

WAPANA NEWS

WYOMING ASSOCIATION OF PROFESSIONAL ARCHAEOLOGISTS

From the President

Dear WAPA Members,

Welcome to 1992! May it be as busy or quiet as you wish... There are several news items to report, much of it will be old news by the time we meet in March.

First, the organizational activities conducted at the fall meeting in Laramie for Wyoming Archaeology Week appear to be culminating in a variety of exciting projects across the state, thanks to your participation in the planning efforts. Your efforts will foster interest and build the constituency we all need to encourage widespread support of historic preservation in this state. Though we're often most concerned with the past, the goodwill generated by the activities sponsored during Wyoming Archaeology Week will yield dividends in the future.

Many have expressed concern over the December developments at the SHPO and the loss of Tom Marceau as the Deputy SHPO. We will miss his tireless activities on behalf of historic preservation in Wyoming and the benefit of his counsel for our organization. We wish you well, Tom, in whatever endeavors you may undertake in the future! WAPA will continue to support a strong SHPO and funding for a knowledgeable, committed replacement for the deputy Wyoming SHPO position.

We are in the process of commenting on an Historic Preservation Bill sponsored by John P. Marton, Chairman of the Historic Preservation Act Subcommittee of the Joint Travel, Recreation and Wildlife Interim Committee. A public meeting on the proposed legislation was attended by Mark Miller, John Albanese, Carolyn Buff, and myself on January 16. Although the mechanics of the bill as currently written are sketchy, essentially the State Archaeologist and

the State Board of Land Commissioners would oversee any archaeological work conducted on State land. There are provisions covering permits, permit fees, protection of known sites, excavation, curation, and fines for violation of the act. The bill does not address site inventories required as a result of proposed development, the role of SHPO, ACHP, or State Geologist, definition of "landmark" criteria, fiscal impacts to the OWSA or SHPO, or professional qualifications to obtain permits. The proposed legislation is further complicated, perhaps unnecessarily so, by attempting to "protect" both cultural and paleontological resources. Since this is a budget session, the proposed bill may not be introduced this year. We will keep you informed of any developments and encourage your comments.

The Friends of Washakie County Museum and Cultural Center and the Washakie County Museum Board are planning to install a Wyoming state historical marker overlooking the Colby site, east of Worland. WAPA will donate \$500 toward the estimated cost of \$2500. The text of the marker will be written by George Frison. In recognition of the donation, WAPA will be listed on the marker as a sponsor.

The South Dakota Association of Professional Archaeologists have thanked WAPA for use of its by-laws in getting started. May they have more success than we've had in using them!

The agenda for the spring meeting is beginning to take shape. Gary Stephenson, interim deputy SHPO, has agreed to discuss the changes currently underway in his office. In addition, we hope to have Reba Massey and Rick Bryant on hand to discuss the final State Historic Preservation Plan and its role in Section 106 reviews and how it effects

the archaeological community. We are also considering devoting a portion of the session to the development of Pre-historic Contexts.

Julie Francis and Lynn Harrell are organizing Saturday's Lithic Materials Workshop, which is an outgrowth of our continuing discussion on secondary lithic procurement sites. This will be a hands-on session and I suggest contacting Julie or Lynn if you have regional tool material collections that could be used. Surprisingly, there was quite a bit of interest in this topic at last fall's meeting.

Finally, I urge the various committees to meet prior to the general business meeting on March 27, and to draft a written report on your progress for the next newsletter. We will be attempting a slightly different structure for this general business meeting in an effort to stimulate dialogue and reduce the administrative reporting. I urge you all to attend the spring meeting in Thermopolis. May the weather be kind!!

Dianne Berrigan

Spring Meeting

March 27-28, 1992

Holiday Inn, Thermopolis, WY

SCHEDULE:

Friday, March 27

Noon - 6 pm

General Business Meeting

Saturday, March 28

9:00 am to Noon

Lithic Materials Workshop

HOTEL RATES:

Special WAPA Convention rates of \$42.00 single, \$48.00 double.

A block of rooms has been set aside for WAPA members until March 17. Call 307-864-3131 for reservations.

Current Research

This is a new feature of the newsletter. Members are encouraged to provide short synopses of their current activities.

