



Wyoming Association of Sheriffs and Chiefs of Police

Enforcing Underage Drinking Laws Grant: Trends Analysis

Alcohol and Youth Data 2009 - 2011

Douglas/Gillette/Lander/Powell



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Enforcing Underage Drinking Laws Grant: Trends Analysis 2009 - 2011

Casper/Douglas/Gillette/Powell

APRIL 2012

This project was accomplished with grant funding provided by the Wyoming Department of Health – Mental Health and Substance Abuse Services Division (Enforcing Underage Drinking Laws Program Grant – Office of Juvenile Justice and Delinquency Prevention).

The analysis was conducted by Johnson and Associates of Douglas, Wyoming. The report was authored by Ernest L. Johnson, Director of Services.

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INTRODUCTION

This trends analysis was funded primarily with the use of federal funds provided by the United States Department of Justice - Office of Juvenile Justice and Delinquency Prevention as part of an existing national grant program entitled Enforcing Underage Drinking Laws. These federal grant funds have been provided to the state of Wyoming since 1998 and are administered by the Wyoming Department of Health – Mental Health and Substance Abuse Services Division.

Unlike other national prevention grant programs, these funds are specifically intended to be used for law enforcement initiatives which focus on effective enforcement of underage drinking laws. Due to the law enforcement focus of these federal grant funds, the Division began contracting with the Wyoming Association of Sheriffs and Chiefs of Police in 2006 to administer the grant process and to direct the efforts of the law enforcement agencies which apply for grant funding.

In 2007, the Association decided to take a more strategic approach in the administration of these federal grant funds by implementing a statewide initiative that would involve multiple law enforcement agencies in a more directed manner. The Wyoming Communities in Action initiative was designed to recruit and involve more law enforcement agencies in efforts to reduce underage drinking in their communities.

The initiative was also intended to be the means by which more effective strategies could be devised, implemented and evaluated – strategies which could then be shared, replicated and used by other agencies in the state.

The first phase of WY-CIA involved five law enforcement agencies in Wyoming which were recruited and selected on the basis of: 1) their already demonstrated interest and commitment to work on underage drinking issues in their communities; 2) their willingness to contribute and be a part of this statewide effort; and 3) because of their relative size and location within the state. Specifically, it was important to involve communities which were of small, medium and large size – as well as being from different regions of the state. The police departments from **Casper, Rock Springs, Gillette, Powell and Douglas** were the law enforcement agencies that were initially selected and which essentially formed the nucleus of this initiative. These agencies would also be instrumental in “paving the way” for the agencies which were scheduled to join the initiative in the future.

The second phase of WY-CIA was designed to include an additional five Wyoming communities. The recruitment and selection of these additional communities focused on the agencies’ willingness and ability to staff the various enforcement and reporting functions which had now been identified as being vital to the success of the initiative. A few agencies which had expressed initial interest in joining the initiative withdrew due to existing staffing/manpower shortages at the time. The police departments from **Evanston, Riverton, Lander, Jackson and Torrington** were eventually selected and officially became a part of the second phase of this initiative on May 1, 2008.

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At the present time, seventeen law enforcement agencies in Wyoming are participating in the Enforcing Underage Drinking Laws (EUDL) grant program. Three counties, thirteen municipalities and the University of Wyoming now have a baseline of data relative to youth involvement with alcohol which can be used to assess and compare enforcement efforts and underage drinking prevention initiatives.

The statistical analysis of the data collected by the following law enforcement agencies can be found in a companion report entitled "Enforcing Underage Drinking Laws Grant: Youth and Alcohol Data 2011": **Cheyenne, Douglas, Hot Springs County, Jackson, Lander, Laramie,**

Lincoln County, Powell, Rawlins, Riverton, Rock Springs, Sheridan, Teton County, Torrington and the University of Wyoming.

Four of the original law enforcement agencies that participated in the WY-CIA initiative have continued to collect youth and alcohol data involving incidents where law enforcement comes in contact with youth who are in possession of, or who have been drinking alcohol. This report provides a longitudinal review of three years of youth and alcohol related data collected in **Douglas, Gillette, Lander and Powell.**

TRENDS COMMON TO EVERY COMMUNITY

The data collected over a thirty six month period – January 1, 2009 through December 31, 2011 provides descriptive detail regarding law enforcement involvement with youth and alcohol in four EUDL grant communities in Wyoming – Douglas, Gillette, Lander and Powell. An assortment of charts and graphs of aggregated data for each community are included in this report.

The statistics contained in this report provide a more complete “picture” of alcohol use by youth in these four communities than has been available in the past. Specific data regarding age, gender, time of day, charges, location of offense and where the minor obtained alcohol was collected - information useful for prevention efforts, manpower deployment and strategy development.

A review of each community’s statistics collected over the course of three years reveal some trends common to all communities in Wyoming.

Highlighted below are some significant findings:

- The percentage of youth who are cited and released, rather than arrested, is increasing
- Males age 18-20 account for the most arrests/citations
- Females age 18-20 are second in arrests and citations
- Males age 15-17 are third in arrests/citations
- Females age 15-17 are fourth in arrests/citations
- Law enforcement incidents involving youth and alcohol occur more often between 10PM and 4AM
- Minor in Possession is the most frequent charge
- Numerous incidences of accompanying charges for Assault, Curfew violations, Disorderly Conduct, Disturbing the Peace, Interference
- Private Residences are involved most often
- Most of the time minors reported obtained alcohol from a Party or Home

DOUGLAS



DOUGLAS is the county seat of Converse County, and is located at the intersection of Interstate 25 and Highway 59. The population base of Douglas has been steadily climbing due to mining and oil and gas exploration, which makes census figures unreliable; however, the current population estimate is approximately 6,000 persons, who live within the 8.1 square miles of City of Douglas jurisdiction. The City of Douglas hosts the State Fair annually and has a race track where NHRA drag races are conducted during the summer months.

There are four (4) schools that provide educational opportunities to the children of Douglas and the surrounding area, and one satellite campus for Eastern Wyoming College that provides secondary education. The combined student population for the

district this school year is 2021 youth. The Douglas school district has a “Prevention Coordinator” whose office is located in the high school. This person is instrumental in coordinating prevention programs that were initiated through state SIG funding and other resources. This person is also currently working with the local Prevention Resources Board and participating in the Converse County Strategic Prevention framework State Incentive Grant needs assessment.

This assessment has identified alcohol use as the most prevalent substance abuse problem for the youth of Douglas. The assessment determined that a large percentage of pre-high school children admit to having consumed alcohol, while the majority of high school students reported that they have consumed alcohol. Most troubling is the number of students who report binge drinking and/or drinking on a regular basis. Our experience over the past several years has indicated that this is true, as we have dealt with the consequences.

We recognize in many cases that alcohol has played a role in assaults, fights and family violence incidents involving youth. We believe that many incidents of vandalism and property damage that occur in our community are also related to underage drinking activities. We also see many of the same youth over and over again when issuing underage alcohol possession citations.

The prevention needs assessment identified “social norms” as the most prevalent factor in our underage drinking problem, with “ready availability” the impetus for the

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problem. While our young people are bombarded with advertising that paints alcohol consumption in a positive light, they are also influenced by adults who are not good role models when it comes to alcohol use.

Discussion of local alcohol use identified that most community events have alcohol consumption as a component, including the Wyoming State Fair, where a "beer garden" provides alcohol on the grounds.

When surveyed, youth continue to report that alcohol is readily available and, if not explicitly involved in providing alcohol, adults within the community implicitly condone their use of alcohol. Peer pressure to participate in the alcohol culture is also an obvious contributing factor in the wide spread use of alcohol amongst our youth. Although awareness is increasing and attitudes have changed, there is still a segment of our community who believe that alcohol use by teens is a "rite of passage" and that they can provide alcohol to youth in a "safe" environment and avoid the serious consequences that otherwise occur.

The Douglas Police Department has joined with Converse County School District #1 and other community service organizations to raise community awareness of the underage drinking problem and the consequences to our youth. The Douglas Police Department, with the assistance of grant funding, has conducted Alcohol Compliance Checks with local retail liquor outlets. The results of the initial checks (almost half of the establishments sold to underage participants) were made available to our

community and brought to the attention of our City Council members. Subsequent Compliance Checks found a sharp decrease in the number of sales to underage participants.

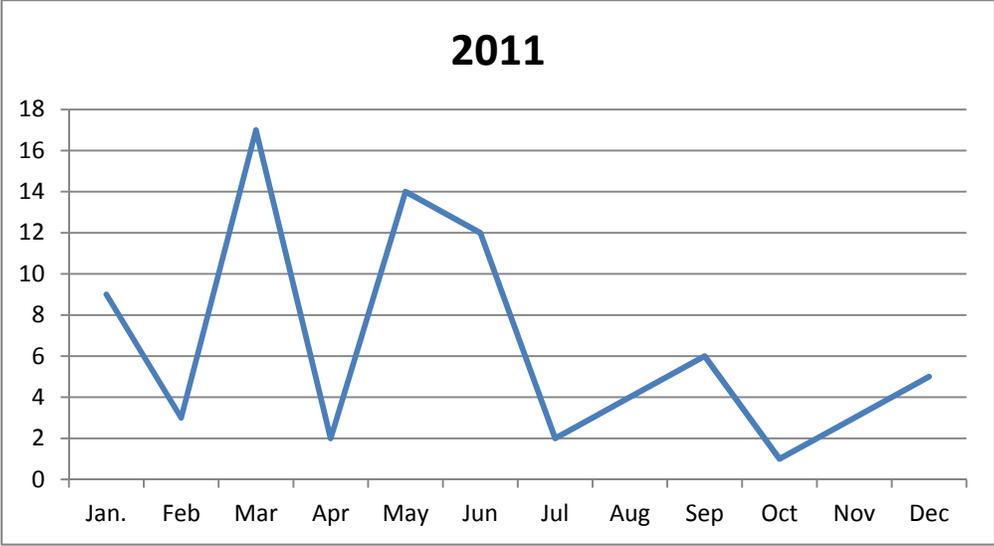
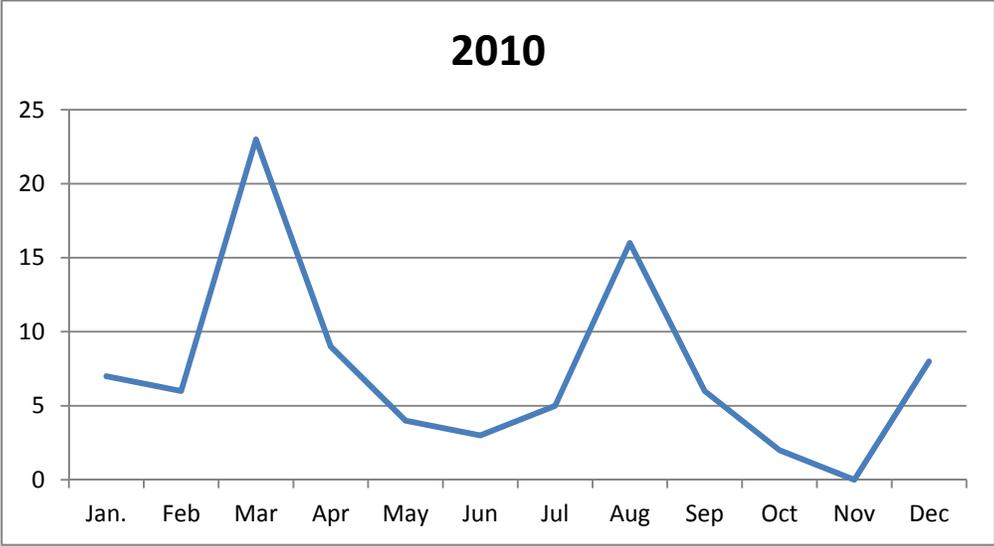
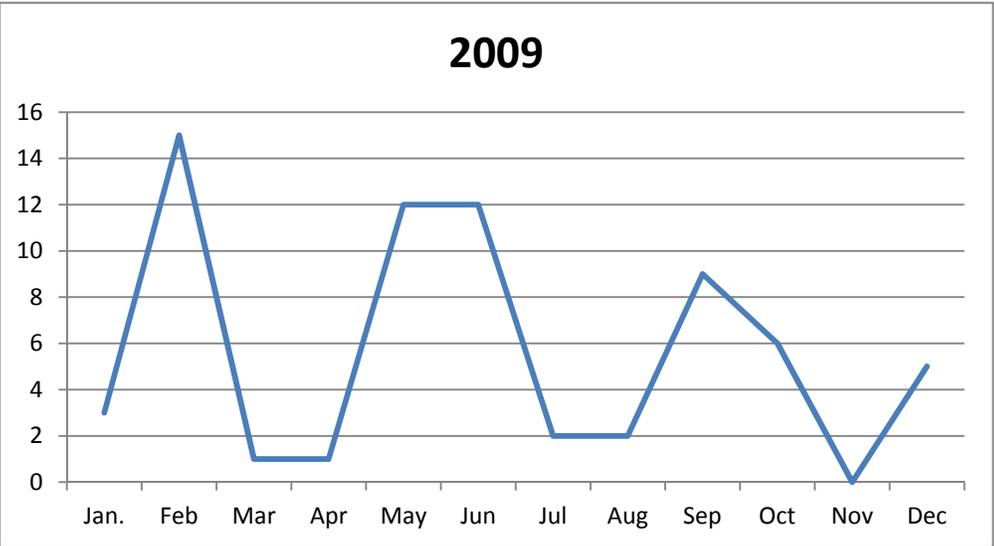
The Douglas Police Department, again with the assistance of grant funding, has initiated "party patrols". Officers have been scheduled for extra watches to patrol for underage drinking activity during times when this activity is most likely to occur - after high school sports events, dances and during community events. In an effort to address the "community norm" of the annual "senior kegger" that traditionally took place on graduation night (as well other parties that were often sponsored or condoned by parents), community groups have worked together to sponsor and promote an alternative "senior send-off" party that has been very successful in attracting our graduating seniors and reducing or eliminating attendance at the annual senior kegger and other parties.

The Douglas Police Department has a zero tolerance policy toward underage drinking and we diligently pursue avenues to prevent youth access to alcohol. The department employs School Resource Officers that not only provide the DARE program, but have initiated various other programs in the community such as the Summer Youth Program, Youth Police Academy, Youth Skateboard Tournament. The department also participates in Wyoming's Camp P.O.S.T.C.A.R.D. All are designed to promote positive life skills, including substance abuse prevention.

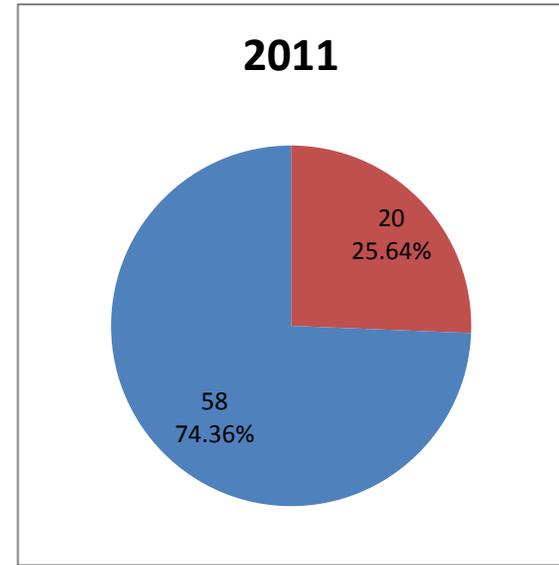
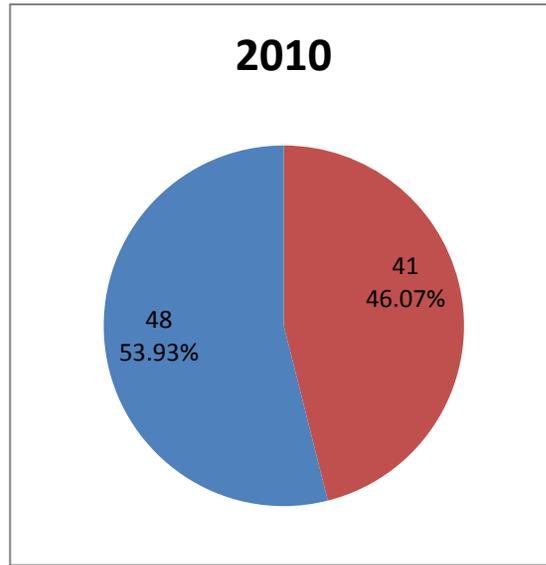
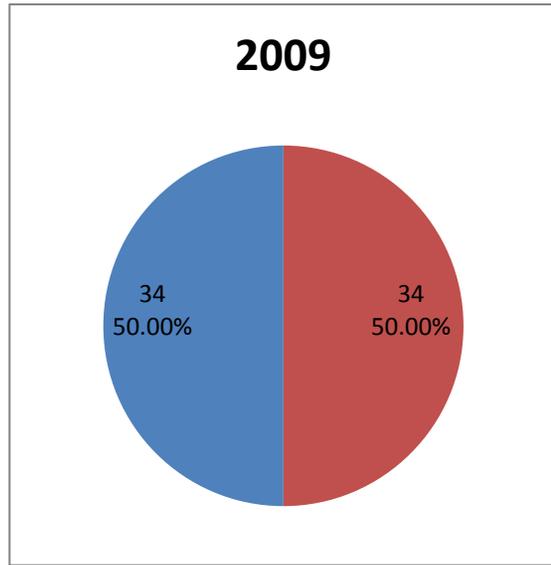
Douglas

	2009	2010	2011	Totals & Ave.
Total Arrests	68	89	78	235
Arrest	34	41	20	95
Cite/Release	34	48	58	140
Time				
10am-4pm	1	3		4
4pm-10pm	19	13	13	45
10pm-12am	6	16	32	54
12am-2am	11	21	13	45
2am-4am	27	30	13	70
4am-10am	5	6		11
Age and Gender				
Female 14 and under	2		2	4
Female 15-17	5	11	7	23
Female 18-20	6	18	11	35
Female over 21	5		11	16
Female no age				0
Male 14 and under		1		1
Male 15-17	9	17	11	37
Male 18-20	26	34	32	92
Male over 21	15	8	4	27
Male no age				0
MIP	47	75	59	181
DUI	1	2	1	4
Open Container				0
Youthful Offender				0
Public Intoxication	1	1		2
Minor in Establishment				0
Furnish to Minor	17	10	17	44
Sell to Minor	4		8	12
False ID		1		1
BAC				
PBT	0.081	0.074	0.061	0.072
Intoximeter	0.020	0.120	0.169	0.103
Refused	4	6	3	13
Accident Related		.		0
Location of Offense				
Bar	5	6	8	19
Other	9	1	3	13
Park	4	1	2	7
Parking Lot	1	2	9	12
Residence	26	39	39	104
Restaurant	4		4	8
School	1	3		4
Street	8	5	1	14
Vehicle	10	28	14	52
Where Minor Obt. Alc.				
Bar	1	6	3	10
Home	13	9	26	48
Liquor Store				0
Party	14	33	22	69
Other Crimes Charged				
3rd Degree Sex Assault				0
Assault	2	1	2	5
Attempt to Purchase				0
Battery				0
Burglary				0
Criminal Entry	1	3		4
Curfew			3	3
Disobeying				0
Disorderly Conduct				0
Disturbing Peace	1			1
Duties of Driver		1		1
Eluding				0
Impaired Driving				0
Improper Lights			1	1
Interference		5		5
Juvenile party report				0
Lane Violation				0
Leave Scene Accident				0
No DL	2	1		3
No Insurance				0
Obstruction				0
Pedestrian Under Influen.	2			2
Poss. Cont. Subst.	4	4		8
Poss. Drug Para.		1		1
Poss. Of Marijuana				0
Poss. Of Narcotics			1	1
Poss. Of Tobacco	1	1	1	3
Poss. Stolen Property				0
Probation Violation			1	1
Property Destruction				0
Resisting Arrest				0
Traffic Offense		1		1
Trespassing				0
Vandalism				0
Warrant	1		2	3

