

Westbrook Council of Beach Associations "Stormwater and Resiliency Program Update"

June 7, 2021

Jessica L. Beach, P.E. Chief Resilience Officer & Stormwater Engineer





Presentation Outline

- Background of the City Flood Perspective
- Resiliency Planning
- Project Implementation





Background



- St. Augustine is the oldest continuously occupied settlement of European and African-American origin in the United States
- 6 million visitors each year; \$1 Billion in tourism
- City population, less than 15,000 past 50 years = small tax base



Background









However, the frequency of "sunny day" flooding is on the rise



Background





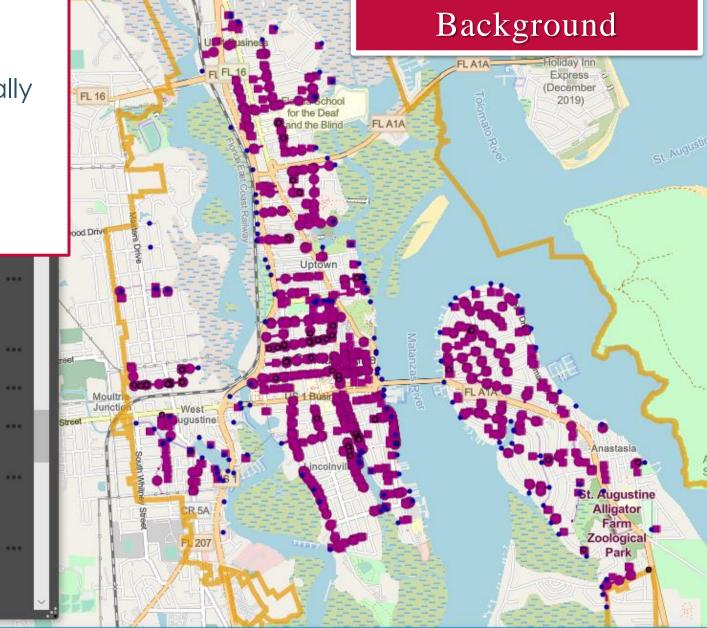
Current City Challenges (stormwater):

- Aging infrastructure
- Undersized collection system
- Low-lying and coastal location (within a flood zone)
- Highly developed (high impervious area)
- Subject to flooding both from rainfall and tidal influence

Stormwater Infrastructure:

- 103 Outfalls Tidally Influenced (not including FDOT)
- 949 Storm Inlets
- 20 miles of pipe





City of St. Augustine - Public Works Infrastructure



Planning Efforts

STAUGUSTINE.

Stormwater Master Plan Update – February 2013

- Developed Watershed Models to Evaluate Options
- Defined Level of Service
- Stormwater Utility Evaluation and Recommendations
- Updated Stormwater Utility Fee (effective March, 2014) – New fee structure based on actual impervious area; Discount for permitted stormwater treatment facilities
- □ 3 Pilot Projects Featured:
 - Lake Maria Sanchez Stormwater Management
 - South Dixie Highway
 - ✓ Sidney Street (completed 2016)

-7-

Stormwater Master Plan Update Phase I

STORMWATER UTILITY FEE UPDATE

RATES ON 2014 UTILITY BILLS



Planning Efforts

Planning for Sea Level Rise in the Matanzas Basin (2015)¹

- Community Resilience
 Initiative Pilot Project (2016 – 2017)
 - Coastal Vulnerability Assessment²
 - Strategic Adaptation Plan ³



Coastal Vulnerability Assessment: City of St. Augustine, Florida

This publication was funded in part, through a grant agreement from the Florida Department of Environmental Protection, Florida Courital Management Program, by a grant provided by the Office for Coastal Management under the Coastal Zone Management Act of 1972, as amended, National Oceanic and Atmospheric Administration Award No. NAT3NOS4190052. The twews, statements, Endings, coachisions and recommendations expressed berein are those of the author(s) and do not necessarily reflect the views of the State of Florida, NOAA or any of their sub-agencies.