Metcalf Archaeological Consultants:

The Pescadero Site (48LN2068) is a late Uinta phase site along the Hams Fork River in Lincoln County, Wyoming. Excavations have identified at least three activity areas, representing both different occupations and subsistence strategies. Over thirty 'notched pebbles' were recovered from surface and subsurface contexts at the site. These notched pebbles approximately double the number previously represented in the regional literature, and add a new dimension to Uinta phase sites. Both fish and rabbit bone were recovered in association with the notched pebbles, suggesting they may have been used in procurement strategies for both types of animal, probably as net weights, Rose Spring points, large hafted knives, groundstone, stone beads, incised and modified bone, and small unmodified bivalve shells are also found in the assemblage. Data from this site will allow refinement of regional Uinta phase settlement and subsistence practices, including riverine subsistence strategies.

Archaeological Services-Western Wyoming Community College:

AS-WWCC conducted six extensive site excavations this past year. Site 48SW1560 was excavated to determine the characteristics of a near surface archaeological component in a sand shadow context. The site is located in a dune field south of the Black's Fork River and west of Granger, Wyoming. Near surface components are often assumed to be eroded and not significant. The excavation was designed to gather data with which to test the proposition that the component was eroded. All pebbles and gravel screened from each test unit were collected. A geomorphological analysis of the site was undertaken to assist in the analysis of the excavation data. No charcoal for radio-

carbon analysis was recovered from the site. A Late Archaic period corner-notched projectile point was collected from the site surface. Analysis of the data is underway.

Site 48NA1086 is located west of Casper, Wyoming, and Pine Mountain immediately south of the Middle Fork of Casper Creek. The two upper components are dated to 1740 +/- 80 years B.P. and 2520 +/- 50 years B.P. respectively. The lowest component is undated. Pelican Lake projectile points were associated with the upper two components along with bison bone, a few bifacial tools, and four features. Three of the features were small basin-shaped hearths and the fourth a slab-lined hearth. The lowest component contained a few bifacial tools and a small amount of bison bone. At this stage in the on-going analysis it appears that all of the components represent short duration occupations where only single, or perhaps two to three, animals were procured and processed.

Located immediately north of the Pumpkin Buttes in the Powder River Basin is Site 48CA2195. This excavation documented a Late Prehistoric Avonlea occupation where bison and seed processing occurred. The site is situated on a small finger ridge at the head of Craney Draw, a tributary of Willow Creek and the Powder River. The excavations revealed the presence of highly fractured bison bone, three hearths, charred Chenoam seeds, 50+ bifaces, 20+ small side-notched projectile points, steatite pipe fragments, gaming pieces, and some groundstone. Charcoal from the features yielded dates of 1370 +/- 90, 1240 +/- 80, 1180 +/- 60, and 1130 +/- 70 years B.P. The final report is progressing.

A housepit site, 48NA1079, was excavated near south Casper Creek. Two occupations were documented at the site. Occupation 1 consisted of a housepit and associated outside features. The maximum diameter of the housepit was 3.6 m with a maximum depth of 0.70 m. The west wall was deeper than the east wall. The housepit contained two large

interior floor features (hearths and storage pits) with radiocarbon ages of 5170 +/- 60 and 5260 +/- 130 B.P. South of the housepit was an associated work area containing two hearths in a dark soil matrix with lithic artifacts. One of the features had a radiocarbon age of 5330 +/- 100 B.P. Two of the hearths representing the second occupation were superimposed on each other, and above the lower hearth of the occupation. The lower hearth was dated at 4150 +/- B.P. Separating the two occupations has been difficult because of rodent activity. The effects of post occupational site formation processes have mixed the occupation(s) debris.

Site 48SU595 is located in the LaBarge Oil and Gas Field along the Birch Creek drainage valley, in an area of rolling hills covered with large eolian sand sheets and shadows. The excavations documented two cultural components. The upper component is not radiocarbon dated. One Pelican Lake projectile point and some debitage was recovered from this component. The lower component is dated to 4350 +/- 80 B.P. Artifacts recovered in association with the lower component included bifacial tools, large mammal and large bird bone, nine features, and four large, side-notched projectile points. Two of the features were housepits each containing two internal features. The remaining three features were outside hearths located within a small cluster. Analysis of the site is in progress.

Excavations at Site 48UT122 documented one cultural component with two feature clusters. The first cluster contained two basin shaped features, one of which dates to 1740 +/- 100 years B.P. The second cluster contained three basin shaped features with one dating to 1480 +/- 80 years B.P. No projectile points or other diagnostic artifacts were recovered. Of note in the faunal collection was over 1000 pieces of burned eggshell. The report is in the final stages of preparation.