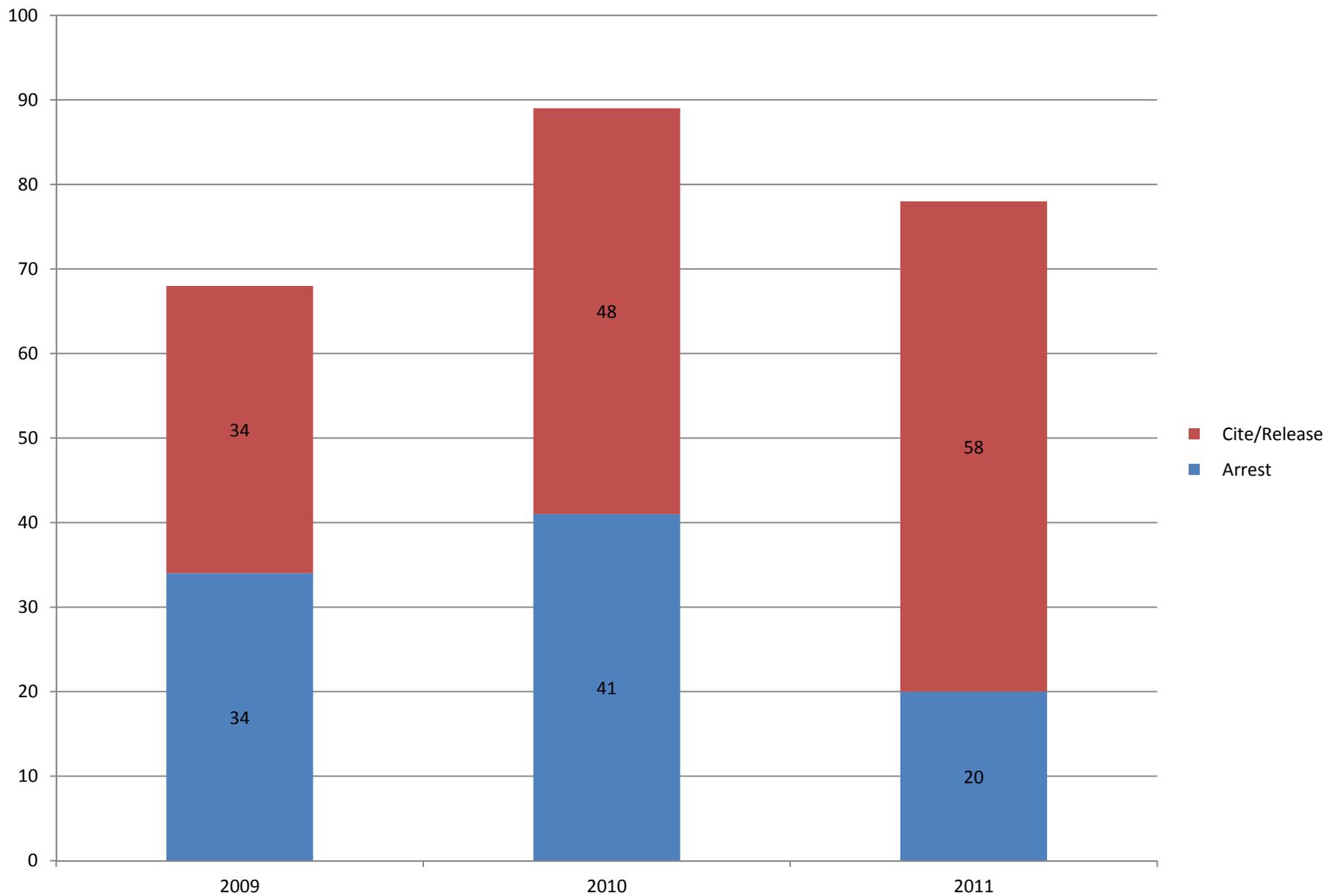
Douglas: Total Reports



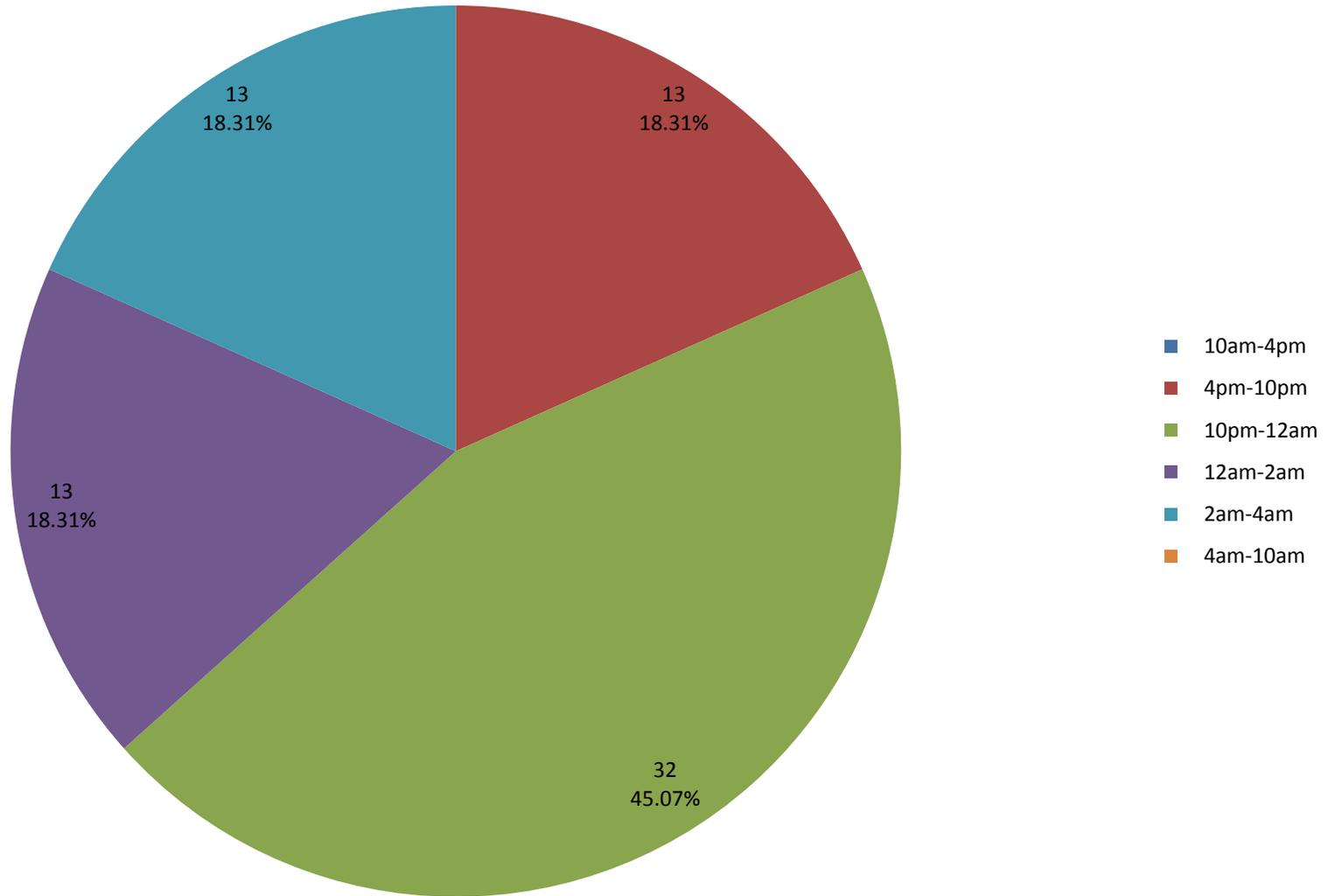
Arrest vs. Cite/Release



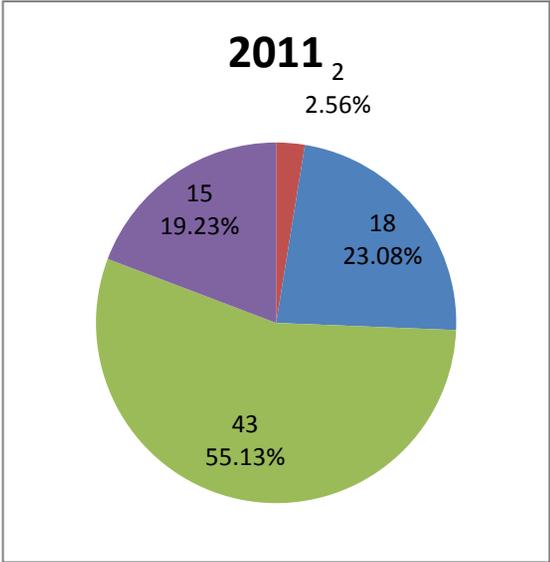
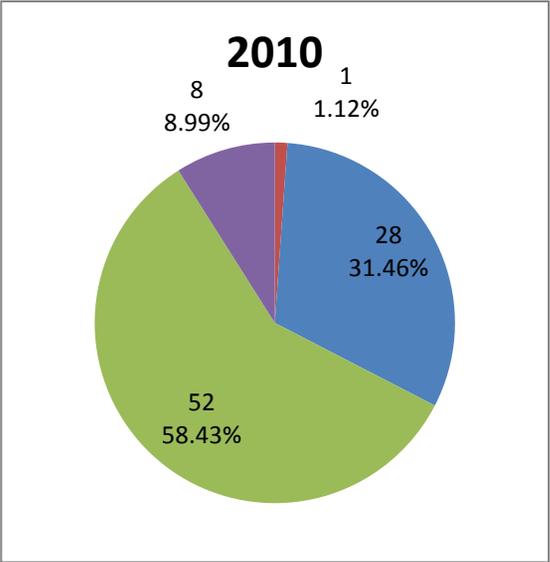
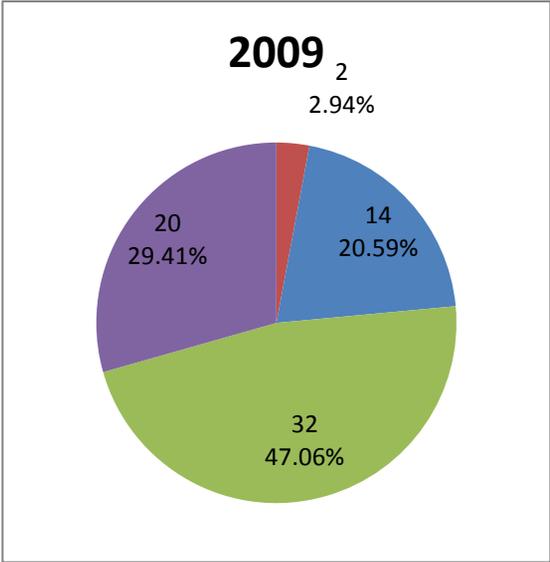
Total Arrests, by Arrest and Cite/Release



Time Distribution, 2011

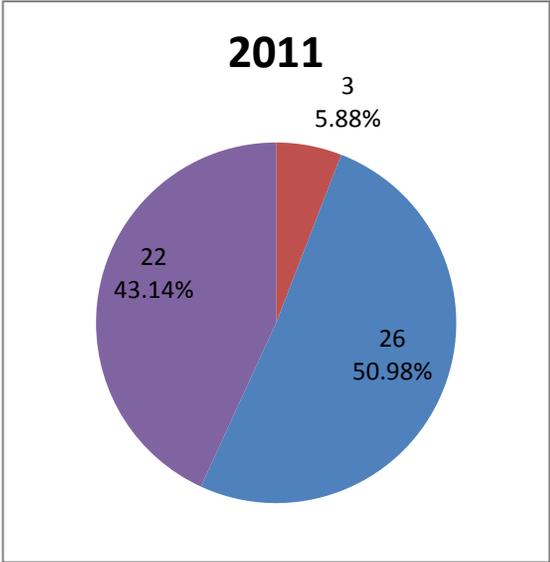
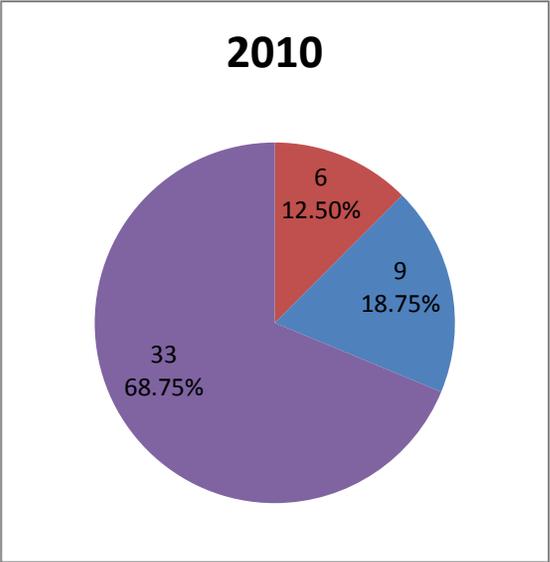
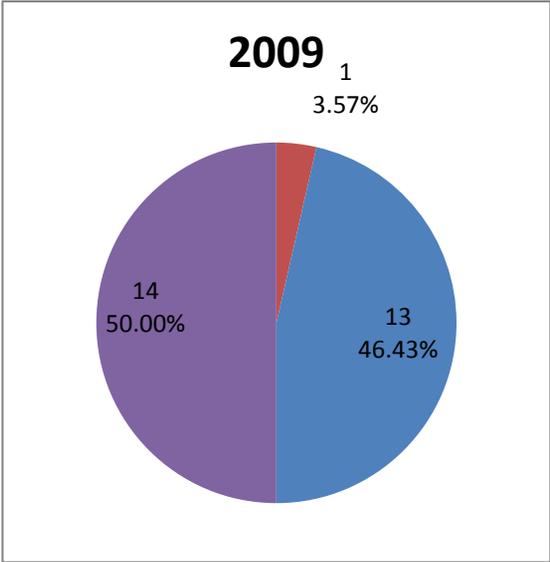


Age Distribution



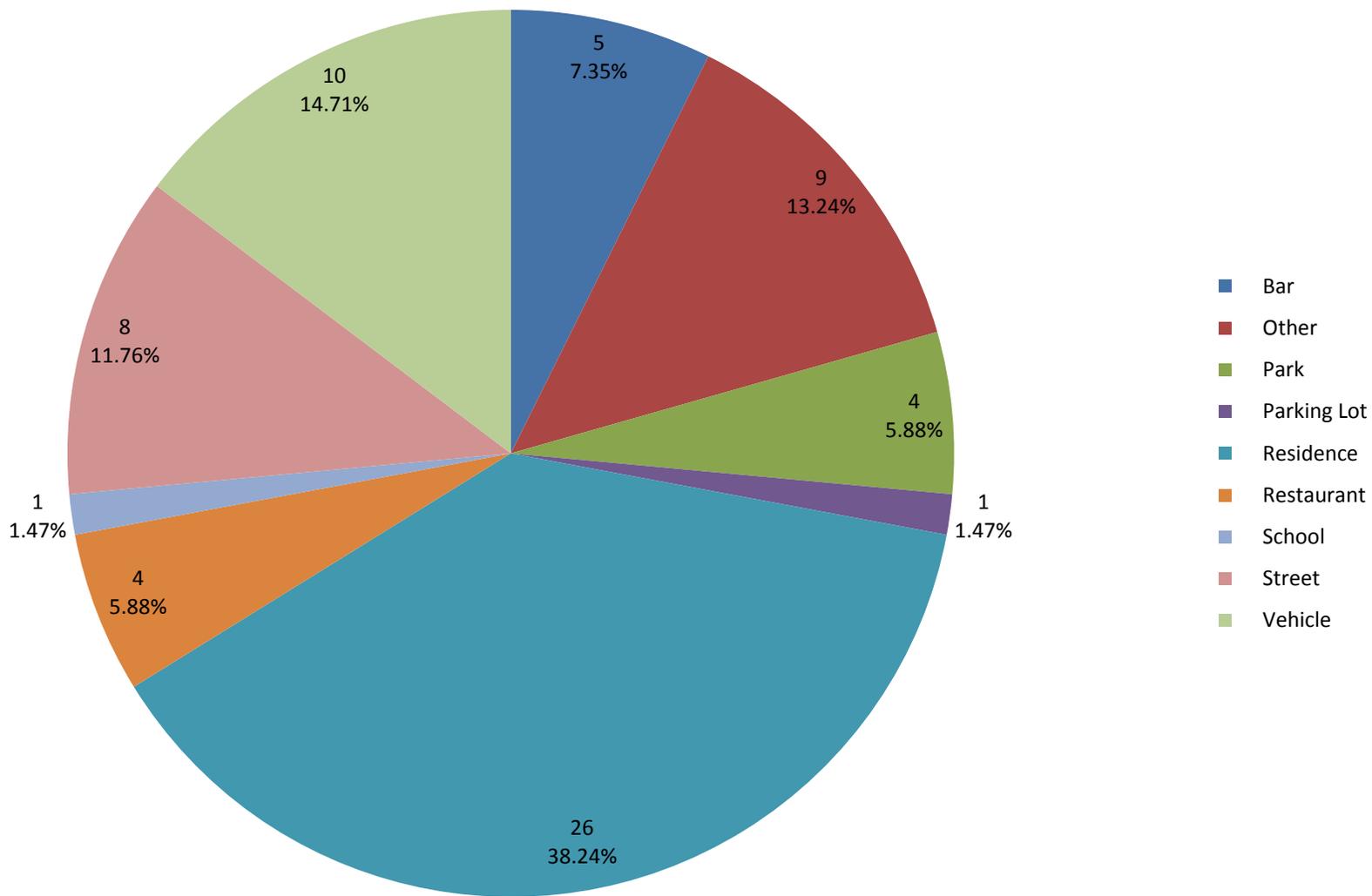
- Age 14 and under
- Age 15-17
- Age 18-20
- Age 21 and over

