VILLAGE OF PARDEEVILLE PLAN COMMISSION AGENDA Village Hall – 114 Lake Street, Pardeeville Tuesday, September 5, 2023 at 6:30 PM

- I. Call to Order
- II. Roll Call
- III. Agenda Approval
- IV. Minutes Approval
- V. Review Amended TID No. 2 Project Plan Presentation from Ben Andrews, MSA
- VI. PUBLIC HEARING:
 - A. Open Public Hearing
 - 1. Public Hearing Regarding the proposed amendment of Tax Incremental District No. 2, the proposed boundaries of the District, and the proposed Project Plan for the District
 - 2. Close Public Hearing

VII. NEW BUSINESS:

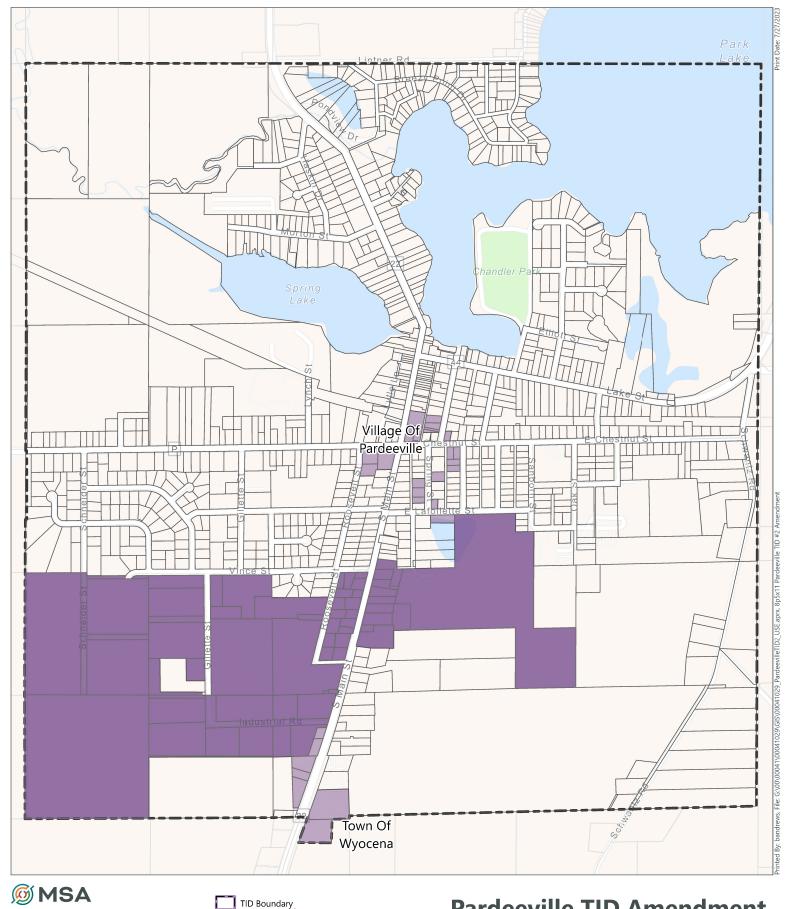
A. Consideration and/or possible action on Resolution #23-R8, the amendment of Tax Incremental Finance District No. 2

VIII. ADJOURN

Kayla Lindert, Clerk/Treasurer

Posted: 08/30/2023

The Village Hall is accessible to the handicapped. If you require additional assistance, please contact the Village Office no later than 48 hours prior to the meeting date. Phone 608-429-3121. If members are present from other recognized Boards, Commissions, or Committees which may constitute a quorum, the meeting is presumed to be for the above-stated agenda/purpose. An updated agenda may be posted 24 hours before meeting time.





Bureau, USDA

Data Sources: Esri Community Maps Contributors, Esri, HERE, Garmin, SafeGraph, GeoTechnologies, Inc, METI/NASA, USGS, EPA, NPS, US Census

1,500 Feet

TID #2 Parcels Amended TID #2 Parcels Village of Pardeeville Parcels Village of Pardeeville Town of Wyocena Parcels

Pardeeville TID Amendment

TID #2

Village of Pardeeville Columbia County, WI

Project Plan

Amendment of Tax Incremental Finance District No. 2

Village of Pardeeville Pardeeville, WI Project No. 00041019

Amendment Schedule

Plan Commission Recommendation: September 5, 2023

Village Board Approval: September 12, 2023

Joint Review Board Approval: September 19, 2023



Tax Incremental Finance District No. 2 Amended Project Plan

Village of Pardeeville Pardeeville, WI

Project No. 00041019

Prepared by:

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SECTION 1 | **TIF Process and Calendar**

State statute prescribes the process for creating and amending Tax Incremental Finance Districts for the Village of Pardeeville. The laws require public input in the TIF creation and amendment process, including a public hearing held by the Plan Commission at which TIF information is discussed and whereby citizens can reasonably voice their opinion on the creation and/or amendment of a TIF District. A three-phased approval process is required to create and amend TIF Districts including approval by the Plan Commission, Village Board, and the Joint Review Board. The following is the formal meeting/action calendar for the Village of Pardeeville Tax Incremental Finance District No. 2 amendment process:

Date	Meeting/Action
August 21, 2023	Village notifies taxing entities (school district, county, vocational college, and any special taxing districts) on proposed amendment of TID #2 and upcoming meetings. Letters also sent to property owners within the TIF District.
August 29, 2023	Notice of Public Hearing is published in the local newspaper (Class 1).
August 29, 2023	Joint Review Board public meeting #1 notice is published.
September 5, 2023	Joint Review Board - Meeting #1 to include representatives of taxing jurisdictions. Chairperson and member-at-large are selected at this meeting and a review of the draft Project Plan and Map occurs.
September 5, 2023	Plan Commission holds the Public Hearing for the Project Plan and Map. Interested parties are given a reasonable opportunity to express their views on the proposed boundary and project plan.
September 5, 2023	The Plan Commission action shall occur and a resolution recommending consideration and approval by the Village Board is acted upon.
September 12, 2023	Village Board action on the proposed amendment of TID #2 boundary and project plan occurs. Approval by resolution contains findings that detail the TID's consistency with state statutes.
September 12, 2023	Notice of Joint Review Board Meeting #2 is published (Class 1).
September 19, 2023	Upon approval of the Village Board, the Joint Review Board holds a second meeting to review the TID and act by resolution on the creation of TID #2. The JRB submits its decision to the Village no more than 7 days after the vote.
<u>80.7(6)</u>	Department of Revenue is notified of the amendment of TID #2 by the Village of Pardeeville and subsequent approval by the Joint Review Board.
On or Before October 31, 2023	Submit base packet documentation and Project Plan for Wisconsin Department of Revenue certification.



