
</table>

### Callback Days/Comp Days

<table>
<thead>
<tr>
<th>Starting Total</th>
<th>Call Backs (+)</th>
<th>Used (-)</th>
<th>Burned (-)</th>
<th>Ending Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Licensed</td>
<td>2327</td>
<td>64</td>
<td>34</td>
<td>2357</td>
</tr>
<tr>
<td>Unlicensed</td>
<td>546</td>
<td></td>
<td>48</td>
<td>498</td>
</tr>
<tr>
<td>Total</td>
<td>2936</td>
<td></td>
<td></td>
<td>2855</td>
</tr>
</tbody>
</table>

### Pilots Out of Regular Dispatch Rotation (pilot not available for dispatch during "regular" rotation)

#### A. Training & Continuing Education Programs

<table>
<thead>
<tr>
<th>Start Dt</th>
<th>End Dt</th>
<th>City</th>
<th>Facility</th>
<th>Program Description</th>
<th>Pilot Attendees</th>
</tr>
</thead>
<tbody>
<tr>
<td>21-Jun</td>
<td>21-Jun</td>
<td>Seattle</td>
<td>PMI</td>
<td>Azipod Refresher</td>
<td>BOU, COL, GAL, HAM, VON</td>
</tr>
<tr>
<td>23-Jun</td>
<td>23-Jun</td>
<td>Seattle</td>
<td>PMI</td>
<td>Azipod Refresher</td>
<td>BOU, KEA, KEP, GRD, NEW</td>
</tr>
</tbody>
</table>

#### B. Board, Committee & Key Government Meetings (BPC, PSP, USCG, USACE, Port & similar)

<table>
<thead>
<tr>
<th>Start Dt</th>
<th>End Dt</th>
<th>City</th>
<th>Group</th>
<th>Meeting Description</th>
<th>Pilot Attendees</th>
</tr>
</thead>
<tbody>
<tr>
<td>2-Jun</td>
<td>4-Jun</td>
<td>Seattle</td>
<td>PSP</td>
<td>GreenTech</td>
<td>ROU</td>
</tr>
<tr>
<td>3-Jun</td>
<td>3-Jun</td>
<td>Seattle</td>
<td>PSP</td>
<td>Administrative</td>
<td>COL</td>
</tr>
<tr>
<td>3-Jun</td>
<td>3-Jun</td>
<td>Seattle</td>
<td>PSP</td>
<td>OTSC</td>
<td>BOU, KRI</td>
</tr>
<tr>
<td>8-Jun</td>
<td>8-Jun</td>
<td>Seattle</td>
<td>PSP</td>
<td>BOD</td>
<td>ANA, COL, GRD, GRK, KLA, NEW</td>
</tr>
<tr>
<td>8-Jun</td>
<td>8-Jun</td>
<td>Seattle</td>
<td>BPC</td>
<td>BPC Equity</td>
<td>ANT, BEN, SCR, VON</td>
</tr>
<tr>
<td>9-Jun</td>
<td>9-Jun</td>
<td>Seattle</td>
<td>BPC</td>
<td>Grays Harbor Trainee</td>
<td>ANT</td>
</tr>
<tr>
<td>9-Jun</td>
<td>9-Jun</td>
<td>Seattle</td>
<td>BPC</td>
<td>PSP Safety Committee</td>
<td>ANT, SCR</td>
</tr>
<tr>
<td>9-Jun</td>
<td>9-Jun</td>
<td>Seattle</td>
<td>PSP</td>
<td>Efficiency</td>
<td>ANA, KLA</td>
</tr>
<tr>
<td>10-Jun</td>
<td>10-Jun</td>
<td>Aberdeen</td>
<td>BPC</td>
<td>Grays Harbor BPC</td>
<td>ANT</td>
</tr>
<tr>
<td>11-Jun</td>
<td>14-Jun</td>
<td>Seattle</td>
<td>PSP</td>
<td>President</td>
<td>COL</td>
</tr>
<tr>
<td>14-Jun</td>
<td>14-Jun</td>
<td>Port Angel</td>
<td>PSP</td>
<td>Pilot Boats</td>
<td>SEM</td>
</tr>
<tr>
<td>15-Jun</td>
<td>20-Jun</td>
<td>Seattle</td>
<td>PSP</td>
<td>President</td>
<td>KLA</td>
</tr>
<tr>
<td>15-Jun</td>
<td>15-Jun</td>
<td>Seattle</td>
<td>PSP</td>
<td>OTSC</td>
<td>BOU</td>
</tr>
</tbody>
</table>
### C. Other (i.e. injury, not-fit-for-duty status, earned time off, COVID risk)

<table>
<thead>
<tr>
<th>Start Dt</th>
<th>End Dt</th>
<th>REASON</th>
<th>PILOT</th>
</tr>
</thead>
<tbody>
<tr>
<td>8-Jun</td>
<td>14-Jun</td>
<td>ETO</td>
<td>BOZ, HUP, SEM, SES, SHA</td>
</tr>
<tr>
<td>11-Jun</td>
<td>11-Jun</td>
<td>ETO</td>
<td>CAI</td>
</tr>
<tr>
<td>14-Jun</td>
<td>18-Jun</td>
<td>ETO</td>
<td>CAI</td>
</tr>
<tr>
<td>22-Jun</td>
<td>29-Jun</td>
<td>ETO</td>
<td>GAL, GRD, KLA, MAY, SLI, VEL</td>
</tr>
</tbody>
</table>

### Presentations

If requesting to make a presentation, provide a brief explanation of the subject, the requested amount of time

- Presentations may be deferred if prior arrangements have not been made.
- The Board may also defer taking action on issues being presented with less than 1 week notice prior to a schedule Board Meeting to allow adequate time for the Commissioners and the public to review and prepare for discussion.

### Other Information (Any other information requested or intended to be provided to the BPC)
Vessel Arrivals

*Up 37 YTD Through First Six Months – Comparing to Depressed COVID Numbers Last Year*

- Containers up 14
- Bulkers up 42
- Car Carriers up 23
- Tankers/ATB’s down 43

Note: As expected, cruise ships are starting to show up this month (numbers above are only through end of June; cruise will be reflected in future reports). Bulkers and car carriers led YTD arrival increases. New weekly services in the container sector have finally sent that sector total YTD arrival numbers higher than the COVID depressed numbers of last year.

**Container Vessels at Anchor or Drifting – Extreme Heat, Holiday, Fire Smoke Pilot On to Supply Chain Disruptions Already Reported**

- Worth Repeating Again: Eastbound rail capacity limitations, containers out of service sitting at anchor, increase in transloading leaving increasing numbers of 20’s and 40’s near port instead of points East, temporary off terminal loaded container storage in LA/LB and other efforts being made to address the backlog.

