#### SUPPORT FOR PETITION FOR ZONING VARIANCE

This memorandum is submitted to the City of Denham Springs, Office of Planning & Development ("OPD") in support of the Petition for Zoning Variance (the "Petition") submitted to OPD on July 7, 2020, by Bradley W. Barber ("Petitioner") with respect to three lots located at 228 Capitol Street, 230 Capitol Street and 232 Capitol Street.

A public hearing to authorize the Petition was authorized by OPD at its July 13, 2020 meeting. For your reference, the Petition is attached to this memorandum as **Attachment A**.

In further support of the Petition, Petitioner submits this memorandum.

### I. Property and Existing Zoning.

The property at issue is three adjacent lots, each measuring 60.0 feet by 150.0 feet, for a combined total of 0.620 acres, or 27,000 square feet. The property was recently rezoned R-1 residential on July 9, 2019, from C-2 commercial.

Petitioner acquired the property with the intention to donate the land to Empower 225, a Louisiana non-profit corporation ("Empower 225"). Empower 225 intends to construct and operate a male youth/young adult home on the property to be called Anchor House.

#### II. Resubdivision

In conjunction with the request for zoning variance, Petitioner has submitted a request to resubdivide the three lots on Capitol Street into a single lot. The map showing combination of these lots, and the application for approval of final plat are attached to this memorandum as <u>Attachment B</u>.

Petitioner understands that the request for zoning variance is subject to the successful resubdivision of the three lots into a single lot.

#### III. Petitioner

Bradley W. Barber is a former Denham Springs resident. He was born in Baton Rouge. He currently serves as the Chief Executive Officer and President of H&E Equipment Services, Inc. H&E is headquartered in Baton Rouge, and is one of the largest integrated equipment companies in the nation with 102 locations across 23 states, employing over 2,000 people.

Mr. Barber served as a CASA volunteer for a number of years focusing on youth in Livingston Parish generally, and Denham Springs specifically. In addition to CASA,

Mr. Barber has volunteered both his time and other resources to serve at-risk youth through a variety of other non-profit organizations focused on youth welfare and education.

## IV. Empower 225

Empower 225 was incorporated in 2010, originally under the name Healing Place Serve. Its goal from inception has been to empower youth in the Great Baton Rouge area. Recently Empower 225 has expanded into Livingston Parish working closely with the Healing Place Denham Springs Campus, and its pastor, Ryan Frith.

A more detailed description of Empower 225's mission and accomplishments, as well as its outreach into Livingston Parish is attached to this memorandum as Attachment C.

## V. Anchor House – Denham Springs

The proposed male youth/young adult home on the property will be the second such home operated by Empower 225. Like the first home, it will be called Anchor House. The genesis and mission of the Anchor House is described in more detail in **Attachment D** to this memorandum.

The Anchor House will be required to obtain and maintain licenses and permits from, among other governmental bodies, Department of Children and Family Services, Office of Public Health and State Fire Marshall. The building itself will also be inspected by Department of Health and State Fire Marshall.

Petitioner and Empower 225 have solicited the professional services of Hollingsworth Design to do all of the design work for this project. Hollingsworth is a well-respected, very capable residential new construction architectural firm that will ensure the Anchor House not only meets local, Parish and State requirements, but also importantly enhances the property and the entire Capitol Street.

It is proposed that the Anchor House will comprise nine bedrooms; six bedrooms housing two youths each and three bedrooms for three fulltime, adult residential assistants. The structure will be a ingle story building, designed in classic Southern-style architecture.