June 24, 2016

Florida Community Resiliency Initiative Pilot Project

> Adaptation Plan for St. Augustine, Florida











May 2017



Planning Efforts



Coastal Vulnerability Assessment

Evaluated total area flooded, roads, bridges, buildings, 2,550 historic and archeological resources, water and wastewater plants, groundwater supply

> 3 Scenarios:

-9-

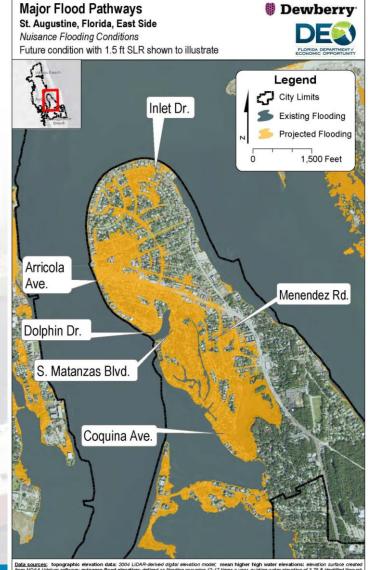
- Mean Higher High Water daily inundation about 2' NAVD88
- Nuisance Flooding 12-17 times per year, 3.75' NAVD88
- 1% annual chance flood event 26% chance in 30 years, 6-10' NAVD88



Strategic Adaptation Plan:

- Educate the public about SLR & policy responses
- Develop baseline budgets
- Adopt policies that limit spending in areas where retreat or re-design are more effective
- ✓ Base decisions on FEMA's updated FIRMs
- ✓ Install LID/Green infrastructure
- Targeted upgrades to City's stormwater system
- ✓ WWTP options
- ✓ FDOT roadway improvements for resiliency
- ✓ Historic Preservation Comprehensive Plan

Planning Efforts



Data sources: topographic elevation data: 2004 LIDAR-derived ciptal elevation model: mean higher high water elevations: elevation surface created from NOAA Valutar software; maisance flood elevation: defined as flooding occurring 12-17 times a year, existing water elevation of 3.75 ft identified through NOAA gauges and sensitivity testing: 1% annual chance flood elevation: preliminary data from 2017 FEMA Flood insurance Study update.





Tide Check Valves



- 103 City
 Stormwater
 Outfalls (excludes
 FDOT)
- As of to date 43
 Outfalls Retrofitted with one-way valves
- Primarily grant funded projects

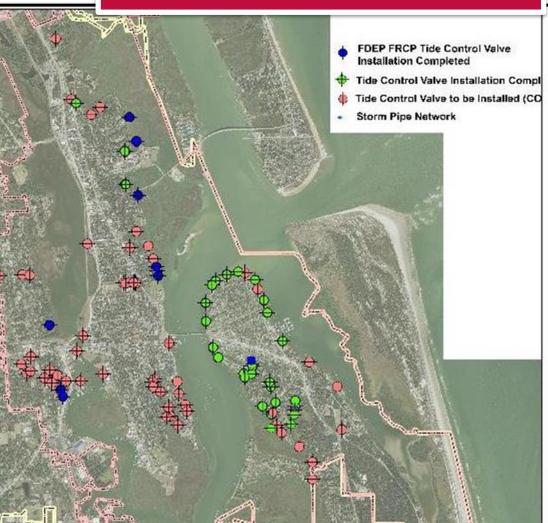
Geosyntec[▶]

City of St. Augustine

PUBLIC WORKS DEPARTMENT

20. Box 210, SI, Augustine, FL 32085 Phone:

St. Johns River Water Management District Red Valve Tideft



Stormwater Outfall Retrofit with Tide Control Valves

Existing City Stormwater Outfall Map



Tide Check Valves



Davis Shores – 27 Outfalls Retrofitted with Tideflex Checkmate³ and WaPro WaStop⁴ Inline Check Valves