Call For Papers

A Black Hills Archaeological Symposium is scheduled for December 9-12, 1992, in Deadwood, S.D. The theme, "Black Hills: Island in the Plains" will be explored through papers on current archaeological research detailing the interrelationships between the Black Hills and surrounding areas. The symposia will conclude with a tour of the Vore site. For further information contact Tim Cowan in Spearfish, 605-642-4622 or Lance Rom in Custer, 605-673-2251.

The 23rd Biennial Great Basin Anthropological Conference will be held October 8-10, 1992, hosted by the Idaho State Historical Society, Boise State University, and the Idaho Archaeological Society. Session will be held at the Owyhee Plaza Hotel, in downtown Boise. The conference will open Thursday morning with planned all-day sessions Thursday, Friday, and Saturday.

Symposia organizers are asked to submit an outline of the proposed symposium, including a title, list of participants, and paper titles as soon as possible. The final symposium package is due May 1, 1992, and should include the organizer's name, affiliation, symposium title, a 50 to 100 word abstract stating the symposium's theme and individual paper abstracts.

The deadline for contributed paper abstracts is May 15, 1992. Contributed papers will be allocated 20 minutes for presentation and discussion. Papers in all anthropological subdisciplines and related fields are welcome. Persons wanting films screened are urged to provide the Chairs with necessary information.

The submission format for all contributed and symposia papers is:

1. Name(s) and institutional affiliation(s) of author(s).
2. Title of paper or report.
3. 100 word abstract, single spaced.

All inquiries and submissions should be addressed to:

Thomas J. Green and Max G. Pavesic
GBAC Conference Chairs
Idaho State Historical Society
210 Main Street
Boise, ID 83702
208-334-3847/385-3241

Announcements

Colorado Council of Professional Archaeologists (CCPA) will hold their Spring Meeting in Grand Junction, March 27 and 28, 1992, at the Holiday Inn. The business meeting will be held Friday morning. The program starts Friday at 1:00 p.m. with sections on Repatriation, Public Education, and Redefining Basic research in the Great Margin, and Current Research. An Early Bird reception will be Thursday evening and a no-host cocktail bar and dinner Friday night.

The Black Hills National Forest is encouraging Wyoming Archaeologists to bid on forest contracts and to enter into Cooperative Agreements to conduct research. To be placed on the bidder's list or to discuss cooperative ventures contact Carol Agard, Black Hills National Forest Archaeologist, at 605-673-2251.

The Rocky Mountain Fur Trade Symposium will be held in Pinedale, WY, September 10-12, 1992. This is an annual event being sponsored for the first time by the Museum of the Mountain Man in Pinedale. For more information contact Dave Vlcek, 307-367-4358; or Gary Wilson, Museum Director, 307-367-4101.

Wyoming Archaeology Week

April 22, 1991

Dave Vlcek will give a talk in Big Piney, WY, on "Prehistoric Hunting Technology", in particular bison in relationship to the Wardell Site. The talk will be at 7:30 p.m. For location contact Dave at 307-367-4358.

April 23, 1992

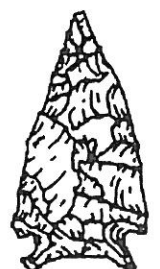
Dr. Julie Francis will give a presentation on "Dating of Petroglyphs" at the Museum of The Mountain Man in Pinedale, WY at 7:30 p.m. For more information contact Gary Wilson, Museum Director at 307-367-4101.

April 24, 1992

Dr. Dennis Stanford and Ms. Margaret Jodry will speak on "Paleoindian Studies in the Rocky Mountain Region" at 7:00 p.m. at Western Wyoming College, Rock Springs, WY. For more information contact Beth Sennett at 307-382-1666.

April 25, 1992

Dr. Dennis Stanford and Ms. Margaret Jodry will, again, speak on "Paleoindian Studies in the Rocky Mountain Region" at 7:00 p.m. at the Fossil Country Frontier Museum in Kemmerer, WY. For more information contact Lynn Harrell at 307-877-3933.



Avonlea points from 48CA2195

Agency Updates

USFS, Bridger-Teton, Jamie Schoen:

The Bridger-Teton National Forest is beginning the process to develop Implementation Schedules for the Teton, Gros Ventre, and Bridger Wildernesses. This involves analyzing site-specific conditions, determining acceptable levels of change, and what needs to be done to achieve desired conditions. The Wilderness Implementation Schedule (WIS) is simply a scheduling document which outlines what needs to be done over the next 3-5 years to meet or refine direction in the Forest Plan. One of the concerns which has been identified is the lack of cultural resource inventory and protection, and how to deal with historic structures within the Wilderness. A Citizen Action Guide is being developed to ask people to identify their concerns about management or human activities in the Wilderness; contact the Bridger-Teton National Forest. We want to hear from you!!!

