Transcript Case Number A1606293

Judge Robert P. Ruehlman

May 17, 2017

Future Recourse Allows Appellants to Intervene in Any Future Challenge.

June 23, 2017/madeiramessenger.com

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                   COURT OF COMMON PLEAS
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                   HAMILTON COUNTY, OHIO
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    THE ROBERT MCCABE COMPANY,)
           INC., et al.,
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                  PLAINTIFFS,
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                                  CASE NO. A-1606293
          VS.
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    CITY OF MADERIA CITY
 8
          COUNCIL, et al.,
 9
                    DEFENDANTS.)
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                 TRANSCRIPT OF PROCEEDINGS
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13
    APPEARANCES:
14
     Charles B. Galvin, Esq.
     Austin W. Musser, Esq.
15
        On behalf of the Plaintiffs.
16
     Brian W. Fox, Esq.
17
     Steven P. Goodin, Esq.
18
        On behalf of the Defendants.
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                   BE IT REMEMBERED that upon the
21
    Hearing of this cause, on May 17, 2017, before
22
    the Honorable Robert P. Ruehlman, a said judge
23
    of the said court, the following proceedings
24
    were had.
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1 MORNING SESSION, May 17, 2017 2 THE COURT: All right. So on 3 A1606923. McCabe Company versus City of 4 Madeira. Come on up. I do have a son 5 that lives in Madeira. My son Michael 6 and his wife and my grandchild live in 7 Maderia. I don't know too much about --8 MR. GOODIN: We appreciate them 9 paying taxes, Judge, yeah. 10 THE COURT: Also Sarah and her 11 husband, friends of mine, I never discuss 12 what happens out there too much. 13 discuss scuba diving, stuff like that, 14 and my son just discusses the kids. So 15 we don't discuss too much what's going on 16 in Maderia, other than, you know, how his 17 lawn is doing. He has a private sewer, 18 it was kind of an issue. Okay, so I put 19 that out there. 20 MR. GOODIN: Thanks, Your Honor. 21 We have no objection. 22 THE COURT: This is a zoning 23 appeal? There hasn't been a record? 24 MR. FOX: So, Your Honor, we

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filed --

THE COURT: It's kind of unusual.

MR. FOX: Yeah, sure. Brian Fox on behalf of the City of Maderia. I'm the Law Director. Steve Goodin also, we work together in the same firm. So he's represented Maderia on several matters.

They filed their Notice of Appeal on November 16th. We filed our Motion to Dismiss on December 9th, because their Notice of Appeal was premature. In the actual filing itself, it conceded, acknowledged, that it may very well be premature.

Administrative decisions become final in a zoning context for purposes of a 2505.07 appeal in two situations. First, if the city issues some form of official correspondence indicating that the decision has become final; or, second, if the minutes themselves have been voted upon.

THE COURT: So, what's this case about? What is happening? So, what happened?

MR. FOX: So, this case was

1 somebody who wanted to develop a piece of 2 property to bring a grill, a restaurant 3 into the central business district in the 4 City of Maderia. 5 THE COURT: Bring a what? 6 MR. FOX: A restaurant. 7 THE COURT: A restaurant? 8 MR. FOX: Yeah. 9 THE COURT: What kind of 10 restaurant? 11 MR. GOODIN: It was called the 12 Swingline Grill, kind of a sandwich shop 13 place. If you have been to the Loveland 14 Bike Trail, there's a restaurant up there 15 that is similar. 16 THE COURT: Okay. I live out by 17 another bike trail near Indiana. I live 18 in North Bend near Brauer Road. 19 have a lot of bikers, a lot of racers 20 that go up there. It's pretty 21 competitive. Loveland, that's pretty far away from me, although it's beautiful, 22 23 gorgeous. 24 MR. FOX: Right, yeah. So, its