St. Johns River Water Management District Red Valve Tideflex



CITY OF

Tide Check Valves

AMONTAL HILLING

-14-

SHENANDOA



- Pre-cleaned and flushed the pipe
- Installed partial plug in pipe
- Desilted outfall area •
- Valve installation







Tide Check Valves

After: 30-inch Stormwater Outfall

After: 66-inch Stormwater Outfall

Statute and the

St. Johns River Water Management District

Macaris Outfall

SHENANDOAH CONSTRUCTION

-

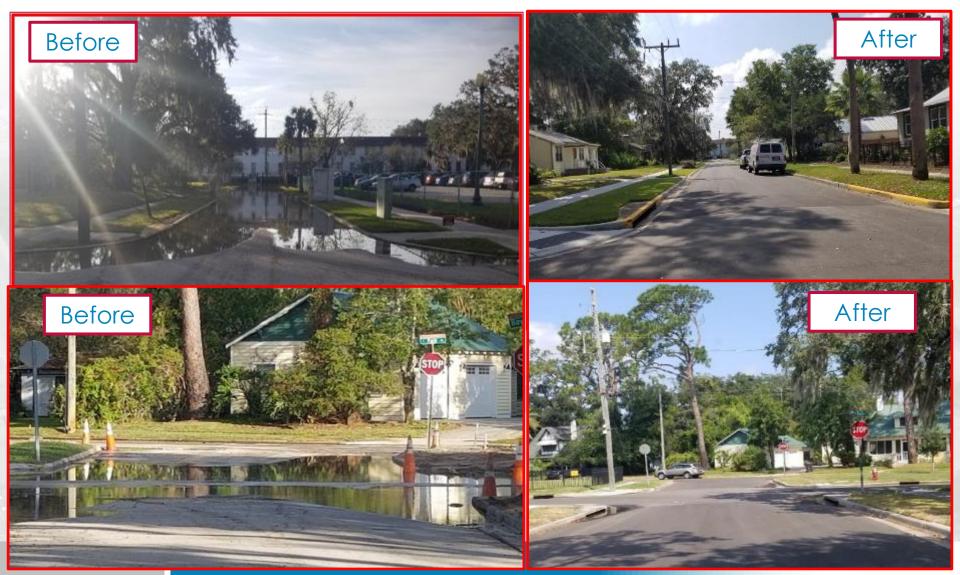




Macaris Outfall

Tide Check Valves

STAUGUSTINE -EST. 1565-----





Completed 2013

- Suffered storm damages
- Required consensus building
- Encapsulated the original seawall
- Walking promenade
- Stormwater treatment
- Environmental mitigation
- Elevated to 7 feet NAVD
- FEMA/HMGP funding



Avenida Menendez Seawall







Avenida Menendez Seawall - Connectivity

- Reinforce existing seawall to support new wall
- Replace failing section of seawall
- Elevate a section of seawall to tie into north and south elevations to "close the gap"
 - Awarded HMGP funding – Phase 1 design in 2021





- Completed in 2018
- Elevated existing seawall to 7 feet NAVD
- Installed drainage system
- Pedestrian walkway to connect historical seawall to the Bridge of Lions
- Florida Inland Navigation District (FIND) funded
- City contracted with DiMare Construction











Wastewater Treatment Plant Options for Resiliency

STAUGUSTINE EST. 1565-

- Initially identified in the coastal vulnerability assessment as critical infrastructure at risk now
- Evaluated existing infrastructure to assess vulnerability of flooding from storm surge and projected Sea Level Rise









Figure 10: Perimeter Flood Wall and Pump Station

Perimeter Wall and Pump Station Estimated Costs at Multiple Heights for Year 2030 (2018 dollars)

and the second se	Type of Wall	Top Elevation (feet NAVD)	Average Height of Wall (feet)	Protection Cost	Category of Hurricane Protection Level (2030)	Preventable Damage Cost	Benefit/Cost Ratio
	Sheet Pile	18	11	\$ 3,700,000	3	\$16,000,000	4.3
		20	13	\$ 4,200,000	4	\$21,000,000	5.0
		25	18	\$ 5,300,000	5	\$21,000,000	4.0