Village of Pardeeville, WI

SECTION 2 | Introduction and Purpose

The Village of Pardeeville has identified a need to expand its economic base through business and residential development and redevelopment. In order to promote development and redevelopment, the Village is seeking to amend Tax Incremental Finance District (TID) No. 2. The amendment of TID No. 2 will allow the Village to make certain public improvements to the designated area so that business and residential growth can occur. Anticipated growth, combined with the Village's commitment toward development and redevelopment, will ensure sufficient tax increment to retire all debt issued by the District for improvements. These improvements will allow the Village to attract and retain potential development, and encourage further private investment in local businesses. The development that is anticipated to occur will provide long-term tax benefits to both the Village and all other overlying taxing jurisdictions.

A | Summary of Findings

In creating and amending TID No. 2, the Village of Pardeeville has made the following findings, consistent with Section 66.1105 of Wisconsin Statutes:

- At least 50% of the real property in TID No. 2 is suitable for "mixed-use development" as defined in WI Statutes 66.1105 (2)(cm).
- The Village declares TID #2 as a mixed use District.
- Project costs relate directly to promoting mixed use development.
- The equalized value of the taxable property within the District boundary plus the value increment of all existing districts within the Village does not exceed 12% of the total value of equalized taxable property within the Village.
- The improvement to the area is likely to maximize private investment within TID No. 2 and is likely to significantly enhance the value of all other real estate in the District.
- The Project Plan is feasible and in conformity with the Village's comprehensive plan.
- The estimated percentage of territory within the District that will be devoted to retail business at the
 end of the maximum expenditure period is not anticipated to exceed 35 percent of the area of the
 District.
- The Village confirms that less than 35% of the District is land proposed for newly-platted residential development and that the Village will only allow tax increment revenue to be spent on newly-platted residential development in the District if the density of the residential housing is at least three (3) units per acre.
- Private and public improvements are not likely to occur "but for" the amendment to TID No. 2.



SECTION 3 | Statement of Kind, Number and Location of Public Works and Other Projects

The Village of Pardeeville intends to implement a number of public works projects that will positively impact business and community related development in the TID No. 2 area. It is important to note that this Project Plan is not meant to be an appropriation of funds for specific projects, but a framework with which to manage projects. All costs identified are preliminary estimates made prior to design considerations, or engineering studies, and are subject to change after planning is complete. All of the customary expenses are considered in these estimates, including but not limited to: legal fees, engineering fees, architectural fees, planning fees, surveying and mapping fees, inspection, construction costs, materials and apparatus, restoration work, permits, reports, judgments, claims for damages and other expenses. These projects may be undertaken within TID No. 2 or within ½ mile of the TID No. 2 boundary, per Wis. Stats. §66.1105 (2)(f)1.n. A brief description of each project is provided below.

A | TID No. 2 Public Works Project Costs

Building Improvements

\$50,000

Improvements shall include, but not be limited to, acquisition, rehabilitation, demolition, or reconstruction of structures within the district.

Business Improvements & Economic Development Assistance

\$50,000

Provide assistance to private developers/business including, but not be limited to, modifications, additions, and relocations within the district including providing funding to assist businesses with expansions and other improvements within the district. Provide assistance as necessary to develop potential residential, industrial, and commercial areas of the district.

Sanitary Sewer & Water System Improvements

\$2,750,000

Extend/install water and sewer utilities to the proposed industrial park. Replace, rehabilitate, upgrade, and/or extend sanitary sewer, water main (including the closing of loops), services, and laterals as necessary to service TID No. 2. Construct, modify, upgrade or replace wells, water system, water treatment equipment, or water treatment supply to assist development in the district, including water tower repairs, improvements and painting. This may also include modification, rehabilitation, or reconstruction of wastewater treatment facility or lift stations as needed to benefit the district.

Street Extensions/Improvements

\$2,750,000

Extend streets and storm sewer to service the proposed industrial park. Reconstruct and/or replace streets and utilities throughout TID No. 2. Improvements shall include but not be limited to curb, gutter, street, sidewalk, street lighting, and storm sewer. This project also includes the maintenance of these facilities throughout the life of the district. Construct sidewalk as necessary to assist or maintain development of TID No. 2.

Utility Extensions

\$25,000

Improvements shall include, but not be limited to, extending gas, electric, telecommunications and Internet services to develop the district.



Village of Pardeeville, WI

District Improvements & Site Modifications

\$25,000

Installation of pavement, curb, gutter, sidewalk, storm sewer and street lighting on various streets throughout and in service to the district as required. Additional costs to the district shall include, but not be limited to, street light rental, lease agreements and maintenance agreements. Assist development in the district through the modification of sites and utilities. Modifications could include, but not be limited to, storm water management, water and sewer main relocation and service and lateral installations.

TID Project Planning, Creation, and Amendments

\$20,000

Will provide funding as necessary for TID project planning, creation and amendments as well as assistance with the creation of development agreements as necessary to assist in the development of the district.

Environmental Cleanup & Remediation

\$25,000

Will provide funding as necessary for environmental cleanup and remediation as necessary to assist in the development of the district.

Land/Right-of-Way Acquisition and Township Annexation Fees

\$20,000

Will provide funding to assist in land and right-of-way acquisitions and relocations as necessary for the development of the district. The Village may use tax increments to help pay the fees that are required for annexation of territory into the Village to become part of the TID.