kind of a sandwich shop. It goes before

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1 the Planning Commission. The Planning 2 Commission has a verbal vote, and they 3 verbally vote to approve the decision. 4 THE COURT: Change the zoning? 5 MR. FOX: To approve the restaurant 6 with a number of conditions. Subsequent 7 to that, there was a discussion with the 8 Planning Commission. The Planning 9 Commission never voted to approve those 10 minutes. The city never issued any 11 formal correspondence saying that the 12 approval was a final appealable decision. 13 So the city learned that there may have 14 been a conflict of interest in the case. So the city, me, in particular, met 15 16 with the Planning Commission, we 17 discussed the issue. We included in the 18 final decision the approval of the 19 minutes, a statement that the application 20 was ultimately rejected. 21 The Appellants were on -- they did 22 not --23 THE COURT: They were rejected? 24 Why did they reject it? 25 Because of the conflict. MR. FOX:

We reached out to the Ethics Commission and said, you know, here's a situation, and then we --

THE COURT: What kind of conflict?

MR. FOX: It was a property ownership issue. But we actually don't think there was a problem, but we wanted to go above and beyond in abundance of caution to go ahead and reject the application and require the applicant to resubmit -- by the way, they do not represent the applicant that's not why we're here. They represent folks in the community who were against the approval, the verbal approval of the application itself. So...

THE COURT: So, now it's not gone through.

MR. GOODIN: Its over.

MR. FOX: Yeah. So initially when we filed our motion to dismiss, we filed it on the premature Notice of Appeal.

Then after it gets filed, I discussed with opposing counsel who's -- the opposing counsel, I discussed this with

1 in particular isn't here. He basically 2 was like, once the decision becomes 3 final, it looks like we're going to 41(a) 4 it, because our interests are aligned. 5 So, then we issue formal 6 correspondence on January 20 saying: 7 Dear Applicant: You're going to have to 8 resubmit, we have got this issue. 9 want to make sure everything is 10 above-board. Just in the abundance of 11 caution, please resubmit an application. 12 Then on February 21st the minutes 13 are approved by the Planning Commission 14 to add an additional layer off finality. 15 Then --16 THE COURT: Which it is again --17 MR. FOX: It's rejected, interest 18 aligned. So I'm a little unclear as to 19 why we're still here, because the 20 applicant is not appealing the decision, 21 and the City ultimately denied rejected 22 the application. That's what --23 THE COURT: The applicant who owned 24 the restaurant is not pursuing it? 25 MR. FOX: Right, yeah. And the

1	appellant has an interest that are
2	aligned with the city.
3	THE COURT: That being the
4	community group?
5	MR. FOX: Right, yeah. Not the
6	community group, it's really people who
7	own property in that area.
8	THE COURT: They don't?
9	MR. FOX: Except for one of the
10	appellants who doesn't.
11	THE COURT: So, why are we here
12	then?
13	MR. GOODIN: That's what we're
14	asking.
15	MR. FOX: That's a good question.
16	We're asking the Court to take this case
17	off life support.
18	THE COURT: Yeah. So, if it
19	hasn't
20	MR. GALVIN: So, if I can jump in
21	and kind of fill in some gaps there. As
22	an overarching thing, I think we are both
23	aligned in terms of the end result is
24	that this application be denied.
25	THE COURT: Why don't want they

1	want that restaurant there?
2	MR. GALVIN: That's our clients
3	are just, they are opposed to some of the
4	conditions in the business that was being
5	proposed there.
6	MR. MUSSER: A lot of it has to do
7	with traffic, Your Honor, too. Some
8	traffic, it impacts on neighboring
9	property owners. It's already congested
10	right in that direction, right in that
11	area.
12	THE COURT: What part of town is
13	it?
14	MR. MUSSER: It's like right in the
15	middle of Laurel and Miami.
16	THE COURT: Miami, yeah.
17	MR. MUSSER: Near A Tavola
18	Restaurant, that's right there in
19	downtown Maderia.
20	MR. GALVIN: So the bottom line is,
21	Your Honor
22	THE COURT: What type of restaurant
23	is A Tavola?
24	MR. MUSSER: A pizza place.
25	THE COURT: That's right, I have

been there. I'm kind of familiar with the area. There's a Krogers up the street there.