Where Minors Obtain Alcohol

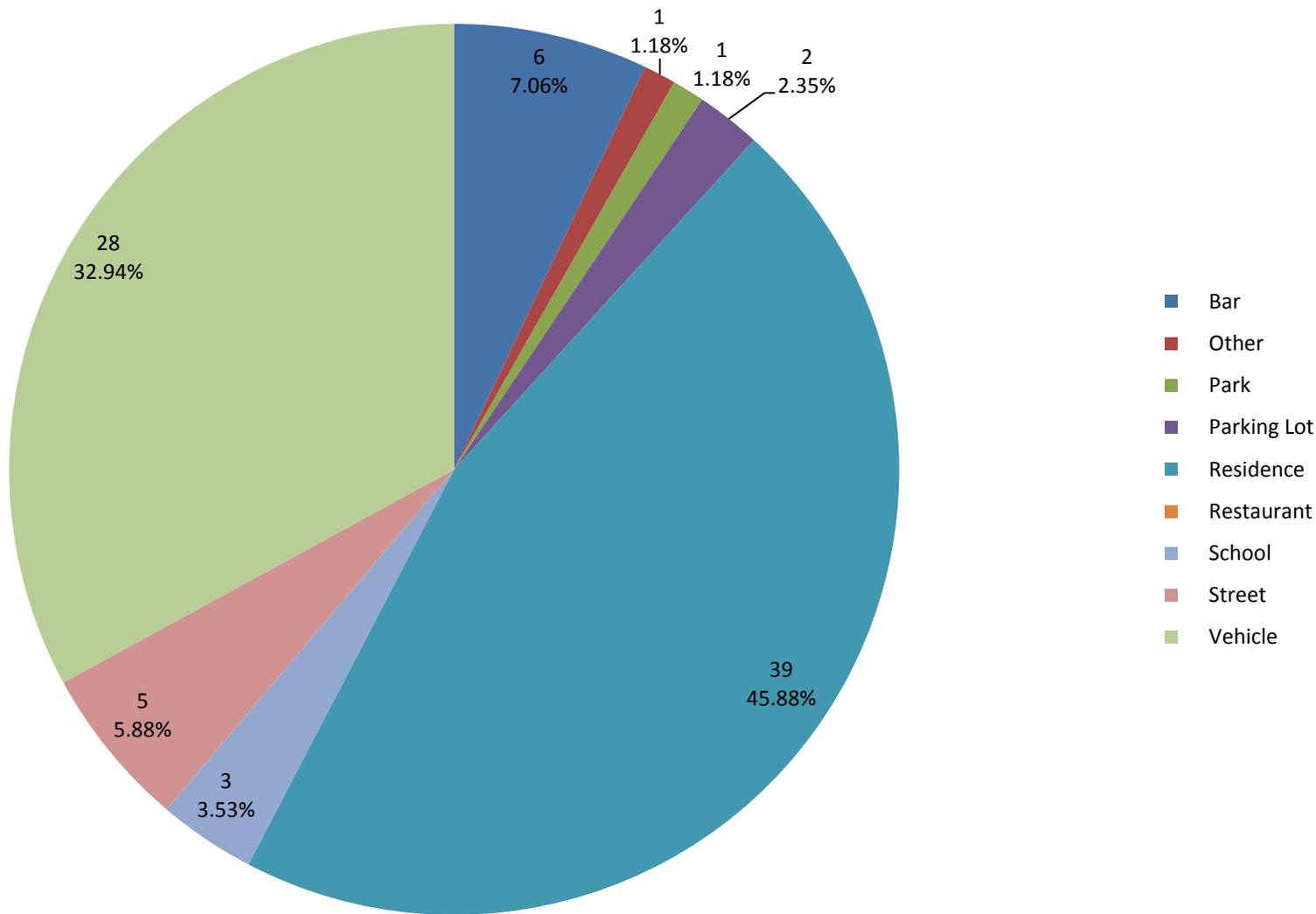


- Bar
- Home
- Liquor Store
- Party

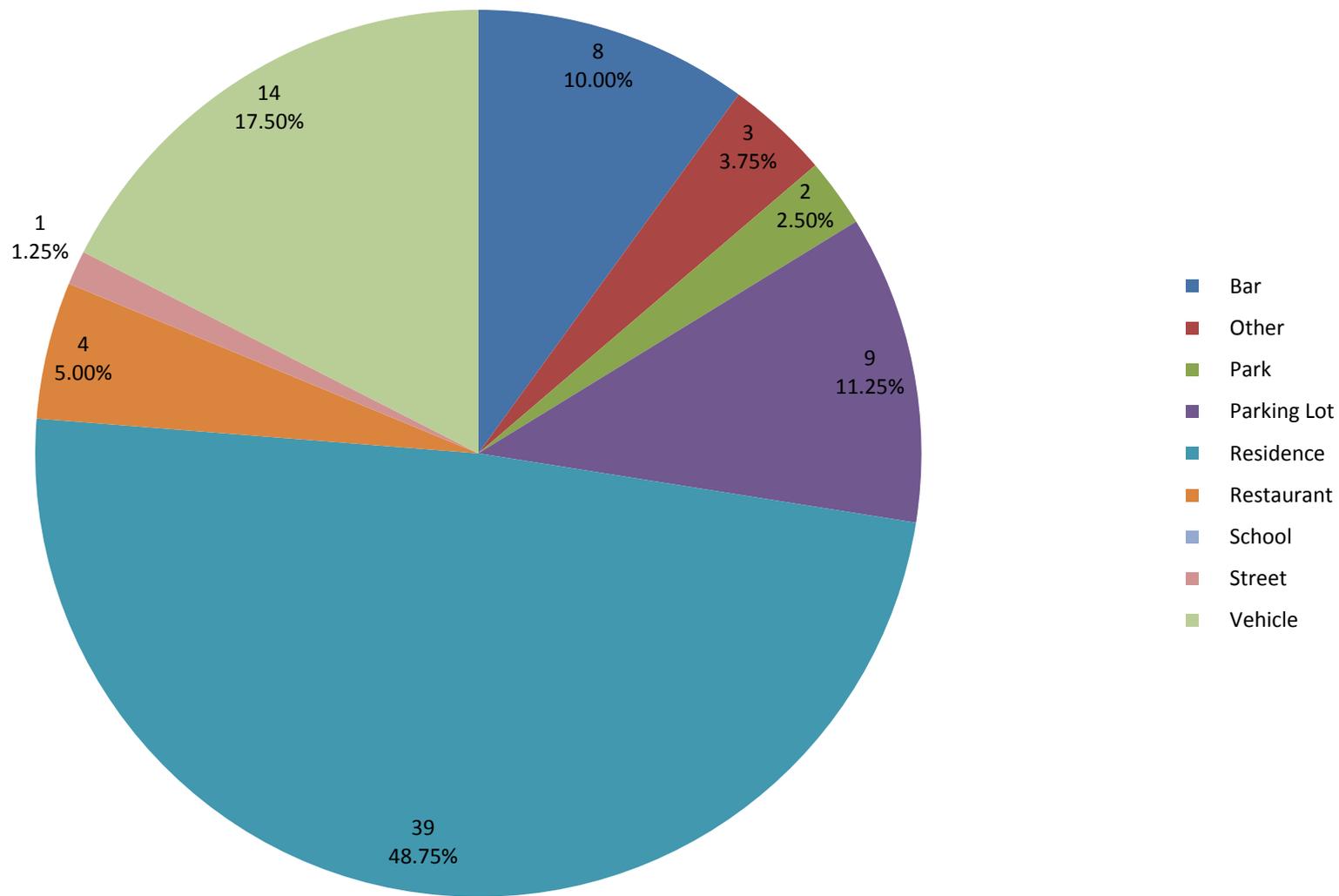
Location of Offense, 2009



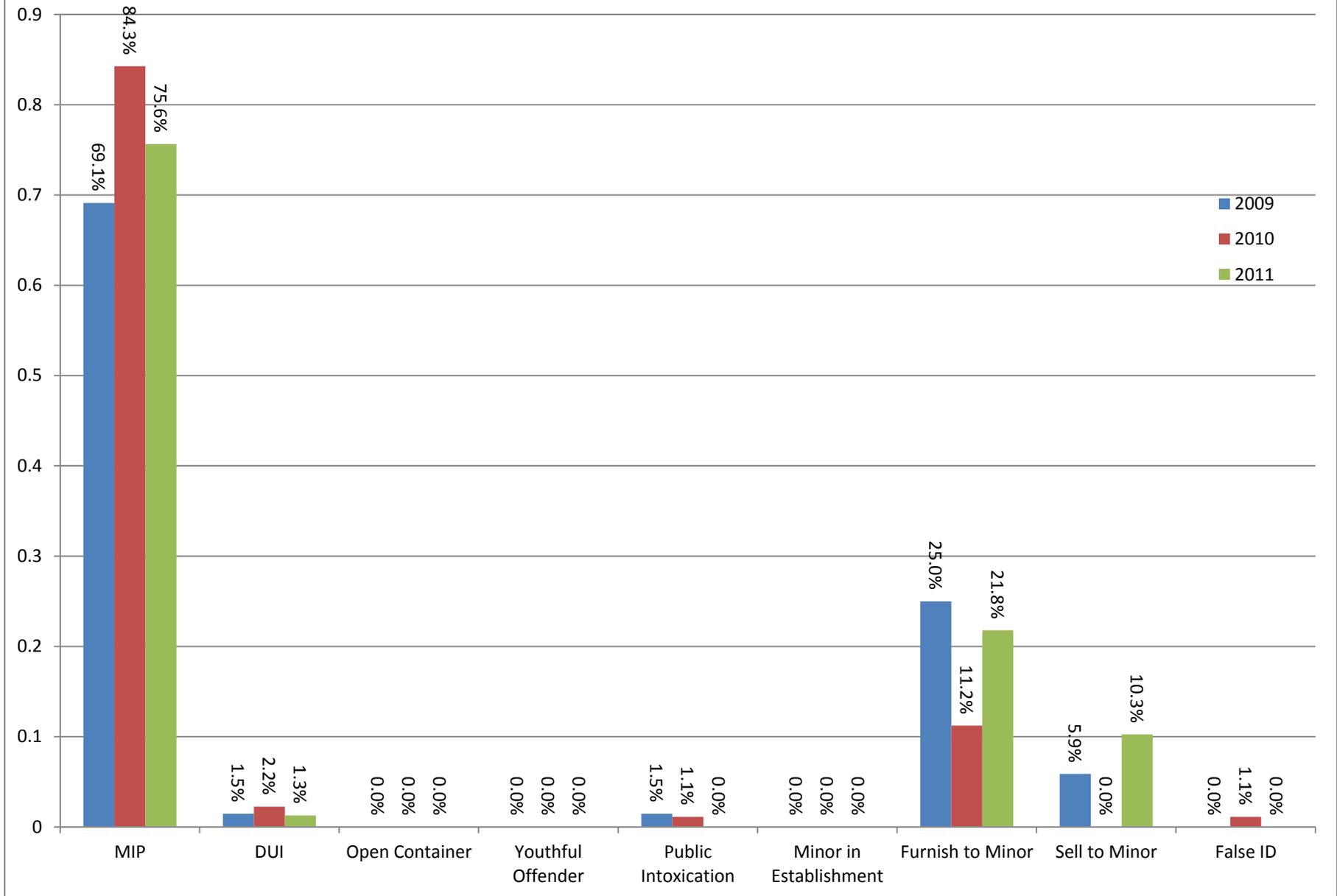
Location of Offense, 2010



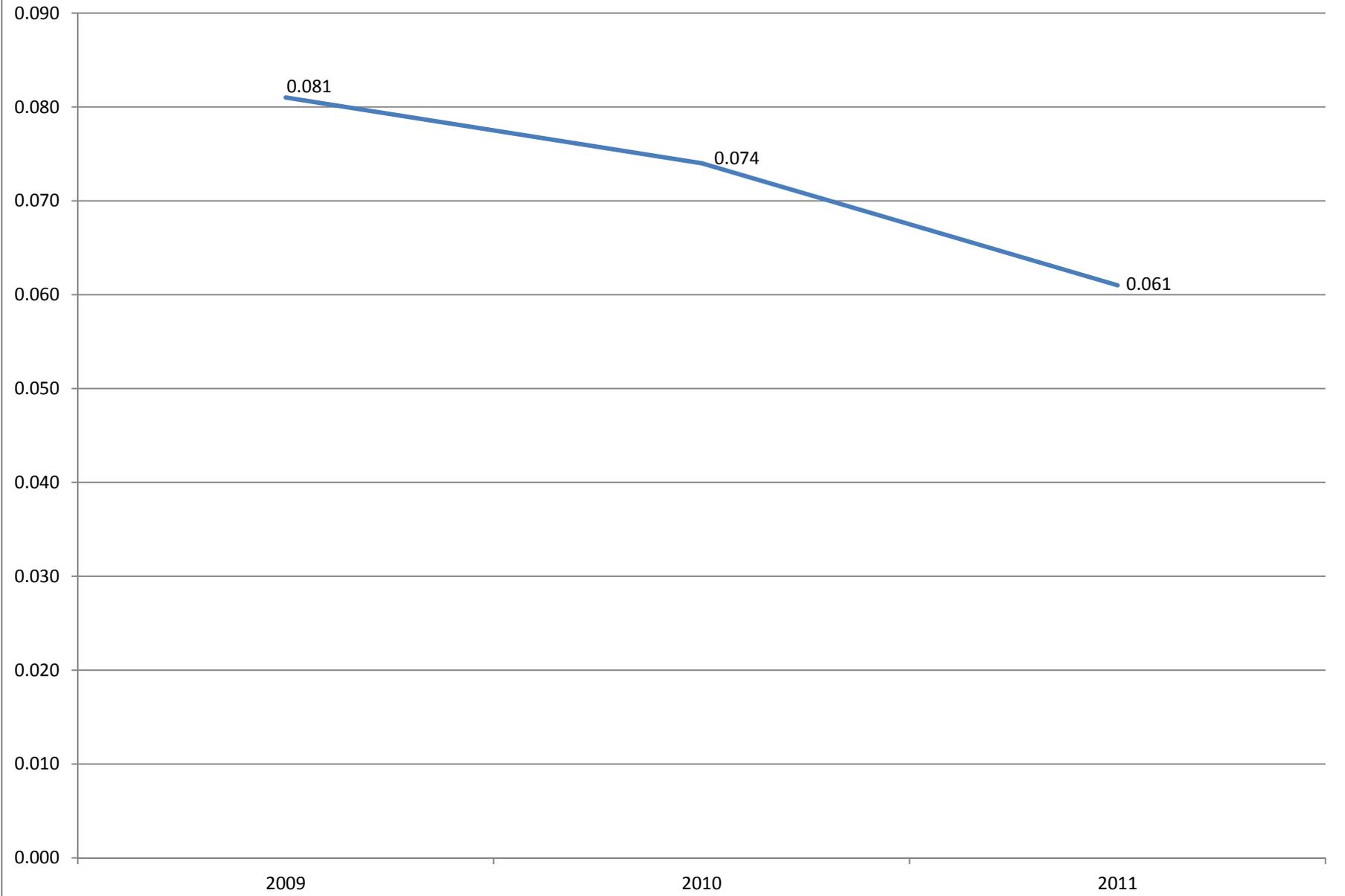
Location of Offense, 2011



Charges as a Percent of Total Reports, 2011



Average PBT BAC



Wyoming Communities in Action

GILLETTE



Gillette is a rapidly growing community located in the northeast corner of Wyoming, in Campbell County, on Interstate 90. The city is 18.7 square miles in size. Gillette bills itself as the energy capital of the nation because of its strong energy economy. Thirty percent of the nation's coal is produced in Campbell County along with extensive oil and natural gas reserves and electrical power plants.

The "service" population of Gillette is approximately 31,735 with a significant portion being a contract work population. Gillette is experiencing a boom economy causing a large number of people to move in and out of the community. Since 2000 Gillette has experienced a 50% population growth

The workforce is mostly blue-collar with an estimated 50% being comprised of shift workers. As of June 2011, the county has a 4.1% unemployment rate, 1% lower than the state average. The median income is \$75,244.

Campbell County's population is the youngest in the state with approximately 29% being under the age of eighteen compared to 25% statewide, and only 5% of the population comprised of those 65 and older compared to 12% statewide (2002 Census Data). Campbell County's population is also less diverse than the rest of the state. White persons comprise 93.4%, and our largest minority group is Hispanic at 4.2%.

Wyoming Communities in Action

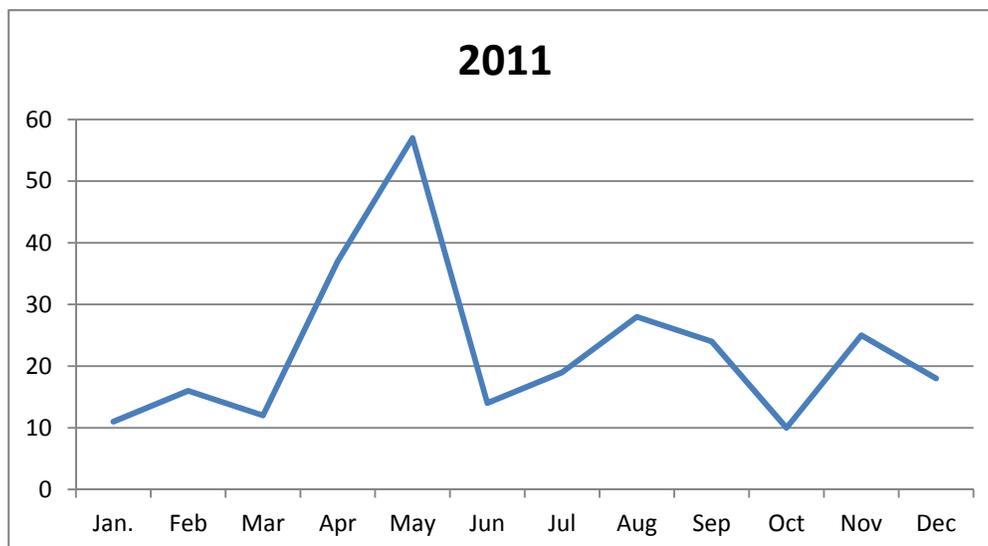
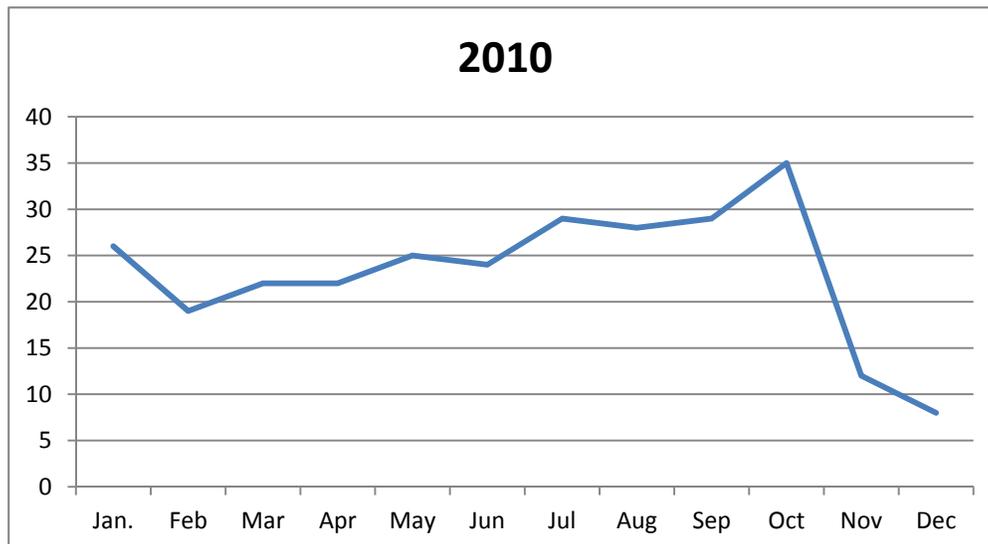
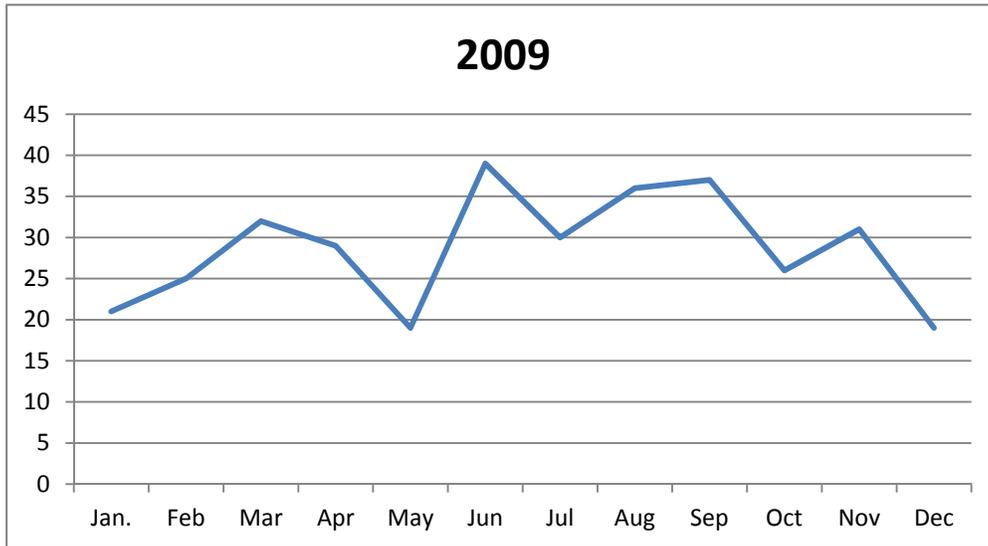
There are eight elementary schools, two junior high schools, one high school with two campuses, one alternative transitional high school, and a community college. There are approximately 8,500 school age students in the schools and an additional 1,500 minors between the ages of 18 and 20 with the vast majority of them being a part of the workforce.

In 2009 the Gillette College expanded to include a 100 person residential hall and a large technology center. Community opinion conveys that underage drinking is a significant issue but it is not considered a serious problem with eighteen to twenty year olds. However, 76% of all minor in possession citations were eighteen to twenty year olds.

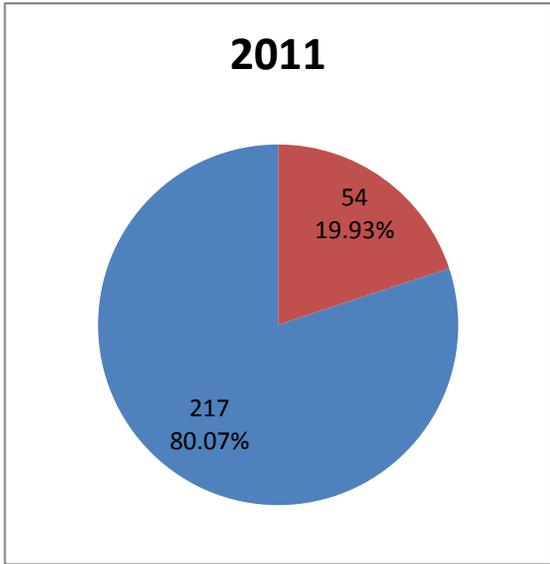
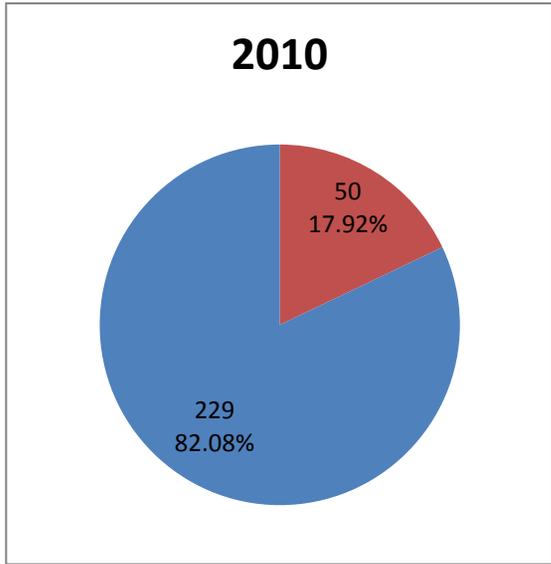
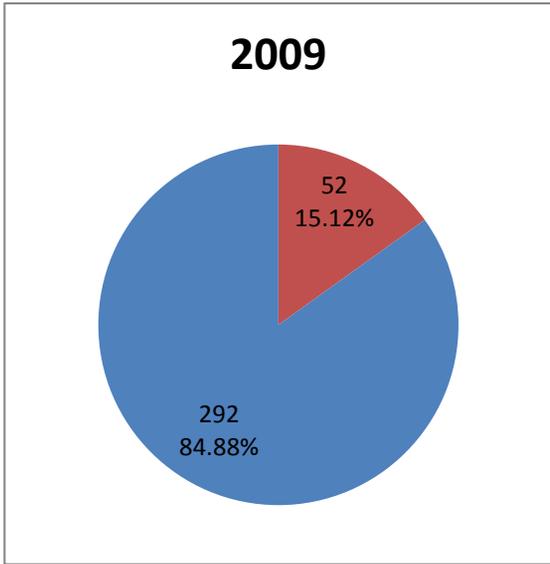
Gillette

	2009	2010	2011	Totals & Ave.
Total Arrests	344	279	271	894
Arrest	52	50	54	156
Cite/Release	292	229	217	738
Time				
10am-4pm	70	88	10	168
4pm-10pm	122	86	30	238
10pm-12am	52	29	87	168
12am-2am	16	25	63	104
2am-4am	21	14	114	149
4am-10am	62	37		99
Age and Gender				
Female 14 and under	2	14	7	23
Female 15-17	41	23	26	90
Female 18-20	72	50	66	188
Female over 21				0
Female no age	3	3	4	10
Male 14 and under	5	7	3	15
Male 15-17	63	45	47	155
Male 18-20	146	117	111	374
Male over 21	3	9	5	17
Male no age	9	11	4	24
MIP	301	230	8	539
DUI	13	18	10	41
Open Container	10	1	2	13
Youthful Offender	2	2	2	6
Public Intoxication	7	4	6	17
Minor in Establishment	12	6	6	24
Furnish to Minor	25	23	16	64
Sell to Minor	3	1	1	5
False ID	1	5	5	11
BAC				
PBT	0.081	0.081	0.108	0.090
Intoximeter	0.177	0.115		0.146
Refused	23	16	14	53
Accident Related	2	5		7
Location of Offense				
Bar	17	16	9	42
Other	14	47	20	81
Park	4		3	7
Parking Lot	4	4	2	10
Residence	221	120	152	493
Restaurant	2	2		4
School	5	22	5	32
Street	17	5	20	42
Vehicle	58	62	59	179
Where Minor Obt. Alc.				
Bar				0
Home				0
Liquor Store		2	2	4
Party	173	136	132	441
Other Crimes Charged				
3rd Degree Sex Assault				0
Assault				0
Attempt to Purchase				0
Battery				0
Burglary				0
Criminal Entry				0
Curfew				0
Disobeying				0
Disorderly Conduct				0
Disturbing Peace				0
Duties of Driver				0
Eluding				0
Impaired Driving				0
Improper Lights				0
Interference			3	3
Juvenile party report				0
Lane Violation				0
Leave Scene Accident				0
No DL				0
No Insurance			1	1
Obstruction				0
Pedestrian Under Influen.				0
Poss. Cont. Subst.			4	4
Poss. Drug Para.				0
Poss. Of Marijuana			2	2
Poss. Of Narcotics				0
Poss. Of Tobacco			1	1
Poss. Stolen Property				0
Probation Violation				0
Property Destruction			1	1
Resisting Arrest				0
Traffic Offense			3	3
Trespassing				0
Vandalism				0
Warrant			1	1

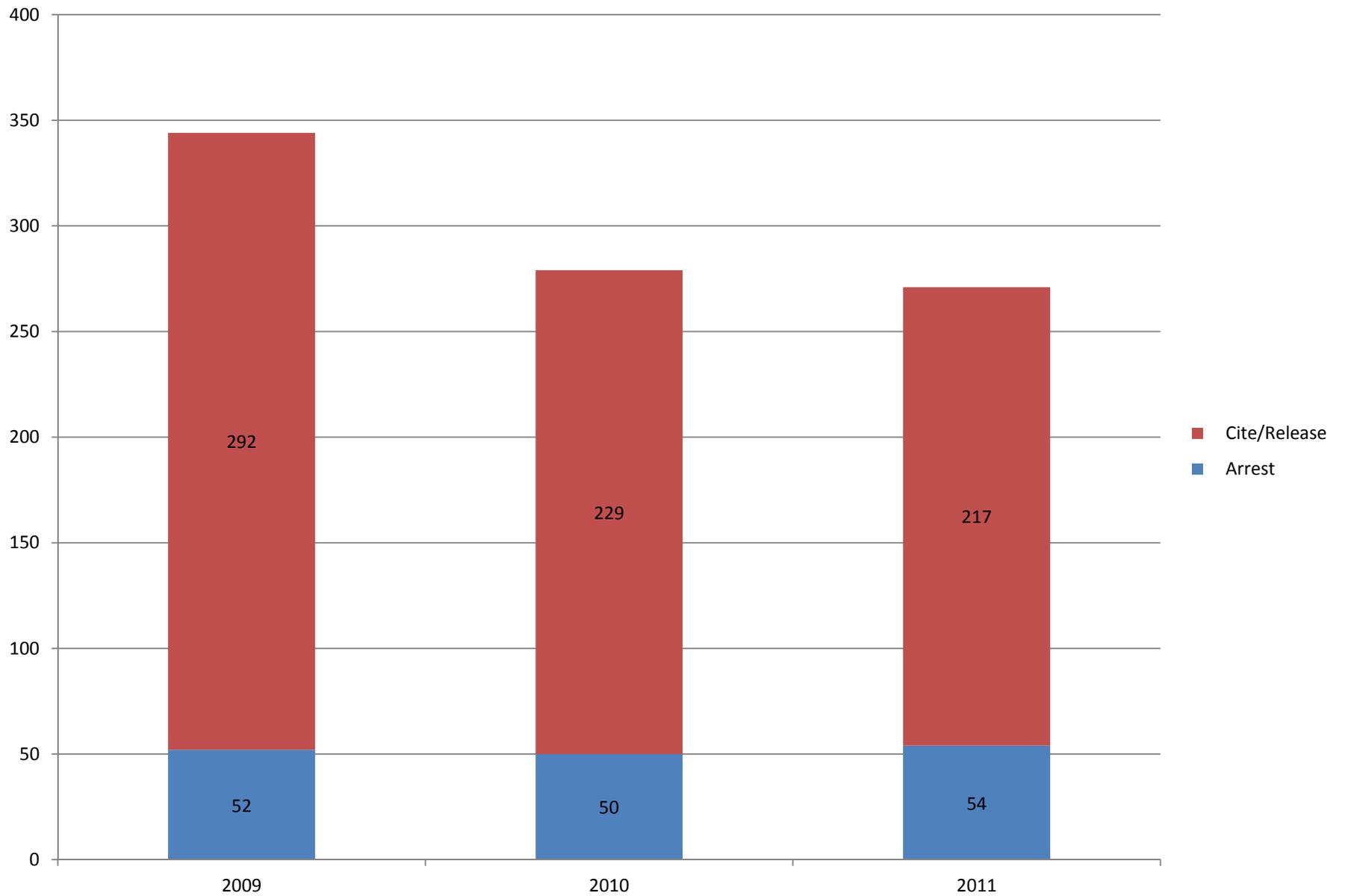
Gillete: Total Reports



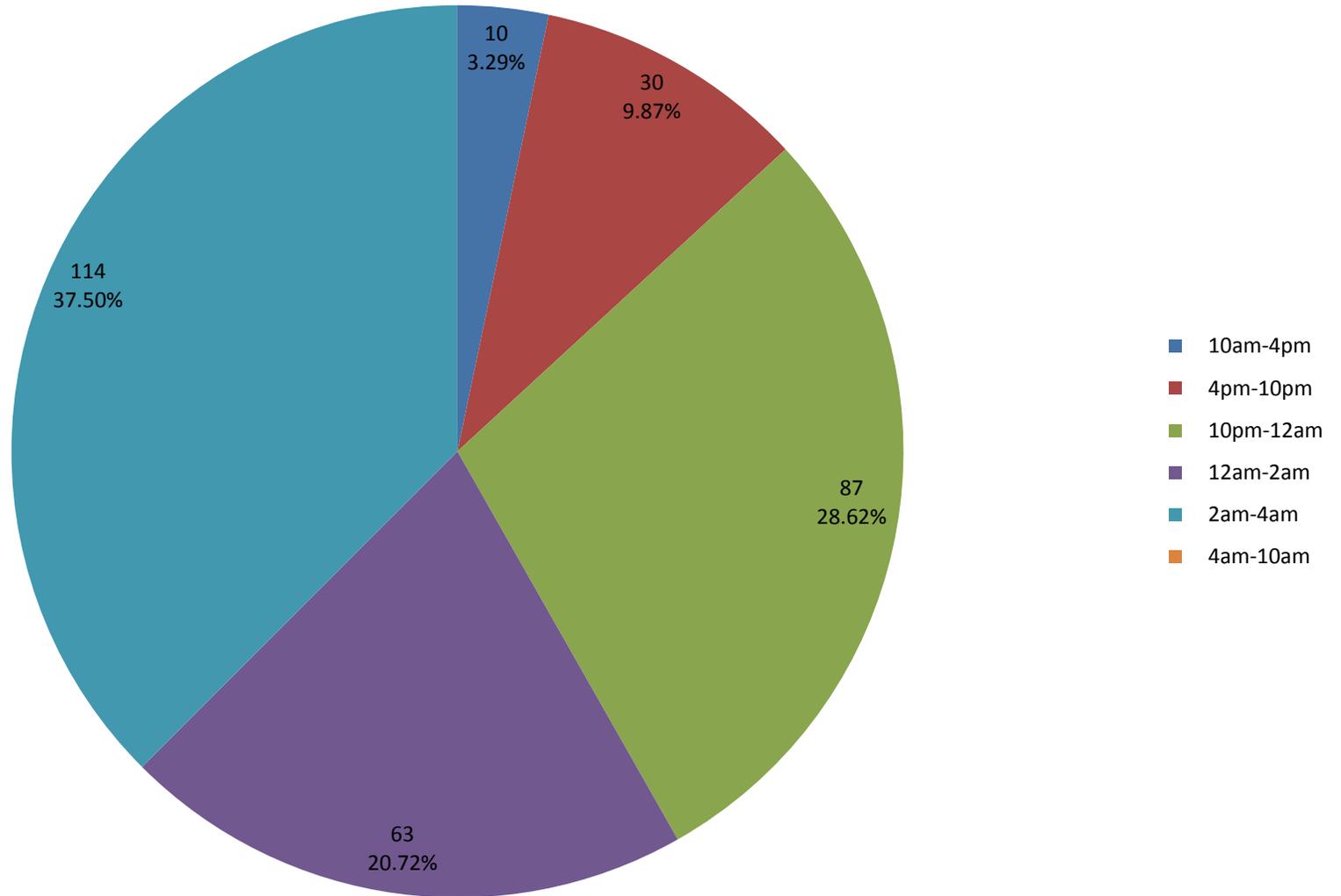
Arrest vs. Cite/Release



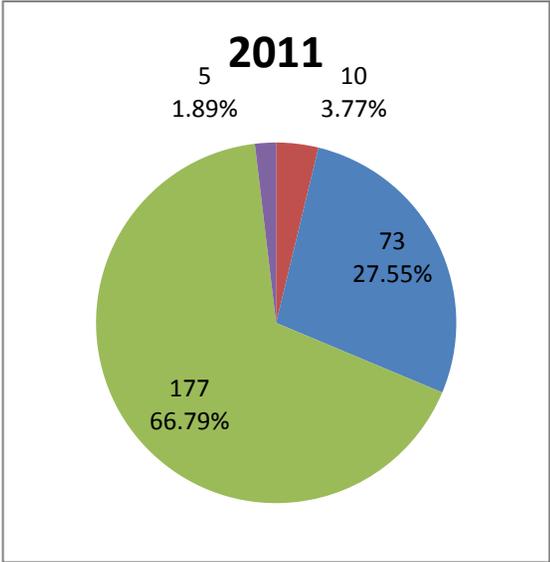
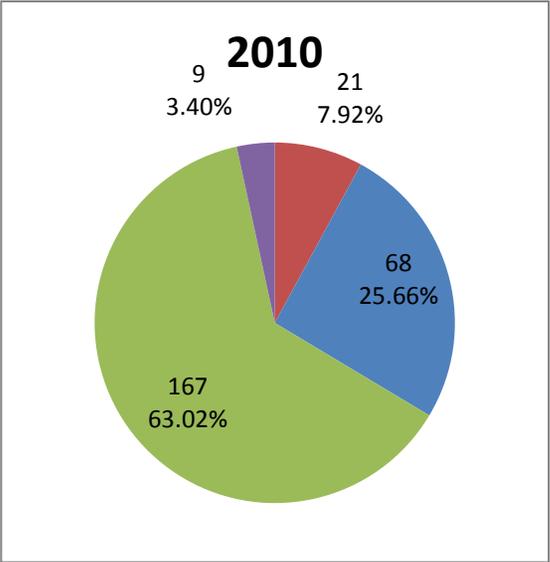
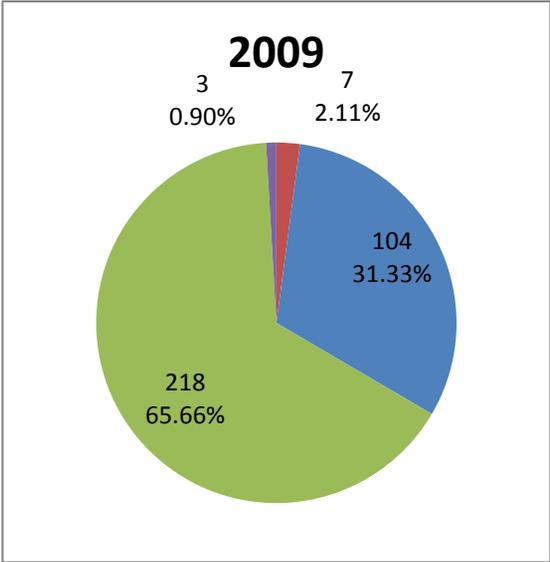
Total Arrests, by Arrest and Cite/Release



