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OFFICIAL GENERIC NEWSLETTER

Wyoming Association of Professional Archaeologists Fall 1991

Well Gang... This has been a wild four months since the 'Billings blizzard' and I sincerely apologize for not getting an 'Official' newsletter together. What with new babies, teaching classes, general disorganization, and trying to work all at the same time, I have no good excuses.

Enclosed you will find the minutes from the past two meetings. (Guess that means I'm further behind than I thought!) Fall is the time of year for election of new officers, so there is an official ballot enclosed. Please, take time to vote.

The fall meeting is planned for November 1 and 2 at the University of Wyoming in Laramie. The schedule, as I have it at this time, is as follows:

November 1 (Friday)	
9:00 am - Noon	Meet with BLM Wyoming State Office staff
Noon - 1:00 pm	Executive Committee meeting
1:00 pm - 5:00 pm	Regular WAPA business meeting
November 2 (Saturday)	
9:00 am - Noon	Historic sites symposium in conjunction with
	WAS Workshop (Chair - Tim Nowak)
1:00 pm - 4:00 pm	Archaeological landscapes/cobble sites
	symposium (Chair - Lynn Harrell)
4:00 pm - 5:00 pm	Organization of Wyoming Archaeology Week
	activities (Chair - ???)

You all should have received two (2) questionnaires in late July. Please, take time to read them and send them back to Jim Welch. It is very important that we put some sincere thought into making this organization function as an effective body in all aspects of archaeology, preservation, and public education.

See ya'll in Laramie!!

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Beth Sennett Secretary, WAPA

Official Ballot

Fall 1991 Wyoming Association of Professional Archaeologists

Please, sign on the line provided on the back of the flyer, fold, seal, and mail as soon as possible. Ballots will be accepted the day of the meeting in the same manner. Make sure the signature line is on the outside flap.

(Write-in votes are accepted for any office.)

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Jim Welch WAPA President c/o Frontier Archaeology P.O. Box 1315 Worland, WY 82401

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MINUTES FROM SPRING1991

Executive Board Meeting, March 23, 1991

The board discussed several issues and set a partial agenda for the Spring meeting in Billings in April. The joint meeting with Nebraska for Fall 1991 was nixed due to distance and the need for an in-state meeting.

WAPA will write an official letter to Triton taking a stand on the coal bed methane development. We agreed to back Steve Creasman's statements made at the public BLM meeting.

Five new member vitae were given to the ethics committee for approval and will be presented at the Spring meeting.

Nominations will be held at the spring meeting. We also discussed what we might like to see in the newsletter. In addition to the minutes, we might want to consider have job vacancy announcements and using it for questionnaires to the general membership.

Business Meeting April 11, 1991, Billings, MT

Copies of the minutes from the Fall 1990 meeting were handed out and approved as printed. The treasurer's report indicates total assets of \$1955.81. It was announced that it is time to pay membership dues.

The following new members were approved by the Ethics Committee and accepted unanimously: David McKee, Jim Heid, Gene Rogge, Brad Humphry, Roger Wardlow, Kurt Kuhlmann, Gary DeMarcay, and Allan Schroedl.

STATE AND FEDERAL AGENCY UPDATES

BLM: Ranel Capron from the State Office discussed a new tourism marketing plan being promoted by the Bureau - "Adventures in the Past." She also presented copies of the 1987-1989 L.E.A.P. report. This is a summary of the NPS survey form to track public education activities. L.E.A.P. stands for Listing of Education in Archaeological Programs: The LEAP Clearinghouse. The draft copy of the BLM year end report on contractor information was made available. The final will include county information and summaries. The final ggophysical programmatic agreement is completed. Contact Ray Leicht with any questions.

Tim Nowak, Rawlins District Office, presented several items of interest. The Public Archaeological Service Team, P.A.S.T., will be started in Rawlins to build up volunteer activities. Miner's Delight will be this year's summer project. They will be doing mapping and stabilization projects. The survey will create baseline data for management of the site. Copies of the survey form can be obtained through the WAPA secretary if your organization is interested in submitting information on any programs presented during 1990 and 1991.

Several new posters will be available through the state and district offices - Great Basin tribute program, new BLM poster, and postcards and bookmarks. Last year's posters may still be available for the BLM and the State.