# ATTACHMENT A PETITION FOR ZONING VARIANCE

NOTE: OWNER / REP. MUST ATTEND PLANNING

CITY OF DENHAM SPRINGS, PLANNING & DEVELOPMENT 225 667-8326 buildings@cityofdenhamsprings.com

ZONIN	G COMMISSION MEETING!	225	667-8326 DL	maings@cityorden	
	PETITION FOR	ZONING	VARIANC	E	
I TIME	S DATE July 13, 2020 TIME	D	ATE OF PETIT	TION JLIS 7	,2020
. F	PETITIONERS (Type or Print)				
	NAME		ADD	RESS	1
Bra	dley W. Barber	228	Capit	-21 STree	1
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II.	DESCRIPTION OF ZONING VARIANCE	REQUESTE	in: See	Attached	•
From _		То	-		
III,	MAPS AND LEGAL DESCRIPTION OF	AREA REQU	ESTED TO B	E REZONED:	
If reque	ested change involves a change in zoning legal description of the property requested	classification to be rezone	n, maps identi ed must be su	ifying boundaries of bmitted along with	of land area application.
surveyo variand rezone	three (3) copies of map, prepared to scale or showing streets, roads, lot lines and ide to in zoning classification is requested. Or id to nearest street and/or nearest building ty to be rezoned.	entifying the la n map, show	and owned by distance from	the petitioners for each corner of pr	r which a operty to be
IV.	REASON FOR REQUESTING VARIANCE ation considered necessary to support the		the reason(s		providing any
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	and before the second, sounds account contribute and the contribute an				
V.	CONTACT PERSON FOR PETITION:		0.7	E-701-	4040
Name	SCOTT Chenevert	P	hone(s)		
Addres	Scott Chenevert  Stoo North St., Ste  Street or Box No.	800 B	aton R	onge LA	70802
	Street or Box No.	City		State	Lip

#### 1. Properties.

The three properties at issue are contiguous properties totaling approximately 0.63 acre, or 27,400 square feet. A copy of the plat is attached as Exhibit A.

#### 2. Existing Zoning.

The properties are currently zoned R-1. Prior to July 9, 2019, the properties were zoned C-2 commercial. See the zoning verification from the City of Denham Springs attached as <u>Exhibit B</u>.

#### 3. Existing Permitted Conditional Use.

Permitted conditional uses under R-1 include "[h]omes for the aged, nursing homes, convalescent homes and orphan homes when located on a site having a minimum of five acres or 1,000 square feet per occupant, whichever is greater, including permanent employees domiciled upon the site."

#### 4. Proposed Use.

The properties were acquired by Bradley W. Barber for the purpose of building a male youth/young adult home on the site providing residents training and services to empower them to reach their highest potential through educational support, life skills training, career preparedness, housing and mentorship. It is envisioned that the home will house up to 12 residents plus three resident assistants living at the property full-time.

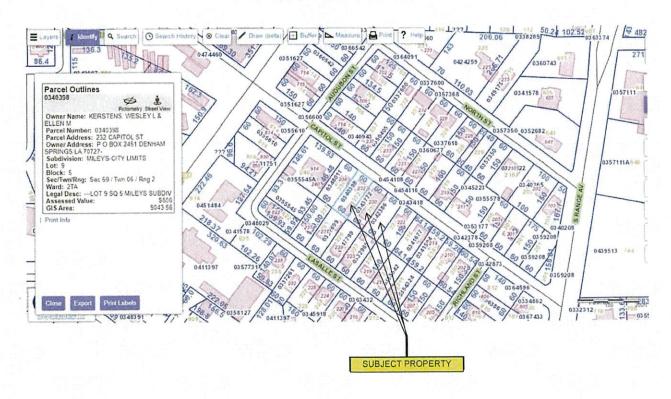
#### 5. Proposed Variance.

The properties at issue do not total five acres, but do exceed by a large margin the 1,000 square foot per resident criteria. We therefore request a variation from the five acre minimum to 0.60 acres.

## **EXHIBIT A**

## **PLAT**

# LOTS 9, 11, AND 13 OF SQUARE 5 OF MILEY'S CITY LIMITS SUBDIVISION 228, 230, AND 232 CAPITOL STREET



## EXHIBIT B

## ZONING VERIFICATION



## CITY OF DENHAM SPRINGS

Office of Planning and Development 116 N. Range Ave Denham Springs, LA 70726 (225) 667-8326

April 20, 2020

Mark C. Macmurdo Fishman Haygood 100 North Street Suite 800 Baton Rouge, LA 70802

Phone: (225) 706-4063

## RE: REQUEST FOR ZONING VERIFICATION

Dear Mr. Macmurdo,

In response to your request for zoning verification for the following properties listed below. The following properties are currently zoned R-1 Residential.