OWSA, Mark Miller:

Staff from the Office of the Wyoming State Archaeologist have been busy researching a number of historical archaeological sites this past year. We have finished a systematic survey and testing program at Fort Fred Steele in Carbon County, Wyoming. Results of this study have helped us identify buried, intact areas containing (a) military refuse dating from 1868-1886, (b) civilian residential debris dating between 1900-1920, and (c) a probable prohibition era bottle cache discarded around 1940. Test excavations at one foundation remnant indicated what appears to be the remains of the 1870 bakery. The archaeological record at Fort Fred Steele provides a diachronic glimpse of land use patterns employed along the North Platte River through the historic era. More intensive excavations are planned if the county matches state funding earmarked for the site during the last legislature.

Work also is continuing on data recovered from South Pass City State historic Site, and the Civilian Conservation Corps (CCC) camp at Guernsey State Park. The last few years at South Pass have witnessed considerable site development, and archaeological materials have been collected from several structural remains. Dr. Walker has delivered papers on a survey of the site; and on the archaeology of the Tibbals Cabin, the City Hotel, and a rock foundation believed to be part of the original jailhouse. One of our main goals for this site is to help develop a cultural resource management plan.

We have moved the archaeological curator over to the old Ag. building where the collections and faunal lab are located. This consolidates curation activities into one facility on campus and enables greater protection of the valuable collections. Both the archaeological collections and faunal comparative specimens continue to receive tremendous use in ongoing research projects.

Recently, we testified at a Legislative sub-committee hearing on proposed changes to the Wyoming Antiquities Act of 1935. While certain amendments may be warranted, the present bill would create some real problems. For example, it gave the State Archaeologist permit authority over paleontological resources. This issue, and other details,

prompted our testimony. We hope that our concerns will be addressed if future legislation is introduced.

Plans for Wyoming Archaeology Week events are well underway across the state. The brochure will be finalized by the end of February. Thanks to all of you who have taken time to organize events in your communities!

WSO-BLM, Ray Leicht:

One of BLM's priorities nationwide is the "Adventures in the Past" effort, BLM's umbrella program for promoting public education and awareness, and for encouraging public involvement in the protection of cultural resources. "Adventures in the Past" offers the American public the possibility of experiencing first hand our Nations cultural heritage. It provides an opportunity for visitors to learn and to appreciate how the public lands have been used since earliest prehistoric times in the new World. The program is a direct response to the 1988 amendments to ARPA, requiring Federal agencies to develop outreach programs to explain the importance and value of our Nation's cultural legacy and to enlist the public's assistance in cultural resource protection.

One way "Adventures in the Past" is being brought to the public is through a series of highly visible, public- and media-oriented regional, thematic events. The first of these, the Four Corners Tribute, took place in 1990. In FY1991, the Great Basin Tribute was held. The final regional Adventures tribute is directed at the High Plains during the current fiscal year. Lead state for the High Plains Tribute is Wyoming BLM; Montana BLM is the other participating BLM state (although the geographical scope of this Tribute also includes North and South Dakota).

Promoting the High Plains Tribute, an express purpose has been to actively involve the public in our cultural-resource-related projects so they may obtain "hands-on" experience and an appreciation for these resources. By doing so, we believe those experiencing the Tribute will become champions of the protection of these resources - now and for the future.

Scheduled events include several archaeological excavations in which the public is invited to participate, tours and treks to archaeological and historical sites, archaeology fair and heritage days, lectures, workshops, and exhibits. A major focal event for Wyoming is planned for the last week in August, at Fort Laramie National Historic Site. The two-day fete will bring a number of Plains Indian Tribes together for lectures, arts and crafts displays, and ceremonies centering around the importance of the earth and the environment. The public will be invited. The High Plains Tribute ties in closely with Wyoming Archaeology Week, both efforts having the same objectives and some joint events.

Major promotional emphasis for the Tribute events is centering around the development of a brochure and poster, both of which should be available by early April (in time for the first Tribute events). Television and newspaper coverage of the events are being explored, including the possibility of CNN news coverage of the Ft. Laramie focal event.

