WYOMING ASSOCIATION OF ROFESSIONAL ARCHEOLOGISTS NEWSLETTER

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FALL 1982 WAPA MEETING/CALL FOR ABSTRACTS

The fall meeting will be held at the Ramada Inn in Casper on Oct. 29-30 (Friday-Saturday), 1982. Pronghorn Anthropological Associates will act as host. The all-day business meeting is scheduled to begin at 9:30 A.M. Friday; lunch break 11:45-1:15. President Tom Larson is attempting to schedule an afternoon presentation by representatives of various federal agencies, in which current cultural resource policies will be discussed. Questions from the floor will be entertained following individual formal talks. Bar in the Lanquet Room opens at 6:30. Banquet to begin at 7 P.M.; tickets will be about \$9.50 per person (Halloween costumes perferred). Featured guest will be Dr. Carling Malouf, who will talk about Bill Mulloy and the early days of Wyoming archaeology. Saturday session begins at 9:30 A.M. and will consist of papers covering current (or recent) research. No particular themes or symposia are planned. Please send short abstract by August 31 to Pronghorn Anthropological Associates, 1032 N. Washington, Casper, Wyoming 82601. For further information contact Mike Gear at (307) 235-5215.



MINUTES OF SPRING WAPA BUSINESS MEETING

April 23, 1982 - Rawlins, Wyoming (Pat Treat and Russel Tanner)

Committee Reports

Membership: 11 applicants for voting memberships, one for non-voting.

Ethics: no problems.

Research Design: met day after fall meeting. Chairman Julie Francis discussed raw material sources—descriptions, problems, distribution. Dr. J. D. Love attended; concluded that geological terms should be used to define lithic sources; use formation and define source by locality.

Data Base: nothing to report.

Peer Review: nothing to report.

External Relations: Rippeteau expressed opinion that problems with Watt cannot be related to current recession. M. Miller met with Wyoming Stockgrowers Assoc. No resolution taken, but they appeared receptive to talks about split estate. They were to contact Tom Larson about their annual June meeting. T. Marceau said that our letters did some good w/ respect to SHPO funding and lobbying efforts. Nat'l Trust funding came thru for '82 but legislature did not fund for review/compliance. File search fees will go up and be fixed; are not necessarily for actual cost of file search, but compensate for difference in what the state did not allow in funding. Fees will be fixed regardless of scale of survey. D. Vlcek reported that State BLM Director sent out letters to land owners stating BLM's position about cultural surveys on private land [reprinted in part in Newsletter, below]. Rippeteau reported a movement to alter the NTL6 process; the R. Mt. O-G Assoc. came up with revisions. Sets time limits in NTL6 process in order to expedite drilling.

Minutes

Minutes of last meeting approved from previous WAPA Newsletter.

Treasurer

S. Creasman reported \$993.79 in Rock Springs account, \$50.00 in Laramie. Sixty-six paid members; total organization membership about 100. [See list of paid membership, below.]

New Officers

Four new positions to be elected: vice president, secretary, treasurer, and member-at-large.

New Business

Registration: suggestions by R. Lewis for pre-meeting registration, incl. fee for non-members. Two motions made by T. Larson and carried: to collect \$5 above cost of registration from non-members, and collect dues at fall meeting for coming year. Amendment to charge \$5 above cost levied against members charged to non-members; carried. Motion made and carried that color-coded name tags be supplied to voting and non-voting members at meetings. R. Lewis volunteered to help w/ registration and forms.

Peer Review: D. Eckles-members should send in reports they would like comments on. Testing and excavation of research sites on existing Antiquities Permits: D. Decker and D. Vlcek report seeing this in their area where there is not project-related work; no research designs, SHPO and BLM not notified. M. Bies said this is violation of articles, that research permits are necessary; also stip on state permit. Forest Service also requires excavation permit, which can take 3-6 mo. (special use permit). BLM state office issues research permit for BLM land; use same form. Bureau of Rec uses same procedures as BLM; permits can be issued on an emergency basis.

