



OSHA/CONSTRUCTION NEWS SUMMARY

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► Top 10 Causes and Direct Costs of the Most Disabling U.S. Workplace Injuries

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TRANSPORTATION NEWS SUMMARY

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► US Mining Deaths Dropped To New Lows In 2015

Work-related accidents claimed 28 miners' lives, preliminary data shows

Preliminary data released by the U.S. Department of Labor's **Mine Safety and Health Administration** indicate that **28 miners died** in 2015 in **work-related accidents** at the nation's mines, down from **45** in 2014. [read more...](#)



► Three Coal Mining Deaths in 19 Days are 'Troubling,' says MSHA chief

Assistant Secretary of Labor for Mine Safety and Health Joseph A. Main issued the following statement regarding the first three coal mining deaths of 2016: [read more...](#)

MONTHLY SAFETY TIP NEWS SUMMARY

► OSHA's Exposure Limits are Dangerously Out of Date

As industrial hygienist Dan Markiewicz wrote in his "**Managing Best Practices**" column recently, "*You can't rely on old information. Most of OSHA's PELs (Permissible Exposure Limits) are based on 1968 TLVs (Threshold Limit Values), with some of the TLVs developed decades earlier. You're naïve if you only rely on PELs and TLVs for health protection and risk assessment.*" [read more...](#)

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- ~OSHA 30 Hour Construction
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OSHA / CONSTRUCTION

Prepare for 2016 with 2015 OSHA Stats

To start off the New Year, we wanted to take a moment to look at the top 10 Occupational Safety and Health Administration's (OSHA) violations for 2015. As you put together your safety plan for 2016, this list is a powerful reminder about where to focus awareness and training efforts in order to avoid these kinds of accidents and incidents, and their associated fines, in the coming year.

Top 10 "serious" violations, fiscal year 2015

	STANDARD	TOTAL VIOLATIONS
1	Fall Protection (1926.501)	6,173
2	Scaffolding (1926.451)	4,281
3	Hazard Communication (1910.1200)	3,180
4	Lockout/Tagout (1910.147)	2,739
5	Ladders (1926.1053)	2,512
6	Respiratory Protection (1910.134)	2,250
7	Machine Guarding (1910.212)	2,242
8	Powered Industrial Trucks (1910.178)	2,182
9	Electrical – Wiring Methods (1910.305)	1,976
10	Electrical – General Requirements (1910.303)	1,557

*Data current as of Oct. 8, 2015

Top 10 "willful" violations, fiscal year 2015

	STANDARD	TOTAL VIOLATIONS
1	Fall Protection (1926.501)	161
2	Asbestos (1926.1101)	47
3	Excavations (1926.652)	44
4	Scaffolding (1926.451)	38
5	Lockout/Tagout (1910.147)	37
6	Machine Guarding (1910.212)	35
7	Permit-Required Confined Spaces (1910.146)	22
8	Specific Excavation Requirements (1926.651)	12
9	Fall Protection – Steel Erection (1926.760)	11
10	Respiratory Protection (1910.134), Occupational Noise Exposure (1910.95) and Bloodborne Pathogens (1910.1030)	10

*Data current as of Oct. 8, 2015

A "serious" violation is defined by OSHA as "one in which there is substantial probability that death or serious physical harm could result, and the employer knew or should have known of the hazard."

OSHA defines a "willful" violation as one "committed with an intentional disregard of, or plain indifference to the requirements of the Occupational Safety and Health Act."

TO SEE A FULL EXPLANATION OF EACH STANDARD, VISIT THE [OSHA REGULATIONS \(STANDARDS - 29 CFR\) WEBPAGE](#)

The Opioid Overdose Epidemic and the Workplace



Last week, the Centers for Disease Control and Prevention released troubling statistics on the growing epidemic of drug and opioid overdose deaths in the United States. The origins of this epidemic have been linked to prescription opioids. While it is unknown how many drug and opioid overdose deaths are associated with workplace injuries and illnesses, it is clear that this national epidemic is impacting workers and employers.

A May 2014 NIOSH blog noted that injured workers are frequently treated with powerful prescription drugs. The blog reported on studies demonstrating that narcotics account for 25% of prescription costs in workers' compensation systems and that those costs are rising.

An important avenue for combating prescription drug abuse are guidelines that health care providers can use to offer safer and more effective pain treatment. NIOSH's sister agency at the Centers for Disease Control and Prevention, the National Center for Injury Prevention and Control (NCIPC), released [draft opioid prescribing guidelines](#) and invited public comment through January 13, 2016.

In addition to work injuries and illnesses being the reason opioids are prescribed in the first place, there are other ways in which this epidemic is undoubtedly impacting workers and employers. The use of prescription opioids may impact the ability of a person to return to work, and ultimately can negatively affect their livelihood. If workers are under the influence of opioids while they are at work, they are likely to be at increased risk for injury. For workers in safety sensitive jobs, such as transportation and operators of heavy equipment, there will be increased risks for catastrophic events that impact many besides the worker.