Montana will be heading a High Plains Tribute in 1992. 1993 is also the 150th anniversary of the Oregon Trail. Reprints of cultural resource series #6, Taliaferro and Buffalo Hump, and #5, Bear River Divide, are available for \$6.00 at the Rock Springs District Office.

New people in the Bureau include Tim Nowak, Gary DeMarcay, and John Whitehurst. The Platte River and Rock Springs District positions will be filled soon. In Casper at the November BLM meeting the State Director announced a new compliance position in the state office which should be filled by summer. Ray will be involved with Section 110 duties and more cultural activities. The new individual will be in charge of consistency throughout the districts.

BUREAU OF RECLAMATION: Dale Austin discussed the beginning of a corrective action study assessing the needs to upgrade dams for the '100 year flood' situation. Priority ones are Pathfinder and Glendo. It will require extensive study of areas of effect around dams and reservoirs. Drawdowns will most likely be taken into consideration. Congress still must approve the plan. The prehistoric site along the Miracle Mile will be tested prior to adding rip-rap to the river bank to prevent further erosion. Another project in the works is the Pathfinder interpretive center. BLM has taken over responsibility of the recreation area at Pathfinder; no duties are split with the Bureau of Reclamation.

USFS: Jim Heid from the Medicine Bow Forest discussed summer activities. They are in need of 14 summer temps to deal with timber sales and repairs, and stabilization to the Rush Creek CCC work center. Two interpretive projects are underway for Hog Park and the town of Battle. Volunteers will be sought for excavation work at Sand Lake in the Rush Creek Ranger District to gather information before the site washes away.

Don Zettel of the Big Horn District stated the Medicine Wheel EIS will be out by mid May. They may also get a couple of seasonals this year.

SHPO will be sponsoring a management workshop throughout the state for USFS managers, volunteers and other interested persons on the 106 compliance process. Contact Rick Bryant for details.

SHPO: Caren Collins discussed the state historic preservation law proposal briefly. A questionnaire was made available for anyone interested in commenting or making suggestions for the law.

The major issue concerning seismic operations within the state during the winter. The seismic companies went directly to the governor and requested they be allowed to proceed during the winter months because they claim their operations have no adverse impact on the archaeology. The governor wants SHPO to report back as to whether seismic is an undertaking or not based on consultations with archaeological peers. A response in writing was requested. WAPA will write a letter to SHPO and the governor stating that seismic should be considered as an undertaking that impacts the archaeology. On May 7 and 8 there will be a seismic demonstration in Baggs by various companies to show they do not impact sites. Any problems with seismic

operations should be reported to the SHPO if possible. The Rock Springs BLM District has documented evidence of problems last year in an official report.

The BLM state office is still trying to implement a PARA program. WAPA will again state in writing their opposition to such a program.

OLD BUSINESS

There was no old business to discuss.

NEW BUSINESS

Several letters were submitted for the files. Ray Brubacker was invited to this meeting, but wrote he was unable to attend. Mike Bies presented a letter addressed to our Congressmen concerning the 1872 mining law.

Mary Hopkins has volunteered to chair a committee to design a new poster. Having a poster contest was discussed. Anyone with suggestions should contact Hary Hopkins in Laramie.

Copies of the Repatriation Bill and Report can be obtained by contacting Beth Sennett at Arch. Services - Western Wyoming College.

The Fall meeting date and location was discussed. Laramie was suggested on November 1 and 2 provided it is not a home football game weekend. If that is the case the meeting will be in Cheyenne.

In the Spring of 1992, Mike Metcalf has suggested we have a joint meeting with Colorado and Utah in a symposium setting. This will be discussed more at the Fall meeting.

Nomination for officers (Passed unanimously):

Hember at Large: Rick Bryant

Stephanie Crockett

Brian Waitkus

Treasurer: Julie Francis

Don Zetell

Secretary: Beth Sennett

John Greer

Vice President: Jim Heid

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Anthony Swenson Dale Austin

Brian Waitkus informed the group that the Nature Conservancy purchased the Girl Scout camp in the Big Horns and indicated there would be and archaeological survey conducted at some point in the future.