Municipal Equipment

\$15,000

Obtain municipal equipment as necessary to support new development.

Administration, Planning, & Mapping

\$20,000

Will provide funding for administration, planning and mapping expenses that are necessary for the development and administration of the district, including, but not limited to, housing studies, Capital Improvement Plans, Comprehensive Plan Updates, community facilities needs assessments, etc.

Organization, Computer, & Legal Services

\$10,000

Will provide funding for organizational, computer and legal services that are necessary for the development of the district.

The locations of these projects are shown on Map 3 in Appendix A.



B | TID No. 2 Project Cost Summary

All of the customary expenses are considered in these estimates, including but not limited to: legal fees, engineering fees, architectural fees, planning fees, surveying and mapping fees, inspection, construction costs, materials and apparatus, restoration work, permits, reports, judgments, claims for damages and other expenses. Table 1 lists all of the proposed project and non-project costs.

Table 1 – Pardeeville TID No. 2 Project Costs

	Project	Estimated Total Cost	Estimated TID Share	% of Total
1.	Building Improvements	\$50,000	\$50,000	100%
2.	Business Improvements & Economic Development Assistance	\$50,000	\$50,000	100%
3.	Sanitary Sewer & Water System Improvements	\$2,750,000	\$2,750,000	100%
4.	New Streets & Street Improvements	\$2,750,000	\$2,750,000	100%
5.	Utility Extensions	\$25,000	\$25,000	100%
6.	District Improvements & Site Modifications	\$25,000	\$25,000	100%
7.	TID Project Planning, Creation, & Amendments	\$20,000	\$20,000	100%
8.	Environmental Cleanup & Remediation	\$25,000	\$25,000	100%
9.	Land & Right-of-Way Acquisition	\$20,000	\$20,000	100%
10.	Municipal Equipment	\$15,000	\$15,000	100%
11.	Administration, Planning, & Mapping	\$20,000	\$20,000	100%
12.	Organization, Computer, & Legal Services	\$10,000	\$10,000	100%
	Total	\$5,760,000	\$5,760,000	100%

All TID/Village eligible costs (estimated at \$5,760,000) are stated in 2021 prices and are preliminary estimates. In addition to the capital costs identified in this Project Plan, financing cost are also considered to be eligible TID costs. The Village reserves the right to increase the costs to reflect inflationary increases and other unforeseen or uncontrollable circumstances between 2021 and the time of construction/implementation. The Village reserves the right to increase particular project costs to the extent that others are reduced or not implemented, without amending this Plan.



SECTION 4 | District Description and Equalized Value Test

Tax Incremental District No. 2 is being amended by the Village of Pardeeville under the authority provided by Wisconsin Statute Section 66.1105. The Village of Pardeeville finds that at least 50%, by area, of real property within the District is suitable for mixed-use development with a combination of industrial, commercial, or residential development, and that no more than 35% of the proposed TIF district area is for newly-platted residential use.

A | TIF District Boundary Criteria

The boundary for TID No. 2 was established using the following criteria:

A. The equalized value of the taxable property of the District plus the aggregate value increment of all existing districts within the Village did not exceed 12% of the total value of equalized taxable property within the Village at the time of creation and amendment.

12% Calculation – Maximum Allowable TID Property Value

Equalized Value (as of January 1, 2023) \$209,765,700

Maximum Allowable TID Property Value (12%) \$25,171,884

12% Test – Compliance

Existing Base Value of TIF No. 2 (Estimated) \$10,677,500

Added Value of TIF No. 2 Amendment (Estimated) \$4,341,700

Total Values \$15,019,200

Percentage 7.16%

Table 2: Equalized Value Test

- B. The District is contiguous and contains only whole parcels.
- C. A map identifying the boundaries for the TID No. 2 is provided in Appendix A.

B | Boundary Description

The formal boundary description of TID No. 2 is provided in Appendix A.



C | Tax Parcels

The following tax parcels were included in TID #2:

11171-271	11171-287	11171-297.2A	11171-340.29
11171-272.1	11171-287.1	11171-297.2B	11171-340.32
11171-272.2	11171-288	11171-297.3	11171-340.35
11171-273.01	11171-289	11171-297.4	11171-340.36
11171-273.02	11171-295.A	11171-297.05	11171-340.38
11171-274	11171-296.07	11171-297.06	11171-340.39
11171-274.A	11171-296.08	11171-297.07	11171-340.40
11171-275	11171-296.09	11171-297.08	11171-340.41
11171-275.A	11171-296.A	11171-298.3	11171-340.42
11171-275.B	11171-296.A1	11171-298.4	11171-392.4
11171-282	11171-296.B	11171-299	11171-547.01
11171-283	11171-296.C	11171-331.A	11171-547.02
11171-284	11171-296.C1	11171-332	11171-547.03
11171-285	11171-296.E	11171-332.2	11171-547.A
11171-286	11171-297.1	11171-336.33	11171-340.33
11171-286.A	11171-297.2	11171-336.34	

The following tax parcels are included in TID #2 amendment:

<mark>11171-1</mark>	<mark>11171-155</mark>	<mark>11171-156</mark>	11171-157.A
11171-157.B	11171-160.01	11171-162.01	11171-163
<mark>11171-164</mark>	11171-165.01	11171-165.02	11171-2
11171-294.02	111 <mark>71-298.1</mark>	11171-298.2	11171-3
11171-301.A1	11171-301.A2	11171-301.A3	11171-365
11171-39	11171-4.C1	11171-4.E1	11171-40
<mark>11171-492</mark>	11171-65	11171-89	11171-294.05

D | Existing Uses and Conditions

Maps identifying the zoning and existing land uses in TID No. 2 are provided in Appendix A.



SECTION 5 | Economic Feasibility

The economic feasibility of the TID No. 2 depends on the tax incremental revenue generated from within the District. New development activities is the primary revenue generator. The economic feasibility of the amended TID No. 2 is based on the assumptions identified below:

A | New Development Activities

The economic feasibility analysis assumes additional new development in the amount of \$25,000,000 in 2022 through 2026 (Column B). This includes industrial, commercial, and residential development.