Time Distribution, 2011

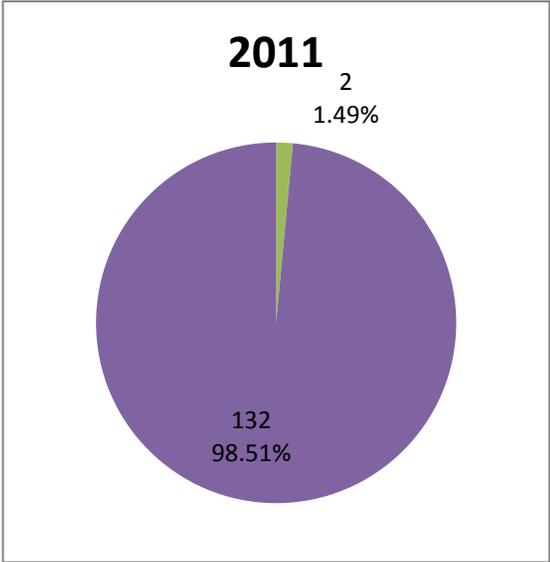
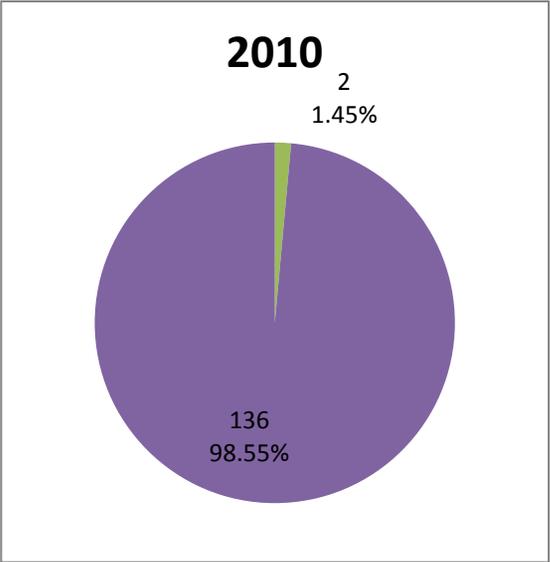
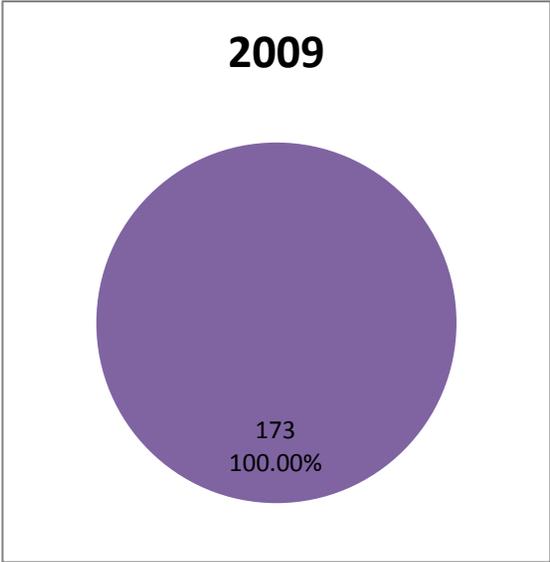


Age Distribution



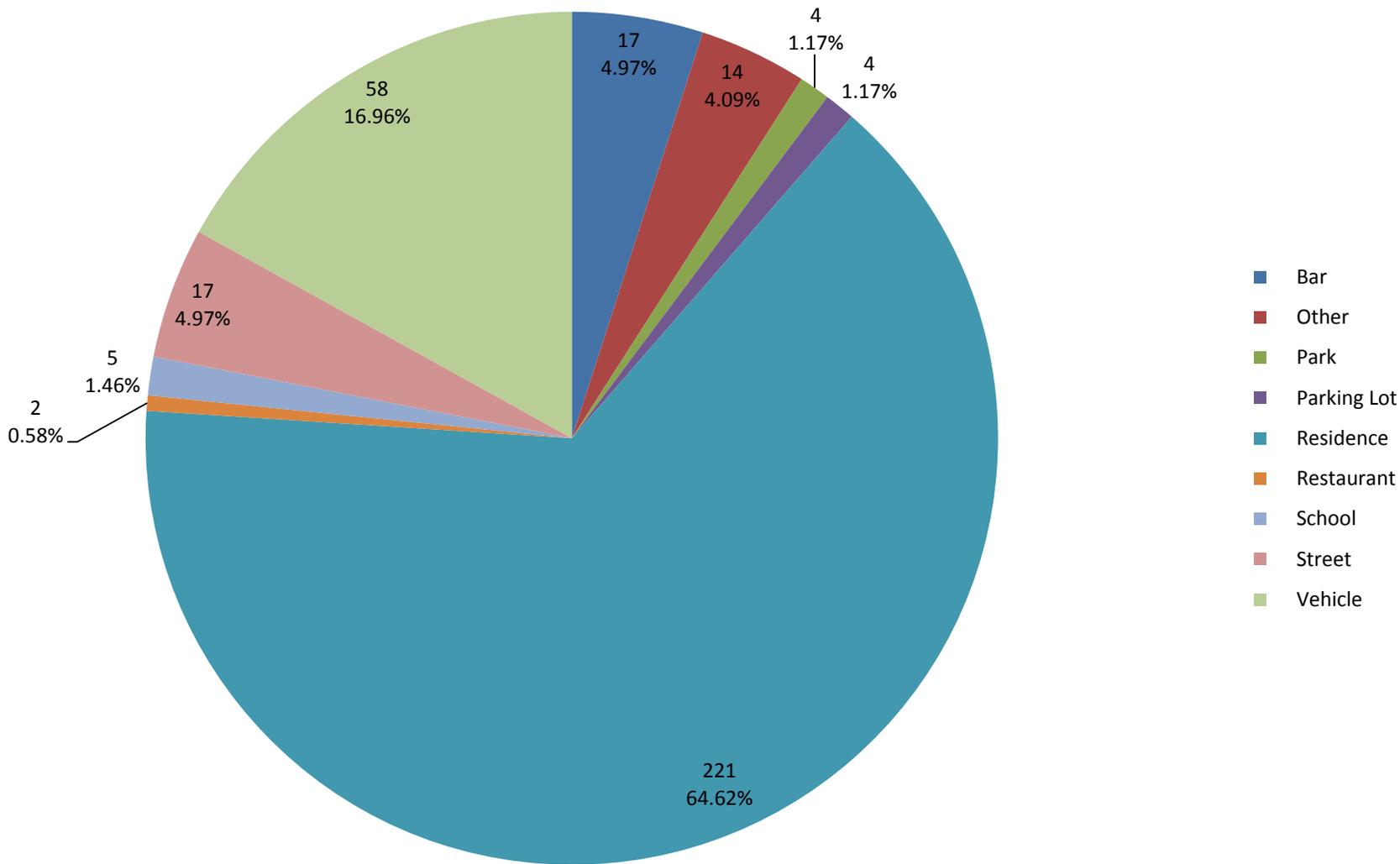
- Age 14 and under
- Age 15-17
- Age 18-20
- Age 21 and over

Where Minors Obtain Alcohol

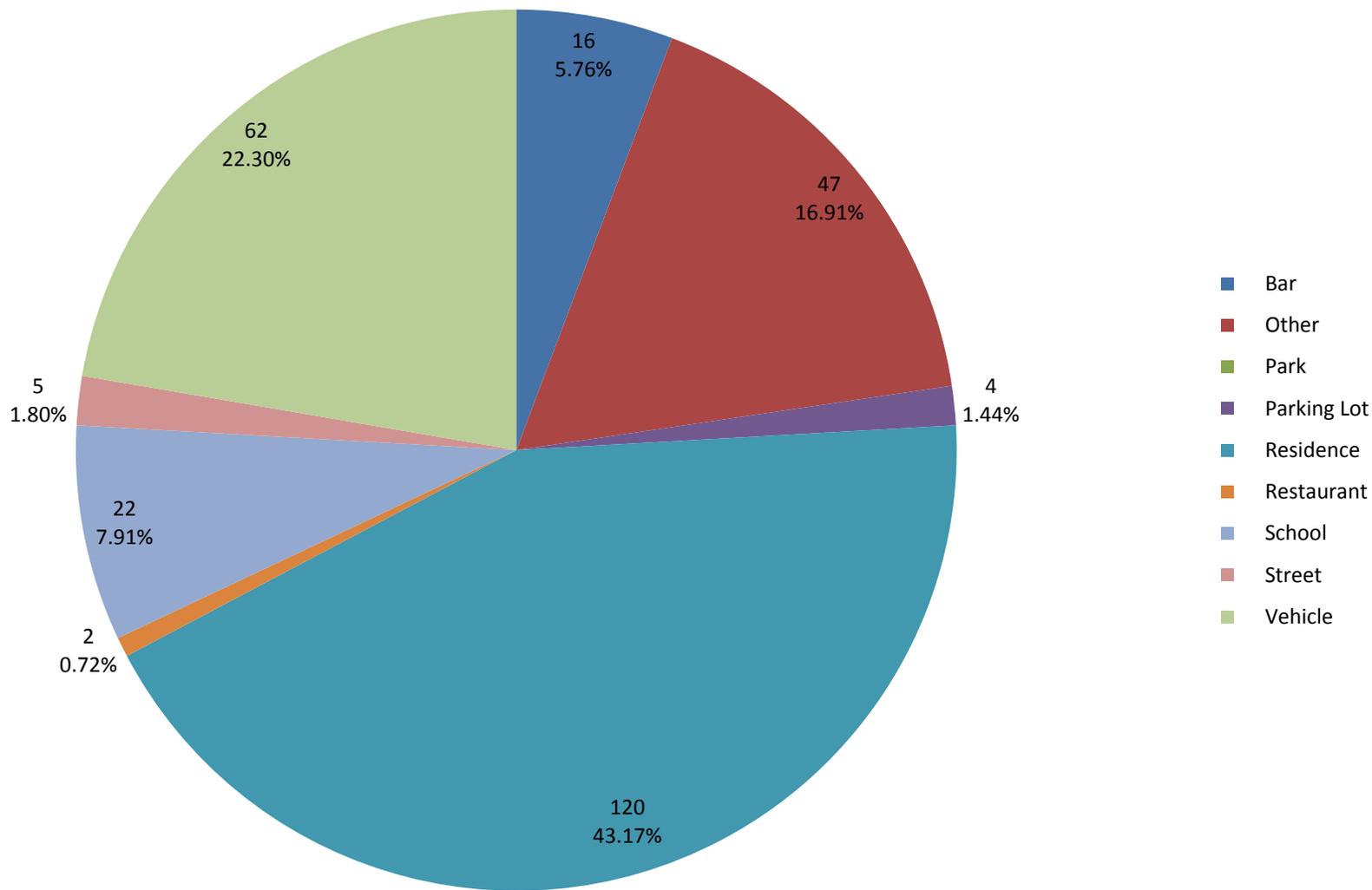


- Bar
- Home
- Liquor Store
- Party

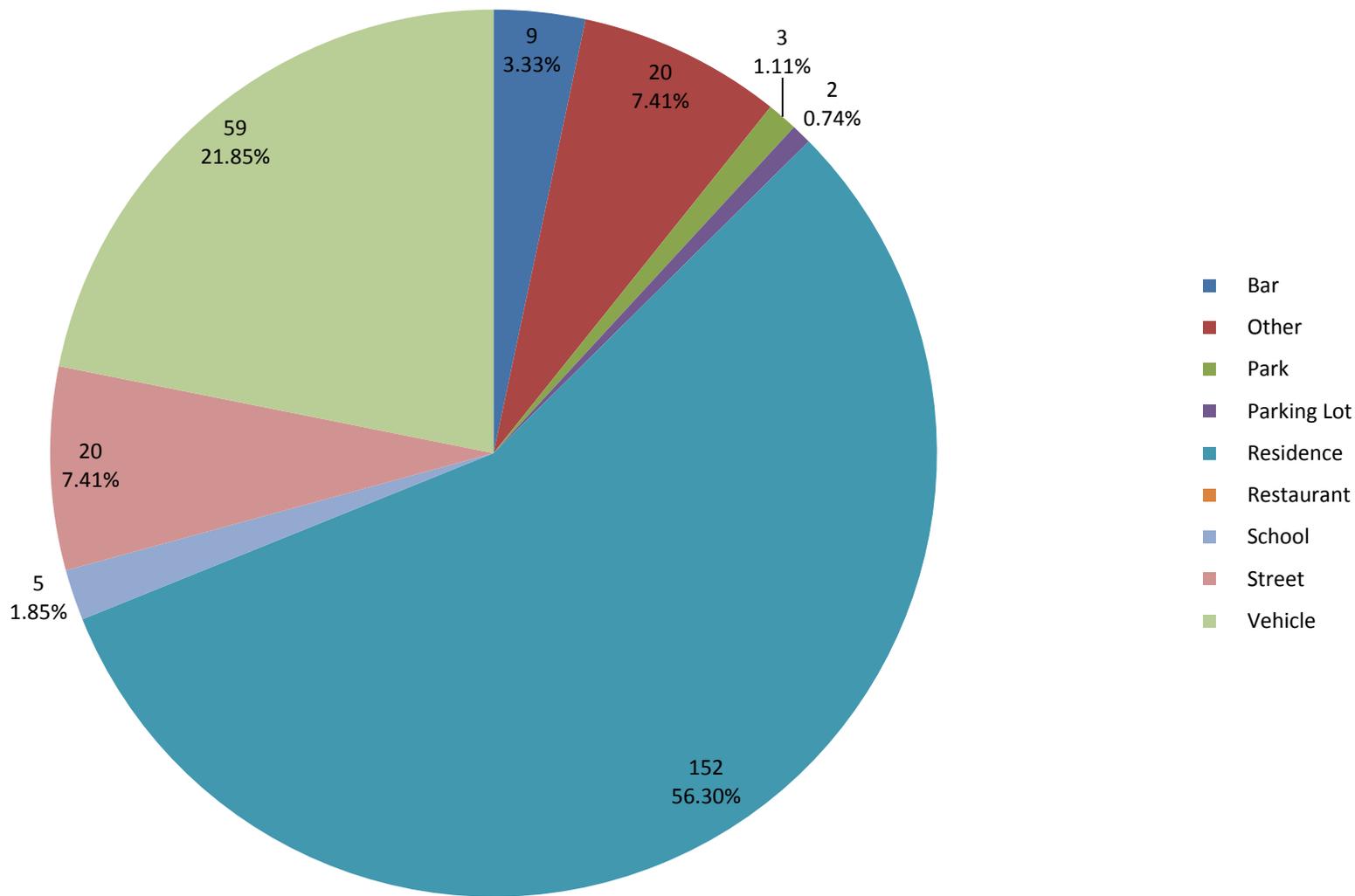
Location of Offense, 2009



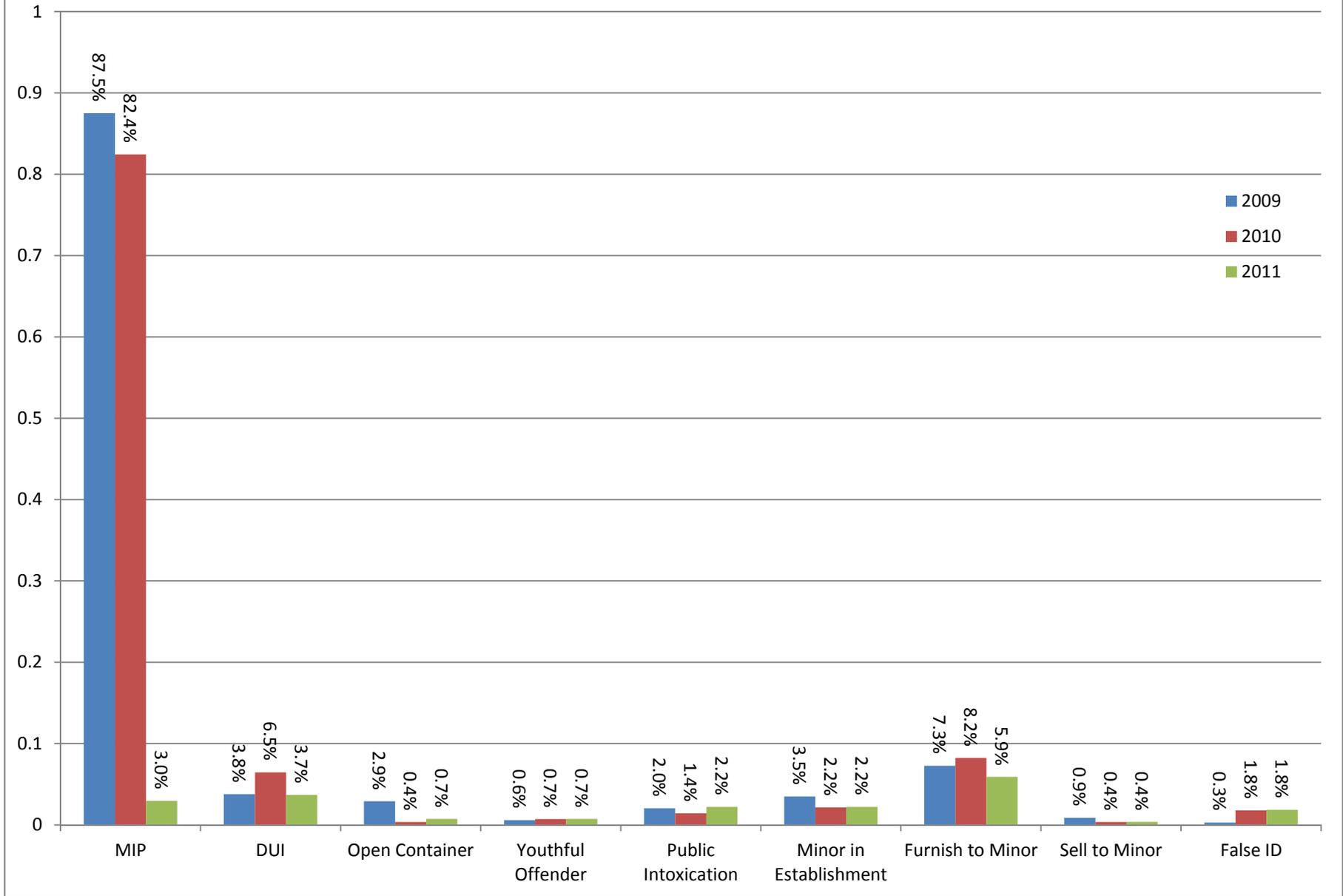
Location of Offense, 2010



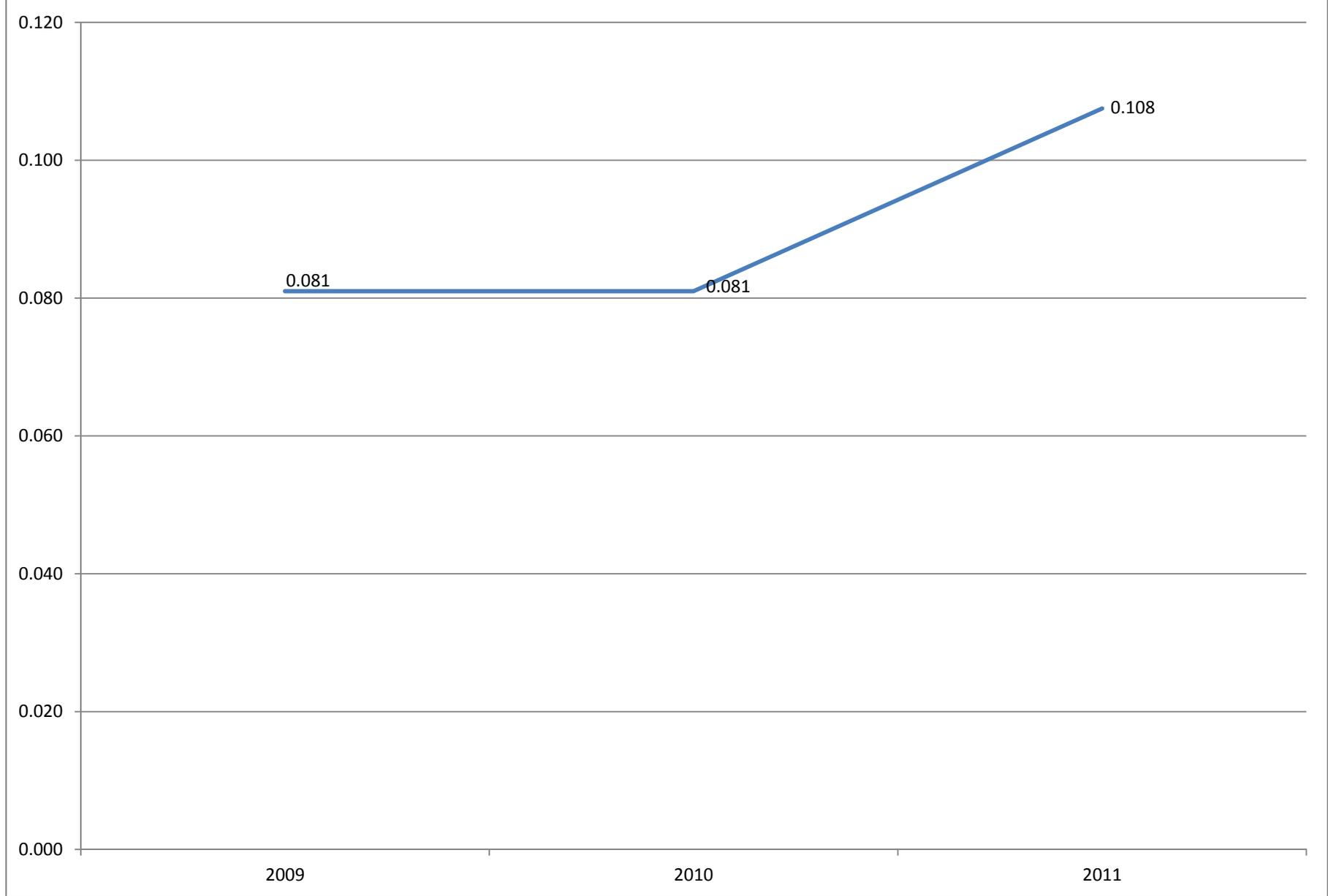
Location of Offense, 2011



Charges as a Percent of Total Reports, 2011



Average PBT BAC



LANDER



LANDER is a rapidly growing community located in the west central area of Wyoming in Fremont County. The city is 4.42 square miles in size and located at 5,357 feet in elevation. The population of Lander is 7,047 people.

