CITY OF WINNSBORO, TEXAS FINANCIAL STATEMENTS September 30, 2011



PRINCIPAL OFFICIALS

September 30, 2011

CITY COUNCIL

CAROLYN JONES, MAYOR

RONNY KNIGHT, MAYOR PRO TEM BEN AMERSON BILLIE RUTH SUTHERLAND LAURA MAURO LORI WHORFF

CITY ADMINISTRATOR

NINA BROWNING

CITY SECRETARY

VICKIE BRENTON

FINANCIAL OFFICER

BRENDA UHLENHOPP

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INDEPENDENT AUDITORS' REPORT

Honorable Mayor and City Council City of Winnsboro, Texas

We have audited the accompanying financial statements of the governmental activities, the business-type activity, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Winnsboro, Texas, as of and for the year ended September 30, 2011, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of other auditors provide a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activity, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Winnsboro, Texas, as of September 30, 2011, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated January 5, 2012, on our consideration of the City of Winnsboro's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 3 through 10 and 36 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Winnsboro, Texas' financial statements as a whole. The supporting schedules listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. This information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Karın a. Jacks & Associates, P.C.

Karen A. Jacks & Associates, P.C.

Longview, Texas January 5, 2012

MANAGEMENT'S DISCUSSION AND ANALYSIS

This section of City of Winnsboro's annual financial report presents our discussion and analysis of the City's financial performance during the fiscal year ended September 30, 2011. Please read it in conjunction with the City's financial statements, which follow this section.

FINANCIAL HIGHLIGHTS

- The City sales tax revenue exceeded budget by 6.95% which reflects the growth in our area.
- We experienced increased revenue in our Sanitation Department with the "roll-off" usage by new construction consisting of the new wing at the Autumn Winds Assisted Living Center, BankTexas new facility, ABC Auto and additions to our Hospital facility.
- A refunding bond issue in the amount of \$8,945,000 retired existing City debt and is expected to save the City over \$600,000 in interest over the bond term.
- Property tax revenue was at 96% of the levied amount.
- Upgrades began on the auditorium and building of restrooms at the City park.

OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of three parts—management's discussion and analysis (this section), the basic financial statements, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the City:

 The first two statements are government-wide financial statements that provide both long-term and short-term information about the City's overall financial status.

- The remaining statements are fund financial statements that focus on individual parts of the government, reporting the City's operations in more detail than the government-wide statements.
- The governmental funds statements tell how general government services were financed in the short term as well as what remains for future spending.
- Proprietary fund statements offer short- and long-term financial information about the activities the government operates like businesses, such as the water and sewer operations.
- Fiduciary fund statements provide information about the financial relationships in which the City acts solely as a trustee or agent for the benefit of others, to whom the resources in question belong.

Management's Basic Required **Financial** Supplementary Discussion Information Statements and Analysis Notes Government-Wide Fund Financial Financial to the Statements Statements Financial Statements

Detail

Components of the Annual Financial Report

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements. Figure A-1 shows how the required parts of this annual report are arranged and related to one another.

Summary

Figure A-2 summarizes the major features of the City's financial statements, including the portion of the City government they cover and the types of information they contain. The remainder of this overview section of management's discussion and analysis explains the structure and contents of each of the statements.

| Fund Statements | | | | | | | | | | |
|----------------------------------|-----------------------------------|---|--|--|--|--|--|--|--|--|
| Type of Statements | Government-wide | Governmental Funds | Proprietary Funds | Fiduciary Funds | | | | | | |
| | Entire City's government | The activities of the City | Activities the City | Instances in which the | | | | | | |
| | (except fiduciary funds) | that are not proprietary or | operates similar to private | City is the trustee or | | | | | | |
| Scope | and the City's component units | fiduciary | businesses: self insurance | agent for someone else's resources | | | | | | |
| | *Statement of net assets | *Balance sheet | Statement of net assets | *Statement of fiduciary net assets | | | | | | |
| Required financial statements | * Statement of activities | *Statement of revenues, expenditures & changes in fund halances | Statement of revenues, expenses and changes in fund net assets | Statement of changes in fiduciary net assets | | | | | | |
| | | | * Statement of cash flows | | | | | | | |
| Accounting basis | Accrual accounting and | Modified accrual | Accrual accounting and | Accrual accounting and | | | | | | |
| and measurement focus | economic resources focus | accounting and current financial resources focus | economic resources focus | economic resources focus | | | | | | |
| | All assets and liabilities, | Only assets expected to | All assets and liabilities, | All assets and liabilities, | | | | | | |
| Type of | both financial and capital, | be used up and liabilities | both financial and capital, | both short-term and long- | | | | | | |
| asset/liability | short-term and long-term | that come due during the | and short-term and long- term | term; the Agency's funds do not currently contain | | | | | | |
| information | | year or soon thereafter; no capital assets included | TE/III | capital assets, although | | | | | | |
| | All revenues and | Revenues for which cash | All revenues and expenses | All revenues and | | | | | | |
| | expenses during year, | is received during or soon | during year, regardless of | expenses during year, | | | | | | |
| | regardless of when cash | after the end of the year; | when cash is received or | regardless of when cash | | | | | | |
| Type of | is received or paid | expenditures when goods | paid | is received or paid | | | | | | |
| inflow/outflow | | or services have been received and payment is | | | | | | | | |
| information | | due during the year or | | | | | | | | |
| | | soon thereafter | | | | | | | | |

Government-wide Statements

The government-wide statements report information about the City as a whole using accounting methods similar to those used by private-sector companies. The statement of net assets includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the City's net assets and how they have changed. Net assets—the difference between the City's assets and liabilities—is one way to measure the City's financial health or *position*.

- Over time, increases or decreases in the City's net assets are an indicator of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of the City, one needs to consider additional non-financial factors such as changes in the City's tax base.

The government-wide financial statements of the City include the *Governmental activities*. Most of the City's basic services are included here, such as public safety, highways, streets and bridges, judicial and general administration. Property taxes and charges for services finance most of these activities.

Fund Financial Statements

The fund financial statements provide more detailed information about the City's most significant funds—not the City as a whole. Funds are accounting devices that the City uses to keep track of specific sources of funding and spending for particular purposes.

- Some funds are required by State law and by bond covenants.
- The City Council establishes other funds to control and manage money for particular purposes or to show that it is properly using certain taxes and grants.

The City has two kinds of funds:

- Governmental funds—Most of the City's basic services are included in governmental funds, which focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, we provide additional information at the bottom of the governmental funds statement, or on the subsequent page, that explain the relationship (or differences) between them.
- Proprietary funds—Services for which the City charges customers a fee are generally reported in proprietary funds. Proprietary funds, like the government-wide statements, provide both long-term and short-term financial information.

FINANCIAL ANALYSIS OF THE CITY AS A WHOLE

Net assets (See Table A-1). The City's Governmental activity net assets were \$2,234,070 at September 30, 2011, an increase of 26% over the prior year.

Table A-1
City of Winnsboro's Net Assets
(In dollars)

| | Governmental Activities | | % Change | Business A | Activities | Total Acti | ivities | % Change |
|--|----------------------------|-------------|-----------------------------|------------------------|-------------------------|-------------|--------------|-----------------------------|
| | <u>2011</u> | <u>2010</u> | <u>2010-</u> <u>2011</u> | <u>2011</u> | <u>2010</u> | <u>2011</u> | <u>2010</u> | <u>2010-</u> <u>2011</u> |
| Assets: | | 077.544 | 0.4004 | 0.000.407 | 0 0 44 0 47 | 5,513,334 | 2,618,758 | 111% |
| Current and other assets | 2,910,207 | 277,541 | 949% -6% | 2,603,127 9,875,548 | 2,341,217 10,186,297 | 11,696,254 | 12,121,742 | -4% |
| Capital and non-current assets | 1,820,706 4,730,913 | 1,935,445 | 114% | 12,478,675 | 12,527,514 | 17,209,588 | 14,740,500 | |
| Total assets | 4,730,913 | 2,212,900 | 11470 | 12,470,010 | 12,021,014 | 17,200,000 | 1 1,1 10,100 | ,,,, |
| Liabilitles: | | | | | | | | |
| Current liabilities: | 168,357 | 166,797 | 1% | 250,510 | 401,673 | 418,867 | 568,470 | |
| Long-term liabilities | 2,328,486 | 196,116 | 1087% | 7,904,458 | 7,735,407 | 10,232,944 | 7,931,523 | 29% |
| Total Liabilities | 2,496,843 | 362,913 | 588% | 8,154,968 | 8,137,080 | 10,651,811 | 8,499,993 | 25% |
| Net Assets: | | | | | | | | |
| Invested in capital assets net of related debt | 1.495.036 | 1.679.648 | -11% | 1.971.090 | 2.041,246 | 3,466,126 | 3,720,894 | -7% |
| Restricted | 601,241 | 148,363 | 305% | 1,869,289 | 2,116,696 | 2,470,630 | 2,265,059 | 9% |
| Unrestricted | 137,793 | 22,062 | 525% | 483,328 | 232,492 | 621,121 | 254,554 | 144% |
| Total Net Assets | 2,234,070 | 1,850,073 | 21% | 4,323,707 | 4,390,434 | 6,557,777 | 6,240,507 | 5% |

In November, 2010, the City issued \$2,300,000, City of Winnsboro, Limited Tax Notes, Series 2010. \$2,000,000 of the proceeds will be used to fund street repairs and \$300,000 is reserved for a new clearwell for water system improvement. The majority of the work is scheduled to be completed in the 2012 budget year. Current asset increases reflect the funding held in reserve for the street and water system work.

In September, 2011, the City refunded the Tax Notes, Series 2010, Combined Tax and Revenue Certificates of Obligation, Series 1996 and 2003, and Waterworks and Sewer System Refunding & Improvement Bonds, Series 1999 in order to lower the overall debt service requirements of the City, restructure the annual debt service payments and to pay the costs associated with the issuance of the Bonds.

Long-term liabilities increased to include the new debt of \$2.3 million.

Net assets invested in capital assets net of related debt reflects the book value of the City's capital assets in excess of the debt which financed those assets. The \$621,121 of unrestricted net assets represents resources available to fund the programs of the City for the next fiscal year.

Of total net assets, \$2,470,530 is restricted as follows:

| Restricted for debt service | \$ 709,270 |
|---------------------------------|------------|
| Restricted for capital projects | 1,656,417 |
| Restricted for federal grants | 32,162 |
| Other restrictions | 72,681 |

Changes in net assets (See Table A-2).

Governmental Activities - The City's total revenue for governmental activities was \$2,577,146. 32% of this came from property taxes, 26% came from sales taxes and other taxes, and 35% came from charges for services.