There are several residential projects pending in the eastern area of TID #2 on land owned by the Village of Pardeeville. One concept has a developer proposing 137-162 units of single-family, multi-family, and senior housing.

Other development activities include commercial and industrial development and redevelopment.

B | Proposed Debt Service (Future Projects)

The proposed debt includes borrowing a total of \$5,535,000 for infrastructure improvement associated with pending development. Approximately \$1,135,000 of infrastructure development is associated with development of a proposed Business Park on the west side of the District (Column H). Approximately \$4.4 million will be borrowed for infrastructure improvements on the east side to accommodate a proposed housing development (Column I). All debt is assumed at 3.0% interest at varying terms.

Table 3 and 4 presents the economic feasibility of the TID No. 2 for the Village of Pardeeville. Based on the assumptions above and presented in Table 3 and 4, the TID is feasible.



Table 3: TID No. 2 Cash Flow Revenue Projections

Α	В	С	D	Е	F	G
YEAR	DEVELOPMENT CONSTRUCTION	ANNUAL VALUE INCREMENT	TAX RATE/\$1000 OF VALUE	ANNUAL TAX INCREMENT	OTHER REVENUE	TOTAL REVENUE
2021		\$0	\$17.53			\$0
2022	\$5,000,000	\$0	\$17.53	\$0		\$0
2023	\$5,000,000	\$5,000,000	\$17.53	\$0		\$0
2024	\$5,000,000	\$10,000,000	\$17.53	\$87,650		\$87,650
2025	\$5,000,000	\$15,000,000	\$17.53	\$175,300		\$175,300
2026	\$5,000,000	\$20,000,000	\$17.53	\$262,950		\$262,950
2027		\$25,000,000	\$17.53	\$350,600		\$350,600
2028		\$25,000,000	\$17.53	\$438,250		\$438,250
2029		\$25,000,000	\$17.53	\$438,250		\$438,250
2030		\$25,000,000	\$17.53	\$438,250		\$438,250
2031		\$25,000,000	\$17.53	\$438,250		\$438,250
2032		\$25,000,000	\$17.53	\$438,250		\$438,250
2033		\$25,000,000	\$17.53	\$438,250		\$438,250
2034		\$25,000,000	\$17.53	\$438,250		\$438,250
2035		\$25,000,000	\$17.53	\$438,250		\$438,250
2036		\$25,000,000	\$17.53	\$438,250		\$438,250
2037		\$25,000,000	\$17.53	\$438,250		\$438,250
2038		\$25,000,000	\$17.53	\$438,250		\$438,250
2039		\$25,000,000	\$17.53	\$438,250		\$438,250
2040		\$25,000,000	\$17.53	\$438,250		\$438,250
2041		\$25,000,000	\$17.53	\$438,250		\$438,250
2042		\$25,000,000	\$17.53	\$438,250		\$438,250
	\$25,000,000			\$7,450,250	\$0	\$7,450,250



Table 4: TID No. 2 Cash Flow Expense Projections

	н	I	J	К	L	M
YEAR	PROPOSED DEBT SERVICE (Business Park)	PROPOSED DEBT SERVICE (Residential Development)	OTHER COSTS	TOTAL EXPENSES	ANNUAL CASH FLOW	YEAR END FUND BALANCE
2021			\$20,000	\$20,000	(\$20,000)	\$0
2022			\$15,000	\$15,000	(\$15,000)	(\$15,000)
2023	\$48,100	\$135,110	\$15,000	\$198,210	(\$198,210)	(\$213,210)
2024	\$107,800	\$292,610	\$15,000	\$415,410	(\$327,760)	(\$540,970)
2025	\$107,800	\$334,880	\$15,000	\$457,680	(\$282,380)	(\$823,350)
2026	\$107,800	\$334,880	\$15,000	\$457,680	(\$194,730)	(\$1,018,080)
2027	\$107,800	\$334,880	\$15,000	\$457,680	(\$107,080)	(\$1,125,160)
2028	\$107,800	\$334,880	\$10,000	\$452,680	(\$14,430)	(\$1,139,590)
2029	\$107,800	\$334,880	\$10,000	\$452,680	(\$14,430)	(\$1,154,020)
2030	\$107,800	\$334,880	\$10,000	\$452,680	(\$14,430)	(\$1,168,450)
2031	\$107,800	\$334,880	\$10,000	\$452,680	(\$14,430)	(\$1,182,880)
2032	\$107,800	\$334,880	\$10,000	\$452,680	(\$14,430)	(\$1,197,310)
2033	\$59,700	\$334,880	\$10,000	\$404,580	\$33,670	(\$1,163,640)
2034	\$59,700	\$334,880	\$10,000	\$404,580	\$33,670	(\$1,129,970)
2035	\$59,700	\$334,880	\$10,000	\$404,580	\$33,670	(\$1,096,300)
2036	\$59,700	\$334,880	\$10,000	\$404,580	\$33,670	(\$1,062,630)
2037	\$59,700	\$334,880	\$10,000	\$404,580	\$33,670	(\$1,028,960)
2038	\$59,700	\$334,880	\$10,000	\$404,580	\$33,670	(\$995,290)
2039		\$177,380	\$10,000	\$187,380	\$250,870	(\$744,420)
2040		\$135,110	\$10,000	\$145,110	\$293,140	(\$451,280)
2041		\$135,110	\$10,000	\$145,110	\$293,140	(\$158,140)
2042		\$135,110	\$10,000	\$145,110	\$293,140	\$135,000
	\$1,376,500	\$5,698,750	\$260,000	\$7,335,250		

SECTION 6 | Financing

Under Wisconsin law there are several methods of borrowing, some of which apply against a municipality's debt limit, and others that do not apply against the limit. The state sets this limit at five percent (5%) of the municipality's total equalized property valuation. The feasibility of financing specific projects at any given time using a particular method can be determined based on the municipality's current fiscal situation, anticipated non-TID related capital needs, the amount of money to be borrowed, interest rates, and lending terms.