Lander was established in 1884 and is the county seat of Fremont County. Numerous local, county and state governmental agencies are located in Lander. A full service hospital, Lander Valley Regional Medical Center is located in town. Billed as “where rails end” Lander is located at the foot of the Wind River Mountain range.

Many outdoor recreational activities are available including hiking, rock climbing, hunting, fishing, boating, snow machining and cross country skiing just to name a few. Lander is located close in proximity to the Wind River Indian Reservation which occupies a significant portion of Fremont County.

There are six public schools located in Lander Wyoming. Four elementary schools with 858 pupils enrolled, one junior high school with 298 pupils enrolled and one high school with enrollment of 707. The Lander schools have one full-time school resource officer who is a sworn member of the Lander Police Department. This officer assists in coordinating practice and policy between the school district and law enforcement.

The city of Lander is served by a police department composed of a chief, four patrol sergeants, two detectives and ten patrol officers. Alcohol related incidents comprise a large part of calls for service including motor vehicle accidents, domestic disputes, assaults, public intoxication complaints and minors in possession or under the influence of an alcoholic beverage.

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In the past, Lander Law Enforcement has been basically reactive to alcohol involved incidents. With the assistance of recent grant funding the response has been more proactive. Lander has aggressively pursued compliance checks, party patrols, officers presence at school events and social events, officers presence at all sports events to name a few.

The continued education and interaction with liquor retailers has played a significant role in the success of later enforcement compliance checks. This education and interaction has been well received by the majority of the retailers.

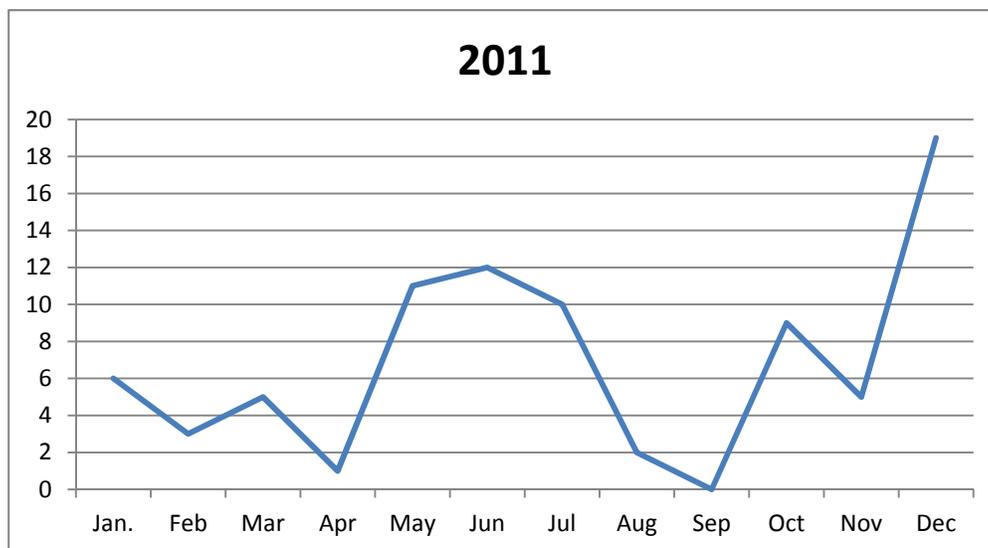
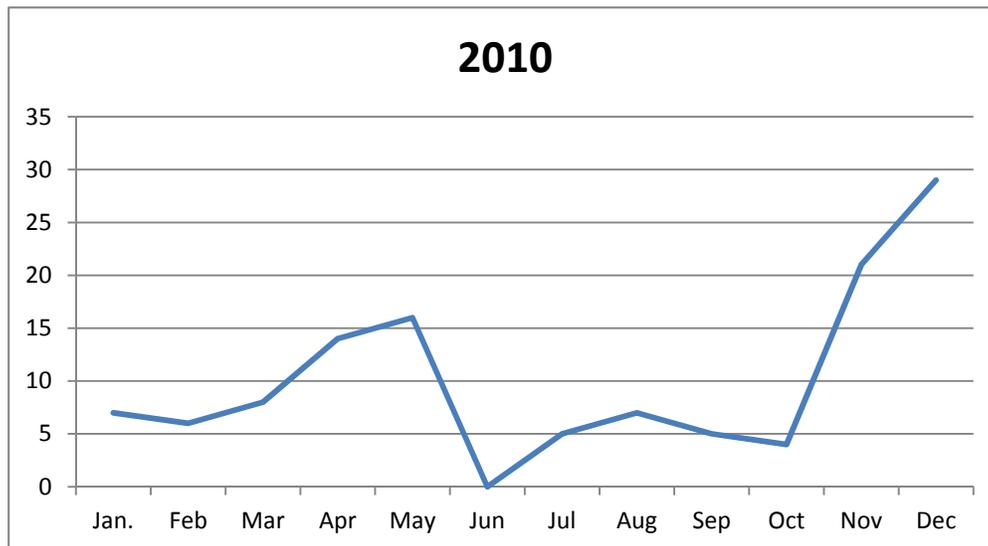
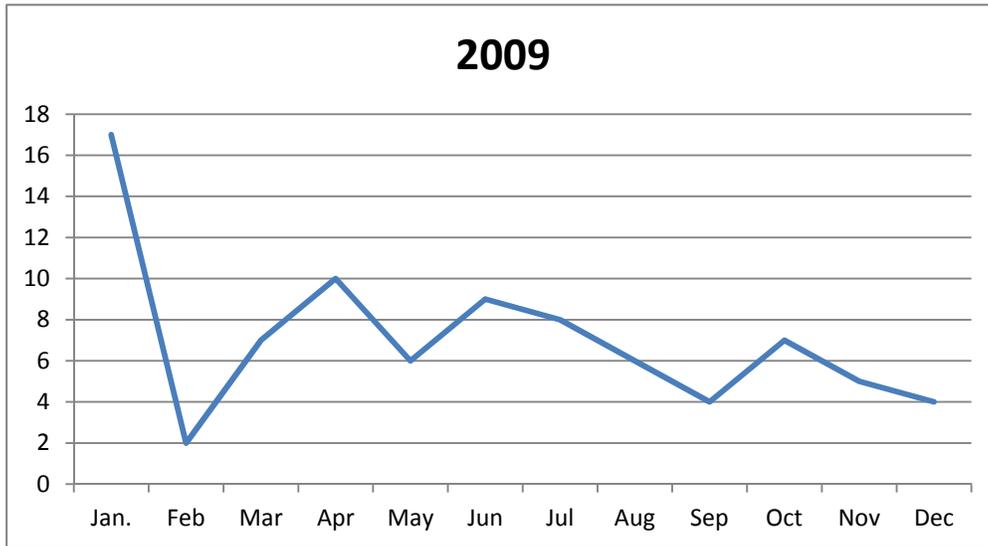
Media coverage concerning the department's enforcement and zero tolerance policy has assisted in bringing about greater community awareness to alcohol offenses and underage drinking in Lander. This media coverage has been instrumental in addressing the problem of community indifference toward alcohol and kids.

Statistically this aggressive enforcement coupled with education and public awareness has been shown to have a significant impact on underage drinking.

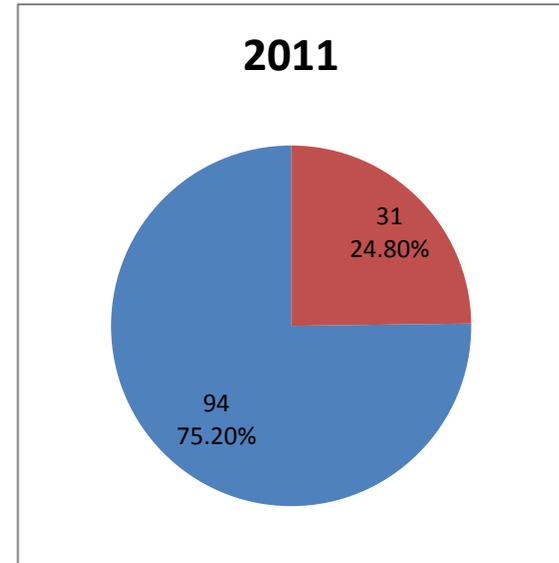
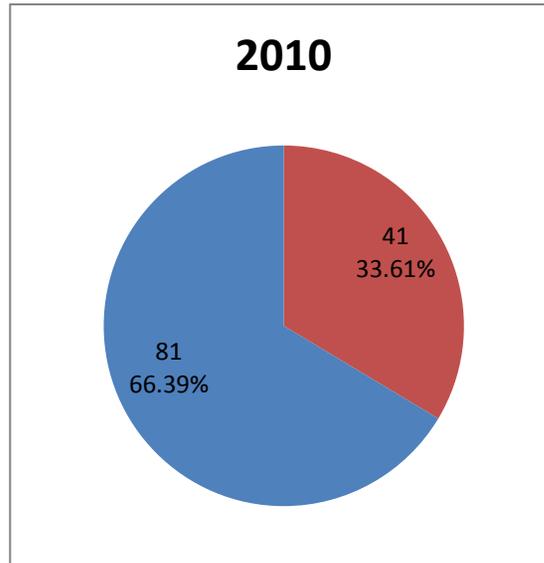
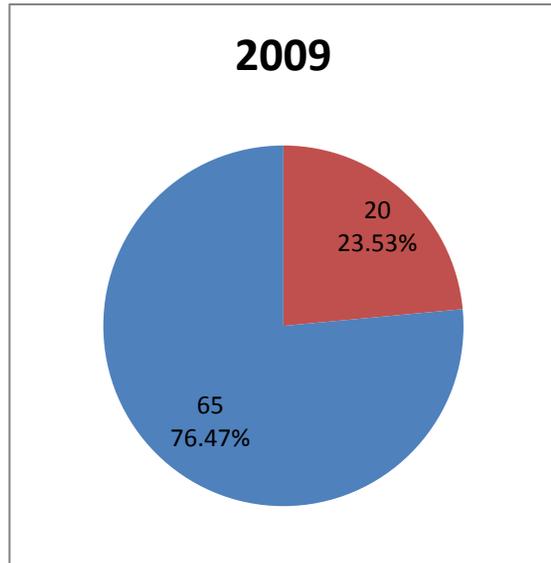
Lander

	2009	2010	2011	Totals & Ave.
Total Arrests	85	122	125	332
Arrest	20	41	31	92
Cite/Release	65	81	94	240
Time				
10am-4pm	23	29	5	57
4pm-10pm	17	30	42	89
10pm-12am	15	27	20	62
12am-2am	7	5	44	56
2am-4am	16	4	8	28
4am-10am	7	27	6	40
Age and Gender				
Female 14 and under	2	5	0	7
Female 15-17	15	14	22	51
Female 18-20	22	23	19	64
Female over 21	5	7	6	18
Female no age	1	0	0	1
Male 14 and under	0	3	4	7
Male 15-17	8	26	20	54
Male 18-20	28	41	48	117
Male over 21	4	3	6	13
Male no age	0	0	0	0
MIP	55	96	108	259
DUI	9	11	3	23
Open Container	0	5	8	13
Youthful Offender	2	4	6	12
Public Intoxication	1	5	12	18
Minor in Establishment	0	1	0	1
Furnish to Minor	2	4	0	6
Sell to Minor	8	8	12	28
False ID	0	0	0	0
BAC				
PBT	0.096	0.108	0.110	0.105
Intoximeter	0.087	0.130		0.109
Refused	3	7	14	24
Accident Related	3	2	0	5
Location of Offense				
Bar	0	3	0	3
Other	10	15	16	41
Park	0	5	2	7
Parking Lot	6	11	4	21
Residence	26	38	44	108
Restaurant	5	3	3	11
School	5	0	12	17
Street	24	40	42	106
Vehicle	9	1	0	10
Where Minor Obt. Alc.				
Bar	0	5	0	5
Home	7	18	2	27
Liquor Store	4	8	9	21
Party	14	20	58	92
Other Crimes Charged				
3rd Degree Sex Assault	0	0	0	0
Assault	2	1	2	5
Attempt to Purchase	0	0	0	0
Battery	0	0	0	0
Burglary	0	0	0	0
Criminal Entry	0	1	2	3
Curfew	2	4	0	6
Disobeying	0	0	0	0
Disorderly Conduct	0	1	3	4
Disturbing Peace	0	3	0	3
Duties of Driver	0	0	0	0
Eluding	1	2	6	9
Impaired Driving	0	0	0	0
Improper Lights	0	0	0	0
Interference	0	10	0	10
Juvenile party report	0	0	6	6
Lane Violation	0	0	0	0
Leave Scene Accident	0	0	0	0
No DL	4	6	0	10
No Insurance	0	9	5	14
Obstruction	0	0	0	0
Pedestrian Under Influen.	0	0	0	0
Poss. Cont. Subst.	0	7	0	7
Poss. Drug Para.	0	0	0	0
Poss. Of Marijuana	1	2	0	3
Poss. Of Narcotics	0	7	3	10
Poss. Of Tobacco	0	4	5	9
Poss. Stolen Property	0	0	9	9
Probation Violation	1	0	0	1
Property Destruction	0	3	0	3
Resisting Arrest	2	2	2	6
Traffic Offense	3	10	0	13
Trespassing	0	0	0	0
Vandalism	3	2	0	5
Warrant	3	1	0	4

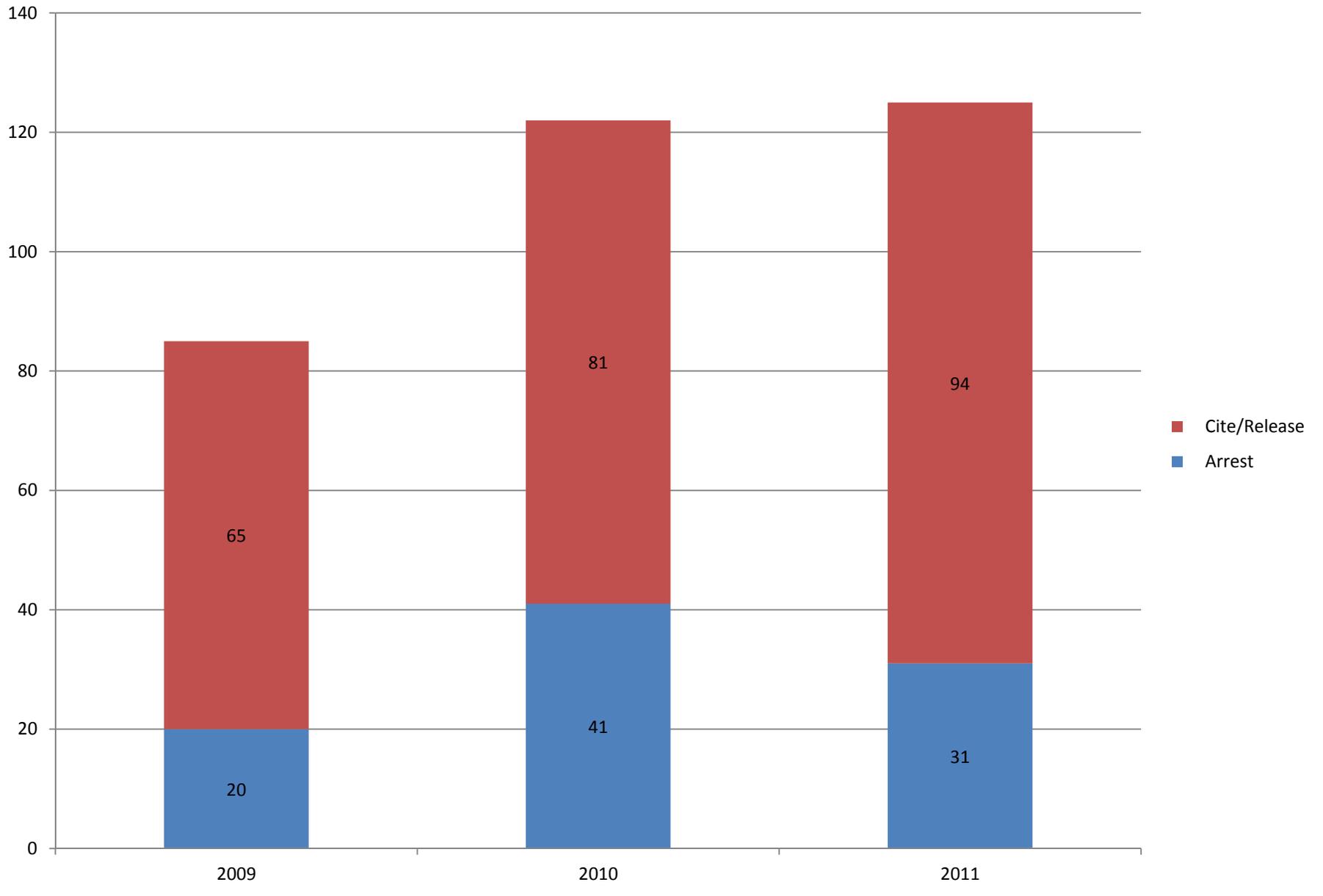
Lander: Total Reports



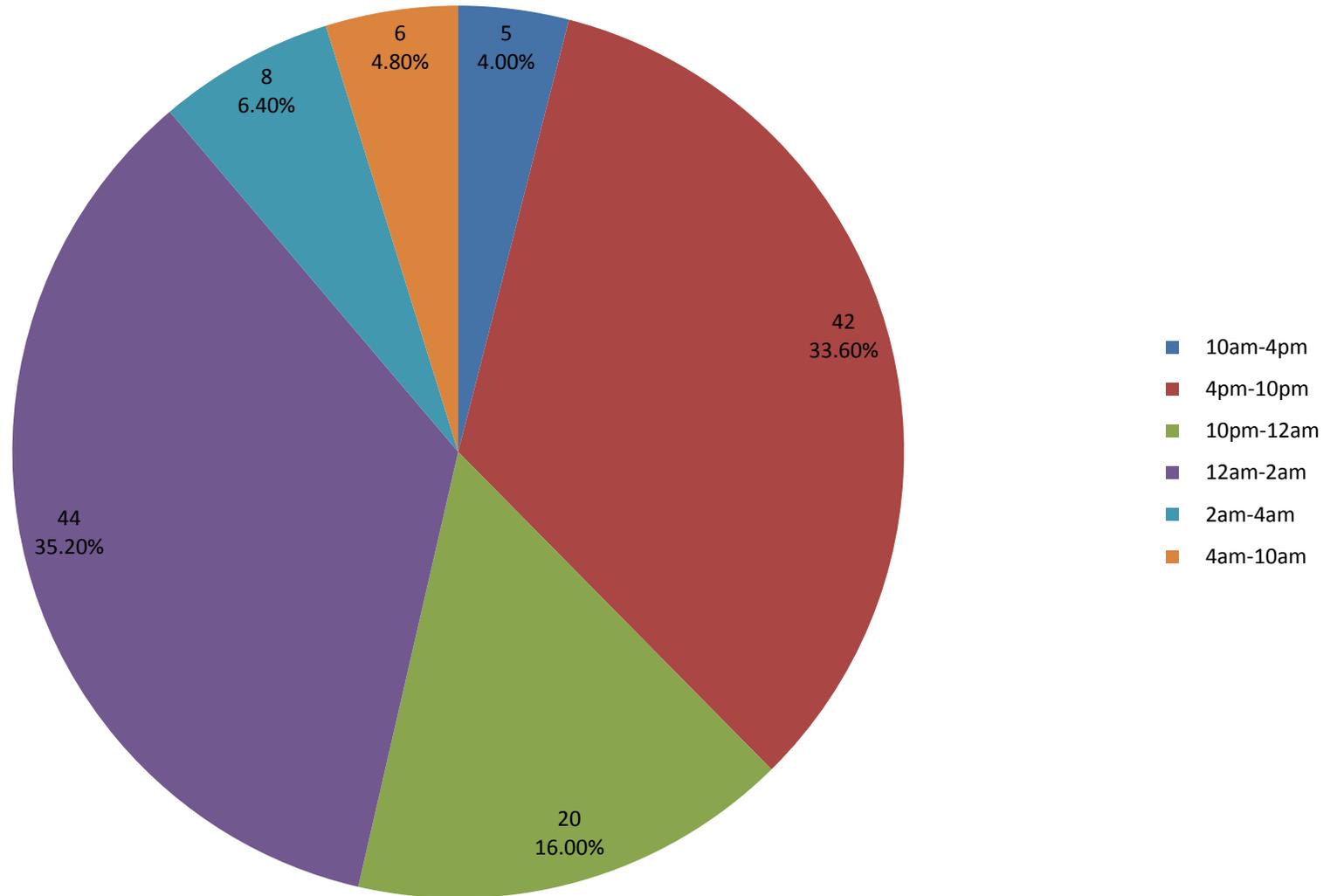
Arrest vs. Cite/Release



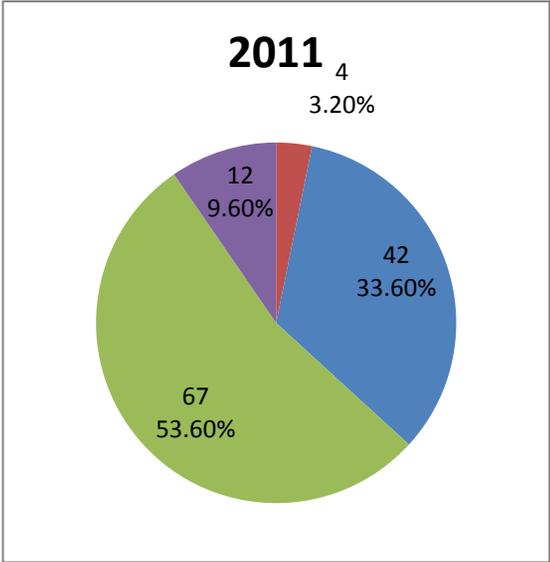
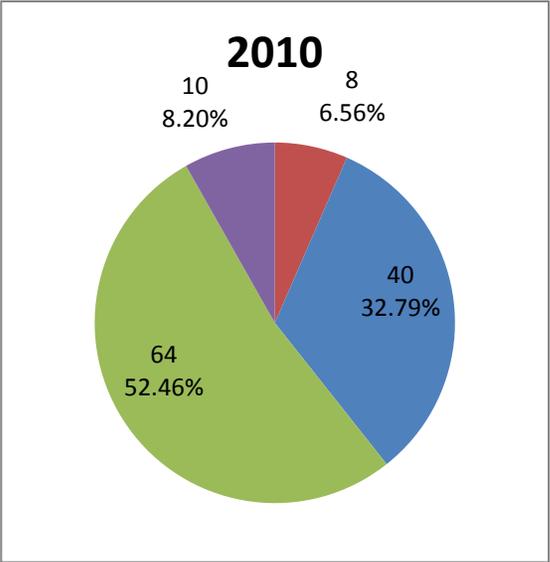
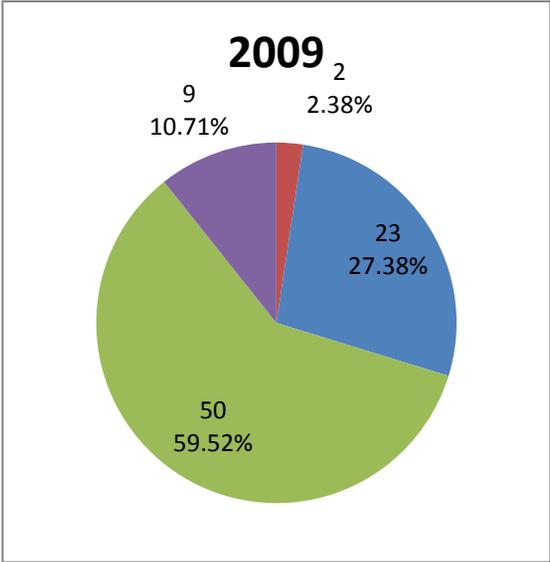
Total Arrests, by Arrest and Cite/Release