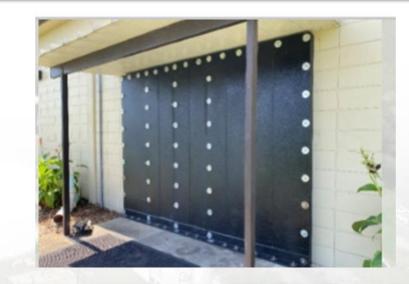


Wastewater Treatment Plant Options for Resiliency

-21-

STAUGUSTINE

- Alternative lower cost solution
- Protection to 12 feet (plant is at ≈ 7 feet NAVD 88)
- Most critical infrastructure protected
- Total cost ≈ \$148,000







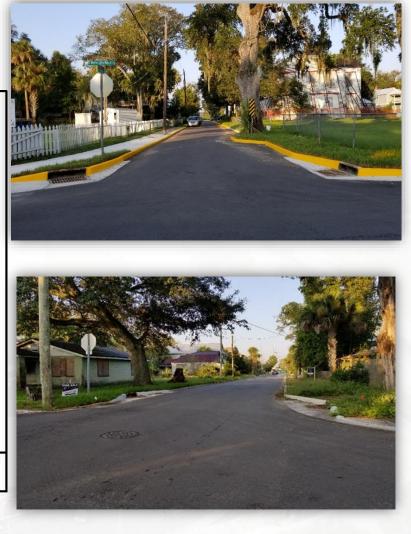
Lincolnville Utility Rehab and Drainage Improvement Project

Lincolnville Utility Rehabilitation Project is Completed !



St. Johns River

Water Management District MA







THEWS

DESIGN GROUP



FEMA 13 LIFT STATIONS REHABILITATION

-23-

- Bidding Complete
 - First 10 of 13 Stations
- Guaranteed maximum price for entire project \$13.8 M
- Notice to Proceed issued January 4, 2021
- Construction duration ≈ 2 years
- List of 13 Lift Stations to be Rehabilitated or Replaced:
 - LS-4, 5, 6, 7, 10, 11, 12, 21, 22, 23, 24, 50, and 52
- Arricola Ave. Force Main
- www.citystaug.com/FEMA13

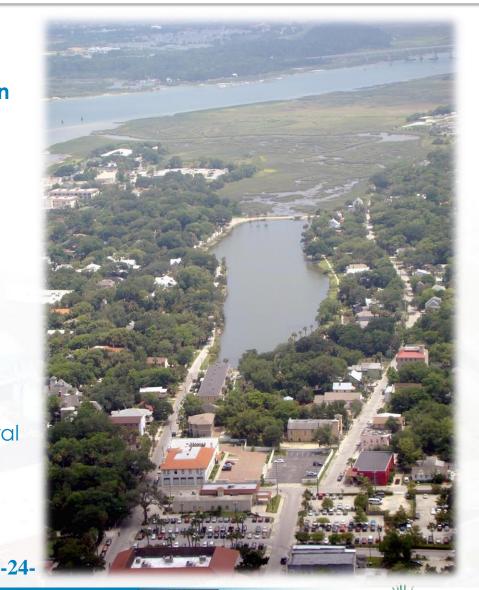




Kimley »Horn 🔿

STAUGUSTINE

- Hurricane Matthew 2016– Federal
 Funding Available for Hazard Mitigation
 Projects
- City re-visited the Downtown Drainage Improvement project:
- Increased scope
- Address future vulnerabilities
- Address current flooding
- Make the City more resilient
- The City applied in June 2017 for Federal funding for this project - #1 ranked project
- FEMA notified City of funding award, design initiated in September 2018



SEARCH

FEMA

alls





STAUGUSTINE.