The total cost of all programs was \$4,373,661. Approximately 19% of this was for police, 9% was for administration, and 39% was for water and sewer services.

Governmental Activities

Table A-2
Changes in City of Winnsboro's Net Assets
(In dollars)

| | Governmental Activities | | Busine Activit | | Total Activitie | % Change | |
|--------------------------------|----------------------------|-------------|-------------------|-------------|--------------------|-------------|-----------|
| | <u>2011</u> | <u>2010</u> | <u>2011</u> | <u>2010</u> | <u>2011</u> | <u>2010</u> | 2010-2011 |
| Revenues: | | | | | | | |
| Charges for Services | 896,954 | 623,733 | 1,610,302 | 1,568,064 | 2,507,256 | 2,191,797 | 14% |
| Operating Grants and | | | | | | | |
| Contributions | 37,369 | 177,022 | | ** | 37,369 | 177,022 | -79% |
| Capital Grants | - | 179,068 | - | 8,255 | • | 187,323 | -100% |
| General Revenues: | | | | | | | |
| Property Taxes | 817,584 | 733,078 | - | - | 817,584 | 733,078 | 12% |
| Other Taxes | 678,522 | 478,725 | - | - | 678,522 | 478,725 | 42% |
| Investment Earnings | 10,173 | 1,162 | 30,132 | 40,479 | 40,305 | 41,641 | -3% |
| Other | 58,739 | 307,654 | 70,867 | 2,565 | 129,606 | 310,219 | -58% |
| Total Revenues | 2,499,341 | 2,500,442 | 1,711,301 | 1,619,363 | 4,210,642 | 4,119,805 | 2% |
| Expenditures: | | | | | | | |
| Administration | 413,413 | 441,820 | - | • | 413,413 | 441,820 | -6% |
| Economic Development | 92,782 | 72,051 | - | - | 92,782 | 72,051 | 29% |
| Police | 809,174 | 821,871 | - | - | 809,174 | 821,871 | -2% |
| Municipal court | 60,764 | 58,391 | - | - | 60,764 | 58,391 | 4% |
| Animal shelter | 50,804 | 52,733 | - | - | 50,804 | 52,733 | -4% |
| Fire | 75,259 | 81,995 | - | - | 75,259 | 81,995 | -8% |
| Maintenance | 297,626 | 301,853 | | • | 297,626 | 301,853 | -1% |
| Airport | 56,724 | 36,075 | - | - | 56,724 | 36,075 | 57% |
| Library | 147,880 | 150,270 | - | * | 147,880 | 150,270 | -2% |
| Parks and recreation | 61,544 | 58,322 | - | - | 61,544 | 58,322 | 6% |
| Sanitation | 531,259 | 469,556 | - | - | 531,259 | 469,556 | 13% |
| Intergovernmental | - | 12,127 | - | - | * | 12,127 | -100% |
| Debt service-interest and fees | 56,771 | 9,043 | ~ | - | 56,771 | 9,043 | 528% |
| Water and sewer | - | - | 1,719,661 | 1,744,001 | 1,719,661 | 1,744,001 | 1% |
| Total Expenses | 2,654,000 | 2,566,107 | 1,719,661 | 1,744,001 | 4,373,661 | 4,310,108 | 1% |
| | | | | | | | |
| Transfers In (Out) | 77,805 | 17,782 | (77,805) | (17,782) | - | - | |
| Net Assets (NA) - Beginning | 1,850,073 | 1,901,809 | 4,390,434 | 4,532,854 | 6,240,507 | 6,434,663 | -3% |
| Adjustment to NA -Beginning | 460,851 | (3,853) | 19,438 | - | 480,289 | (3,853) | |
| Change in Net Assets | (76,854) | (47,883) | (86,165) | (142,420) | (163,019) | (190,303) | |
| Net Assets (NA) - Ending | 2,234,070 | 1,850,073 | 4,323,707 | 4,390,434 | 6,557,777 | 6,240,507 | 5% |

Table A-3 presents the cost of some of the City's largest functions as well as each function's net cost (total cost less fees generated by the activities and intergovernmental aid). The net cost reflects what was funded by local tax dollars and other sources of funding.

- The cost of all governmental activities this year was \$2,654,000,
- The amount that City taxpayers funded for these activities through property taxes was \$817,584.
 Some of the cost was paid by those who directly benefited from the programs (\$896,954), or by grants and contributions (\$37,369).

Table A-3
Net Cost of Selected City Functions
(In dollars)

| | | Total Cost | | | Net Cost | |
|----------------|---------|-------------|-----------|-------------|-------------|-----------|
| | 2011 | <u>2010</u> | 2011-2010 | <u>2011</u> | <u>2010</u> | 2011-2010 |
| Administration | 413,413 | 441,820 | -6% | 400,852 | 361,251 | 11% |
| Police | 809,174 | 821,871 | -2% | 809,174 | 775,829 | 4% |
| Maintenance | 297,626 | 301,853 | -1% | 297,626 | 134,893 | 121% |
| Sanitation | 531,259 | 469,556 | 13% | (85,467) | (77,955) | 10% |

FINANCIAL ANALYSIS OF THE CITY'S FUNDS

The City reported fund balance in its governmental funds of \$2,558,600 at September 30, 2011. This balance is composed of the following:

| General Fund | \$2,062,202 |
|-----------------------|-------------|
| Debt Service | 171,100 |
| Special Revenue Funds | 325,298 |

Of the fund balance in the General Fund, \$1,945,115 is restricted for street improvements and \$104,843 is restricted for municipal court, civic center, and library operations.

Special revenue funds consist of the Hotel/Motel Tax Fund and the Revolving Loan Fund.

General Operating Fund Budgetary Highlights

Actual expenditures exceeded the final budget by \$2,301,989. However, the primary cause of that result was related to retirement of debt and related costs totaling \$2,239,761 that were not included in the original budget but that were funded by a refunding bond issue.

Total revenues for the year exceeded budget by \$229,627 and, excluding transactions related to debt issuance and repayment, the City's general fund produced a net addition to fund balance in the amount of \$97,993.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

Table A-4 City's Capital Assets (In dollars)

| | Governmen | ıtal / | Activities | Total Percentage Change | Business-T | ype | Activities | Total Percentage Change |
|-----------------------------------|-----------------|--------|-------------|-------------------------------|-----------------|-----|-------------|-------------------------------|
| | <u>2011</u> | | <u>2010</u> | <u>2010-2011</u> | <u>2011</u> | • | <u>2010</u> | 2010-2011 |
| Land and construction in progress | \$ 552,536 | \$ | 552,536 | 0% | \$ 126,899 | \$ | 100,000 | 27% |
| Buildings and improvements | 1,630,950 | | 1,630,950 | 0% | _ | | - | |
| Machinery and equipment | 1,340,431 | | 1,316,095 | 2% | - | | - | |
| Water and sewer system | - | | | | 16,698,360 | | 16,698,360 | 0% |
| Streets | 1,490,121 | | 1,490,121 | 0% | | | • | |
| Totals at historical cost | 5,014,038 | | 4,989,702 | 0% | 16,825,259 | | 16,798,360 | 0% |
| Total accumulated depreciation | (3,193,332) | | (3,054,257) | 5% | (6,949,711) | | (6,612,063) | 5% |
| Net capital assets | \$ 1,820,706 | \$ | 1,935,445 | -6% | \$ 9,875,548 | \$ | 10,186,297 | -3% |

More detailed information about the City's capital assets is presented in the notes to the financial statements.

Long Term Debt

Table A-5 City's Long Term Debt (In dollars)

| | Governmenta | al Activities | Total Percentage Change | Percentage | | | | |
|----------------------------|-------------|---------------|-------------------------------|-------------|-------------|-----------|--|--|
| | <u>2011</u> | <u>2010</u> | <u>2010-2011</u> | <u>2011</u> | <u>2010</u> | 2010-2011 | | |
| Certificates of obligation | - | - | | 870,000 | 5,666,000 | -85% | | |
| Bonds payable | 2,132,387 | _ | | 6,994,025 | 2,400,000 | 191% | | |
| Notes payable | 114,657 | 156,359 | -27% | 40,433 | 79,051 | -49% | | |
| Leases payable | 81,442 | 99,438 | -18% | • | - | | | |
| Total Debt | 2,328,486 | 255,797 | 810% | 7,904,458 | 8,145,051 | -3% | | |

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The City's 2011-12 budget is expected to raise more total property tax revenues than in the prior year as a result of a tax rate increase from \$.50 to \$.52/\$100 of assessed value. The increased revenue is projected to amount to approximately \$31,000. Sales tax revenues are also expected to continue on an upward trend.

In response to economic strains in the City's local and regional area, significant cost-cutting measures were implemented with the 2011-12 budget, including the elimination of four staff positions, no salary increases for the remainder of City staff, and reduction of the City's retirement contribution ratio. In spite of those changes, city services were maintained at the same level for the benefit of the citizens of Winnsboro.

The 2011-12 budget also provides for the accumulation of a \$100,000 reserve in the general fund. Capital outlay in the amount of \$2,445,788 in the general fund and \$293,000 in the utility fund includes a \$2,000,000 street improvement project funded by the proceeds of a tax maintenance note in FY2011.

The budget for FY 2012 was approved by the City Council during its regular September Council meeting held on the 14th day of the month.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, stakeholders, and creditors with a general overview of the City's finances and to demonstrate the City's accountability for the money it receives. If you have questions about this report or need additional financial information, please feel free to contact the City Administrator's Office.

