

WYOMING ASSOCIATION of PROFESSIONAL ARCHEOLOGISTS

NEWSLETTER

VOLUME 10, NUMBER 2

FALL 1988

NOTICE OF FALL 1988 WAPA MEETING

The Fall, 1988 meeting of the Wyoming Association of Professional Archaeologists will be held in Laramie, Wyoming, November 18-19, 1988. The business meeting will be Friday afternoon, November 18. The program on Saturday will be held in conjunction with the Wyoming Archaeological Society annual fall workshop. The topic of the workshop will be historical archaeology. Members wishing to present papers at the workshop should contact Dr. Mark Miller, State Archaeologist, Department of Anthropology, University of Wyoming, Laramie, Wyoming 82071 [(307) 766-5564]. Saturday afternoon, there will be guided tours of the archaeological excavations at the Wyoming Territorial Prison. Notices detailing the combined meeting will be sent to all members at a later date.

MINUTES, SPRING WAPA MEETING

MARCH 18, 1988, 1:30 P.M.
WESTERN WYOMING COLLEGE

The Spring 1988 meeting of the Wyoming Association of Professional Archaeologists was called to order by President Dave Vlcek at 1:30 P.M., Friday, March 18, 1988, in the Western Wyoming College Board Room, Rock Springs, Wyoming.

Reading of minutes of Fall 1987 meeting, as printed in the WAPA newsletter

Was noted by D. Vlcek and Danny Walker that D. Walker was not at the fall meeting and Mark Miller had made the several comments and motions attributed to Walker. Was moved, seconded and passed that the name as in the newsletter should be changed from Danny Walker to Mark Miller where appropriate. Minutes of the spring meeting were then read by D. Vlcek. Rick Bryant and Judy Rose moved and seconded to accept the minutes as read and corrected. Passed unanimously.

Treasurer's Report

Judy Rose reported we presently have \$825.93 in the bank account. Judy then proposed a motion to change the bank from Rock Springs to Laramie, to change the permanent address, and get an interest earning account. Moved by D. Vlcek, seconded by D. Walker, and passed unanimously.

Judy also noted that if every member as presently listed on the rolls would pay all past dues, it would add \$1600 to the account. Many members on the list are behind in dues. As stated in the by-laws, if members haven't paid in two consecutive meetings, then they can be dropped. List has 108 members, 64 of which could presently be dropped. John Albanese moved that all members receive annual dues notice from the Treasurer in January. Seconded by Julie Francis, motion carried unanimously. D. Walker then noted we also need to be kept updated on accurate addresses. There are about one dozen addresses that are inaccurate and postage costs are rising.

OLD BUSINESS

By-laws Revisions

Judy Rose and Danny Walker reported on WAPA by-law revisions. Danny started working on this over one year ago when he found there were many inconsistencies in the writing of the by-laws. Judy and Danny have been working on correcting these problems. Most are simple grammatical problems. However, deletions or major changes are proposed as follows:

First, delete the 12 month full time work in Wyoming from membership qualifications. We had not been following this requirement, and besides, it was preventing some people from joining when they wanted. Second, change the official place of business to the State Archaeologist's Office as a permanent address. This address had changed as we changed secretary and was confusing. Third, add a sentence showing the term of office as being one year for the elected officers. Fourth, make a change showing where the vice-president automatically advances to president after one year. Fifth, need to make a change concerning how mailed in ballots are handled. Sixth, delete the requirement from the code of ethics about members who serve as P.I. must submit vitas of their staff and annual reports every year. Seventh, add a clause on an appeal process to the censure process. Eighth, because there are no associate members, and we can cover these people under regular members, delete this category. Ninth, clarify duties and term of office of Newsletter Editor. Tenth, move several sections and articles to more appropriate positions within the by-laws.

The next newsletter will have the complete revisions and call for a vote by the membership. These must be approved by a 60% majority of the voting membership to pass. Changes will be marked in boldface print, with additions, grammatical changes, or moves underlined and deletions struck out.

NEW BUSINESS

Questionnaire results

D. Vlcek reported that it was worth

the effort. Approximately 35 questionnaires were returned. Most people who come to the meetings filled out the questionnaire. On the advocacy question, 33 responded "yes" on local issues; 30 "yes", two "sometimes," and one "no" on regional issues; and 29 "yes", two "sometimes," and one "no" on national issues.

There were several good comments. D. Vlcek will type up the comments for distribution, but a quick summary showed four or five people oppose reburial; need for a state statute for resource protection; more involvement with the public; BLM practices were questioned; protection of antiquities; BLM archaeologists often overridden by the managers; IMACS form needs for clarification on lithics; more newsletters; bad policy for forest service to charge for the special use permits; strong compliance on the 106 cases.

On the paraprofessional question, there were 22 comments. 18 were a strong no; two were possible "no, but;" and 8-9 "yes with close supervision." Volunteers on large projects should have close and structured supervision; with a consistently strong training program. They are not cost effective and should not be used for site assessment.

The Fall meeting topics question showed a consensus that the meeting should be in east or southeastern part of the state. There were votes for a topic on historic archaeology, RP3, or the late Prehistoric period.

On the question of research topics and raising dues, 70-75% noted they were in favor of WAPA supporting research by increasing dues and working for a weekend. It was noted however, that \$5 won't provide enough money for anything. Some were concerned how we will spend the money and if there might be a conflict of interest. Generally it looked like three or four to one that the idea seemed to be useful.

WAPA supported research effort

Mike Bies reported the Soapy Dale Creek War Lodge had been recovered and moved to the Washakie County Museum for

use as an exhibit. Part of the program was to excavate the lodge interior and outside the lodge to recover interior versus exterior activity areas. Recently, a large tree had fallen on the site and so it was a good thing the lodge had been moved. M. Bies asked if WAPA would volunteer to work with the local group to excavate the site. There would be no requirement for a use permit under the existing cooperative agreement. Would need less than 20 square meters excavated. There is only 10-15 cm of deposition. If done this summer, M. Bies could ask in the 1989 budget for C14, pollen, etc., analyses. Analysis could carry over through winter.

J. Francis asked if BLM would be responsible for the write up. M. Bies said they would be able to provide packaging and typing etc. The Washakie County Museum would get credit. Chuck Reher already did dendrochronology recovery on the structure. M. Bies then talked about the museum's display approach and said they would be able to use Susan Hughes' previous work for the background for the writeup.

J. Albanese then asked who would write the report and see that the curation gets done?? Are you (M. Bies) going to be the person? M. Bies responded, "no, I was hoping for a volunteer from the worland area."

D. Vlcek stated that he felt if WAPA was going to do a small piece of work, we want to do something well. He is positive that it is a small project; we have the dendrochronologic date; it seems to be an accomplishable project; looks like it would be pretty good to do; it won't become controversial; and would be a good opportunity for WAPA.

M. Bies stated that in the volunteer agreement, he wanted everything lined out on how the project was to get finalized. J. Albanese agreed there must be organization to it or it will just fall apart. R. Bryant stated that he thought it was good idea in theory, but with 14 or more P.I.'s on the project, which one was going to be in charge? Ed Jess said he felt WAPA must have firm commitments

and accountability from people on the project ahead of time. Doug McKay said to offer beer; project could be completed in a weekend; hopefully people would shop in worland; and we need a new term for the feature other than warlodge. J. Albanese agreed it was a romantic term.

D. Vlcek said he felt involving the local museum and volunteers from WAS can be a good public relations project and we all can learn a lot. M. Bies said there was also a Friends of Washakie County Museum organization. D. Vlcek said WAPA should be more involved with WAS and this could be a good deal. J. Albanese said WAS was good help.

D. Vlcek then stated we need to pick a weekend so BLM can better plan. Steve Creasman then asked again who was going to take responsibility for the writeup, etc. Jim Welch said he could provide space, but did not want the total responsibility. J. Francis then asked if BLM had a cooperative agreement with Washakie County to do the warlodge. M. Bies said there was one with the county to work with them with the display and allow them to have the display. BLM reviews their planning documents. It is not the same type of agreement as the one with WWC or UW. J. Francis then said the data from the excavations could ultimately be used for the display. Her way of thinking had the district archaeologist as the most logical for having responsibility for doing the project.