228, 230, and 232 Capitol Street, Denham Springs, Louisiana (LOTS 9, 11, & 13 of square 5 of Miley's City Limits Subdivision)

If you have any questions or need any additional information, please contact our office at (225) 667-8326.

Thank you,

Rick Foster, Building Official City of Denham Springs

## Livingston Parish Recording Page

#### Jason B. Harris Clerk of Court PO Box 1150 Livingston, LA 70754-1150 (225) 686-2216

Received From:

CITY OF DENHAM SPRINGS PO BOX 1629 DENHAM SPRINGS, LA 70727

#### First VENDOR

DENHAM SPRINGS CITY ORDINANCE NO 19 04

#### First VENDEE

DENHAM SPRINGS CITY ORDINANCE NO 19 04

Index Type: Conveyances

File Number: 952039

Type of Document: Ordinance-Resolution

Book: 1358 Page: 251

Recording Pages :

#### Recorded Information

I hereby certify that the attached document was filed for registry and recorded in the Clerk of Court's office for Livingston Parish, Louisiana.

On (Recorded Date): 07/11/2019

At (Recorded Time): 11:40:13AM

Doc ID - 013007700003

CLERK OF COURT
JASON B. HARRIS
Parish of Livingston

I certify that this is a true copy of the attached document that was filed for registry and Recorded 07/11/2019 at 11:40:13
Recorded in Book 1358 Page 251
File Number 952039

Deputy Clerk

#### ORDINANCE NO. 19-04

ORDINANCE TO AMEND SECTION 1.02 OF ARTICLE ONE OF THE DENHAM SPRINGS ZONING COMMISSION ORDINANCE OF 1990, AS AMENDED, CITY ORDINANCE NO. 1001 BY ADDING THERETO, PARAGRAPH 182 FOR THE PURPOSE OF REZONING FROM C-2 COMMERCIAL TO R-1 RESIDENTIAL, LOTS 9, 11 & 13, OF MILEY'S SUBDIVISION, SECTION 59, T6S-R2E, G.L.D., CITY OF DENHAM SPRINGS, LIVINGSTON PARISH, LOUISIANA (R-427). REQUESTED BY WESLEY KERSTENS (CAPITOL STREET).

Be it ordained by the Mayor and City Council of the City of Denham Springs, Louisiana, now acting as the governing authority of said City, in legal session convened that:

SECTION 1. Paragraph (182) of Section 1.02 Article 1 of the Denham Springs Zoning Ordinance of 1990, City Ordinance 1001, is hereby enacted to read as follows:

#### Section 1.2\*\*\*\*

(182) LOTS 9, 11, 13, OF MILEY'S SUBDIVISION, LOCATED IN SECTION 59, T68-R2E, G.L.D., CITY OF DENHAM SPRINGS, LIVINGSTON PARISH, LOUISIANA (R-427), ALL ACCORDING TO A MAP SHOWING SURVEY OF REZONING OF LOTS 9, 11 & 13 MILEY'S SUBDIVISION, FROM C-2 COMMERIAL TO R-1 RESIDENTIAL, LOCATED IN SECTION 59, T6S-R2E, G.L.D., CITY OF DENHAM SPRINGS, LIVINGSTON PARISH, LOUISIANA FOR WESLEY KERSTENS, BY ALVIN FAIRBURN, JR. P.L.S., ATTACHED HERETO AND MADE A PART HEREOF.

SECTION 2. All ordinances or part of ordinance in conflict therewith are hereby repealed.

SECTION 3. That the Clerk be and she is hereby authorized, instructed, and directed to record a certified copy of this ordinance in the conveyance records of the Parish of Livingston, State of Louisiana.

SECTION 4. Be it further ordained that the Clerk be and she is hereby instructed, authorized and directed to have said ordinance published one time in the official journal of the City of Denham Springs, and upon such publication the ordinance shall become effective.