Possible funding sources include:

A | General Obligation Borrowing

General Obligation Borrowing includes all types of municipal borrowing from banks, the State Trust Fund, or other lending institutions. This method of borrowing requires little effort or legal expenditures and works particularly well for smaller projects.

B | General Obligation Bonding

General Obligation Bonds are a debt instrument backed by the full faith and credit of the municipality and its ability to raise revenue through taxation. In the case of default, the municipality is liable for repayment of the debt. As a result, this type of debt can often result in lower interest rates than regular General Obligation Borrowing. The high fees associated with the issuance of the bonds makes them more attractive for larger projects.

C | Mortgage Revenue Bonds

Revenue Bonds are a debt instrument backed by revenue generated from the project. These types of bonds are also mainly used for larger debt issuances due to their relatively high associated fees. They are typically issued by municipal bodies that raise revenues on a fee for service type basis, such as the Water & Sewer Utility. These types of bonds generally do not count against a municipality's five percent debt limit.

D | Special Assessment "B" Bonds

Special Assessment "B" Bonds are a debt instrument backed by the municipality's ability to raise revenue from special assessments charged to persons, organizations, or businesses receiving benefits from the project. These bonds also do not normally count against a municipality's debt limit.

E | Federal/State Loan and Grant Programs

The State and Federal Government often sponsor grant and loan programs that municipalities may potentially use to supplement TID expenditures or provide financing for capital costs which positively impact the District. These programs include Wisconsin Community Development Block Grants, Rural Development Administration Community Facility Loan/Grants, Transportation Economic Assistance Grants, and Economic Development Administration Grants. These programs require local match funding to insure State and Federal participation in the project.

SECTION 7 | Proposed Zoning Changes

The Village of Pardeeville is zoned in accordance with an ordinance formally adopted by the Village Board. There may be some zoning changes associated with new development.

SECTION 8 | Proposed Changes in the Community Development Plan, Map, Building Codes & Ordinance

The amendment of TID No. 2 will not require any changes to the existing community development plans or the Village's municipal codes or ordinances. The projects proposed in the Project Plan are consistent with the development policies of the municipality, as well as existing building codes, maps, and ordinances.

SECTION 9 | List of Non-Project Costs

Non-project costs are public works projects that only partly benefit the District or are not eligible to be paid with tax increments (Refer to Wis. Stat. 66.1105(2)(f)(2)). There are no non-project costs associated with this District.

SECTION 10 | Relocation

No persons are expected to be displaced or relocated as a result of proposed projects in the District; however, if relocation were to become necessary in the future, the following is the method proposed by the Village for displacement or relocation. Before negotiations begin for the acquisition of property or easements, all property owners will be contacted to determine if there will be displaced persons as defined by Wisconsin Statues and Administrative Rules. If it appears there will be displaced persons, all property owners and prospective displaced persons will be provided an informational pamphlet prepared by the Wisconsin Department of Administration (DOA). The Village will file a relocation plan with the DOA and shall keep records as required in Wisconsin Statutes 32.27. The Village will provide each owner a full narrative appraisal, a map showing the owners of all property affected by the proposed project and a list of neighboring landowners to whom offers are being made as required by law.

SECTION 11 | Statement Indicating How Creating of the TID Promotes Orderly Development of Municipality

TID No. 2 will promote orderly development in the Village of Pardeeville by marketing and attracting economic activity to a specified area. This allows the Village greater control over economic activity in order to ensure that development and/or growth is orderly, harmonious with adjoining land uses, and enhances the health and welfare of the community.

SECTION 12 Legal Opinion

An opinion from the Village legal counsel regarding the Project Plan for TID No. 2 and its compliance with s. 66.1105 of Wisconsin Statutes is provided in Appendix F.

SECTION 13 | **Glossary of TIF Related Terms**

<u>Base Value:</u> The aggregate value, as equalized by DOR, of the real, personal, and non-exempt municipal-owned property located within the TID as of the valuation date.

Equalized Value: The estimate of the State of Wisconsin Department of Revenue of the full market value of property; used to apportion property tax levies of counties, school districts and municipalities among tax districts.

Expenditure Period: The time during which expenses may be incurred for the implementation of the approved project plan and the completion of the projects outlined therein. The current maximum expenditure period for all districts ends five years before the un-extended maximum life of the TID.

Non-Project Costs: As part of the project plan, there may be investments that are not eligible for TIF, or that are paid for with revenue other than tax increment revenue — such as a grant.

<u>Project Plan:</u> The plan, properly submitted and approved by the Wisconsin Department of Revenue, for the financial development or redevelopment of a TID, including all properly approved amendments.

<u>Tax Incremental District (TID):</u> The contiguous geographical area within a municipality consisting solely of whole units of property as are assessed for general property tax purposed not including railroad rights of way, rivers or highways, or wetlands as defined in Wisconsin Statutes 23.32.

<u>Tax Incremental Financing (TIF)</u>: A mechanism for financing development and redevelopment projects whereby property tax revenue from increased property values in a defined geographic district is used to pay for public improvements, such as roads, sewer and water lines. Once the improvements are paid for, the property taxes go to the municipality, county and school districts.

<u>Tax Increment:</u> The taxes levied by all overlying taxing jurisdictions on the difference between the base value and the current value of the TID, also known as the value increment. These taxes are sent to the municipality who operates the TID, and used to pay for the approved project costs laid out in the project plan.

<u>Tax Rate:</u> The rate, usually expressed in terms of dollars per one thousand dollars of assessed valuation, at which taxes are levied against the total assessed valuation of the municipality. Due to changes in the total assessed valuation of the municipality from year to year, the tax levy change and the tax rate change will not be the same. The tax rate change reflects what impact the property owner will see in their total taxes.

<u>Value Increment:</u> The difference in value between the base value and the current value. This is the amount of property value that can be attributed to the TIF investment, and as such is the portion of the tax base that is used to generate the tax increment that pays for the investment.