Mary Hopkins then asked about the possibility of getting a grant. S. Creasman asked about who writes the grant proposals, they are not just given away. D. Vlcek asked M. Bies if there was a reason why Bies did not want to do the writeup. M. Bies said he would be willing to be an editor and pool all the information. J. Francis said she would be happy to do the excavations and hand over the notes and bags. M. Bies said they need people to dedicate more than just field work. S. Creasman said we have to have one person willing to commit time and money. It is a great idea, but have to have someone willing to commit. J. Francis said it might be

stretching it asking for total commitment. D. McKay said the synthesis could be a thesis for graduate students. M. Bies said he had a graduate recruit in Worland; it could all fit together.

D. Vlcek then called for a motion. J. Francis moved WAPA pursue this research project, but we must have the lines of responsibility clearly defined before commitments. R. Bryant seconded, passed unanimously.

SHPO planning money

R. Bryant then brought up fact that SHPO had money to give away, but for very specific projects. SHPO can work with joint agencies, WAPA, volunteers. The money cannot use for Section 106 projects or to dig sites. It can be used for archival research and research designs.

A question was asked about planning grants. R. Bryant responded that one could be put together if someone could get information so WAPA member and student could work together on a one year project. The work can be done on different topics. It could be done every year and would organize a lot of data. J. Francis thought might be able to publish some papers from members.

D. Vlcek asked why does SHPO have these funds and where does WAPA come in? R. Bryant said it doesn't have to be WAPA. Could be charged to just planning. WAPA was brought in just as a matching operation. If done as a matching grant, it would involve WAPA to set up a committee to decide the topic and award. J. Francis asked who would assume responsibility. R. Bryant said himself and a WAPA committee. D. Vlcek asked if SHPO had their own priorities on what should be done. R. Bryant said topic can be picked as long as it is not Section 106 related and useful for planning purposes.

S. Creasman noted that WAS already has an award where the student has to generate a paper. D. Walker responded the WAS award is where the amount does not cover the cost of preparing the paper. WAS now prefers a paper, but there is no requirement. S. Creasman

asked about the possibility of WAS, SHPO, WAPA getting together on this. D. Walker and J. Francis said they were willing to work with R. Bryant and propose going to WAS with details to see if they would concur with a project to support students. Motion was proposed by D. Walker to do this, seconded by D. McKay and passed unanimously.

Raising of dues

D. Vlcek asked about raising dues to provide for site analysis. J. Francis thought it should be under new business. D. Walker moved that dues be increased \$5.00 effective 1989 to support WAPA related research. This will have to be on the Fall 1988 ballot and approved by a simple majority of the membership. Seconded by D. Vlcek. Passed unanimously.

Cooperative agreements

Jude Carino noted an idea had been brought up if WAPA could have a cooperative agreement with BLM similar to UW and WWC. After checking around, the BLM state office found that WAPA doesn't qualify. Could do a group volunteer agreement like with the Soapy Dale project proposed by M. Bies. Cooperative agreements are usually with educational institutions only.

J. Albanese noted that George Frison at UW and the BLM were in disagreement over the wording of an amendment to the cooperative agreement with UW. J. Carino noted that UW and BLM entered into a cooperative agreement with the same wording as WWC. After several inquiries, the BLM state director proposed adding a clause: the agreement would not be used for 106 projects which are usually funded by a 3rd party. D. Walker noted the word mitigation was used in the amendment. J. Carino noted it was not to do 3rd party funded research and was very evident as so. One (WWC) was signed. J. Albanese read Frison's response to Vosler, BLM state director. J. Carino said the state director responded but he (Carino) does not know what happened. D. Walker said G. Frison is asking for an entire re-

write of the agreement. Frison will be willing to sign if the amendment is rewritten into the whole package and not a separate piece of paper.

Nominations for 1989 Officers

Nominated for vice-president were Tom Marceau (by R. Bryant); Danny Walker (by D. Vlcek); and Jamie Schoen (by D. McKay). Nominated for secretary were Beth Sennett-walker (by R. Tanner) and Dave Riess (by J. Francis). Nominated for Treasurer were Dianne Berrigan (by J. Francis); Julie Francis (by D. Walker); and Craig Bromley (by D. Vlcek). Nominated for Executive Committee member at large (2 year position) was Ed Jess (by S. Creasman); Rick Bryant (by B. Sennett-walker); and Dave Eckles (by D. Walker). D. Vlcek moved the nominations cease; seconded by J. Francis, passed unanimously.

Amoco-Bairoil

Tom Zale (BLM), Ray Leicht (BLM) and two Advisory Council members declined to attend. D. Vlcek read a letter he sent to people involved. Many WAPA members received a Rawlins BLM mailing on the project. D. Vlcek read his letter in response to the BLM letter, asking for an extension in order to raise concerns. He also asked for an explanation and speculation to bring WAPA up to date.

John Greer: There are three main people involved: Rick Bryant, John Greer and Diane Berrigan.

D. Vlcek: Stated his job is on the line because of a conflict of interest with his involvement with WAPA. He personally does not see a conflict of interest but may be wrong. There was an WAPA Executive Committee meeting in December. Thirty-one wellpad actions had occurred in 1987. There was originally a Tom Larson (OWSA) survey of the area. Then in 1984, M. Bies and Carmel Swidler surveyed parts of the area. They recommended additional survey and testing. No action was taken on that survey. Amoco CO₂ pipeline was then surveyed. This found cultural deposits along the

pipeline also went into the well field. There are about 5,000 acres in the well area or 15 square miles of area. Amoco began to build wellpads and monitoring was conducted. There were no Class III surveys because of previous field work. BLM cleared wells locations on basis of Class I surveys. Somehow, the testing recommended by Larson and Bies never happened.

R. Bryant: BLM was clearing well pads based on Class I which said the area had been surveyed. BLM said to Avoid surface indications. J. Greer started to do monitoring on wellpads and pipelines and turned up cultural materials.

D. Vlcek: There were 31 wellpads. Amoco found cultural material on 30 of the 31. 425 features with 20 large stains, 2-3 meters in diameter; may be house types with prepared floors.

J. Greer: About 2.5 acres per pad.

D. Berrigan: 88 features on one wellpad.

D. Vlcek: These were salvaged.

J. Greer: There are two oil fields in the area which cannot be separated. In 1984, BLM resurveyed and recommended testing. BLM allowed any kind of construction as long as construction didn't take place on a significant site. Construction must avoid significant sites. Gary Moore ran Amoco CO₂ line in the south side of fields. This was one hundred miles of line into Wertz field with no work done after survey. Everyone knew there were a lot of materials in the area.

Amoco began drilling in the Lost Soldier Unit and new wells were inventoried. Alice Bronsdon did the inventory and recommended monitoring. Nothing turned up on the lower side, but had 35 features on other areas. We found that we could not determine where there was buried material.

We kept monitoring construction and found more cultural material. BLM found

you couldn't identify buried cultural material until you do a lot of scraping. Felt that now they can begin to predict their locations. Found 279 total features with 22 being some sort of house floor, or some form of brush structure with flat floor; all would fit into the definition. They were no more than 25 cm deep. This year have found deeper features.

The Wyoming Highway Department is now going to re-do the road into Bairoil from Lamont and will blade large portions of the road. They are not going to do anything until they find something. Have already exposed large ash stains. Blading started two days ago.

About every week there is a change in policy. On Sunday, during monitoring, we identified cultural and non-cultural stains. We tried to identify the type of features under terms of identification and evaluation theory until December 31. House features were not identified until more construction was monitored, and now are still coming up.

Judy Rose: Is there an MOA?

R. Bryant: There is an interim agreement. The agreement that is in effect says construction with monitoring can be done on six wellpads and twelve flowlines. It doesn't approach the highway project work and I didn't know they had started.

D. Vlcek: Have they exceeded the six wellpads and 12 flowlines?

R. Bryant: These are the projects that are authorized.

J. Greer: All we did was strip topsoil.

D. Vlcek: You would go ahead on a proposed wellpad and do stripping of topsoil and salvage some features. Say if you found two dozen features, would there be a rig on the pad at the same time?