NIOSH remains committed to primary prevention of occupational injuries and illnesses as our primary focus. We recognize the impact of the current opioid overdose epidemic on the workplace, and have compiled resources that may be useful for workers, employers, health care providers, and other stakeholders on a new [topic page](#). We also believe that the [NIOSH Center for Workers' Compensation Studies](#) provides a venue for research that can help inform interventions through workers' compensation systems.

NIOSH welcomes suggestions for additional resources that we might include on our [Prescription Drug Overdose Prevention](#) webpage and relevant research that might be addressed through the [NIOSH Centers for Workers' Compensation Studies](#).

Report a Fatality or Severe Injury

- All employers are required to notify OSHA when an employee is killed on the job or suffers a work-related hospitalization, amputation, or loss of an eye.
- A fatality must be reported within 8 hours.
- An in-patient hospitalization, amputation, or eye loss must be reported within 24 hours.

To Make a Report

- ▶ Call the nearest [OSHA office](#).
- ▶ Call the OSHA 24-hour hotline at 1-800-321-6742.
- ▶ [Report online](#)



Be prepared to supply:

*Business name;
names of employees affected;
location and time of the incident;
brief description of the incident;
contact person and phone number.*

Who is required to report?

All employers under OSHA jurisdiction must report these incidents to OSHA, even employers who are exempt from routinely keeping OSHA records due to company size or industry.

If the Area Office is closed, may I report the incident by leaving a message on OSHA's answering machine, faxing the Area Office, or sending an e-mail?

No, if the Area Office is closed, you must report the fatality, in-patient hospitalization, amputation, or loss of an eye using the 800 number (1-800-321-6742).

How does OSHA define "in-patient hospitalization"?

OSHA defines in-patient hospitalization as a formal admission to the in-patient service of a hospital or clinic for care or treatment. Treatment in an Emergency Room only is not reportable.

How does OSHA define "amputation"?

An amputation is the traumatic loss of all or part of a limb or other external body part. This would include fingertip amputations with or without bone loss; medical amputations resulting from irreparable damage; and amputations of body parts that have since been reattached. If and when there is a health care professional's diagnosis available, the employer should rely on that diagnosis.

Who should report a fatality or in-patient hospitalization of a temporary worker?

Similar to the requirements in section 1904.31 for recording injuries and illnesses, the employer that provides the day-to-day supervision of the worker must report to OSHA any work-related incident resulting in a fatality, in-patient hospitalization, amputation or loss of an eye.

What if the fatality, in-patient hospitalization, amputation, or loss of an eye does not occur during or right after the work-related incident?

If a fatality occurs within 30 days of the work-related incident, or if an in-patient hospitalization, amputation, or loss of an eye occurs within 24 hours of the work-related incident, then you must report the event to OSHA.

Under what circumstances am I not required to report an incident?

Employers do not have to report an event if it: Resulted from a motor vehicle accident on a public street or highway (except in a construction work zone); Occurred on a commercial or public transportation system, such as airplane or bus; Involved hospitalization for diagnostic testing or observation only.

What if I am in a state not covered by federal OSHA?

Many states operate their own occupational safety and health programs for private sector and/or state and local government workers. Reporting requirements may vary by state, although all states must have or be in the process of developing requirements that are at least as effective as OSHA's. Refer to the [status of reporting requirements](#) in these states. For more information, visit the Office of State Programs' [webpage](#).

Top 10 Causes and Direct Costs of the Most Disabling U.S. Workplace Injuries

Whether you are a **small business owner** or director of **EHS** at a **large corporation**, you know the **importance** of **safety**. It's **important** not only to **workers** and their **families** and **production schedules**; it also is **important** to the **bottom line**.

Nothing **illustrates** that **point** better than the **Liberty Mutual Workplace Safety Index**, which ranks the **top 10 causes** of **disabling workplace injuries**.

Non-fatal injuries requiring at least six days away from work cost U.S. businesses \$61.88 billion per year in direct workers' compensation costs according to the **2016 index**. The **top 10 serious, disabling, non-fatal workplace injuries or accidents** account for **82.5 percent** of that total – **\$51.06 billion** of the **total cost burden**.