- **New:** Extreme heat days caused some terminal operation closures.

- **New:** July 4th and the July 5th (ILWU day) closed terminal operations.

- **New:** Fires in BC led to a 48-hour order to stop all trains heading eastbound out of Prince Rupert and Vancouver after a certain point.

- These factors increased in the container vessel queue and thus increased the number of container vessels at anchor. Ships destined for Vancouver have drifted or slow steamed some 25 to 50 miles offshore. At least one of these vessels was destined for Seattle.

- PNW is at peak queue now. Although a significant number of container vessels are still at anchor off of LA/LB or at anchor or drifting off the Bay Area they are well below their peak.

- Concerns over vessels at anchor, primarily regarding Holmes Harbor, continue.

- Is this the peak or will back to school and Christmas shipping season overwhelm the incremental improvements in rail and the supply chain? We’ll see.

- Relevancy to BPC: this situation impacts the pilot assignment mix. Ultimately, each gateway and rail/truck connections will determine competitiveness.
Levi's diverts freight to East Coast amid 'challenge in Long Beach'

Supply Chain Dive, July 12, 2021
Edwin Lopezm Senior Editor


Levi Strauss is now shipping most of its product through the U.S. East Coast amid a continued "challenge in Long Beach," CEO Chip Bergh said in an earnings call last week. Delays have been built into lead times for the 20% of products the brand still ships through the West Coast, Bergh said, who is also the company's president and director. Levi's declined to comment on this story.

"A lot of people are talking about not being able to get containers, not being able to get onto a ship," said Bergh. "The team has done an extraordinary job on getting us guaranteed space, guaranteed pricing as well, which is helping us to control our costs."

Northwest Seaport Alliance committed to working through pandemic’s supply-chain congestion

July 7, 2021 at 4:43 pm Updated July 7, 2021 at 4:43 pm


By Dick Marzano and Fred Felleman
Special to The Times

It seems so simple — place an online order, and a package arrives on the porch. But many transactions must occur before the package gets there, and these steps are far from simple. Any supply chain is only as strong as its weakest link, and when one link breaks, the complexity becomes apparent. Recent delivery delays are a result of major disruptions in the maritime supply chain as also evidenced by the rare use of the Holmes Harbor anchorage off Whidbey Island. Container ships are waiting to access congested marine terminals at Port of Seattle or Tacoma, which are managed jointly by The Northwest Seaport Alliance (NWSA).

With imports forecast to remain strong and Terminal 5 slated for operation in 2022, port congestion will likely persist this year along the West Coast. The NWSA is committed to working together with stakeholders to strengthen the maritime supply chain and prevent future bottlenecks so we can continue to support more than 58,000 jobs and $5.8 billion in revenue to our regional economy.

Biden to Target Railroads, Ocean Shipping in Executive Order


The Biden administration says the low number of players in the U.S. freight rail business has enabled companies to charge unreasonable fees.

By Ted Mann, July 8, 2021 5:30 am ET

WASHINGTON—The Biden administration will push regulators to confront consolidation and perceived anticompetitive pricing in the ocean shipping and railroad industries as part of a broad effort to blunt the power of big business to dominate industries, according to a person familiar with the situation. As part of a sweeping executive order expected this week, the administration will ask the Federal Maritime Commission and the Surface Transportation Board to combat what it calls a pattern of consolidation and aggressive pricing that has made it onerously expensive for American companies to transport goods to market. The administration says the relatively small number of major players in the ocean shipping trade and in the U.S. freight rail business has enabled companies to charge unreasonable fees.

PMSA Expresses Concerns About Ports’ Possible Power Shortages

Pacific Maritime Online

http://www.pmmonlinenews.com/

The head of the Pacific Merchant Shipping Association is expressing concerns that a highly impacted electrical grid could adversely affect power supply to California’s green-driven ports and the supply chain. PMSA President John McLaurin raised his concerns following the recent release of a report by engineering consultancy Moffatt and Nichol report that looks at California’s energy grid needs for vessels and the cargo-moving landside equipment. “As federal and state elected officials consider infrastructure improvements, California public officials need to review state energy and environmental policies to ensure that California jobs and businesses are not put at risk,” said McLaurin.

A First Look at May’s TEU Numbers

Note: The ports we survey take from a few days to a few weeks to report their container trade statistics. Because West Coast ports are generally much more agile in compiling and releasing their monthly TEU counts than are ports elsewhere in the country, these “First Glimpse” numbers are necessarily incomplete and may give a misleading indication of the latest trends.

Once again, we’re going to downplay the absurd year-over-year leaps in May’s trade containerized numbers. Global trade last May was dreadful, and so nearly every port did exceptionally well by comparison. (Well, there was Boston. But, as they often say in New England, it’s a rebuilding year.) More illuminating is how each port’s figures compared with their TEU counts in the more normal, pre-pandemic May of 2019. So, for those ports which have thusfar reported their May 2021 TEU tallies, here’s how they stack up in contrast to May 2019.

At the Port of Los Angeles, which this month celebrated handling its 10 millionth TEU in the fiscal year ending at the end of this month, inbound loads in May (535,714 TEUs) were up 25.2% over the 427,789 loads the port received in May 2019. However, export loads (109,886 TEUs) plunged by 34.3% from the 167,357 export loads recorded two years earlier. As a result, LA found itself toppled from first place in 2019 to fourth place in terms of the number of loaded export TEUs shipped in May. Largely because of its prowess in generating unprecedented volumes of empty outbound containers, LA easily retained its position as the nation’s busiest container port with 1,012,048 loaded and empty TEUs handled in May.

At the Port of Long Beach, the 444,736 inbound loaded TEUs that arrived this May were up 53.1% over the same month two years earlier when just 290,568 loads sailed into port. Outbound loads meanwhile rose 12.2%. Total TEU traffic (loads plus empties) jumped 58.2% to 907,216 from 573,623 in May 2019. Long Beach was the nation’s second most active container port this May.

At the Port of Oakland, inbound loads (92,558 TEUs) were up 7.7% from 85,970 TEUs in May 2019, while outbound loads slipped by 4.3%. Overall, Oakland handled just 1.5% more total TEUs this May (226,406) than it had two years earlier (223,102).

Up in the Pacific Northwest, the Northwest Seaport Alliance Ports of Tacoma and Seattle handled 132,714 inbound loaded TEUs this May, an 18.8% improvement over May 2019. Outbound loads (65,527 TEUs), however, were down 11.4% over the same span.