New site forms: A number of people raised specific objections to the form, including the following. S. Creasman-not efficient in the field; they use old forms in field and fill in new ones in lab. D. Vlcek-more discussion of soils; need place for */- of fire-cracked rock. B. Rippeteau and T. Larson-typing text and coding poses mechanical problems. D. McGuire inquired as to how info on form could be accessed; T. Marceau suggested state would provide info or issuing tapes; but problems w/ computer compatibility. M. Miller-does state distinguish between public and private institutions/people (no). R. Lewis asked if students

MINUTES (Continued)

will have to pay for info; info will be available, but will have to pay for use of computer. T. Marceau noted good reasons for using new form; e.g., gathering of uniform data. Forms can be changed, constructive criticisms welcome; so far, no comments received by SHPO. T. Larson suggested streamlining form in such a manner that a complete rewrite is not necessary, e.g., sheet of amendments. S. Chomko-noted similarity to problems with Montana form; more thought should be given as to why data are collected. Should be justified by research design. Inquiry made as to possibility of using machine-readable forms. (lunch break)

BLM Guidelines: D. McGuire-asked if ethnohistoric period should be considered historic or archaeological; noted Plains Indian overlap. T. Marceau-reported that M. Massie and K. O'Neal are working on revising guidelines. BLM is submitting BLM/SHPO guidelines that include drafts of old and new documents. M. Miller and D. McGuire-reported receiving guidelines after comment deadline date; R. Leicht told them that comment period extended until this meeting. T. Marceau-re. ethnohistoric period, they are looking for quality of product and interdisciplinary approach. BLM noted that planned May 10 meeting would address BLM policy on these topics; could comment until then. Curation at Wyoming Recreation Commission: R. Lewis questioned curation fees. D. Eckles-pays lab manager salary as well as her assistants (involves labelling, placement, etc.). Per-box fee for storage; some kinds of costs such as moving, accessioning, etc. cannot be documented and will be paid on a case-by-case basis. Eckles noted that materials must arrive in an acceptable form in order to be handled. R. Lewis-\$100 fee goes to Rec Comm., but what if it folds? (it should go to Univ. using their space, etc.). Eckles-Univ. supplies facility; Rec Comm is left to run the facility. In response to question by M. Miller, Eckles said that materials from a research project can be handled free (but that's not official). Discussion followed among S. Chomko, S. Creasman, and T. Marceau about federal agencies paying for their curation and file searches; Eckles promised to check on accountability. Eckles said Rec Comm is rapidly filling curatorial space, are working on additional space. S. Creasman said Western Wyoming Coll. is taking research collections at no charge, if material is in M. Miller posed problem of private landowner going to expense to recover data. Special afternoon WAPA session: Larson suggested inviting agency representatives to present program, structured to target problems as they see them (suggested SHPO, DEQ, BLM, USFS, OSM). Eckles noted historic lack of consensus among agencies. Larson further suggested having a similar session with industry at a later meeting. Rippeteau-suggested maintaining WAPA as forum to recapture feeling that agencies should speak to professional organizations. Marceau-said SHPO is agreeable ("We're here anyway"). Motion made by Larson, seconded by R. Tanner and carried, that WAPA consist of a short business meeting in A.M., followed by afternoon panel. D. Reiss pointed out potential problem in getting certain people to come, especially OSM; could WAPA pay their transportation? Larson recommended approaching agency head to secure permission for representatives to speak. WAPA position paper on SHPO cost schedule, etc.: Motion made by Larson, seconded by Creasman that WAPA (reflecting feeling of Executive Committee) should perform a fact-finding mission re. breakdown of how state system works; a paper would be issued with support and criticisms, etc. once information is available. Motion carried. WAPA service award: Motion made by Rippeteau, seconded by Miller and carried, that WAPA present an annual award to a person who has made a major contribution, over a sustained period, both toward method/theory/data reporting and to conservation. A nominating committee would select a slate of names and forward to the Executive Committee for final decision-making; first award to be made at the fall '82 meeting. Miller suggested that WAPA might want to coordinate effort with the Wyo Arch Soc.

Fall WAPA meeting: B. Avazian, on behalf of Pronghorn Anthropological Associates, offered to host meeting in Casper. Motion made and carried (Peebles and Chomko opposed). Discussion followed as to format for paper session second day, banquet, etc. Left to M. Gear and Avazian to work out.