MR. MUSSER: Yes, sir.

MR. GALVIN: So the bottom line is, we want to see the same end result in this matter achieved. The problem is that we don't believe that what the city has done properly protects our rights in terms of, if this applicant does decide to appeal, the manner in which they tried to dispose of that decision.

We don't agree that the -- the initial argument that gave rise to this Motion to Dismiss was that our appeal was premature. And then in the supplemental filing, that argument was completely abandoned and the city reversed course and said, oh, no, it's moot. Now it's kind of like, well, which one do we respond to?

But we believe that what should happen is either this Court should remand the matter to the Planning Commission so that they can properly memorialize their

decision denying the application, or if it would be your preference, you could enter an order nullifying the actions that the city has taken.

MR. GOODIN: Judge, if we could respond to that just very briefly, just so the Court is absolutely clear on what happened. What happened was the Planning Commission approved it, and then the Law Director discovers that one of the Planning Commission member, arguably shouldn't have voted on it, because he had an interest in some property nearby. The Ethics Commission said he shouldn't have -- he probably shouldn't have voted, he should have recused.

THE COURT: Did he get in trouble? MR. GOODIN: No, he didn't get in trouble. They didn't do anything with him. It was an honest mistake. really didn't know -- it involved a trust. It was convoluted fact pattern.

> THE COURT: Okay.

MR. GOODIN: So the Planning Commission, when it goes to full council,

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1 that's why there's a delay here. 2 Typically, something like this would have 3 been approved pretty quickly. 4 THE COURT: Yeah. 5 MR. GOODIN: Then City Council 6 looks at it and they said, well, okay 7 there's this issue, we're just going to 8 deny it. And if he wants to reapply at 9 some point, he can reapply, and that's 10 what they did. 11 So that's why we think the remand 12 part of it, you know, because they've 13 already -- you know, they did approve --14 they approved at the low level, then they 15 denied it at the higher level. 16 MR. FOX: Well, they verbally 17 approved it. 18 MR. GOODIN: Yeah, that's right, 19 verbally approved it. 20 MR. FOX: An administrative 21 decision does not become final until 22 there's a written memorialization of 23 that. 24 THE COURT: Right. 25 MR. FOX: So before any issue --

1 before the decision was finalized, the 2 Planning Commission made a decision to 3 change its course, based on the advice of 4 counsel. 5 THE COURT: Okay. 6 MR. GOODIN: Yeah. 7 MR. FOX: So then we rejected the application in writing on January 20, and 8 9 then on February 21st. 10 MR. GOODIN: Our position is 11 actually pretty simple, Judge, if he 12 wants to reapply at the some point, then 13 they can appeal. 14 THE COURT: Yeah, then it's 15 appealable. 16 MR. FOX: It's a final appealable 17 order. 18 MR. GOODIN: Yeah, right. THE COURT: The find the -- they 19 20 read the sentence where they hide the 21 ball. 22 MR. FOX: Yeah, the shell game. 23 THE COURT: It's not your fault. 24 It's a first impression case for me. 25 never had a case like this before.

1 MR. MUSSER: Your Honor, if I may, 2 I think --3 THE COURT: It really needs to go 4 back to make a final decision. MR. FOX: The final decision has 5 6 already been made. 7 MR. MUSSER: And the problem we have with that, Your Honor, is we 8 9 disagree with their initial -- what their initial premise, which is that you have 10 11 to have a writing to have a final 12 decision. I mean, in this case, we 13 waited four months for the written 14 minutes or the final decision to be 15 issued. There are requirements for a 16 complete record. 17 THE COURT: You don't have to agree 18 with this, if you don't want it. 19 MR. MUSSER: We all agree. beef is -- at this point, is not so much 20 21 with them, is that we don't want this 22 applicant to show up some day and say, I 23 have a permit or I'm entitled to a permit 24 because of the approval. 25 MR. FOX: He could never do that, I