Vancouver received 191,637 inbound loaded TEUs in May, a 46.5% bounce over May 2019. Outbound loads, however,
slipped by 2.3% from two years earlier. The other British Columbia port we track, Prince Rupert, once again stood out as the only major Pacific Coast port that handled fewer loaded inbound container traffic in May than it had two years ago. Inbound loads this May (56,706 TEUs) were down 1.5% from May 2019, while export loads were off by 16.2%. Total TEU movements through the port this May were 4.1% under May 2019’s level.

Back East, Boston’s Conley Terminal had a wicked bad May. Inbound loads (8,410 TEUs) were off by 26.5% from two years earlier, while its 5,944 outbound loads were down by 13.3%. Down South along the Atlantic Seaboard, Charleston’s 107,050 inbound loaded TEUs this May represented a 21.6% gain over May 2019. Outbound loads, though, rose by just 2.6%. Total container traffic this May amounted to 230,870 TEUs, 12.9% higher than the number that had crossed Charleston’s docks two years earlier.

Savannah saw a 28.2% jump in total container traffic from May 2019. Import loads (137,812 TEUs) were up 27.2%, while export loads nudged up by 8.6%. Over at the Port of Virginia, import loads (144,916 TEUs) were up 21.2%, while export loads (99,717 TEUs) rose by 13.2%. Total container traffic was up 20.7%.

On the Gulf Coast, Houston handled 132,853 inbound loaded TEUs this May, a 24.0% jump from the same month two years earlier. Its outbound loads (95,439 TEUs) were down by 18.2% from May 2019. Total container traffic at the big Texas port in May (288,127 TEUs) was up 9.5% from two Mays ago.

Regionally, the Big Five U.S. West Coast ports handled 1,205,722 inbound loaded TEUs this May, up 31.6% from May 2019. Outbound loads, though, rose by just 2.6%. Total container traffic this May amounted to 230,870 TEUs, 12.9% higher than the number that had crossed Charleston’s docks two years earlier.

**Detailing the April 2021 TEU Numbers**

*Please note: The TEU tallies cited here are not derived from forecasting algorithms or the partial information available from U.S. Customs and Border Protection but instead represent the actual TEU counts reported by the major North American seaports we survey each month. The U.S. mainland ports we monitor collectively handle over 90% of the container movements at continental U.S. ports.*

The usual year-over-year comparisons of TEU counts are all but meaningless this spring. The COVID-19 outbreak severely stunted world trade as well as global economic output to the extent that even a minuscule rebound in trade could be expected to yield preposterously high growth numbers. So for this and at least the next couple of months, we will be offering two sets of comparative statistics. We begin with **Exhibit 1** which compares the import numbers for this April with the same month in the two preceding years.

**Exhibit 1** displays the complete inbound loaded container traffic numbers for April as reported by the sixteen mainland U.S. and two British Columbian ports we track. Inbound loads for all eighteen ports totaled 2,411,144 TEUs, up 20.1% from April 2019.

The bulk of the surge’s burden fell on the five major USWC ports, which collectively saw a 23.6% bump in inbound loads since April 2019.

Exports, as **Exhibit 2** reveals, continued to spiral lower at most ports. Collectively, the U.S. and British Columbia ports we track recorded a 7.6% fall-off in export loads from April 2019. USWC ports saw a combined 14.4% reduction. However, Long Beach eked out a minor increase, while Virginia, Maryland, Charleston, and Jaxport all shipped more outbound loads this April than in the same month two years earlier.

**Exhibit 3** provides the April and year-to-date total container traffic figures for the U.S., Canadian, and Mexican ports we monitor.
## Exhibit 1  
April 2021 - Inbound Loaded TEUs at Selected Ports

<table>
<thead>
<tr>
<th></th>
<th>Apr 2021</th>
<th>Apr 2020</th>
<th>% Change</th>
<th>Apr 2019</th>
<th>Apr 2020 YTD</th>
<th>Apr 2021</th>
<th>Apr 2020 YTD</th>
<th>% Change</th>
<th>Apr 2019 YTD</th>
<th>% Change</th>
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</tr>
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<td>317,883</td>
<td>1,513,334</td>
<td>1,046,663</td>
<td>1,191,625</td>
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<td>1,191,625</td>
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<td>678,628</td>
<td>3,344,069</td>
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<td>2,627,796</td>
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<tr>
<td>Oakland</td>
<td>100,096</td>
<td>80,003</td>
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<td>80,702</td>
<td>355,237</td>
<td>298,475</td>
<td>307,286</td>
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<td>96,992</td>
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<td>457,943</td>
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<td>9,865</td>
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<td>37,835</td>
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<td>47,888</td>
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<td>-22.0%</td>
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<td>1,457,992</td>
<td>1,178,673</td>
<td>1,203,674</td>
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<td>44,501</td>
<td>45,258</td>
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<td>165,580</td>
<td>167,918</td>
<td>172,840</td>
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</tr>
<tr>
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<td>137,954</td>
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<td>441,420</td>
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<tr>
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<td>105,054</td>
<td>82,899</td>
<td>26.7%</td>
<td>87,675</td>
<td>396,297</td>
<td>337,761</td>
<td>346,324</td>
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</tr>
<tr>
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<td>166,679</td>
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<td>175,661</td>
<td>908,196</td>
<td>672,482</td>
<td>721,298</td>
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<tr>
<td>Jaxport</td>
<td>24,214</td>
<td>23,461</td>
<td>3.2%</td>
<td>27,094</td>
<td>109,958</td>
<td>98,916</td>
<td>113,319</td>
<td>-3.0%</td>
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<tr>
<td>Port Everglades</td>
<td>28,974</td>
<td>23,164</td>
<td>25.1%</td>
<td>32,308</td>
<td>117,067</td>
<td>107,226</td>
<td>115,906</td>
<td>1.0%</td>
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<tr>
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<td>47,644</td>
<td>28,493</td>
<td>68.3%</td>
<td>32,831</td>
<td>187,736</td>
<td>135,611</td>
<td>142,932</td>
<td>31.3%</td>
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<tr>
<td>USEC Totals</td>
<td>993,950</td>
<td>765,884</td>
<td>29.8%</td>
<td>827,891</td>
<td>3,889,232</td>
<td>3,152,365</td>
<td>3,305,601</td>
<td>17.7%</td>
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<tr>
<td>New Orleans</td>
<td>11,103</td>
<td>9,926</td>
<td>11.9%</td>
<td>10,527</td>
<td>41,348</td>
<td>45,531</td>
<td>43,950</td>
<td>-5.9%</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Houston</td>
<td>128,834</td>
<td>100,034</td>
<td>28.8%</td>
<td>100,627</td>
<td>477,105</td>
<td>383,306</td>
<td>392,502</td>
<td>21.6%</td>
<td></td>
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</tr>
<tr>
<td>USGC Totals</td>
<td>139,937</td>
<td>109,960</td>
<td>27.3%</td>
<td>111,154</td>
<td>518,453</td>
<td>428,837</td>
<td>436,452</td>
<td>18.8%</td>
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<td></td>
</tr>
<tr>
<td>Vancouver</td>
<td>171,687</td>
<td>148,718</td>
<td>15.4%</td>
<td>145,168</td>
<td>648,670</td>
<td>517,866</td>
<td>575,504</td>
<td>12.7%</td>
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<td></td>
</tr>
<tr>
<td>Prince Rupert</td>
<td>28,051</td>
<td>52,730</td>
<td>-46.8%</td>
<td>51,686</td>
<td>165,356</td>
<td>187,451</td>
<td>184,047</td>
<td>-10.2%</td>
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</tr>
<tr>
<td>BC Totals</td>
<td>199,738</td>
<td>201,448</td>
<td>-0.8%</td>
<td>196,854</td>
<td>814,026</td>
<td>705,317</td>
<td>759,551</td>
<td>7.2%</td>
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<td></td>
</tr>
<tr>
<td>US/BC Totals</td>
<td>2,411,144</td>
<td>1,877,938</td>
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<td>2,007,881</td>
<td>9,396,250</td>
<td>7,282,344</td>
<td>7,894,629</td>
<td>19.0%</td>
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<tr>
<td>US Total</td>
<td>2,211,406</td>
<td>1,676,490</td>
<td>31.9%</td>
<td>1,811,027</td>
<td>8,582,223</td>
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<td>7,135,078</td>
<td>20.3%</td>
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</tr>
<tr>
<td>USWC/BC</td>
<td>1,277,257</td>
<td>1,002,094</td>
<td>27.5%</td>
<td>1,068,836</td>
<td>4,988,564</td>
<td>3,701,142</td>
<td>4,152,576</td>
<td>20.1%</td>
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</tbody>
</table>