The above and foregoing ordinance was introduced at a prior meeting, a public hearing was advertised and held thereon, and upon reading of the title was submitted to an official vote as a whole and the vote thereon was as follows:

Yeas: Dugas, Lamm-Williams, Poole, Smith

Nays: None

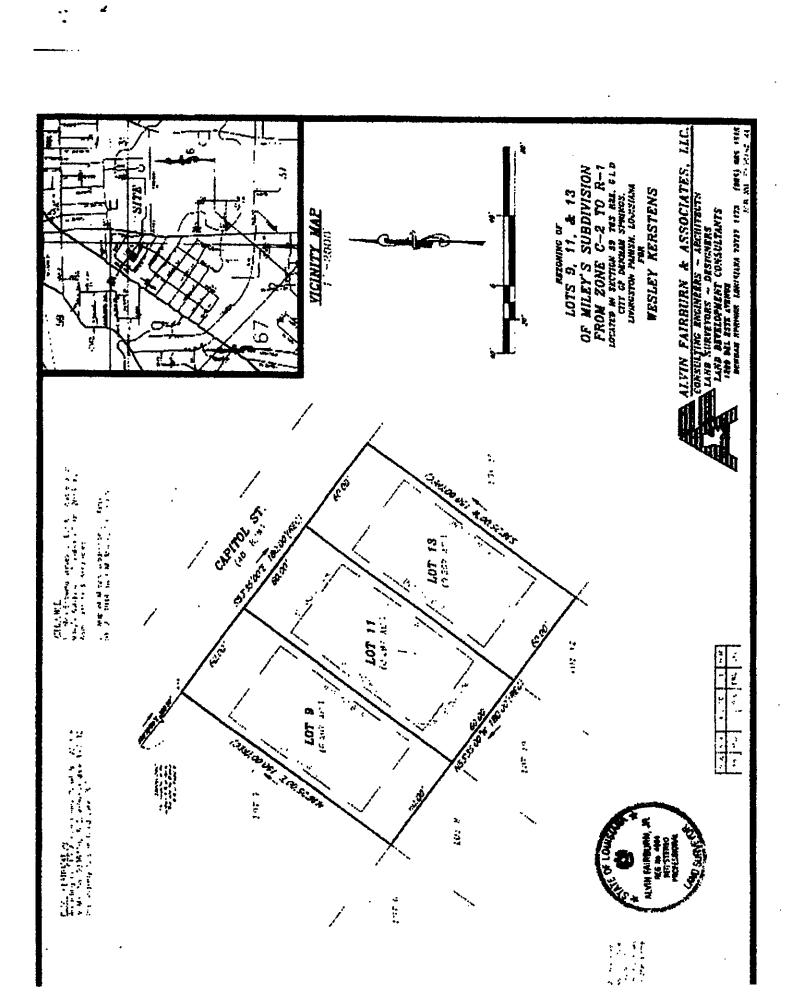
Absent: Wesley

Abstain: None

WHEREUPON, the Mayor declared this ordinance adopted on this 9th day of July, 2019.

Geracd Landry Mayor

ATTEST:



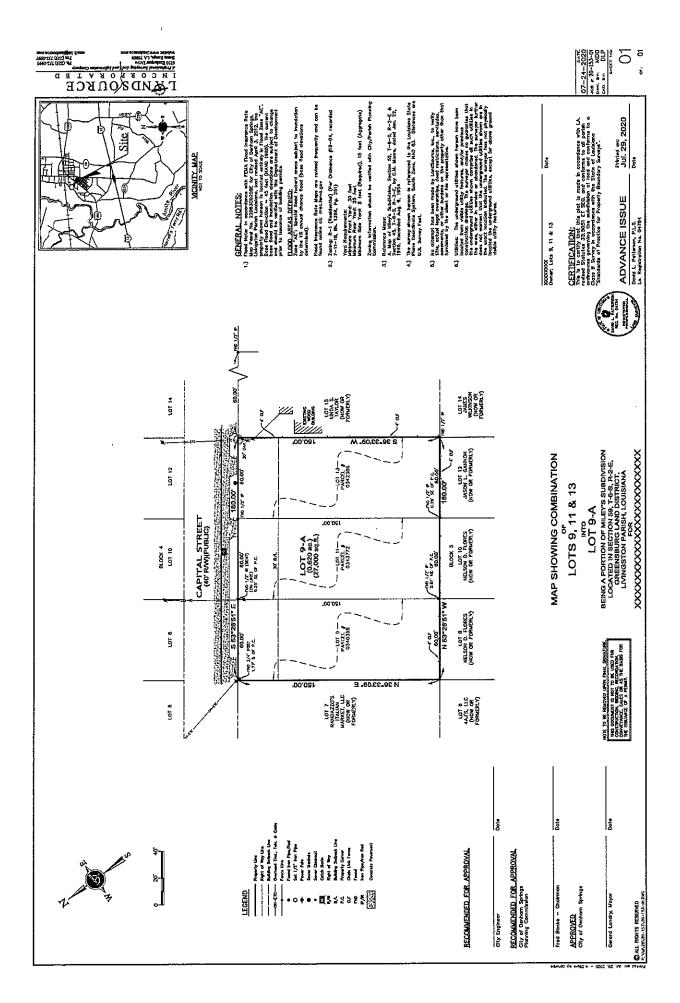
# <u>ATTACHMENT B</u> RESUBDIVISION MAP AND APPLICATIONS