On another subject.... The WAPA is now officially represented on the statewide Cultural Resource Task Force by Jim Welch. This task group evolved from a cultural resource workshop held in Casper last year. Participants include representatives from industry, Federal and State agency personnel, a State legislator, and cultural resource professionals from the academic and consulting communities. The task force is organized to examine issues of concern to the membership and to seek solutions to problems relating to the identification, evaluation, preservation, protection, and management of cultural resources.

Rawlins District - Al Pierson, District Manager:

The Bairoil CRMP is proceeding, although not according to 1989 schedules. The Rawlins District has just prepared a Second Amendment to the Programmatic Agreement Regarding Implementation of Amoco Production Company's Enhanced Oil Recovery Project at Bairoil, WY. The amendment to the PA extends the completion date for the Bairoil CRMP to December 1993. This allows additional time for completion of the Data Recovery Project report by Mariah Associates, Inc., and for development of a predictive model required for the CRMP. In the interim, all ground-disturbing activities at Bairoil will strictly follow Section 106 compliance procedures. At BLM's request, Amoco Production Company prepared a 5-year development plan which will be incorporated into the CRMP. This plan reflects little expansion of the current industrial complex at Bairoil. Mariah Associates, Inc., will be completing the draft of the Data Recovery Project report this month. The Rawlins District has already requested the BLM State Office consider publishing the final report in the BLM's Wyoming Cultural Resource Series. In cooperation with the Rawlin's District and Amoco Production Company, Mariah Associates, Inc., will be presenting a slide program on the Bairoil Data Recovery Project at the spring WAPA meeting in Thermopolis, WY.

In addition, the Rawlins District has notified the Wyoming SHPO and the Advisory Council on Historic Preservation that a final report of the salvage archaeological work conducted at A&M Reservoir in 1989 will be completed by April 1, 1992. Gary DeMarcay, Great Divide Resource Area archaeologist, is completing this document.

SHPO Cultural Records - Mary Hopkins:

The previous few months have been a time of reflection for the Cultural Records Program. Much time has been devoted to the internal goals and procedures of the program and how they integrate with the overall SHPO program. This process has not been completed, but will continue to be a part of our work. Needless to say, the staff has spent many hours in meetings. It is necessary that we continue to work through this process to help improve the program in the long run.

Along with the present internal changes, the Bureau of Land Management has begun a dialogue with this office to establish a data system that will meet the needs of the federal agency, the SHPO, and the private consultant. We are in the extremely early stages of negotiations, but the BLM has offered their assistance in helping us to alleviate the backlog

and take a hard look at the data needs of the archaeological and historical professionals working in the state. We welcome this spirit of cooperation and are encouraged about the possibilities.

I would like to extend my great thanks and appreciation to all of you who are working on Wyoming Archaeology Week! Your efforts are making this project a reality. I have already received a great public response to this project and expect a tremendous turn-out. We will begin the publicity in march, so watch for press releases, radio spots, etc. The pamphlet is going to press and will be available around the first week in March. The T-shirt designs are completed and will be for sale at the WAPA meeting in Thermopolis. Two designs have been prepared, one for the public, featuring the Calpet Rock Art, and the other which is the "We Don't Do Dinosaurs" theme. The Wyoming Archaeological Society will be selling them with the profits going towards the next Wyoming Archaeology Week. If anyone has questions or needs assistance, please give Mary Hopkins a call at 307-766-5323.

SHPO- A Look to the Future - Gary Stephenson, Interim Program Manager:

Throughout the fall of 1991 there were emerging situations that indicated there were problems in the State Historic Preservation program that were not being addressed. Initially the concerns focused on the CLG Grants and the control over acceptable products, meeting deadlines and appropriate reimbursement payments. As time went along and more information became available it was evident the problem was more encompassing and covered a period of time dating back to 1989.

In December of 1991, Max Maxfield, Department of Commerce Director, and Dr. Dave Kathka, State Historic Preservation Officer, established a committee consisting of Department of Commerce and Department of Administration staff to look into the identified problems at SHPO and provide recommendations that could be implemented to resolve the problems. With more than 20 hours of SHPO staff interviews the committee confirmed or identified the following issues:

- Need to improve understanding internally and externally of program direction, priorities and goals.
- Improve compliance with Federal and State Laws and deadlines.
- Need to address perceived inequities in program treatment.
- Improve consistency in procedures internally and in dealing with outside organizations and agencies.
- Greater emphasis on planning processes.
- Improve communications internally and with the Department of Commerce.
- Need more follow through on program and personnel issues.
- Improve fiscal and programmatic accountability.