BASIC FINANCIAL STATEMENTS

CITY OF WINNSBORO, TEXAS STATEMENT OF NET ASSETS SEPTEMBER 30, 2011

| | Primary Government | | | | Co | Component Unit | |
|--|--------------------------|---------|---------------------|-------------|----------|----------------|--|
| | Government Activities | | ess-type ivities | • | | WEDC | |
| ASSETS | | | | | | | |
| Cash and cash equivalents | \$ 370,49 | 6 \$ | 23,535 | \$ 394,03 | 1 \$ | 74,314 | |
| Temporary investments | 1,89 | | 180,037 | 181,93 | | 330,886 | |
| Receivables (net of allowance for uncollectibles): | • | | · | | | | |
| Taxes | 27,68 | 30 | - | 27,68 | 0 | - | |
| Accounts, net | 34,68 | | 206,838 | 241,52 | 5 | - | |
| Notes | 275,91 | | - | 275,91 | 7 | | |
| Other | 64,37 | | - | 64,37 | 8 | - | |
| Due from other governments | 39,09 | | - | 39,09 | 5 | 18,268 | |
| Due from other funds | - | | 19,730 | 19,73 | 0 | - | |
| Restricted cash and temporary investments | 1,945,11 | 5 1, | 900,023 | 3,845,13 | 8 | - | |
| Inventory | 11,99 | 14 | _ | 11,99 | 4 | 31,670 | |
| Debt issuance costs, net of amortization | 138,94 | 19 | 272,964 | 411,91 | 3 | - | |
| Capital assets (net of accumulated depreciation): | | | | | | | |
| Land | 552,53 | 16 | 100,000 | 652,53 | 6 | - | |
| Streets | 609,18 | 3 | _ | 609,18 | 3 | - | |
| Water and sewer system | | 9, | 748,649 | 9,748,64 | 9 | - | |
| Buildings and improvements | 408,48 | 11 | - | 408,48 | 1 | _ | |
| Machinery and equipment | 250,50 | 16 | - | 250,50 | 6 | - | |
| Construction in progress | - | | 26,899 | 26,89 | 9 | • | |
| Total assets | 4,730,91 | 3 12, | 478,675 | 17,209,58 | 8 | 455,138 | |
| LIABILITIES | | | | | | | |
| Accounts payable | 91,50 | 13 | 24,462 | 115,96 | 5 | 8,829 | |
| Accrued expenses | 21 | | | 21 | | -, | |
| Accrued wages | 38,54 | | 27,605 | 66,15 | | - | |
| Payable to other government | 1,75 | | | 1,75 | | • | |
| Accrued interest payable | 16,60 | | 32,572 | 49,17 | | - | |
| Due to other funds | 19,73 | | _ | 19,73 | | _ | |
| Customer deposits | _ | | 165,871 | 165,87 | | - | |
| Noncurrent liabilities: | | | • | • | | | |
| Due within one year | 86,73 | 6 | 165,433 | 252,16 | 9 | _ | |
| Due in more than one year | 2,241,75 | | 739,025 | 9,980,77 | | - | |
| Total liabilities | 2,496,84 | | 154,968 | 10,651,81 | | 8,829 | |
| NET ACCETO | | | | | | | |
| NET ASSETS | 4.406.03 | 6 4 | 071.000 | 2 466 42 | 6 | | |
| Invested in capital assets, net of related debt | 1,495,03 | σ 1, | 971,090 | 3,466,12 | U | - | |
| Restricted for: | 474 40 | | E20 170 | 700.07 | 0 | | |
| Debt service | 171,10 | | 538,170 | 709,27 | | - | |
| Other purposes | 430,14 | | 331,119 | 1,761,26 | | 446 300 | |
| Unrestricted | 137,79 | | 483,328 | 621,12 | | 446,309 | |
| Total net assets | \$ 2,234,07 | 0 \$ 4, | 323,707 | \$ 6,557,77 | <u> </u> | 446,309 | |

CITY OF WINNSBORO, TEXAS STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2011

| | | Program | Revenues | | Net (Expense Changes i | Net (Expense) Revenue and Changes in Net Assets | | | |
|--|---|---|---|--|--|--|---|--|--|
| | | | Operating | | rimary Governme | nt | Component Unit | | |
| Functions/Programs Primary government: | Expenses | Charges for Services | Grants and Contributions | Governmental Activities | Business-type Activities | Total | WEDC | | |
| Governmental activities: Administration Economic development Fire Police Animal shelter Municipal court Maintenance Sanitation Parks and recreation Airport Library Debt service | \$ 413,413 92,782 75,259 809,174 50,804 60,764 297,626 531,259 61,544 56,724 147,880 56,771 2,654,000 | \$ 12,561 74,693 - - 112,824 616,726 45,465 34,665 - 896,954 | \$ - 37,369 - - - - - - - - - - - - - - - - - - - | \$ (400.852) 19,280 (75,259) (809,174) (50,804) 52,060 (297,626) 85,467 (16,079) (22,039) (147,880) (56,771) (1,719,677) | \$ - | \$ (400,852) 19,280 (75,259) (809,174) (50,804) 52,060 (297,626) 85,467 (16,079) (22,039) (147,880) (56,771) (1,719,677) | \$ 269,385 | | |
| Total governmental activities Business-type activities: Utility Fund | 1,719,661 | 1,610,302 | | | (109,359) | (109,359) | | | |
| Total primary government | \$ 4,373,661 | \$ 2,507,256 | \$ 37,369 | \$ (1,719,677) | \$ (109,359) | \$ (1,829,036) | \$ | | |
| Component unit: WEDC | \$ 269,385 | \$ | \$ - | <u>\$</u> | \$ | \$ | \$ (269,385) | | |
| | Contribution Miscellaneo Transfers Total gene | es xes investment earn s and donations | - | 817,584 494,621 177,664 6,237 10,173 31,764 26,975 77,805 1,642,823 (76,854) | 30,132 70,867 (77,805) 23,194 (86,165) | 817,584 494,621 177,664 6,237 40,305 31,764 97,842 | 246,058 - 3,440 24,689 1,426 - 275,613 6,228 | | |
| | Net assets - b Prior period ac | | | 1,850,073 460,851 | 4,390,434 19,438 | 6,240,507 480,289 6,720,796 | 742,705 (302,624) 440,081 | | |
| | Net assets - e | nding | | 2,310,924 \$ 2,234,070 | 4,409,872 \$ 4,323,707 | \$ 6,557,777 | \$ 446,309 | | |

CITY OF WINNSBORO, TEXAS BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2011

| | | General Fund | Gov | Other vernmental Funds | Go | Total overnmental Funds |
|--|----|-----------------|-----|------------------------------|----|-------------------------------|
| ASSETS AND OTHER DEBITS: | | | | | | |
| Cash and cash equivalents | \$ | 269,043 | \$ | 101,453 | \$ | 370,496 |
| Temporary investments | | 1,896 | | - | | 1,896 |
| Receivables: | | | | | | |
| Taxes, net | | 22,621 | | 5,059 | | 27,680 |
| Notes | | - | | 275,917 | | 275,917 |
| Due from other governments | | 39,095 | | - | | 39,095 |
| Due from other funds | | | | 117,569 | | 117,569 |
| Other | | 64,378 | | - | | 64,378 |
| Restricted cash and temporary investments | | 1,945,115 | | - | | 1,945,115 |
| Inventory | | 11,994 | | - | | 11,994 |
| TOTAL ASSETS | \$ | 2,354,142 | \$ | 499,998 | \$ | 2,854,140 |
| LIABILITIES AND FUND BALANCES: | | | | | | |
| LIABILITIES: | | | | | | |
| Accounts payable | \$ | 91,503 | \$ | - | \$ | 91,503 |
| Accrued wages | | 38,547 | | - | | 38,547 |
| Accrued expenses | | 216 | | ~ | | 216 |
| Due to other funds | | 137,299 | | - | | 137,299 |
| Due to other governments | | 1,754 | | - | | 1,754 |
| Unearned revenues | | 22,621 | | 3,600 | , | 26,221 |
| TOTAL LIABILITIES | + | 291,940 | | 3,600 | | 295,540 |
| FUND BALANCES: | | | | | | |
| Nonspendable Fund Balances: | | | | | | |
| Inventory | | 11,994 | | - | | 11,994 |
| Long-term notes receivable | | - | | 275,917 | | 275,917 |
| Restricted Fund Balances: | | | | | | |
| Capital acquisitions & contractual obligations | | 1,945,115 | | • | | 1,945,115 |
| Debt service | | - | | 171,100 | | 171,100 |
| Other restrictions of fund balance | | 104,843 | | 49,381 | | 154,224 |
| Unassigned | | 250 | | | _ | 250 |
| TOTAL FUND BALANCES | | 2,062,202 | | 496,398 | | 2,558,600 |
| TOTAL LIABILITIES AND FUND BALANCES | \$ | 2,354,142 | \$ | 499,998 | \$ | 2,854,140 |

CITY OF WINNSBORO, TEXAS RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET ASSETS SEPTEMBER 30, 2011

| Total fund balances - governmental funds balance sheet | \$ 2,558,600 |
|--|--------------|
| Amounts reported for governmental activities in the statement of net assets are different because: | |
| Capital assets used in governmental activities are not reported in the funds | 1,820,706 |
| Property taxes receivable unavailable to pay for current period expenditures are deferred in the funds. | 26,221 |
| Payables for bond principal which are not due in the current period are not reported in the funds. | (2,328,486) |
| Payables for bond interest which are not due in the current period are not reported in the funds. | (16,607) |
| Court fines receivable unavailable to pay for current period expenditures are not reported in the funds. | 34,687 |
| Debt issuance costs are amortized in the statement of net assets but not in the funds. | 138,949 |
| Net assets of governmental activities - statement of net assets | \$2,234,070 |

CITY OF WINNSBORO, TEXAS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2011

| | General Fund | Other Governmental Funds | Total Governmental Funds |
|--|--------------|--------------------------------|--------------------------------|
| REVENUES: | | | |
| Property taxes | \$ 699,438 | \$ 98,928 | \$ 798,366 |
| Penalty and interest | 15,088 | 1,547 | 16,635 |
| Sales tax | 494,621 | • | 494,621 |
| Franchise taxes | 177,664 | - | 177,664 |
| Other taxes | | 6,237 | 6,237 |
| Fines and forfeitures | 123,982 | - | 123,982 |
| Licenses and permits | 12,561 | = | 12,561 |
| Sanitation fees, net | 616,725 | - | 616,725 |
| Investment income | 6,028 | 4,145 | 10,173 |
| Airport revenues | 34,684 | <u>.</u> | 34,684 |
| Rents | 45,465 | - | 45,465 |
| Donations | 31,764 | - | 31,764 |
| Services to other governments | 112,062 | - | 112,062 |
| Miscellaneous | 26,682 | 294 | 26,976 |
| TOTAL REVENUES | 2,396,764 | 111,151 | 2,507,915 |
| EXPENDITURES: | | | |
| Administration | 400,421 | ~ | 400,421 |
| Economic development | 70,564 | 22,218 | 92,782 |
| Fire | 63,578 | • | 63,578 |
| Police | 779,292 | - | 779,292 |
| Animal shelter | 48,019 | | 48,019 |
| Municipal court | 58,380 | - | 58,380 |
| Maintenance | 296,271 | | 296,271 |
| Sanitation | 486,069 | - | 486,069 |
| Parks and recreation | 54,770 | • | 54,770 |
| Airport | 62,334 | _ | 62,334 |
| Library | 140,574 | - | 140,574 |
| Debt service -principal | 2,054,699 | | 2,054,699 |
| -interest | 46,114 | • | 46,114 |
| -fees and issuance costs | 138,948 | ** | 138,948 |
| TOTAL EXPENDITURES | 4,700,033 | 22,218 | 4,722,251 |
| | | | |
| EXCESS(DEFICIENCY) OF REVENUES | (0.000.000) | 88,933 | (2,214,336) |
| OVER(UNDER) EXPENDITURES | (2,303,269) | 00,833 | (2,214,336) |
| OTHER FINANCING SOURCES (USES): | , | | 4 000 001 |
| Loan proceeds | 1,995,001 | - | 1,995,001 |
| Bond proceeds | 2,090,000 | • | 2,090,000 |
| Premium on issuance of bonds | 42,387 | | 42,387 |
| Prepaid interest | - | 5,950 | 5,950 |
| Transfers in (out)-net | 161,501 | (83,696) | 77,805 |
| TOTAL OTHER FINANCING SOURCES (USES) | 4,288,889 | (77,746) | 4,211,143 |
| NET CHANGE IN FUND BALANCES | 1,985,620 | 11,187 | 1,996,807 |
| FUND BALANCE, OCTOBER 1, 2010 | 699 | 148,363 | 149,062 |
| PRIOR PERIOD ADJUSTMENT | 75,883 | 336,848 | 412,731 |
| RESTATED FUND BALANCE, OCTOBER 1, 2010 | 76,582 | 485,211 | 561,793 |
| FUND BALANCE, SEPTEMBER 30, 2011 | \$ 2,062,202 | \$ 496,398 | \$ 2,558,600 |