Source Individual Ports
### Exhibit 2

**April 2021 - Outbound Loaded TEUs at Selected Ports**

<table>
<thead>
<tr>
<th></th>
<th>Apr 2021</th>
<th>Apr 2020</th>
<th>% Change</th>
<th>Apr 2019</th>
<th>% Change</th>
<th>Apr 2021 YTD</th>
<th>Apr 2020 YTD</th>
<th>% Change</th>
<th>Apr 2019 YTD</th>
<th>% Change</th>
</tr>
</thead>
<tbody>
<tr>
<td>Los Angeles</td>
<td>114,449</td>
<td>130,321</td>
<td>-12.2%</td>
<td>155,533</td>
<td>-26.4%</td>
<td>457,882</td>
<td>534,142</td>
<td>-14.3%</td>
<td>602,005</td>
<td>-23.9%</td>
</tr>
<tr>
<td>Long Beach</td>
<td>124,069</td>
<td>102,502</td>
<td>21.0%</td>
<td>123,804</td>
<td>0.2%</td>
<td>499,449</td>
<td>482,126</td>
<td>3.6%</td>
<td>477,815</td>
<td>4.5%</td>
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<tr>
<td><strong>San Pedro Bay Totals</strong></td>
<td>238,518</td>
<td>232,823</td>
<td>2.4%</td>
<td>279,337</td>
<td>-14.6%</td>
<td>957,331</td>
<td>1,016,268</td>
<td>-5.8%</td>
<td>1,079,820</td>
<td>-11.3%</td>
</tr>
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<td>Oakland</td>
<td>79,096</td>
<td>82,164</td>
<td>-3.7%</td>
<td>79,291</td>
<td>-0.1%</td>
<td>312,000</td>
<td>322,068</td>
<td>-3.1%</td>
<td>310,680</td>
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<td>58,932</td>
<td>66,955</td>
<td>-12.0%</td>
<td>81,305</td>
<td>-27.5%</td>
<td>245,821</td>
<td>281,314</td>
<td>-12.6%</td>
<td>306,630</td>
<td>-19.8%</td>
</tr>
<tr>
<td><strong>USWC Totals</strong></td>
<td>376,546</td>
<td>381,942</td>
<td>-1.4%</td>
<td>439,933</td>
<td>-14.4%</td>
<td>1,515,152</td>
<td>1,619,650</td>
<td>-6.5%</td>
<td>1,697,130</td>
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</tr>
<tr>
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<td>6,669</td>
<td>5,354</td>
<td>24.6%</td>
<td>7,754</td>
<td>-13.0%</td>
<td>26,040</td>
<td>24,599</td>
<td>5.9%</td>
<td>25,980</td>
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<td>NYNJ</td>
<td>121,671</td>
<td>97,312</td>
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<td>131,311</td>
<td>-7.3%</td>
<td>451,806</td>
<td>466,381</td>
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<td>486,540</td>
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</tr>
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<td>Maryland</td>
<td>21,515</td>
<td>15,523</td>
<td>38.6%</td>
<td>20,940</td>
<td>2.7%</td>
<td>82,719</td>
<td>77,383</td>
<td>6.9%</td>
<td>76,032</td>
<td>8.8%</td>
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<td>Virginia</td>
<td>95,618</td>
<td>71,158</td>
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<td>85,378</td>
<td>12.0%</td>
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<td>322,081</td>
<td>12.6%</td>
<td>329,250</td>
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<td>South Carolina</td>
<td>73,333</td>
<td>56,611</td>
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<td>287,758</td>
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</tr>
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<td>128,206</td>
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<td>129,726</td>
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<td>487,899</td>
<td>505,539</td>
<td>-3.5%</td>
<td>514,442</td>
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</tr>
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<td>51,129</td>
<td>31,524</td>
<td>62.2%</td>
<td>42,353</td>
<td>20.7%</td>
<td>190,586</td>
<td>152,083</td>
<td>25.3%</td>
<td>167,675</td>
<td>13.7%</td>
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<td>121,432</td>
<td>4.0%</td>
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<td>-0.8%</td>
<td>116,172</td>
<td>126,034</td>
<td>-7.8%</td>
<td>139,145</td>
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<tr>
<td><strong>USEC Totals</strong></td>
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<td>443,417</td>
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<td>557,560</td>
<td>0.8%</td>
<td>2,131,845</td>
<td>2,067,960</td>
<td>3.1%</td>
<td>2,155,650</td>
<td>-1.1%</td>
</tr>
<tr>
<td>New Orleans</td>
<td>23,232</td>
<td>20,076</td>
<td>15.7%</td>
<td>24,545</td>
<td>-5.3%</td>
<td>90,260</td>
<td>98,650</td>
<td>-8.5%</td>
<td>95,502</td>
<td>-5.5%</td>
</tr>
<tr>
<td>Houston</td>
<td>91,766</td>
<td>91,808</td>
<td>-0.05%</td>
<td>106,654</td>
<td>-14.0%</td>
<td>378,045</td>
<td>436,416</td>
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<tr>
<td><strong>USGC Totals</strong></td>
<td>114,998</td>
<td>111,884</td>
<td>2.8%</td>
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<td>-12.3%</td>
<td>468,305</td>
<td>535,066</td>
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<td>494,872</td>
<td>-5.4%</td>
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<td>331,674</td>
<td>347,784</td>
<td>-4.6%</td>
<td>385,133</td>
<td>-13.9%</td>
</tr>
<tr>
<td>Prince Rupert</td>
<td>10,000</td>
<td>22,526</td>
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<td>20,271</td>
<td>-50.7%</td>
<td>56,397</td>
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<td>66,936</td>
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</tr>
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<td>BC Totals</td>
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<td>117,665</td>
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<td>414,945</td>
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<td><strong>US/Canada Total</strong></td>
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<td>1,051,711</td>
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<td>1,246,357</td>
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<td>4,503,373</td>
<td>4,637,621</td>
<td>-2.9%</td>
<td>4,799,721</td>
<td>-6.2%</td>
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<tr>
<td>US Total</td>
<td>1,053,653</td>
<td>937,243</td>
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<td>1,128,692</td>
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<td>4,115,302</td>
<td>4,222,676</td>
<td>-2.5%</td>
<td>4,347,652</td>
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<tr>
<td><strong>USWC/BC</strong></td>
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<td>496,410</td>
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<td>-15.0%</td>
<td>1,903,223</td>
<td>2,034,595</td>
<td>-6.5%</td>
<td>2,149,199</td>
<td>-11.4%</td>
</tr>
</tbody>
</table>