J. Greer: It didn't happen overnight. We stripped the surface. Everything is

less than one foot deep. We removed all topsoil with possibility of cultural materials. Once the ground froze, no more construction was going done.

D. Vlcek: Features were exposed?

J. Greer: Some were exposed and not excavated.

D. Vlcek: Did you know there were hundreds of features being exposed?

R. Bryant: Alice Bronsdon called me about monitoring of wellpads in the Wertz field at the time. We've never received anything on the block. We thought there were only a few wellpads going in. There are about 70 now.

D. Vlcek: In my case, if I were getting a lot of features, I would be talking to someone. What did you know?

R. Bryant: I didn't know the scope of this thing.

D. Vlcek: Why didn't you bring this to the attention of the Council or SHPO?

R. Bryant: We met with the Council in early December to try to get the PMOA. On December 7, at that time, I thought we would be able to negotiate an agreement. We had agreed with Amoco that they needed a comprehensive management plan. I discovered how much had been going on, but had nothing on paper, just rumors.

Craig Bromley: Alice Bronsdon was a temporary placed into a resource area position and didn't know about the Council and SHPO. The project was taken out of her hands and taken to the District level. She then assumed a basic field role.

D. Vlcek: I try to send Class I exclusions to the SHPO. Any AFD, I would send to SHPO. That's how I operate. Don't know how others do it. Apparently, this wasn't being done. There were 80 of the actions, but you (SHPO) only

had gotten about 45 of these.

R. Bryant: We were getting some information and were not accepting any previous surveys or work. Testing was recommended in specific sites. We could not make a good case for another survey. The existing information (which we now know was flawed) showed nothing.

Ed Jess: This only demonstrated the high site potential that would be exposed in drainage cuts. Defining the area as one huge site is difficult from a management standpoint.

Doug McKay: I'm confused. You found several hundred features. Work is going on and continues. What's going to be done in the future? It's not a big surprise that there is stuff out there.

D. Vlcek: It's important to know what has happened.

J. Francis: I received a letter on the EA. The third paragraph on the proposed alternative action is confusing. Tell me more about "Standard practices and mitigation measures."

D. Berrigan: All you have to do is say I'm an interested party and keep me on the list.

J. Rose: Will they tell us?

D. Berrigan: You will get copy of the EA.

R. Bryant: We have until April 15 to get the MOA and a treatment plan for the next six months.

D. Berrigan is writing the management plan for the next 20 years. It will not be done by April 15. Working also on the treatment plan for the end of the summer. The MOA says the BLM and SHPO agree to do what is in the attached treatment plan. It outlines the proposed field procedures. The analysis depends on D. Berrigan research designs. Things are out of phase.

In terms of construction, I don't know what Amoco is going to do. Neither

does Amoco. They are playing it by ear.

J. Rose: They are not halting development until the treatment plan is finalized?

R. Bryant: No, they are on hold until April 15th.

J. Albanese: People have been working on this. February 11 had a meeting with SHPO, WAPA, etc. March 2 had a second meeting. Following deadlines were established: March 1: DCE for 5,000 acres; March 15: Data Recovery Plan; April 1: MOA; April 15: complete examination by Advisory Council. This was the plan. None of these dates have been adhered to.

C. Bromley: This schedule would allow Amoco to proceed.

R. Bryant: BLM is not going to tell AMOCO not to drill. We can take them to court.

D. Vlcek: It's a question of how cultural resources are going to be managed.

C. Bromley: Had a meeting on Feb 11 between Dianne Berrigan, John Albanese and Craig Bromley: Made up the outline. John Greer is drawing up a revised outline. At the meeting, these types of inventories were discussed: units in the blocks, the total field, 40 acres on the proposed wells, immediate areas of impact. I think Amoco will do a block of Lost Soldier Unit and outside that area will be done on a case-by-case basis.

J. Greer: Amoco will do Lost Soldier unit. Tom Zale said he wanted it done on a project by project basis. Amoco will just do impacted areas.

Ted Hoefer: Many archaeological resources are being damaged. What is going to be done?

C. Bromley: Right now, various types of monitoring. Certain parties have argued

to do block excavations. On two wellpads, Amoco would do this as an alternative method. If something was found on others, then do partial excavation by hand. There would be no partial mechanical excavation.

S. Creasman: What's been presented?

J. Greer: Minimum of four backhoe tests, then monitor. If something is on the surface, then everything shuts down. You have to go back and get SHPO and BLM involved.

D. Vlcek: Should the treatment plan cover this?

J. Greer: Don't anticipate any more drilling, but I have no idea.

S. Creasman: We've lost the archaeology out of the impacted areas.

R. Bryant: We're monitoring all construction. John Greer watches, when he find stains, they hand excavate the features. We are concerned about losing the data so we're doing two wells by hand excavations.

S. Creasman: Two wells to sample the whole area?

J. Francis: Mechanized excavation?

J. Greer: They strip the wellpac. When they find features, we hand excavate. We restrict the cuts and use rubber tire vehicles. Half of each well is taken down to maintain stratigraphic integrity. Albanese is going to do the geology.

J. Francis: A hand excavation program will occur?

J. Greer: We screen a set amount of dirt.

S. Creasman: Are you going to go to hand excavations? How can you do this without a research design?

R. Bryant: Whatever is found is recorded.

J. Greer: There are 25 pages of questions trying to approach this in the broadest possible terms. We may have flexibility. The methodology is built in. Can add more stringent control. If you find something, then excavate larger areas.

D. Vlcek: When we did Exxon, we dated the features found in backhoe trenches and made decisions on where to excavate. Also did monitoring after excavation. This was to try to get a perspective. Had 398 features. Monitored 1000 square meters and added 290-400 more features. Could have been more. As the project evolved, it got better.

Without C-14 dates, it's hard to write a data recovery plan. Hard to determine what is out there. Now is the time to write draft recovery plan. Can believe that they would want to find out what they are dealing with. There is talk of an archaeological district and megasite areas, as a National Register district, then will tell Amoco to bulldoze away. Our whole process is broken down.

J. Albanese: Got phone call from Tom Zale. He wants a meeting concerning the EA in mid-April. Anyone will have some input in Rawlins. Will get information out of the meeting concerning the treatment plan and MOA.

D. Vlcek: We're all here today, why are we bothering?

J. Albanese: I'm spreading the word.

R. Bryant: Everyone involved is frustrated.

C. Bromley: Everyone should be very aware that the Section 106 is not in phase with the EA. We have to get our comments in to the council.

S. Creasman: We're finally going to get everything after everything is built.

J. Carino: We are doing the EA because of the NEPA and the treatment plan because of 106 requirements of NHPA.

R. Bryant: WAPA will get a copy of the treatment plan and will have the option to comment.

J. Rose: Are you salvaging everything?

J. Greer: We are collecting everything that is excavated.

D. Vlcek: How about analysis?

J. Greer: Various people agreed that no analysis would be done until the research design is final. People want us to hold off until April 15. Been having a conflict with Rawlins District Management. At least we are doing something now. At least this last fall, managers were making decisions. Alice Bronsdon made no decisions without management.

D. Vlcek: What stand is WAPA going to take? What is our role?

J. Francis: How much time are you allowed to do excavations?

J. Greer: We have as much as needed. They can rearrange the drilling schedule.

D. Vlcek: We should decide what stance we want to take and should look at the treatment plan.

J. Greer: J. Albanese is our official representative and also the project geomorphologist. He's kept informed of all paperwork.

J. Albanese: We could disperse the information to the membership from the Greer project.

J. Carino: Should be getting this from the BLM. Albanese is the contact person. John and I can get out copies. We have to get this from BLM or SHPO.

R. Bryant: When I get a copy, I can

send out copies.

J. Albanese: Write to me to get a copy and be informed.

D. Vlcek: Everyone can comment or the organization.

D. Berrigan: There was a movement to get it nominated.

Scotty McKern: Can't nominate it and then destroy it.

J. Francis: It is a very broad issue. Ultimately the problem stems from On-shore Oil and Gas Order #1 of using Class I's for clearance. We need to address this issue and look at the problems this has caused.

D. Vlcek: BLM has a training course.

J. Francis: This is the mess that this has created.

J. Carino: There has been a lot of internal BLM discussion. Dave and I were "talkec" to about it. We've been very careful whom we've talked to in management. People are telling us to be careful.