 Lake Maria Sanchez Flood Mitigation and Drainage Improvement Project is under design



noffatt & nichol







EST. 1565

Lake Maria Sanchez Flood Mitigation and Drainage Improvement Project

-26-

Kimley »Horn 🔿

offatt & nichol

Flood Protection (Structures)

- Estimated 200 Acre Benefit Area
- 25-Year Storm Event + 2050 Sea Level Rise
 (6.4 Feet Storm Surge)
- Protect 186 Structures (Currently at Risk)



AppliedSciences

- Flood Protection (Roadways)
- 10-Year, 24-Hour Rainfall Event Level of Service (7.6 inches)
- Protected from Coastal Flooding
- Reduces both Depth and Duration of flooding

alls



FEMA





noffatt & nichol

ENGINEERS SURVEYORS PLANNERS

Kimlev»Horn AV

alls

Flood Stage 6.4 ft NAVD88 Proposed in-line Backflow Preventers at Existing Outfalls (Approximately 26)

Stormwater Improvements

Approximate Benefit Area

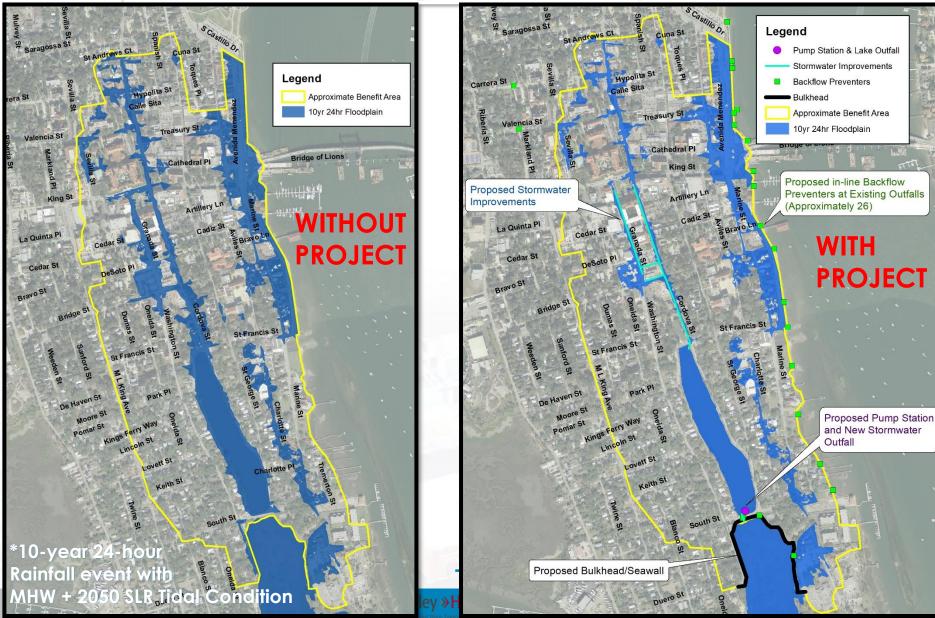
Backflow Preventers

Bulkhead

WITH PROJECT

Proposed Pump Station and New Stormwater Outfall

FEMA





Flood Wall - Rendering

STAUGUSTINE.