Source Individual Ports
**Weights and Values**

We know that the TEU is the container shipping industry’s preferred metric. Here, though, we offer two alternative measures—the declared weight and value of the goods housed in those TEUs. The percentages in the following exhibits are derived from data compiled by the U.S. Commerce Department that are published with a five-week time-lag.

**Exhibit 4: USWC Ports and the Worldwide Container Trade.**

Exhibit 4 shows how the three major USWC gateways have been faring with respect to their respective shares of containerized imports discharged at mainland U.S. seaports in April. However, we do wish to remind readers that the major USWC port complexes do not entirely monopolize the container trade through ports in the states of California, Oregon, and Washington. San Diego and Port Hueneme are both important conduits for refrigerated containers laden with fresh fruit imports from Central and South America. And Portland (the one in Oregon) is making strides in re-establishing itself as a container port, with the number of total TEUs handled in April (8,928 TEUs) up 79.3% from last year’s (4,980 TEUs) and from zero TEUs in April 2019. Still, the Big Five did handle 95.1% of all containerized tonnage imported and 96.3% of the containerized tonnage exported through all USWC ports in April.

Altogether, USWC ports—big and small—handled 38.9% of all containerized imports through American mainland ports in April. That was up from 37.5% a year earlier, which was up from 36.8% in April 2019. Those same USWC ports handled 34.7% of all containerized export tonnage through U.S. mainland ports this...
April, down from 37.1% a year earlier and from 36.5% in April of 2019.

**Exhibit 5: USWC Ports and the East Asia Trade.**

Exhibit 5 displays the shares of U.S. container trade involving the Far East handled by the major USWC ports. While the Big Five continue to dominate USWC containerized trade with the Far East, their shares are slipping. April 2021 data show the Big Five handling 98.1% of all import tonnage from the Far East that entered USWC ports and 98.3% of all export tonnage involving the Far East from USWC ports. Those shares were down, though, from the 99.0% of import tonnage and 99.8% of exports they had handled in the last relatively normal April in 2019.

In April, all of the ports in California, Oregon, and Washington handled 56.7% of all containerized imports that arrived from the Far East at U.S. mainland ports. That was up from 54.6% a year earlier and from 56.1% in the first quarter of 2019. They also handled 54.4% of all containerized tonnage exported to the Far East from America’s mainland ports. That was down sharply from 57.6% a year earlier and from a 58.1% share in April of 2019.

On the export side of the ledger, all USWC ports great and small handled 54.4% of all containerized export tonnage bound for the Far East from America’s mainland ports. That was down sharply from 57.6% a year earlier and from a 58.1% share in April of 2019.
Who’s #1?
As the Port of New York/New Jersey is characteristically tardy in posting its most recent month’s statistics, we’ll tell you that, in April at least, the Port of Los Angeles was the nation’s busiest container port, having handled 946,966 loaded + empty TEUs. The neighboring Port of Long Beach ran a competitive second with 746,188 total TEUs. Together, the San Pedro Bay complex managed to move 1,693,154 TEUs, a staggering 40.1% leap over last April’s pandemic-suppressed 1,208,729 TEUs but also up an impressive 24.1% from the 1,364,588 TEUs they had handled in April 2019. In third came the Port of New York/New Jersey (PNYNJ) with 712,799 total TEUs. Fourth place went to Savannah with 466,635 total TEUs. The Northwest Seaport Alliance Ports of Tacoma and Seattle ranked fifth among the U.S. ports we track with a total of 301,074 TEUs in April. (For our friends elsewhere in North America, Vancouver handled 342,292 total TEUs in April, while 278,873 TEUs crossed the docks at Manzanillo.)

The Port of Los Angeles was also the nation’s busiest port year-to-date, with 3,539,397 total TEUs through this April. Second was Long Beach with 3,122,315 TEUs, while PNYNJ placed third with 2,848,979 TEUs. Savannah handled 1,815,111 total TEUs through April, while the NWSA ports took care of 1,182,868 loads and empties.

For carpers who don’t think empty boxes should count, Los Angeles remained in the lead with 604,576 loaded TEUs in the month of April. In second place with 491,220 loads was the Port of Long Beach, not that far ahead of PNYNJ’s 480,936 loaded TEUs. Savannah and Virginia were well behind with 364,685 and 233,572 laden TEUs, respectively. But both bested the 179,077 loads handled by the NWSA ports.

In the category of inbound loads discharged in April, Los Angeles (490,127 TEUs) easily exceeded Long Beach (367,151 TEUs) and PNYNJ (359,265 TEUs). Inbound loads at Savannah meanwhile totaled 236,479 TEUs. Virginia’s 137,954 inbound loads and Houston’s 128,834 inbound loads both trumped the NWSA ports’ 120,145 laden import TEUs.