Time Distribution, 2011

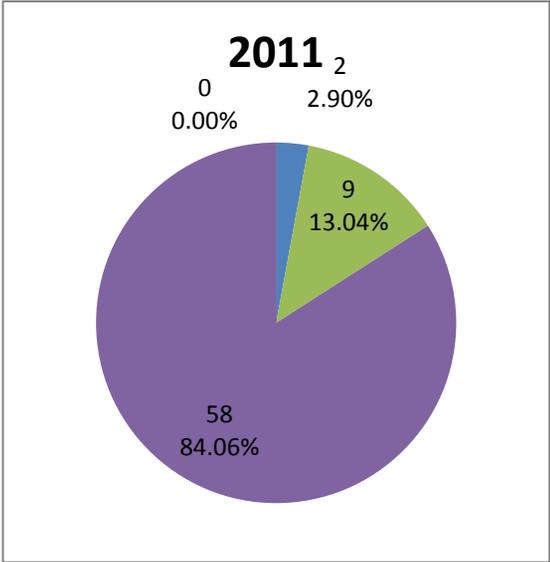
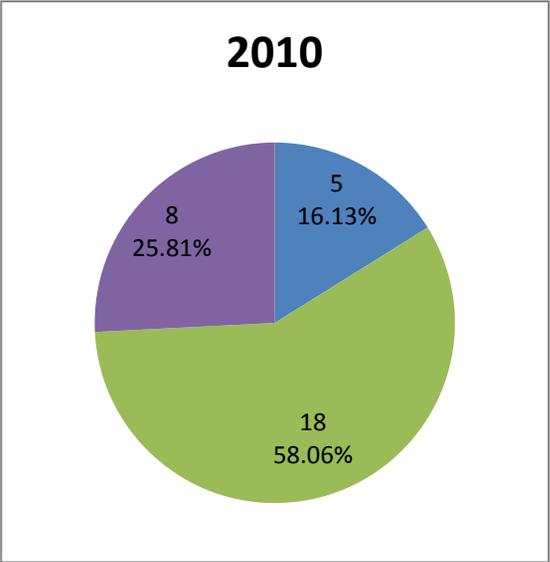
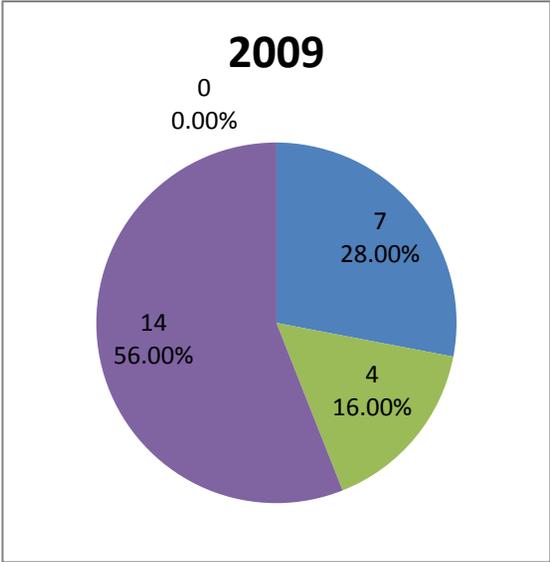


Age Distribution



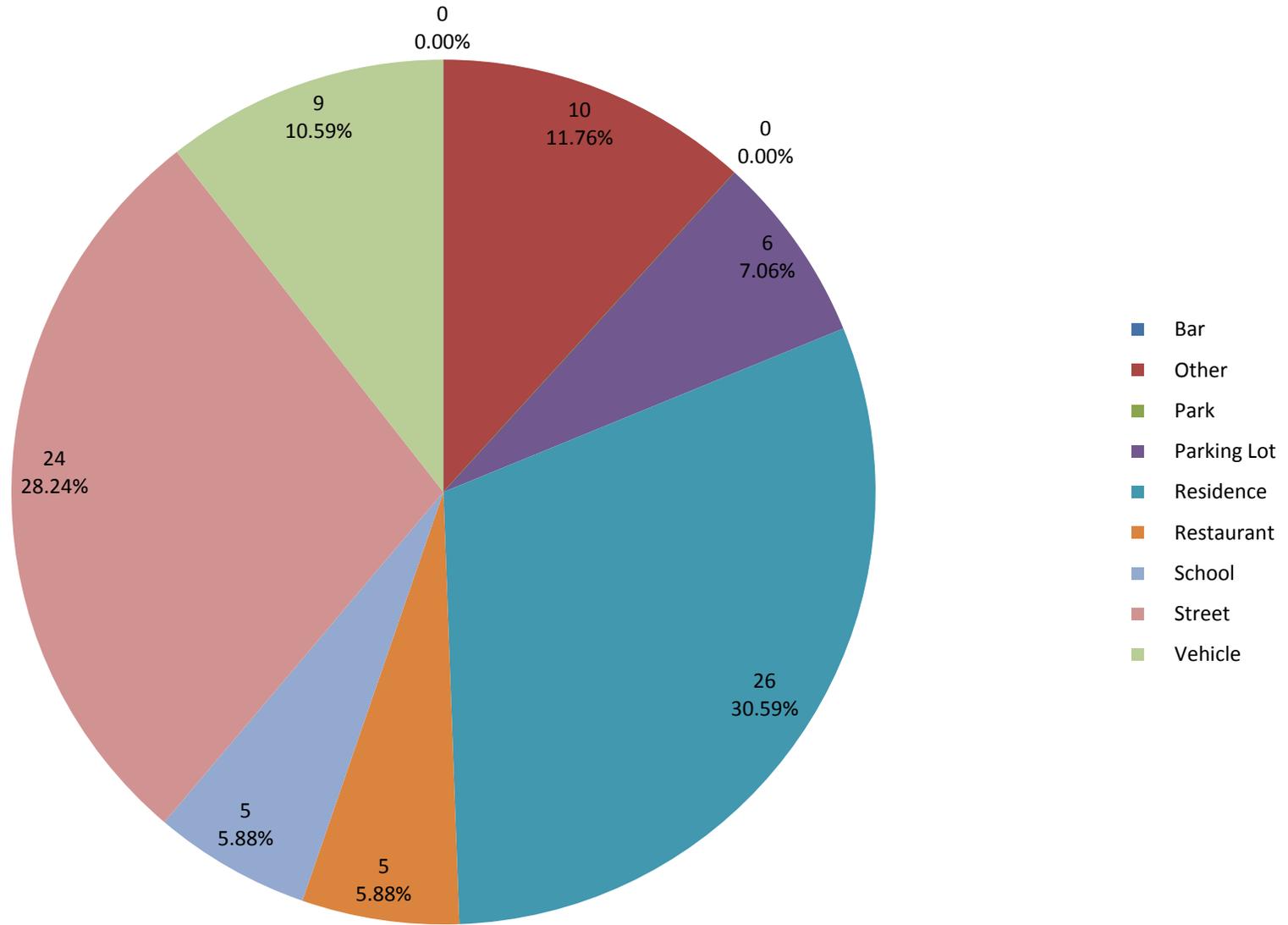
- Age 14 and under
- Age 15-17
- Age 18-20
- Age 21 and over

Where Minors Obtain Alcohol

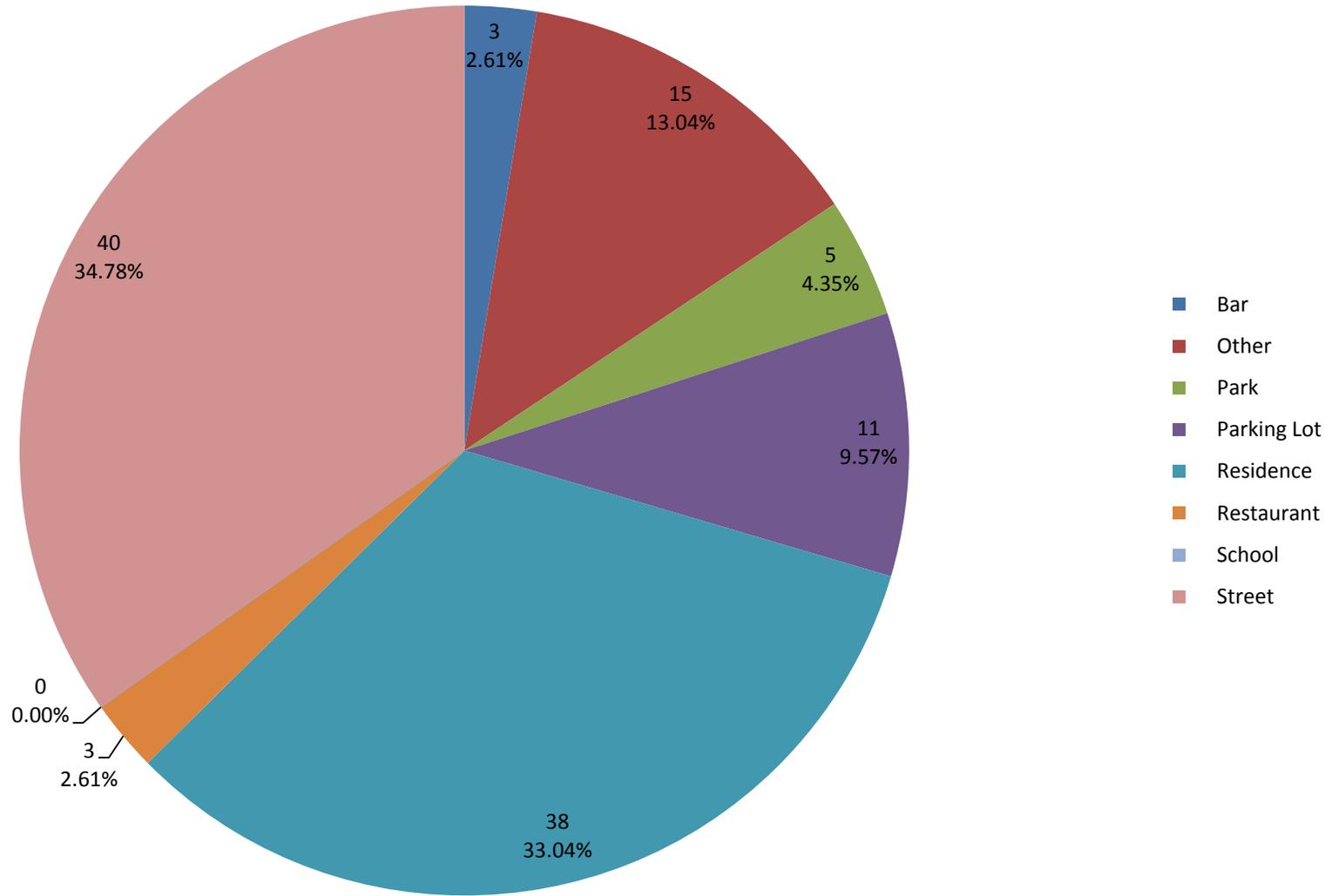


- Bar
- Home
- Liquor Store
- Party

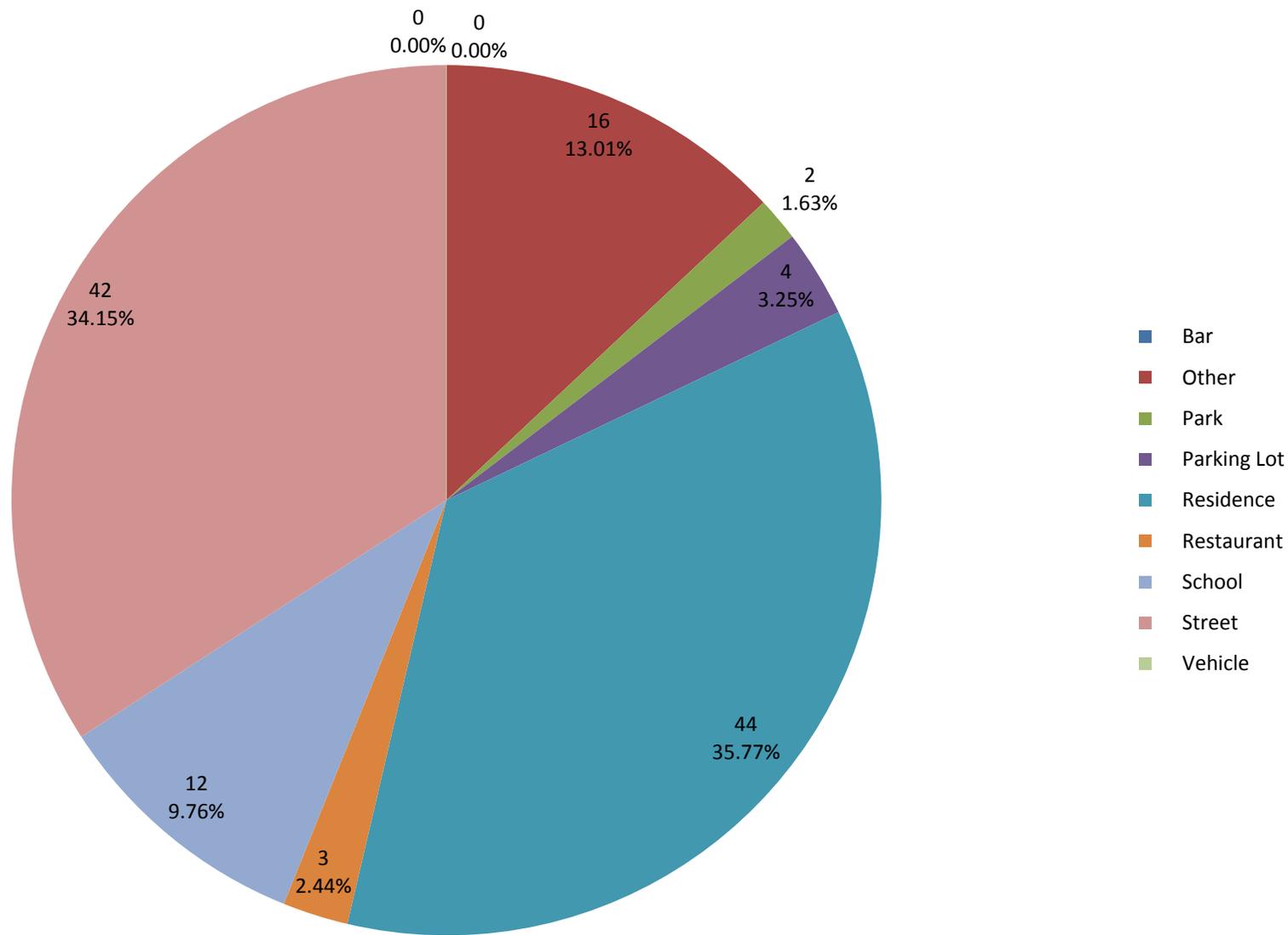
Location of Offense, 2009



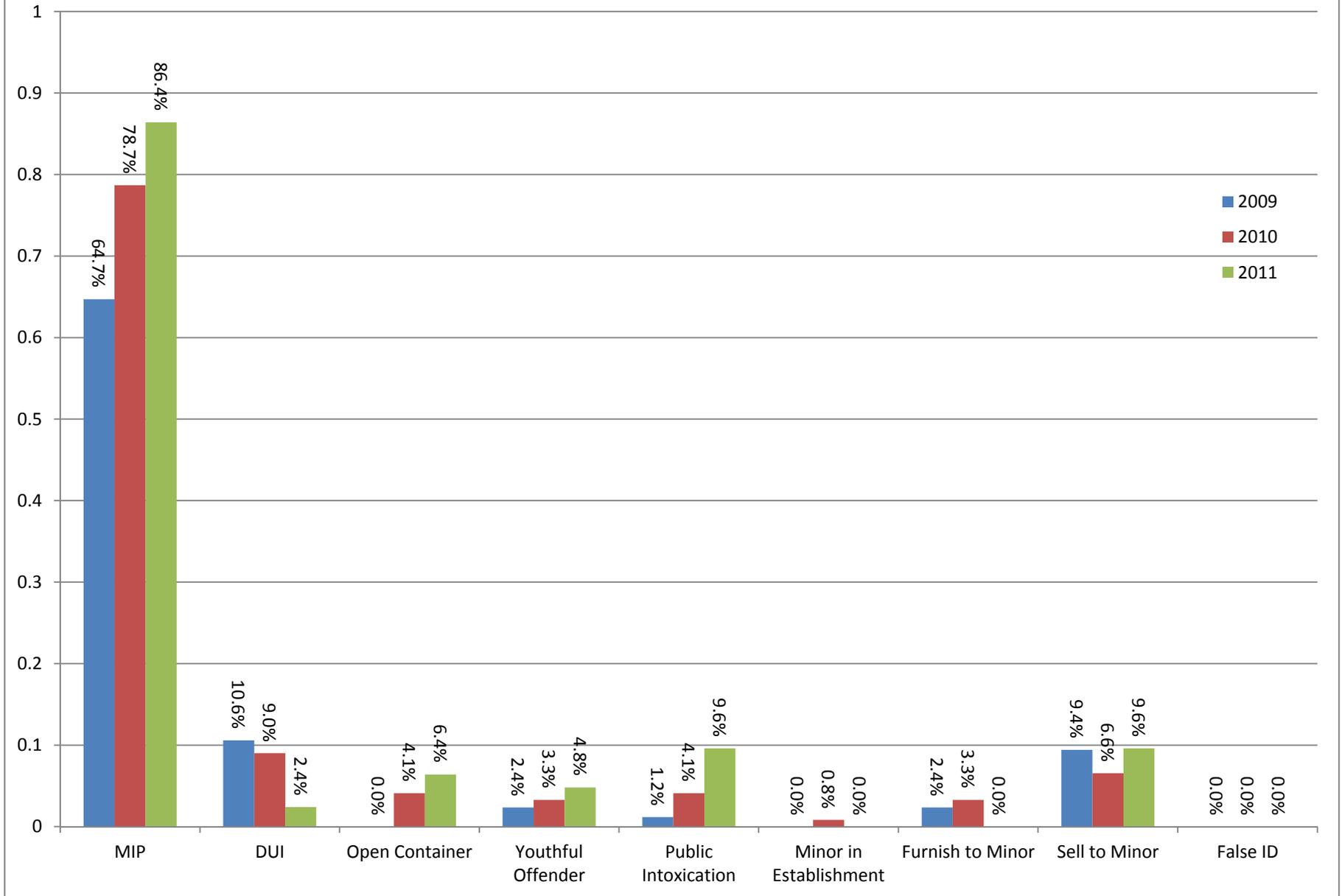
Location of Offense, 2010



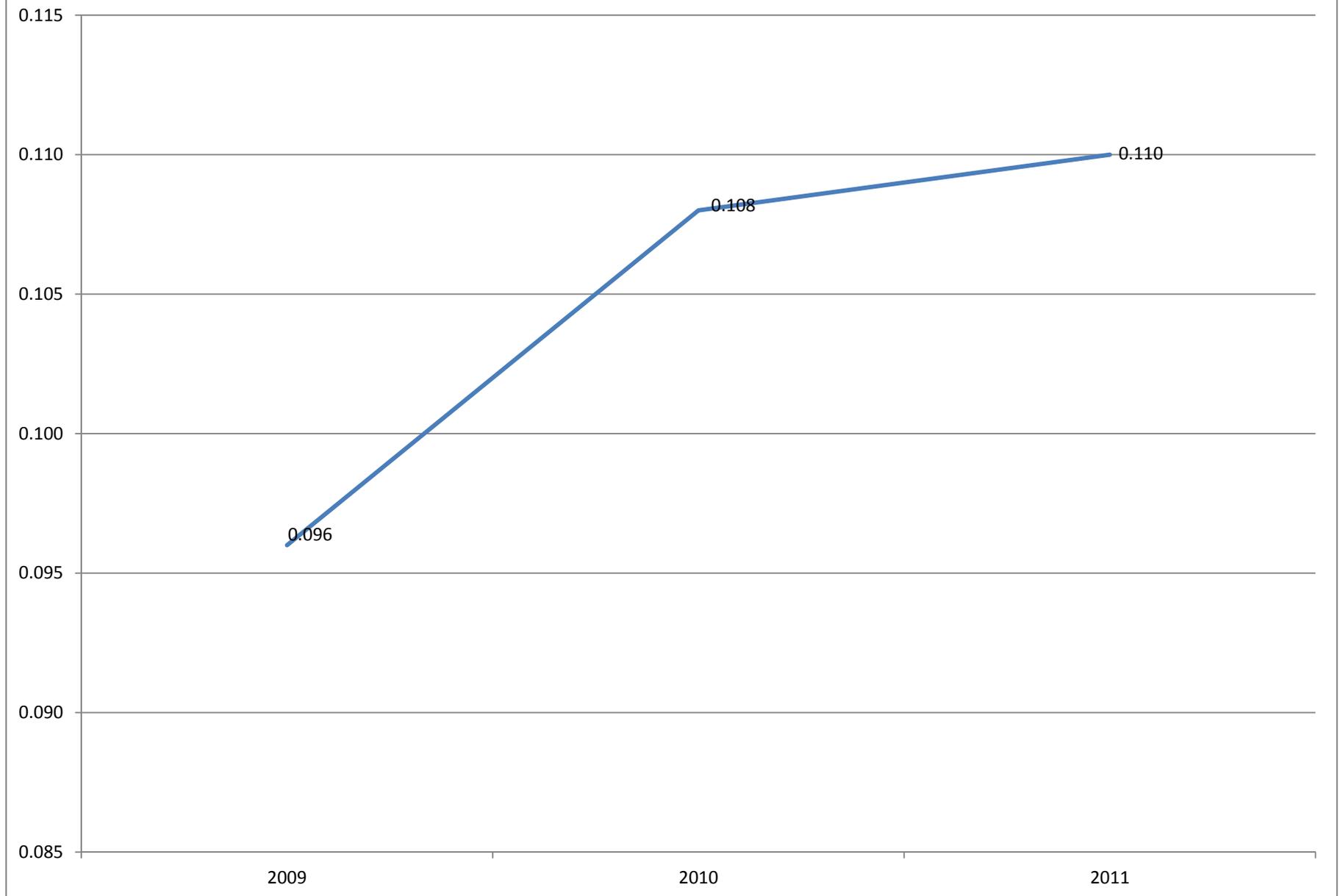
Location of Offense, 2011



Charges as a Percent of Total Reports, 2011



Average PBT BAC



POWELL



Powell WY is a community of 6,314 in northwest Wyoming situated in the north central portion of the Big Horn Basin 75 miles east of Yellowstone Park. The city covers approximately 3 square miles.

Powell is the location of the Park County Fairgrounds which serves as the site of the annual county fair and other special events throughout the year. The economic base is primarily agriculture and energy production. The median household income in Park County is \$39,404 – almost \$15,000 lower than for Wyoming overall.

There are 3 elementary schools with a population of 810 students, one middle school with 364 students, one high school with 479 students and a community college that has 1,161 traditional students between the ages of 17-23. Northwest College has the largest residential population of all community colleges in the state of Wyoming. The 2007 population estimate for the 18-24 age group by the U. S. Census Bureau is 2,782.

The Park County Coalition Against Substance Abuse and the Northwest College Coalition participated in Park County's Strategic Prevention framework State Incentive Grant needs assessment process. That process examined the consequences

and potential causes of the misuse of alcohol in Park County including underage drinking. Social Availability was identified as the leading cause with Community Norms being a close second. The Criminal Justice system was identified as third.

Through the efforts of the various coalitions in the community, there is a high degree of readiness to address the identified leading causes. A survey conducted in 2004 indicated that the overwhelming majority of adults support law enforcement strongly enforcing underage drinking laws as well as arresting adults who supply. Media efforts have been used in the past to reflect this information back to the community.

The local school district has been a strong and willing player to address this problem. The local college has also made significant steps to move forward on addressing this problem.

The Prevention Needs Assessment clearly indicates that the single largest source of alcohol for youth is young adults. This source of alcohol has been recognized for some time in Powell and adult providers are a top enforcement priority. Addressing community norms is a major focus of current work. Among youth, surveys have indicated that their perception of use by their

Enforcing Underage Drinking Laws Grant: Trends Analysis 2009-2011

peers is decreasing along with their drinking levels. This effort needs to continue and be expanded to reach the community in general. There were concerns among coalition members regarding the sentencing practices for repeat offenders.