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Amended Tax Increment District No. 2 Village of Pardeeville, WI



Ben AndrewsCommunity Development Specialist bandrews@msa-ps.com

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Tax Increment Financing

TIF – TID, What is the difference?

TIF

- Tax Increment Finance
- A tool used to attract new development and increase tax increment

TID

- Tax Increment District
- The physical area designated as the Tax Increment District









TID Maximum Life and Expenditure Periods TID Maximum Life TID Type Max Life 27 years Any type created before October 1, 1995 Blight/Rehabilitation after October 1, 1995 27 years* Industrial after October 1, 1995; before October 1, 2004 23 years* Industrial or Mixed-use on or after October 1, 2004 20 years* Environmental Remediation before November 29, 2017 23 years 27 years* Town TID created under sec. 60.85, Wis. Stats. 16 years *Maximum life may be extended. Review <u>TID Extensions</u> for details. TID Expenditure Period TID Type Maximum Expenditure Period Any before October 1, 1995 22 years Blight or Rehabilitation/Conservation after October 1, 1995 22 years Industrial after October 1, 1995 but before October 1, 2004 18 years Industrial or mixed-use on or after October 1, 2004 15 years Environmental Remediation before November 29, 2017 15 years Environmental Remediation on or after November 29, 2017 22 years Town TIDs created under sec. 60.85, Wis. Stats. 5 years **MSA**

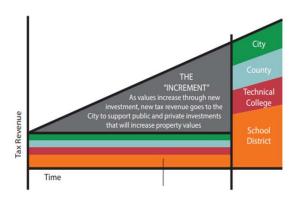
Where does the TID funding come from?

TIF Increment

· What is Increment and how is it generated?

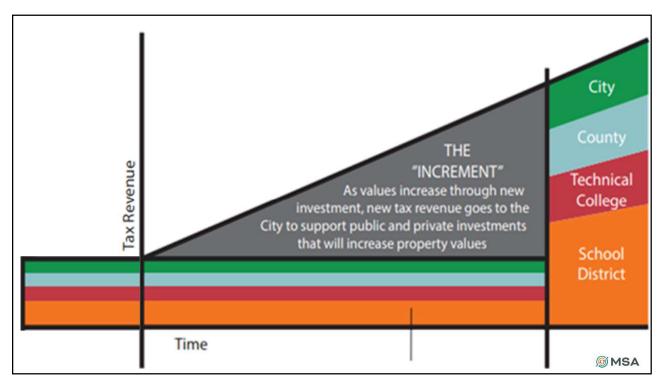
Increment Assumption:

- 1) 60 vacant acres assessed at \$120,000.
- 2) Mill rate of \$20.00 per \$1,000.
- 3) Annual taxes paid to jurisdictions equals \$2,400.
- 4) The 60 acres is assigned to the new TID.
- 5) A new building is then constructed on the property. The building is assessed at \$400,000.
- 6) The new tax, due to the improvement is \$8,000.
- 7) The original tax of \$2,400 continues to be split among the jurisdictions. The \$8,000 of newly created increment will stay with the TID for projects.



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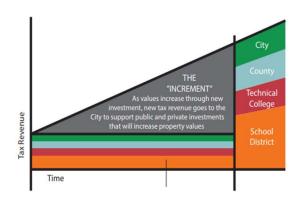
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Wisconsin TIF

- Eligible costs
 - Project costs that are directly related to establishing and improving the Tax Incremental District (TID)
 - Capital development
 - Financing
 - Professional services (e.g., consulting, accounting, legal services)
 - · Organizational and administrative activities
 - Annual fees
 - Relocation
 - TID project cost examples
 - Utility or street construction directly associated with the TID
 - Removal or containment of lead contamination
 - Demolition or building repairs
 - Developer incentive (if municipality signs an agreement with the developer)

Project costs outside of the TID Boundary

- Projects within $1\!\!/_{\!2}$ mile of the TID boundary can be included
- Wisconsin TIF resources: WDOR https://www.revenue.wi.gov/Pages/SLF/tif.aspx

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Anticipated Project Costs

		Estimated Total Cost	Estimated TID Share	% of Total
	Project			
1.	Building Improvements	\$50,000	\$50,000	100%
1.	Business Improvements & Economic	\$50,000	\$50,000	100%
	Development Assistance			
1.	Sanitary Sewer & Water System Improvements	\$2,750,000	\$2,750,000	100%
1.	New Streets & Street Improvements	\$2,750,000	\$2,750,000	100%
1.	Utility Extensions	\$25,000	\$25,000	100%
1.	District Improvements & Site Modifications	\$25,000	\$25,000	100%
1.	TID Project Planning, Creation, & Amendments	\$20,000	\$20,000	100%
1.	Environmental Cleanup & Remediation	\$25,000	\$25,000	100%
1.	Land & Right-of-Way Acquisition	\$20,000	\$20,000	100%
1.	Municipal Equipment	\$15,000	\$15,000	100%
1.	Administration, Planning, & Mapping	\$20,000	\$20,000	100%
1.	Organization, Computer, & Legal Services	\$10,000	\$10,000	100%
	Total	\$5,760,000	\$5,760,000	100%

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How are projects funded?

Traditional financing

- TID jurisdiction borrows funds and is responsible for construction.
- TID jurisdiction uses future improvement increment to pay for the construction cost/debt.

Pay-as-you-go

- Project is financed by developer.
- Developer is paid back in as increment is earned from the improvements made. This is typically a percentage of the increment accrued.
- Combination of the above

Always minimize risk by using Developer agreements!