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In view of the nature of the problems and the timing associated with year end close out, submittal of the continuation grant and the 1992 Grant application, immediate action was deemed necessary in order to maintain program eligibility.

In order to deal with the immediate needs of the program a number of changes were initiated. Tom Marceau, DSHPO, felt the Department should be free to pursue its changes without him and resigned his position.

Effective December 18, 1991, Gary Stephenson, Director of Administrative Services Division in the Department of Commerce, was asked to assume the SHPO program administrative responsibilities on an interim basis. Specific tasks are to work with Dr. Kathka, State Historic Preservation Officer, and SHPO staff in resolving the above mentioned problems, improving program direction and establishing priorities.

With respect to the above, I have accepted the challenge. The Wyoming SHPO program is currently undergoing the extensive change in management that will result in a strengthening of the Wyoming Historic Preservation Programs through the following three part planning and implementation process:

1. An extensive inventory and evaluation of current programs, projects and tasks.
2. A review of the State Historic Preservation Program that will result in the establishment of program direction, goals and priorities.
3. The structuring of program resources that will focus effort in order to accomplish the highest priorities identified for Historic Preservation in Wyoming.

The State Historic Preservation Program offers a wide variety of services to the citizens of Wyoming. By federal law the SHPO is directed to counsel and advise Federal agencies, their agents, state governments and the general public in identifying, evaluating and preserving the significant archaeological and historic resources of the state. To this end the staff and program managers will be reviewing processes and procedures with an eye to efficiency and consistency in the delivery of such services. Community outreach in the form of grants, technical assistance and education will be enhanced, providing more support and encouragement in developing grass roots preservation efforts throughout Wyoming.

I hope this brief review has at least set aside any misconceptions concerning the actions taken by the Department of Commerce with respect to the State Historic Preservation Program. The action taken in no way reflects pressure from industry, other governmental entities or special interest. However, concerns voiced have not fallen on deaf ears. Program managers will be reviewing procedures and improving communications in an effort to resolve problems concerning archaeological and historic resources. We must all work together in order to encourage and enhance economic and commercial resources in Wyoming, but not at the loss or destruction of cultural resources that are vital to Wyoming Heritage for now and future generations.

Minutes, WAPA Fall 1991

The meeting convened at 1:00 p.m. Minutes from the Spring 1991 meeting were approved as printed in the newsletter. The treasury balance as of November, 1991, was \$1945.46.

Committee Reports

New Members: John Tarnese was approved as an associate member under the present constitution and bylaws.

Governmental Affairs: The comment period for the Medicine Wheel EIS has been extended until the end of November. Dave Vleck and Don Zettel encouraged members to send in their comments. An alternative not considered by the USFS, presented by the Sierra Club, was that the site be managed by Native Americans. A letter from the Medicine Wheel Alliance addressing this issue was read. The USFS had not received a copy as of the meeting date. In general, the EIS was considered to be lacking depth and insight, especially since there was no alternative for Native American views. The USFS will possibly consider a second draft. A motion was made to respond to the letter from the Sierra Club and the Medicine Wheel Alliance that WAPA should encourage the USFS to consider a broad range of alternatives for management of the site including Native American views and that WAPA insists on presentation of a management plan. The motion passed with abstentions by Don Zettel and Rick Laurent. No money will be sent to the Sierra Club as requested in the letter.

Danny Walker was the outside observer to comment on the wild cat well in Owl Creek near Thermopolis. The problem involved BWAB, Frontier Archaeology, the BLM, and the private land owner. Danny did not appreciate the pressures from outside interests. His conclusion was that site significance must be based on the archaeology and not the pristine setting or the possible sacredness of the area. Archaeologists can only deal with the archaeology and it should not be used as a political tool. All other comments need to be made as private citizens.

Jamie Schoen commented on the policy decision notice received by their office concerning the timing of cultural resource inventories. The letter came from Washington and stressed that cultural resource inventories must be conducted prior to NEPA decisions being made by management. This will hopefully force some long range planning.

Jerry Clark commented on the Programmatic Agreement being drawn up with the Federal Highway Administration. WAPA requested interested party status. The Advisory Council wants another draft prior to issuing the PA for comments. WAPA members interested in working on this PA can contact Dianne Berrigan.