CITY OF WINNSBORO, TEXAS RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2011

| Net change in fund balances - total governmental funds | \$ 1 | ,996,807 |
|--|------|-----------|
| Amounts reported for governmental activities in the statement of activities ("SOA") are different because: | | |
| Capital outlays are not reported as expenses in the SOA. | | 24,336 |
| The depreciation of capital assets used in governmental activities is not reported in the funds. | • | (139,076) |
| Certain property tax revenues are deferred in the funds. This is the change in these amounts this year. | | 2,584 |
| Increase (decrease) in court fines receivable. | | (11,158) |
| Repayment of bond principal is an expenditure in the funds but is not an expense in the SOA. | 2 | ,054,699 |
| (Increase) decrease in accrued interest from beginning of period to end of period. | | (16,607) |
| Long-term debt proceeds are reported as revenues in the funds but not in the SOA. | (4 | ,127,388) |
| Loss on defeasance of debt is amortized in the SOA but not in the funds. | | 35,001 |
| Debt issuance costs are amortized in the SOA but not in the funds. | | 103,948 |
| Change in net assets of governmental activities - statement of activities | \$ | (76,854) |

CITY OF WINNSBORO, TEXAS STATEMENT OF NET ASSETS PROPRIETARY FUND SEPTEMBER 30, 2011

| | | Utilities Fund |
|---|------------------|-------------------|
| ASSETS: | | |
| Current assets: | | |
| Cash and cash equivalents | \$ | 23,535 |
| Temporary investments | | 180,037 |
| Receivables: | | |
| Accounts | | 206,838 |
| Due from other funds | | 19,730 |
| Restricted assets: | | |
| Cash and temporary investments | | 1,900,023 |
| Noncurrent assets: | | |
| Capital assets, net | | 9,875,548 |
| Debt issuance costs, net | ~~~~~ | 272,964 |
| TOTAL ASSETS | | 12,478,675 |
| LIABILITIES: | | |
| Current liabilities: | | |
| Accounts payable | | 24,462 |
| Accrued wages | | 27,605 |
| Accrued interest payable | | 32,572 |
| Customer deposits | | 165,871 |
| Noncurrent liabilities: | | |
| Due within one year | | 165,433 |
| Due in more than one year | | 7,739,025 |
| TOTAL LIABILITIES | *********** | 8,154,968 |
| NET ASSETS | | |
| Invested in capital assets, net of related debt | | 1,971,090 |
| Restricted for debt service | | 538,170 |
| Restricted for capital projects | | 1,331,119 |
| Unrestricted | | 483,328 |
| TOTAL NET ASSETS | \$ | 4,323,707 |

CITY OF WINNSBORO, TEXAS STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS PROPRIETARY FUND FOR THE YEAR ENDED SEPTEMBER 30, 2011

| | Utilities Fund |
|---|--|
| OPERATING REVENUES: Charges for services Penalties Miscellaneous | \$ 1,579,988 30,314 70,867 |
| TOTAL OPERATING REVENUES | 1,681,169 |
| OPERATING EXPENSES: Personnel costs Contractual services Supplies and other expenses Depreciation | 434,366 213,040 328,469 337,648 |
| TOTAL OPERATING EXPENSES | 1,313,523 |
| OPERATING INCOME | 367,646 |
| NONOPERATING REVENUES (EXPENSES) Investment earnings Interest expense and fees | 30,132 (406,138) |
| TOTAL NONOPERATING REVENUES (EXPENSES) | (376,006) |
| TRANSFERS IN (OUT) | (77,805) |
| CHANGE IN NET ASSETS | (86,165) |
| TOTAL NET ASSETS - BEGINNING PRIOR PERIOD ADJUSTMENT RESTATED TOTAL NET ASSETS - BEGINNING | 4,390,434 19,438 4,409,872 |
| TOTAL NET ASSETS - ENDING | \$ 4,323,707 |

CITY OF WINNSBORO, TEXAS STATEMENT OF CASH FLOWS PROPRIETARY FUND FOR THE YEAR ENDED SEPTEMBER 30, 2011

| FOR THE TEAR ENDED SER TEMBER 30, 2017 | | |
|---|---|-------------|
| | | Utilities |
| | | Fund |
| | | |
| CASH FLOWS FROM OPERATING ACTIVITIES: | \$ | 1,638,418 |
| Cash receipts from customers for water sales and sewer service | Ψ | 9,143 |
| Cash receipts (payments) from (to) customers for deposits Cash payments to employees | | (430,946) |
| Cash payments for goods and services | | (517,163) |
| Cash payments for goods and services | , | (=,1/ |
| NET CASH PROVIDED BY OPERATING ACTIVITIES | | 699,452 |
| CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES: | | |
| Transfers to other funds | | (77,805) |
| Advances to other funds | | (19,730) |
| NET CASH USED BY NONCAPITAL FINANCING ACTIVITIES | | (97,535) |
| | | |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES: | | (7,539,617) |
| Principal paid on debt | | (373,566) |
| Interest paid on debt | | (98,210) |
| Debt issuance costs | | 7,299,025 |
| Loan proceeds | | 1,200,020 |
| NET CASH USED BY FINANCING ACTIVITIES | | (712,368) |
| CASH FLOWS FROM INVESTING ACTIVITIES: | | |
| Investment earnings | | 30,132 |
| Purchase of certificates of deposit | | (2,080,060) |
| Purchase of assets | | (26,899) |
| NET CASH USED BY INVESTING ACTIVITIES | , | (2,076,827) |
| NET DECREASE IN CASH AND CASH EQUIVALENTS | | (2,187,278) |
| CASH AND CASH EQUIVALENTS - OCTOBER 1, 2010 | | 2,210,813 |
| CASH AND CASH EQUIVALENTS - SEPTEMBER 30, 2011 | \$ | 23,535 |
| ONOTAND ONOTE GOTVILLATO DEL TEMBERTO, 2011 | | |
| RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES: | | |
| Operating income | \$ | 367,646 |
| | • | , |
| Adjustments to reconcile operating income to net cash provided by operating activities: | | |
| Depreciation expense | | 337,648 |
| (Increase) decrease in accounts receivable | | (42,751) |
| Increase (decrease) in customer deposits | | 9,143 |
| Increase (decrease) in accounts payable | | 24,346 |
| Increase (decrease) in accrued wages | *************************************** | 3,420 |
| Total adjustments | | 331,806 |
| Net cash provided by operating activities | \$ | 699,452 |
| the contribution of abarming agreemen | | |

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies adopted by the City of Winnsboro, Texas, conform to generally accepted accounting principles as applied to governmental entities.

A. FINANCIAL REPORTING ENTITY

For financial reporting purposes, the City of Winnsboro includes all funds that are controlled by or dependent on the City's executive and legislative branches (the Mayor or the Council, respectively). Control by or dependence on the City is determined on the basis of budget adoption, taxing authority, outstanding debt secured by revenues or general obligations of the City, obligation of the City to finance any deficits that may occur, or receipt of significant subsidies from the City.

COMPONENT UNIT

in conformity with generally accepted accounting principles, the financial statements of component units have been included in the financial reporting entity as discretely presented component units.

DISCRETELY PRESENTED COMPONENT UNITS

Winnsboro Economic Development Corporation (WEDC). WEDC is a Texas nonprofit corporation organized for the purpose of benefitting and accomplishing public purposes of the City of Winnsboro, Texas, by promoting, assisting, and enhancing economic development activities for the City. The board members are appointed by the City of Winnsboro City Council. WEDC is funded by a one-half cent sales tax levied on taxable sales within the City of Winnsboro. This tax was enacted by popular vote in 1995 and may be repealed by popular vote. Corporate financial statements of WEDC can be obtained directly from their administrative offices in Winnsboro, Texas. WEDC is reported in a separate column to emphasize that it is legally separate from the City.

B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from the legally separate component unit for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, are recorded only when payment is due.

Sales tax associated with the current fiscal period is considered to be susceptible to accrual and has been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The City reports the following major governmental fund:

General Fund

The general fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The City reports the following major proprietary fund:

Utility Fund

The utilities fund operates the water distribution system, the sewage treatment plant, sewage pumping stations, and collection systems, for which outside users are charged fees.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities, subject to this same limitation. The City has elected to follow subsequent private-sector guidance.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Utilities Fund are charges to customers for sales and services. All revenues not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

D. BUDGETS AND BUDGETARY ACCOUNTING

Budgets for the general fund, special revenue funds, and debt service fund are adopted on a basis consistent with the modified accrual basis of accounting. The proprietary fund budget is adopted on a basis consistent with the accrual basis of accounting except for depreciation, which is not budgeted and capital outlay, which is budgeted. The budget comparison for the proprietary fund has been adjusted to reflect these differences. Unexpended budget appropriations lapse at year end and do not carry forward to future periods.

Although budgetary integration is employed as a management control, the City does not record encumbrances in its accounting records.

Budget controls are imposed at the fund level and require Council approval for amendment.

E. INTERFUND RECEIVABLES AND PAYABLES

Any short-term advances between funds that may exist are accounted for in the appropriate interfund receivable and payable accounts.