EST. 1565-



FEMA

Pump Station - Rendering

offatt & nichol

CITY OF **STAUGUSTINE**

EST. 1565-



FEMA

South Street Facing East - Rendering

STAUGUSTINE

EST. 1565-



Moving Forward:

STAUGUSTINE

- Design proceeding estimated to be completed in 2021
- Submit to the State and FEMA, allow for their review of the project design – 2022
- Pending FEMA approval to proceed to Phase 2 (Construction), initiate bidding – 2022-2023
- Construction 2023-2024 (approximately 2 years to construct the entire project)

Project Information:

AppliedSciences

www.citystaug.com/LakeMariaSanchez

offatt &

Submit you comments/questions at <u>stormwater@citystaug.com</u> or (904) 825-1040

-32-

əlls

EMA

Kimley »Horn 🔿





Moving Forward

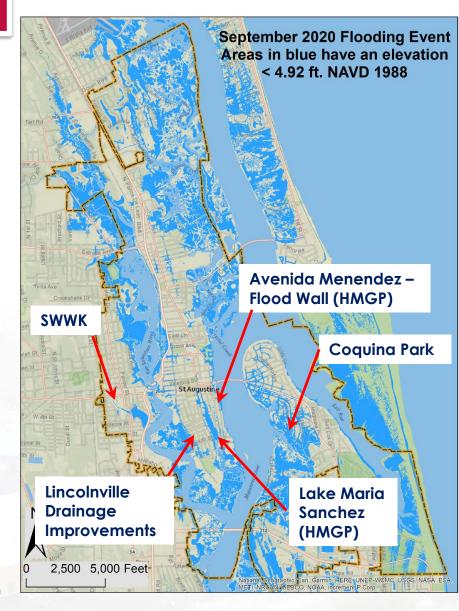
STAUGUSTINE.

Current Flood Mitigation Investments ≈ \$36,133,000 (\$27,611,932 grant funded):

- Lake Maria Sanchez*
- Avenida Menendez Flood Wall*
- Installed tide check valves (43 Citywide)**
- Coquina Park
- South Whitney/West King (SWWK) Flood Mitigation*
- South Dixie Highway Culvert Replacement**
- Lincolnville Utility and Drainage Improvements*, **
- FEMA 13 Lift Station Hardening and Flood Proofing*
- <u>Additional</u> Flood Mitigation Projects planned &/or in progress:
 - South Davis Shores Resiliency Master Plan
 - Septic Tank Vulnerability Assessment to SLR
 - Stormwater Outfall Resiliency Master Plan
 - Oyster Creek Flood Mitigation project
 - Other Neighborhood Resiliency projects

*Denotes Federally Funded Project (FEMA –PA, HMGP; HUD/DEO-CDBG-NR)

**Denotes State Funded Project (SJRWMD, FDEP)



References and Recognition STAUGUSTINE

1. Stormwater Master Plan Update - Phase 1: City of St. Augustine. February 2013. CDM Smith.

CITY OF

EST. 1565

- 2. Planning in the Matanzas Basin: Opportunities for Adaptation. Kathryn Frank, Ph.D.; Michael Volk, MLA; Dawn Jourdan, Ph.D., Esq.; August 2015.
- 3. Coastal Vulnerability Assessment: City of St., Augustine, FL. June 2016. https://www.citystaug.com/570/Coastal-Vulnerability
- 4. Florida Community Resiliency Initiative Pilot Project: Adaptation Plan for St. Augustine, FL. May 2017.

https://www.citystaug.com/570/Coastal-**Vulnerability**

- 5. Tideflex Technologies Tideflex Checkmate Ultraflex Slipin Inline Check Valves. http://www.redvalve.com/tideflex/tideflexproducts/checkmate-inline-check-valve/
- 6. Wapro Wastop Inline Check Valve. http://www.wapro.com/en-us/content/wastop-inlinecheck-valve
- 7. Photo credits: Alamy Stock Photo Sean Pavone (bridge at sea), Rob Clement (Castillo de San Marcos), AP Photo – John Bazemore (flooding at bayfront/fort),
- 8. St Johns River Water Management District Cost Share Programs -Lou Donnangelo, Program Director, Email: Idonnangelo@sjrwmd.com https://www.sirwmd.com/localgovernments/funding/
- 9. Florida Department of Environmental Protection Florida Resilient Grant Program – Whitney Gray, Program Administrator, email: Whitney.Gray@FloridaDEP.gov









Questions and Discussion

2.2

22