Lynn Harrell commented on the secondary lithic procurement workshops and the archaeological landscape concept. More will be discussed in the workshop Saturday afternoon. The key to the landscape concept is the surface geology. The sites will be recorded on an IMACS form and can contain other specific sites. In general, the landscapes will not be considered eligible for nomination to the National Register.

Agency Reports

BLM: Ray Leicht recently attended another IMACS in Salt Lake City, UT. Starting January 1, 1992, the coding manuals and updates will be sold at \$50.00 for the manual and five years of updates. They imposed a three year freeze on site form changes. Nevada is considering a partial pullout from the system due to the serious inefficiency of management. Nevada's objective is to be able to meet management concerns and not research concepts. No data has been entered making it impossible to even know if the system is viable.

The BLM has been directed to engage in pro-active projects especially in public education. They are currently working with Montana on a tribute to High Plains archaeology, including symposia, lectures, and developing Wyoming Archaeology Week.

Mike Beis commented that the CRM plan for the Grass Creek Resource Area is under development and comments should be addressed to the area archaeologist. Russ Tanner commented that the Green River Resource Area draft will be out by February.

Jerry Clark discussed the Paraprofessional study being considered by the BLM. The State Director will make a decision by January 14. They are rethinking the merits of the entire idea.

Bureau of Reclamation: The North Platte River Office will be conducting studies on raising the height of dams, especially Glendo and Pathfinder with Alcova and Guernsey to be considered later. An interpretive center has been placed in the dam tender's house at Pathfinder. This is a circa 1909 structure.

The Bureau is going to use Class III inventories to get a head start on future 106 compliance.

USFS: Jim Heid commented on various interpretive projects being considered and discussed the Sand Beach Lake site. The site was not well intact, but they feel good information was gained on material types. The positive aspect of the project was public education and working with community volunteers.

Jamie Schoen briefly discussed the recently trashed Yellowstone Vision Statement. There will be a symposium on the archaeology of the Yellowstone area at the 1992 Plains Conference in conjunction with the Midwest Archaeological Center.

A PMOA to streamline the 106 process is being proposed to SHPO by the USFS. There is a possibility that laws protecting the archaeology and endangered species will be suppressed to get the timber out faster. Paul Miller and Rick Laurent will assist Dianne Berrigan in writing a letter to address this issue.

Don Zettel is leaving the Big Horn Forest for Oregon as a District Ranger. The Big Horn will also be hiring an ethnographer for the Medicine Wheel study; the SHPO has the contract for an ethnographic study.

SHPO: Mary Hopkins noted that they are now requesting copies of topo maps be submitted with site number requests due to problems with plotting sites and incorrect legals. The cultural records office has moved to a much larger space downtown Laramie. She discussed Wyoming Archaeology Week, April 19-25, 1992. Ideas for the week need to be submitted to Mary by January 15, 1992, to be included in a pamphlet being produced by Wyoming and Montana. Posters are available for distribution.

Several staff changes have been made. Rick Bryant is back in school and only working 3/4 time. Judy Wolf is acting project manager. The historian position is open. 2000 projects were reviewed for the federal fiscal year. Monthly policy meetings are being held for all SHPO employees. Julie Francis requested a copy of new policies to keep members informed of what is happening in the SHPO. It was also requested that there be input from archaeologists in the state prior to official adoption of policy changes.

OWSA: Nothing new happening in the OWSA. B.J. Earle noted the success of the test excavations at Fort Phil Kearney. These were made possible by the Ft. Phil Kearney Association in conjunction with the BLM and community volunteers.

New Business

Several motions were made and passed as a result of the discussion on the questionnaire sent recently to all members. The first motion made was to form a standing committee to deal with Native American issues, such as draft policies, position statements, and comments on current issues. It was passed unanimously. Members are Paul Miller (chair), Beth Sennett, John Tarnese, and Sheri Deaver.

A motion was passed unanimously to increase dues for 1993 from \$10 to \$20. The discussion pertained to what will be done with the money. In general, comments included bettering the newsletter, creating publications, mileage assistance for committee members for meetings, dissemination of data synthesis, etc.

In the WAPA newsletter Fall 1989, several proposed changes to the bylaws were published and voted upon by the membership. A majority vote was not attained and the changes did not pass. After a count of total paid members and those present it was discovered that we had a voting majority at the present meeting (probably the first ever!). These bylaws changes were read and approved by a voting majority.