Collection procedures: D. Reiss-posed usual problems of what, where, and why. Eckles noted inconsistencies in regulations, expressed feeling that you have to collect materials when you can. T. Peebles suggested that federal agencies be presented with a position statement

as to why and what collection policy should be. Eckles said that personal experience has shown collections to be valuable. An objection was raised against massive collections, especially of debitage. Tanner noted indirect impacts on sites, e.g., tools being collected by oil & gas people; Avazian expressed need to employ sampling strategies. Chomko-really dealing w/ two issues, site impact and research matters. Peebles-an ineligible site--now-can be destroyed before being collected. Creasman-data collection process is part of evaluation process. Greer-sites can be evaluated w/o collection; can say temp. eligible until data collection, if not going to be impacted. Larson-problem is not collection, but documentation of collection. Reher-it is sort of a now-or-never proposition: impact possibility is there; collection policy tethered to sampling strategy, etc. Rippeteau-it is a philosophical matter, think in terms of percentage collection, not just the tools. Lewisearly policies of just picking up "goodies" wasn't good, either. Marceau-must state biases in report re. methodology for collection. Chomko-should also state why collection not taken in some cases. Discussion ensued that dealt with use wear, source analysis, water sources, description. Miller noted that a federal mandate re. collection is not the way to resolve the issue; better to follow trends of science. Avazian-archaeologists should be explicit about why certain methods are being used, and about results; be critical. Agreed that we cannot have one mandate. Reher, Lewis, and Chomko commented on collection intensity and matter of collecting bone from site surfaces. BLM testing on survey: Discussion among Marceau, Creasman, and Chomko regarding National

BLM testing on survey: Discussion among Marceau, Creasman, and Chomko regarding National Register documentation and the degree of subsurface testing that is sufficient. Chomko stated that it is not necessary to prove that a site is worthy of inclusion on the Register, merely that the potential exists and that there is a need for further evaluation.

Nominations for Election of New Officers

Vice-president: Jana Vosika-Pastor, Mark Miller, Dave Reiss.

Treasurer: Steve Creasman, Dave McGuire, Deb Angulski. Secretary: Brian Avazian, Dave Vlcek, Tom Marceau.

Member-at-large: Gary Moore, T. C. Peebles, Dean Decker,

Motion to adjourn made by R. Tanner, seconded by D. McGuire. Meeting adjourned.

PAID WAPA MEMBERSHIP LIST

(Any objections should be registered with Steve Creasman, Western Wyoming College, Box 428, Rock Springs, Wyoming 82901.)

Brian Aivazian John Albanese Debra Angulski Dionne Berrigan Joan Bleacher James Brechtel Tim Burchett George R. Burns Fredrick Chapman Steve Chomko Steve Creasman Dean Decker David Eckles Richard Enders David Evans T. Reid Farmer Julie Francis Dudley Gardner

W. Michael Gear John Greer Sally T. Greiser T. Weber Greiser Jeff Hauff J. Douglas Heffington Paul Hokenstad Dona Hough Richard Hubbard Anne Hummer John Jameson Edward Jess Tom Larson Robert Layhe Andrea Kae Levasseur Rhoda Lewis Kerry Kippincott Mavis Loscheider

Tom Marceau Mark McCallum David McGuire Mike Metcalf Bill Metz Mark Miller Peter Miller Gary Moore Janice Newberry-Creasman Patrick M. O'Brien T. C. Peebles Chuck Reher David Reiss Bruce Rippeteau Lance Rom Robert Rosenberry James Schoen

Robert Schuyler Malcolm Sender Beth Sennett-Walker Barry Shelley Steve Sigstad Diana Silvia S. Alan Skinner George Stilphen Carmel Swidler Russ Tanner Marcia Tate Mona Thompson William Tibesar Pat Treat Jim Truesdale Dave Vlcek Danny Walker Chris Zier

BALLOTS FOR ELECTION OF NEXT OFFICERS

Voting members only! Indicate with an "X" your selection of one person within each
category. Mail or deliver by October 15, 1982 to Tom Larson, WAPA President,
Larson-Tibesar Associates, 421 South Cedar, Laramie, Wyoming 82070. Whether mailed
or hand delivered, please enclose ballot and sign the outside of the envelope.