NOTE: OWNER/REP. MUST ATTEND PLANNING & ZONING COMMISSION MEETING!

CITY OF DENHAM SPRINGS, PLANNING & DEVELOPMENT 225 667-8326 buildings@cityofdenhamsprings.com

## APPLICATION FOR APPROVAL OF FINAL PLAT

MEETING DATE	TIME		
Application is hereby made for approval of the final plat			
Subdivision Title Miley's Subdivision	, Block 5		
Subdivision Title Miley's Subdivision Subdivision Location Capital Street	Lots 9,11	+ /3	
•	) Number of Lo	,	
Owner of Land Bradley Barber	Phone	1252 939	-9073
Owner Address /8250 Rayord Pierre.			70149 Zlp
Subdivider/Developer	Phone _		
Subdivider/Developer AddressStreet / Box No.	City	State	Zíp
Land Surveyor/Engineer DAVID L. PAHERSON			•
Land Surveyor/Engineer Address 6730 Exche			
STATUS OF REQUIRED IMPROVEMENTS:			
☐ Required Improvements have been completed, Engineer. (Submit written approval by City Engineer an Utility Department.) Post surety maintenance bond guaranteeing work for one (1) year.	id written approval i	recommending :	acceptance by
☐ I intend to assure the completion of the required bond approved by Clty Attorney has been presented to certified construction plans showing required improvements.	the Planning Com	•	-
DOCUMENTS INCLUDED WITH APPLICATION:			
☐ 1. One (1) set of reproducibles and nine (9) black	and white or blue li	ne prints of final	plat.
☐ 2. One (1) set of reproducibles and two (2) black a	nd white of "as buil	t" construction c	Irawings.
Respectfully submitted this day of			20
Subdivider/Developer	nature	-	
Current Cigi	,,_,,,		



# ATTACHMENT C

## EMPOWER 225



## Mission

To empower youth who are at-risk of homelessness and dependency to reach their highest potential through Educational Support, Life-Skills Training, Career Preparedness, Housing, and Mentorship

## **History**

HP Serve (now Empower 225) incorporated in September 2010. The name was changed to Empower 225 in January of 2019 to better reflect the mission of empowering youth in this area. Our target populations have always been youth who are homeless; youth involved with foster care, particularly those aging out with no support; and victims of human trafficking. From the beginning, we have been committed to six organizational strategies: (1) establish community-based partnerships; (2) recruit and train volunteers; (3) develop indigenous leadership; (4) develop best-practice programs; (5) provide and coordinate supportive services and referrals to help individuals and families escape poverty; and (6) secure additional resources for the community. We have more than 100 partners including government entities like DCFS and the Louisiana Office of Juvenile Justice (OJJ); local employers like GW Oliver Construction and Richey Roche Landscaping; community organizations like the Capital Area Alliance for the Homeless and St. Vincent De Paul; restaurants like N & Out Soul Food, Canes, and Uno Dos Tacos; and many others. Youth are paired with positive adult mentors; connected to available resources, and participate in leadership activities within the community.