F. ESTIMATES

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions. This will affect the reported amounts of assets and liabilities, disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

G. CASH EQUIVALENTS

For purposes of the statement of cash flows, highly liquid investments are considered to be cash equivalents if they have an initial maturity of three months or less.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

H. RISK MANAGEMENT

The city is exposed to various risks of loss related to torts, thefts, damage or destruction of assets, errors and omissions, injuries to employees, and natural disasters. During fiscal year 2011, the City purchased insurance to cover general liabilities. There were no significant reductions in coverage in the past fiscal year and there were no settlements exceeding liability insurance coverage for each of the past three fiscal years.

I. CAPITAL ASSETS

Purchased or constructed capital assets are reported at cost or estimated historical cost. Donated fixed assets are recorded at their estimated fair value at the date of the donation. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. A capitalization threshold of \$5,000 is used.

Capital assets are being depreciated using the straight-line method over the following estimated useful lives:

| Asset Class | <u>Years</u> |
|-----------------------|--------------|
| Infrastructure | 50 |
| Buildings | 50 |
| Building Improvements | 15 - 20 |
| Vehicles | 4 - 7 |
| Furniture & Equipment | 5 - 7 |

J. FUND BALANCES - GOVERNMENTAL FUNDS

Fund balances of the governmental funds are classified as follows:

Nonspendable Fund Balance - represents amounts that cannot be spent because they are either not in spendable form (such as inventory or prepaid insurance) or legally required to remain intact (such as notes receivable or principal of a permanent fund).

Restricted Fund Balance - represents amounts that are constrained by external parties, constitutional provisions or enabling legislation.

Committed Fund Balance - represents amounts that can only be used for a specific purpose because of a formal action by the City's Council. Committed amounts cannot be used for any other purpose unless the Council removes those constraints by taking the same type of formal action. Committed fund balance amounts may be used for other purposes with appropriate due process by the Council. Commitments are typically done through adoption and amendment of the budget. Committed fund balance amounts differ from restricted balances in that the constraints on their use do not come from outside parties, constitutional provisions, or enabling legislation.

Assigned Fund Balance - represents amounts which the Council intends to use for a specific purpose, but that do not meet the criteria to be classified as restricted or committed. Intent may be stipulated by the Council or by an official or body to which the Council delegates the authority. Specific amounts that are not restricted or committed in a special revenue, capital projects, debt service or permanent fund are assigned for purposes in accordance with the nature of their fund type or the fund's primary purpose. Assignments within the general fund conveys that the intended use of those amounts is for a specific purpose that is narrower than the general purposes of the City itself.

Unassigned Fund Balance - represents amounts which are unconstrained in that they may be spent for any purpose. Only the general fund reports a positive unassigned fund balance. Other governmental funds might report a negative balance in this classification because of overspending for specific purposes for which amounts had been restricted, committed or assigned.

When an expenditure is incurred for a purpose for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned or unassigned fund balances are available, the City considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds.

NOTE 2 - COMPLIANCE AND ACCOUNTABILITY

Finance-Related Legal and Contractual Provisions

In accordance with GASB Statement No. 38, "Certain Financial Statement Note Disclosures," violations of finance-related legal and contractual provisions, if any, are reported below, along with actions taken to address such violations:

 Violation
 Action Taken

 None
 None

Deficit Fund Balances or Fund Net Assets of Individual Funds

Following are funds having deficit fund balances or fund net assets at year end, if any, along with remarks which address such deficits:

 Fund Name
 Deficit Amount
 Remarks

 None
 Not applicable
 Not applicable

NOTE 3 - PROPERTY TAXES

The City's property tax is levied each October 1 on the assessed value listed as of the previous January 1 for all real and personal property located in the City. The assessment ratio of the City is 100 percent of market value. The assessed value for the roll as of January 1, 2010 upon which the 2011 fiscal-year levy was based, was \$ 161,055,762 and the tax levy was set at \$.50 per \$100 of assessed valuation.

Taxes were due in January following the October 1 statement date. Tax collections during the fiscal year ended September 30, 2011, for the fiscal 2011 tax levy were 97.24 percent of the total tax levy for that year.

Delinquent taxes as of September 30, 2011, were \$65,552.

Allowances for uncollectible tax receivables within the General and Interest & Sinking Funds are based upon historical experience in collecting property taxes. Uncollectible personal property taxes are periodically reviewed and written off, but the City is prohibited from writing off real property taxes without specific statutory authority from the Texas Legislature. The allowance for uncollectible taxes at September 30, 2011 is \$39,331.

NOTE 4 - CAPITAL ASSETS

Capital asset activity for the period ended September 30, 2011 was as follows:

| | Beginning Balances | Increases | Decreases | Ending Balances |
|---|-----------------------|--------------|---|--------------------|
| Governmental activities; | | | | |
| Capital assets not being depreciated: | | | | |
| land | \$ 552,536 | \$ - | \$ - | \$ 552,536 |
| Total capital assets not being depreciated | 552,536 | - | | 552,536 |
| Capital assets being depreciated: | | | | |
| Buildings | 1,630,950 | = | * | 1,630,950 |
| Streets | 1,490,121 | • | | 1,490,121 |
| Machinery and equipment | 1,316,095 | 24,336 | - | 1,340,431 |
| Total capital assets being depreciated | 4,437,166 | 24,336 | | 4,461,502 |
| Less accumulated depreciation for: | | | | |
| Buildings | (1,174,318) | (48,151) | - | (1,222,469) |
| Streets | (847,715) | (33,223) | - | (880,938) |
| Machinery and equipment | (1,032,223) | (57,702) | • | (1,089,925) |
| Total accumulated depreciation | (3,054,256) | (139,076) | _ | (3,193,332) |
| Total capital assets being depreciated, net | 1,382,910 | (114,740) | *************************************** | 1,268,170 |
| Governmental activities capital assets, net | <u>\$ 1,935,446</u> | \$ (114,740) | \$ - | \$ 1,820,706 |

NOTE 4 - CAPITAL ASSETS (CONTINUED)

| , | Beginning Balances | Increases | Decreases | Ending Balances |
|--|-----------------------|--------------|-----------|--------------------|
| Business-type activities: | | | | |
| Capital assets not being depreciated: | | | | |
| Land | \$ 100,000 | \$ - | \$ - | \$ 100,000 |
| Construction in progress | - | 26,899 | · - | 26,899 |
| Total capital assets, not being depreciated | 100,000 | 26,899 | - | 126,899 |
| Capital assets being depreciated: | | | | |
| Water and sewer system | 16,698,360 | - | - | 16,698,360 |
| Total capital assets being depreciated | 16,698,360 | | | 16,698,360 |
| Less accumulated depreciation for: | | | | |
| Water and sewer system | (6,612,063) | (337,648) | * | (6,949,711) |
| Total accumulated depreciation | (6,612,063) | (337,648) | - | (6,949,711) |
| Total capital assets being depreciated, net | 10,086,297 | (337,648) | | 9,748,649 |
| Business-type activities capital assets, net | \$ 10,186,297 | \$ (310,749) | \$ | \$ 9,875,548 |

Depreciation expense was charged to departments of the primary government as follows:

| Governmental activities: | |
|---|--------------|
| Administrative | \$ 20,292 |
| Police | 29,882 |
| Municipal court | 2,384 |
| Animal shelter | 2,785 |
| Fire | 11,681 |
| Maintenance | 7,440 |
| Airport | 5,342 |
| Library | 7,306 |
| Parks and recreation | 6,774 |
| Sanitation | 45,190 |
| Total depreciation expense - governmental activities | 139,076 |
| Business-type activities: | |
| Water and sewer | 337,648 |
| Total depreciation expense - business-type activities | 337,648 |

NOTE 5 - LONG-TERM DEBT

Long-term debt transactions for the year ended September 30, 2011, are summarized as follows:

| | Beginning Balance | Additions | Retirements | Ending Balance | Due Within One Year |
|--|----------------------|--------------|--------------|-------------------|------------------------|
| Governmental Activities: | | | | | |
| Notes Payable: First Financial Bank, interest at 7.61%, maturing 10/2012 | \$ 36,545 | \$ - | \$ 11,291 | \$ 25,254 | \$ 12,135 |
| First Financial Bank, interest at 5.5%, maturing 10/2013 | 108,000 | - | 26,051 | 81,949 | 26,064 |
| First National Bank Winnsboro, interest at 6.25%, maturing 4/2013 | 11,814 | N | 4,360 | 7,454 | 4,641 |
| Bonds Payable: Series 2010, interest at 2.5% - 5.0%, maturing 11/1/2017 | - | 1,995,001 | 1,995,001 | - | - |
| Series 2011, interest at 2.0 - 4.25%, maturing 3/15/2031 | - | 2,090,000 | - | 2,090,000 | 25,000 |
| Premium on Series 2011 | - | 42,387 | * | 42,387 | - |
| Leases Payable: Mineola Community Bank, interest at 5.0%, maturing 5/2015 | 99,438 | | 17,996 | 81,442 | 18,896 |
| Total Governmental Activities | \$ 255,797 | \$ 4,127,388 | \$ 2,054,699 | \$ 2,328,486 | \$ 86,736 |

NOTE 5 - LONG-TERM DEBT (CONTINUED)

| | Beginning Balance | Additions | Retirements | Ending Balance | Due Within One Year |
|---|----------------------|---------------|--------------|-------------------|------------------------|
| Business-type Activities: | | | | | |
| Certificates of Obligation: Series, 1996, interest at 4.5%, maturing 2/15/2036 | \$ 626,000 | \$ - | \$ 626,000 | \$ - | \$ ~ |
| Series 2003, interest at 2.0 - 5.0%, maturing 2/15/2024 | 4,125,000 | - | 4,125,000 | • | * |
| Series 2005, interest at 0.0%, maturing 2/15/2026 | 915,000 | - | 45,000 | 870,000 | 45,000 |
| Loans Payable: TWDB, interest at 4.7%, maturing 1/2012 | 79,051 | • | 38,618 | 40,433 | 40,433 |
| <u>Bonds Payable:</u> Series 1999, interest at 4.05 - 5.75%, maturing 3/15/2020 | 2,400,000 | - | 2,400,000 | - | - |
| Series 2010, interest at 2.5% - 5.0%, maturing 11/1/2017 | - | 304,999 | 304,999 | - | - |
| Series 2011, interest at 2.0 - 4.25%, maturing 3/15/2031 | - | 6,855,000 | - | 6,855,000 | 80,000 |
| Premium on Series 2011 | - | 139,025 | _ | 139,025 | |
| Total Business-Type Activities | \$ 8,145,051 | \$ 7,299,024 | \$ 7,539,617 | \$ 7,904,458 | \$ 165,433 |
| Total Long-term Debt | \$ 8,400,848 | \$ 11,426,412 | \$ 9,594,316 | \$ 10,232,944 | \$ 252,169 |

The City entered into a capital lease purchase agreement during May, 2008 with Mineola Community Bank for the purpose of acquiring a 2009 Kenworth T-300 Fire Truck. The amount capitalized was \$150,900. The minimum annual payments of principal and interest are \$22,968 and the interest rate is approximately 5%. The lease will be paid off in May, 2015.