It’s where we start talking about exports that the rankings start moving around. In terms of outbound loads in April, the most fascinating news is not that Savannah (128,206 TEUs) comes out on top, besting not only East Coast rival PNYNJ (121,671 TEUs) but also running ahead of Long Beach (124,069 TEUs) while swamping the Port of Los Angeles (114,449 TEUs).

On a year-to-date basis, Long Beach handled the most outbound loads (499,449 TEUs) through April, followed closely by Savannah with 487,899 TEUs. LA, with 457,882 outbound loads, came out ahead of PNYNJ (451,806 TEUs) and outdistanced Houston (378,045 TEUs). Honorable mention goes to the Port of Virginia, which shipped a total of 362,618 laden TEUs through April of this year.

Whither Prince Rupert?
For some years now, the Port of Prince Rupert up in British Columbia has been touted by Canadian authorities as an arriviste, a port that was built to steal container traffic away from the Ports of Seattle and Tacoma. It might, it was repeatedly implied, even pilfer business from the massive Southern California ports. After all, it boasts of having the deepest natural harbor in North America and is quick to remind everyone that it is 2-3 days nearer to Asia than are other Pacific Coast ports. On the other hand, we don’t recall any instances where a container has actually frozen to the ground at Long Beach or LA.

The port has, as we’ll see, gained higher shares of container traffic through British Columbia. But it has also seen its stumbles.

As we noted earlier, Prince Rupert is the only major Pacific Coast port that handled fewer loaded inbound containers through May of this year than it had in the same months a year earlier. That sharply contrasts with the vertigo-inducing double-digit year-over-year gains experienced by all of the other major Pacific Coast ports. But that’s not the worst of it. The 222,063 inbound loads the port has handled so far this year is the meagerest inbound total for those months since 2017. Last year, the port discharged 223,890 TEUs in the first five months, a tally that was itself down from the 241,625 inbound loads that had arrived in the same period in 2019. That, though, was an improvement over the 222,975 TEUs that had sailed into port by this point in 2018. So, in effect, Prince Rupert has only regained the loaded import numbers it had posted three years ago.
Not surprisingly, total TEU movements (empties + loads) this May were 4.1% under May 2019's totals. Even worse, the port's total container volume so far this year is running 3.8% below its 2019 numbers.

Exhibit 6 and Exhibit 7 show how Prince Rupert has fared against the competition in recent years. Being Americans, we're much too polite to comment on whether the port has satisfied the expectations once expected of it.

**Nuts to You**

Agricultural exporters across the country appear to be thriving, despite the insistence of some that the efforts of farmers to reach foreign markets are being stymied by profit-motivated shipping lines and port terminal operators. (Who knew the farm belt went socialist?)

The latest news from the frontlines out here in California, that scourge of capitalism, comes from the federal marketing groups that oversee tree nut crops in California.
and adjacent southwestern states. Almonds, California’s leading farm export commodity, saw a 42.6% year-over-year jump in export tonnage in May. Now we recognize that last spring was not the best month for exporting, what with the plague and all that. But, according to the California Almond Board’s latest numbers, this May’s export volume was also up an impressive 22.8% over pre-pandemic May 2019. Meanwhile, the California Walnut Board (walnuts being the state’s fifth most valuable farm export), May witnessed a 23.1% increase over last May but, more importantly, a 20.8% bump over May 2019. And then there’s the latest word from the pistachio groves, where May’s exports of California’s second most valuable agricultural export were up a mere 52.7% year-over-year.

Unlike soybeans, corn, and wheat, almost all overseas shipments of tree nuts travel in containers. So the only conclusion that seems reasonable to draw is that the seasoned agricultural exporters up and down California’s valleys have had little trouble finding enough TEUs to fill up with nuts to send over the Port of Oakland, from which the vast majority of the state’s—and therefore the nation’s—almonds and walnuts are loaded onto container ships bound for markets worldwide. (Most pistachio exports exit through the Ports of Los Angeles and Long Beach.)

**Seaborne Agricultural Exports: Containers vs. Bulk Shipments**

Upon a reader’s request, we now offer up a bushel of recent numbers on seaborne agricultural exports, differentiating containerized from bulk shipments by both value and tonnage. We were able to find comparable data going back to 2012, beyond which methodological and definitional changes cloud the statistics.

What’s behind the numbers we have? There’s always bound to be disagreement over agricultural trade statistics. Start with the question of what to include. While crops grown on farms would certainly appear to qualify, what about processed or manufactured foods? Should Idaho potatoes transported to fast-food restaurants in Japan be lumped together with Twinkies shipped to Australia? Then there is the question of which metric to use. The maritime industry prefers to measure shipments in tons or TEUs, depending on whether the goods are being transported in bulk or in containers.

By contrast, farmers and especially food processors are more likely to be concerned with how many dollars they’re earning. This leads to a likely disparity: volumes and values do not necessarily move in tandem. Shifting commodity pricing often gets in the way.

So, what, you may ask, constitute “agricultural exports”? We’re glad you asked since it provides us an opportunity to cite the official definition used by the U.S. Department of Agriculture:

*Agicultural commodities consist of nonmarine food products, natural fibers, unmanufactured tobacco, and other farm products subject to federal legislation such as Section 22 of the Agricultural Adjustment Act. Some processed agricultural commodities are included if the value added by manufacturing accounts for less than 50 percent of the final value of shipments as reported in the latest Census of Manufactures. Examples of processed agricultural commodities include cereal flours, dairy products, canned meats, canned fruits and vegetables, vegetable oils, animal hides, fur pelts, wine, and beer. Textiles, leather products, distilled beverages, forestry, and fishery products are classified as nonagricultural commodities.*

We fully appreciate that some readers may object to the exclusion of lobsters and bourbon from the list. Our sympathy knows no bounds. But please address your complaints to the USDA. Otherwise, indulge yourself in the following two exhibits on bulk vs. containerized seaborne agricultural exports. Remember, these are the numbers for seaborne shipments only. They do not include overland agricultural exports to Canada and Mexico. Nor do they encompass airborne exports of such perishables as fresh cherries, asparagus, and strawberries. Tonnage figures are expressed in millions of metric tons (mmts).

*Exhibit 8 reveals that bulk carriers do the heavy lifting.* That’s expected given that over ninety percent of U.S. soybean exports and over 97% of all exports of wheat, corn, and grain sorghum are shipped overseas in bulk. The containerized share of the seaborne agricultural export trade rose from 20.8% in 2012, the earliest year for which comparable statistics are available, and peaked at 25.6% in 2019 before settling to 22.9% last year. During that period, containerized agricultural exports increased
Detailing the April 2021 TEU Numbers  Continued

Year-over-year, bulk agricultural export tonnage to all overseas markets leapt by 48.6% from the same period a year ago, while tonnage shipped in containers grew by 1.3%.