Presently, there are several strong policies in the community to address underage drinking. The local school district has an activities participation policy which addresses substance use including underage drinking. The program requires participation in an evidence-based intervention as well as loss of privileges. The policy could be improved by expanding to include summer-time infractions. Northwest College recently established a uniform athletic policy. Overall, there are always opportunities to improve enforcement of policies.

The Powell Police Department has had a long term unwritten zero tolerance enforcement policy on underage drinking and furnishing alcohol to under age persons. As part of this project this position will be codified in written policy. Enforcement priorities for the Powell Police Department are the identification and prosecution of adults who provide alcohol to under age

youth, controlled party dispersal and prosecution, identification and prosecution of juvenile under age violations, and underage drinking and driving.

Overall, local leadership to address the issue of underage drinking is strong. Local law enforcement, the school district, the college, and the local prevention office are all active players. In general, the prosecutor's office has been supportive. Many best practice programs and strategies are in place and recent surveys indicate significant improvement among high school students.

Overall, interaction with the local municipal court is very positive. College students who are brought before the court for underage drinking are required to participate in an evidence-based program at the college. There has been frustration with the local circuit court judge in handling repeat offenders, and this is an area that the coalition wants to address.

The chart below depicts current community activities and resources to address underage drinking:

Causal Area	Strategies	Resources
Retail Availability	<ul style="list-style-type: none"> • Compliance Checks • Server Training (TIPS) • Shoulder Taps 	Powell Police Department WPH Prevention & Wellness
Criminal Justice	<ul style="list-style-type: none"> • WHAT'S UP (brief intervention for minors) • BASICS (brief intervention for NWC students) 	Park County Youth Services WY Dept. of Family Services Powell School Resource Officer Powell School Resource Cnslr NWC Counseling Staff

Enforcing Underage Drinking Laws Grant: Trends Analysis 2009-2011

		WPH Cedar Mountain Center WPH Prevention & Wellness
Social Availability	<ul style="list-style-type: none"> • Addressing Adults who Supply (law enforcement) • Parent Booklet / Direct mailings • Social Norms to Parents (radio and billboards) • Promoting Alternative Activities for youth 	Park County Sheriff's Office Powell Police Department Powell Schools Big Horn Radio Network Powell Youth Council WPH Prevention & Wellness
Promotion		
Community Norms	<ul style="list-style-type: none"> • Parent Booklet / direct mailings • Social Norms to parents (radio, billboards) • Social Norms with HS students • Social Norms at NWC • Community Presentations / articles • School Activity Participation Policies • NWC Athletic Policies • Addressing Adults who Supply 	Powell Schools Northwest College Big Horn Radio Network WPH Prevention & Wellness
Individual Factors	<ul style="list-style-type: none"> • Powell SPAM • Powell health curriculum • Powell Onsite Prevention • DFS Youth Prevention Project • DFS ISP Project • YBHC Family Therapy • Learning Forum Training 	Powell Schools DFS Yellowstone Behavioral Health Center (YBHC) WPH Prevention & Wellness WPH Cedar Mountain Center

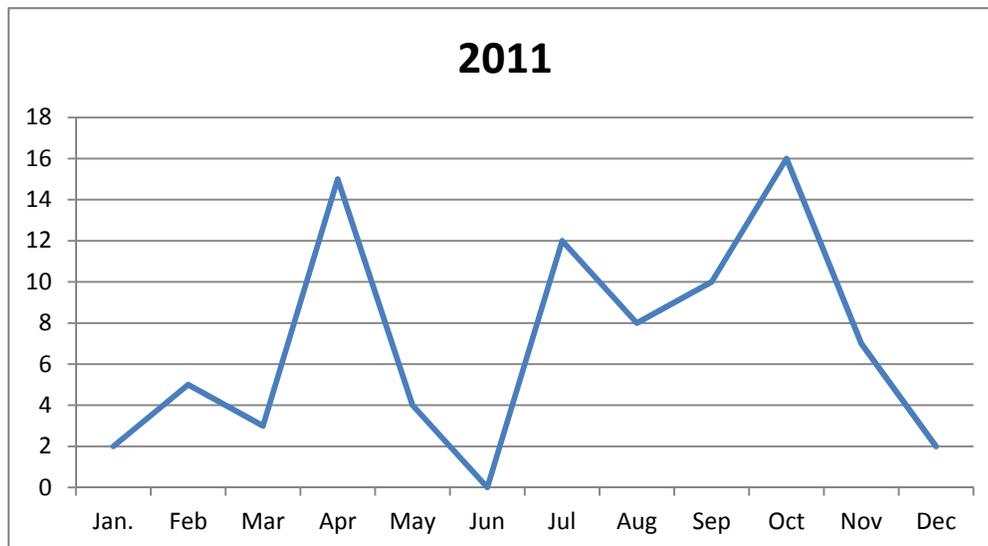
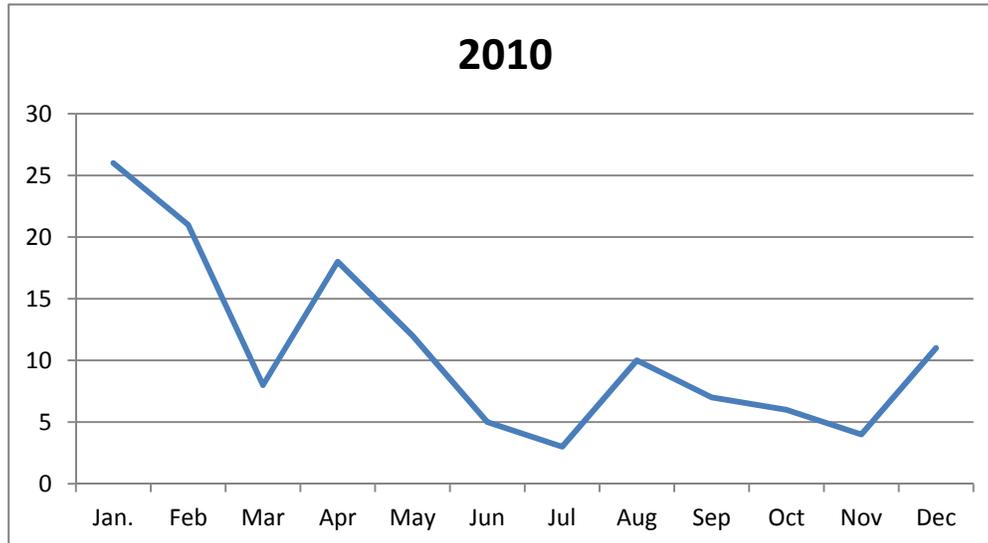
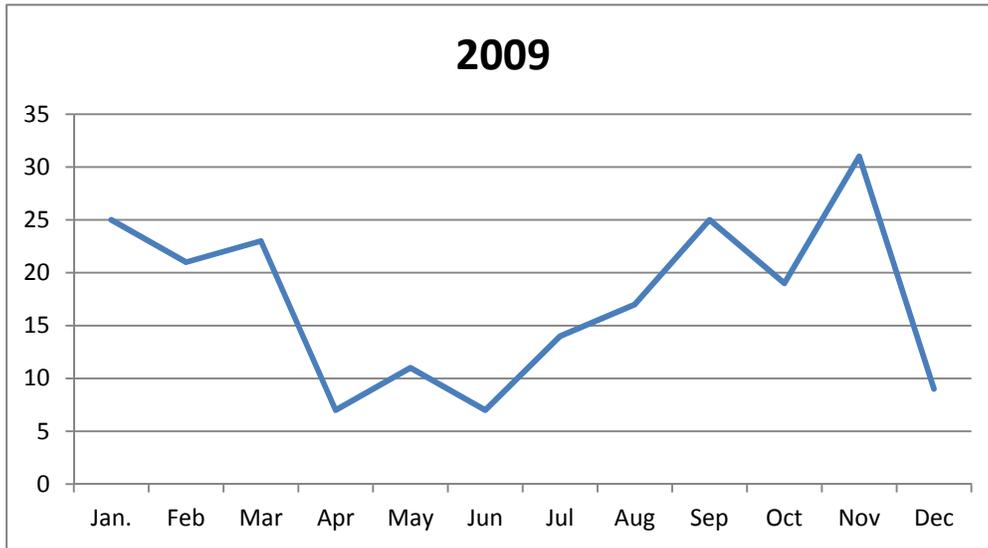
In addition to the above the Powell City Council assembled a group of community stakeholders to develop public policy guidelines for the council regarding the responsible use and non-use of alcoholic beverages in public settings. The group developed six guideline statements that have since been adopted by the City Council. These statements address underage drinking,

use of alcohol at public events, over-consumption, the public permitting process, and over-service. These guidelines were developed into a tool kit by the local prevention coalition and distributed to the local government and available to the community.

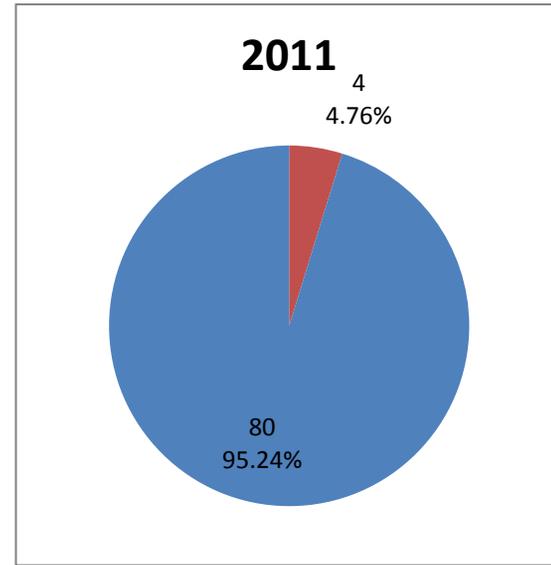
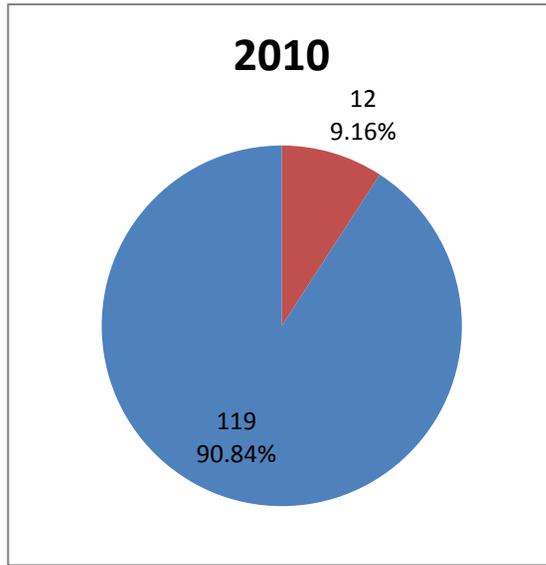
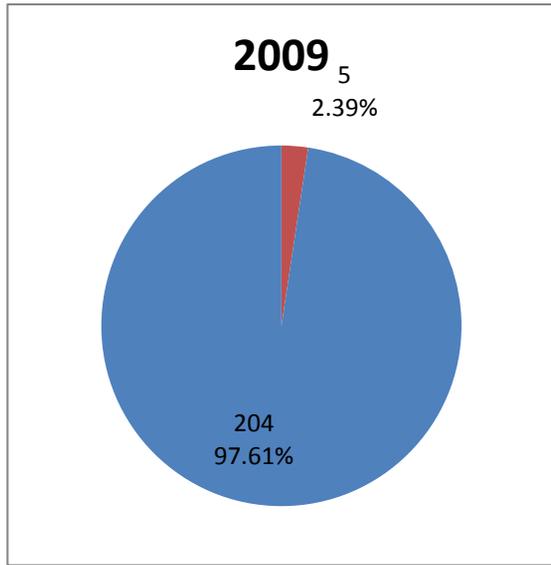
Powell

	2009	2010	2011	Totals & Ave.
Total Arrests	209	131	84	424
Arrest	5	12	4	21
Cite/Release	204	119	80	403
Time				
10am-4pm	68	22	2	92
4pm-10pm	54	47	3	104
10pm-12am	53	42	19	114
12am-2am	4	8	44	56
2am-4am	3	0	15	18
4am-10am	27	12	1	40
Age and Gender				
Female 14 and under	4	1	0	5
Female 15-17	12	8	3	23
Female 18-20	51	36	25	112
Female over 21	7	1	0	8
Female no age	4	0	0	4
Male 14 and under	0	2	0	2
Male 15-17	29	9	6	44
Male 18-20	94	69	48	211
Male over 21	6	5	2	13
Male no age	2	0	0	2
MIP	178	113	76	367
DUI	4	5	3	12
Open Container	2	2	2	6
Youthful Offender	5	5	3	13
Public Intoxication	1	0	0	1
Minor in Establishment	0	2	0	2
Furnish to Minor	11	2	2	15
Sell to Minor	11	3	0	14
False ID	1	1	0	2
BAC				
PBT	0.085	0.116	0.085	0.095
Intoximeter	0.107	0.070		0.088
Refused	7	13	3	23
Accident Related	0	0	0	0
Location of Offense				
Bar	2	4	1	7
Other	16	7	1	24
Park	0	0	4	4
Parking Lot	14	18	9	41
Residence	91	51	31	173
Restaurant	5	3	0	8
School	0	2	4	6
Street	22	9	12	43
Vehicle	58	35	22	115
Where Minor Obt. Alc.				
Bar	8	7	1	16
Home	8	5	13	26
Liquor Store	6	3	1	10
Party	93	64	43	200
Other Crimes Charged				
3rd Degree Sex Assault	0	0	0	0
Assault	0	0	0	0
Attempt to Purchase	1	0	0	1
Battery	0	1	1	2
Burglary	0	0	0	0
Criminal Entry	0	0	0	0
Curfew	0	0	0	0
Disobeying	0	0	0	0
Disorderly Conduct	0	0	0	0
Disturbing Peace	0	1	0	1
Duties of Driver	0	0	0	0
Eluding	0	0	0	0
Impaired Driving	0	0	0	0
Improper Lights	0	0	0	0
Interference	1	3	0	4
Juvenile party report	0	0	0	0
Lane Violation	0	0	0	0
Leave Scene Accident	0	0	0	0
No DL	0	0	0	0
No Insurance	0	0	0	0
Obstruction	0	0	0	0
Pedestrian Under Influen.	0	0	0	0
Poss. Cont. Subst.	0	1	3	4
Poss. Drug Para.	0	0	0	0
Poss. Of Marijuana	1	3	1	5
Poss. Of Narcotics	0	0	0	0
Poss. Of Tobacco	0	0	0	0
Poss. Stolen Property	0	0	0	0
Probation Violation	0	0	0	0
Property Destruction	0	0	0	0
Resisting Arrest	0	2	0	2
Traffic Offense	0	0	0	0
Trespassing	0	0	0	0
Vandalism	0	0	0	0
Warrant	0	0	0	0

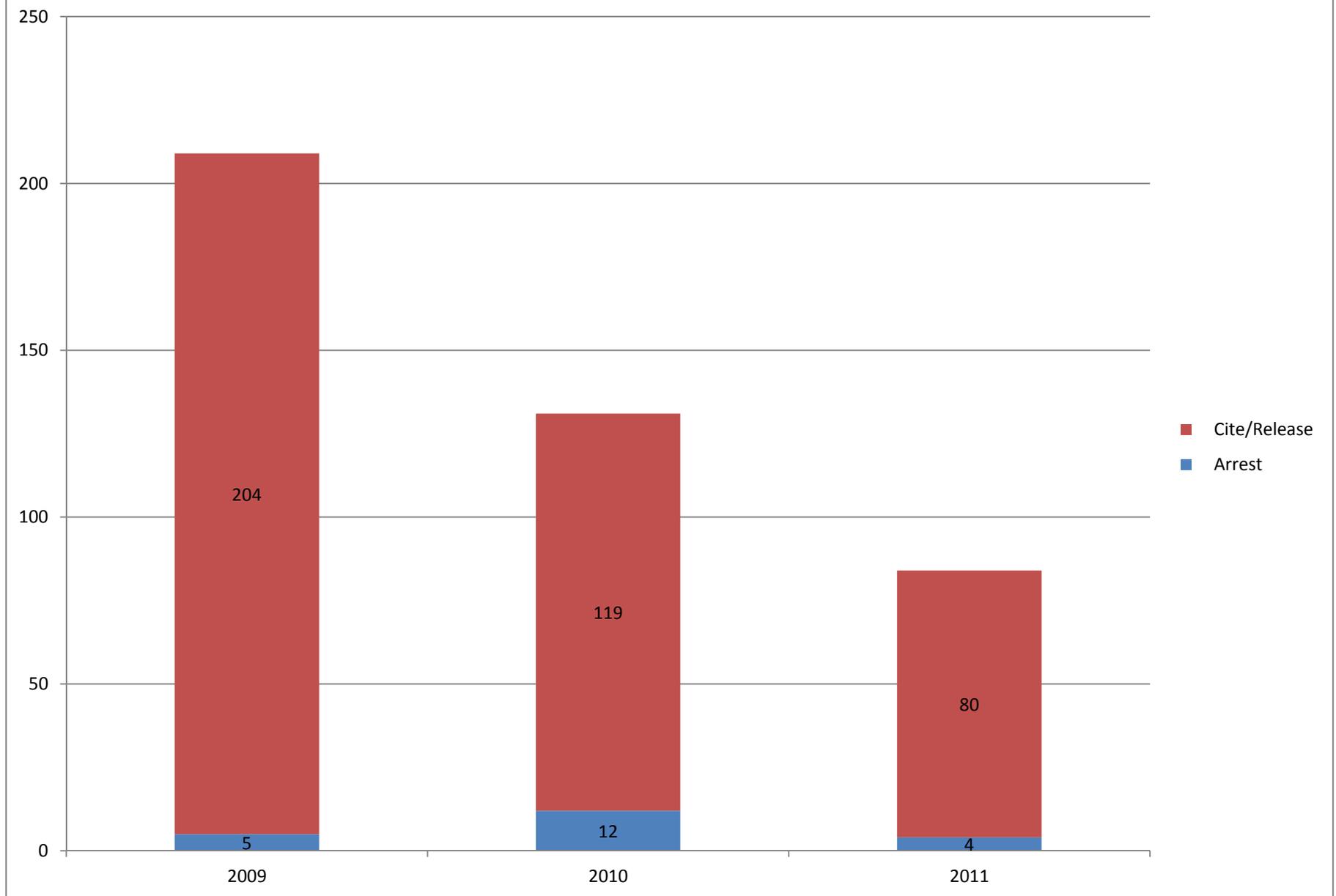
Powell: Total Reports



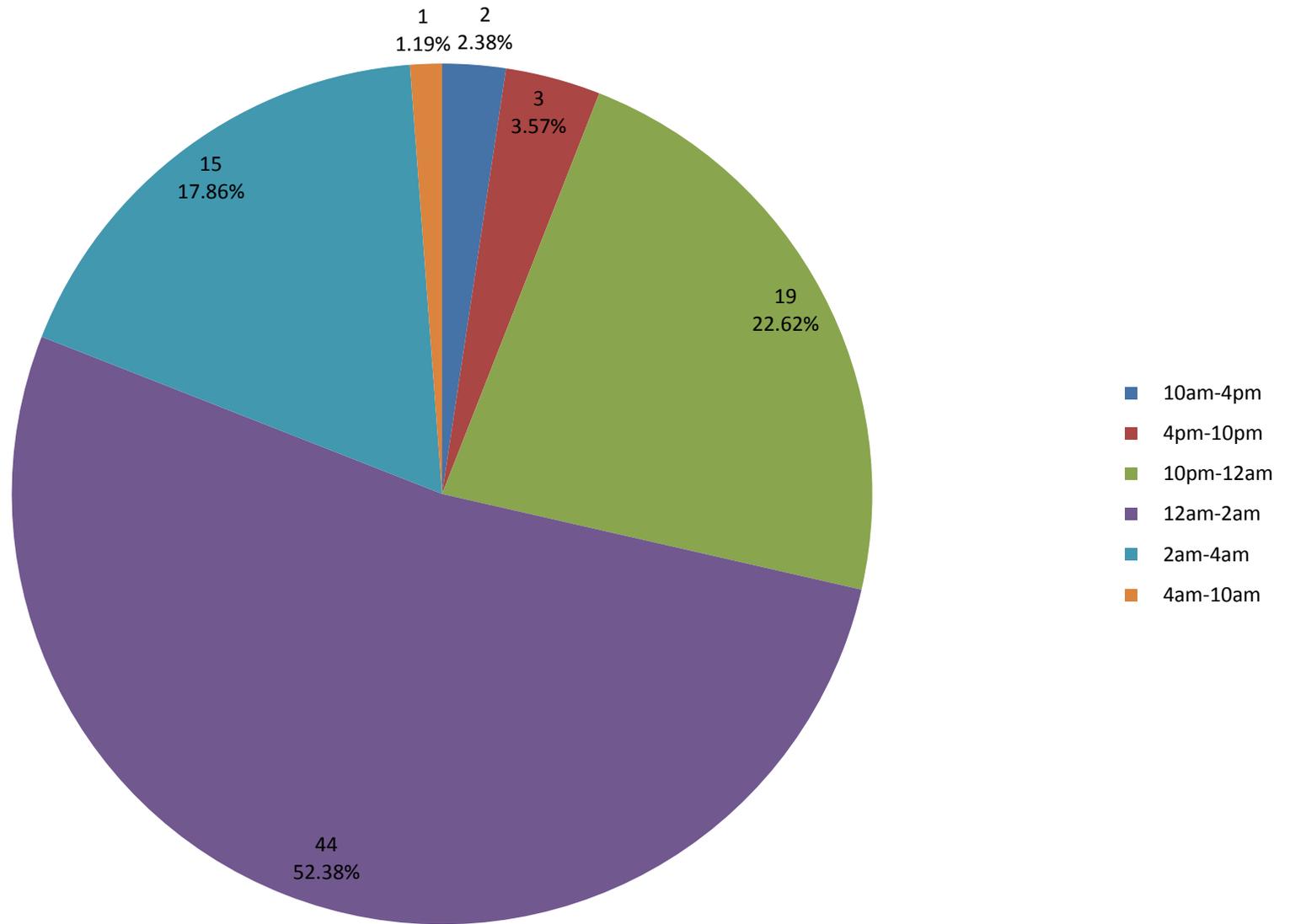
Arrest vs. Cite/Release



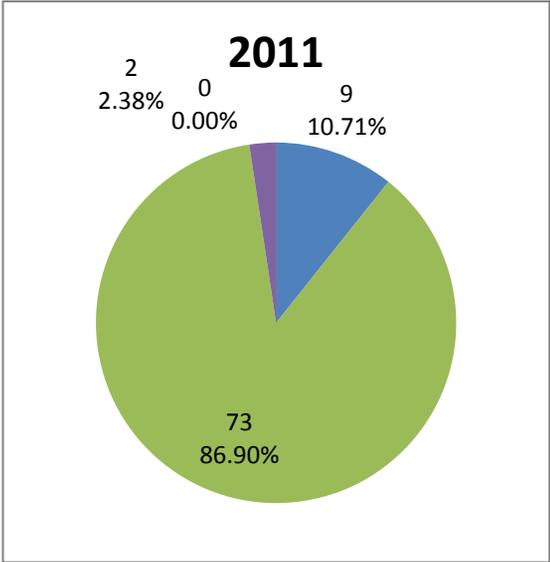
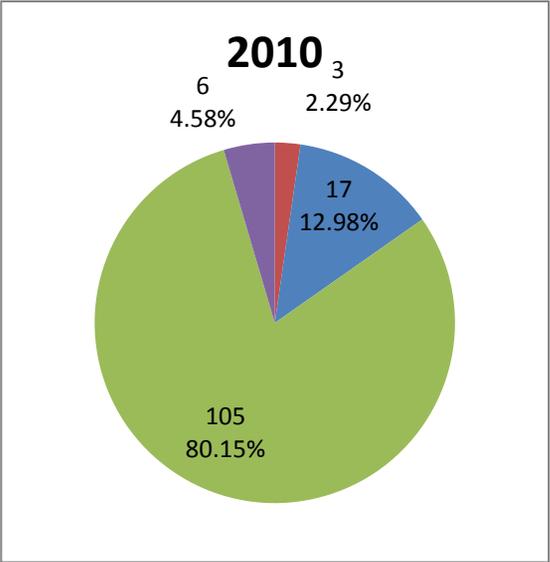
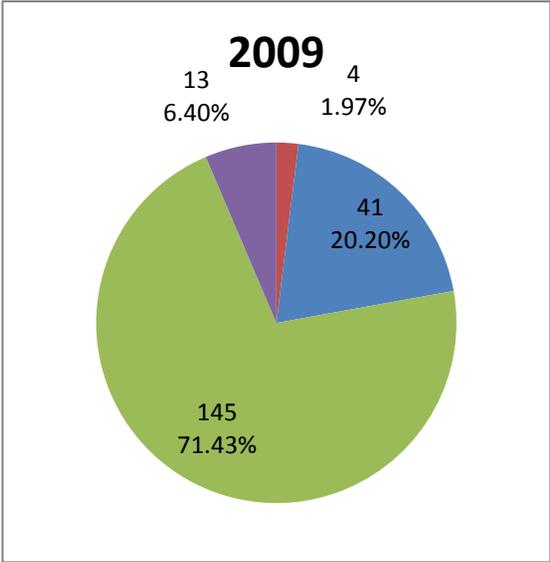
Total Arrests, by Arrest and Cite/Release