J. Francis: D. Vlcek and J. Carino are caught between a rock and a hard place. More than one person needs to formulate the response.

J. Albanese: WAPA was asked to participate. BLM and SHPO both asked us to be involved. This is the first time we've been taken seriously. It is an opportunity.

C. Bromley: Can also comment on the EA.

S. Creasman: We have to comment in a positive fashion. We have to give positive comments.

J. Albanese: Amoco made it very clear that they will take us to court if major hand excavation is required. We have to realize this is the real world. John

Greer is working under constraints and BLM cannot shut them down.

D. McKay: We can't worry about what is going to happen to BLM. Our concern should not be Amoco is going to sue the BLM. We have to give our professional opinion. There seems to be a problem with the Rawlins District.

D. Vlcek: Where do we want to send our comments? Directly to the Advisory Council, SHPO, Rawlins BLM, BLM state director?

J. Francis: We should have the Executive Committee address the treatment plan, then as individuals, we can present our own personal comments. The Executive Committee can cover the state. We have to work quickly.

R. Bryant: Send one copy to the Advisory Council and everyone else in the world.

WAPA has been added as an interested party on all adverse effect projects. As an interested party, WAPA will be notified on every project.

J. Greer: Would like to make one request: watch how sites are numbered and look over the draft recommendations closely.

D. Vlcek then thanked Rick Bryant, John Greer and Gary Moore for coming and presenting the program. He also thanked John Albanese for representing WAPA.

SOPA standards of research and ethics

R. Bryant asked about WAPA adopting SOPA standards of research and ethics. Wanted to know if anyone was interested in persueing this?

J. Francis moved this be done by the WAPA Executive Committee along with the by-laws revisions. The committee should review and discuss them to see if they need to be discussed by the membership and see if they would fit into the by-laws. Beth Sennett-Walker seconded and passed unanimously.

UPAC newsletter

R. Bryant noted that WAPA got a good write-up in the latest UPAC newsletter (see copy attached below).

Paraprofessionals

R. Bryant noted that the SOPA newsletter has a section on paraprofessionals, with "talk of not using paraprofessionals." If people are concerned about non-professionals doing work on archaeological projects, then professional standards have been dropped.

D. Berrigan said Ray Leicht says it's desirable(?)

R. Bryant says there is a place for paraprofessionals in certain situations, but where and when do the people fit in.

J. Albanese noted that crew chiefs and P.I.'s need to be professionals, but no one else need be. It has been this way for at least three years.

J. Francis stated we could ask BLM to add this. J. Francis also moved that the Executive Committee look into the matter of non-professional guidelines/standards for crew members. D. McKay and S. Creasman seconded, passed unanimously.

Other new and old business

D. Vlcek noted that John Lytle received an award from BLM for his work in Idaho.

Beth Sennett-Walker noted that there was still some feedback coming from the National Geographic Society over the Oregon Trail historic burial excavations. D. Vlcek will follow it up.

Program for Saturday morning will be six oral papers on spatial analysis, to be held in WWC Commons.

J. Francis then moved to adjourn, with Beth Sennett-Walker seconding. Passed unanimously.

MINUTES OF WAPA EXECUTIVE COMMITTEE
MEETING, SEPTEMBER 14, 1988

The WAPA Executive Committee met September 14, 1988 at the University of Wyoming Student Union. The meeting was called to order by Vice-President Jude Carino at 1:10 P.M. Members present included Carino, Judy Rose (Treasurer), Jim Welch (Member-at-large), Danny Walker (Newsletter editor), and John Albanese (Past-president). Also in attendance was Julie Francis. President Dave Vlcek was unable to attend because he had been called to fire duty in Yellowstone Park. Member-at-large Mark Miller was not present because he was attending a meeting concerning the Bair-oil project in Rawlins.

Activities since Spring 88 meeting

Results of the WAPA Membership Survey have not yet been transmitted to Walker for publication in the forthcoming newsletter. These will be published in a subsequent newsletter issue.

Joint WAPA, WAS, SHPO scholarship possibilities -- WAS has decided to write the SHPO concerning federal guidelines as to how such planning monies must be spent. It is unknown if WAS has done this yet.

Spring Meeting 1989 -- WAS is planning on having its spring meeting in Rawlins and would be happy to have a joint meeting with WAPA.

SOPA Guidelines for Research -- At the spring meeting, Rick Bryant suggested that SOPA Stancards for Research and Ethics be incorporated into WAPA by-laws. Welch thinks this is a good idea. Rose and Walker thought that our existing by-laws already covered what was in the SOPA guidelines. Welch will distribute the SOPA guidelines to the rest of the Executive Committee for review prior to the fall meeting. At that point, the Executive Committee will make a recommendation to the membership as to whether these should be included into the WAPA by-laws.

BLM Paraprofessional Program -- Carino will make a report to the membership concerning BLM policy decisions

regarding the use of paraprofessionals.

OCTA -- Carino will also make a report to the membership regarding relationships with OCTA.

Replacement of Officers

Both Dona Hough-Stilphen and Judy Rose will be leaving Wyoming for bigger and better things, leaving two vacancies on the Executive Committee. Carino moved that Julie Francis take over the duties of both Secretary and Treasurer until the fall meeting. This was approved.

By-Laws

Walker outlined proposed changes in the by-laws that had been made to incorporate comments by the rest of the Executive Committee. These changes were approved, and it was decided to submit the by-laws changes to the membership for approval with the upcoming newsletter and elections ballot. The format for the ballot was also approved.

New Business

The Executive Committee approved the purchase of computer paper and ribbons for Walker to produce the newsletter, by-laws, and ballot.

The Fall Meeting will be held in Laramie on November 18-19 in conjunction with the WAS Fall Workshop. The business meeting will be held on Friday afternoon, and WAPA members will be invited to attend all workshop activities on Saturday. These included papers, a tour of the territorial prison, and no-host supper. Julie Francis will be in charge of local arrangements and will send out workshop and meeting notices to WAPA at the same time notices are sent to WAS members. Welch asked that these include information on parking, a Laramie map, and accommodations guide.

Welch noted that at least one, and possibly two, Wyoming state legislators have expressed interest in sponsoring beefed up state antiquities legislation. Francis also discussed ideas for soliciting the cooperation of other state agencies in this task. A legislative

action committee was formed, consisting of Welch, Albanese, Francis, and Frison.

Six individuals were approved for WAPA membership. These are Lynn Harrell, Alice Tratebas, Greg Newberry, Kevin Thompson, Ted Hoefler, and Bill Batterman. Carino will send out the appropriate congratulatory notices.

Walker nominated George C. Frison as an honorary member, based on his long-term contributions to Wyoming archaeology that also further the goals of WAPA. This was approved by the Executive Committee and will be placed on the fall 1988 ballot for acceptance by the voting membership.

Judy Rose responded on behalf of the Executive Committee regarding the revitalization of the Melcher bill before Congress. These letters will be published in the next issue of the newsletter.

Updates on the Bairoil Project were then made. On the same day of the Executive Committee meeting, the ACHP, SHPO, BLM, State Archaeologist, John and Mavis Greer, and AMOCO were meeting in Rawlins to discuss progress on the project. SHPO and ACHP have received a draft CRMP for review. At this time, things appear to be kosher for what was covered under the interim plan and the no-adverse-effect ruling. A discussion of forming a WAPA Bairoil committee then ensued. Prospective members include Mary Beth Galvan, John Albanese, Dianne Berrigan, Jude Carino, Steve Creasman, Julie Francis, Mike Metcalf, Bob Nycamp, John Slay, AND Linda Ward-Williams. This committee will be finalized during the fall business meeting.

The meeting was officially adjourned at 5:30 P.M.

Submitted by Julie Francis, Temporary Secretary

PROPOSED AMENDMENTS AND REVISIONS

CONSTITUTION AND BY-LAWS

WYOMING ASSOCIATION OF PROFESSIONAL ARCHAEOLOGISTS

Section I - NAME

1. The name of the organization shall be the Wyoming Association of Professional Archaeologists (WAPA), hereinafter referred to as the Association.