Beth Sennett presented some concerns that Steve Creasman, who was unable to attend, wanted raised before the general WAPA membership. Contractors are having increasing difficulty in getting new crew chiefs permitted by the state BLM office. The insistence upon new crew chiefs having a minimum of four months Wyoming experience is impeding the process and overlooking the value of an MA degree with experience in the Great Basin and the Northern

Plains. This concern was generally agreed upon by all present and needs to be addressed by the State BLM Office. Ranel Capron stated the state office can modify the Federal Manual, but cannot change it. They (the state office) are free to identify cultural and geographic areas that are associated with Wyoming. The feeling was expressed by some members present that the definition is too limited and should be expanded. It was also expressed that the same rules so strictly applied to contractors are conveniently overlooked by the BLM when they hire archaeologists for BLM positions.

TIM Nowak expressed an interest in having a symposium organized to discuss historic sites at a WAPA meeting in the future. A two day meeting in conjunction with WAS might be considered, with the WAPA business meeting Friday afternoon and the symposium on Saturday. Julie Francis volunteered to help Tom with organizing this for the Fall meeting.

Adjournment was unanimously passed at 5:00 p.m.

Submitted by Beth Sennett, Secretary, Wyoming Association of Professional Archaeologists

Members in attendance at the Spring 1991 meeting: Pat Carrender, Don Zetell, Swen Swenson, Ranel Capron, Dale Austin, Jim Heid, Tim Nowak, Carolyn Buff, Brian Waitkus, B.J. Earle, Roger Wardlow, Caren Collins, John Slay, Mike Bies, Julie Francis, Jim Welch, Beth Sennett

MINUTES FROM FALL 1990 - APPROVED SPRING 1991

Executive Meeting, 9 November 1990, 11:00 a.m.

The executive board met to set the agenda for the regular business meeting and reviewed recommendations for five new members. The agenda for the regular business meeting was set.

General Business Meeting, 9 November 1990, 1:00 p.m.

The minutes from the Spring, 1990 meeting were amended and then accepted as printed in the Fall Newsietter. The amended portion concerned the committee for investigating the problems of secondary lithic procurement. The minutes stated the original committee "somewhat fell through"; Lynn Harrell pointed out that the ad hoc committee which met in Laramie last March did not consult the original committee prior to their meeting.

Julie Francis presented the treasurer's report. WAPA has, at present, assets totalling \$2,140.90. It was noted by the treasurer that it is time for WAPA to consider long term financial goals and growth which was acceptable to the general membership. At this point in time the new executive board should look into various options and ideas from members.

The following individuals were accepted for membership and unanimously approved: Mike Andrews. Jeff Mitchem. Chris Prillwitz, Chris Arthur, and Tim Nowak.

GOVERNMENTAL AFFAIRS COMMITTEE

Between April and November, 1990, the committee reviewed the following EAs: Pilot Creek, Camp Creek on the Clark's Fork, Brent Creek Road, and the Shoshone National Forest compliance with NHPA, ARPA, and Forest Plan. Brad Humphrey, Shoshone Forest Archaeologist, provided insights into these activities. Also reviewed were Senate Bills S1980 and 1021, concerning Repatriation, which are awaiting President Bush's signature. The committee was not able to find out the final form which was passed by Congress. It was noted that the American Association of Museums was satisfied with the final wording in that there was better protection for museum collections. The remaining EAs which were responded to include the Thunder Basin National Grassland Oil and Gas Leasing, Scoping Notice for Exxon's Wyoming-Dakota CO2 Projects, BWAB Black Trona Water Resource, Triton Oil and Gas Coal Methane Field Development, and Advice to DoI (NPS) Concerning Treatment of Human Remains and Funerary Objects. It was noted that Triton will most likely involve a fuil scale EIS.

The committee will provide a synopsis of its activities for the Spring Newsletter. It should be noted that as of today, 8 April 1991, the Repatriation Bill was signed by President Bush. There is a copy in the WAPA files, but do to the length of the bill and the associated report copies will not be distributed. All responses by the Governmental Affairs Committee are also contained in the WAPA files.

STATE AND FEDERAL AGENCY UPDATES

BLM: John Albanese presented an update on Bairoil. A scathing letter was sent voicing WAPA's disagreement with the BLM decision to not fill the archaeologist position and the lack of a CRMP. It has been three years and no CRMP; it will be oblayed until 1992. WAPA also responded that we were not pleased with this delay.