Time Distribution, 2011

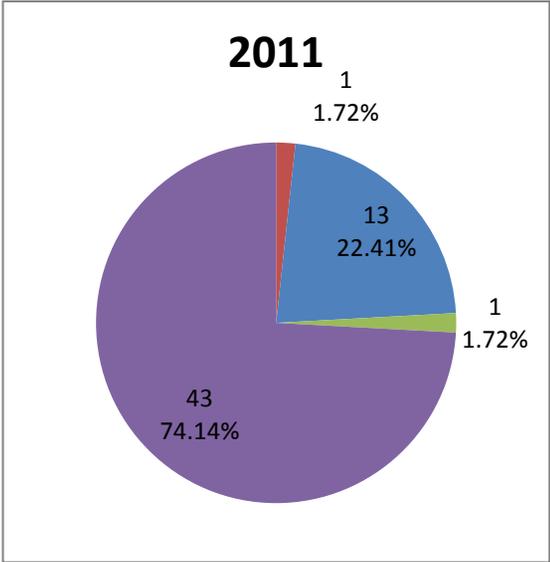
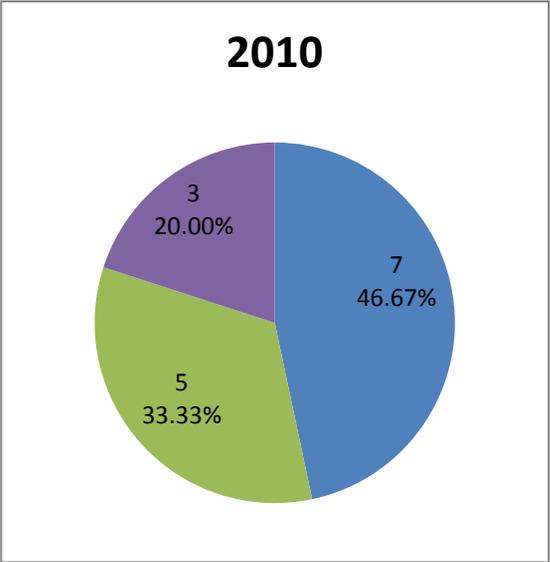
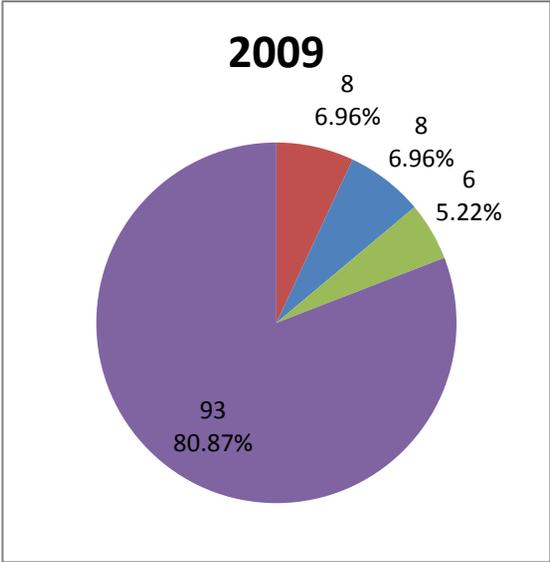


Age Distribution



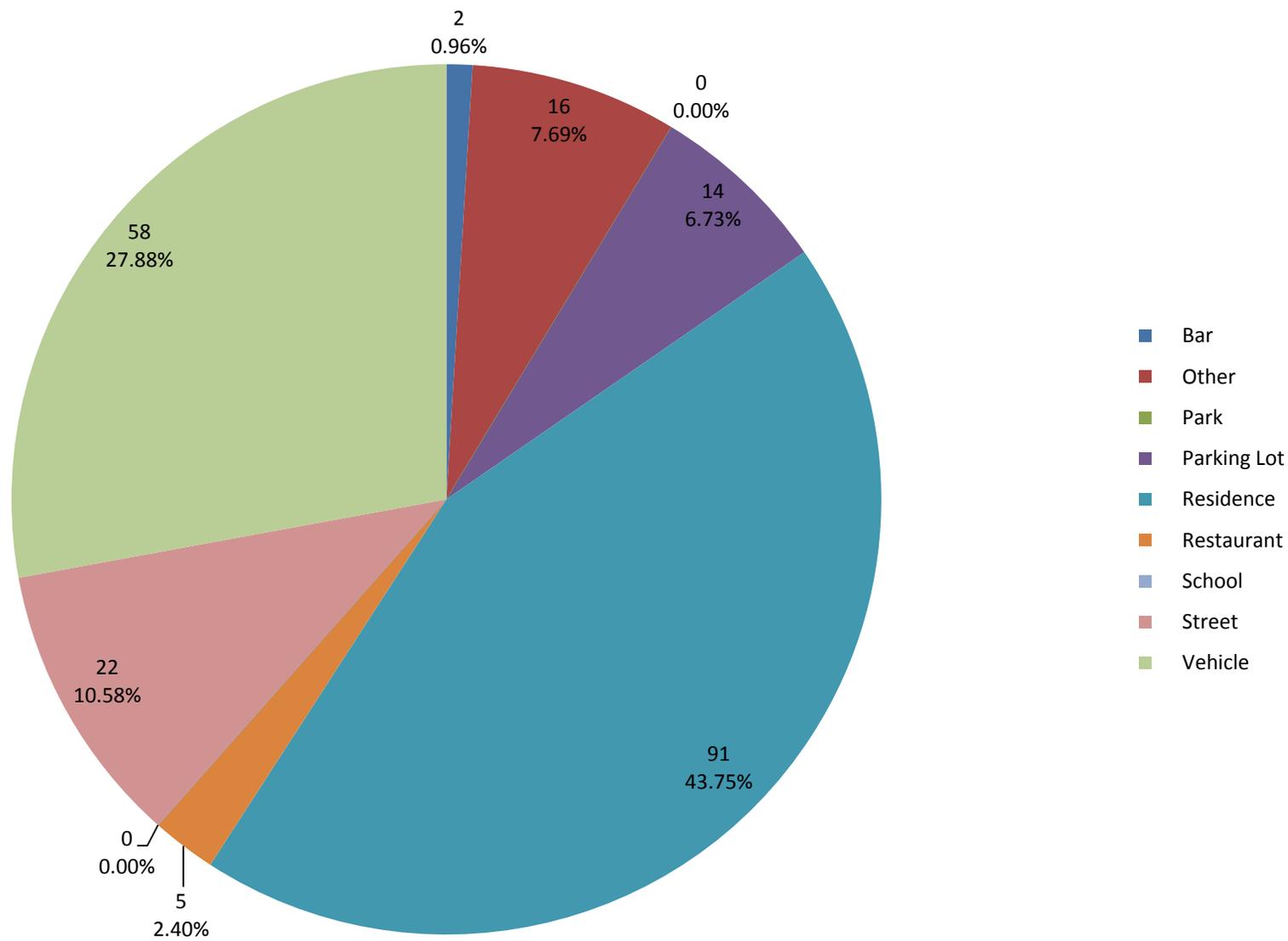
- Age 14 and under
- Age 15-17
- Age 18-20
- Age 21 and over

Where Minors Obtain Alcohol

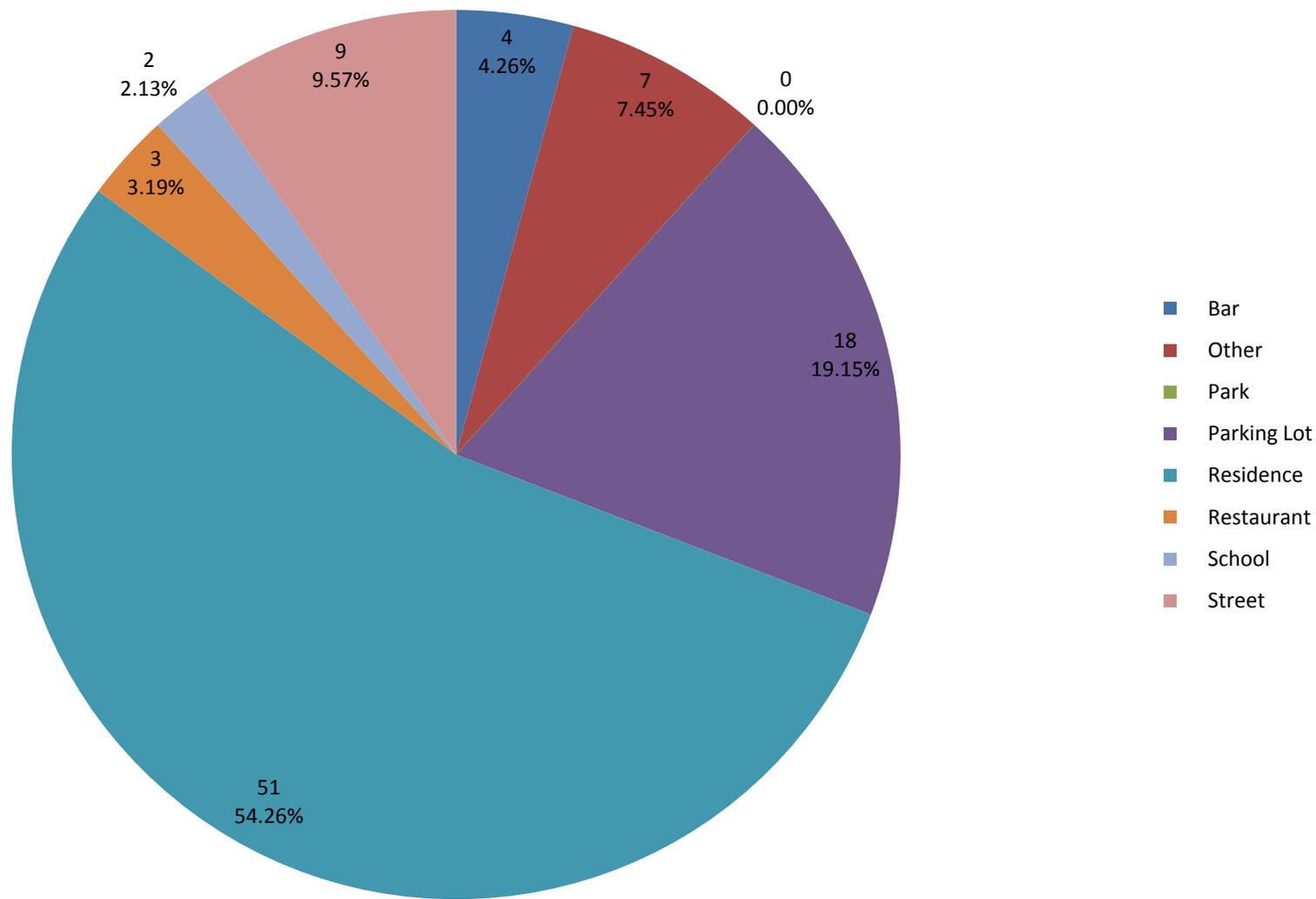


- Bar
- Home
- Liquor Store
- Party

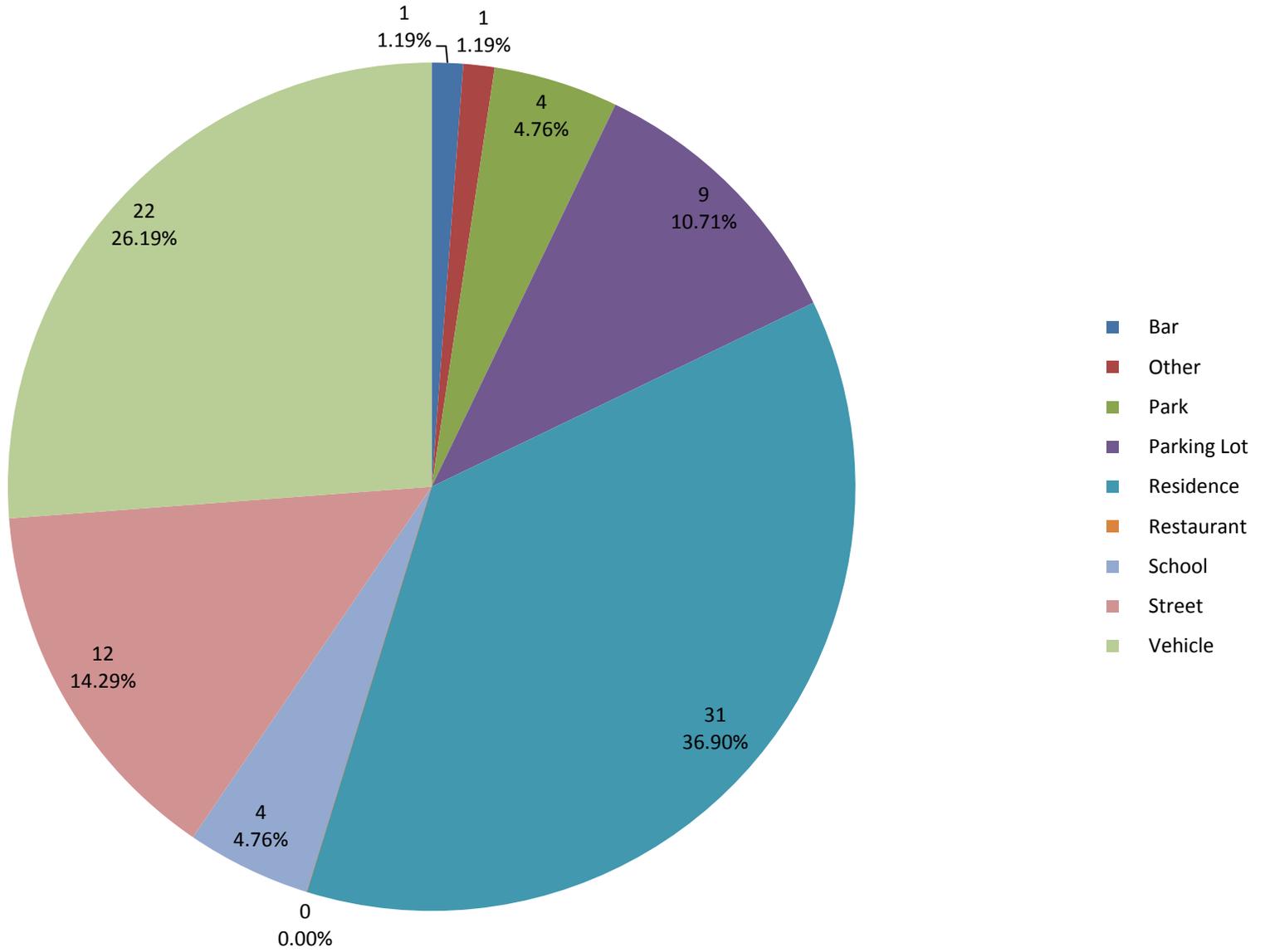
Location of Offense, 2009



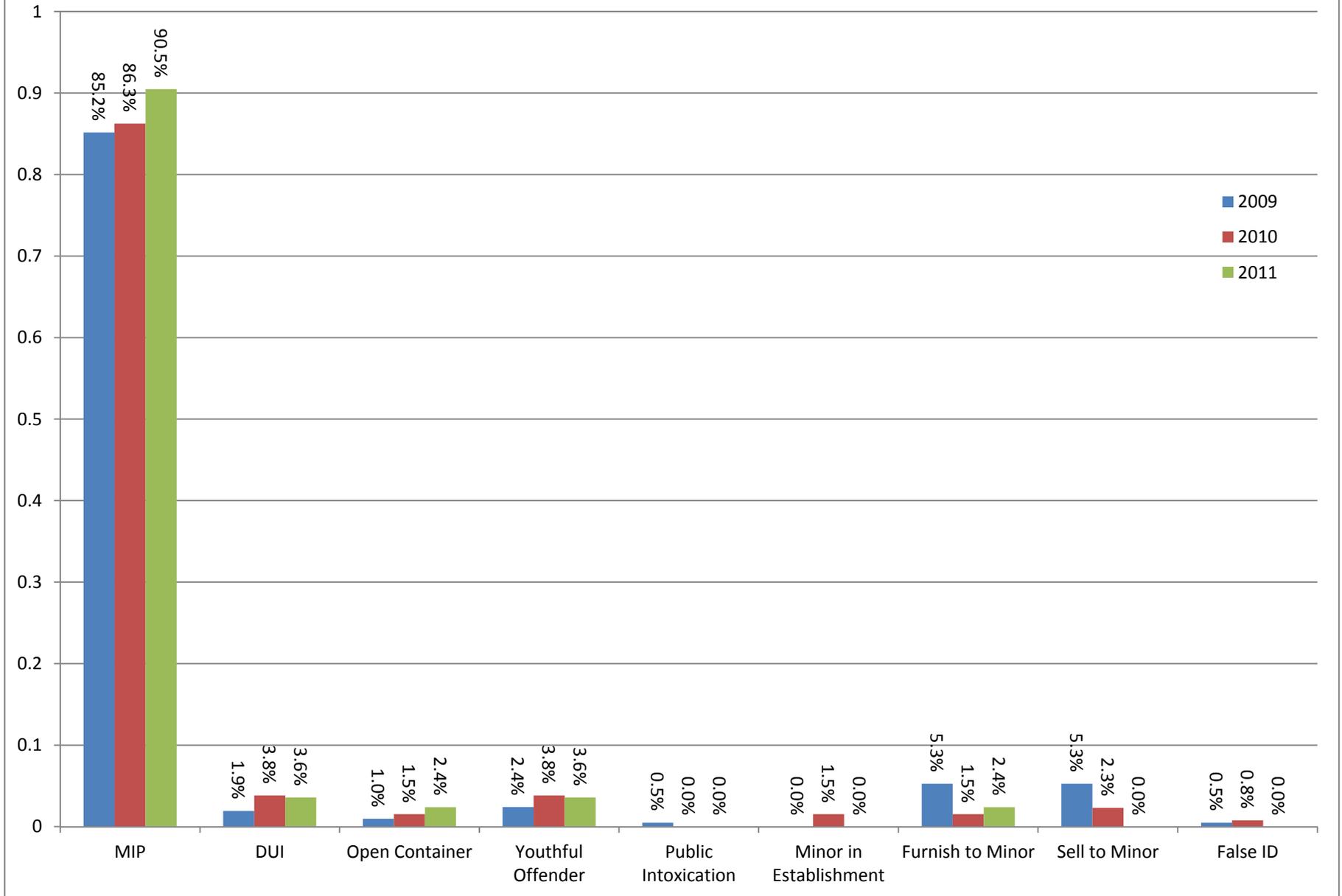
Location of Offense, 2010



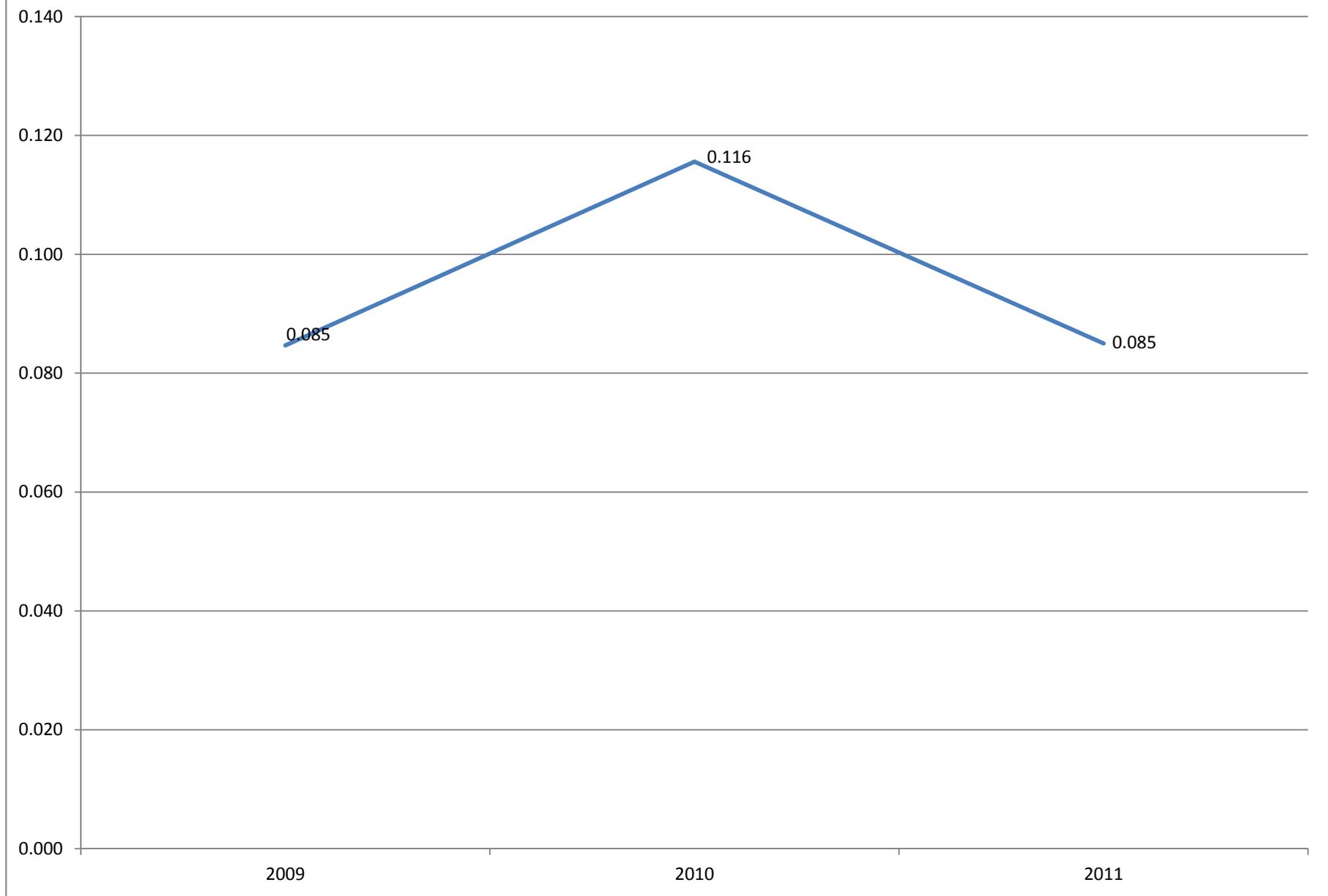
Location of Offense, 2011



Charges as a Percent of Total Reports, 2011



Average PBT BAC



ACKNOWLEDGEMENTS

This trends analysis would not have been possible without the commitment on the part of the administrators, enforcement team leaders and records personnel from the four law enforcement agencies that have continued to collect detailed information involving law enforcement encounters with youth and alcohol. The day-to-day supervision of enforcement activities by the team leaders, the daily collection and monthly tabulation/submittal of arrest data was an ambitious undertaking and their efforts should be acknowledged as well. The collective efforts of all assigned department staff were essential to the overall success of this trends analysis.

DOUGLAS

Lori Emmert – Chief of Police (Retired)
Steve Annettes – Chief of Police
Todd Mathews – Sergeant
Gary Plumb

GILLETTE

Rich Adriaens – Chief of Police (COP-Sheridan now)
Jim Hloucal – Chief of Police
Sawley Wilde – Deputy Chief
Sandi McKenney

LANDER

Gene Galitz – Chief of Police (Retired)
Jim Carey – Chief of Police
Fred Cox – Sergeant
Kenneth Steigers

POWELL

Tim Feathers – Chief of Police (Retired)
Roy Eckerdt – Chief of Police
Lisa Baker

EUDL Grant Manager; Tim Feathers – WASCOP
Database Manager: Erin Maggard – Johnson and Associates
Data Analysis: Ernest L. Johnson – Johnson and Associates
Report Author: Ernest L. Johnson – Johnson and Associates