- 1. Overexertion involving outside sources ranked first among the leading causes of disabling injury** - includes injuries related to lifting, pushing, pulling, holding, carrying or throwing objects - \$15.08 billion in direct costs – accounting for 24.4% of the overall national burden.
 - 2. Falls on same level ranked second** - \$10.17 billion - accounting for 16.4% of the total injury burden.
 - 3. Falls to a lower level ranked third** - \$5.4 billion - 8.7% of the total injury burden.
 - 4. Struck by object or equipment ranked fourth** - \$5.31 billion - 8.6% of the total injury burden.
 - 5. Other exertions or bodily reactions ranked fifth** - \$4.15 billion - 6.7% of the total injury burden.
- These top five injury causes accounted for **64.8 percent** of the **total cost burden**. The **remaining five injury causes** combined accounted for **17.7 percent** of the **total direct cost of disabling injuries**.
- 6. Roadway incidents involving motorized land vehicle;**
 - 7. Slip or trip without fall;**
 - 8. Caught in/compressed by equipment or objects;**
 - 9. Struck against objects or equipment; and**
 - 10. Repetitive motions involving micro-tasks.**

The Liberty Mutual Workplace Safety Index is developed based on information from Liberty Mutual, the U.S. Bureau of Labor Statistics (BLS), and the National Academy of Social Insurance. Liberty Mutual researchers examine BLS injury data to determine which events caused employees to miss six or more days of work and then rank those events by total workers compensation costs. The 2016 Liberty Mutual Workplace Safety Index is based on 2013 injury data. Based on release date changes, this year's index is titled 2016 Liberty Mutual Workplace Safety Index and does not represent a break in the series. Due to a new BLS coding system implemented in 2011, the latest index series (2013, 2014, 2016) is not directly comparable to the prior series (2000–2012).

Construction Association Urges 13 Steps for Worker Safety

The **Associated General Contractors of America (AGC)** is **urging commercial construction firms** to act on **13 specific steps** to further improve workplace **safety**—in response to an **increase** in the number of **construction fatalities**.

“As new, **relatively inexperienced workers** come on board, it is becoming **increasingly clear** that we need to **do more** as an **industry** to make sure these **workers do not harm** themselves or their **co-workers**,” says **AGC national spokesman Brian Turmail**. He **adds** that the **goal** of the new **recommendations** is to ensure that **every worker** safely **returns** to his or her **family** at the end of the **shift**.

Although the **recommendations** are **geared** toward **construction workers**, they offer **valuable information** for companies, **organizations**, safety managers and **supervisors** across a variety of **industries**. Some of these **recommendations** apply to **senior managers**, while others can be **acted upon** by **supervisors**.

Here are the 13 specific steps to improve construction worker safety:

- 1. Establish a buddy system for all new hires:** *During orientation, assign experienced workers to serve as new hires' safety sponsors. After 30 days, the supervisor and sponsor should evaluate a new hire's application of training and understanding of how to perform assigned tasks safely. Both must sign off that the worker is ready to work safely without a buddy, or that the buddy process continues until the new worker has proven he or she can work safely.*
- 2. Hold safety orientation sessions for all new hires, including temporary workers:** *Require every new hire, from full-time to temporary, to complete a safety orientation before being allowed to work on a project. It should include showing workers photographs depicting common and not-so-common hazards, such as lightning and weather, which trainees are then quizzed to recognize. The orientation should include interactive hazard recognition and group discussion on controls. The orientation process must cover company policies, procedures and principles relating to work rules and conduct. It must also include a verification of competency in the skill or craft the worker was hired to perform.*

3. Ensure managers and supervisors have the appropriate leadership and effective communication skills critical to instill safety culture and concepts into the workforce: *All personnel in supervisory or managerial positions shall complete initial management training so they can learn effective leadership and communication skills. This training and continuing leadership education should be an essential element of individual development plans for those in leadership positions. These skills are essential toward helping workers embrace an effective safety culture, including grasping and implementing appropriate safety concepts and procedures.*

4. Institute two separate pre-task hazard analysis training programs: *Create distinct pre-task hazard analysis training programs—one for the crew and one specifically designed for first-line supervision. These programs will help workers operate safely, and train supervisors to effectively fulfill their obligation to ensure workers are operating safely at all times.*

5. Hold monthly lunch and learn safety training programs: *Organize and host monthly safety lunch and learns, including 30-minute presentations from craft workers on pre-determined safety topics. These sessions will ensure that workers learn from their peers.*

6. Require all forepersons and/or superintendents to attend leadership in safety excellence certification courses: *Project leaders such as forepersons and superintendents are critical to the success of the day-to-day performance and implementation of a company's safety program. Providing them with the necessary skills to effectively communicate the mission is critical to this success.*

7. Hold targeted safety training to address all safety incidents: *Identify safety incidents and details. Quickly follow up by communicating targeted messages designed to address specific safety hazards involved, to avoid similar future incidents. The message can be communicated in bulletins, emails, team meetings, formal training or other appropriate forums.*

8. Make sure all training and materials are in the language of the entire workforce: *Workforces may include workers with limited English skills. Offer safety training in English and other languages as the need arises.*