Section II - DURATION

1. The period of ~~the~~ existence and ~~the~~ duration of ~~the life of~~ this ~~organization~~ Association shall be perpetual.

Section III - PURPOSE

1. The Association is a nonprofit voluntary ~~association~~ organization that exists for the purposes of maintaining and promoting the goals of professional archaeology in the State of Wyoming.
2. These goals shall include but shall not be limited to:
 - a. establishing and promoting high standards of archaeological research, reporting and management;
 - b. establishing and promoting professional archaeological interests in political and public forums;
 - c. establishing and promoting communications with the archaeological community;
 - d. establishing and promoting a forums for discussing research problems and data;
 - e. promoting public education and interest in cultural resource preservation and conservation;
 - f. promoting investigations in the fields of prehistoric and historic cultural resources; ~~and the benefits from conserving these~~;
 - g. providing Association input to appropriate State, Federal, and local agencies.

Section IV - MEMBERSHIP

1. Voting Members
 - a. Qualifications
 - i. Minimum of a BA or BS degree in Anthropology or related field;
 - ~~ii. Minimum of 12 months full-time professional archaeological experience in Wyoming.~~
 - ii. Demonstration of previous professional archaeological experience;
 - iii. Exceptions to i and ii ~~will~~ shall be considered on a case-by-case basis individually by the Association Membership and Ethics Committee;
 - iv. No breaches of the Association Code of Ethics ~~since its adoption.~~
 - b. Entry Procedures
 - i. Application, including submission of vitae and statement of

- research interests in Wyoming archaeology;
- ii. Acceptance by a majority vote of the Association Membership and Ethics Committee after a review of credentials.
- c. Rights and Duties
 - i. Adherence to the Association Code of Ethics;
 - ii. Regular participation in the Association activities of the Association;
 - iii. Full voting rights in all Association business;
 - iv. Eligibility to serve as an Association officer or member of any Association committee;
 - v. Receipt of all Association publications.
- 2. Associate Members
 - a. Qualifications
 - i. BA or BS in; or active participation in a BA or BS degree program in; Anthropology or related field.
 - ii. Exceptions will be considered on a case-by-case basis by the Membership and Ethics committee.
 - b. Entry Procedures
 - i. Application; including submission of vitae and statement of research interests in Wyoming archaeology.
 - ii. Acceptance by majority vote of the Membership and Ethics Committee after review of credentials.
 - c. Rights and Duties
 - i. Adherence to the Association Code of Ethics.
 - ii. All rights of Voting Members except voting on Association business; membership on standing committees; and serving as an Association officer.
 - iii. May serve as a nonvoting member on any ad hoc committee.
 - iv. Receipt of all Association publications.
- 3.2. Honorary Members
 - a. Qualifications
 - i. An Honorary; non-voting memberships can be awarded to persons who make a significant contributions which that furthers the goals of the Association.
 - b. Entry Procedures
 - i. Acceptance by majority vote of the Membership and Ethics Committee, or nomination at a regular meeting, followed by a 60 percent acceptance by the voting membership.
 - c. Rights and Duties
 - i. Acceptance of the Adherence to the Association Code of Ethics.
 - ii. All rights of voting members except voting on Association business; membership on standing committees; and serving as an Association officer.
 - iii. Honorary members shall be exempt from payment of dues.
- 4.3. Institutional Members
 - a. Qualifications
 - i. An Institutional, nonvoting memberships can be awarded to any organizations wishing to house WAPA newsletters or any other Association publications in its their libraries.
 - b. Entry Procedures

- i. Acceptance by majority vote of the Membership and Ethics Committee, or nomination at a regular meeting, followed by a 60 percent acceptance by the voting membership.
- c. Rights and Duties
 - i. ~~A~~ Acceptance of the Adherence to the Association Code of Ethics.
 - ii. Receipt of all Association publications.

Section V - MEETINGS

1. The Association shall meet semi-annually in regular sessions in October-December and in February-April and on other occasions as the membership shall deem necessary. A petition by ten voting members may request that the Executive Committee call a special meeting. Notice must be placed in the mail at least 4 weeks prior to all meetings, regular or special.
2. Passage of a motion at a meeting ~~will~~ shall require 51 percent sustainment by the voting members present at that regular meeting, whereas business conducted at a special meeting must be sustained by a ~~3/5~~ (60 percent) affirmation by the voting membership, to be contacted by mail ballot.
3. Modification of these By-laws requires a 60 percent affirmation by the voting membership.

Section VI - FINANCES

1. Dues shall be paid to the ~~organization~~ Association at the rate(s) established by a majority vote of the membership. Dues notices shall be sent to all members prior to the spring semi-annual meeting. Dues are payable to the treasurer by the spring semi-annual meeting.
2. Dues shall be used for the purpose of financing the business of the ~~organization~~ Association, including but not limited to ~~such things as~~ fees for secretarial services, and expenses of officers incurred in the normal course of Association business.
- ~~2-3.~~ If dues remain unpaid for two consecutive meetings, voting membership and newsletter will shall be revoked. Prior to revocation, delinquent dues notices shall be sent by the treasurer. If dues remain unpaid, notice of revocation shall follow. Terminated members shall have an opportunity to reapply for membership.
- ~~3-4.~~ Finances shall be administered by the Treasurer. Records ~~will~~ shall be available for inspection by the membership at all times and shall be audited for the preceding fiscal year prior to the semi-annual spring meeting.
- ~~4-5.~~ Single expenditures in excess of \$200 require the prior concurrence of the President; single expenditures in excess of \$500 require the prior concurrence of the Executive Committee, and shall be within the constraints of available funds.
- ~~5-6.~~ Property
 - a. The Association may receive, maintain and hold, by request, device, gift, or otherwise, either absolutely or in trust, for any of its purposes, property, either real or personal, ~~any fund~~ or funds, without limitations as to amounts or values.
 - b. The Association may convey such property and ~~to~~ invest and reinvest any principal and interest; and ~~to~~ may direct, manage, and expand the income and principal of the Association and the agency or agencies

making such funds available, and for the uses and purposes herein set forth.

67. No officer or member of the Association, in the absence of fraud committed by ~~himself that officer or member~~, shall become personally liable for any debts or liabilities rising against or incurred by the Association or its officers, agents, employees, or members; and the private property of the officers and members of this organization shall be exempt from liability for any and all debts, obligations or liabilities of the Association.

Section VII - OPERATION

1. The place of business for the organization ~~will be the place of business or location of the Secretary.~~ shall be c/o Office of the Wyoming State Archaeologist, P.O. Box 3431, University Station, Laramie, Wyoming 82071.
2. Robert's Rules of Order shall govern the procedures at each meeting; ~~or other rules at the discretion may govern~~ as established by the President or presiding officer at the beginning of the meeting.

Section VIII - OFFICERS

1. The Association shall have four officers: President, Vice-President, Secretary, and Treasurer. All officers shall hold office for one year. The Executive Committee shall fill any vacancy during any term of office, by appointment, from the membership. Such appointments shall be for the remainder of the original elected term of office.
 - a. President. The President shall serve as the Association's representative in all its official affairs and transactions. The President ~~will shall~~ preside over ~~the Association~~ meetings. The President may appoint committees as necessary, with the assent of the Executive Committee.
 - b. Vice-President. The Vice-President shall act with the powers of the President in the event that the President is unwilling or unable to perform appointed duties. In addition, ~~he will~~ the Vice-President shall chair the Membership and Ethics Committee. The Vice-President shall assume the Presidency at the end of the Vice-President's elected term.
 - c. Secretary. The Secretary shall announce all meetings to the membership of the Association and shall maintain minutes of all meetings.
 - d. Treasurer. The Treasurer shall keep membership rolls of the Association, shall maintain records of financial transactions in accordance with standard bookkeeping practices, and ~~is authorized to~~ shall disperse funds according to Section VI.
2. The Association shall appoint or retain a legal Counsel, as needed.
3. The Association shall appoint an Editor who shall solicit and edit material for a newsletter of the Association, and, when authorized, develop other official publications. The Editor shall serve as long as such appointment remains agreeable to the editor, the Executive Committee and the Association.