Tim Novak came on board the end of October as the new archaeologist for the Ravlins District. His position is that the resource comes first and he is at present still gathering information on all aspects and opinions on the Bairoil problem. The CRMP will be continued after Mariah finishes its excavation report. No one was present from Mariah to report on this year's work.

Jude Carino presented background information for the CRM workshop November 19-20, in Casper. The State Director wants more public input, hence the workshop idea. It is being sponsored by the Advisory Council on Historic Preservation, Bureau of Land Management, Petroleum Association of Wyoming, Wyoming Public Lands Council, and the Wyoming State Historic Preservation Office. The aim of the workshop is to educate people on the process behind Cultural Rescurce Management. Lynn Harrell expressed concern that she had not received any information on this from the Rock Springs District Office to the Kemmerer Resource Area Office. It was questioned as to whether or not the Rock Springs District Office really supported the idea. All districts were notified seven weeks ago and it appears to be a failure in communication. Chris Arthur requested an official WAPA representative be present. Jim Welch was planning on attending and will act in that capacity. Jude Carino stated that at present it was not set up to be recorded, but he would look into the possibility.

A message was delivered from Ray Leicht; by the end of the year there should be a programatic agreement on seismic procedures.

Russ Tanner presented information from the American Rock Art Research Association. He is the state representative for the committee for reporting rock art vandalism which is headed by Dr. Georgia Lee of UCLA. The purpose of the committee is to coordinate efforts between the association and management agencies in tracking vandalism and theft of rock art resources. A code of ethics has been adopted with the assistance of Dr. Lee and Clement Meighan which addresses the concerns the professional community may have with amateurs visiting rock art sites. A working relationship with the amateurs could lead to more eyes to watch over this precious resource. Russ encourages a working relationship between WAPA and ARARA. He is at this time compiling a list of all the rock art sites in the state; a printout from SHPO would be a big help. Concerns were raised by some present over where this site data is to be sent and who will have access to the information. It was stated that the UCLA Rock Art Archives is a National Park Repository subject to the same regulations and ethics standards as all other repositories.

The 1992 convention of the Oregon-California Trail Association (OCTA) will be held in Rock Springs in August of 1992. The Rock Springs BLM is co-sponsoring the convention and would appreciate the participation of WAPA members. OCTA has been instrumental in promoting appreciation of the emigrant trails. Since some regrettable incidents several years ago the relationship between OCTA and archaeologists had been improving. As plans become more solid information will be provided WAPA.

USFS: Jamie Schoen noted that with the departure of Bob York the position of Zone Archaeologist was dissolved. Jim Heide formerly in the Nez Perce is now in the Medicine Bow. Dave McKee will give an update on the Medicine Bow in the Spring. Roger Wardlow is a new employee working with Rick Laurant. Paul Miller provided a few copies of the Forest Service newsletter from the Black Hills which contained a synopsis of the concerns in letters received on their plan review. The final list of revision topics will be included in their next newsletter.

The Greater Yellowstone Vision Statement has been put into draft form and urges greater cooperation between all agencies involved in this region. It appears they are suggesting a Greater Yellowstone Region to replace the

National Parks, BLM, Forest, etc. CRM is mentioned in the plan, but no statement thus far concerning who pays for the work, oversees the process, who does the work, etc. More will be forthcoming on this problem.

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SHPO: Rick Bryant discussed the serious problems they are having with Grand Teton Park and the destruction of historic structures. SHPO deals with Denver instead of directly with the Park. SHPO has moved to a new location downtown Cheyenne and has made some staff changes and additions. Fred Chapman and Reba Hassey are now working for the National Register Program. Caren Collins is the new archaeologist and Ted Dunn is the new historian for Review and Compliance. Bill Batterman has been hired to assist in the records office in Laramie.

The current SHPO address is: Department of Commerce
Division of Parks and Cultural Resources
State Historic Preservation Office
1825 Carey Avenue
Cheyenne, WY 82002

Caren's phone number is 777-6311 and Ted's number is 777-6694.