In years past, U.S. government initiatives to boost exports were spurred by hand-wringing over the country’s balance of payments deficit. And since America last recorded a balance of payments surplus in 1975 (and even then hadn’t done so consistently since the 1960s), fretful headlines—along with the sundry export promotion schemes they spawned—have routinely surfaced.

This time is different, though. The deficit driving the latest calls for a NEP is not last year’s $676.68 billion trade imbalance. Instead, judging by who’s been doing the calling, it’s evidently being driven by anxieties stemming from the soaring volume of TEUs that have been departing for foreign shores completely empty.

Hearings this month before the Federal Maritime
Commission and the House Committee on Transportation and Infrastructure Subcommittee on Coast Guard and Maritime Transportation served to bring the matter into a disconcerting focus. The complaint, lodged mostly it seems by agricultural exporters, is that ocean carriers (who are more and more being tagged with the pejorative epithet “foreign-owned”) have been thwarting American exporters from exporting American goods, especially American food and fiber...at least by sea, at least in containers.

So here we have a logistical crisis, albeit one with broad economic consequences, that has inspired proposals for a national strategy aimed at, in the words of one leading advocate, “incentivizing exports.”

So why should this merit my raised eyebrow?

In part, because I’ve been to this rodeo before, indeed repeatedly since I was studying economics in college back when the U.S. last had a habit of running trade surpluses. I remember the agonies of Gerald Ford and Jimmy Carter in wrestling with seemingly out-of-control deficits that would be dwarfed by the ones that caused Ronald Reagan to devalue the dollar in 1985. I listened as Barack Obama announced a National Export Initiative in his 2010 State of the Union address, and I cringed as Donald Trump thought tariffs would be the hydroxychloroquine of trade policy.

Still, the deficit so far this year is the worst since the Great Recession struck in 2008.

Okay, are there other reasons to be skeptical about a NEP apart from the nation’s less than spectacular track record in export promotion?

First, let’s start with what all reputable economists know instinctively to be true but cannot ever seem to adequately explain to politicians, journalists, and the general public. And that is that trade deficits are fundamentally macro-economic phenomena no more treatable by export incentives than were those ailments my dear mother remedied with Carter’s Little Liver Pills. Palliative elixirs, regardless of who’s selling the snake oil, may give the illusion of relief, but only for a moment. At worst, they divert attention from the more realistic but usually more costly and arduous treatments.

In the current instance, unless Joe Biden is allowed to invest billions on the physical and digital infrastructure that facilitates efficient and economical goods movement, and unless Americans start saving more, nothing will really change. A mere program of incentivizing exporters won’t accomplish much more than antagonizing trading partners, while running the risk of violating any number of international trade agreements.

Second, temporary dislocations—such as the clogged supply chains caused by the pandemic—should never be used to define long-term public policy options. Like past plagues, this too shall pass. And when it does, we’ll likely see the re-emergence of the patterns and levels of trade we saw before Tony Fauci became a household name. In the meantime, congestion should not be misdiagnosed as sclerosis.

Third, containerized trade is simply not the sum total of the nation’s export trade, although you might get a different impression from reading the papers. Let’s break down the numbers. To start, U.S. exports through April of this year have totaled $789.44 billion. Nearly 30% of that trade was in the form of services, while shipments of goods accounted for the balance. Scoff if you will, but every dollar I and other non-incentivized service providers earn from a foreign client counts as much in the tally of the national trade account as every dollar a subsidized farmer in Iowa makes from shipping a container full of rutabagas to Bolivia.

Then there’s the generally unacknowledged fact that containerized shipments are a junior partner in America’s merchandise export trade. Consider Exhibit A, which shows each mode of transport’s average share of the value of U.S. merchandise exports from 2015 through 2020.

As the export pie is sliced, the largest single share goes to “Other” which encompasses our prodigious overland trade with Canada and Mexico as well as the civilian aircraft manufactured by Boeing that are flown to their overseas customers. (Our North American trading partners, it’s occasionally helpful to note, import just over one-third of our merchandise exports. And very little of it goes by water.)

Fully 34.6% of America’s $1.424 trillion merchandise
So containers, which play such an overwhelming role in America’s import trade, account for the minority share of oceanborne exports.

Finally, there’s the matter of what we export in containers, and therefore what the chief candidates for export incentives may be. Each year about this time, the venerable and esteemed Journal of Commerce, in concert with its sisters-in-corporate-law organizations PIERS and IHS Markit, puts out a list of America’s Top 100 Exporters.

It’s a curious list. Firms are ranked not by the value of their exports but by the number of loaded export containers they shipped abroad from U.S. seaports. Someone unfamiliar with the diverse contours of the U.S. economy might easily conclude from the Journal’s roster of exporters that American industry is principally engaged in the production of scrap materials and animal feed.

Noticeably absent from the JOC list are names like Boeing or Microsoft or ExxonMobil or Intel or Johnson & Johnson, companies that are among the top U.S. exporters by dollar value. They find no prominence on the Journal’s roster simply because they don’t make much use of containerized shipping to reach their foreign customers. Oil companies use tankers. High-tech companies and cherry growers ship by air. And pilots fly Boeing’s jets to their client airlines around the world.

So, whether the goal is to boost America’s merchandise export trade or merely to repair a politically sensitive surplus of empty outbound containers, it pays to know what we export and how we get it there.

Metrics count, sometimes erroneously.

Disclaimer: The views expressed in Jock’s commentaries are his own and may not reflect the positions of the Pacific Merchant Shipping Association.
Facts Are Stubborn Things

By John McLaurin, President
Pacific Merchant Shipping Association

A lot has been said lately about the need for 24-hour marine terminal gate operations. It appears to be the default solution by some to “port congestion.” It’s a great sound bite. It is a simple and easily understood solution to a complex and difficult problem—wherein lies the problem.

We have a supply chain that is overwhelmed due to excess demand and cargo volume. Port congestion implies that every other component of the supply chain is working smoothly. It isn’t.

In August of last year, I participated in a conference call with port authorities, truckers, ocean carriers and Beneficial Cargo Owner (BCO) representatives. The topic of conversation: port congestion.

A BCO representative described the problem that he was encountering in a very holistic and simple fashion. He stated:

I have cargo in China, but I can’t get a box.
When I get a box, I can’t get a ship.
When I get a ship, I can’t get a berth.
When I get a berth, I can’t get a truck.
When I get a truck, I can’t get a chassis.
When I get a chassis, I can’t find space at a warehouse to take the cargo.