Section IX - STANDING COMMITTEES

1. Executive Committee
 - a. The voting members of the Executive Committee shall be composed of the Association Officers, the newsletter editor, and 2 ~~elected~~ Members-at-Large, to be elected in alternate years for 2 year terms. The immediate past president shall serve as an "ex officio" member of the Executive Committee.
 - b. The Executive Committee shall act in behalf of the Association to further the goals of the ~~organization~~ Association as set forth in the its Constitution and By-Laws.
2. Membership and Ethics Committee
 - a. The Membership and Ethics Committee shall be composed of the Vice-President and 4 voting Members, appointed by the Executive Committee, no more than 2 of which are Executive Committee Members. The Vice-President shall chair the committee.
 - b. The purpose of the Membership and Ethics Committee shall be to review and vote on new members ~~which who will~~ shall then be accepted by a majority vote of the committee.
 - c. The Membership and Ethics Committee shall recommend that matters involving professional archaeological ethics of ~~the members of WAPA~~ Association members, or of persons or organizations external to WAPA the Association, be brought to the attention of the Executive Committee for action.

Section IX - ELECTION OF OFFICERS

- ~~1. All officers shall hold office for one year.~~
1. The Vice-President shall assume the presidency at the end of the Vice-President's elected term.
2. The other officers of the Association, and ~~the other members~~ the two Members-at-Large of the Executive Committee, shall will be elected by a mail ballot of the membership, requiring a simple majority of all ~~the~~ votes cast.
3. Completed ballots ~~will~~ shall be mailed in a signed, sealed envelopes, or submitted in person at the fall semi-annual meeting. Nominations ~~will~~ shall be accepted at the regular semi-annual spring meeting. ~~in the spring;~~ Ballots ~~will~~ shall be mailed ~~in the late summer~~ to the voting membership at least four weeks prior to the semi-annual fall meeting. Newly elected officers ~~will~~ shall assume office at the end of the semi-annual fall meeting. Ballots ~~will~~ shall be counted by two voting members appointed by the ~~current~~ President.
4. The President ~~will~~ shall not vote in an election, except to break a tie.

Section XI - PUBLICATIONS

1. The Association shall publish a newsletter. The Association, may from time to time, authorize ~~the~~ publication of other single or serial items.

Section XII - ADOPTION

1. These By-Laws shall become effective upon ratification by a 2/3 sustainment of those registered by the time of the second organizational meeting.

Section XIII - DISPOSAL OF ASSETS

1. In the event of dissolution, the Executive Committee shall dispose of all its Association assets to an educational or scientific institution that is exempt from taxation under the then current code of the Internal Revenue Service.

Section XIII - STANDING COMMITTEES

1. Executive Committee

- a. The Executive Committee shall be composed of the Association Officers, the newsletter editor, and 2 elected Members-at-Large, to be elected in alternate years for 2 year terms. The immediate past president shall serve as an "ex officio" member of the Executive Committee.
- b. The Executive Committee shall act in behalf of the Association to further the goals of the organization as set forth in the constitution and by-laws.

2. Membership and Ethics Committee

- a. The Membership and Ethics Committee shall be composed of the Vice-President and 4 voting Members, appointed by the Executive Committee, no more than 2 of which are Executive Committee Members. The Vice-President shall chair the committee.
- b. The purpose of the Membership and Ethics Committee shall be review and vote on new members which will shall then be accepted by a majority vote of the committee.
- c. The Membership and Ethics Committee shall recommend that matters involving archaeological ethics of the members of WAPA, or of persons or organizations external to WAPA, be brought to the attention of the Executive Committee for action.

Section XIV - CODE OF ETHICS

1. Standards and Goals

- a. A Members of the Association shall adhere to the goals outlined in Section III (2), satisfying his or her their colleagues that the highest standards of research are maintained. The Association members agrees that all archaeological work is archaeological research, since, for example, this is the only way to determine the potential of archaeological cultural resources.
- b. Other ethical standards include, (but are not limited to), prompt reporting of results, maintenance of adequate facilities and staff, no employment of unqualified personnel in any capacity, use of common and professional courtesy in all potential or realized interaction with other archaeologists, and a strong commitment to promotion of preservation and conservation of cultural resources.

2. Members shall ensure that all specimens recovered through survey and excavation will be prepared and deposited with at an institutions with facilities for permanent curation.

3. Members of the Association who author or sign a research reports dealing with Wyoming archaeology shall deposit a copies of the said reports with the Wyoming State Historic Preservation Officer.

4. Members of the Association agree to allow ad hoc peer review committees to review reports which they have deposited with the SHPO.
5. Members of the Association who serve as principal investigators shall submit to the Executive Committee vitae of their employees within one month after the hiring of the employee.
6. Members serving as principal investigators shall submit an annual report of their archaeological activities within Wyoming to the Executive Committee.
75. a. No Members ~~will~~ shall not deal in, sell, nor trade, nor knowingly aid any individual or organization in the sale, trade, or transfer of any antiquity (archaeological object, site, or ~~project~~ property) for the purpose of anyone's personal profit.
6. b. As a professional archaeologists, ~~he/she will~~ members shall actively discourage vandalism of all ~~archaeological~~ cultural resource sites, objects, and properties.
87. The WAPA ~~Members~~ shall be sensitive to and respectful of legitimate concerns of groups whose culture histories are the subjects of archaeological investigations.
98. WAPA ~~Members~~ shall respond to legitimate requests for information about their projects and research by other archaeologists.
- ±89. A ~~Members~~ shall avoid participation in any activity which may result ~~or~~ does result in a conflict of interest, including, but not limited, to those circumstances where ~~the member's~~ their own economic interests may be affected by ~~his~~ professional duties and responsibilities to an employer or client. In those circumstances in which a conflicts of interest ~~is~~ are unavoidable, or when ~~the conflicts~~ arises after an activity has been undertaken, a ~~members~~ shall make full disclosure of ~~his~~ their interests to all participants as soon as ~~is~~ feasible.
- ±±10. Censure:
 - a. Determination of a probable breach of the Association Code of Ethics ~~will~~ shall be made by the Membership and Ethics Committee, ~~who will~~ which shall bring it to the attention of the Executive Committee.
 - b. The Executive Committee ~~will~~ shall, following consultation and input from all parties involved, (1) rule on whether a breach of the Code of Ethics has taken place, and (2) if so determined, the Executive Committee ~~will~~ shall vote on censure.
 - c. Censure may take the form of a letter, written in the name of the Association, denoting the misconduct or ~~extend as far as may result~~ in removal from the Association.
 - d. All such censured members shall have the right of appeal to the voting membership. Such appeal shall take place during the next regularly scheduled business meeting following notice of censure.

Section XV - DELINQUENT DUES

- ±. If dues remain unpaid for two consecutive meetings, voting membership and newsletter will be revoked.

STATES ELSEWHERE**JOHN A. SENULIS**

This new column is to inform UPAC members of the activities of archeological organizations in other western states. We will let you know how these groups are organized, when and where they hold their meetings and what topics will be covered. As information is received, we will provide a calendar of events that might be of interest to UPAC members.

WYOMING:

The Wyoming Association of Professional Archeologists, commonly known as WAPA, is an organization much like UPAC, formed in the late 1970s. Membership is composed of professional archeologists and students from government, academia and the private sector. The organization is very important in steering government interests to a pro-resource orientation. They also deal with the same headaches we do, including highway construction, seismic activity, land exchanges and the eternally mutating IMACS forms. Research interests include the full range of Wyoming archeology and meetings have included discussions on pottery, stone circles, the McKean complex and the recently discovered Archaic house pits.

WAPA's lively and informative meetings are held twice a year in the spring and fall. The two-day meetings include a business meeting on the first day and informal discussions of particular topics and research reports on the second day. The fall meetings are often warm-ups for the Plains Conference.

The meeting locations often take advantage of Wyoming's heritage. Meetings have been held, in conjunction with the Wyoming Archeological Society, Wyoming's avocational organization, in historic Cody and Cheyenne. The fall meetings are often held near the soothing waters of Thermopolis Hot Springs, Shoshone Chief Washakie's favorite resort. One joint meeting with the professional archeological organization in Colorado has already been held, and meetings with other states are under discussion.