BUREAU OF RECLAMATION: Dale Austin has left the BIM and is now with the Bureau of Reclamation. His area covers the North Platte River Drainage encompassing part of Colorado. A major problem this year has been low reservoir levels which have exposed numerous archaeological sites. Needless to say, pot hunting has been heavy. They are at present trying to work cooperatively with the BLM to patrol the shorelines. It was noted by Steve Creasman that the low reservoir level issue was addressed at the Plains Conference. This is a concern throughout the region because of the recent drought years. Organized looting seems to be a universal problem. Reservoir salvage needs to be instituted. The only effective way to get to the heart of the matter is through Congressmen. Jack Hoffman of the Plains Anthropological Association would be a good contact for information on how to deal with this problem. Julie Francis will get information and the executive board will compile it for dissemination to the membership. The Bureau of Reclamation is supportive, but a funding source is needed to proceed. Chris Arthur suggested that a letter with addresses be published in the newsletter for all WAPA members to write and voice their concern. This should be done by the Spring meeting.

CLG: A letter from Eileen Star was read by Jim Welch concerning projects funded by CLG loans. Most have been historic and not prehistoric. She notes that SHPO is encouraging historic preservation commissions to consider archaeological projects, but wading through the federal red tape can be cumbersome. For an archaeological site to be eligible for CLG funding it must have as its objective the protection, stabilization, or preservation of a specific National Register Site. For more information Eileen Star can be contacted at 777-6301 or write to the SHPO/DOC at the aforementioned address.

NRHP NOMINATION COMMITTEE: Craig Bromley is the WAPA representative and reported on the numerous sites that have been written up for nomination to the register. It was pointed out that all were historic and not prehistoric. John Albanese noted that no one has been writing these nominations. Fred Chapman will now be doing that job. It was noted by Dave Vlock that several

of these nominations were the result of CLG projects and the void of prehistoric nominations needs to be filled. Mike Bies pointed out that 110 and 106 compliance is separate on the federal level. He suggested that NRHP listing be used as part of the total mitigation strategy. Public comment might force registration of these sites as part of the 106 compliance. As of now, contractors are reluctant to undertake filing a nomination because it is time consuming and the client is generally not interested in providing funding.

OLD BUSINESS: Results of the secondary lithic procurement workshops were presented by Lynn Harrell and Mike Bies. Less than a dozen members attended with a few individuals attending both. The proposal is to deal with these sites as being part of an archaeological landscape associated with specific topography and geology. The sites themselves are management units and numbered. The landscapes are not numbered, but considered as a unit. They are composed of tested cobbles and primary and secondary flakes with density or sparsity being defined by the archaeologist doing the field evaluation. Tools or increased artifact density make it a site within an archaeological landscape. In the Kemmerer and Green River Resource Area the archaeological landscape will be described within its relationship to the Bridger formation. Mike Bies will base his definitions in the Worland are on the terraces of the Big Horn River applying geologic terms. The theory is acceptable to SHPO and as soon as they receive something in writing it will be reviewed and disseminated. The goal is to have something in writing by the Spring meeting.

HEDICINE WHEEL: Dave Vlcek presented a brief update. An EIS is being completed, hopefully by January or February. Updates are mailed by the Forest Service on a regular basis to those on the mailing list. The Native American Traditional use is of paramount importance. A sampling survey was conducted by Mike Wilson and Brian Reeves this past summer. It was noted by John Tarnesse that the community of Lovell is still making plans for extensive recreation development in the area of the Wheel. Fred Chapman stated that a work plan is being developed to determine the boundaries of the Wheel taking in to consideration archaeological and ethnographic data.

WAPA/BT PROTEST: It was felt by the executive board that WAPA should have filed and appeal instead of just a protest to the BT Forest Plan. A meeting should be organized with WAPA and Forest Service people in Jackson. It appears that the individual ranger districts are doing what they please without regard to correct NHPA process. A motion was made by Leanne McClain and seconded to have this meeting as soon as possible in Jackson. The motion carried with Jamie Schoen abstaining.

The examination of a steatite mining claim in the BT Forest by Dave Vlcek and Jamic Schoen as drawn our attention to the lack of cultural resource considerations within the stipulations of the 1872 mining act. The mining claim has been examined by archaeologists and Native American spiritual leaders. Jamic Schoeh will be writing the report the end result of which will most likely be a no adverse affect determination. The problem lies in future mining development. Letters to Congressmen asking that the 1872 mining law be revised to bring it in line with preservation laws appears to be the best approach. Jude Carino motioned that such a letter be written; it was seconded and carried. Hike Bies will write a lotter for WAPA president signature. A second motion was made by Dave Vlcek to write a

letter to the BT Forest to be considered as an interested party to 106 compliance on such undertakings. It was seconded and carried with Jamie Schoen abstaining.