 	(detach here)	
VICE PRESIDENT		SECRETARY
 Jana Vosika-Pastor		 Brian Aivazian
 Mark Miller		 Dave Vlcek
David Reiss		 Tom Marceau
TREASURER		EXECUTIVE COMMITTEE
 Steve Creasman		MEMBER-AT-LARGE
David McGuire		 Gary Moore
 Debra Angulski		 T. C. Peebles
		 Dean Decker

LIST OF RECENT MAJOR REPORTS

Mary Hopkins has furnished the following list of major reports, received recently by the Office of the Wyoming State Archeologist. Note: some completed reports of "major" projects will be omitted because they are not yet on file in Laramie.

Creasman, Steven et al.

1981 (Trailblazer Pipeline Project: series of preliminary and final reports of survey, testing, and excavation). Western Wyoming College, Rock Springs.

Dieste, Tony (compiler)

1981 Cultural Resources Technical Report for the ETSI Coal Slurry Pipeline Project. Woodward-Clyde Consultants, San Francisco, California.

Fallon, Denise P. et al.

1981 Report of a Class III Archaeological and Historical Survey of the Medicine Bow Mine in Carbon County, Wyoming. Metcalf-Zier Archaeologists, Inc., Eagle, Colorado.

Fawcett, William B., Jr., et al.

1981 Archaeological Inventory along the Carter Northwest Highway Project, Uinta County, Wyoming. Wyoming Recreation Commission, University of Wyoming, Laramie.

Hough, Dona et al.

1982 A Cultural Resource Inventory for the Amoco Condensate Collection System (Moxa Arch). High Plains Consultants, Laramie.

Killam, William R., et al.

1982 Cultural Resources Inventory and Limited Site Testing of Selected Areas within the Medicine Bow National Forest, Wyoming. Goodson and Associates, Denver.

Larson, Thomas K. et al.

1981 Cultural Resources Inventory of the Kemmerer Coal Company Elkol - Sorensen Mine. Larson-Tibesar Associates, Laramie.

Markoff, Dena S., and Christian J. Zier

1981 Class I Cultural Resources Inventory: The Black Thunder Coal Mine, Campbell County, Wyoming. Western Heritage Conservation, Inc., Arvada, Colorado, and Metcalf-Zier Archaeologists, Inc., Eagle, Colorado.

Peebles, T. C. (editor)

1981 A Class II Cultural Resources Inventory of the Eastern Powder River Basin, Wyoming. Metcalf-Zier Archaeologists, Inc., Eagle, Colorado.

Peterson, Robert R., Jr., et al.

1982 Final Report on a Cultural Resource Inventory and Testing Program in the Rawhide Mine Permit Area, Campbell County, Wyoming. Pioneer Archaeological Consultants, Longmont, Colorado.

Polk, Michael

1982 Shoshone National Forest Overview. Environmental Consultants, Ogden, Utah.

Sanders, Paul H. et al.

1982 Cultural Resources Inventory and Testing of the Kemmerer Coal Company North Block Permit Area. Larson-Tibesar Associates, Laramie.

Sender, Malcolm K. et al.

1982 A Cultural Resource Inventory for the Amoco Condensate Collection System (Wamsutter Field). High Plains Consultants, Laramie.

MAJOR REPORTS (Continued)

Tanner, Russel L. et al.

1982 Final Report on Archaeological Investigations along the Overthrust Pipeline Route, Southwestern Wyoming. Western Wyoming College, Rock Springs.

Tibesar, William L. et al.

1981 An Intensive Cultural Resources Investigation Conducted on the Rochelle Coal Mine in southern Campbell County, Wyoming. Larson-Tibesar Associates, Laramie.

Treat, Patricia et al.

1982 A Cultural Resources Overview for the Proposed Frontier Pipeline. Commonwealth Associates, Denver.

Zier, Anne H., and T. C. Peebles

Report on the Kemmerer Resource Area Class II Cultural Resource Inventory, Lincoln and Uinta Counties, Wyoming. Metcalf-Zier Archaeologists, Inc., Eagle, Colorado.