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Tax Increment Districts - The Basics

TID and Equalized Value Test as it Applies to the Village of Pardeeville

12% Value Limit

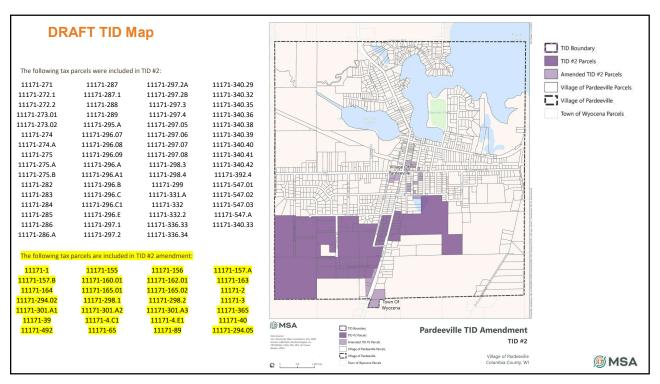
• The equalized value of taxable property of the new district, plus the value increment of all other TIDs cannot exceed 12% of the total equalized value of taxable property in the municipality. (when created under sec. 60.23, Wis. Stats.)

The Village of Pardeeville total equalized value is \$209,765,700 (12% = \$25,171,884)

12% Calculation – Maximum Allowable TID Property Value				
Equalized Value (as of January 1, 2023)	\$209,765,700			
Maximum Allowable TID Property Value (12%)	\$25,171,884			
12% Test – Compliance				
Existing Base Value of TIF No. 2 (Estimated)	\$10,677,500			
Added Value of TIF No. 2 Amendment (Estimated)	\$4,341,700			
Total Values	\$15,019,200			
Percentage	7.16%			

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"But for" Test

- Meeting the "but for" requirement.
 - Will the development occur without the TID?
 - Economic benefits of the TID (employment, business and personal income, and property value).
 - Benefits outweigh the anticipated tax increments to be paid by the owners of the property.

Is TID necessary to make the development happen?

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Cash Flow Revenue Projections

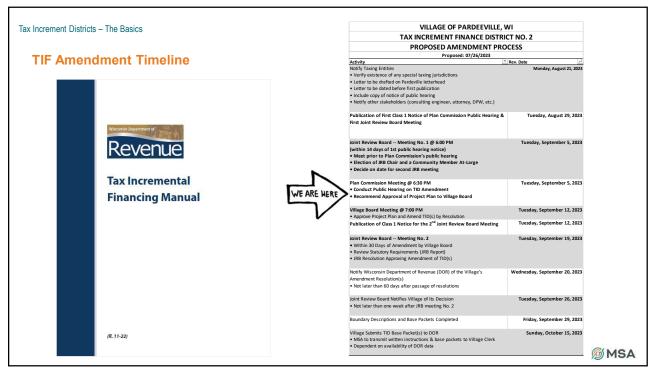
	В	С	D	E	F	G
	DEVELOPMENT	ANNUAL VALUE	TAX RATE/\$1000	ANNUAL TAX	OTHER	TOTAL
YEAR	CONSTRUCTION	INCREMENT	OF VALUE	INCREMENT	REVENUE	REVENUE
2021	CONSTRUCTION	\$0	\$17.53	INCREIVIENT	REVENUE	\$0
2021	¢E 000 000	\$0	\$17.53	ćo		\$0
2022	\$5,000,000		\$17.53	\$0 \$0		\$0
2023	\$5,000,000	\$5,000,000				
	\$5,000,000	\$10,000,000	\$17.53	\$87,650		\$87,650
2025	\$5,000,000	\$15,000,000	\$17.53	\$175,300		\$175,300
2026	\$5,000,000	\$20,000,000	\$17.53	\$262,950		\$262,950
2027		\$25,000,000	\$17.53	\$350,600		\$350,600
2028		\$25,000,000	\$17.53	\$438,250		\$438,250
2029		\$25,000,000	\$17.53	\$438,250		\$438,250
2030		\$25,000,000	\$17.53	\$438,250		\$438,250
2031		\$25,000,000	\$17.53	\$438,250		\$438,250
2032		\$25,000,000	\$17.53	\$438,250		\$438,250
2033		\$25,000,000	\$17.53	\$438,250		\$438,250
2034		\$25,000,000	\$17.53	\$438,250		\$438,250
2035		\$25,000,000	\$17.53	\$438,250		\$438,250
2036		\$25,000,000	\$17.53	\$438,250		\$438,250
2037		\$25,000,000	\$17.53	\$438,250		\$438,250
2038		\$25,000,000	\$17.53	\$438,250		\$438,250
2039		\$25,000,000	\$17.53	\$438,250		\$438,250
2040		\$25,000,000	\$17.53	\$438,250		\$438,250
2041		\$25,000,000	\$17.53	\$438,250		\$438,250
2042		\$25,000,000	\$17.53	\$438,250		\$438,250
2042		\$23,300,000	Ş17.55	Ç +30,230		Ç 730,230
	\$25,000,000			\$7.450.250	¢0	\$7.450.250