The City entered into a loan agreement during April, 2008 with First National Bank of Winnsboro for the purpose of acquiring a Kubota tractor. The amount capitalized was \$21,720. The minimum annual payments of principal and interest are \$4,975 and the interest rate is approximately 6.25%. The loan will be paid off in April, 2013.

The City entered into a loan agreement during December, 2009, with First Financial Bank of Southlake, Texas, for the purpose of financing personal property associated with the Wanda Street Bridge project. The amount capitalized was \$108,000. The minimum annual payments of principal and interest are \$30,375 and the interest rate is approximately 5.5%. The loan will be paid off in October, 2013.

The City entered into a loan agreement during October, 2009 with First Financial Bank of Southlake, Texas for the purpose of acquiring a tractor with loader. The amount capitalized was \$49,999. The minimum annual payments of principal and interest are \$14,056 and the interest rate is approximately 7.61%. The loan will be paid off in October, 2012.

NOTE 5 - LONG-TERM DEBT (CONTINUED)

On September 22, 2004, a loan for \$1,060,000 from the Texas Water Development Board was approved. Bond proceeds were received in August, 2005 and were used to improve and extend the sewer collection system and professional fees in connection with the system and in connection with the issuance of the bonds.

In November, 2010, the City issued \$2,300,000 in tax maintenance notes with interest rates ranging between 2.5% and 5.0%. Proceeds of the debt are restricted to capital projects in the General Fund and Utilities Fund.

In September, 2011, the City issued \$8,945,000 in refunding bonds payable with interest rates ranging between 2.0% and 4.25%. The City used the net proceeds along with other resources to refund \$9,260,599 of the outstanding Certificates of Obligation, Series 1996 and 2003 and Tax Maintenance Notes, Series 2010. Of the total 2011 Series, \$2,090,000 is reported as debt of the governmental fund types and \$6,855,000 is reported in the Utilities Fund.

Aggregate maturities of long-term debt subsequent to September 30, 2011 are as follows:

Governmental activities:

| Year Ending | | | | | | | |
|--------------|-----------|-----------|----------|---------|-------|-----------|--|
| September 30 | Principal | | Interest | | Total | | |
| 2012 | \$ | 86,736 | \$ | 93,266 | \$ | 180,002 | |
| 2013 | | 143,206 | | 83,275 | | 226,481 | |
| 2014 | | 129,283 | | 76,834 | | 206,117 | |
| 2015 | | 101,874 | | 71,896 | | 173,770 | |
| 2016 | | 85,000 | | 68,327 | | 153,327 | |
| 2017-2021 | | 470,000 | | 297,650 | | 767,650 | |
| 2022-2026 | | 575,000 | | 197,834 | | 772,834 | |
| 2027-2031 | | 695,000 | | 74,144 | | 769,144 | |
| | \$ | 2,286,099 | \$ | 963,226 | \$ | 3,249,325 | |

Business-type activities:

| September 30 | ı | Principal | Interest | Total |
|--------------|----|-----------|-----------------|------------------|
| 2012 | \$ | 165,433 | \$ 275,914 | \$ 441,347 |
| 2013 | | 155,000 | 250,974 | 405,974 |
| 2014 | | 315,000 | 245,974 | 560,974 |
| 2015 | | 325,000 | 237,724 | 562,724 |
| 2016 | | 335,000 | 229,023 | 564,023 |
| 2017-2021 | | 1,810,000 | 993,556 | 2,803,556 |
| 2022-2026 | | 2,125,000 | 679,311 | 2,804,311 |
| 2027-2031 | | 2,535,000 | 269,691 | 2,804,691 |
| | \$ | 7,765,433 | \$ 3,182,167 | \$ 10,947,600 |

NOTE 6 - EMPLOYEE BENEFITS

A. PLAN DESCRIPTION

The City provides pension benefits for all of its eligible employees through a non-traditional, joint contributory, hybrid defined benefit plan in the state-wide Texas Municipal Retirement System (TMRS), an agent multiple-employer public employee retirement system. The plan provisions that have been adopted by the City are within the options available in the governing state statutes of TMRS.

TMRS issues a publicly available comprehensive annual financial report that includes financial statements and required supplementary information (RSI) for TMRS; the report also provides detailed explanations of the contributions, benefits and actuarial methods and assumptions used by the System. This report may be obtained by writing to TMRS, P.O. Box 149153, Austin, TX 78714-9153 or by calling 800-924-8677; in addition, the report is available on TMRS' website at www. TMRS.com.

The plan provisions are adopted by the governing body of the City, within the options available in the state statutes governing TMRS. Plan provisions for the City were as follows for the Plan years 2010 and 2011:

Employee deposit rate: 5%

Matching ratio (city to employee) 2 to 1

Years required for vesting 5

Service retirement eligibility (expressed as age/years of service) 60/5, 0/25

Updated Service Credit 100% Repeating, Transfers

Annuity Increase (to retirees) 70% of CPI Repeating

B. CONTRIBUTIONS

Under the state law governing TMRS, the contribution rate for each city is determined annually by the actuary, using the Projected Unit Credit actuarial cost method. This rate consists of the normal cost contribution rate and the prior service cost contribution rate, which is calculated to be a level percent of payroll from year to year. The normal cost contribution rate finances the portion of an active member's projected benefit allocated annually; the prior service contribution rate amortizes the unfunded (overfunded) actuarial liability (asset) over the applicable period for that city. Both the normal cost and prior service contribution rates include recognition of the projected impact of annually repeating benefits, such as Updated Service Credits and Annuity Increases.

The City contributes to the TMRS Plan at an actuarially determined rate. Both the employees and the City make contributions monthly. Since the City needs to know its contribution rate in advance for budgetary purposes, there is a one-year delay between the actuarial valuation that serves as the basis for the rate and the calendar year when the rate goes into effect. The annual pension cost and net pension obligation/(asset) are as follows:

| Annual required contribution (ARC) | \$ 114,106 |
|---|---------------|
| Interest on net pension obligation | • |
| Adjustment to the ARC | <u>-</u> |
| Annual pension cost (APC) | 114,106 |
| Contributions made | 114,106 |
| Increase (decrease) in net pension | |
| Net pension obligation/asset, beginning of year | |
| Net pension obligation/asset, end of year | \$ - |

| | | Annual | Percentage | Net Pension |
|---|-------------------|--------------|-------------|-------------|
| | Fiscal Year Ended | Pension Cost | Contributed | Obligation |
| - | 9/30/2009 | 96,373 | 100% | * |
| | 9/30/2010 | 111,936 | 100% | - |
| | 9/30/2011 | 114,106 | 100% | • |

NOTE 6 - EMPLOYEE BENEFITS (CONTINUED)

The required contribution rates for fiscal year 2011 were determined as part of the December 31, 2008 and 2009 actuarial valuations. Additional information as of the latest actuarial valuation, December 31, 2010, also follows:

| | | | 12/31/2010 - Prior to | 12/31/2010 - |
|---|------------------------------|-------------------------------|-------------------------------|-------------------------------|
| Valuation Date | 12/31/2008 | 12/31/2009 | Restructuring | Restructured |
| Actuarial Cost Method | Projected Unit Credit | Projected Unit Credit | Projected Unit Credit | Projected Unit Credit |
| Amortization Method | Level Percent of Payroll | Level Percent of Payroll | Level Percent of Payroll | Level Percent of Payroll |
| GASB 25 Equivalent Single Amortization Period | 29.0 years; closed period | 28.1 years; closed period | 27.2 years; closed period | 27.3 years; closed period |
| Amortization Period for New Gains/Losses | 30 years | 30 years | 30 years | 30 years |
| Asset Valuation Method | Amortized Cost | 10-year Smoothed Market | 10-year Smoothed Market | 10-year Smoothed Market |
| Actuarial Assumptions: | | | | |
| Investment Rate of Return | 7.5% | 7.5% | 7.5% | 7.5% |
| Projected Salary Increases | Varies by age and service | Varies by age and service | Varies by age and service | Varies by age and service |
| Includes Inflation at | 3.0% | 3.0% | 3.0% | 3.0% |
| Cost-of-Living Adjustments | 2.1% | 2.1% | 2.1% | 2.1% |

Funded Status and Funding Progress - In June, 2011, SB350 was enacted by the Texas Legislature, resulting in a restructure of the TMRS funds. This legislation provided for the actuarial valuation to be completed, as if restructuring had occurred on December 31, 2010. In addition, the actuarial assumptions were updated for the new fund structure, based on an actuarial experience study that was adopted by the TMRS Board at their May, 2011 meeting (the review compared actual to expected experience for the four-year period of January 1, 2006 through December 31, 2009.) For a complete description of the combined impact of the legislation and new actuarial assumptions, including the effects on TMRS city rates and funding ratios, please see the December 31, 2010 TMRS Comprehensive Annual Financial Report (CAFR).

The funded status as of December 31, 2010, under the two separate actuarial valuations, is presented as follows:

| Actuarial Valuation Date | 12/31/2010 (1) | 12/31/2010(2) |
|---|--------------------|---------------|
| Actuarial Valuation of Assets | 1,567,358 | 3,428,557 |
| Actuarial Accrued Liability (AAL) | 2,573,011 | 4,213,447 |
| Funded Ratio | 60.9% | 81.4% |
| Unfunded AAL (UAAL) | 1,005,653 | 784,890 |
| Covered Payroll | 1,291,439 | 1,291,439 |
| UAAL as a Percentage of Covered Payroll | 77. 9 % | 60.8% |

- (1) Actuarial valuation performed under the original fund structure.
- (2) Actuarial valuation performed under the new fund structure.

NOTE 6 - EMPLOYEE BENEFITS (CONTINUED)

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

Actuarial calculations are based on the benefits provided under the terms of the substantive plan in effect at the time of each valuation, and reflect a long-term perspective. Consistent with that perspective, actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets. The schedule of funding progress, presented as Required Supplementary Information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability of benefits.