The meeting held Friday a.m. with the Executive Board and the WSO was discussed. In general, the meeting went very well with the following suggestions being agreed upon:

1. The BLM will pursue on an internal level a PMOA
2. An invitation was extended for WAPA to have a representative at the cultural task force meeting January 14, 1992.
3. A WAPA/BLM contact person will be established.
4. An effort by both parties will be made to improve communication and cooperation.
5. An effort will be made to conduct data synthesis.
6. An agreement was made to hold a second meeting possibly in conjunction with our Spring meeting or during Archaeology week in April.

A motion was made that the past president be the official WAPA representative on the cultural resource task force, unless that individual is BLM employee, at which time the executive board will appoint an alternate. It was passed with one no vote.

Earlier in the new business portion of the meeting a motion was passed to form a policy committee to attend all agency policy meetings. It was passed

with the following people volunteering to participate: Lynn Harrell, Dave Vleck, John Albanese, and Julie Francis. This was later repealed in favor of having one individual be a contact person, especially with the BLM. It was felt this was a redundant committee. The motion to eliminate the policy committee was passed with 10 opposed votes. A second motion was made for the executive board to send a representative to agency policy committee meetings, if invited, this would double as the former policy committee. It was passed unanimously.

An update on Bairoil was presented by John Albanese and Tim Nowak. The PA is moving forward. Money has been requested to do predictive models under the management plan. If approved a contract will be let. Amoco has presented a five year development plan in writing. Mariah will present the results of their monitoring at the Spring 1992 meeting.

Ballots were counted with the following results:

Vice President	Swen Swenson
Treasurer	Julie Francis
Secretary	Beth Sennett
Member at Large	Rick Bryant

A motion was made to change semi-annual meetings to summer and winter, i.e.: January/February and July. To do this the bylaws of the constitution must be changed to read semi-annually and put to a vote of the paid membership. This was passed unanimously. A ballot will be included in the newsletter.

A motion was made and passed to hold the spring meeting March 27-28, 1992, at Thermopolis, WY. A second motion concerning the meeting was to have the Saturday paper session held at the museum in Worland; this also passed. Mike Beis will make arrangements.

Beth Sennett made a few comments concerning repositories and splitting site collections between the University and Western Wyoming College. There have been several problems created this year with sending excavation materials to the repository which does not have the surface collections. This creates serious problems with computerization of catalog records because the two repositories utilize different cataloging (numbering) systems and they are not compatible. This is being addressed to the BLM and hopefully the problem can be readily resolved. The membership will be informed of progress or changes in the future.

John Tarnese presented a form for recording physical features that the tribe would like the membership to consider using and sending to Native American consultants. The guidelines will be printed in the newsletter. This would be used for sites that might be of direct concern to Native Americans. The general consensus of those present is this would be voluntary on the part of individual contractors. It was noted this would be an opportunity for information exchange appropriate for the newsletter.

Dianne Berrigan presented the idea of having professional retreats for two weekends this summer. One idea was to meet with the traditional tribal leaders at the Medicine Wheel site. The other was in conjunction with the BLM and learning more about 'Adventures in the Past' area at Whoop Canyon with Alice Tratebas. The general concession of those remaining in the meeting was positive.

Paul Miller noted that the South Dakota Association of Professional Archaeologists has been newly organized and will hold their first meeting January 11, 1992. Their intent is to involve all archaeologists working in the state with a professional organization and not compete with the Council for South Dakota Archaeology. They will publish a newsletter.

Due to the excessive length of the meeting it was suggested and generally agreed upon that Agency updates and committee reports will be submitted to the newsletter in advance. Only those items needing action by the membership will be presented at the business meeting. Anything which individual members would like to see printed in the newsletter can be submitted to Beth Sennett or Steve Creasman at Western Wyoming College anytime. If the length is not excessive they will do their best to print it!! A motion was made to adjourn the meeting at well after 6:00 p.m.; it was passed.

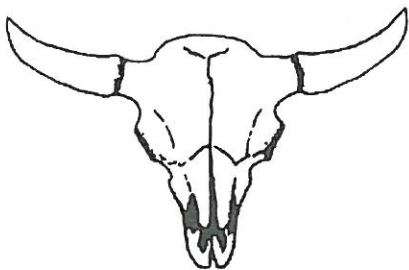
Fifty people signed the meeting registration. A list of those in attendance is kept by the secretary.

Submitted by: Beth Sennett, Secretary

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Swen Swenson, Vice-President
Julie Francis, Treasurer
Beth Sennett, Secretary
Ed Jess, Member at Large
Rick Bryant, Member at Large
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