9. Train your trainers: *Provide train-the-trainer instruction to all personnel responsible for training others. Retaining “science of teaching” consultants to train the trainers on basic instructional skills and/or to develop in-house programs can greatly improve train-the-trainer programs.*

10. Create worker-specific pocket safety guides for every task they are assigned: *Laborers may get just one guide for the scope of their task, while others, such as equipment operators, may need several. Guides must be kept on their person and produced upon a request from a supervisor. Workers are required to verbally explain the safe way to do their key assigned tasks, and during morning meetings, workers should be called upon to lead these meetings using their pocket guides.*

11. Establish craft-specific safety mentoring programs: *Schedule monthly mentorship meetings where crafts of varying tenure meet to help one another understand and discuss safety-related procedures, processes and lessons learned. At the ends of these meetings, the craft workers will summarize the results and share them with senior management to identify areas that may require additional focus.*

12. Issue easy-to-read badges that identify each worker's level of training and certification for operating equipment: *Badges are issued to all workers on a project, regardless of whether they work for a general contractor or a subcontractor. Badges allow everyone on a project to be aware of every worker's training and certification level, so they can be assigned appropriate tasks.*

13. Issue all workers a stop-work card and authorize them to temporarily halt construction activity on a project if they identify a legitimate safety hazard: *Make it clear to all workers that there are no repercussions for using these stop-work cards.*

Hiring young workers? Ensure you are meeting **OSHA requirements.**

Use this worker orientation checklist to ensure that you are **covering** all the **necessary bases** in **protecting** your young employees.

Providing safety training isn't enough. If you **don't** document that **training** you could be in **big trouble.**

Bevy of Rulemaking Activity Expected Soon, Including Speed Limiter Mandate, Apnea Pre-Rule and CDL Clearinghouse



The Department of Transportation, in its monthly regulatory update, gave its first update since November on a rulemaking to require speed limiters on heavy trucks, now projecting the rule to be published in February. The proposed rule, a joint effort from FMCSA and another DOT agency, has been stuck in the White House's Office of Management and Budget since May 2015.

The DOT now projects the rule that would mandate use of speed limiters on heavy trucks to be published Feb. 15. This rule could require governors on all trucks weighing over 27,000 pounds.

A rulemaking to implement minimum standards for training entry-level truckers is projected to be published Feb. 9, according to the agency's report. The rule will flesh out minimum standards for training truck operators, likely including behind-the-wheel training requirements and more.

A Final Rule to implement a CDL Drug and Alcohol Clearinghouse is projected to be published in February, too. The rule will establish a database of CDL holders that have failed or refused a drug test and requires carriers to upload this information to FMCSA at least annually. It would also require carriers to query the database when hiring drivers.

The DOT also projects a pre-rule dealing with sleep apnea to be published Jan. 29. The pre-rule would allow for data collection on how many truck operators have obstructive sleep apnea and what impact a sleep apnea rule could have on the industry.

CVSA Reveals 2015 Operation Safe Driver Week Results

On January 5, the Commercial Vehicle Safety Alliance (CVSA) released results of the 2015 Operation Safe Driver Week that was conducted October 18-24, 2015.

The data shows that law enforcement officers pulled over 21,012 commercial motor vehicle (CMV) drivers and passenger vehicle drivers during the event. In addition, 19,480 North American Standard Roadside Inspections were conducted by CVSA-certified inspectors on commercial drivers and vehicles.

Officers found that non-commercial motor vehicle (passenger vehicle) drivers speed significantly more than commercial motor vehicle (CMV) drivers. Passenger vehicle drivers were issued a warning or citation for speeding 27.3 percent of the time, versus 9.3 percent for CMV drivers.

The top five warnings and citations issued to CMV drivers were:

1. Size and weight
2. Speeding
3. Failure to use a seatbelt while operating a CMV
4. Failure to obey traffic control device
5. Using a handheld phone

The top five warnings and citations issued to non-CMV (passenger vehicle) drivers were:

1. Speeding
2. Failure to use a seatbelt
3. Failure to obey traffic control device
4. Following too closely
5. Improper lane change

See a [detailed comparison](#) of the 2015 and 2014 numbers.



NTSB UNVEILS 2016 LIST OF MOST-WANTED SAFETY IMPROVEMENTS

The National Transportation Safety Board (NTSAB) unveiled its 2016 Most Wanted List of transportation safety improvements on January 13, calling it a "road map from lessons learned to lives saved." The list focuses on 10 broad safety improvements on which the NTSB has made recommendations that have not yet been implemented.

According to the NTSB, several items on the list demonstrate how technology could help in saving lives, preventing accidents, and lessening the number and severity of injuries from accidents. For example, the list calls for promoting both the availability of collision avoidance technology in highway vehicles, and the completion of rail safety initiatives to prevent accidents. The list also calls for strengthening occupant protection in all modes of transportation, including laws mandating primary enforcement of seatbelt use, and age-appropriate child restraints.