C. SUPPLEMENTAL DEATH BENEFITS FUND

The City also participates in the cost sharing multiple-employer defined benefit group-term life insurance plan operated by the Texas Municipal Retirement System (TMRS) known as the Supplemental Death Benefits Fund (SDBF). The city elected, by ordinance, to provide group-term life insurance coverage to both current and retired employees. The city may terminate coverage under and discontinue participation in the SDBF by adopting an ordinance before November 1 of any year to be effective the following January 1.

The death benefit for active employees provides a lump-sum payment approximately equal to the employee's annual salary (calculated based on the employee's actual earnings, for the 12-month period preceding the month of death); retired employees are insured for \$7,500; this coverage is an "other postemployment benefit," or OPEB.

The City contributes to the SDBF at a contractually required rate as determined by an annual actuarial valuation. The rate is equal to the cost of providing one-year term life insurance. The funding policy for the SDBF program is to assure that adequate resources are available to meet all death benefit payments for the upcoming year; the intent is not to pre-fund retiree term life insurance during employees' entire careers

The City's contributions to the TMRS SDBF for the years ended 2011, 2010 and 2009 were \$3,744, \$3,617, and \$4,451, respectively, which equaled the required contributions each year.

NOTE 7 - INTERFUND BALANCES AND ACTIVITIES

1. Due To and From Other Funds

Balances due to and from other funds at September 30, 2011, consisted of the following:

| Due to Fund | Due from Fund | <u>Amount</u> | <u>Purpose</u> |
|--------------------------|---------------|---------------|--------------------------------------|
| Other Governmental Funds | General Fund | \$ 117,569 | Prior year tax collections deposited |
| | | | in the General Fund in error |
| Utilities Fund | General Fund | 19,730 | Prepaid interest on refunding bond |
| | | | issue, Utilities Fund portion |

2. Transfers To and From Other Funds

Transfers to and from other funds at September 30, 2011, consisted of the following:

| Transfers From | Transfers To | <u>A</u> | mount | Reason |
|--------------------------|----------------|----------|---------|------------------------------------|
| Utilities Fund | General Fund | \$ | 100,000 | Budgetary transfer to cover admin |
| | | | | costs |
| Utilities Fund | General Fund | | 61,501 | One-time transfer to correct prior |
| | | | | year shortfall in the General Fund |
| Other Governmental Funds | Utilities Fund | | 83,696 | To fund debt service requirements |

NOTE 8 - RESTRICTED FUND BALANCES AND NET ASSETS

As of September 30, 2011, fund balances restricted for specific purposes were as follows:

| General Fund: | |
|---|---------------|
| Municipal court technology and security | \$ 24,469 |
| Civic center | 3,500 |
| Library | 76,874 |
| | \$ 104,843 |
| Other Congress and Friedry | |
| Other Governmental Funds: | |
| Tourism | \$ 17,219 |
| Federal grants | 32,162 |
| | \$ 49,381 |

At September 30, 2011, restricted net assets were comprised of the following:

| | Gov A | Business-type Activities | |
|---|----------|-----------------------------|-----------------|
| Municipal court technology and security | \$ | 24,469 | \$ - |
| Civic Center | | 3,500 | - |
| Library | | 76,874 | - |
| Tourism | | 17,219 | - |
| Federal grants | | 308,079 | - , |
| Capital projects | | | 1,331,119 |
| | \$ | 430,141 | \$ 1,331,119 |

NOTE 9 - DEPOSITS AND INVESTMENTS

Cash Deposits

Deposits - At September 30, 2011, the carrying amounts of the City's bank balances were \$4,421,102. The City's cash deposits at September 30, 2011 were entirely covered by FDIC insurance or by pledged collateral held by the City's agent bank in the City's name.

Investments

The City is required by Government Code Chapter 2256, The Public Funds Investment Act, to adopt, implement, and publicize an investment policy. That policy must address the following areas: (1) safety of principal and liquidity, (2) portfolio diversification, (3) allowable investments, (4) acceptable risk levels, (5) expected rates of return, (6) maximum allowable stated maturity of portfolio investments, (7) maximum average dollar-weighted maturity allowed based on the stated maturity date for the portfolio, (8) investment staff quality and capabilities and (9) bid solicitation preferences for certificates of deposit.

The Public Funds Investment Act ("Act") requires an annual audit of investment practices. Audit procedures in this area conducted as a part of the audit of the general purpose financial statements disclosed that in the areas of investment practices, management reports and establishment of appropriate policies, the City adhered to the requirements of the Act.

Statutes authorize the City to invest in (1) obligations of the U.S. Treasury, certain U.S. agencies, and the State of Texas, (2) certificates of deposits, (3) certain municipal securities, (4) securities lending program, (5) repurchase agreements, (6) bankers acceptances, (7) mutual funds, (8) investment pools, (9) guaranteed investment contracts, and (10) commercial paper.

CITY OF WINNSBORO, TEXAS NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2011

NOTE 9 - DEPOSITS AND INVESTMENTS (CONTINUED)

The City's investments at September 30, 2011, are shown below.

| Investment or Investment Type | Maturity | Fair Value | | |
|-------------------------------|------------|---------------|-----------|--|
| Certificate of deposit | 5/10/2012 | \$ | 51,596 | |
| Certificate of deposit | 12/11/2011 | | 364,607 | |
| Certificate of deposit | 2/6/2012 | | 128,441 | |
| Certificate of deposit | 1/18/2012 | | 1,896 | |
| Certificate of deposit | 10/16/2011 | | 1,967,815 | |
| Certificate of deposit | 10/16/2011 | | 300,843 | |
| Total Investments | | \$ | 2,815,198 | |

Analysis of Specific Deposit and Investment Risks

GASB Statement No. 40 requires a determination as to whether the City was exposed to the following specific investment risks at year end and if so, the reporting of certain related disclosures:

a. Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The ratings of securities by nationally recognized rating agencies are designed to give an indication of credit risk. At year end, the City was not significantly exposed to credit risk.

b. Custodial Credit Risk

Deposits are exposed to custodial credit risk if they are not covered by depository insurance and the deposits are uncollateralized, collateralized with securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agent but not in the City's name.

Investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered in the name of the government, and are held by either the counterparty or the counterparty's trust department or agent but not in the City's name.

At year end, the City was not exposed to custodial credit risk.

c. Concentration of Credit Risk

This risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. At year end, the City was not exposed to concentration of credit risk.

d. Interest Rate Risk

This is the risk that changes in interest rates will adversely affect the fair value of an investment. At year end, the City was not exposed to interest rate risk.

e. Foreign Currency Risk

This is the risk that exchange rates will adversely affect the fair value of an investment. At year-end, the City was not exposed to foreign currency risk.

CITY OF WINNSBORO, TEXAS NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2011

NOTE 9 - DEPOSITS AND INVESTMENTS (CONTINUED)

Investment Accounting Policy

In accordance with GASB Statement No. 31, the City's general policy is to report money market investments and short-term participating interest-earning investment contracts at amortized cost and to report nonparticipating interest-earning investment contracts using a cost-based measure. However, if the fair value of an investment is significantly affected by the impairment of the credit standing of the issuer or by other factors, it is reported at fair value. All other investments are reported at fair value unless a legal contract exists which guarantees a higher value. The term "short-term" refers to investments which have a remaining term of one year or less at time of purchase. The term "nonparticipating" means that the investment's value does not vary with market interest rate changes. Nonnegotiable certificates of deposit are examples of nonparticipating interest-earning investment contracts.

NOTE 10 - COMMITMENTS AND CONTINGENCIES

Contingencies

The City participates in certain federal and state assisted grant programs. These programs are subject to program compliance audits by the grantors or their representatives. Any liability for reimbursement which may arise as a result of these audits is not believed to be material.

NOTE 11 - SUBSEQUENT EVENTS

Management has evaluated subsequent events through January 5, 2012, the date on which the financial statements were available to be issued.

On December 13, 2011, the City's governing body approved a transfer from the Utilities Fund to the General Fund in the amount of \$61,501 with an effective date of September 30, 2011. The transfer was authorized to eliminate a prior year shortfall in the unassigned portion of the City's General Fund fund balance.

NOTE 12 - PRIOR PERIOD ADJUSTMENTS

The following prior period adjustments were required to correct prior reporting errors:

| | | | | Other | | Total |
|--|--------------|----------|--------------|---------|--------------|------------|
| | | | Governmental | | Governmental | |
| Governmental Funds | General Fund | | Funds | | Activities | |
| Recognize sales tax revenues when earned | \$ | 38,112 | \$ | • | \$ | 38,112 |
| Recognize grant revenues when earned | | 12,555 | | - | | 12,555 |
| Record liabilities for accrued vacation and comp time | | (2,993) | | - | | (2,993) |
| Recognize sanitation revenues when earned | | 13,871 | | - | | 13,871 |
| Recognize municipal court fees restricted for court security and technology | | 26,109 | | - | | 26,109 |
| Properly report City-owned grant for revolving loan activity as a fund of the | | | | | | - |
| City, previously reported by Winnsboro Economic Development Corp. | | - | | 321,680 | | 321,680 |
| Properly report Hotel/Motel Tax fund as a special revenue fund type and | | | | | | |
| recognize tax revenues when earned | | (11,771) | | 15,168 | | 3,397 |
| Prior period adjustments per Statement of Revenues, Expenditures & Fund | | | | | | |
| Balances - Governmental Funds | \$ | 75,883 | \$ | 336,848 | | 412,731 |
| Recognize municipal court fines and fees receivable | | | | | | 45,845 |
| Other corrections | | | | | | 2,275 |
| Prior period adjustments per Statement of Activities - Governmental Activities | | | | | \$ | 460,851 |
| | | | | | | iness-Type |
| Proprietary Fund | | | | | • | (4.4.0.45) |
| Record liabilities for accrued vacation and comp time | | | | | \$ | (14,245) |
| Recognize utility fund revenues when earned | | | | | | 33,683 |
| Prior period adjustments per Statement of Revenues, Expenses & Net Assets - | | | | | • | 40.400 |
| Proprietary Fund and Statement of Activities - Business-Type Activities | | | | | <u>Ф</u> | 19,438 |
| | | | | | | |