## **Programs**

The **Empower 225 Leadership Academy (ELA)** is a central program and a gateway for youth 13-24 to become involved with Empower 225. ELA empowers youth through *educational support* and *life-skills training* in the DAP after-school/summer programs, and *employment* with the E225 Employment Program that partners with local employers to obtain and retain successful employment.

There are two **Housing** Programs. The *Transitional Living Program*, aka Anchor House, is an eight-bed family-style home in Baton Rouge that provides stable housing and a supportive environment for homeless or at-risk male youth 16-21. The *Rapid Rehousing Program* supports up to 25 homeless youth 18-24 with rental payment assistance and supportive services – including integration into ELA for education and employment.

The **Street Outreach** Program provides services to homeless and at-risk youth 12-21 on the street including providing food, water, toiletries, and basic necessity items; crisis intervention; and linking them with resources including emergency shelter and Empower 225 programs. They have a 24-hour hotline available to youth.

The **Foster Care/Adoption** program provide advocacy for youth in care, training and support for potential foster/adoptive caregivers and birth parents, and recruits families with the Louisiana Heart Gallery which displays pictures and information about youth available for adoption.

The **HOPE Team** provides supportive services and mentoring to victims of human trafficking and training for those who serve these victims including law enforcement, medical employees and state officials.

#### **Financials**

In ten years, we have grown from two employees and an annual operating budget of \$60,000 to a staff of thirty-three and an annual budget of \$2 million. Empower 225 completes yearly audits. The audit for FY 2018 was completed by David Dominique CPA, LLC. 2018 revenue sources included state, federal, and private grants (67%), donations (20%) and in-kind (13%). 78% of expenses were direct program support, with management and general expenses at 16% and fundraising at 4%.



## Why Livingston Parish?

The Empower 225 target populations has always included youth who are homeless and youth involved with foster care, particularly those aging out with no support. Recently we've expanded to begin serving the families of these youth and addressing the underlying issues that lead to these circumstances. In 2019, Livingston Parish had:

- 101 formal FINS cases regarding runaways and 419 informal (193 ungovernable and 226 truancy or school rules violations);
- 159 children entered into foster care in Livingston parish; and
- 137 families with children had a DCFS family services case opened.

FINS case referrals came from caregivers, the DA Office, juvenile court, law enforcement, and schools. Young people who run away, are homeless or have experience in the foster care system are at higher risk of developing serious, life-long health, behavioral, and emotional problems. The first organizational strategy for Empower 225 is to establish community-based partnerships, and it is instrumental to the success of an initiative. Partnerships with some of these entities that provided referrals have already been established, and it will be a priority to continue to establish these relationships and offer our services.

## **Healing Place Church Partnership**

Empower 225 came into existence largely in part to Healing Place Church (HPC). Since incorporated in 2010, HPC has supported Empower 225, including allowing use of offices, meeting, and event space at the Highland, North Baton Rouge, and now Denham Springs campus location as well as volunteer and financial support. The North Baton Rouge campus houses the Baton Rouge Dream Center facility which is the main Empower 225 office.

We already work closely with Pastor Ryan Frith and the HPC Denham Campus to coordinate resources and serve the community. This partnership with the new campus is the perfect opportunity for Empower 225 to provide accessible resources to Livingston Parish. HPC and Empower 225 are both actively involved in the My Community Cares initiative. The HPC Denham Campus has committed to help youth and families in the Livingston community. Some examples of how they have shown this commitment include:

- Developing relationships with the DCFS team members through lunch meetings and coordination of donations to foster families,
- · Working with Judge Edwards on a parenting class curriculum,
- Hosting events/meetings for various foster care organizations,
- · Working with The Foster Village to impact fostering families through donations,
- Hosting Christmas party for Fostering families in Livingston Parish,
- · Working with DCFS to train church members to teach foster care certification classes, and
- Working with Empower 225 to expand services throughout Livingston Parish.