(no author or date given)

Aboriginal Settlement and Land Use Patterns in the Big Horn Mountains. Western Cultural Resource Management, Boulder, Colorado.

WAPA SERVICE AWARD

President Tom Larson has received a slate of names for WAPA's first Service Award from the nominating committee. Names will be submitted to the Executive Committee for final selection within the next two weeks.

OSM COMMENTS

Foster Kirby, Office of Surface Mining, Denver, offers comments on proposed OSM procedures and regulations. An Environmental Assessment (Cumulative Impacts of Adopting OSM's Proposed Revisions to the Permanent Program Regulations) dated May 1982 is now an EIS; however, no action has yet been taken on the proposed changes. Revised section 761.11 would no longer include among areas designated unsuitable for mining privately owned sites listed on the National Register or sites eligible for listing. This could result in the loss of eligible or privately owned sites that potentially include cultural resources of national significance. The potential for destruction is especially great in Wyoming, in such areas as the Powder River Basin (considerable "split estate") and the southern part of the state (public/private checkerboard).

In addition, changes have been proposed in the Programmatic Memorandum of Agreement among BLM, SHPO, Advisory Council, and OSM. Major shifts under consideration include increased emphasis on Advisory Council input, and increased reliance on predictive modelling in lieu of intensive surveys.

Decisions on the above may be coming soon, but it is not too late for the archaeological community to comment. Letters may be sent to OSM (Denver), legislators, the Advisory Council, and the Wyoming BLM State Office.

ADVISORY COUNCIL COMMENTS

Margie Ingle of the Advisory Council on Historic Preservation, Denver office, reports that the federal OMB has failed to accept new draft regulations proposed by the Council. The Council is now in the process of putting out supplementary guidelines in lieu of the suspended regulations.

New procedural changes: the process of National Register eligibility determination has been streamlined to the effect that the opinion of the Keeper of the Register need not be obtained prior to Council comment. If SHPO and agency (e.g., BLM) agree on the status of a property, documentation regarding nature/significance of the property may be forwarded directly to the Council for comment prior to the Keeper's determination.

Regarding memoranda of agreement among the Council and agencies: a proposal for a memorandum may now be sent to the Council without their having been involved in its development. This is designed as an expeditious procedure; however, the Council may still reject the proposal. The July 9, '82 Federal Register (Vol. 47, No. 132, p. 29861) contains a notice explaining the new system of Advisory Council acceptance of proposals for memoranda of agreement, and announces a forthcoming publication called "Supplementary Guidance: Preparation of Memoranda of Agreement".

Proposed budget cuts may soon reduce the Denver office to three persons, none of whom is an archaeologist. Note: the Denver Advisory Council office has moved to 730 Simms St., Room 450, Golden, Colorado 80401.

BLM COMMENTS AND MISCELLANEOUS ITEMS

Ray Leicht, Wyoming State Office, BLM, reports the following items of interest:
The BLM is strongly considering revising, if not replacing, the new standard site
form. The action stems from numerous complaints by users, many pertaining to the form's
cumbersome behavior in the field. Leicht notes that the form is considered an experiment
that needed a season of field testing. Look for changes in the fall.

Current BLM policy mandates that report copies be forwarded both to BLM and SHPO. The BLM State Office is considering a policy change to the effect that reports would be sent only to the BLM. The BLM would then forward certain reports to SHPO, specifically those requiring comment on sites with National Register potential, or National Register sites threatened by some sort of impact.

A few items of interest are included from the BLM's 5/10/82 meeting of cultural resource contractors in Cheyenne:

- * Jim Elkerson is replacing Gene Herrin as Chief, Branch of Lands and Recreation in the State Office.
- * BLM will be "getting out of the private land business"; a tripartite agreement with USFS-BLM-MMS (formerly USGS) is anticipated which will minimize federal involvement, particularly that of BLM. In the meantime, BLM's position of split estate remains in place. * 40-acre surveys in split estate areas are not required by BLM, although they are encouraged.
- * BLM professional services Antiquities Permits do not allow extensive testing or excavation; if in doubt, contractor should contact the BLM District Archeologist before beginning work. With the District Manager's permission, a contractor may be able to circumvent NPS stipulation that a separate permit be secured prior to testing.
- * Ray Leicht noted a dramatic improvement in report quality, including even year-end reports. * Monitering is considered an acceptable recommendation only in cases where a National Reg-
- ister site cannot be avoided, or where site density is known to be very high.