The NTSB reports that twenty years ago it issued its first recommendation on the use of technology to prevent rear-end collisions. The agency says the implementation of this technology could significantly reduce motor vehicle crashes - the leading cause of death and injuries in transportation. Although federal regulators have made progress toward including such technologies in the 5-star safety rating on new vehicles, the NTSB advocates including such new technologies as standard equipment on all new highway vehicles - including commercial vehicles - just as airbags and seatbelts are now standard equipment.

According to the agency, distraction (especially from portable electronic devices) and fatigue continue to be serious safety issues in all modes of transportation, and the NTSB's 2016 Most Wanted List addresses these concerns. The list also notes that undiagnosed and untreated medical conditions have caused or contributed to accidents and calls for operators and regulators to require medical fitness for duty.

The NTSB states that impairment is also an issue in all modes of transportation. The agency has recommended lowering the legal limit on blood alcohol content to .05 to reduce deaths and injuries on highways. However, drugs other than alcohol can also impair drivers and operators of other types of vehicles - whether these drugs are recreational, over-the-counter, or prescription.

All of these most wanted transportation safety improvements are the result of the NTSB accident investigations. According to the agency, its most powerful tool to learn safety lessons from accidents is data recorders. Thus, the list calls for their increased use in all modes of transportation.

ELD Mandate's Anti-Harassment Provisions and When They Take Effect



The final version of the U.S. DOT's rule to mandate the use of electronic logging devices, published in early December, maintained the major anti-harassment provisions included in FMCSA's March 2014-published ELD mandate proposal.

The measures fleshed out in the rule come, at least in part, in response to a 2012 court ruling that concluded FMCSA failed to include adequate safeguards in its 2010-issued ELD mandate to protect truck operators from harassment from carriers via ELDs (then called EOBRs). The court also vacated the rule because of it, sending it back to the DOT's drawing board.

The new mandate, the compliance date for which is Dec. 18, 2017, devotes a quarter of its key components to harassment prevention measures and implements penalties for carriers that violate those measures.

In the new rule, FMCSA defines harassment and explicitly prohibits it, institutes safeguards against it, and spells out a process by which drivers can file complaints over ELD harassment.

Also, the harassment safeguards don't necessarily take effect on the Dec. 18, 2017, ELD compliance date. They instead take effect when use of an ELD begins, even if that's before the December 2017 compliance date.

Harassment definition/prohibition

FMCSA, in the final ELD rule, defines harassment as "an action by a motor carrier toward a driver employed by the motor carrier (including an independent contractor while in the course of operating a commercial motor vehicle on behalf of the motor carrier) involving the use of information available to the motor carrier through an ELD, or through other technology used in combination with, and not separable from an ELD, that the motor carrier knew, or should have known, would result in the driver violating" the [Hours regulation](#) and the [Ill or Fatigued Operator regulation](#).

On that definition, FMCSA bases this line in its rule: "**No motor carrier may harass a driver.**"

In plain language, what the two mean is carriers are prohibited from using a logging device or information received from a logging device to push a truck operator to drive when he or she is out of hours, tired or sick or when the driver does not think he or she can safely operate due to weather or road conditions.

For a carrier to be assessed a penalty, the driver in question must commit an "underlying" hours of service violation, the rule says. If no hours regulations are broken, however, the agency could pursue penalties against the carrier under the broader anti-coercion rule published by FMCSA in November — if an investigation shows the carrier also violated the [coercion rule](#).

The penalty assigned to a harassment instance will be based on the underlying hours of service violation, if one is committed.

Harassment instances may also see enforcement intervention from the Occupational Safety and Health Administration, under the Department of Labor, which can pursue separate action from FMCSA.

Anti-harassment safeguards instituted by the ELD mandate

The key steps the agency takes in the [2015-issued ELD rule](#) to protect drivers from harassment include:

- (1) requiring the devices to have a mute function,
- (2) protecting records of duty status from manipulative edits and
- (3) limiting location tracking.

Mute functionality: Required mute functionality alleviates one of the chief complaints that derailed the 2010 rule: Fleets using ELDs' related functionality for messaging or alerts to interrupt drivers' off-duty rest periods.

If drivers are using a device that can make audible signals or noises, the rule requires the device to have the ability to either automatically enter a muted mode when put in a sleeper berth setting or have the functionality to allow a driver to turn the volume off.

Editing rights: Though the rule permits edits by drivers and carriers to be made, it also requires the devices' original record to be maintained, as well as requiring all users to have a unique login ID, so that edits can be tracked and annotations kept transparent.

All edits, even if made by a carrier, must be approved by a driver before being added to the record of duty status, according to the rule. All edits must also include an annotation, a minimum of four characters, explaining the edit.