Permanent Address:

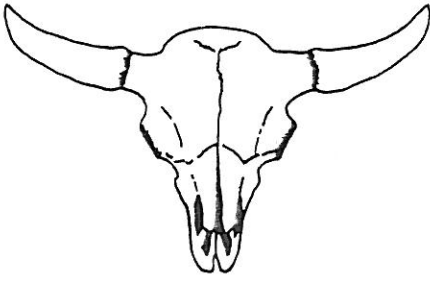
Wyoming Association of Professional Archeologists
P.O. Box 3431, University Station
University of Wyoming
Laramie, WY 82071

Current Officers: President, David Vlcek (General Correspondence); Vice President, Jude Carino (Membership); Secretary, Donna Hough-Stillphen; Treasurer, Judy Rose.

Membership: \$10 per year, meetings and twice yearly newsletter. Vita and cover letter to current Vice President.

Next Meeting: March 18, 19, at Western Wyoming College's impressive new facilities. Topic will be "Spatial Analysis and Ethno-Archeology."

If you have information about organizations in other states or meetings that may have interest to UPAC members, please get it to me for the next newsletter.



WYOMING ASSOCIATION of PROFESSIONAL ARCHEOLOGISTS

P.O. Box 3431
Laramie, WY 82071

August 31, 1988

The Honorable Alan Simpson
261 Dirksen Building
Washington, D.C. 20510

Dear Senator Simpson:

I am writing on behalf of the membership of the Wyoming Association of Professional Archeologists to ask you to oppose S.187, the Native American Cultural Preservation Act, and its recently offered substitute, the Native American Museum Claims Commission Act. Both were offered by Senator John Melcher of Montana, and both are pending before the Senate Select Committee on Indian Affairs. Because of the preponderance of Federal lands and Federally administered projects in Wyoming, either of these proposed pieces of legislation could profoundly affect our state.

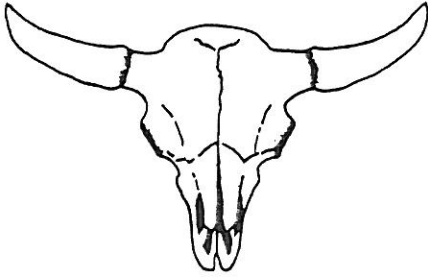
S.187, as amended, creates a new Federal bureaucracy to resolve disputes between Native Americans and museums concerning collections of human remains, grave goods, and/or ceremonial objects. It designates a board of commissioners to make decisions about the rights of museums to curate such Native American, mostly prehistoric archeological, materials. The legislation assumes adversarial relationships between Native Americans and museum curators and archeologists.

Currently, disputes are normally dealt with on case-by-case bases, among involved institutions, agencies, companies, Native American groups, and State Historic Preservation Officers or State Archeologists. Local level solutions to such disputes have generally worked well in the past, and are already guided by current Federal legislation, the Archeological Resources Protection Act of 1979, and the American Indian Religious Freedom Act of 1978. New Federal legislation is unnecessary.

We appreciate knowing your position on this proposed legislation. Thank you for your attention to this important issue.

Sincerely,

Ms Judy A. Rose
Treasurer
Wyoming Association of Professional Archeologists



WYOMING ASSOCIATION of PROFESSIONAL ARCHEOLOGISTS

P.O. Box 3431
Laramie, WY 82071

August 31, 1988

The Honorable Malcolm Wallop
204 Russell Building
Washington, D.C. 20510

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We appreciate knowing your position on this proposed legislation. Thank you for your attention to this important issue.

Sincerely,

Ms Judy A. Rose
Treasurer
Wyoming Association of Professional Archeologists

FIELD OFFICES
Casper 261-5172
Cheyenne 772-2477
Cody 527-7121
Gillette 682-7091
Laramie 745-5303
Rock Springs 382-5079

ALAN K. SIMPSON, WYOMING

VETERANS AFFAIRS COMMITTEE
Ranking Member

JUDICIARY COMMITTEE
Ranking Member-Subcommittee on
Immigration and Refugee Affairs

ENVIRONMENT AND PUBLIC WORKS COMMITTEE
Ranking Member-Subcommittee on
Nuclear Regulation

United States Senate

WASHINGTON, D.C. 20510

September 22, 1988

Ms. Judy A. Rose
Treasurer
Wyoming Association of
Professional Archeologists
P.O. Box 3431
Laramie, Wyoming 82071

Dear Judy:

Thank you for your letter regarding the Native American Cultural Preservation Act. I appreciate knowing of your concerns.

It is helpful for me to be able to review the various points you made concerning this matter. Although the bill has six cosponsors and the Select Committee on Indian Affairs has held two hearings, I seriously doubt that it has enough momentum to reach the full Senate for debate yet this session. However, I can assure you that I will bear your views closely in mind if it does. I particularly noted your remarks that this legislation would limit the flexibility of state and local agencies in dealing with controversial issues such as this. I am always concerned and wary of this type of Federal control.

I trust you will continue to bring your interests and concerns to my attention.

Kind personal regards,

Sincerely,



Alan K. Simpson
United States Senator

AKS/rj

J BENNETT JOHNSTON LOUISIANA, CHAIRMAN

DALE BUMPERS, ARKANSAS
WENDELL H FORD, KENTUCKY
HOWARD M. METZENBAUM, OHIO
JOHN MELCHER, MONTANA
BILL BRADLEY, NEW JERSEY
JEFF BINGAMAN, NEW MEXICO
TIMOTHY E. WIRTH, COLORADO
WYCHE FOWLER, JR., GEORGIA
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LOWELL P. WEICKER, JR., CONNECTICUT
PETE V. DOMENICI, NEW MEXICO
MALCOLM WALLOP, WYOMING
FRANK H. MURKOWSKI, ALASKA
DON NICKLES, OKLAHOMA
CHIC HECHT, NEVADA
DANIEL J. EVANS, WASHINGTON

DARYL H. OWEN, STAFF DIRECTOR
D. MICHAEL HARVEY, CHIEF COUNSEL
FRANK M. CUSHING, STAFF DIRECTOR FOR THE MINORITY
GARY G. ELLSWORTH, CHIEF COUNSEL FOR THE MINORITY

United States Senate

COMMITTEE ON
ENERGY AND NATURAL RESOURCES

WASHINGTON, DC 20510-6150

September 19, 1988

Judy A. Rose
Treasurer
Wyoming Association of
Professional Archaeologists
P.O. Box 3431, University Station
Laramie, Wyoming 82071

Dear Judy:

Thanks very much for your letter in opposition to S. 187, Senator Melcher's Native American Cultural Preservation Act. I've heard from other archaeologists from the state, including John Albanese, outlining their disapproval of the bill.

Like you, I oppose this measure as it is now drafted. The last thing we need is to add yet another layer of federal bureaucracy to "fix what ain't broke."

As you may know, Senator Melcher introduced a similar measure in the 99th which was never acted upon. The good news about S. 187 is that there is so little time left in this legislative session, that, like its predecessor, it, too, faces almost certain death.

I hope this is helpful. Thanks again for taking the time to write.

Sincerely,


Malcolm Wallop
United States Senator

MW:jec

Write your
Congressman at:

Senator Alan Simpson
261 Dirksen Building
Washington D.C. 20510
(202) 224-3424

Senator Malcolm Wallop
604 Russell Building
Washington, D.C. 20510
(202) 224-6441

Rep. Dick Cheney
225 Cannon Bldg.
Washington, D.C. 20515
(202) 225-2311



OF ANTHROPOLOGY

MEMORANDUM

August 25, 1988

To: Current and Prospective SAA Committee on Public Archaeology (COPA)
Members

From: Shirley Powell, Chair
COPA

Spowell

Subject: COPA ALERT REGARDING MELCHER LEGISLATION

A matter of concern to all archaeologists, a matter requiring COPA intervention, has arisen at a time when the COPA network is comparatively inactive. Thus I am forwarding the enclosed information to COPA members and non-members in hopes that you will respond and circulate copies among your contacts.