1 mean, based on the law. 2 THE COURT: They can't do that. 3 MR. MUSSER: I understand -- I 4 understand that they believe that. But I 5 don't think that what they have done 6 actually precludes that. 7 I think what they have to do is 8 they have to send it back, and they have 9 to have the Planning Commission formally 10 do it this time, reopen the case and 11 formally say there was an inconsistency 12 with what we did before, we're rejecting 13 the application. 14 THE COURT: Probably the best way 15 thing to do it -- in North Bend we do 16 everything really in one day. My wife 17 was on the Planning Commission, boom, 18 it's little-bitty community. I think it 19 would be a good idea to do that, so it's final. I don't think -- what can I do, I 20 21 can't do anything. 22 MR. FOX: I think the case is

already final.

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THE COURT: Oh, I basically think 50.

MR. FOX: So we dismiss the case.

Their fear of, you know, that this applicant is somehow going to believe that he's entitled to do something is -- there's no basis in that.

THE COURT: That would be dumb of that person to do that. Waste his time and money.

MR FOX: And their clients, the appellants in this case, are involved in three other cases where they have sued the city on various different things; three of which have been dismissed or judgment has been granted in the city's favor. This is part of a broader --

MR. MUSSER: Your Honor, none of that has to do with this appeal.

MR. FOX: -- nexus of that activity.

MR. MUSSER: I don't think what we're asking for is unreasonable. I am not even asking to reopen it for testimony. I'm asking them to reopen it so they can get a final decision that's clean.

1 what they've done is very -- the 2 opposite end of clean. And if this 3 applicant wanted to come in and start 4 building or sue them in a dec action and 5 say, hey, I'm entitled to a permit --6 THE COURT: So you represent the 7 community and your at odds with how they are handling the Law Department, I guess? 8 9 MR. MUSSER: Frankly, I mean, Your 10 Honor, they could have a new law director 11 in a year who disagrees with this Law 12 Department's interpretation, I don't 13 know. All I'm saying is I think the 14 cleanest way --15 THE COURT: Well, they can 16 always -- you can also reverse yourself 17 anyway. 18 MR. MUSSER: You can do it, as long 19 as you do it within the appeal period, 20 and there is some case law on that. And 21 that's where it comes back to the initial 22 question of, when did the appeal period 23 start to run? 24 MR. FOX: The applicants -- if the 25 applicants were here, and they were the

ones that were appealing the case, maybe that makes sense, but the applicant is not a participant in the administrative appeal. Their time for filing has obviously expired. They are not going to be participating.

THE COURT: No.

MR. FOX: So their fear that they are going to show up and start, you know, laying foundation, trying to build this restaurant is irrational.

MR. GALVIN: Well, there's also a concern, Your Honor, over a method in which you have an open public meeting where this was decided and voted on by the Planning Commission, and then litigation ensues. And then off the record, outside the public eye, the Law Director unilaterally approaches the Planning Commission and says, hey we got an issue here, and you reversed this behind closed doors, whatever, in a forum that's not --

THE COURT: He gave you what you want, it's reversed.

1 MR. GALVIN: And ultimately we are 2 aligned there. But the process for 3 getting there, again, is what the concern 4 is that this leaves open a loophole that 5 needs to be closed. 6 MR. MUSSER: Your Honor, I guess I 7 just don't understand it. I never have 8 gotten A good explanation of why the City 9 is so reluctant to just have the Planning 10 Commission reopen the case on a remand 11 from this Court and dismiss the 12 application formally, one time. 13 MR. FOX: It's already been 14 rejected. 15 MR. MUSSER: Again, what does it hurt? You have Planning Commission 16 17 meetings regularly, the next one you put 18 this on the docket. 19 MR. GOODIN: Whoa, whoa --20 THE COURT: It's been rejected 21 though, you know. 22 MR. MUSSER: But it's been 23 rejected, again, kind of behind closed doors after litigation's ensued. And I 24 25 do think there's a question of whether or

not the appeal period had started to run from the time they made their decision as opposed to four months later when they formalized it.