Location tracking: The rule does not require compliant devices to track drivers or vehicles in real time. According to the rule, the devices are only required to provide an approximate device location — within a 1-mile radius — during on-duty driving periods. FMCSA says limiting location tracking to "reduced proximities" aids in protecting truckers' privacy and helps safeguard against harassment from carriers.

FMCSA Issues Rule Proposal to Tie Safety Rating Directly to Inspections, Violations

The **Federal Motor Carrier Safety Administration** announced Jan. 15 a rulemaking proposal designed to update **FMCSA's** safety rating methodology by integrating on-road safety data from inspections, along with the results of carrier investigations and crash reports, to determine a motor carrier's overall safety fitness on a monthly updated basis.

The proposed **Safety Fitness Determination (SFD)** rule would replace the current three-tier federal rating system of "Satisfactory, Conditional and Unsatisfactory" for federally regulated commercial motor carriers (in place since 1982) with a single determination of "**Unfit**", which would require the carrier to either improve its operations or shut down.

"Using all available information to achieve more timely assessments will allow us to better identify unsafe companies and get them off the road," said U.S. Transportation Secretary Anthony Foxx.

"Carriers that we identify as "**Unfit**" to operate will be removed from our roadways until they improve," said **FMCSA** Acting Administrator Scott Darling.

Once in place, the agency believes the rule will enable it to properly assess the safety fitness of approximately 75,000 companies a month. By comparison, the agency is only able to investigate 15,000 motor carriers annually under the current system, with less than half of those companies even receiving a safety rating.

Two data sources underlie the methodology the agency proposes to use: investigation results and roadside inspection/violation data, the latter the same data compiled and measured by the **CSA Safety Measurement System**. The **FAST Act** highway bill last December required the **SMS'** analytical measurements to be pulled from public view after widespread, long-running criticism.

Under the **SFD**, five of the same seven **Behavior Analysis and Safety Improvement Categories (BASICs)** (excluding the *Crash Indicator* and the *Controlled Substances/Alcohol* categories) will be analyzed for potential failure. A carrier's on-highway performance in relation to a fixed failure threshold established in the rule for those five **BASICs** — **Hours of Service Compliance**, **Driver Fitness**, **Unsafe Driving**, **Vehicle Maintenance** and **Hazardous Materials** — will be considered.

Failure of any two will result in an "**Unfit**" rating.

When assessing roadside inspection data results, the proposal uses a threshold of 11 inspections with violations in a single **BASIC** within a 24-month period as its data-minimum standard. Until that level of activity is reached in at least one **BASIC**, a motor carrier will not be eligible to be identified as "**Unfit**". If a carrier's individual performance meets or exceeds the failure standards in the rule, it would then fail that **BASIC**.

The failure standard will be fixed by the eventual final rule, the agency proposes. A carrier's status in relation to that fixed measure would not be affected by other carriers' performance, a key difference from the percentile scores computed within the **CSA SMS** in each **BASIC**.

The "**Unfit**" determination, ultimately, is proposed to occur with a carrier's failure of any two **BASICs**, whether as a result of roadside violations, investigatory findings, or a combination of both.

Another similarity to the **SMS** is the **SFD's** weighting of violations according to how recently they occurred. **FMCSA's** expected utilization of elements of its **SMS** within this rule brought allegations of impending violations of the **FAST Act** highway bill's **CSA** reform and other provisions from a coalition of motor carrier groups. The **FAST Act's** language relative to safety fitness determinations, the coalition argues, among other things requires that **FMCSA** conduct the **Congressionally-required** review of, and make recommended changes to, the **CSA SMS** before releasing any **SFD** rule.

Asked directly about these charges again upon release of the **SFD** rule, **FMCSA** spokesman Duane Debruyne declined the opportunity to comment.

Also, as reported, motor carrier **CSA SMS BASIC** scores, as a matter of public consumption, are **no longer part** of the **SMS** — as a result of another **FAST Act** requirement — available only privately.

FMCSA estimates that under this proposal, fewer than 300 motor carriers each year would be proposed as "**Unfit**" solely as a result of on-road safety violations. Further, the agency's analysis has shown that the carriers identified through this on-road safety data exhibit crash rates of almost four times the national average.

Examine the proposed rule's full textual details at this [link](#).

But in addition to roadside data, the new **SFD** would also draw on traditional compliance review-type investigations for failure determinations in each **BASIC**. Failure of a **BASIC** based on either crash data (the *Crash Indicator BASIC*) or compliance with drug and alcohol requirements (*Controlled Substances/Alcohol*) would only occur after a follow-on comprehensive investigation.

The proposal's Jan. 21st publication in the **Federal Register** marked the advent of a 60-day public comment period on the provisions. **FMCSA** will be providing a reply comment period allowing for an additional 30 days for commenters to respond to initial commentary.