That isn’t port congestion—that is a supply chain that is absolutely saturated with cargo.

Every container ship and every container in the world is currently in use. Chassis are difficult to find—with on-street dwell time at a week or more (indicating their use as a storage unit rather than a mode of conveyance). Eastbound rail cargo has been held up at marine terminals due to a lack of rail cars and rail power. And warehouses and distribution centers are full.

There isn’t empty equipment or space lying around unused. Terminal operators and trucking companies have acquired land to store containers, waiting for cargo owners to pick them up. The same problems that exist in the United States are being experienced all over the world.

In addition, we can’t violate laws of physics. You can only put so much cargo in one space at any given point in time.

Despite all of these supply chain challenges, record amounts of cargo are moving through ports all over the country—and during a pandemic when people were putting their health at risk by simply showing up to work. The Port of Los Angeles just announced the movement of one million TEU’s for one month, a “Western Hemisphere” record.

I don’t doubt that there are individual specific problems. But let’s acknowledge and be proud of what we have been able to accomplish in the past year. We have gone from overseas factories being shut down and commerce all over the world coming to a standstill to the largest volume of cargo ever moved through our ports, by our truck and rail partners and final mile delivery drivers. We have delivered record volumes of ag exports. And the supply chain delivered needed medical supplies and personal protective equipment all over the world.

What should be done going forward?

First we need to work together to fully utilize the first and second shifts before considering opening the gates 24/7. There is unused gate capacity during the first and second shifts at LA/LB marine terminals (see graphic on page 14). All parts of the supply chain need to be open and working to receive cargo.

Second, governments should allow the separate areas of the supply chain to draw down on the congestion and make continual progress without new rules or procedures that will make the situation worse.

Third, government should utilize available funds to upgrade infrastructure for ports and transportation systems as a critical part of the economic and job recovery program.

Last, new laws and regulations establishing energy, climate, and transportation goals should be evaluated for their impact on supply chain efficiency goals. Mandating changes that are not technically or economically feasible
Facts Are Stubborn Things Continued

will have an impact on the ability of the supply chain to deliver goods in a timely manner.

Do we have serious problems and challenges? Yes, and we must work together to improve the system so it can handle the large influx of cargo efficiently. But we have to acknowledge that we have a supply chain capacity problem and to simply demand 24/7 gate operations while ignoring every other component of the supply chain is not a solution.

### Truck Gate Activity Per Hour at Container Terminals
Ports of Los Angeles and Long Beach
January 3, 2021 through April 3, 2021

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**Interested in membership in PMSA?**
Contact Laura Germany for details at: lgermany@pmsaship.com or 510-987-5000.

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Import Dwell Time Is Up For May; Rail Dwell Time Is Down

San Pedro Bay Weighted Average Inbound Laden Container Dwell Time in Days

Dwell Time in Days  % > 5 Days

Rail Dwell Time in Days
Brian Kirk is the Prevention Section Manager for the Washington State Department of Ecology’s Spills Program. He leads a team of professional engineers, vessel inspectors, oil transfer inspectors, and risk specialists, and manages oil spill prevention activities to protect Washington waters. Brian previously worked at the University of Washington and completed a 20 year career in the US Navy. He served in a variety of positions at sea and ashore, including chief engineer on destroyers and cruisers, and director level roles on aircraft carrier based staffs. Brian has a Masters in Operations Research from the Naval Postgraduate School, and is a graduate of Maine Maritime Academy and the US Naval War College.
July BPC Update: Vessel Trend Synopsis
Routes for vessels newly under escort requirement
Background Information
ESHB 1578

• ESHB 1578 Section 3 (1)(d)(ii): “By December 31, 2021, complete a synopsis of changing vessel traffic trends”

• Synopsis will compare a year of pre-bill implementation data to a year of post-bill implementation data
Background Information
SOW Deliverables

1. Route selection (Rosario and Haro) and number of vessel transits pre-and post-bill implementation for the following vessel types.
   a) vessels that newly fall under an escort requirement
   b) deep draft and tug traffic that have no additional escort requirement
   c) vessels that are providing bunkering or refueling services

2. Review of tugs engaged in escorting including number of transits, names of vessels, and operating companies.

3. Number of oil transfers per terminal and per anchorage pre- and post-bill implementation.

4. A review of the last 5 years of existing vessel transit data,
• **November 4:** Ecology delivers initial draft synopsis to BPC

• **December 2:** Ecology delivers final draft to BPC

• **December 31:** BPC publishes the Synopsis and submits to the legislature
Routes for vessels newly under escort requirement
(Likely laden and unknown – excludes likely unladen and engaged in bunkering)

- **> 5,000 ATB**
  - Rosario Year 1 and 2
  - Haro Year 1 and 2

- **>5,000 Barge**
  - Rosario Year 1 and 2
  - Haro Year 1 and 2

- **<40,000 Tanker**
  - Rosario Year 1 and 2
  - Haro Year 1 and 2

* This update will display graphical observations on transits of vessels newly under escort requirement, but will not analyze why these transit route were selected.
DRAFT RESULTS: ATBs Year 1 and 2 - Rosario transits
(includes likely laden and unknown - excludes likely unladen & bunkering transits)
DRAFT RESULTS: ATBs Year 1 and 2 - Haro transits
(includes likely laden and unknown - excludes likely unladen & bunkering transits)

- ATB Haro Year 1
- ATB Haro Year 2
DRAFT RESULTS: Barges (> 5,000) Year 1 and 2 - Rosario transits
(includes likely laden and unknown - excludes likely unladen & bunkering transits)
DRAFT RESULTS: Barges (> 5,000) Year 1 and 2 - Haro transits
(includes likely laden and unknown - excludes likely unladen & bunkering transits)
DRAFT RESULTS: < 40,000 Tanker Year 1 and 2 - Rosario transits
(includes likely laden and unknown - excludes likely unladen & bunkering transits)
DRAFT RESULTS: < 40,000 Tanker Year 1 and 2 - Haro transits
(includes likely laden and unknown - excludes likely unladen & bunkering transits)
Routes for vessels engaged in bunkering

- >5,000 barges engaged in bunkering Rosario Year 1 and 2
- <5,000 barge engaged in bunkering Rosario Year 1 and 2
DRAFT RESULTS: Rosario Transits of Barges
(> 5,000) Engaged in Bunkering

>5000 Barges Year 1
>5000 Barges Year 2
DRAFT RESULTS: Rosario Transits of Barges
(<5,000) Engaged in Bunkering
Next Steps

• Continue work on Vessel Trend Synopsis

• Provide updated versions of these graphics in the monthly Board packet