NEW BUSINESS: Election results are as follows: VP- Diane Berrigan; Sec- Beth Sennett; Treasurer- Julie Francis; Member at Large- Russ Tanner.

Sandy Shelley passed out copies of monthly activity summaries of the records office and a letter discussing the past year's activities and accomplishments. The end result is incredible amounts of work to be done in a short time with limited space and staff.

SPRING MEETING: The meeting is scheduled for April 12-14, 1991, in Billings, Montana, as a joint meeting with Montana, North and South Dakota, Alberta, and Saskatchewan. Time for individual business meetings will be set with the remainder being utilized for presentations. They would like six to ten papers presented by people from each state- professionals, amateurs, and Native Americans. The theme of the meetings will be Northwestern Plains Archaeological Symposium: State of the Art. Abstracts will be due by the end of January and should be turned into Carolyn Buff in Casper.

FALL MEETING, 1991: Jamie Schoen suggested a joint meeting with Nebraska. Doug McKay motioned we have a joint meeting; it was seconded and carried. Information will be gathered by Jamie Schoen.

Steve Creasman announced that on 22 March 1991, Donald Johanson will be in Rock Springs to lecture on his early hominid findings in Africa. This is on conjunction with WWCC's new permanent exhibit on hominid evolution.WAPA was asked if they would consider sponsoring a reception by invitation only for Dr. Johanson. A motion was made by Russ Tanner to sponsor such a reception up to \$300; it was seconded and carried.

Julie Francis announced the upcoming WAS workshop to be held in Laramie 17 November 1990. The topic is the use of avocational archaeologists. The following comments were from the discussion of what the role of the avocational or amateur archaeologist should be:

-It should be made explicit from the start that without an antiquities permit collecting is illegal on Federal Land.

-Training and certification programs are one approach, but the certifying organization must have some guarantee of release to not be held responsible for the actions of those amateurs who choose to collect illegally.

-Amateurs may play a greater role in site stewardship, i.e.: adopt a site program.

-WAPA is very interested in public education; how can we help the amateur to help the professional community? How best can we educate the public?

-As a group, WAPA should support some organized certification program, but to take it on as a project is not possible due to time constraints, lack of permanent organization facilities, etc. This would best be under the guidance of possibly the University, a Community College, or SHPO.

-The public has a responsibility to share in the protection of our cultural resources.

Other new business included how and when to notify Native Americans of archaeological undertakings. John Tarnesse, a representative from the Shoshone Tribe responded by wanting to be put on a mailing list. Fred Chapman pointed out that the contact is not the tribal council, but a point person for CRM affairs. Virgene Parsons also attended as a representative of the Shoshone Tribe.

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Julie Francis introduced the problem of inconsistency in application of standard stipulations between various federal agency area offices. The question of differences in professional opinions was also raised. Mike Bies suggested these questions be raised at the workshop 19-20 November 1990. It was generally accepted that the archaeological landscape concept may resolve some of this problem.

Fred Chapman announced that the National Sacred Site Caucus will meet in Denver 15-16 November 1990.

The Saturday paper presentations will begin at approximately 9:00 a.m.

Rick Bryant motioned to adjourn the meeting; it was seconded and carried.

The following were	in attendance:		
Beth Sennett	Dave Vlcek	Julie Francis	*
Jamie Schoen	Jim Welch	Steve Creasman Ali	ce Tratebas
Tom Hensiak	Dale Austin		
Jude Carino	Diane Berrigan	Gene Romanski	
Charlotte Sasonkin	Russ Tanner	Roger Wardlow	
Dave McKee	Tim Nowak	Paul Miller	
Lynn Harrell	Scott McKern	Swen Swenson	
Craig Bromley	Marv Hatcher	Barry Shelley	
Sandy Shelley	Ted Dunn	Bill Batterman	
Leanne McClain	Doug McKay	Chris Arthur	
John Albanese	Fred Chapman	Caren Collins	
Brad Humphrey	John Tarnesse	Virgene Parsons	
Rick Bryant	Ted Hoefer	Ann Daniels	
B.J. Earle	Mike Bies	man watta wa M	

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