See [more detailed information](#) on **FMCSA's** proposal.



The agency has established an online **SFD calculator** through which motor carriers can test how the rule would affect them with their own data.

US Mining Deaths Dropped To New Lows In 2015

Work-related accidents claimed 28 miners' lives, preliminary data shows

Preliminary data released by the U.S. Department of Labor's **Mine Safety and Health Administration** indicate that **28 miners died** in 2015 in **work-related accidents** at the nation's mines, down from **45** in **2014**. The figure represents the **lowest number of mining deaths ever recorded** and the **first year** that mining deaths **dropped below 30**.

Eleven of the **28 deaths** occurred in **coal mines** – three in **Pennsylvania**; two each in **Kentucky**, **Illinois** and **West Virginia**; and one each in **Alabama** and **Virginia**. The **leading causes** were powered **haulage** and **machinery accidents**, which accounted for **six deaths**.

Of the **17 deaths** in metal and **nonmetal mining**, **Nevada** led with **four**, followed by **Missouri** with two, and **one each** in **California**, **Florida**, **Georgia**, **Iowa**, **Massachusetts**, **Nebraska**, **New Hampshire**, **North Dakota**, **Ohio**, **Pennsylvania** and **Virginia**. The **leading cause** of death in these mines was **machinery accidents**, which led to **five deaths**, followed by **falling materials** that killed **four miners**.

"While **coal mine closures** had some **effect** on the **historic low number** of mining deaths, actions by **MSHA** and the **mining industry** to improve **mine safety** have been a **major factor**," said Joseph A. Main, **assistant secretary** of labor for **mine safety** and health.

Main **credited** the **agency's use** of **strategic enforcement tools**, including **special impact** inspections that **quickly address** problem mines and the retooled **Pattern of Violations** procedure that **targets mines** with chronic violations, along with **compliance assistance**, training and **outreach efforts** to the **mining industry**.

In the **metal and nonmetal mining** sector, **MSHA** took a **proactive approach** to reverse the **upward trend** of mining deaths that **began** in **October 2013**. On the **heels** of a **particularly deadly day** in August 2015, when **three miners died** at **three separate** operations, **MSHA** collaborated with **stakeholders** to launch one of its **most aggressive** enforcement and **outreach efforts** across the **country**. For the **next 134 days**, no **metal and nonmetal mining deaths** occurred in the **nation's mines**, passing the **previous record** in 2010 of **82 consecutive days** without a **mining fatality**.

"While **record-low numbers** have been **achieved**, we are **mindful** that things could **change** in a **heartbeat** if we let down **our guard**. There is **still much more** to be done to **ensure** that miners **go home** after **every shift**, **safe and healthy**," said Main.



Three Coal Mining Deaths in 19 Days are 'Troubling,' says MSHA chief

Assistant Secretary of Labor for Mine Safety and Health Joseph A. Main issued the following statement regarding the first three coal mining deaths of 2016:

"In just the first three weeks of 2016, and after the safest year in mining history, the coal industry has experienced three fatalities in three separate mining accidents, the highest number of coal accidents to occur in the same time period since January 2006.

- On Jan. 4, a 53-year-old miner was killed when he became entangled in a moving underground conveyer in West Virginia.
- On Jan. 16, a 31-year-old miner was killed when falling material pinned the victim to the mine floor in Pennsylvania.
- On Jan. 19, a 36-year-old miner was killed when he became pinned between a continuous mining machine and a coal rib in Kentucky.

"In light of declining coal market conditions, we all need to be mindful that effective safety and health protections that safeguard our nation's coal miners need to be in place every day at every mine in the country.

"All miners deserve to work their shifts and return home at the end of the day, safe and healthy. To that end, the Mine Safety and Health Administration plans to ramp up its targeted enforcement, education and outreach efforts to respond to the troubling number of mining fatalities that have occurred so far this year. Today, MSHA widely disseminated to industry stakeholders [an alert on these deaths](#), emphasizing the need for continued vigilance in miner safety and health."

OSHA's Exposure Limits are Dangerously Out of Date

As industrial hygienist Dan Markiewicz wrote in his **"Managing Best Practices"** column recently, **"You can't rely on old information. Most of OSHA's PELs (Permissible Exposure Limits) are based on 1968 TLVs (Threshold Limit Values), with some of the TLVs developed decades earlier. You're naïve if you only rely on PELs and TLVs for health protection and risk assessment."**

Dan's far from alone with his warning.