 * BLM concurred with Tom Marceau's suggestion that the term "informal" be substituted for "provisional" in BLM's National Register eligibility rating system. Leicht noted that BLM's guidelines regarding eligibility are not ironclad, and that they should not be used

as a crutch for decision-making. With proper documentation, an archaeologist is free to

BLM COMMENTS (Continued)

deviate from the guidelines.

*Guidelines for when a historian should examine a site: impact zone within 50 ft. of a foundation, or within 200 ft. of a standing structure. Trails: archaeologist should contact District Manager prior to working near a trail; air photos and other sources are necessary reference material. District Archeologist should also be notified.

- * Gene Herrin pointed out that in disputed cases, BLM is the decision-making agency and SHPO is a recommending agency.
- * Long-term Federal Antiquities Permits are a possibility in the future, for "good risk" contractors.
- * Ray Leicht reported a general climate in the Department of Interior to expedite matters pertaining to archaeology and history. What the future bodes is uncertain.

The Wyoming State Office of the BLM recently circulated a letter to landowners potentially affected by energy exploration and subsequent decisions regarding the need for cultural resource surveys. The letter clarifies BLM's position about landowners' rights and archaeology. Excerpts from the letter follow:

"Dear Landowner: There have been questions raised recently concerning the Federal Government's involvement in historical and archaeological...studies on private land. This letter is intended to provide a brief summary of our responsibilities and policies concerning cultural resources and their relationship to you as a landowner... It is BLM policy to have cultural resource surveys conducted on both Federal and private lands prior to approval of [various energy-related] projects. These may consist of a literature search or an on-the-ground survey. In the case...where the surface is private and the mineral estate is Federal, the BLM District Manager would appreciate receiving, in writing, any objection the surface owner may have to on-the-ground surveys. The BLM recognizes the fact that the property rights of individuals are some of the most fundamental rights of U.S. citizens... The intent of the laws...is to ensure that the Federal Government does not destroy or allow someone else to destroy (under Federal permit or license) your cultural resources. The decision concerning what cultural resource work will be conducted on your land is yours. We believe that the landowner has a right to know if important cultural resource sites on his/her property might be destroyed by a project sanctioned by BLM...The best way to inform you of important sites is by having a professional archaeologist conduct an on-the-ground survey...In many cases, significant cultural sites can be found which would go unnoticed to the untrained eye... Should a cultural survey discover important... sites, you are under no legal obligation of any kind to protect them. The purpose of the survey is to acquaint you with any significant cultural resources on your property that could be destroyed through ground disturbance and your options for protection or salvage... Any artifacts or other materials...will remain the property of the private landowner..." (Signed by Maxwell T. Lieurance, State Director).

COPA TIDBITS

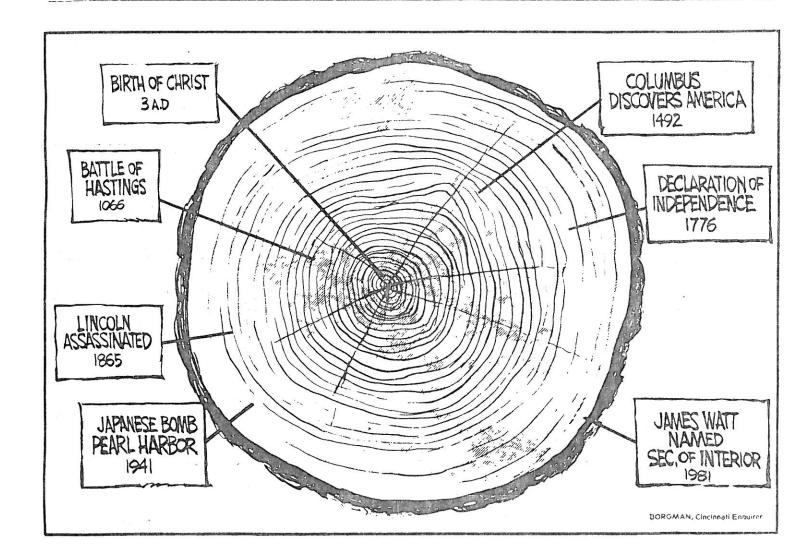
The following is excerpted from <u>COPA Alert</u> 82-1 (March 1982), by Ruthann Knudson: The Reagan Administrations's proposed FY83 Federal Appropriations allocation includes the following items:

- * No support for the Historic Preservation Fund, either for the state matching grants program (which supports SHPOs) or for the National Trust for Historic Preservation.

 * Support for the National Park Service, including both in-park programs and external programs such as Interagency Archeological Services and the National Register of Historic Places, at essentially the same level as FY82.
- \star A significant cut in support for the Advisory Council on Historic Preservation, from FY82 level of \$1.6 million and 45 staff positions to FY83 proposed level of \$1 million and 25 staff positions.

COPA TIDBITS (Continued)

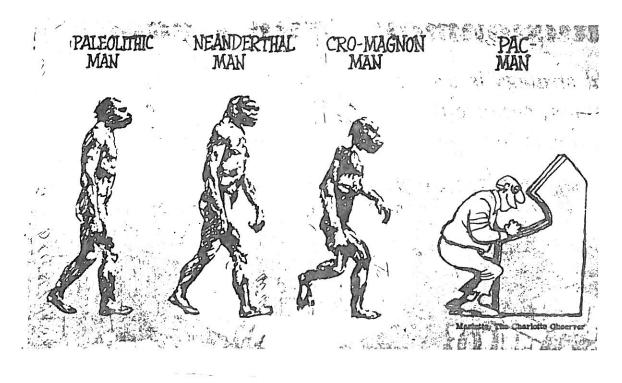
- * No support for the Institute of Museum Services.
- \star Support for cultural resource management programs of the Bureau of Land Management at essentially the same level as FY82.
- * Less support for cultural resource management programs of the U.S. Forest Service, with estimated cuts ranging from 5% to 40%.

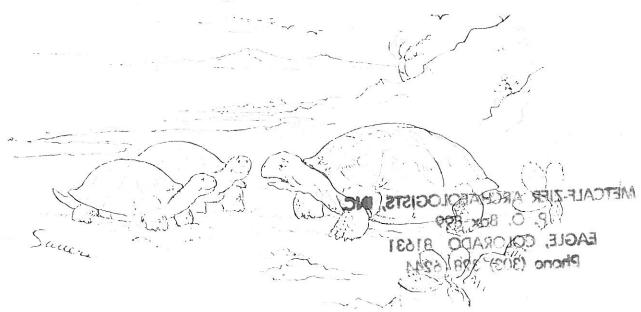




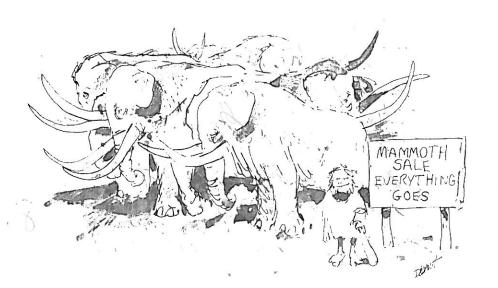








"I knew Darwin, Nice guy."







6TH ANNUAL LITTLE SNAKE RENDEZVOUS

The 6th Little Snake Rendezvous of Colorado and Wyoming archaeologists (and their friends) will be held August 13-15 (Friday-Sunday) at the Battle Greek Campground in the Medicine Bow National Forest, southern Wyoming (same site as 1980 and 1981). Campground is located in the Sierra Madre Mountains approximately midway between Baggs and Encampment on Route 70, a few miles west of Battle Pass.

Last year's "gate receipts" of about \$75 will be used to buy ice and beer. No communal cookout is planned this year. Plan to do your own cooking, and bring plenty or beer and ice. The "freeloader" beer will probably not survive Friday evening.

For additional information contact Chris Zier or Mike Metcalf at (303) 328-6244.

Phone (303) 328-6244



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