REQUIRED SUPPLEMENTAL INFORMATION

CITY OF WINNSBORO, TEXAS GENERAL FUND

BUDGETARY COMPARISON SCHEDULE FOR THE YEAR ENDED SEPTEMBER 30, 2011

| | Budgeted Amounts | | | Variance with Final Budget Positive | |
|--|--------------------|-------------------|-------------------|---|--|
| | Original | Final | Actual | (Negative) | |
| REVENUES: | | | | | |
| Property taxes | \$ 716,000 | \$ 716,000 | \$ 699,438 | \$ (16,562) | |
| Penalty and interest | 12,000 | 12,000 | 15,088 | 3,088 | |
| Sales tax | 462,500 | 462,500 | 494,621 | 32,121 | |
| Franchise taxes | 182,000 | 182,000 | 177,664 | (4,336) | |
| Fines and forfeitures | 95,400 | 95,400 | 123,982 | 28,582 | |
| Licenses and permits | 21,200 | 21,200 | 12,561 | (8,639) | |
| Sanitation and landfill fees, net | 504,000 | 504,000 | 616,725 | 112,725 | |
| Investment income | 1,000 | 1,000 | 6,028 34,684 | 5,028 | |
| Airport revenues Rents | 24,000 45,900 | 24,000 45,900 | 45,465 | 10,684 (435) | |
| Donations | 45,900 11,000 | 11,000 | 31,764 | 20,764 | |
| Services to other governments | 74,537 | 74,537 | 112,062 | 37,525 | |
| Miscelfaneous | 17,600 | 17,600 | 26,682 | 9,082 | |
| | | | | | |
| TOTAL REVENUES | 2,167,137 | 2,167,137 | 2,396,764 | 229,627 | |
| EXPENDITURES: | | | | | |
| Administration | 374,212 | 374,212 | 400,421 | (26,209) | |
| Economic development | 72,837 | 72,837 | 70,564 | 2,273 | |
| Fire | 91,537 | 91,537 | 63,578 | 27,959 | |
| Police | 778,171 | 778,171 | 779,292 | (1,121) | |
| Animal control | 48,824 | 48,824 | 48,019 | 805 | |
| Court | 60,645 | 60,645 385,256 | 58,380 296,271 | 2,265 88,985 | |
| Maintenance Sanitation | 385,256 350,600 | 350,600 | 486,069 | (135,469) | |
| Parks and recreation | 58,477 | 58,477 | 54,770 | 3,707 | |
| Airport | 44,922 | 44,922 | 62,334 | (17,412) | |
| Library | 132,563 | 132,563 | 140,574 | (8,011) | |
| Debt service - principal | 102,000 | 102,000 | 2,054,699 | (2,054,699) | |
| - interest | _ | - | 46,114 | (46,114) | |
| - fees and issuance costs | | | 138,948 | (138,948) | |
| TOTAL EXPENDITURES | 2,398,044 | 2,398,044 | 4,700,033 | (2,301,989) | |
| EXCESS (DEFICIENCY) OF REVENUES OVER | | | | | |
| (UNDER) EXPENDITURES | (230,907) | (230,907) | (2,303,269) | (2,072,362) | |
| OTHER FINANCING SOURCES (USES): | | | | | |
| Loan proceeds | - | - | 1,995,001 | 1,995,001 | |
| Bond proceeds | - | ~ | 2,090,000 | 2,090,000 | |
| Premium on issuance of bonds | - | - | 42,387 | 42,387 | |
| Transfers in (out)-net | 100,000 | 100,000 | 161,501 | 61,501 | |
| TOTAL OTHER FINANCING SOURCES (USES) | 100,000 | 100,000 | 4,288,889 | 4,188,889 | |
| EXCESS (DEFICIENCY) OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES | (130,907) | (130,907) | 1,985,620 | 2,116,527 | |
| EUND DALANCE OCTOBED 4 2040 | | 699 | 699 | | |
| FUND BALANCE, OCTOBER 1, 2010 PRIOR PERIOD ADJUSTMENT | 699 | 680 | 75,883 | 75,883 | |
| RESTATED FUND BALANCE, OCTOBER 1, 2010 | 699 | 699 | 76,582 | 75,883 | |
| FUND BALANCE, SEPTEMBER 30, 2011 | \$ (130,208) | \$ (130,208) | \$ 2,062,202 | \$ 2,192,410 | |
| TOTAL BANKAROL, OLF TEMOLITYOU, 2011 | 36 | ψ (130,200) | Ψ 2,002,202 | Ψ 2,102,410 | |

CITY OF WINNSBORO, TEXAS TEXAS MUNICIPAL RETIREMENT SYSTEM SCHEDULE OF FUNDING PROGRESS FOR THE YEAR ENDED SEPTEMBER 30, 2011

| Actuarial | Actuarial | Actuarial | | Unfunded | | UAAL as a |
|----------------|-----------|-----------------|---------|-----------|-----------|-----------------|
| Valuation | Value of | Accrued | Funded | AAL | Covered | Percentage of |
| Date | Assets | Liability (AAL) | Ratio | (UAAL) | Payroll | Covered Payroll |
| | (1) | (2) | (3) | (4) | (5) | (6) |
| | | | (1)/(2) | (2) - (1) | | (4) / (5) |
| 12/31/2008 | 1,354,121 | 2,272,361 | 59.6% | 918,240 | 1,233,745 | 74.4% |
| 12/31/2009 | 1,500,963 | 2,430,995 | 61.7% | 930,032 | 1,238,299 | 75.1% |
| 12/31/2010 (1) | 1,567,358 | 2,573,011 | 60.9% | 1,005,653 | 1,291,439 | 77.9% |
| 12/31/2010(2) | 3,428,557 | 4,213,447 | 81.4% | 784,890 | 1,291,439 | 60.8% |

⁽¹⁾ Actuarial valuation performed under the original fund structure

⁽²⁾ Actuarial valuation performed under the new fund structure

OTHER SUPPLEMENTAL INFORMATION

CITY OF WINNSBORO, TEXAS STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS-BUDGET (NON-GAAP BASIS) AND ACTUAL - PROPRIETARY FUND TYPE FOR THE YEAR ENDED SEPTEMBER 30, 2011

| | Budgeted Original | d Amounts Final | Actual GAAP Basis | Adjustments Budget Basis | Actual Budget Basis | Variance with Final Budget Positive (Negative) |
|--|----------------------|--------------------|-------------------------|--------------------------------|---------------------------|---|
| | | | | | | |
| OPERATING REVENUES: | | | | | | |
| Charges for water services | \$ 1,503,694 | | | \$ - | \$ 1,579,988 | |
| Penalties | 25,000 | 25,000 | 30,314 | - | 30,314 | 5,314 |
| Miscellaneous | 45,400 | 45,400 | 70,867 | - | 70,867 | 25,467 |
| TOTAL OPERATING REVENUES | 1,574,094 | 1,574,094 | 1,681,169 | | 1,681,169 | 107,075 |
| OPERATING EXPENSES: | | | | | | |
| Salaries and employee benefits | 444,393 | 444,393 | 434,366 | - | 434,366 | 10,027 |
| Contractual services | 250,040 | 250,040 | 213,040 | - | 213,040 | 37,000 |
| Supplies and other expenses | 413,581 | 413,581 | 328,469 | 26,899 | 355,368 | 58,213 |
| Depreciation | | | 337,648 | (337,648) | | |
| TOTAL OPERATING EXPENSES | 1,108,014 | 1,108,014 | 1,313,523 | (310,749) | 1,002,774 | 105,240 |
| OPERATING INCOME (LOSS) | 466,080 | 466,080 | 367,646 | 310,749 | 678,395 | 212,315 |
| NONOPERATING REVENUES (EXPENSES) | | | | | | |
| Investment proceeds | 6.000 | 6.000 | 30,132 | - | 30,132 | 24,132 |
| Debt service - principal | (391,618) | • | | (391,618) | (391,618) | - |
| Debt service - interest | (373,120) | (373,120) | (406,138) | _ | (406,138) | (33,018) |
| TOTAL NONOPERATING REVENUES (EXPENSES) | (758,738) | (758,738) | (376,006) | (391,618) | (767,624) | (8,886) |
| TRANSFERS IN (OUT) | (16,289) | (16,289) | (77,805) | | (77,805) | (61,516) |
| NET INCOME (LOSS) | (308,947) | (308,947) | (86,165) | (80,869) | (167,034) | 141,913 |
| NET ASSETS, BEGINNING | 4,390,434 | 4,390,434 | 4,390,434 | | 4,390,434 | - |
| PRIOR PERIOD ADJUSTMENT | | | 19,438 | * | 19,438 | 19,438 |
| RESTATED NET ASSETS, BEGINNING | 4,390,434 | 4,390,434 | 4,409,872 | | 4,409,872 | 19,438 |
| NET ASSETS, ENDING | \$ 4,081,487 | \$ 4,081,487 | \$ 4,323,707 | \$ (80,869) | <u>\$ 4,242,838</u> | \$ 161,351 |

COMPLIANCE SECTION

KAREN A. JACKS & ASSOCIATES, P.C.

Certified Public Accountants

Karen A. Jacks, CPA Peggy J. Lantz, CPA Sherry Davis, CPA P.O. Box 3167 Longview, Texas 75606

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Phone: 903-238-8822

1501 Colony Circle
Longview, Texas 75604
INDEPENDENT AUDITORS' REPORT

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and City Council City of Winnsboro, Texas

We have audited the financial statements of the governmental activities, the business-type activity, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Winnsboro, Texas, as of and for the year ended September 30, 2011, which collectively comprise the City of Winnsboro, Texas' basic financial statements and have issued our report thereon dated January 5, 2012. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of Winnsboro, Texas' internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Winnsboro, Texas', internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Winnsboro, Texas' internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the City of Winnsboro, Texas' financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Winnsboro, Texas' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

We noted certain matters that we reported to management of the City of Winnsboro, Texas, in a separate letter dated January 5, 2012.

This report is intended for the information of City Council; management; and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Karen a. Jacks & Associates, P.C.

Longview, Texas January 5, 2012

CITY OF WINNSBORO, TEXAS SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED SEPTEMBER 30, 2011

Findings Relating to the Financial Statements which are Required to be Reported in Accordance with Generally Accepted Government Auditing Standards

| Program | Finding | Questioned Cost |
|---------|---------|--------------------|
| | None | |

CITY OF WINNSBORO, TEXAS SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED SEPTEMBER 30, 2011

A. Summary of Auditors' Results

| Financial Statements | | |
|---|--------------------|---------------|
| Type of auditors' report issued: | <u>Unqualified</u> | |
| Internal control over financial reporting: | | |
| Material weakness(es) identified? | Yes _ <u>X</u> | No |
| Significant deficiency(ies) identified that are not considered to be material weaknesses? | Yes <u>X</u> | None Reported |
| Noncompliance material to financial statements noted? | YesX | No |
| Financial Statement Findings | | |

None

CITY OF WINNSBORO, TEXAS CORRECTIVE ACTION PLAN FOR THE YEAR ENDED SEPTEMBER 30, 2011

None required.