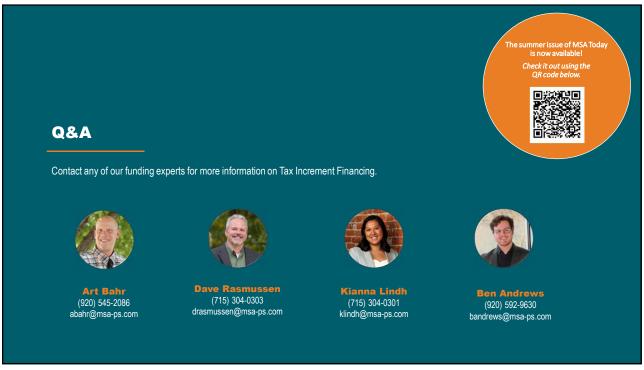


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Cash Flow Expense Projections YEAR END FUND BALANCE ANNUAL CASH FLOW 2021 \$20,000 \$20,000 (\$20,000 \$15,000 \$15,000 (\$15,000) (\$15,000) 2022 2023 \$48,100 \$135,110 \$15,000 \$198,210 2024 \$107,800 \$292,610 \$15,000 \$415,410 (\$327,760 2025 \$107,800 \$334,880 \$15,000 \$457,680 (\$282,380) (\$823,350 2026 \$107,800 \$334,880 \$15,000 \$457,680 (\$194,730) (\$1,018,080 \$107,800 \$334,880 \$457,680 2028 \$107,800 \$334,880 \$10,000 \$452,680 (\$14,430) (\$1,139,590) \$452,680 2029 \$107,800 \$334,880 \$10,000 (\$14,430) (\$1,154,020 \$107,800 2030 \$334,880 \$452,680 (\$14,430) (\$1,168,450 2031 \$107,800 \$334,880 \$452,680 2032 \$107,800 \$334,880 \$10,000 \$452,680 (\$14,430) (\$1,197,310) \$33,670 2033 \$59,700 \$334,880 \$10,000 \$404,580 (\$1,163,640) 2034 \$59,700 \$334,880 \$10,000 \$404,580 \$33,670 (\$1,129,970 \$59,700 \$334,880 \$10,000 \$404,580 \$33,670 2036 \$59,700 \$334,880 \$10,000 \$404,580 \$33,670 (\$1,062,630) \$404,580 2037 \$59,700 \$334,880 \$10,000 \$33,670 (\$1,028,960 \$59,700 \$334,880 \$404,580 2038 \$10,000 \$33,670 (\$995,290 2039 \$177,380 \$187,380 \$250,870 2040 \$135,110 \$10,000 \$145,110 \$293,140 2041 \$135,110 \$10,000 \$145,110 \$293,140 (\$158,140) 2042 \$135,110 \$10,000 \$145,110 \$293,140 \$135,000

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RESOLUTION NO. 23-R8

VILLAGE OF PARDEEVILLE PLANNING COMMISSION AMENDMENT OF TAX INCREMENTAL FINANCE DISTRICT NO. 2 VILLAGE OF PARDEEVILLE, WISCONSIN

WHEREAS, the Village of Pardeeville desires to promote development, job growth, infrastructure improvements, and broaden the property tax base in the designated area of amended Tax Incremental Finance District No. 2; and

WHEREAS, pursuant to sec. 66.1105, Wisconsin Statutes, the Planning Commission, Village of Pardeeville, Wisconsin has held a public hearing on the proposed amended Project Plan and Tax Incremental Finance District No. 2 (herein "Project Plan" and "District") on September 5, 2023, at which time interested parties were afforded a reasonable opportunity to express their views on the proposed Project Plan and District; and

WHEREAS, prior to publication of notice of said hearing, a copy of the notice was sent by first class mail to the chief executive officer or administrator of all local governmental entities having the power to levy taxes on property within the District, including the Village of Pardeeville, School District of Pardeeville Area, Madison Area Technical College, Columbia County, and Pardeeville Lakes Management District; and

WHEREAS, the amended Project Plan, which is attached to this Resolution and incorporated herein by reference, meets all of the following requirements of sec. 66.1105, Wisconsin Statutes, to wit:

- A. Includes a statement listing the kind, number, and location of all proposed public works and improvements within such District;
- B. Contains an economic feasibility study;
- C. Contains a detailed list of estimated project costs;
- D. Contains a description of the methods of financing, all estimated project costs, and the time when such costs or monetary obligations related thereto are to be incurred;
- E. Includes maps showing boundary of the District, existing land use, zoning, future land use, and proposed improvements of real property in such District;
- F. Includes proposed changes, if any, in zoning ordinances, master plan, map, building codes, and Village ordinances;
- G. Contains a list of estimated non-project costs;
- H. Contains a statement of the proposed method for the relocation, if any, of persons to be displaced by District projects;
- I. Contains a statement indicating how creation/amendment of the District promotes the development of the Village.
 - WHEREAS, the Planning Commission makes the following findings:
- 1. The name of the amended District is "Tax Increment Finance District #2, Village of Pardeeville", a Mixed-Use type district; and
- 2. The boundaries of the amended District are described in the attached amended Project Plan that is incorporated by reference, and such boundaries are contiguous and of sufficient definiteness to identify with ordinary and reasonable certainty the territory included therein. Boundaries include only those whole units of property that are assessed for general tax purposes. The boundaries of the amended District includes a parcel that was annexed within the boundaries of the Village within the last three years. The Village pledges to pay the Town of Wyocena an amount equal to the property taxes the town levied on the parcels (at the time of annexation) for each of the next five years; and

- 3. The amendment date of the District for purposes of determining the expenditure and termination periods shall be the date upon which the Village Board approves a resolution adopting the Project Plan. For purposes of allocating tax increment, the amendment date shall be January 1, 2023; and
- 4. Not less than 50% of the real property in the amended District is suitable for mixed-use development within the meaning of State Statute §66.1105(2)(cm) and has been zoned for appropriate use; and
- 5. The estimated percentage of territory within the amended District that will be devoted to retail business at the end of the maximum expenditure period is not anticipated to exceed 35 percent of the area of the amended District; and
- 6. The improvement of such area is likely to enhance significantly the value of substantially all other real property in the amended District; and
- 7. The project costs directly serve to promote orderly development consistent with the purposes of the amnded District; and
- 8. The equalized value of the taxable property of the District plus the aggregate value increment of all existing districts within the Village does not exceed 12% of the total value of equalized taxable property within the Village; and
- 9. The Project Plan for the amended District is feasible and in conformity with the Village's master plan; and
- 10. Improvements to the amended District are likely to encourage and promote conformity with the Village's planning policies and procedures and
- 11. The development described in the amended Project Plan would not occur without TID #2.

NOW, THEREFORE, BE IT RESOLVED that the Planning Commission of the Village of Pardeeville, Wisconsin hereby approves and adopts the Project Plan for Amended Tax Incremental Finance District No. 2, said Project Plan being attached and incorporated by reference.

BE IT FURTHER RESOLVED, that the Planning Commission does recommend the amended Project Plan for adoption by the Village Board for the Village of Pardeeville, Columbia County, Wisconsin.

OFFERED BY:

Commission Member

Planning Commission Chair

SECONDED BY:

ATTESTED:

Commission Member

Village Clerk

Voted Yes: Voted No:

Dated this 5th day of September, 2023.