THE COURT: This person is not going to pursue it.

MR. GOODIN: Judge, and I wasn't going to put this on the record, but I guess I have no choice. What our real concern is if you remand it back for another finalization, even though a final ruling is done, what we're going to come back here -- my concern is we're going to be faced with a fee application from these gentlemen saying, hey, we won because we forced some sort of action, and then the taxpayers of Madeira are paying for this stuff.

And we have been dealing with this particular plaintiff on a number of matters like this, and it ends up being the endgame almost every time. I hate to say that, but I'm going to put it right out there, that's one of our concerns.

We don't want to finance it.

1 THE COURT: Yeah --2 MR. MUSSER: I am not aware of any 3 entitlements or fees under 2506 --4 THE COURT: Well, let me look it 5 There's a lot of stuff going on, 6 you know, it's a first impression for me. 7 I never had a case like this in the 31 8 years I have been doing this, and it's 9 kind of -- kind of going from the ground. 10 Let me look everything over and 11 I'll give you a decision in just a few 12 days. 13 MR. GOODIN: Thank you, Judge, 14 there's no rush. 15 THE COURT: Yeah -- well, I want to 16 get it done. So, I'll put it on the 17 docket. You will get a notice to appear, 18 but don't appear, that's just for me to 19 make sure I decide this case. So I'll 20 have my decision out by next Wednesday, 21 okay. 22 MR. GALVIN: Thank you, Your Honor. MR. GOODIN: Give me next -- I got 23 24 a lot going on that day, let me do it 25

by -- how about Thursday the 25th?

1 MR. FOX: That's great, Your Honor. 2 I'll call you guys. THE COURT: 3 MR. GALVIN: Thank you, Your Honor. 4 MR. FOX: Thank you. 5 THE COURT: Just give me a few days 6 to sort this out. 7 MR. GOODIN: Understood. 8 THE COURT: Okav. So don't come in 9 on the 25th, you will get a notice 10 possibly, that's just for me to make sure 11 I do this. But I never -- I never liked 12 to have cases under submission for long 13 period of times, so I always do it this 14 way so I can get it done. 15 So we'll do research and figure it 16 all out and call you on the 25th at nine 17 for decision. All right. Thanks. 18 MR. GALVIN: Thanks. 19 MR. FOX: Thanks. 20 MR. GOODIN: Thank you, Your Honor. 21 (Proceedings concluded.) 22 23 24 25

1 CERTIFICATE 2 I, BARBARA LAMBERS, RMR, the 3 undersigned, an Official Court Reporter for the 4 Hamilton County Court of Common Pleas, do 5 hereby certify that at the same time and place stated herein, I recorded in stenotype and 6 thereafter transcribed the within 22 pages, and 7 that the foregoing Transcript of Proceedings is 8 9 a true, complete, and accurate transcript of my 10 said stenotype notes. IN WITNESS WHEREOF, I hereunto set my 11 hand this 9th day of June, 2017. 12 13 14 bora Lambers 15 16 BARBARA LAMBERS. Official Court Reporter 17 Court of Common Pleas 18 Hamilton County, Ohio 19 20 21 22 23 24 25

Entry Case Number A1606293

Judge Robert P. Ruehlman

Entered June 12, 2017

madeiramessenger.com / June 23, 2017

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IN THE COURT OF COMMON PLEAS HAMILTON COUNTY, OHIO

COURT OF COMMON PLEAS

THE CLERK SHALL SERVE NOTICE TO PARTIES PURSUANT TO CIVIL RULE 58 WHICH SHALL BE TAXED

THE ROBERT MCCABE COMPANY. : INC., et al.,

CASE NO. A1606293

ISTS HEREIN

Appellants,

JUDGE ROBERT P. RUEHLMAN

S. C. Line #

VS.