OSHA chief Dr. David Michaels is on record saying: **"American workers use tens of thousands of chemicals every day. While many of these chemicals are known or suspected of being harmful, only a small number are regulated in the workplace. New chemicals are being introduced into worksites every year, and we are struggling to keep pace with the potential hazards. As a result, forty years after the creation of OSHA, thousands of American workers are still becoming ill and dying from exposure to hazardous chemicals."**

"Updating the PELs has been the number one public policy issue for the association since the mid-1990s and for the first time, we are seeing some real movement from the government sector on this issue," says American Industrial Hygiene Association President Barbara J. Dawson, CIH, CSP. **"AIHA encourages employers, workers and other interested parties to look closely at OSHA's list of alternate exposure limits because they will bring us closer to updating the PELs."**

PELs are regulations that establish the acceptable amount or concentration of a substance in the air in the workplace. They are intended to protect workers from adverse health effects related to hazardous chemical exposure.

Of the thousands of chemicals used in workplaces, OSHA has PELs for less than 500. Many of the PELs have not been updated since 1971, and current scientific data suggests that, in many instances, the outdated PELs are not sufficiently protective of worker health.

Says OSHA boss Dr. Michaels: **"Many of these PELs are dangerously out of date and do not adequately protect workers. Past efforts to update our PELs have largely been unsuccessful. Since 1971, OSHA has successfully established or updated PELs for only about 30 chemicals. We have issued only one new exposure limit since the year 2000. As a result, many workers are currently being exposed to levels of chemicals that are legal, but not safe."**

In 1989, OSHA attempted to update or set new PELs for more than 350 chemicals in a single rulemaking. Although OSHA presented analyses of the risks associated with these chemicals, as well as the feasibility and economic impacts, the analyses were not as detailed as those for individual rulemakings. The entire rulemaking was ultimately vacated by the court.

Compounding the problem with PELs is that no one knows how many chemicals are in commerce now (*the American Chemistry Council estimates there are approximately 8,300 chemicals in commerce in significant amounts*) or how many of those chemicals are hazardous.

Still hanging on to PELs

Still, according to an exclusive ISHN subscriber survey, the overwhelming majority of safety and industrial hygiene personnel use OSHA's PELs to monitor hazardous substances, and as part of their overall employee respiratory protection efforts (85 percent). About one-third (35 percent) of the survey respondents use ACGIH® Threshold Limit Values (TLVs), which are voluntary and updated regularly, and about one-quarter (24 percent) use their own internal company exposure limits – almost always limits more stringent than OSHA's.

Going beyond mere compliance

OSHA's [Annotated Occupational Exposure Limits tables](#) provides accurate, up-to-date chemical information to employers who want to voluntarily adopt newer, more protective workplace exposure limits for those chemicals that are covered by outdated OSHA exposure standards. It is one of two web-based resources offered by the agency. The other is a [toolkit](#) to assist employers and workers in identifying and substituting safer chemicals to use in place of more hazardous ones.

OSHA will continue to enforce its mandatory PELs. But according to Dr. Michaels, these new tables offer a better, more up to date resource on safe exposure limits. The OSHA chief advises employers who want to ensure that their workplaces are safe and their workers are protected, to utilize the occupational exposure limits on the annotated tables. He asserts simply complying with OSHA's antiquated PELs will not guarantee that workers will be safe – although, ironically, employers will not be cited if exposures are within PEL ranges.

The annotated tables provide side-by-side comparisons of OSHA PELs with recommended exposure limits of the National Institute for Occupational Safety and Health (NIOSH) and the American Conference of Governmental Industrial Hygienists, as well as the California Division of Occupational Safety and Health's required PELs.

What's the alternative?

OSHA has called for information on alternatives to the old PELs. Alternative approaches to chemical management include these six examples:

1. *Informed substitution to safer chemicals and processes: Uses the most current information on hazardous chemicals to inform employers about safer substances and non-chemical alternatives.*
2. *Hazard Communication and GHS: Uses the HazCom 2012 classification system as a tool for determining hazard classes and controls.*
3. *Health hazard banding: Organizes chemicals with similar toxicities into hazard groups, or bands. Hazard banding combined with information on worker exposures may be a useful risk assessment tool when toxicity data are not available.*
4. *Occupational exposure banding: A method proposed by NIOSH for assessing chemicals; the method sorts chemicals into five bands, with each band representing a different hazard level.*
5. *Control Banding: Uses hazard statements from labels and safety data sheets as guidelines for establishing chemical controls.*
6. *Task-based exposure assessment and control: Categorizes job tasks in terms of exposure potential and implements controls to reduce exposures to safe levels.*

Don't delay

OSHA has been working on updating its PELs for more than a quarter century without success. It will still be years before any possible alternative approaches are approved and finalized through formal rulemaking. Meanwhile, many of the country's largest corporations with industrial hygiene departments and expertise have set their own, stricter in-house exposure limits. According to ISHN's survey, about one in four companies make use of their own internal limits. One reason to do this is to lower your risk of liability. OSHA's current PELs will protect you from agency enforcement, but with EU, NIOSH, and many Cal/OSHA exposure limits stricter and publicly accessible, you may be in a legally vulnerable position.