# $\underline{\textbf{ATTACHMENT D}}$

## **ANCHOR HOUSE**



#### HISTORY

Anchor House (AH) is a housing program within Empower 225. The idea was birthed from a small group at Healing Place Church with a heart to help older youth in foster care. That group developed the initial plans to support a dream that has transformed many lives. AH started in 2012 with a federal grant and a six-bed rented residential home located in a suburban area of Baton Rouge. Eventually that home was sold, and we temporarily moved our operations into an apartment while locating and renovating a permanent facility. In 2016, we officially moved into our Government St location, which now serves as the main hub of operations.

#### WHAT WE ARE

The AH is a state facility licensed through DCFS. We are a transitional living program (TLP) designed to serve male youth between the ages of 16 - 21. The house is an eight-bed facility with two



additional rooms for Resident Advisors to provide 24-hour care. We are a bridge from homelessness to stable housing and foster care to independence. Our trained team is comprised of individuals with real-life knowledge on navigating the difficult situations at-risk youth find themselves in. Our staff attends national and regional trainings annually and are trained to utilize best practices such as Positive Youth Development, Trauma-Informed Care, and Trust Based Relational Intervention (TBRI). We are

committed to youth development and providing resources that promote independence through case management, individual support services, access to transportation, etc. We are a Christian-based program that promotes servanthood, others, family, teamwork, and accountability. We are NOT a medical facility, a substance abuse clinic, a group home, or a boot camp.

The Anchor House strives to provide a safe family-like atmosphere for young men to learn how to become healthy, productive adults.

#### HOW WE DO IT

Empower 225 utilizes established relationships with partners to provide an access point for youth who decide to come into the AH program. Most of our referrals come from the street outreach team, Department of Children and Family Services, and Office of Juvenile Justice. Social media and community outreaches have been vital tools for connecting youth with our services, as well. We assist our youth by offering free housing, educational resources, leadership development, and job readiness training. The length of the program is 18 months. This is flexible, however, depending on the age, need and living capacity of each individual. There is 24-hour on-site staff presence with the youth.

We track the progress of individualized goals of our youth through quarterly evaluations and work with the youth to decide which goals will be accomplished in the next quarter. The focus of our goal setting is education, life skills, employment, transportation, and financial literacy.

We teach our youth a variety of fundamental skills necessary for their transition into independence including meal preparation, cleanliness, hygiene, coping skills, etc. We also encourage community involvement, peer support, and positive long-term connections. The program offers a structured schedule that promotes individual responsibility. We offer additional supportive services like assistance with obtaining important documents like Driver's Licenses and Birth Certificates and counseling with medical professionals. We teach our youth to engage with the community through serve events, outreach projects, youth celebrations, life skills trainings, and positive connections. As a youth progresses towards independence, his success is found in our ability to affect the whole person. Safety, trust, and transparency are key to healing the heart while accountability, discipline, and leadership are key to developing the person.

Safety, trust, and transparency are key to healing the heart while accountability, discipline, and leadership are key to developing the person.

#### WHY WE DO IT

Meet Mark. He entered the foster care system at 9 years old. Before entering state custody, washing clothes in a bucket, getting food from the neighbors, and physical abuse described his life experience. While learning how to grow up on his own, the foster care system was instrumental in providing placement and resources to help Mark succeed. Nineteen months ago, he volunteered to come to the Anchor House. It was a decision that would alter the course of his life forever. Mark got his first job, opened a bank account, enrolled in school, and obtained a TWIC and OSHA card. He has completed a scaffolding training program through River Parish Community College, received his NCCER Certificate from AMI Kids and is set to begin working with Brand/Safeway as a scaffold builder this month.





Meet Brandon. We learned about his story through the Office of Juvenile Justice. His drive and dedication to help his family when growing up led him to run with the wrong crowd. With his father in and out of jail and his mother struggling to pay the bills, he turned to the streets to get money. That choice would ultimately land him in juvenile detention. While detained, Brandon took the initiative to earn his high school diploma. After released, he was looking for a healthy alternative to continue building on his success. We were excited to give him an opportunity at the Anchor House. In less than a year Brandon found gainful employment, opened a bank account, received his OSHA and TWIC card, bought a car, enrolled in secondary education, and paid the deposit on his first

apartment. Brandon successfully completed all requirements of the Anchor House program.