ENTRY GRANTING DEFENDANT'S 12 (B)(1) MOTION TO DISMISS

CITY OF MADEIRA CITY COUNCIL, et al., Appellees.

ENTERED JUN 1 2 2017



This matter is before the Court on Appellees City of Madeira City Council and City of Madeira Planning Commission's Motion to Dismiss for Lack of Subject Matter Jurisdiction. After reviewing the submitted briefs and hearing oral argument this Court finds as follows:

Whether this Court retains subject matter jurisdiction pursuant to ORC § 2506 is a matter of law. Burns v. Daily, 114 Ohio App.3d 693, 701 (11th Dist. 1996).

Appeals of decisions from administrative agencies are governed by ORC § 2506 et seq. ORC §2506.01 (A) limits appeals of administrative decisions to "final order[s], adjudication[s], or decision[s] of any officer, tribunal, authority, board, bureau, [or] commission..." While ORC §2506.01 (C) represents a final, appealable decision as any decision which will affect or determine rights, commissions speak through their written record or minutes. Swafford v. Norwood Bd. Of Educ., 14 Ohio App.3d 346, 348 (1st Dist. 1984). Regardless of any decision made by oral pronouncement or vote, the act lacks the clarity found in a final written approval, which is necessary for any further challenge. FOR COURT USE ONLY

This case was filed on November 16, 2016, based solely on the oral decision of the Madeira and before any written decision had been formerly issued by Madeira. That filing was therefore premature and not ripe for review. In fact, when the parties appeared for argument on this Motion to Dismiss the final written decision was no longer congruent with the original oral decision. Madeira eventually reversed its oral decision when it finally published its minutes on January 9, 2017 when additional inquiry showed a procedural defect in the vote. These events exemplify the need for a final written decision before initiating an appeal process.

Additionally, and contrary to those arguments made by Appellants, there is recourse for Appellants to intervene in any future challenge (i.e. by the original applicant) to Appellee's final decision. Adjacent land owners are entitled to intervene in challenges to administrative decisions, even when it is to protect a "victory" at the administrative level. *American Sand & Gravel, Inc.*v. Theken, 41 Ohio App.3d 98, 101 (5th Dist. 1987). While this does not cover all listed Appellants, there is clearly room for those interests to be represented in any future appeal regarding this matter.

Therefore, Appellee's Motion to Dismiss is **GRANTED.** The captioned Defendants are dismissed without prejudice.

IT IS SO ORDERED.

SUDGE ROBERT P. RUEHLMAN

Letter of Inquiry Sent to Madeira Law Director Brian W. Fox Esq.

Madeiramessenger.com / June 23, 2017

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GEORGE M. PARKER

ATTORNEY AND COUNSELOR AT LAW PARKERGEO@AOL.COM

June 23, 2017

Mr. Brian W. Fox, Esq.
Madeira City Law Director
7141 Miami Avenue
Madeira, OH 45243
VIA EMAIL ONLY TO BFox@Graydon.law

Dear Mr. Fox,

This letter is a follow up to my 11/21/2016 letter to you sent on behalf of P. Douglas Oppenheimer concerning a city council member's participation as a member of the Madeira planning commission. We asked that you inspect various aspects of the "Swingline Grill" process and inquire about potential conflicts and unlawful interest in a public contract. I never received a response from you to my letter.

Who was the council member that was to have engaged in behavior that was reported to the Ohio Ethics Commission? Is there a public record that details the allegations and the findings? If so, can I get a copy?

Has the City council or the City manager rejected the planning commission approvals of Swingline applications in light of the ethics issues raised in my aforementioned letter? If so, has the council or the omnipotent manager set aside the vote and approval of the planning commission in writing? Not to belabor the point, but has anyone represented to a tribunal, court or panel that in fact conflicts of interest exist and therefore Mr. Powers had to begin anew the entire (or any portion) of the application process? If only a portion of the application process was to be "re-done" why and what was the justification?

Waiting Expectantly, /S/ George M. Parker

George M. Parker