- The attached SAMPLE LETTER should be sent directly to your Senators. It has been designed to be short and informative, and is the type of information that Congressional staff look for. Copy the sample on colored paper, to increase its noticeability, before sending it out for circulation among your contacts.
- It is important in the constituent letter to ask the Senator's position on this legislation and to request a response in writing. Also, tell the Senator that you will be following up on the letter by phone--and please do so. You can use your phone follow-up as an opportunity to get to know some staff in the Senators' offices.
- If at all possible, while Congress is in recess (now) and at their district offices in the states, make an appointment with your Senators or staff to discuss this and other issues of concern to archaeology.
- Please send all copies of your correspondence to me (address above) and to Loretta Neumann (SAA Office of Government Relations, Foresight Science and Technology, Inc., 200 P Street, NW, Suite 305, Washington, DC 20036).
- Mark-up of the bill by the Senate Indian Affairs Committee is scheduled for September 8. Please contact your Senators prior to this date if at all possible. Once through the mark-up the bill could move quickly to the Senate floor.

Thank you in advance for your own response to this memo and for circulating this information among your colleagues.

Enclosure

SAMPLE LETTER

Date

The Honorable (Full name of Senator)
U.S. Senate
Washington, DC 20510

Dear Senator (Surname):

I am writing to you to ask you to oppose S. 187, the Native American Cultural Preservation Act and the recently offered substitute, The Native American Museum Claims Commission Act. Both were offered by Senator John Melcher of Montana and are pending before the Senate Select Committee on Indian Affairs.

(Identify who you are, that you are a constituent. Include appropriate affiliations and the fact that you believe the bill could affect your state. Give specific examples if possible.)

S. 187, as amended, would create a new federal bureaucracy to resolve disputes between Native Americans and museums concerning collections of human remains, grave goods and/or ceremonial objects. A board of three commissioners would make decisions about the rights of museums to curate materials obtained from lands on which Native Americans or their ancestors have interred such remains.

Such disputes are normally dealt with on a case-by-case basis between the institution, the Native American group and the State Historic Preservation Officer or State Archaeologist. This system has worked in the past and most claims have been successfully resolved. Federal legislation is not necessary. A local level solution to such problems insures that the appropriate parties are identified and consulted and takes into account all the concerns to a degree not possible under national regulation. By retaining the right to resolve disputes within local communities, balance can be achieved between the legal issues and the legitimate concerns of scientists and living peoples who have a clear relationship to the remains.

The legislation assumes an adversarial relationship between Native Americans and museum curators and archaeologists. For years, archaeologists have worked closely with native groups who have made claims to collections. In addition, archaeologists have contributed major scientific findings through the study of human remains and associated grave goods and ceremonial objects. New and valuable information on health, diet, disease and other questions have resulted from scientific study of human remains.

I would appreciate knowing your position on this legislation. I will contact your office (indicate either the district office or the DC office) in the next week. Thank you for your attention to this important issue. Please do not hesitate to contact me if you have any questions.

Sincerely,

Name
Title and Organization (if appropriate)
Address and phone (if not on letterhead)

Fact sheet enclosed

Background: There are a variety of attitudes and beliefs regarding proper treatment of human remains, grave goods and ceremonial objects. These materials, often curated in museums, universities, state or local agencies, offer the opportunity for scientists to study and reconstruct past life ways.

Some Native Americans have expressed a desire to have these objects and remains returned and/or reburied. Archaeologists, museum officials and universities have an equal concern about losing the research opportunities of these materials. An accurate interpretation of the past depends on archaeological resources as well as written sources. The tangible remains of past cultures include artifacts, plant and animal residues and structural features, as well as human remains. The study of human remains is an integral part of knowledge about many aspects of the past that cannot be derived from other sources. For example, knowledge about the health and cultures of past populations can grow only from scientifically collected and curated archaeological remains from which observations and measurements can be made and replicated.

Legislation: S. 187, as amended, would create a new federal bureaucracy to resolve disputes between Native Americans and museums concerning collections of human remains, grave goods and/or ceremonial objects. Museums are defined as public and private institutions, including those at universities and within federal, state and local agencies. A board of three commissioners would be empowered to make decisions about the rights of museums to curate Native American ceremonial objects or human remains or grave goods obtained from lands on which Native Americans or their ancestors had interred such remains.

SAA Position on S. 187: The Society for American Archaeology (SAA) believes that disputes about the treatment of human remains are best resolved at the local level, on a case-by-case basis. Such a mechanism both insures that the appropriate parties are identified and consulted, and takes into account the diversity of interests and concerns to a degree simply not possible under a national policy. By retaining the right to resolve disputes within local communities, balance can be achieved between legal issues and the legitimate concerns of scientists and the living peoples who have a clear relationship to the remains.

The Society recognizes that not all human remains are worthy of study and curation. Some have no scientific value. Others have direct kin ties to living persons and wherever possible their treatment should be decided by the descendants. Identification of those tribes and persons having demonstrated biological and cultural relationships with curated human remains and objects involves decisions that need to be addressed at the local level.

SAA supports increased efforts to address other more pressing concerns shared by Native Americans, archaeologists and museums that are not included in the substitute of S. 187. These include:

- o Support for Native American museums.
- o Better enforcement of existing legislation such as the American Indian Religious Freedom Act and the Archaeological Resources Protection Act to halt damage to sacred places and to stem the rampant looting of archaeological sites.
- o More education programs are required to increase the public's knowledge and respect for the thousands of years of Native American cultural achievement that are represented by archaeological sites and cared for in museum collections.

SAA urges the Congress to oppose S. 187 as introduced and the Melcher substitute to S. 187. This legislation will not help solve the problems, but rather will complicate the issue with bureaucratic red tape.

The Society for American Archaeology, founded in 1935, is an international association comprised of both professional and avocational archaeologists concerned about the discovery, interpretation and protection of the archaeological heritage of America.

Scientist's startling claim: The mother of the human race came from the stars!

IS THIS ADAM & EVE?

By HENRY WEBER

A leading scientist claims to have found the remains of Adam and Eve — remains that prove Adam was a caveman and Eve was a beautiful space alien!

"The evidence is overpowering," Dr. Bengt Naslund told reporters in Malmo, Sweden. "A Neanderthal man and extraterrestrial woman were father and mother of the human race as we know it.

"We are all descendants of an inter-species union and can trace at least half of our genetic heritage to outer space."

The archaeologist's claim, though fantastic, is based on evidence unearthed during a five-year dig in the hills north of Bayburt, Turkey.

After decades of research he satisfied himself that the Garden of Eden had been located in the region. And the discovery of skeletal remains late last year convinced him that he had found it.

"Finding the probable site of Eden was quite a coup but it paled in com-

parison to the skeletons themselves," said the expert.

"They were less than 40 yards apart and were obviously covered up in the same landslide that buried Eden. But there were glaring differences in their structures.

"The male was Neanderthal, short and powerfully built with the high cheekbones and sloping forehead that characterized Neanderthals.

"But the female was unlike any-

thing I've ever seen. Long, weak bones tell me that she was long-legged and willowy, with delicate facial features and greater brain capacity than women have today.

"To say that she came from another planet requires very little imagination.

"This woman had none of the attributes that would have equipped her for survival on Earth at that time.

"There is no doubt that she was the product of evolution in a less hostile environment. All she had going for her was a mind."

Analysis of bones and organic matter taken from the site indicate that the man and woman lived and died about 60,000 years ago, said Dr. Nas-

OVERPOWERING EVIDENCE! Dr. Bengt Naslund's discovery sheds new light on the origin of the human race. The famed archaeologist claims we are all descendants of a caveman father and a mom from a distant planet. Below, an artist's sketch of Adam and Eve.



Garden of Eden site yields bones from 60,000 years ago

lund. That coincides with an unexplained leap in human intelligence and the emergence of modern man, two evolutionary steps that have never been adequately explained, he said.

"We can only conclude that a super-evolved Eve brought intelligence to the genetic pool and gave birth to modern men," said the expert.

"Naturally our study is only beginning. We must find out who or what Eve really was — and if possible, where she came from."

WEEKLY WORLD NEWS
April 12, 1988



NORTH AMERICAN ARCHAEOLOGIST

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new!

Finally a description of an intact Paleo-Indian complex in the Southeast.
Dr. Jay Custer, University of Delaware, Newark Delaware

HARNEY FLATS: A Florida Paleo-Indian Site

I. RANDOLPH DANIEL, JR. AND MICHAEL WISENBAKER

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